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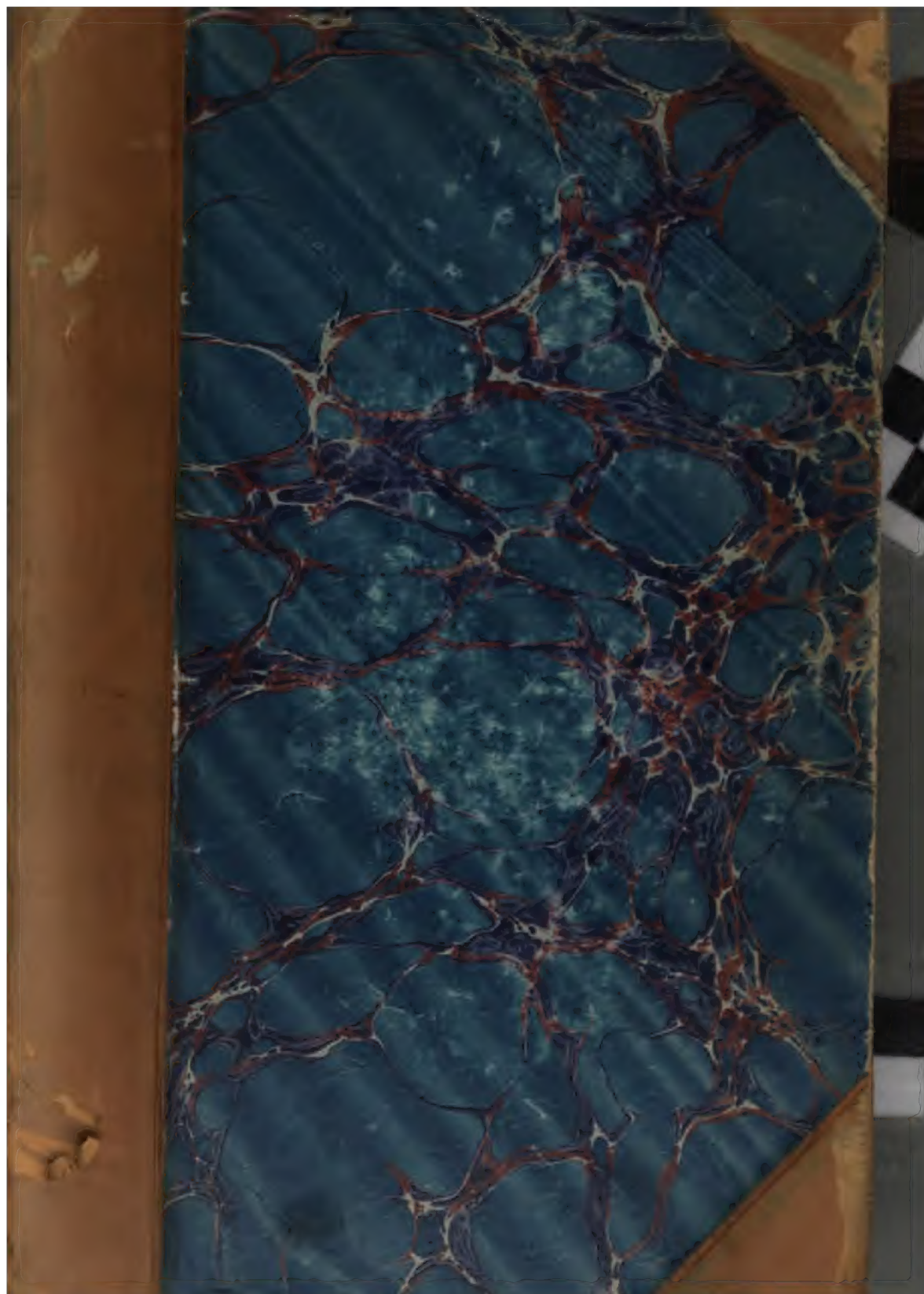
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Corrections.—In the July number of the Quarterly Review, p. 138, l. 3, *delete* the words, 'which sinks once more . . . in Mr Beesly's pages.' Mr Beesly does not mention the 'Vengeur.' On p. 148, l. 31, for 'Mr Belloc' read 'Mr Beesly.'

THE
QUARTERLY REVIEW.

No. 395.—JULY, 1903.

Art. I.—THE SAGAS AND SONGS OF THE GAEL.

1. *Thesaurus Palaeohibernicus*. Edited by Whitley Stokes and John Strachan. Vol. I. Cambridge: University Press, 1901.
 2. *Togail Bruidne Dá Derga: the Destruction of Dá Derga's Hostel*. Edited, with Translation and Glossarial Index, by Whitley Stokes. Paris: Bouillon, 1902.
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 4. *The Cuchullin Saga in Irish Literature; being a collection of Stories relating to the Hero Cuchullin*. Translated from the Irish by various scholars. Compiled and edited by Eleanor Hull. London: Nutt, 1898.
 5. *Cuchulain of Muirthemne; the Story of the Men of the Red Branch of Ulster*. Arranged and put into English by Lady Gregory. With a Preface by W. B. Yeats. London: Murray, 1902.
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 7. *Carmina Gadelica: Hymns and Incantations; orally collected in the Highlands and Islands of Scotland, and translated into English, with Notes*. By Alexander Carmichael. Two vols. Edinburgh: Constable, 1900.
 8. *A Catalogue of the Irish MSS. in the British Museum*. By Standish Hayes O'Grady. London, 1900.
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9. *Revue Celtique*. Founded by H. Gaidoz. Edited by H. d'Arbois de Jubainville. Vols I-XXIII. 1870-1902.
10. *Otia Merseiana*. Published by the Arts Faculty of University College, Liverpool. Vols I-III. 1899-1903.

NEITHER the learned world nor the reading public has as yet come to take the interest in early Irish literature to which its age, the wealth and variety of its creations, and its intrinsic value entitle it. This was hardly surprising so long as it was accessible only to the few scholars who could read it in the original, or while translations from it were confined to the transactions of learned societies or specialist periodicals. Only a few decades ago it was difficult for any one, not a first-rate Irish scholar, to see with his own eyes what Irish literature was like. It was also unfortunate for its true appreciation that the first pieces rendered into English were badly chosen and by no means typical of the literary genius of ancient Ireland. We cannot wonder at the Provost of Trinity College entertaining a poor opinion of Irish literature if his acquaintance with it is limited to the 'Battle of Moira' and the 'Banquet of Dún na ngéd,' published in the first volume of the Irish Archæological Society, to which, by Dr Todd's eulogy of Irish literature, he had been induced to subscribe. But those tales appeared in 1842, and are bad examples of the bombastic style of decadent Irish story-telling. Not less unfortunate for the literary reputation of the old Gael has been the circumstance, pointed out by Miss Hull, that the so-called Ossianic tales, and not those of the heroic cycle, or the fine romances of the minor cycles, were the first fragments of Gaelic antiquity that were given to the world; while the distrust engendered by the forgeries of Macpherson and his imitators still attaches to Gaelic literature. Again, for a long time after Zeuss had placed Celtic scholarship upon a scientific basis, students of Irish had perforce to busy themselves with texts which, while linguistically important, were of no literary value; so that volume after volume appeared containing matter of repulsive aridity, poems 'unbrightened by a single flash of poetic fire, or by a single glimpse of nature or human life,' as one of the most indefatigable pioneers of Irish scholarship once complained. Thus the false impression was created,

that Irish literature contains nothing worthy of the attention of the literary student or the lover of poetry.

Yet, even during this time of preparation, a glimpse of the real treasure underlying this seemingly dry and barren field was occasionally given in the extracts and outlines of Irish romances published by native scholars, which, even in this imperfect form, inspired such poets as Tennyson, Sir Samuel Ferguson, and Aubrey de Vere. Since that time, however, things have greatly changed. For the last twenty years a group of native and foreign scholars—Whitley Stokes, Standish Hayes O'Grady, Windisch, Meyer, and others—have occupied themselves in editing the earliest known versions of the finest and most characteristic Irish prose epics and lyrical poetry, and in supplying in almost all cases trustworthy literal renderings of the originals. The public is thus, for the first time, in a position to estimate rightly the scope and genius of early Irish literature. The effect of this already shows itself in more ways than one. While the so-called Celtic revivalists content themselves with imitating what they consider to be the genuine spirit of Gaelic poetry—though to many their work seems a mere reclothing of mysticism in a Gaelic dress—others are better employed in the attempt to popularise genuine Irish literature by endeavouring to make it palatable to the taste of English readers. Before discussing their work, it will not be out of place to say something of the material which is already, or soon will be, in the hands of scholars.

The question as to the actual amount and value of early Irish literature still existing in manuscript is one to which it is difficult for the layman to obtain a satisfactory answer; but if we can trust some calculations lately made by Dr Kuno Meyer,* there is undeniable evidence of its astonishing richness. Dividing Irish literature roughly into two main groups, the prose tale and lyrical poetry, Dr Meyer maintains that there still exist in manuscripts of various ages about 500 tales, of which so far only about 150 have been printed and translated; while a manuscript catalogue in the library of the Royal Irish Academy enumerates the initial lines of nearly 7500 poems still preserved to us. It is true that among this huge number

* *'Liadaín and Curíthir,'* p. 5.

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of tales and poems many are known to us only in late copies, while others are clearly the productions of recent times. But the former often reach back in an unbroken chain to very early originals, so that it sometimes happens that a poem originally composed in the eighth century has been preserved only in a seventeenth century manuscript; and of the latter many are merely modern settings of stories told and retold in Ireland for centuries.

In these tales there is embalmed a vast mass of legendary lore, of a character mythological, heroic, semi-historical, or romantic. In order to give an idea of the variety of their themes, one can hardly do better than quote the following episode from one of them. The story goes that a poet, by name Urard mac Coise, whose house had been plundered by some people in the pay of King Donall O'Neill (956-980), hit upon the following ingenious device to bring his complaint before the king himself. Dressed in his poet's garb, and accompanied by his twenty-five followers and disciples, he goes to the court of the king and offers to recite a tale. The king demands a list of the stories he can recite. Thereupon Urard mentions the titles, one after another, of several hundred tales, but in every instance receives the answer that the king already knows that story. At last he mentions a tale unknown to the king, who demands to hear it. The poet then tells him of the pillage of his own house, and with his recital so moves the king that he promises him vengeance and compensation.

'Shall I tell you,' he says, 'the tales of Ireland? Would you hear a tale of courtship and love, of elopement, of jealousy, treachery, and death? Or would you rather hear of visions, dreams, and apparitions? Or if you prefer, I will tell you of feasts and banquets and of drunkenness, of cattle-spoils, sieges, battles, and conquests, or of adventures, voyages, and exile.'

Such were the subjects of the tales composed by the makers of Irish literature, learnt by heart and recited by generations of professional story-tellers, and at a late date written down by monkish scribes. There were various ranks, so to speak, among these tales. Some were only to be recited before kings and chieftains, others before landholders, others again to peasants and villains. The oldest of them carry us back to a p

Christian period, and give us a picture of life in these islands at a time of which many wrongly believe that nothing but bones and stones remain to us. But to enlarge upon the historical value of these tales, or upon the interest which they must have for us as the early record of the civilisation of a people so closely akin to us, would take us beyond the limits of this paper. While they have been, and will continue to be, studied by generations of historians, folklorists, archæologists, it is rather their literary and human qualities which will make them live in popular favour. They await the hand of the artist, the poet, and the painter; and, when thus interpreted, it is not unlikely that European literature may once again be influenced by Celtic genius as it was in the twelfth and thirteenth centuries.

The literary merits of these ancient tales have been dwelt on by many critics, *berufen und unberufen*; their art, fancy, pathos, dignity, purity, and humour have been abundantly insisted upon. It is true that adverse criticism has not been absent. It has only lately been heard in the evidence of certain professors of Trinity College, Dublin, before the Board of Intermediate Education in Ireland. But no one who has read a page of any of the books mentioned at the head of this article will deny the high degree of technical finish and the rare gift of narrative displayed. It is a world of barbaric grandeur, of unending strife, to which the earliest tales transport us, but a world also of noble though rugged ideals of chivalry, honour, loyalty, and love, of picturesque figures and scenes, and a world withal over which fancy has spread its magic. Nor is there any lack of themes of perennial interest to humanity: the struggle of the individual with his passions, or against the trammels of law, of social conventions, of religion, or against fate itself, conflicts and tragedies of love and duty, of friendship and loyalty. If there is one trait which distinguishes this early literature from that of other nations in a similar stage of development, it is the type of womanhood revealed in it.

'As it belonged to Celtic romance,' says Miss Hull, 'to impose upon the mind of Europe a new type and ideal of womanhood, the type of Iseult and Elaine, of Guinevere and Enid, so it belonged to Ireland to create some of the earliest

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love-tales of Western Europe, the love-tales of Deirdre and Emer, of Etaine and Grainne. The love-tales of Ireland are not only among the most ancient in Western Europe, they have also a purity, a tenderness, and a charm hardly to be found elsewhere. They are indeed a special production of the Gael. These sprightly, winsome, very human maidens belong to an order of things as unlike the Titanic women of the Northern Saga, as they are unlike the morbid, luxurious ladies of Southern romance.

If the reader wishes to see how Irish maidens and youths of those early centuries loved, let him turn to the 'Wooring of Emer,' to the 'Children of Usnech,' to 'Dermot and Grainne,' or to 'Liadain and Curithir.' The last tale, especially, by its pathos and its rare knowledge of the human heart, recalls the other great love-stories of the world's literature. It tells of the love of a poetess, who has taken the veil, for a young poet from whom her vows separate her for ever. Thus the plot is a conflict between love and religion. The lovers seek the direction of a saint, who gives them the choice between seeing each other without speaking, or speaking without seeing. 'Talking for us!' says the poet. 'We have been looking at each other all our lives.' So they converse, while one is enclosed in a cell, and the other wanders round it. Passionate words of love and longing and regret are exchanged:—

'Beloved is the dear voice that I hear,
I dare not welcome it. . . .
'Tis this the voice does to me,
It will not let me sleep.'

At length the poet is banished by the saint, and, renouncing love, takes up the pilgrim's staff. The hapless Liadain follows, seeking him and wailing:—

'Joyless
The bargain I have made!
The heart of him I loved I wrung.
I am Liadain
Who loved Curithir,
It is true as they say.
. . . The music of the forest
Would sing to me when with Curithir,
Together with the voice of the purple sea.'

But he crosses the sea, and Liadain returns to die on the flagstone on which he had been wont to pray. 'Her soul went to heaven, and that flagstone was put over her face upon her tomb.'

It must be evident that to present to the modern reader this old-world literature, the product of a civilisation so unfamiliar to us, in a form that should be at once faithful and pleasing, is in itself a difficult task. But two things make it still more difficult. The first of these is the obscurity of the language, many words and idioms of which even the best living scholars seem still unable to explain satisfactorily, so that, at any rate for some time to come, no perfect and final rendering is possible. But the progress of Irish scholarship has of late been so rapid, and criticism by scholars of each other's work so keen, that a version made a few years ago can now be vastly improved. Nevertheless the inadequacy of our present knowledge raises a doubt whether the time has yet come for any one to attempt a free and yet faithful setting of this literature. It is easy to conjecture and guess; but it is also easy to go hopelessly astray. A second difficulty lies in the imperfect state of the different versions, due to careless copyists, clumsy redactors, or unscrupulous interpolators. Hardly a single Irish story has come down to us in the form in which it was recited before an Irish audience; for in every case the tale has been committed to writing, not by those whose business it was to recite it, but by monks anxious to preserve the decaying legendary lore of their native land.

Hence it must be the endeavour of the ideal translator, anxious to make these old stories live again, to produce a consecutive and harmonious narrative by preserving the essential unities of the original, supplying lacunæ, omitting needless reiterations, and lopping off later accretions. This he can only do by a collation and comparison of all existing versions, of which he will find, in nine cases out of ten, that the oldest are the purest and the best. If he have thus arrived at a fairly true conception of the original, he should beware of tampering with any characteristic details inherent in the character of the story and the age to which it belongs, however uncouth or little in keeping with the ephemeral ideas of modern taste and convention. Every author and artist, it is true, has the right to select

the audience to whom he wishes to appeal; but, in the name of literary honesty and historic truth, these fine old tales, once recited before kings and queens, and still moving us by their intimate humanity, should never degenerate merely into stories for the nursery or the drawing-room. Reverence for their antiquity, no less than sympathy with their perfect art, should prevent any one from replacing features picturesque, if quaint, racy, if archaic, by dull and colourless adaptations.

The task of the scholar and literal translator is different and in some respects simpler, and one which, owing to the present state of scholarship, cannot for a long time to come be dispensed with. If the scholar truly understands and appreciates his author, and knows how to handle his mother tongue, he cannot fail to give us a version which, though possibly severe, will yet retain the first flavour of the original. In this kind of rendering Dr Whitley Stokes has long been a recognised master. So early as 1874 he began, with his 'Death of Cuchulinn,' a brilliant series of translations of the chief masterpieces of Irish story-telling, which during recent years have followed each other in rapid succession. Whoever wishes to obtain at first hand an insight into the form and spirit of Irish legend should turn to these renderings, most of which are to be found scattered throughout the twenty-four volumes of the 'Revue Celtique.'

Among them we find the 'Voyage of Mael Duin,' rendered familiar by Tennyson's poem, which, however, bears only a remote relation to the original. It is a story full of fancy, imaginative power, and that natural magic which Matthew Arnold loved. It is the oldest known specimen of those fabulous voyages of which that of St Brendan has become the most popular. Written down in the ninth century, it shows the influence of classical learning, some of its episodes being clearly taken from the 'Æneid,' as Professor Zimmer has shown in detail. In the course of his voyage Mael Duin visits twenty islands, one more wonderful than another. They are evidently some of the 'thrice fifty distant isles' lying in the mysterious uncrossed ocean to the west of Ireland, of which the 'Voyage of Bran' speaks. There are the islands of the *Enormous Ants*, of the *Fiery Beasts* and the *Gold Apples*, of the *Burning River*, of the *Wondrous Fountain*

of the Laughers, and, most marvellous of all, the island of the Revolving Rampart of Fire.

'After that the voyagers sighted another island, which was not large; and a fiery rampart was round about it; and that rampart kept revolving round the island. There was an open doorway in the side of that rampart. Now, whenever the doorway would come in its revolution opposite to them, they would see through it the whole island, and all that was therein, and all its indwellers, many beautiful human beings, wearing adorned garments and feasting, with golden vessels in their hands. And the wanderers heard their ale-music. And for a long space they were gazing at the marvel they beheld, and they deemed it delightful.'

The 'Second Battle of Moytura' is a good example of the mythological tale, of which sort, unfortunately, not many of equal antiquity seem to have been preserved. It is sufficiently barbarous to satisfy the most exacting student of primitive beliefs and practices. It gives an account of the mythical contest between the Tuath De Danann and the Fomorians, full of grotesque humour, of which the following passage may serve as an example:—

'Then Lugh sent the Dagda to spy out the Fomorians and to delay them until the men of Ireland should come to the battle. So the Dagda went to the camp of the Fomorians and asked them for a truce of battle. This was granted to him as he asked. Porridge is then made for him by the Fomorians, and this was done to mock him, for great was his love of porridge. They fill for him the king's cauldron, five fists deep, into which went fourscore gallons of new milk and the like quantity of meal and fat. Goats and sheep and swine are put into it, and they are all boiled together with the porridge. The whole was spilt for him into a hole in the ground, and he was told that he would be put to death unless he consumed it all. He should eat his fill, so that he might not reproach the Fomorians with inhospitality.' But the Dagda was more than equal to the task. 'He took his ladle, which was big enough for a man and a woman to lie on the middle of it, and he began to eat. As he put his ladleful into his mouth he would say, "Good food this," and after he had eaten it all he put his curved finger over the bottom of the hole among the mould and gravel to search for any remains. Sleep came upon him then after eating his porridge. As big as the cauldron of a house was his belly, so that the Fomorians laughed at it! Then he went away from them to

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the strand of Eba. Not easy was it for the hero to move along, owing to the bigness of his belly.

The 'Siege of Howth' is a saga of the Ulster heroic cycle, and a fine example of Irish story-telling at its best. We select an episode full of traits at once barbaric and refined, fierce and tender. The version is one which Miss Hull has made from Mr Stokes's translation. Conall Cernach and Mesgegra meet in deadly combat.

"I claim my brothers from thee!" said Conall.

"I do not carry them [i.e. their skulls] in my girdle," said Mesgegra.

"That is a pity," said Conall.

"It were not champion-like," said Mesgegra, "to fight with me who have but one hand."

"My hand shall be tied to my side," said Conall.

Triply was Conall Cernach's hand tied to his side. And each smote the other till the river was red with their blood. But the sword-play of Conall prevailed.

"I perceive that thou wilt not go, O Conall," said Mesgegra, "till thou takest my head with thee. Put thou my head above thy head, and add my glory to thy glory."

Then Conall severed his head from him, . . .

After that Conall got alone into his chariot, and his charioteer into Mesgegra's chariot. They go forward then, into Uachtar Fine, till they meet fifty women; namely, Buan, Mesgegra's wife, with her maidens, coming southward from the border.

"Who art thou, O woman?" said Conall.

"I am the wife of Mesgegra the king."

"It hath been enjoined on thee to come with me," said Conall.

"Who hath enjoined me?" said the woman.

"Mesgegra," said Conall.

"Hast thou brought a token with thee?" said she.

"Behold his chariot and his horses," said Conall.

"Many are they on whom he bestows treasures," said the woman.

"Behold then his head," said Conall.

"Now am I lost to him!" she said.

Now the head at one moment flushed, and at another whitened again.

"What ails the head?" said Conall.

"I know," said Buan. "A dispute arose between him and *Athirne*. He declared that no man of Ulster should ever

bear me away. A struggle on account of his word, that it is that ails the head."

"Come thou to me," said Conall, "into the chariot."

"Stay," she replied, "till I bewail my husband."

"Then she lifted up her cry of lamentation, and even unto Tara and to Allen was her cry heard. And she cast herself backwards, dead. On the roadside is her grave, even Coll Buana, "the hazel of Buan," from the hazel that grows through her grave.

"Bear the head hence, my lad," said Conall.

"I cannot bear the head with me," says the gillie.

"Then cut the brain out of it with thy sword," said Conall, "and bear the brain with thee, and mix lime therewith, and make a ball thereof."

"This was done, and the head was left beside the woman."

The latest contribution from Dr Stokes's pen is an edition and translation of the 'Death of Muirchertach mac Erca,' a tale of the vengeance taken by a beautiful witch named Sheen on the slayer of her parents and her sister and the destroyer of her clan. For the purpose of wreaking her vengeance upon him with the greater facility, she throws herself in his way and becomes his mistress.

'One day when Muirchertach, King of Ireland, was hunting on the border of the Brugh, and his hunting companions had left him alone on his hunting-mound, he saw a solitary damsel, beautifully formed, fair-headed, bright-skinned, with a green mantle about her, sitting near him on the mound of turf. And it seemed to him that of womankind he had never beheld her equal in beauty and refinement. So that all his body and nature were filled with love of her; for, gazing at her, it seemed to him that he would give the whole of Ireland for one night's loan of her, so utterly did he love her at sight.'

She consents to go with him on condition that he never utter her name, that he put away the mother of his children, and that no cleric ever enter the house in which she is. Then she works upon him with spells and magic till he almost loses his reason, and drowns himself in a cask of wine to escape from the fire which she has set to his house. The tragedy is deepened by the death of Muirchertach's wife of grief for her husband, and by the death of Sheen herself of love and remorse for the man she has maddened by *her enchantments* and then murdered.

Dr Stokes points out that there exists a close parallel with the principal *motif* of this tale in a Japanese story.

While these and many other heroic and romantic tales of Ireland are of the nature of tragedies, it must not be supposed, as has sometimes been done, that the Irish genius does not respond as keenly to the humorous side of life. Indeed, in the wide range of the world's literature, it would be hard to find a tale more bubbling over with boisterous humour, or inspired with a more amazing or a more amusing fancy, than the food-epic called the 'Vision of MacConglinne'—probably only one of many similar Rabelaisian stories which has been accidentally preserved in the wreck and dispersion of Irish manuscripts. MacConglinne is a wandering scholar and gleeman, a luckless but light-hearted student, who cannot live by his learning and seeks to live by his wits. 'Wretched to him was his life in the shade of his studies.' So one Friday evening he sold all he had for two wheat-cakes and a piece of streaked bacon. Then he made himself a pair of brogues of seven-folded dun leather, took a good thick sprig of the blackthorn in his hand, and marched to Cork. Here he fell out with the abbot, on whose hospitality he had made a satire. He was starved, beaten, ducked, and came very near to be crucified. But by good chance there came in the night a certain vision to MacConglinne; and the abbot of Cork declared that the evil of gluttony which afflicted Cathal, King of Munster, would be cured by the recital of that vision. Wherefore MacConglinne was given his life, and was sent to the court of the king. After he had tricked Cathal into a two days' fast he had him bound, and proceeded to eat in his presence a savoury meal, putting each morsel past the king's mouth into his own. At the same time he went on, in mock-heroic style, to recite his vision:—

'A lake of new milk I beheld
In the midst of a fair plain.
I saw a well appointed house
Thatched with butter.

As I went all around it
To view its arrangement:
Puddings fresh boiled,
They were its thatch-rods.

In the old churchyard of St. Mary,
 In the old church and tower,
 In the old garden and
 In the old house of the good man.

The woman now is called across the lake to the house of Lady Basing, where dwelt the mother of the children of Foul, a woman of land with the resources of nature, the lake of hard water with honey, the walls of castles, the pillars of old stone. There he visited the wind doctor, who undertook to cure him of his disease, as well, his excessive love of good cheer.

'If these great house-wrights go to the wall to wash the hands out they wash with the face and wash every straight bit of the hair in order. Warn yourself afterward before a glowing fire. . . . Let a hairy calf-skin be placed under thee to the north-east before the fire . . . and let an active, white-handed, sensible, young woman wait upon thee, red-lipped, womanly, elegant, of a good kin, wearing a neck-bow, a cloak, and a kirtle, with a black edge between the two peaks of her cloak that snow may not come upon her; with the three maces of her dignity upon her, with three diamonds of love and delight in her countenance, without an expression of hardness in her forehead . . . so that the gait and movements of the maiden may be graceful and quick, so that her gentle talk and address may be melodious as strings, soft and sweet; so that from her crown to her sole there may be neither fault nor stain nor blemish on which a sharp watchful observer may hit.'

When the doctor had told him what to eat he ordered him his 'drop of drink':—

'A tiny little measure for thee, MacConglione, not too large, only as much as twenty men will drink, on the top of those viands: of very thick milk, of milk not too thick, of milk of long thickness, of milk of medium thickness, of yellow babbling milk, the swallowing of which needs chewing, of the milk that makes the snoring bleat of a ram as it rushes down the gorge, so that the first draught says to the last draught: "I vow, thou mangy cur, before the Creator, if thou comest down, I'll go up, for there is no room for the doghood of the pair of us in this treasure-house."'

At the recital of all these pleasant viands the demon within Cathal crawled out, licked its lips, clutched a piece

14 THE SAGAS AND SONGS OF THE GAEL

of meat, and was promptly seized and put into the fire, with a cauldron over its head. So Cathal was cured.

While the translations given hitherto are due to scholars working directly from the originals, we now come to the consideration of work derived at second-hand by writers who, for the purpose of making Irish literature more widely known, aim at a more artistic or a more popular treatment. Among these, Mr Leahy's translation adheres closely to Windisch's literal German rendering. The choice of style is happy, free both from archaisms and needless modernisations, while a fine feeling for the force and beauties of the original is apparent throughout. In our opinion no looser or more popular treatment should be needed to bring these ancient tales home to the modern reader. 'The Courtship of Ferb' is one of the finest stories in old Irish literature, and a good example of the Irish *cante fable*, or interwoven song and story, in the manner of 'Aucassin and Nicolette.'

Miss Hull and Lady Gregory, in the books to which their names are attached above, have aimed at collecting in one volume all, or nearly all, of the ancient legends centring around the national hero, Cuchulinn. They necessarily invite comparison with each other. Such a comparison Mr Edward Garnett has lately instituted in the 'Academy,' with the result that, on the whole, he gives the palm to Miss Hull. It is our opinion also that she has better fulfilled the conditions laid down above as essential to any, even a very free, treatment of these sagas. Although Miss Hull confesses to occasionally humouring popular taste and susceptibilities, she rarely sins in this respect, and has mainly confined herself to reproducing in a literary form the versions made by Stokes, Windisch, Meyer, and other scholars. We have already given an example of her style in the 'Combat of Conall and Mesgegra' above. Among the translations printed by her are three specially made for her by the veteran native scholar, Standish Hayes O'Grady, one of which, the 'Cattle-spoil of Coolney,' is the first attempt, and a highly successful one, to render into English that greatest Irish epic in its entirety. The text chosen is, *however, not the best available*; and we shall have to

wait for some time yet for an adequate English rendering of this Irish Iliad in its oldest and most perfect form.

Lady Gregory's book possesses great literary merit, which has secured for it at the hands of reviewers abundant if somewhat indiscriminating praise. It is only right to point out that, from the point of view of scholarship, it suffers from some serious defects. The author presents us with a fairly complete version of many of the tales; but the arrangement of her book is likely to mislead by giving a unity to the stories which they do not possess. Like the Greek poets who dealt with early mythology or the story of Troy, the old Irish romance-writers had a stock of ancient legend to draw upon, but often employed their own imagination. Now, if we can imagine Homer and Hesiod, the 'Prometheus' of Æschylus, the 'Argonautica' of Apollonius, the 'Ajax' and the 'Philoctetes' of Sophocles, and the 'Orestes,' the 'Electra,' and the 'Iphigenias' of Euripides, supplemented by such passages from Æschylus's trilogy as might throw light on the last four plays, all boiled down into a single volume, we shall have some idea of the plan on which Lady Gregory's book is based. If, further, we suppose that in such a volume, put before us as a substitute for Greek literature, all conflicting passages are omitted, as well as those in which the story, as given by the original poet, differs from the editor's conception of what the story ought to be, while of the remaining parts, some are given in abstract, some closely follow previous English or German translations, and all are thrown into such a uniform literary style as to suggest, wherever possible, the modern Greek, we shall realise what a false impression of old Irish literature may be created by 'Cuchulain of Muirthemne.' To substitute an abstract for independent literary productions, to replace an old literature that is just beginning to become known by a digest, a Testament by a Diatessaron, is surely not desirable.

Independently of divergences in the versions of one story, there are many allusions in different stories which point to different bodies of tradition, and are quite inconsistent with each other, as might indeed be expected if we remember that we are dealing with the works of authors separated in time by hundreds of years. Thus the tale of Doel Dermait's sons, which Lady Gregory,

her giving Cuchulinn only one pupil in each eye, as is the case with ordinary mortals, instead of five pupils of different colour which he possesses in the original story. Such a survival of a mythological age is not uncommon in Irish legends of all times. But what shall we say to her omissions at the end of the 'High King of Ireland,' as she calls the tale commonly known as 'The Destruction of Dá Derga's Hostel'? King Conary, exhausted with the long fight, is dying of thirst, and, though hardly a man can be spared from the few remaining defenders of the house, he sends his foster-father, MacCecht, to get him a draught of water. MacCecht starts forth and bursts through the attacking force, carrying the king's young son with him under his armpit, and holding in one hand an iron spit and in the other Conary's huge golden cup. But all the rivers and lakes of Ireland have run dry; in none can he get the fill of the cup. At last he discovers a spring of water; but meanwhile the boy has expired under his arm. Back he hastens to the scene of battle, only to arrive just as two foemen are striking off the dead king's head. Having first slain them both, he pours the water into the neck and gullet of the king, whereupon the severed head opens its lips and says:

'A good man, MacCecht, an excellent man, MacCecht!
A brave warrior without, a brave warrior within!
He brings a drink, he saves a king, he doth a deed!' etc.

Lady Gregory says nothing of the boy; makes MacCecht pour the water into Conary's mouth and throat; and omits also the miraculous speech of the dissevered head. Against the omission of tedious repetitions and bombastic descriptions we have nothing to say, holding, with the author of the 'Hostel,' that it is 'weariness of mind, confusion to the senses, tediousness to hearers, superfluity of narration, to go over the same things twice.' But we must protest against the mutilation of an ancient story by treatment such as this.

Lady Gregory has included in her collection several stories which have not yet been edited and translated in their oldest versions, though they are accessible to Irish scholars in such manuscripts as the 'Yellow Book of Lecan.' One of these is the story entitled 'The Only Son of Aoife,' to which a particular interest attaches as the

Irish version of the combat between father and son, well known to English readers through Matthew Arnold's rendering of the Roostem and Sohrab episode from the 'Shahnameh.' Here Lady Gregory gives us a version which is modern in tone and spirit, and omits or distorts several essential features and incidents of the story. One of the worst instances of this is where Aoife is made, out of jealousy of Emer, to contrive to bring about the death of her son by putting *geasa*, or prohibitory injunctions, on him. In the old versions there is not a word of this. It is Cuchulinn himself who leaves the *geasa*. The modern ending also is deplorably weak. In the old version Conlaech, when the son has received his death-wound from his father's thrust with the *gae bulg*—a rare weapon made out of bones—he cries out, 'Scathach never taught me that!' thereby revealing his identity. Cuchulinn carries his dying son in his arms to where the heroes of Ulster are assembled, and Conlaech says, 'If I were among you for five years, I should scatter the men of the world before you on every side till your dominion should extend as far as Rome herself. Since that cannot be, O father, name to me the famous men who are here that I may greet them.' Then he puts his arms around the neck of each of them, bids his father farewell and dies. And for three days and nights, to make even the brute world share this sorrow, not a calf in Ulster was allowed to take suck from its mother.

We are far from wishing to minimise the literary quality of Lady Gregory's book. The translations which she has chosen to reproduce almost verbally are generally the most literary and pleasing; her analyses of other translations are done in a pleasant and uniform style. The additions that she has made all produce the desired effect of suggesting modern Connaught and Munster ideas and traditions. But the book gives a wrong idea of the unity of the romances; it shows little anxiety to give the stories accurately; it turns romances, written to suit an audience of chiefs, into folk-tales of modern date. The tales of the Cuchulinn saga are here reproduced in a style which, in our opinion, would have better suited the later stories of Finn and his companions; so that we cannot join Mr Yeats in the view expressed in his preface, that 'nobody, except for a scientific purpose, will ever need any other text than this.'

from internal evidence, puts late in Cuchulinn's life, opens by representing his journey to Ciarraige or Kerry—which, by the by, is a district of Roscommon, not the Munster county—as connected with the trials of Cuchulinn's heroism described in the 'Feast of Bricriu.' But since Bricriu is killed in the war of Coolney, this is at variance with the supposed order of the tales; so Lady Gregory commences the story by saying, 'One time Cuchulain was gone *south* to Ciarraige, *in the province of Munster*' (the words in italics being added by her), and omits altogether the first few pages which deal with Bricriu, and indicate that the 'Sons of Doel Dermait' is really an independent story connected with that earlier period when Bricriu was yet alive. Again, the story of Blanaid, wife of Curoi, gives an account of Cuchulinn which does not agree with Lady Gregory's conception of him; so she omits all mention of his defeat and captivity at the hands of Curoi.

We come next to the question as to how far Lady Gregory gives us the spirit of the individual stories, and what is the nature of her alterations. We are afraid that by too great sympathy with the sentiments of that portion of the Irish peasantry with whom she is specially acquainted—the people of Kiltartan, to whom she dedicates her book—she has too often given a false colouring to the stories. Not that we mean to find fault with the language she has chosen, which, as Mr Yeats rightly says, fits the stories admirably. But she allows her preconceived notions to affect the characters and incidents. For one of her pieces, the 'Wedding of Maine Morgor,' otherwise known as the 'Courtship of Ferb,' only one source is indicated; and as this source is available in the literal translation made by Mr Leahy, we may take this tale as the easiest to examine.

Perhaps the most remarkable alteration in Lady Gregory's version is the introduction of Fiannamail as 'the son of the innkeeper at Cruachan.' Attention is specially drawn to 'the innkeeper's son' by the heading of p. 171. An 'innkeeper's son' has a democratic flavour that rather surprises the reader of a saga, which, as a rule, pays little attention to any one beneath the rank of a chief, a bard, or a lady. Now we find that the Irish word rendered by 'innkeeper' is *rechtaire*, which means 'steward';

and that Fiannamail, the eighth in rank among the youths of Croghan, was the son of the high steward of (not 'at') Croghan. The word *rechtaire* being given correctly as 'steward' by Lady Gregory elsewhere (e.g. on p. 269), it is hard at first to see where the 'innkeeper' comes from. If, however, we refer to Windisch's translation, which she has here 'used to help her in working from the Irish text,' it appears that the German word used is *Wirtschafter*. So Lady Gregory's 'innkeeper' turns out to be a mistranslation from the German, not a difference of interpretation on literary or scholarly grounds.

If, again, we compare the opening of the 'Debility of the Ultonians' in Lady Gregory's version with that made by Miss Hull from the German of Windisch, we shall find that the general effect of her omissions and additions is to change the whole tone and character of the legend. Macha, the semi-supernatural wife of the wealthy landowner, has become an Irish countrywoman of the present day. Lady Gregory's account makes 'the man of the house' have the 'care of all his children' till the woman comes 'to tend him and them.' She 'goes to where the meal is,' 'takes it out,' 'bakes a cake,' 'makes up' and 'covers over' what appears to be a peat fire, just as the wife of a small farmer might do to-day. But all these phrases are Lady Gregory's. They are not in the original story, which we can read in Miss Hull's version. Here the woman 'stirs' and 'puts out' the fire (apparently one of wood). Crundchu is no poor man; he has a kitchen apart from the living-room, and servants to wait on him. Moreover, the gathering or fair, which, according to Lady Gregory, was but a poor show, was, according to the original, brilliant, not only with regard to the spectators, but also as regards the horses and the costumes. Not only were there games and races at this gathering, but combats, tournaments, and processions. The last three are lumped together by Lady Gregory in the unimpressive phrase, 'all sorts of amusements.'

Lady Gregory's omissions are of two kinds. She frequently leaves out traits which seemed to her barbaric or grotesque, and she compresses where the original seemed to her too diffuse. From too nice a taste she evidently feels out of sympathy with the spirit of this primitive civilisation. Perhaps we ought not to object to

of the bard and the ideal he holds up are themselves factors of no small importance.

The second, written about the time of the first plantations of Ulster, describes graphically the foreign invasion, the uprooting of ancient customs, when the fighting men of the four provinces, gentle and simple, are driven to take distant foreign service:—

‘In their place we have a conceited and impure swarm, of foreigners’ blood, of an excommunicated rabble—Saxons are there and Scotsmen. This the land of noble Niall’s posterity [i.e. Ulster] they portion out among themselves without leaving a jot of Flann’s milk-yielding Plain [i.e. Ireland], but we find it cut up into “acres.” We have lived to see (affliction heavy!) the tribal convention places emptied; the finny wealth perished away in the stream; dark thickets of the chase turned into streets. A boorish congregation is in the House of Saints; God’s service performed under shelter of simple boughs; poets’ and minstrels’ bedclothes thrown to litter cattle; the mountain allotted all in fenced fields.’

Of the purely lyrical poetry of ancient Ireland next to nothing has been published; but from the few specimens which have been made known it is safe to predict that with wider knowledge of these poems, the interest in Irish literature will spread in ever wider circles. These songs possess many of the essential qualities of the best lyrical poetry. Nothing, for example, can exceed the pathos and beauty of the ‘Song of the Old Woman of Beare.’ It is the lament of Digdi, the aged nun of Berehaven, who, for a hundred years, had worn the veil which St Cummin blessed upon her head. She contrasts the privations and sufferings of her old age with the pleasures of her youth when she had been the delight of kings. She draws her imagery from the flood-tide and ebb-tide of the wide Atlantic on whose shores she had lived and loved and suffered:—

‘The wave of the great sea talks aloud,
Winter has arisen.
What the flood-wave brings to thee,
The ebbing wave carries out of thy hand.’

The glorious kings on whose plains she rode about in swift chariots with noble steeds have all departed:—

‘’Tis long since storms have reached
Their gravestones that are old and decayed.

And as for herself :—

'I had my day with kings
Drinking mead and wine :
To-day I drink whey-water
Among shrivelled old hags.

My arms when they are seen
Are bony and thin :
Once they would fondle,
They would be round glorious
kings.

The maidens rejoice
When May-day comes to them :
For me sorrow is meeter,
For I am wretched, I am an
old hag . . .

Amen ! woe is me !
Every acorn has to drop.
After feasting by shining
candles [prayer-house !]
To be in the darkness of a

Other poems display that artistic faculty of detailed description which we have already noticed in the sagas. And here the nature-poems call for special mention as the earliest of their kind in European literature. They are permeated with that rapturous love of nature which is generally looked upon as a sentiment of entirely modern origin. 'King and Hermit' is a colloquy between Guaire of Aidne, a well-known king of the seventh century, and his brother Marban, who has become a hermit. The king remonstrates with him for leading a retired and simple life when all the pleasures of the royal court might be his. The hermit answers, not in an austere or ascetic spirit, as one might expect, but extolling the delights of his forest dwelling above that of the king's palace itself :—

'I have a shieling in the wood,
None knows it save my God :
An ashtree on the hither side,
a hazelbush beyond, [it.
A huge old tree encompasses

Two heath-clad doorposts for
support,
And a lintel of honeysuckle :
The forest around its narrow-
ness sheds
its mast upon fat swine.

The music of the bright red-
breasted men,
A lovely moment !
The strain of the thrush,
familiar cuckoos
Above my house. . . .

The voice of the wind against
the branchy wood
Upon the deep-blue sky :
Falls of the river, the note of
the swan,
Delightful music !

A clutch of eggs, honey, deli-
cious mast,
God has sent it : [berries,
Sweet apples, red whortle-
Berries of the heath. . . .

Without an hour of fighting,
without the din of strife
In my house,
Grateful to the Prince who
giveth every good
To me in my shieling.

Mr Carmichael's work, entitled '*Carmina Gadelica*,' affords a new proof of the longevity and tenacity of Gaelic oral tradition, for in it we find modern versions of poems which can, in many instances, be traced back to the beginning of Christianity in these islands, and in some even to pre-Christian times. Indeed, were it not for the introduction of Christian names, many of the songs would appear purely pagan. Even as it is, the figures of Christ and Mary, Patrick and Brigit, archangels and apostles, appear sometimes in the same poem side by side with Queen Maive and Emir, Carmac and Cairbre, Finn and Oisín, not to speak of fairies, brownies, kelpies, and glasticks. Mr Carmichael's two magnificent volumes—a worthy example of the perfection to which, under the skilful and artistic supervision of Mr W. B. Laikie, the famous house of Constable has brought the art of typography—are the result of forty-four years' research and collection in the western isles, especially the Outer Hebrides. More than two hundred separate pieces have thus been written down for the first time. According to Mr Carmichael, he was but just in time to save these precious relics, which are now rapidly becoming inferior in quality as well as meagre in quantity. For religion, 'as understood and practised by a narrow-minded and fanatical ministry, has declared war against the innocent pastimes of a simple people, and suppresses them with intemperate zeal, forcing the itinerant minstrel to break his fiddle, thrashing girls for singing Gaelic songs, denouncing even the Gaelic language from the pulpit. Thus it happens that Mr Carmichael has derived his chief information from Catholic parishes, where greater freedom is allowed. In his introduction he gives a delightful picture of a *ceilidh*, or social gathering, at which stories and ballads are recited and rehearsed, songs are sung, riddles proposed, and proverbs quoted. In the words of the Highland song:

'In the long winter night
All are engaged,
Teaching the young
Is the grey-haired sage,
The daughter at her carding,
The mother at her wheel,
While the fisher mends his net
With his needle and his reel.'

These stories and songs, if written down, would fill many volumes. One story alone, 'The Leeching of Cian's Leg'—a short Irish version of which will be found in O'Grady's 'Silva Gadelica'—occupies twenty-four nights in the telling. Mr Carmichael has limited his collection for the present to prayers, charms, and incantations. There is no phase or function of the life of the people, from morning to night, from the cradle to the grave, which is not hallowed by one of these. When kindling or 'smoor-ing' a fire, sowing or reaping, milking cows or marking lambs, warping or weaving cloth, bathing or hunting, even when entering the court-house as a litigant, a prayer or charm rises to their lips. Though the language be modern, the contents often recall ancient times. At weaving or 'walking' the cloth the women sing:

'May the man of this clothing never be wounded,
May torn he never be!
What time he goes into battle or combat,
May the sanctuary shield of the Lord be his!'

When a man has shorn a sheep and has set it free, he waves his hand after it, and says:

'Go shorn and come woolly,
Bear the Beltane female lamb!
Be the lovely Bride thee endowing,
And the fair Mary thee sustaining,
The fair Mary sustaining thee.

Michael the chief be shielding thee
From the evil dog and from the fox,
From the wolf and from the sly bear,
And from the taloned birds of destructive bills,
From the taloned birds of hooked bills!'

As we should expect in all genuine Gaelic folklore, the Irish element is predominant, carrying us back to a time before the Irish colonisation of Scotland, or when a common tradition still united the two nations. Indeed, Scotland has preserved many an ancient Gaelic custom and tradition that has been forgotten in Ireland.

To the blending of paganism and Christianity we have already referred: in reality it is rather a combination of pagan cult with Christian faith. We find allusions to the worship of the sun, moon, stars, and fire. A charm for

ART. I.—THE HISTORY OF MANENTI.

1. *The Cambridge Modern History*. Edited by the late Lord Acton. Edited by A. W. Ward & G. W. Paterson, and Stanley Leathes. Vol. I. Cambridge: University Press, 1902-3.
2. *The World's History*. Edited by Dr H. F. Holbach. English translation, with an Introduction Essay by the Right Hon. James Bryce. Vols. I, II, and VII. London: Hutchinson, 1901-12.
3. *History of the World*. Edited by James Leconte and Alfred Benjamin. Twelve vols. Paris: Armand Colin, 1903-1904.
4. *Algemeene Geschiedenis en Oorsprong van de Wereld*. Edited by Wilhelm Goheen. Forty-two vols. Berlin: Grote, 1877-84.
5. *Weltgeschichte*. By I. von Bülow. Nine parts. Leipzig: Brockhaus and Zimmermann, 1881-84. Part I: *The Oldest History of the World of Nations and the Greeks*. Translated by L. C. Tappan and G. W. Paterson. London: Kegan Paul, 1894.
6. *Weltgeschichte seit der Völkerwanderung*. By Theodor Mommsen. Vols. I and II. Berlin and Stuttgart: Cotta, 1901.
7. *Weltgeschichte*. By I. R. Weiss. Ten vols. Vienna, 1884. Third edition, twenty-two vols. Graz and Leipzig, 1904.
8. *Ébauche sur l'Histoire de l'Humanité*. By F. Laurent. Eighteen vols. Paris and Ghent, 1854-78. And other works.

The conception of the past as a connected whole, and the attempt to gather its records within the limits of a single work demand a somewhat advanced stage of intellectual development. For the Greeks world-history meant nothing more in actual practice than a glance at recent developments in the lands with which they had been brought in contact. On the large canvas of Herodotus are portrayed some of the leading events in the history of the countries surrounding the eastern end of the Mediterranean, grouped round the central idea of a struggle between Greeks and Asiatics. But the Father of History, though nothing human was alien to him,

possessed no conception of humanity as a whole, was as weak in explanation as he was incomparable in narration, and lacked insight into general causes. No Greek, indeed, of the age of Herodotus or Thucydides could conceive of a universal history while there was no political unity, no single dominant influence apparent in the world.

In the two centuries that followed the age of Pericles events moved rapidly; and when Polybius was born, particularism, which had been the chief intellectual defect of the Greek mind, was giving way to the cosmopolitanism of Roman rule. The political extinction of Greece did but hasten the world-wide extension of Greek ideas; and the triumph of Rome over Carthage and Macedonia widened men's minds and rendered possible the conception of a unity among civilised races. The unique personal experience of Polybius, moreover, gave him a width of outlook possessed by no historian of the ancient world. He was fully aware of the limitations of particular histories, which, he writes, 'can no more convey a perfect view of the whole than a survey of the divided members of a body.' Like Thucydides, his constant endeavour is to trace the connexion of events, to explain them by the common forces of human nature, and to draw from them lessons of political wisdom for the instruction of statesmen. His great work is not only the first to omit the fabulous and the unessential, but also the earliest comprehensive and critical survey of the state of the world, so far as it was known—the first attempt to realise the idea of a world-history.

Though the expansion of Rome into a world-power made the writing of universal history possible, the Roman mind was unsuited to the task; and the fragments that we possess of such writers as Trogus and Florus prove them unworthy successors of Polybius. With the rise of Christianity a fruitful idea entered into historiography. The ancient world possessed no notion of a philosophy revealed in universal history. The conception of unity which was present to the mind of Polybius was purely external and adventitious. But with the fall of the Roman Empire and the triumph of Christianity a consciousness of the spiritual unity of the human race became possible. Political history was but a chapter of the annals of mankind. Above all, Christianity intro-

duced the conviction that history was the fulfilment of some divine purpose. In these ways the scope of history was immensely enlarged, and foundations were laid for the composition of universal history. The conception first took shape in the Chronicle of Eusebius, undertaken in the belief that it was the duty of the historian to look back to the creation, and to trace the histories of individual nations as parts of a single whole. Weak as is the work of Eusebius, it became, in the Latin version of Jerome, the foundation of the world-histories of the Middle Ages.

A century later, in the 'De Civitate Dei' of Augustine, and in the work of Orosius, the pupil of Augustine, we find the history of the world still more distinctly conceived as a whole. The capture of Rome by Alaric had led men to say that Christianity was the cause of the fall of the old Empire. The reply of Augustine and Orosius is that God has directed and controlled human affairs with a view to the triumph of Christianity, and that the fall of Rome was due to the vices of paganism; and they contrast the worldly ideal of temporal success with the divine ideal embodied in the Church. The work of Orosius, as its subtitle 'Adversus Paganos' implies, is more of a polemic than a history; but its importance is due to its being the first Christian world-history, and to its intimate connexion with the greatest Christian thinker of the West. If universal histories may be divided into the narrative and the philosophical, Polybius is the ancestor of the one, and Orosius, the interpreter of Augustine, is the prototype of the other.

By far the most interesting writer of universal history before modern times was not a Christian nor even an European. The remarkable development of art, science, and philosophy among the Arabs of the Middle Ages, and the debt of European culture to them, are generally recognised; but it is less commonly known that they produced an historical thinker of real originality, owing little or nothing to Aristotle, or to the thinkers from whom most of the Arabs borrowed many of their ideas. The universal history of Ibn Khaldun, written in the age of Chaucer and Petrarch, presents a panorama more extensive than any hitherto attempted, and contains a full and careful account of the Mohammedan world.

The teaching of Augustine and his followers invested the chosen people of God with such importance as to condemn less favoured races to oblivion and to jeopardise the unity of humanity. The Koran, on the other hand, which has exerted a paralysing influence on many departments of thought, contains no theory of history. The picture of the classical and Christian world, being drawn mainly from Oriental sources, is naturally far below the level of the narrative of the countries of his own faith; but the work remains a monument of extraordinary interest, and constitutes a decided advance, at least in plan, over any of its predecessors. The more famous 'Prolegomena,' which may be read in French, dealing with almost every problem of society and civilisation, calls for no special notice, except that we may say that it clearly grasps the truth, to which Christian historians were usually blind, that history is a continuous collective movement.

The modern period of the composition of universal history may be said to begin in the latter half of the seventeenth century with two books which open the long series of works representing respectively what may be distinguished as the philosophical and narrative schools of historiography. As it is the purpose of this article to examine the different methods of writing universal history, it is unnecessary to observe a chronological sequence. The more important works of the former class will therefore be noticed first.

The series of modern philosophical world-histories is opened by the 'Histoire Universelle' of Bossuet, published in 1681. The work, which was written to form one of the manuals of Bossuet's pupil, the Dauphin, possesses considerable interest owing to its magnificent style and the position of authority that it long held. The purpose of the book is stated in the opening pages, and the reader is never allowed to forget it. It is to justify the ways of God to man. But though Bossuet accepted the cardinal doctrine of Augustine—that history is the realisation of the purposes of Providence—he is free from the dualism which runs through the 'De Civitate.' Briefly put, Augustine is a pessimist, Bossuet an optimist. While secular history inspires the former with disgust and despair, to the latter it appears in the light of an orderly

development. The finger of God, he considered, could be traced in profane no less than in sacred history.

The work consists of three parts: a general sketch of history from the Creation to Charles the Great; a summary of the development of religion; and a survey of the fortunes of the empires. The narrative begins with what Bossuet, relying on Usher's chronology, imagined to be the date of the Creation, and its opening chapters are abridged from the pages of the Old Testament. The names that greet us are those of Adam, Noah, and Romulus; among events that loom large are the Deluge and the Siege of Troy. The second part is devoted to the Jews and Christians, all other sects being contemptuously brushed aside as idolaters. The third part relates the fortunes of empires; and as the nations of pre-Christian times are brought on the stage, the showman points out the place of each in the divine plan for preserving and educating the chosen people. The intention to continue the survey to the writer's own times was never accomplished. As a record of facts the book is utterly worthless; and indeed the 'Historian of Providence,' as Bossuet has been called, belongs rather to apologetics than to history. With the limited knowledge and unscientific temper that he possessed, it was easy for him to build the early part of his narrative round the history of Israel, and the later round that of the Catholic Church. His survey possesses a distinct unity, but the unity is achieved by the omission of all the factors which would weaken the stability of a highly artificial structure. For Bossuet's history is not an enquiry into facts but the demonstration and verification of a theory. His '*Histoire Universelle*' is a theodicy, not a history. On the other hand, it is but fair to remember that the book was written with a purely practical purpose.

Universal history lends itself with peculiar readiness to presuppositions; and, though the stand-points from which philosophical surveys are written differ very widely, their general character is identical, and their historical value for the most part equally small. Condorcet's '*Esquisse d'un tableau historique du progrès de l'esprit humain*,' enshrining a faith very different indeed from that of Bossuet, but no less exalted, attempted to explain the history of the human mind by the develop-

ment of the perfectibility implanted in the human race. The splendid optimism of the man who, while a hunted fugitive, asserted his belief in the irresistible march of enlightenment, forms one of the heroic pages of history.

The first propagandist world-history to combine learning and power was that of Leo. The thrilling emotions of the War of Liberation in Germany were soon forgotten; and the romantic movement in its later stages led direct to a rehabilitation of autocracy by historians and political thinkers. The work of Haller and Gentz was continued and extended to jurisprudence and history by Stahl and Leo. In 1833 the latter explained, in his 'Naturlehre des Staates,' the principles on which his history was shortly to be written. The ideas of the most moderate liberalism were as contemptuously rejected as the most extreme contentions of the French Revolution. The only real freedom, said Leo, was freedom in God. Liberty, in its common acceptation, was a fall from God. Humanity was a sentimental conception, and must not be allowed to interfere with the eternal principles of political order and moral obedience. These ideas are developed, both directly and incidentally, in the six closely packed volumes of the 'Weltgeschichte,' which appeared in the years 1835-1844. The introduction lays it down that the writer of history must show the freedom of man to reside in God, a phrase which is quickly found to denote in practice the authority of the Church. The history of the Church he declares to be the soul, the kernel, the truly animate part of universal history. The Roman Church, which men daily expected him to join, is treated as above criticism. The Reformation is savagely denounced as the beginning, and the French Revolution as the consummation, of the hated *Aufklärung*. The Teutonism of the book is rampant. The French are an *Affenvolk*; and the Celtic race is lashed with fury. The volumes are filled with the expression of the passions and prejudices of the author. The immense success of the book in the reactionary age of Frederick William IV was in large measure due to its faults. On the other hand, Leo had already made his name as the author of a valuable history of mediæval Italy; his knowledge was wide and his style was vigorous. The 'Weltgeschichte' of Leo is not one of the unnumbered compilations, with-

out colour or nerves, which bear that ambitious title, but a sustained polemic against liberalism in its history and principles. The reader may entirely disagree with his author, but his interest never flags. With one exception Leo's is the most personal of world-histories.

The exception is Laurent's '*Études sur l'Histoire de l'Humanité*,' the most eloquent and stimulating of all works on world-history. After studying in more than one Belgian university, and accepting a post at Ghent, Laurent published in 1850 three volumes of a work entitled '*Histoire du Droit des Gens et des Relations internationales*.' As the work grew, its title appeared to its author to be too narrow; and the fifteen succeeding volumes, the publication of which was not completed till 1870, received the title by which the work is always known. The dominant idea may be traced in both names, and would have been even more fully expressed in the title of a somewhat similar book which Bunsen was writing at the same time, '*God in History*.' The purpose of the author is to trace the progress of the race towards unity. History shows us a plan not originating with nature, with chance, or with man; for in looking back at a great cycle of events we can see that there was a plan running through them which was not perceived by those who took part in them. Laurent, like Pascal, declares the course of history to be nothing but the life of a single man, ever living and ever learning. He is convinced that, despite appearances, the world is not abandoned to force and fraud, for 'God is a power that bayonets do not reach.' Like Vico, of whom he reminds us in many ways, he declares that the providential government of the world is the base of all philosophy of history.

This conviction may be reached as the conclusion of a study of the past, or it may be the presupposition with which the student enters on his researches. With Laurent it is something more than a working hypothesis at the beginning, but his conviction is strengthened by every step of his journey. Indeed it is fair to say that his belief in the reality of progress is more an inference than a presupposition. Though Laurent is a theist, and not a believer in dogmatic Christianity, he fully recognises the immense impetus given by Christ to the cause of moral progress. A writer with so strong a conviction as to the

part played by Providence in the drama of history must take care lest his faith issue in a sterile determinism. Laurent is by no means fully conscious of the difficulty. His theory, roughly stated, is that God keeps the human race more or less on the right lines, while not interfering with the activity of the human will. He rejected the doctrine expressed in Hegel's famous formula, that the real is the rational; and he shared the spirit which prompted Renouvier to sketch in his 'Uchronie' an alternative history of Europe since Marcus Aurelius. In great movements it is clear that what man accomplishes is something less than what God desires. Bossuet and Laurent belong to the same class of writers, but they differ very widely. Bossuet's God stands afar off, but intervenes directly in the affairs of the world. Laurent's God is an immanent influence, slowly but irresistibly permeating the consciousness of mankind. If, as has been said, the God of Bossuet is a celestial Louis Quatorze, the God of Laurent is a limited monarch. While Bossuet simply refers the order of the world to the operation of divine will, Laurent endeavours to co-ordinate Providence with the powers and character of man. He is as strongly opposed to the doctrines of miracle as to those of fatalism. The purpose of God fulfils itself in the progressive, non-miraculous education of the reason and the will. Laurent's work is the most successful attempt on a large scale ever made to prove the existence of God from the course of history. Men and movements are judged throughout according to the degree in which they help or hinder the triumph of the moral principles, which for Laurent are the voice of God. The European wars of the fifties and sixties caused him to lament the weakening of the idea of right, and to reassert with passionate emphasis that its recognition, in the sphere of private morals, must be extended to public and international relations. The life of a nation is as sacred as the life of an individual; its honour should stand as high, and its principles of conduct should be the same. Small nations possess precisely the same right as large ones. It is hardly necessary to say that Laurent's dislike of force extends only to its unrighteous application. The liberation of Italy and the exploits of Garibaldi seemed to him the triumph of the ideas of right which bring mankind nearer to their goal.

If Mazzini had had the leisure and the learning to write a world-history it would have been not unlike that of Laurent.

The historical value of Laurent's work is independent of its philosophical basis. Each volume deals with some leading movement, which is discussed in every aspect. The work is primarily a study in the history of ideas, and the intellectual and spiritual life of man receives as much attention as his political activities. The seventeenth volume is devoted to the religion of the future, and the eighteenth to the philosophy of history. If we are to hear of final causes at all, no stand-point is less open to criticism than that of Laurent. His belief in divine government gives unity to the whole story of mankind, while his freedom from sectarian ties allows him to be just to pre-Christian history and to the many schools of thought into which Christendom has split during the last four hundred years.

Before passing from philosophical to narrative world-history we must linger for a moment over an essay in which the greatest of modern thinkers has discussed the method of writing universal history of which the above are examples. Kant's little treatise, one of the shortest and simplest of his writings, known to English readers in the excellent translation of De Quincey, appeared in 1784, under the title, 'Idee einer allgemeinen Geschichte in weltbürgerlicher Hinsicht,' that is, 'The Idea of a Universal History on a Cosmopolitical Plan.' In a series of 'Propositions' Kant lays it down that, as a man only realises himself in the species, so the species only realises itself in a world-state. The history of the human race is the unravelling of a hidden plan of nature for achieving a perfect constitution for society as the sole state in which the tendencies of human nature can be fully developed. To this end the states of the world must organise themselves into a federation with a great cosmopolitan Arcopagus. So far this is little more than a repetition of the idea of a world-federation which was attributed to Henri Quatre, was urged by Penn, Saint-Pierre, and other thinkers, and was subsequently elaborated by Kant in his essay on Everlasting Peace. But it is with the ninth Proposition that Kant's essay becomes of greater interest. Other writers have been content if a universal *history* vindicates the ways of God to man; but Kant

claims for the historian the power of aiding in the accomplishment of the purposes of Nature. Remote posterity, he tells us, will study and value the movements of the past according to the measure of their contribution to a cosmopolitan conception of society in theory and practice. We must not look for the purposes of Nature or Providence in another world; and therefore the composition of a universal history unfolding the purposes of Nature in a perfect civil union would help forward the purpose of Nature.

The criticism that Kant's essay provokes applies to all *a priori* constructions. His propositions are valueless as a key to history, because they possess no validity beyond what they derive from inductive study. No sound historical philosophy can be constructed independently of empirical history. Kant makes no attempt to characterise or define the influence by which things happen, and his adoption of the word 'Nature' suggests as many difficulties as the conception of God. To De Maistre history seemed nothing but a battle-field; and the thinkers who can find no definite purpose in history are at least as numerous as those who can. The data are so numerous and complex that any philosopher can find proofs of his system. If the philosopher could help the historian, the historian would welcome his aid; but philosophy herself is in doubt. No historian is called on to deny purpose. But to explain the history of the world by any *a priori* idea is fatal to the scientific character of a work. Study leads us to certain inferences; but these inferences are our personal convictions, not historical certainties. The historian knows of no law of progress, and has no right to assume that such a law exists. When Sainte-Beuve read Guizot's 'Lectures on Civilisation' and noted the exquisite way in which events and movements were made to dovetail into one another, he took down from his shelves a volume of the memoirs of De Retz. History is more than the daily and hourly struggles of the Fronde; but De Retz is nevertheless a wholesome if disagreeable corrective to Bossuet, to Laurent, and to Kant.

About the time when Bossuet was writing his 'Discourse,' the first world-history without presuppositions was written in Germany by Christoph Keller, more commonly known as Cellarius. Though the work is no

longer read, its importance in the annals of historiography should never be forgotten. The theory of the Four Monarchies disappears; and Cellarius divides his subject into three clearly defined periods, the first extending to Constantine, the second to the conquest of Constantinople by the Turks, the third to the writer's own time. The classification into three periods, which we now regard as axiomatic, was at the time of its appearance a daring innovation.

The first world-history on a large scale, the work of a group of obscure English writers, appeared in 1730 under the title of 'An Universal History from the Earliest Times to the Present, compiled from the original Authors, and illustrated with Maps, Notes, and Tables.' The claim advanced in the preface, to be 'by far the completest work of the kind ever offered to the public in any nation or language,' is fully justified. Though many parts are altogether valueless, the completeness of the work is astonishing. For instance, no subsequent world-history affords so much information in regard to the less-known peoples of the earth. The account of the nations and kingdoms of Asia and Africa, filling many volumes, would of itself suffice to render the book one of the most remarkable literary achievements of the eighteenth century. In its final form the work consists of no less than sixty volumes, eighteen of which are devoted to ancient times. The place of the English 'Universal History' in historiography, both as a pioneer and an influence, is one of great importance. The work was translated into several European languages, the German edition appearing under the editorship of Baumgarten, the theologian. When thirty volumes had appeared, Semler succeeded Baumgarten as editor and gave up the idea of completing the translation, preferring to entrust the writing of separate works to German scholars. An English abridgment was translated into German by the great scholar Heyne, without alteration, and was itself before long abridged by Gatterer.

By far the most important work inspired by this English history was that of Johannes von Müller, the outcome of life-long studies and of courses of lectures that had been delivered since 1778. The 'History of Switzerland' had raised its author at a bound to the front rank of

European historians; and, when the 'Universal History' appeared in 1811, its success was unprecedented, both in its German dress and in numberless translations. In learning, in style, in vitality, in freedom from prejudice, Müller surpassed all his predecessors, and produced a book which held its own as an historical manual till the appearance of the works of Weber in the middle of the century.

Müller's book was quickly followed by the first large world-history written by a single author—the 'Allgemeine Geschichte' of Karl von Rotteck, a book which is scarcely even a name to-day, though its appearance in 1812 supplied a real want.

The second was that of Schlosser, the founder of the Heidelberg school of historians. The first volume of a 'Weltgeschichte' was published in 1815, and the succeeding volumes appeared at long and irregular intervals. By 1841 the narrative had only reached the sixteenth century, for during the same period the author had published an independent work on 'The Ancient World and its Culture,' telling part of the same story on a larger scale. At this point it was suggested to him that a popular work might be made out of his previous books; and a pupil was employed to effect the transformation. In 1844 appeared the first volume of the well-known 'World-history for the German People,' for which the veteran author added a narrative of the last three centuries. The eighteenth volume appeared in 1857, and the work enjoyed an enormous success. Though Schlosser's name no longer commands the homage that once was paid to it, his great work, like his 'History of the Eighteenth Century,' possesses solid merits. The descriptions of culture are very full and, as a rule, admirable. Though the work is singularly free from political and religious prejudice there is no absence of colour; and the moral note, though not insisted on, is clearly sounded throughout.

The writer from whom probably the largest number of human beings have obtained their notion of world-history is Georg Weber, who delighted to call Schlosser his master. The first edition of the 'Lehrbuch der Weltgeschichte' appeared in 1847, and the twentieth in 1888, in the author's eightieth year. A slightly smaller work appeared in 1851 and reached its twentieth edition in 1889. The 'Allgemeine Weltgeschichte,' appearing in

1857 in fifteen volumes, was written as a result of the immense success of the two smaller books, both of which were quickly translated into almost every European language. The larger work appeared in a second edition in the years 1882-89, bringing the story down to 1887. In all Weber's works the claims of culture to a place in history are fully recognised. The merits of his chief work are its fullness and its simplicity of treatment; and certain chapters, such as that on modern German culture, in the last volume of the revised edition, are excellent. But it remains the production of a very diligent book-maker. The author nowhere impresses us with the indefinable sense that we are in the hands of a master. In certain parts, moreover, he has failed to keep himself abreast of the progress of knowledge. From the whole treatment of early Jewish history in the 1888 edition of the handbook one would not know that Kuenen and Wellhausen, and other giants of Old Testament criticism, had ever lived. In the second edition of the larger work the treatment is improved, but it remains unworthy of a book of such pretensions.

Before we deal with the co-operative world-histories, we must mention the three best and most recent works by single writers. The 'Weltgeschichte' of Weiss, professor of history at Gratz, derives interest from the fact that its author is an Austrian, a Catholic, and a conservative; and that, as a result, many familiar themes are discussed from a new stand-point. Weiss declares that stationary nations stand outside world-history, which is only concerned with progress; and this he defines as the development of divine gifts. History as an organic whole includes thought; but culture is sparingly treated in the work, especially in the later volumes. The learning is immense. In the third edition, which has now reached its twenty-second volume, the author has kept well abreast of the enormous advances that have taken place since the appearance of his first edition in 1859. No part of the work falls below a high standard; and its scale is such that five of the large volumes are devoted to the period of the French Revolution and Napoleon.

Weber lived long enough to hail the appearance of Ranke's 'Weltgeschichte,' and to declare that the step-child of literature had been ennobled. Lorenz pronounced

the book 'canonical.' Whatever may be the ultimate judgment on Ranke's book, it is noteworthy as the only work devoted to the subject by an historian of the first rank. The news that Ranke was writing a 'Weltgeschichte' was not received without apprehension. His advanced age and the immense scope of the subject compelled admiration for the dauntless courage of the wonderful old man who contemplated an undertaking which he could hardly expect to finish. But there was also a wide-spread feeling of uncertainty as to whether a writer, whose works had dealt almost exclusively with the last four centuries, would be able to treat of the ancient and mediæval world in a manner worthy of the reputation he had won as the greatest of living historians. On the other hand, in far-off days at Leipzig, he had studied the ancient world with the utmost care, and in his lectures at Berlin he had often had to deal with the Middle Ages. No one has spoken more severely than he of the narrow specialists; and he used to declare that Niebuhr himself too often forgot the universal connexion of events. Intimate friends knew that the idea of writing a 'Weltgeschichte' had been present with him throughout life. In his studies of the nations of modern Europe he had always selected the period during which the life of a country was most closely connected with the general history of Europe; and the contribution of countries to the movements of civilisation is constantly before the writer's mind. In 1854, at the invitation of his friend Maximilian, King of Bavaria, he had given a series of lectures on the epochs of history from the rise of Christianity. Furthermore, the close personal relations in which he stood to Waitz, Sybel, Giesebrecht, Droysen, Jaffé, Dümmler, and numberless other pupils, had kept him informed as to the results of studies in fields to which he himself was unable to give detailed attention. His friend, pupil, and editor, Dove, relates that, in a preface dictated in 1880, the master declared that the book rested on his life's work and was the fulfilment of his life's wish. The preface was cancelled; but it is of interest as showing that, whatever apprehension was entertained in other quarters, the master himself approached his task without misgivings. Humboldt had always intended to complete his labours with a 'Cosmos,' and he had done

so. Ranke would do the same. The composition of the book forms one of the heroic pages in the history of scholarship. We learn from Dove that Ranke had never intended to narrate the history of modern times with the same fullness as the earlier ages, since he had already told a large part of the story in some sixty volumes. He had described the Crusades as fully as he desired when he felt the approach of death. He would be contented if he could live long enough to add a rapid sketch bringing the story down to the fifteenth century. The effort was made and succeeded; 'inter tormenta scripsi,' he wrote. The first volume appeared in 1881, and, when the hand of death was laid upon him in 1886, the work was practically complete.

Ranke, as the founder of the school of objective historiography, might be trusted to write a world-history without presuppositions. In his earliest years he had imbibed the teaching of Savigny, and, on the appearance of his first work, he had been denounced by Leo for his lack of philosophy. Throughout the long series of his works there is no mixture of philosophy with his narrative. There is no way, says Ranke, from the general theory to the contemplation of the particular; the historian must simply follow the march of affairs. Ranke speaks of 'ruling tendencies'; but they are summaries of facts, not their causes; characterisations of periods and movements, not their explanation. There may be real causal tendencies emanating from God; but how they come and why they follow one another in a certain order we do not know. The historian dares not explain anything by race or geography, for these factors only gain their meaning through history. In Ranke's narrative the personal is almost as completely absent as the philosophical. There are perhaps traces of religious bias in certain passages of the 'History of the Reformation,' but they are scarcely noticed. When he comes to the rise of Christianity in the 'Weltgeschichte' he declares that the nature of Christ does not concern him. Though professing himself 'ein guter evangelischer Christ,' he is concerned with Christianity purely as an historical phenomenon. 'The domain of religious belief and that of historical science,' he declared, 'are not opposed to one another, but distinct in nature.' His treatment of

the Church is entirely objective. He was blamed for this colourlessness, and certain critics deplored his lack of ethical impulse. Such criticisms Ranke regarded as his highest praise. On the other hand, his interest in history was thoroughly human; and he declared that the contemplation of the past often made his heart beat faster.

Such was the spirit of the work. What was its scope? A truly universal history does not exist, and will probably never be written. Every writer sets himself limits; and Ranke's preface makes his intention quite clear. The book is an essay, not a manual; a dissertation, not a work of reference. He conceives of world-history as a unity. He will deal with its broad currents, not with its sources nor its tributaries; the primeval world he will leave to science. Universal history begins where events become definitely known; it must also omit the stationary groups, for it deals only with the combination of groups into one progressive community, unified by its traditions, its culture, its religion, its great men. Asia stands outside this community, and is therefore omitted, except where it touches the life of Europe.

The first volume of the book was translated into English soon after its appearance; but it is on the whole the least representative part of the work. It deals with that section of the subject with which the author was least acquainted; and in no direction has the research of the last twenty-five years wrought such revolutionary changes. Babylon, Egypt, Crete, and early Greece convey to the historian of to-day meanings of which a writer a quarter of a century ago possessed no inkling. Nevertheless, in the opening volume, and still more in its successors, we never forget to whose voice we are listening. Ranke's style is often declared cold and even bald. Direct and unadorned it certainly is; but it possesses a simple majesty which, in dealing with great themes or in summarising the characteristics of a movement or an epoch, is extremely impressive. No writer of world-history has better understood or practised the art of omitting needless details and of bringing out in strong relief the salient points of the story. No work of Ranke's is written for beginners; but for a reader with some general acquaintance with past times his '*Weltgeschichte*' may still be recommended in preference to any other

book as a masterly summary of the political history of Europe to the close of the Middle Ages. We do not look for an account of culture, for the subject is but sparingly treated in any of Ranke's works; but, where it is introduced, as in the case of the Greek tragedians, the discussion reaches a high standard of workmanship. On the other hand, the Church, in which Ranke was always deeply interested, is treated with great fullness and power. Equally remarkable are the portraits of great men—of Alexander, of Cæsar, of Constantine, of Charles the Great. Though the book, by its very nature, belongs to a different order from Ranke's other works, containing nothing that is new, it must ever remain an imposing monument of the learning and genius of its author.

The latest, and what promises to be the best, of world-histories by a single writer is now in progress. Its author, Theodor Lindner, professor of history at Halle, is known to all students by his excellent works on the Middle Ages. He compromises between the philosophical and narrative schools by devoting a preliminary volume to the theoretical part of his book. In his '*Geschichtsphilosophie*' (1901) he defines history as the record of the attempts made by man to satisfy his needs, bodily and emotional. Needs give rise to change, and every change gives rise to fresh needs. The instinct of improvement is as powerful and as fundamental as that of self-preservation. Consciousness of a need forms an idea; and history is built up out of the conflict of ideas. History is unified by the unchanging characteristics of human nature; but a world-history cannot be a history of humanity because humanity is not a unit. The unity is moral and not historic. Every world-history must therefore have something of the bird's perspective; every writer must choose and define his point of view. The stand-point Lindner assumes is the explanation of the present. The past lives in the present and explains it; and the study of the details of the past is obligatory only in so far as they contribute to the understanding of the present. The chief duty of the historian is explanation. His task is greater than that of a narrator and less than that of a judge. History becomes as nearly as possible objective when it studies only the causes and effects of change, when it enters a region, in Niebuhr's words, 'beyond good and evil.'

Subjective history, with its tests, its presuppositions, its formulas, robs the past of the chief value that it possesses, namely, its power of interpreting the present.

Lindner begins his work with the 'Völkerwanderung,' and, in the two volumes that have appeared, brings the narrative down to the twelfth century. Seven volumes are to follow. His plan of relating only what aids the explanation of the present leads him to omit the ancient world. To the obvious objection that the ancient world very clearly influences the present, he replies that it does so only as it entered into the consciousness of men at the end of the Middle Ages. To describe the Renaissance is to restate so much about the Greek and Roman world as the purpose in hand demands. Though the reader is warned not to expect long accounts of the more distant provinces of history, Lindner supplies in the first volume a careful sketch of the religious culture of China and India. Each volume closes with a summary and an index. No footnotes are given. The bibliography is short but excellent, the best books being named, and only the best. The sketches of culture are as admirable as the political narrative. If the work is carried to a conclusion with the same ability, it will deserve to displace all similar works as a handbook for the period of which it treats. Its freshness, its force, its width of outlook, its exclusion of unnecessary detail make it delightful reading. It approaches the work of Ranke more nearly than any other; but while Ranke's narrative is almost exclusively political, Lindner omits no aspect of the varied and many-coloured life of the past.

In the preface to his book Lindner apologises for his boldness in undertaking a world-history single-handed by declaring that the greatest need is unity of conception and treatment, and that this can only be attained by a single writer. A work of collaboration can be nothing more than a series of essays. The matter, however, is not so easily disposed of. Unity of conception is as important as Lindner believes, and the charm of colour and individuality is not to be underestimated; but other considerations are of at least equal importance. If a world-history is to be an essay or a handbook, unity of treatment is indispensable. But if it is to be something more, if it is to be a work for scholars, a work co-

ordinating the latest results of historical research in every branch, it must be written by many hands. The wonder inspired in us by the most encyclopædic work of our time, Meyer's 'History of Antiquity,' is a measure of the impossibility of any man writing a world-history for scholars. The nineteenth century has witnessed many works of collaboration. Though the histories of European states, begun by Heeren and Ukert and still in progress, cover the greater part of the ground, they were not deliberately planned to form a universal history; and it was not till the last quarter of the nineteenth century that co-operative world-history, after the lapse of nearly 150 years, was undertaken on a large scale. In the last thirty years several works of importance have appeared. A brief examination of them will show the possible methods of co-operative world-history, with the merits and defects of each.

The simplest plan is to divide the history of the world into a few periods, entrusting the whole of each period to a single writer. This system has been adopted in the 'Allgemeine Weltgeschichte,' in twelve volumes, the publication of which began in 1884, in which Justi and Hertzberg divide ancient history between them, Pflugk-Harttung describes the Middle Ages, Martin Philippsen the earlier part of modern history, and Flathe the period from the French Revolution to 1888. Each writer is in his own department a thoroughly competent and experienced guide; and as a concise political narrative the work possesses real value. The early volumes, which are the most important part, present a most useful summary of antiquity, which, as a rule, forms the weakest portion of an universal history.

The second way in which a co-operative world-history may be written is for a country or a short period to be dealt with by a single writer. This plan has been followed in the great undertaking edited by Oncken, and entitled 'Allgemeine Geschichte in Einzeldarstellungen,' which appeared in 1877-1893. The division of subjects is partly by countries, partly by periods. The first of the four divisions of the work contains complete histories of separate countries by acknowledged masters; of Egypt by Eduard Meyer, Babylonia by Hommel, Persia by Justi, Israel by Stade, Greece and Rome by Hertzberg. In the

second, the classification is chiefly chronological, though Islam, early England, the Byzantine Empire, and the east of Europe receive separate treatment. The second division ends with Ruge's account of the Age of Discoveries, and Geiger's admirable study of the Renaissance. In the third division, the history of Europe is related in successive epochs by Bezold, Martin Philippon, Droysen, Erdmannsdörfer, and Oncken, additional volumes being devoted to special periods of English, Russian, and Austrian history. The fourth division, containing the history of the years 1789-1878, is narrated in periods, the American Civil War and the Eastern Question being treated separately. The work is, as a whole, of great merit, and must remain for a long time the indispensable companion of every historical student. Nothing of the kind has ever been written, and it is unlikely that a similar work will be undertaken again. As the field of history widens, and as knowledge increases, the tendency of editors is to employ more and more collaborators, and not only to break up the work into separate monographs, but to break up each volume into chapters. Oncken's work represented the subdivision of labour indispensable for accurate scholarship a generation ago; but for a work to possess the same authority to-day that Oncken's possessed during the years of its publication, the subdivision would have to be further extended.

The most comprehensive and scholarly world-history for the period which it covers is the great French work, in twelve volumes, appearing between the years 1893 and 1900, edited by MM. Lavissee and Rambaud. The book begins with the fall of the Western Empire, and comes down to 1900, four volumes out of the twelve dealing with the nineteenth century. The preface to vol. i declares the intention of the editors to devote special attention to '*les mœurs et l'esprit des nations.*' The hope excited by these words is not disappointed. In almost every volume chapters are devoted to the arts and sciences; in almost every volume French literature is described at some length. In every volume the economic condition of France is treated with the utmost fullness. It would have been impossible to treat the other countries of Europe with the same detail without expanding the work unduly; but in no single work, by one or many hands, is there to

be found an account of the historic life of the French nation so exhaustive and so satisfactory. A special feature of the work is the care with which the history of eastern Europe and of Asia is treated.

Such is the scope of the book; what of the contributors? The editors in the first place could not be better chosen. No living Frenchman has a wider experience of historical teaching than Lavissee; and, though his own works do not of themselves win him a place among the greatest of French historians, his wide acquaintance with mediæval and modern history and his strong personality make him an ideal editor. On him has fallen the chief burden of editing, his own contribution not extending beyond a few pages. His colleague, Rambaud, stands above all living French historians in the extraordinary range of his knowledge. He is equally at home in the west and east of Europe, in the Balkans and in Afghanistan. His 'History of Civilisation in France' is a classic; and his 'History of Russia' and his recondite Byzantine studies render him one of the greatest living authorities on the east of Europe. His contributions to the work are more numerous than those of any of the other writers, and would together fill one of the bulky volumes of one thousand pages. Among the contributors are to be found, with the exception of Monod and one or two others, all the names of those who constitute the glory of contemporary French scholarship. No large co-operative work has yet appeared in which the selection of writers is more representative and the distribution of subjects more satisfactory. For the Middle Ages we could have no better guides than Luchaire, Langlois, and Bémont. In French literature the writers whose names would at once occur to the mind are those who have been chosen—Petit de Julleville, the editor of the superb co-operative 'Literary History of France,' and Émile Faguet, the greatest of living French critics. Art has been entrusted to Eugène Müntz, well known for his works on the Renaissance; and the economic history of France to Levasseur, who tells a tale which no one else could tell with such authority. Indeed, throughout we seek and find the names of specialists who have already identified themselves with the subjects of which they here treat. Gebhart would naturally write on the Renaissance,

Buisson on French Protestantism, D'Avenel on Richelieu, Aulard on the French Revolution, Vandal on Russia and Napoleon, Houssaye on the fall of the Empire, Cordier on the Far East. In a few cases foreign scholars are employed. English and American history, which, as a rule, fares badly in foreign world-histories, is narrated without serious errors if without distinction.

The bibliographies placed at the end of each chapter are good and well classified. Worthless books are rarely recommended, and a brief critical note is in many cases added. The combined lists form a full and trustworthy guide to a knowledge of the literature of history, and constitute a notable advance on the bibliographic achievements of any previous work. On the other hand, there is no index, and the exclusion of footnotes is regrettable.

The most recent undertaking in the domain of world-history possesses special interest as the first English attempt since the work of the early part of the eighteenth century. It was indeed time that England should take her place among countries which can read world-history in their own language. The idea of a world-history, written by leading scholars of England and America, took shape soon after the appointment of Lord Acton to the chair of History at Cambridge. From the first, Lord Acton had no doubt that the model to be followed was the French work; but he used to add, 'it must be better than that.' The book was to be confined to modern times, and to consist of two parts, each in six volumes, the first extending from the Renaissance to the American War of Independence, the second to our own days.

The illness of Lord Acton in the spring of 1901 seemed to threaten the success of the undertaking; but the lines on which the book was to proceed had been laid down, and the chapters for the most part distributed. When it became evident that any great intellectual exertion would henceforth be out of the question, Lord Acton resigned the post of editor, still hoping to contribute to the work and to forward its progress by his advice. The improvement in his health which took place in the winter of 1901-02 allowed him to busy himself once more with collecting materials; but in June 1902 he passed away. He had given much time and thought to the chapter which was to form the introduction to the

work, an attempt to survey and estimate the legacy of the Middle Ages to modern times. It is to be deeply regretted that the chapter was not sufficiently advanced to take its place in the work which owes its inception and general character to him, and that he did not live to witness the publication of the first volume of the book. No other man of his time had accumulated a store of learning so vast and so varied; no man understood better the relative importance of the events and movements that make up modern history. No one was a better judge of the merits of the writers to whom the various themes should be entrusted. A difficult task is laid on those who, at the request of the University, have undertaken to continue Lord Acton's work.

The first question to settle in projecting a world-history is at what point to begin. The determination to commence with the later years of the fifteenth century is defended in a short introductory note from the pen of the late Bishop Creighton. While fully aware of the arbitrary character of all divisions of history, the Bishop maintains that the time that lies before the fifteenth and sixteenth centuries is separated from us not only by the Discoveries and the Classical Renaissance, but still more by a revolution in ideas. An atmosphere of modernity makes itself felt above all in two great intellectual changes. The first is the growth of national feeling as the dominant force in public affairs; the second is the increased recognition of the individual, leading directly to the growth of religious and political liberty.

The second question is, what subjects shall be included. Lord Acton was of opinion that no department of human activity could be excluded from the province of the historian. On the other hand, even the largest histories have, for practical purposes, to be confined within certain limits. The preface to the first volume, signed by the editors, lays down the boundaries. The work is to present a story of continuous development, the histories of the nations being related, not for their own sakes, but according to the degree in which they influence the common fortunes of mankind. Some such attitude is implied in the conception of world-history. It was certain that in any undertaking in which Lord Acton's influence was paramount the limits should not be nar-

rowly drawn. In this respect the 'Cambridge Modern History' differs both for better and worse from its French counterpart. The preface informs us that no place has been found for a separate account of the development of the pictorial, plastic, and decorative art of the Renaissance; and the omission is defended on the ground that this would have entailed a history of artistic progress during later periods, which would demand too much space. The editors go on to state that 'politics, economics, and social life must remain the chief concern of this history. Art and literature, except in their direct bearing on these subjects, are best treated in separate works; nor is their direct influence so great as is frequently supposed.' Two excellent chapters are devoted to classical and Christian scholarship; but it is to be regretted that it has not been found possible to admit a chapter on art. A volume on the Renaissance without a chapter on art is an anomaly. A few paragraphs are allotted to art in Spain, the Low Countries, and Germany, in the chapters relating to those countries; but though Italy occupies a space in this volume almost as great as that of all other lands together, and although Italy was the centre of the artistic movement of the age, not a page is devoted to Italian art.

Mr Payne provides a welcome summary of a subject in which much has been achieved in the last generation. It will probably be new to some readers to learn that Prince Henry the Navigator does not strictly deserve the title with which he has been labelled by history, since his ideals were rather missionary than scientific. The pages in which Mr Payne illustrates the effect of geographical discoveries on the outlook of the Old World are an admirable specimen of the wide views for which a world-history is peculiarly adapted. One of the most valuable of the chapters on Italy is devoted to a study of the teaching and influence of Machiavelli, by Mr Burd, the author of the classical edition of 'The Prince.' If succeeding political thinkers, such as Hobbes, Locke, Montesquieu, and Rousseau, are treated with corresponding fullness, the history will greatly gain in value and interest. The other individual honoured by a separate chapter deserves it less. Mr Armstrong's study of Savonarola is excellent, and it is something to possess a concise narrative in

which the side of Florence and the Pope is intelligibly presented; but Savonarola, though the most striking personality of his age, exerted singularly little influence outside Florence, and virtually none at all after his death. The chapter on Venice deals more fully with its earlier history than seems necessary in a volume in which the other Italian states appear on the stage with but scanty introduction or with none at all. The chapters on the Italian wars may appear to some readers rather overloaded with detail. The results of the wars and the redistribution of power among the Italian states must of course be clearly stated, but the details by which these results were arrived at might have been less copious, and the space saved devoted to a short study of the art of the age.

The account of the Netherlands, Hungary, and the Ottoman Empire provides the English reader with more new material than is to be found elsewhere in the book. The chapters dealing with the Church on the eve of the Reformation are contributed by Dr Barry and by Mr H. C. Lea. It was Lord Acton's wish that readers should not discover from the text the political or religious sympathies of the contributor; but he recognised that there were limits to impartiality, and determined to present a picture of the Church before the Reformation as it appeared to two judges, one of whom is a member of it, and the other outside its communion.

The bibliographical part of the work, filling one hundred pages, is altogether excellent. With the exception of England, every country is admirably treated, and works that are not of real value to the student are carefully excluded. An exception is rightly made in the case of Machiavelli, in regard to whom works of little value assume importance as illustrative of the extent and nature of his influence.

The last work which must be mentioned belongs to a different category, and marks an entirely new departure. It has hitherto been an axiom that universal history must be written chronologically, that is, that it must be presented approximately in the order in which events occurred. This presupposition is rejected in the most positive manner in a work edited by Dr Hans Helmolt, now appearing in Germany, and in a sumptuous and

richly illustrated English translation. The plan of the book is to substitute geography for chronology as the framework of the story, to divide the earth into districts or zones, and to trace the fortunes of each from beginning to end. The objections to this procedure are so obvious that we turn with interest to the reasons adduced in its favour. The works noticed above assume the unity of the human race, but Dr Helmolt and his colleagues know nothing of such an unity. To them a world-history is a history of the world, a history of all races and nations who have played a part in it, whether small or great. The savage races are as much the province of the historian as the cultured nations of Europe. The investigation of lower forms of civilisation, their ideals, their modes of life, has only become systematic in the last half-century; and such studies have profoundly modified the outlook of the historian. He may still regard the civilised nations as his central topic, but he dare no longer leave out of his survey the non-European races. The historic unity of the race being thus discarded, some other unifying conception must be taken as a guide. Dr Helmolt finds it in geographical distribution. The real unity is to be found in the historic life of portions of the globe.

This, in brief, is the plea put forward by Dr Helmolt for departing from the hitherto invariable custom of historians. The leading idea of the work is illustrated in a lucid and thoughtful introduction from the pen of Mr Bryce. A world-history, he says in effect, includes all races and lands, for nothing is without significance. It would be impossible, for instance, to give Iceland its proper place if the guiding principle adopted were the measure in which a country or a race contributes to the general progress of the world, or to the accumulated store on which subsequent generations draw. Its geographical situation has rendered it inevitable that the influence of Iceland on the outer world should be of the smallest, yet its achievements in literature were remarkable, and its political institutions of the greatest interest. The key to history is the relation of man to his physical environment, the most comprehensive of all relations. Its importance has been often recognised—by Bodin, by Montesquieu, by Herder, by Buckle, by Karl Ritter, by Ratzel, to mention only a few famous names; but it has

never been more concisely and convincingly set forth than in Mr Bryce's essay. The influence of nature on highly developed civilisation is in some respects even greater than in the primitive stages. Man is now in many ways the master of nature, but he is so only by the closest study of her forces. Where primitive peoples fought for a spring or a hill-top, nations now struggle for rivers and harbours. The origin of the differentiation of races is impossible to discover; but we know at least that the secondary differences arise mainly from the intermixture of races due to migration, and that migration itself is for the most part the result of scarcity of food. The important particular in which the history of America differs from that of Europe, namely, the importation of slaves, is directly owing to the heat of the climate, which indisposed white men to severe manual labour. Geography, in a word, affects races differently according to the stage of their development, but it is in all cases the necessary foundation of history. The editor follows with a vigorous chapter on the subject-matter and aim of the work. In the first place it was impossible to write a genuine history until it was recognised that every nation and race and age must have its place in it. In the second place the idea that it is the duty of the historian to discover the scheme of the universe has been discarded. His task is more modest—to exhibit the development of mankind in the various departments of his activity, in material and spiritual culture, in social and political institutions, in the substitution of law for instinct and custom.

Helmolt's 'History of the World' is, as has been said, the history of individual nations and groups. The inhabited world is regarded as lying round the Pacific, and the story begins with the eastern boundary, namely, America. The second volume is to contain Oceania and eastern Asia; the third is to be devoted to western Asia and Africa; the fourth, which has already appeared, describes the peoples of the Mediterranean; the fifth will describe eastern Europe; the sixth the Teutons and Romans; and the two concluding volumes the west of Europe. The bulk of the first volume is devoted to America; but while the prehistoric part is usefully discussed, the later history is scanty and second-rate.

The disadvantages of the method, too, are acutely felt when the foundation of the colonies is described in the first volume, while the political and religious controversies in Europe, which gave rise to colonisation, are discussed in a later part of the work. The danger of a work built round a single principle is that the latter should be extended beyond its legitimate sphere. For instance, the fourth volume, dealing with the Mediterranean peoples, speaks of 'the Mediterranean race' and 'the Mediterranean spirit.' Another disadvantage is that the story is often told twice, as in the case of Alexander, while the separation of the history of the coast of Asia Minor from that of the Greek mainland makes havoc of Greek history. It is unfortunate that, with some exceptions, the contributors are not historians of the front rank. The history of America, for instance, in the first volume, of Greece and Rome in the fourth, and of the Reformation in the seventh, are quite unworthy of a work of such pretensions. On the other hand, the reader finds information in regard to subjects usually omitted in world-histories, such as the Greek kingdom of Bactria, the early Christian communities of Asia and Africa, the history of Morocco and North Africa in the Middle Ages.

A final judgment on the execution of the work cannot be formed until its completion; but enough has already appeared to convince us that the plan of the book represents a departure from, not a development of, sound principles. Helmolt has performed a most useful service in vindicating the claims of outlying countries and backward races; but there is a sense in which the unity of mankind is a legitimate and indispensable conception. In an ever-increasing degree the main thread, the paramount interest, the unifying principle of history is the accumulation of ideas and experience. The foremost peoples of the world have reached a point where no valuable idea is lost and no significant achievement is left unrecorded. Universal histories tend to become as obsolete as cyclopædias; but their study and composition are, and must remain, valuable as an antidote, and indispensable as a supplement, to the growing specialisation on which the progress of knowledge depends.

G. P. GOOCH.

Art. III.—THE SECOND AFGHAN WAR.

Field-Marshal Sir Donald Stewart, G.C.B., G.C.S.I., C.I.E.
An account of his life, mainly in his own words. Edited
 by G. R. Elsmie, C.S.I. London: Murray, 1903.

THE Life of Sir Donald Stewart records the career of one who will always be classed, by universal consent, among the very best of those distinguished soldiers who received their training, and found scope for their abilities, in that splendid military school, the Indian army. No service affords better opportunities to a man who knows how to profit by them, of proving such merit and ability as he may possess, or of showing versatility and resource in emergencies. The frequent wars and expeditions bring practical experience; the extent of the Indian empire takes him into widely different scenes and provinces, into contact with an extraordinary variety of races, whose names and methods of fighting are equally various; the needs of an empire that is constantly enlarging its frontiers call incessantly for energetic activity, rapid decision, and firmness in confronting unexpected situations. No officer of his time was better fitted than Stewart to avail himself of such openings for distinction in his profession. His innate sagacity, his intuitive understanding of native habits and character, his clear judgment and his power of circumspect deliberation before acting resolutely, were qualities which set him on the sure road to success in India, where the problems of war and politics are so often intermingled, and where the native army, formed out of an aggregation of regiments and even companies belonging to diverse tribes, castes, and creeds, contains elements of peculiar difficulty, sometimes of danger, to the British officers of every grade who are set over it.

It is not our purpose to review critically Mr Elsmie's book. The account of Sir Donald Stewart's life is given, as we learn from the title-page, 'chiefly in his own words'; and the arrangement and selection of his papers, particularly of his correspondence, has been very well and judiciously made. The method has some of the disadvantages, as well as the advantages, of an autobiography. On the one hand, some doubt may be felt whether it has placed before us a full and adequate por-

of Sir Donald Stewart, or has even done complete justice to all points of his character; for in regard to many things he was reticent. On the other hand, we find in his journals and letters a lively and interesting narrative of all that he saw and did at the most important periods of his military service; while the description of interesting events and scenes in which he took part has the force of reality, and throws strong light on the state of affairs, the hazards and difficulties that were encountered, the political vicissitudes, the military operations, at the most critical epochs of recent Indian history—the Sepoy Mutiny and the second Afghan War.

Stewart did not make an early start on that road of professional advancement which eventually led him to his highest distinction. He passed the first years of his military life with the Bengal Infantry regiment, to which he had been appointed in 1841 on his first arrival in India, moving from one station to another in the interior provinces, rising from ensign to captain by the ordinary mode of promotion, and engaged in the routine duties of a regimental officer at a distance from the field of the fiercest wars that terminated with the annexation of Punjab in 1849. In 1852, when his regiment was posted to Peshawar, it formed part of a small force that crossed the border to punish a refractory tribe; and this expedition brought Stewart for the first time under fire. Mr Elsmie writes the remarkable fact that, of the comparatively few officers then engaged, no less than six rose afterwards to the first class (G.C.B.) in the Order of the Bath—a striking proof that for military training there is no better nursery school than frontier warfare. But it was the sudden eruption of the mutiny, in 1857, of the Bengal Army that gave Stewart his real opportunity, of which he availed himself with characteristic decision and hardihood. His regiment, then at Aligarh in the North-West Provinces, revolted and marched for the centre of the rebellion at Delhi; and Stewart left the station with the rest of the European officers, retiring eventually to Agra. But he was eagerly bent on joining the main British force that was already before Delhi, and to that object he undertook to carry despatches from him to the British commanders—a very perilous mission, as the intervening country was in wild confusion,

infested by rebel bands and roving parties of mutins. His journey brought him several times into danger, but his presence of mind and shrewd audacity obtained the success that is apt to reward those who deserve it, and carried him safely into the English camp, to lay on the famous ridge in front of the besieged city. From the end of June until the middle of September when Delhi was taken by assault, he was incessantly engaged in the fighting line; and in the diary that he kept we have a vivid chronicle of the daily incidents, changes and chances of a stubborn contest in which the lives of the whole English population in northern India and the very existence, for the time, of the British government in the upper provinces, were at stake. At Delhi on September 14, the city was carried by storm; Stewart's letter to his wife, ten days later, is dated from the king's palace, amid streets and bazaars riddled with shot and shell, in the same halls where, in January, another king's coronation was celebrated by a magnificent ball.

Soon afterwards he was engaged on Lord Clyde's staff in the principal operations of the campaign, including the siege and recapture of Lucknow, by which the mutiny was gradually suppressed. He had now made his name as an officer of exceptional ability, and on his return from sick leave in 1862 he became deputy adjutant-general, served with distinction in the Abyssinian campaign of 1868, obtained promotion on his return, and was Superintendent of the convict settlement in the Andaman Islands when Lord Mayo was unhappily assassinated there in January 1871. When war was declared against the Amir of Afghanistan in November 1878, Stewart was on furlough at home; but he set off immediately on receipt of an urgent recall to India, and on his arrival was placed in command of the British troops that were assembled to march upon Kandahar.

Beyond this point the main interest of the memoirs lies in the additional materials that it supplies for reviewing the course and consequences of the Afghan war, in which Sir Donald Stewart won a great reputation, at Kandahar and afterwards at Kabul, as a soldier, an administrator, and a politician. We may observe that up to the present time, the best sources, apart from official

documents, available for an exact and authentic history of this war have been biographical. In the second volume of his 'Forty-one Years in India' Lord Roberts has written an admirable narrative, full of colour and movement, of the first advance into northern Afghanistan, of his daring march to Kabul in the autumn of 1879, of the situation that followed his occupation of that city, and of his famous expedition from Kabul to the relief of Kandahar. Lady Betty Balfour's book on Lord Lytton's Indian administration relates the causes and circumstances which brought about the war, the policy of the British ministry, the vain efforts of the Viceroy to establish an alliance with the Afghan Amir, the friendly overtures, speedily followed by open hostilities, and all the mishaps and miscalculations that detained our armies for nearly three years in Afghanistan. Sir Donald Stewart's letters and memoranda from Kandahar and Kabul now furnish a valuable supplement to the annals of events and transactions that have had a most important influence upon the position and prospects of the British empire in India, particularly upon our foreign relations with Central Asia. They exhibit in detail the state of affairs while he held chief command in southern, and later in northern, Afghanistan; they describe the political complications, the engagements in the field, and the precarious negotiations which at last released our armies by placing a new Amir on the vacant throne at Kabul. We propose, therefore, to deal with this book as a contribution to the general history of our relations with Afghanistan, and to touch upon the present state of the political questions which rose to such a heated and stormy temperature some twenty-five years ago.

The motives and intentions of the British government, when war against the Amir Sher Ali was declared in November 1878, were substantially identical with the policy that sent an army against the Amir Dost Mahomed in 1838. In both cases the invasion of Afghanistan was provoked by our alarm at the discovery that overtures from the Russian government had been entertained by the Afghan ruler; while on both occasions our object was to defeat Russian diplomacy by force of arms, and to consolidate the supremacy of British influence at Kabul, by establishing there an Amir on whose adherence to our

interests we might rely. The immediate effect of our advance into the country was in each case the same; for in 1839, as in 1878, the Amir whom we were attacking abandoned his capital and fled toward the Oxus; and in both expeditions our real difficulties with the Afghan people began when we had succeeded in dethroning their ruler. Beyond these points of similarity, however, the parallel cannot be prolonged. In 1842, after more than two years' occupation of positions in the country, we abandoned our enterprise; the Amir Dost Mahomed recovered his kingdom; and nearly forty years passed before either Russia or England interfered, by arms or diplomacy, with the savage isolation of Afghanistan. During this interval the continuous expansion of Russian and English dominion in Asia had been closing up on either side of the Afghan territory; England had conquered the Punjab and had crossed the Indus; while Russia, having subjugated Khiva and Bokhara, had extended her power to the lands bordering on the upper Oxus river, on the northern frontier of Afghanistan; and all her movements in this direction were observed in India with jealousy and disquietude. For that great mass of hills and valleys that lies between the Oxus and the Indus may be compared, in regard to its political and strategical importance, to the situation of Switzerland in Europe; it consists mainly of rugged highlands overhanging the open countries on each side of it; it is interposed between the frontiers of powerful governments; and its occupation by one of them would give formidable advantages in threatening or attacking the other. These are the manifest reasons why the policy of the British in India has always been to maintain at all risks and costs the independence, under British protection, of Afghanistan.

Of this determination the Russians were well aware; and it must be admitted that in the spring of 1876, when Lord Lytton was appointed to the Indian viceroyalty, they had no desire to quarrel with us. In a remarkable interview between the Russian ambassador in London and the Viceroy designate, a few days before the latter left England, Count Schouvaloff formally disclaimed any desire to interfere with Afghan affairs; but he laid stress upon the expediency of establishing a cordial understanding between Russia and England in regard to

Central Asian questions, which were gravely complicated, he said, by mutual jealousy and mistrust. He complained that the English were attempting to check the advance of Russia toward Afghanistan by encouraging the Turcoman tribes to harass the lands that she had annexed; and he insisted, unanswerably, that these manoeuvres only served to accelerate the very movement that they were intended to retard; for the Russian commanders naturally retaliated by punishing the tribes and seizing their country. So far the ambassador's remonstrances were well-founded; nor is there any reason for doubting the sincerity of his desire for amicable relations with England. Unluckily, he went on to recommend, as the first step toward friendly co-operation in Asiatic affairs, a proposal that his government had received from the Russian governor-general at Tashkend, to send an agent through Afghanistan to India with a complimentary letter to the new Viceroy. But if a Russian agent could so easily pass across Afghan territory, into which English agents were never admitted, it might be inferred that General Kaufman was already on better terms with the Amir than was quite agreeable to English views; so that the proposal rather increased than allayed our political uneasiness, and Count Schouvaloff's overture was politely declined. Lord Lytton carried to India instructions to forestall and bar out Russian diplomacy at Kabul by sending a British mission to the Amir for the purpose of negotiating with him a defensive alliance against all aggression that might be attempted on his northern frontier.

The Viceroy lost no time, after taking charge of the governor-generalship, in opening negotiations with Kabul. But the Amir had his grievances against the British government; his mood was sullen and resentful; he showed no eagerness for our alliance, particularly when he found that our offer to guarantee the integrity of his dominions was coupled with the express stipulation that British officers should be admitted to visit or reside at places on his northern frontier, where they could watch the movements of Russia. To this *sine quâ non* condition the Amir finally refused his consent; and the negotiations were broken off, leaving the two governments still more estranged than before they began. The result of this failure was that the Amir drew further away from

England and nearer to Russia, since he could not hold his balance without leaning toward one or the other. That this inclination should have been encouraged by Russia was natural enough; for, since we had rejected her plan of concerting some kind of joint political control over Afghanistan, she probably held herself free to act separately according to her own interests. How far the Russian statesmen might have ventured on this course is uncertain. It has never been their practice to risk an open quarrel with Great Britain upon an Asiatic question, which they have always treated as secondary to higher considerations of policy in Europe. But the connexion and interdependence of Asiatic and European affairs are in these days much closer than formerly; and a crisis in Western politics may decide the fate of some obscure ruler in the Far East. In the spring of 1877, just when Lord Lytton's negotiations with the Amir had been abandoned, war was declared by Russia against Turkey; a Russian army fought its way with great loss to Constantinople; the treaty of San Stefano was dictated to the Sultan at the gates of his capital; a British fleet was sent to the Dardanelles; Indian troops were summoned to Malta; and the Russian emperor was compelled to submit his treaty for revision to a congress at Berlin. The world-wide vibration of these resounding events was at once felt in Central Asia. Russia, checked on her path to Constantinople by England, resolved to deliver a counterstroke; she retaliated for our interference in Turkey by interfering in Afghanistan; and a mission was despatched from Tashkend to Kabul with proposals for an alliance with the Amir Sher Ali. As soon as this news reached India, the government notified to the Amir that an English mission would be sent to him; whereby he was placed in a most awkward and ominous predicament. He implored the governor-general at Tashkend to postpone the Russian mission; but General Kaufman replied that the Czar's ambassador could not be turned back, and that the Amir would be held responsible for his honourable reception. Sher Ali would not allow the English envoy to pass his frontier posts; and when Sir Neville Chamberlain was turned back by the Afghan officers, Lord Lytton sent an ultimatum to Kabul, demanding a satisfactory reply within a date specified. As no answer came within

the term fixed, the British government declared war upon the Amir. Meanwhile Russia and England had settled their differences in Europe by the treaty of Berlin; the Russian envoy had retreated hastily from Kabul; and its unlucky ruler was left to confront his enemies alone.

It is impossible not to commiserate the Amir Sher Ali, who had thus become the scapegoat of European politicians. He was now like an imprudent and ignorant man who has been enticed into partnership with an unscrupulous capitalist; and he discovered, too late, that Russia had been merely using him as a card in the great game that diplomatists had been playing round the table of the Berlin Congress. To his urgent entreaty for aid General Kaufman replied by advising him to make terms with the British government; but the British had now resolved to enforce by arms what they had failed to obtain by negotiation, and to bring Afghanistan substantially under their influence and control. On hearing that Roberts had defeated his troops at the Peiwar Kotal in December 1878, Sher Ali fled from Kabul across the Oxus into Russian territory; but the authorities gave him a very frigid reception, and persuaded him to return to his own country, where he died, ruined and broken-hearted, at Mazâr i Sharif in February 1879. Before this time three British armies had taken up positions in Afghanistan. Sir Samuel Browne had pushed up through the Khyber defile to a point beyond Jelalabad, on the direct road from Peshawar to Kabul; General Roberts held the Shuturgardan pass on another route toward the capital; and Sir Donald Stewart had occupied Kandahar in January. His advance had been troubled by no resistance; but the difficulties of transport had been serious, for the Indian camels died by thousands in the marches across the bare tablelands, swept by the piercing wintry winds of northern Beluchistan; and Stewart's letters in Mr Elsmie's memoir give an animated account of the incessant exertions and endurance required for the safe conducting of a large force through a country where supplies and water were very scanty, where the population was passively hostile, and roads there were none. We have a picturesque description, by an eyewitness, of the first view of Kandahar.

'After passing over the flooded plain, we climbed a steep rise blocked with dead camels, and the vale of Kandahar lay spread before us. The morning, though brilliant, was hazy, and we saw no more than long mud-walls interlaced with piles of ruins, skeleton groves of trees, and enormous cliffs beyond, backed by range on range of lofty mountains. Prospects more bleak could not be fancied. Far away, as it seemed through the haze, a large dome glimmered faintly, and two or three minarets could be seen with the glass. . . . We went on, stopping from time to time as the guns came to a standstill. The whole land was covered with ruins, watercourses, fields, and villages, each surrounded by its wall of mud. . . . Presently the natives began to show . . . they squatted on the walls, crowded the broken buildings, sat on the trees and banded an ill-looking multitude for the most part, but not dangerous. No one gave a word of greeting or menace; they sat with curious eyes and smiles of questionable meaning. . . . General Stewart alone seemed to impress them. This fine old soldier looked every inch the leader of a conquering host.'

For the fifteen months following, until Sir D. Stewart marched for Kabul at the end of March 1880, he governed Kandahar and the adjoining territory. From his firm and politic administration the memoir relates little beyond what may be gathered from his letters to his wife; but these contain many facts and suggestive observations that are well worth noting by those whose fortune may possibly bring them once more into a country that has twice been the scene of our military and political operations. Stewart immediately set about housing his troops, draining the ground, making a survey, and constructing roads. In south Afghanistan timber is almost unprocurable; the villages look like beehives from a distance, with the domed roofs of their houses set in cement.

There is not' (he writes) 'a stove in camp; and we can't even get firewood here. There are no trees; and we cook with the twigs of shrubs and dry southernwood picked up on the plain. The country is like a desert, nothing but stones and rocks.'

The horses and camels were in a terrible condition. By March 1879 about ten thousand camels had already perished by cold and starvation, while the feeding of the men caused him great anxiety, since all European supplies

had to be brought from India three hundred miles or more through a barren region. The Afghan population let Stewart know that they could not fight us, but would worry us in every way they could devise. When Lady Stewart offered to join her husband, he replied :—

‘I like your idea of coming to Kandahar immensely! Why, parties of followers cannot move half a mile from camp without the chance of having their throats cut. Two sappers escorting camels were attacked three nights ago within a few hundred yards of their own camp. . . . These attacks are organised by persons from a distance who are instigated by fanatical priests.’

In the meanwhile Sher Ali's flight and death had left the country masterless; and our armies could only hold their positions until it could be ascertained what prospect there might be of dictating terms to a new Amir; for to push onward into Afghanistan would have only taken us further into the midst of a hostile population. The alternative of not waiting to find some one with whom we might negotiate, and of annexing for permanent occupation such portions of Afghan territory that we might desire to retain, came under discussion in these circumstances. Upon this question Stewart writes :—

‘For my part, I think we shall make a very great mistake if we annex any considerable part of Afghanistan. It is a wretched country, and could not support an army for any length of time; and I am quite sure that with all India at our back we could not keep up a force of 20,000 men in one place, and I don't think Russia could do much better than ourselves in that respect.’

His memorandum (pp. 263–5) on the strategical and political value of Kandahar is a document that has by no means lost interest or importance, for it is very possible that the pressure of events, or the relapse of Afghanistan into confusion, or some turn of political views and aims, may before long bring up the subject again as a practical proposition. He agrees that the city and its immediate vicinity provide a fairly defensible position, but he points out that we should also be obliged to bring under our control the surrounding districts, and to guard a long border-line by a cordon of outposts, so that we should have under-

taken the defence of an exposed and unsatisfactory frontier. In his judgment the possession of Kandahar would place us, therefore, in a false military position; while he was convinced that whatever border we might demarcate at first would prove no more than temporary, and that we should be speedily forced to enlarge it—that, in short, 'the most fatal of the objections to Kandahar as a frontier is its want of defined and defensible boundaries.' In regard to political considerations, he writes:—

'Though the people of this province profess to be tired of the Barakzye rule, it must not be assumed that they are prepared to receive us with favour. So far as I can judge, they detest us cordially; and I am under the impression that our immunity from anything like organised opposition is largely due to the fact that our dealings with the people were taken as an indication that our occupation is a temporary one only. . . . By restricting our advance to Pishin we have a strong and, in most respects, a satisfactory frontier; and from that position we can lay our hands on Candahar at any moment; and this being so, I fail to see why we should anticipate events by undertaking a costly, onerous, and exceedingly troublesome charge, involving, as it must, the government of a large province inhabited by a warlike, fanatical, and turbulent population, whose independence it is our interest to foster, and whose friendship we should do our utmost to secure.'

Here we have on record the deliberate and weighty opinion of one who may be placed, without hesitation, first among Anglo-Indian authorities of that day, founded upon a rare combination of actual experience, high military capacity, and that sound political insight which takes a clear and comprehensive survey of the true facts. It embodies the views and arguments that were acted upon, at the war's end, by Lord Ripon's government; and all subsequent experience has attested the soundness of that conclusion.

But we must go back to the situation in northern Afghanistan in the spring of 1879. The English forces were stationary, as has been said, half-way on the two routes toward Kabul, marking time in the hope that the Amir Sher Ali's abdication would bring forward a successor with whom a settlement of the objects contemplated by the war might be effected. Some of these had already been accomplished. We had defeated the late

Amir's troops wherever they had appeared; the Russian envoy had made an undignified retreat; and we had extracted diplomatically from the Russian government a formal promise to abstain from further interference in Afghanistan. At this moment, however, the whole country beyond the range of our military control was in a state of disorganisation, and the position of our armies in standing camps surrounded by hostile tribes was evidently of a kind that could not be indefinitely prolonged. We might, indeed, have fallen back upon the expedient of annexing by proclamation such portions of Afghan territory as would be necessary for the protection of our frontier, and then leaving the Afghans to settle their own internal affairs; but this would have been to abandon the chief motive of our policy, which was the consolidation of British influence at the capital. The Viceroy wrote to the Secretary of State in January 1879: 'We cannot close the Afghan war satisfactorily without an Afghan treaty; and we cannot get an Afghan treaty without an Afghan government willing to sign and fairly able to maintain it.' When, therefore, the communications that had been opened with Yakub Khan, Sher Ali's eldest son, received an amicable reply, it was welcomed as offering a fair prospect of an issue from a situation of awkward immobility. Yakub Khan, on his side, was in need of British support to seat him on his father's vacant throne and to overawe probable rivals, so that both parties had strong reasons for coming to a speedy understanding. Our terms were the cession of certain strips of territory that would secure to us the command of the main roads and passes leading into Afghanistan from India, and the admission of a British envoy to reside at Kabul. To the latter of these two demands, which was the essential point of our negotiations, Yakub Khan, somewhat to our surprise, acceded easily; and after some demur he agreed to the assignment of territory; so the Treaty of Gandamak, signed in May 1879, was acclaimed as attesting a triumphant termination of the war.

Our readers will understand, we trust, that in this brief recapitulation of events that are inseparably connected, directly or indirectly, with Sir Donald Stewart's career, our purpose has *not* been merely to supplement

the narrative contained in Mr Elsmie's book. The study of recent political history is important not only for the light which it throws upon the road that is behind us, but also for our guidance on the road in front; it emphasises the warnings of past experience; and when, as in the case of Afghanistan, we have still before us a problem whose conditions remain practically unaltered, the examination of previous attempts to solve it can never be unprofitable. With this principle in mind we may proceed to the sudden and startling catastrophe which obliterated, within three months, the Gandamak treaty, and rekindled fiercer hostilities than those which its ratification seemed at first to have extinguished.

Sir Louis Cavagnari, a very brave and capable officer, was rewarded for the signal ability with which he had negotiated the treaty with Yakub Khan, by being appointed envoy at Kabul; and he arrived there in July 1879. His general impression, as given in his letters, of the state of affairs at the new Amir's court, was not unfavourable, though the Afghan people looked askance, in their sinister way, at the British embassy; and he perceived that Yakub Khan's authority was not yet fairly established. The Amir showed no unwillingness to keep his engagements with the British government; but he was surrounded by intrigues and disaffection. On the one hand, the presence of unpopular foreigners damaged to some extent his prestige; on the other hand, the envoy, whom the Amir was bound to consult on various questions, was considered by public opinion to be more or less involved in the responsibility for unpalatable measures of reform and finance that were supposed to have been taken by the ruler with his advice. There prevailed a vague expectation that the treaty would place at Yakub Khan's disposal the bottomless purse of the Indian government, and particularly that all the arrears of pay due to the Afghan army, which had accumulated during the interregnum, would be disbursed on the envoy's arrival. The situation was evidently unsettled, yet there were no symptoms of danger; and the last message received from Cavagnari on September 2 merely contained the words 'All well.' But one day later the smouldering embers beneath his feet broke out into flame. On that morning three Afghan regiments were at the

Kabul treasury for the distribution of their pay; it was tendered to them for one month; but the soldiers insisted on the arrears due to them, and when this was refused they attempted to force their way into the Amir's palace. It is alleged, probably with truth, that their attack was diverted toward the British Residency by some official instigation. At any rate they turned with a rush upon the Residency, and were met by a shot from the sentry there, when they assaulted the house furiously; and after a desperate defence Cavagnari, with all his staff and escort, perished under the burning ruins.

The annals of the British in India record several dire catastrophes, but no event has so tragically illustrated the perilous hazards of dealing with the untamed Asiatic, or the snares that beset those who put their trust in Eastern princes, as this startling and savage outbreak. It was indeed a sharp turn of fortune's wheel, for the whole fabric of our new political edifice, that had been built up on our alliance with the Amir, Yakub Khan, was shattered by this explosion; the treaty became waste paper; and we had to begin the war afresh, this time against a much more serious antagonist than an unfriendly Afghan ruler—the intractable Afghan people. It was remembered that in 1841 a British envoy, Sir William Macnaghten, had been treacherously murdered at Kabul; and a similar fate had now overtaken Sir Louis Cavagnari. But at any rate in 1879 the military situation was very different, for this time our troops were not cooped up within the mountains, to be destroyed as they retreated through the passes in the depth of winter; they had been already withdrawn across our northern frontiers, except where they held strong posts on one line of advance. And fortunately Sir Donald Stewart had not yet evacuated Kandahar. He was at once invested with supreme authority over all southern Afghanistan, with an Afghan governor to carry on the civil administration under his direction; and for the next six months the turbulent Afghans had their unique experience of a government sufficiently firm and impartial to convert them, for the time, into a pacific and orderly population.

During this time the course of affairs in northern Afghanistan had run much less smoothly. When the news of Cavagnari's murder reached Simla, General

Roberts instantly marched upon Kabul by the Shuturgardan pass, which our troops still held, receiving in his camp the Amir Yakub Khan, who sought refuge with the British troops. The Afghan army was defeated at Charasia, the city was occupied in October, and the British commander assumed military possession, by proclamation, of the place and the districts adjacent. Then again supervened the inevitably recurring dilemma which has more than once brought our operations in Afghanistan to a standstill—a situation that may be likened to that of a man holding a fierce wolf by its ears—when we had to choose between the risks of staying and of going, of retaining or relinquishing our conquests, of endeavouring to establish some government, or of leaving the Afghans to settle their own affairs. The situation was similar to that in which the British had found themselves just forty years earlier, with this difference, that in 1839 our troops had brought with them from India an exiled Amir, Shah Soojah, whom they had placed on the throne. But as it soon appeared that this prince could not hold his ground without our support, his presence increased our difficulties much more than it relieved them. In 1879 Yakub Khan's conduct freed us from all responsibility for supporting him; but otherwise our position at Kabul was much the same politically. The government of India proposed a trenchant solution of the problem; they were ready to annex permanently Kandahar and some other districts, and to assume full authority over the rest of Afghanistan for such time as might be necessary for the formation of some other government that might be suitable and acceptable to the Afghan people. The British ministry, however, were indisposed to sanction the assumption of such grave and hazardous responsibilities; so the military occupation of Kabul and its environment was continued, in the hope that some definite issue out of the predicament might be discovered which would enable us to withdraw without leaving the country in masterless confusion. This stationary and indecisive attitude soon produced its inevitable consequences; for the Afghans, who had at first supposed that we intended to withdraw after avenging Cavagnari's murder, as we had withdrawn in 1842 after punishing Kabul for Macnaghten's assassination, now began to

fear that we intended to remain. So they organised a formidable insurrection which forced General Roberts to retire within his fortified camp outside Kabul, they cut off his communications, and for some days held him beleaguered, until the failure of a desperate assault upon his position broke the fighting strength of the tribes and compelled them to disperse. It was probably due to the foresight and military skill of Roberts in fortifying and provisioning beforehand the strong enclosed camp at Sherpur that the recurrence of some such disaster as that which overtook the British army of occupation at Kabul in the winter of 1841-42 was this time averted. In January 1880 tranquillity around Kabul had been restored, communications with India had been reopened, and the Afghans were watching the course of events with sullen resignation; but we were still holding the wolf by his ears, and a safe and honourable escape from the dilemma had yet to be discovered.

For Kandahar, at any rate, our plans were arranged. The province was to be made over to an Afghan Sirdar, Sher Ali, under the protection and with the support of a British force, to be placed within convenient distance of the city; and Sir Donald Stewart, after making over the government to him, and after transferring the military command to General Primrose, set off for Kabul in March 1880. On his route he met with serious opposition at one place only, Ahmud Khel, where a large gathering of the tribes made so sudden a rush upon his troops at a halting-place that for a few minutes his fighting-line was thrown into temporary disorder. A vivid description of the engagement, by General Chapman, is to be read in Mr Elsmie's book, from which a short extract may be made to illustrate the devoted gallantry of the assailants, who charged cannon and rifles with swords and knives.

'Suddenly, while I was speaking to General Hughes, we found ourselves under fire, . . . and in an incredibly short space of time two long lines of swordsmen seemed to spring from the hill, extending so as to envelop our right and left. Down they came, at least 3000 in number, sweeping over the intervening ground with marvellous rapidity, and quite regardless of our fire. These fanatic warriors were on foot; but right and left, to get round the flanks, rode horsemen with standards; the whole hill seemed to be moving. . . . In

five minutes the whole line was engaged; the Ghazis reached our guns and forced them back to a safer position, drove in a squadron of cavalry on our left, and penetrated dauntlessly close up to the position occupied by the General and his staff, some of them being killed within 30 yards of us.*

Another eye-witness wrote:—

‘Our line had not been formed five minutes, when over 3000 *Ghazis*, splendidly led, with a profusion of standards, made a magnificent charge downhill right at us. Half of them were mounted; they came on at full gallop, and never swerved for a moment; there was just an instant when affairs assumed rather a grave aspect. The troops, however, soon regained confidence in themselves and their weapons, and the enemy never had another chance, though they made a succession of the same brilliant charges with diminishing numbers, but with no decrease of the most reckless and desperate courage.’

No braver or fiercer charge was ever made by wild highlanders; and it must be confessed that the British force was both surprised and shaken by this sudden onslaught, and that it was saved mainly by the disciplined steadiness of the best troops, among whom one regiment of Sikhs, who are always good at need, particularly distinguished itself. The enemy suffered so heavily in this engagement that Sir Donald entered Ghazni two days later without resistance; and his march onward toward Kabul was for the most part through a tract that had been plundered and deserted. By the first days of May he had assumed supreme military and political authority in northern Afghanistan.

Before this time Lord Beaconsfield's government had become exceedingly anxious to find some clue that would lead them out of the Afghan labyrinth. The English public had been seriously startled by the news that a general insurrection had endangered the position of our troops at Kabul in December; and almost simultaneously Sir Bartle Frere's enterprise against the Zulu king had received a disastrous check at Isandula. The forward policy, which had been in the ascendant, was falling rapidly into discredit; and Mr Gladstone was thundering

* Elmslie, p. 332.

against an ambitious, incompetent, and unscrupulous ministry. In these circumstances the whole attention of the Indian Viceroy was preoccupied by the urgent necessity of finding some fit and capable successor to Yakub Khan at Kabul, who would undertake the rulership in north Afghanistan, and would thereby provide at least a colourable pretext for the dignified retirement of the British garrisons. At this conjuncture the Sirdar Abdurrahman, a grandson of the Amir Dost Mahomed, whose hereditary claim to the throne was very strong, crossed over into the northern province of Afghanistan from Russia, where he had been living for twelve years in exile. It was clear that he would soon be at the head of a powerful party in the country; and the first idea of converting a dangerous pretender into a useful ally emanated from Colonel St John, who was on Sir Donald Stewart's political staff at Kandahar, where some members of the Sirdar's family were still residing.

The Indian government eagerly seized this chance of deliverance from an untenable position; and overtures were made to Abdurrahman, with the result that when Stewart assumed the direction of affairs at Kabul he found the negotiations in full progress. To follow in detail their circuitous and varying course is unnecessary. In England Lord Beaconsfield's ministry had by this time fallen; and in India, Lord Lytton, who resigned the viceroyalty, had been replaced in June (1880) by the Marquis of Ripon, who at once wrote to consult Stewart on the state of affairs in Afghanistan. In a long letter to the new Viceroy, Sir Donald surveys the general condition of the country, discusses the military and political arrangements required by our general policy of maintaining our influence and control, agrees that Abdurrahman, if he could be induced to deal with us, might well have our support, but does not conceal his opinion that, in any event, the British forces ought to be withdrawn before the year's end. As matters turned out, under the skilful handling of Mr Lepel Griffin, the chief of Sir Donald's diplomatic staff, Abdurrahman was gradually drawn into a confidential understanding with the British government, although the negotiations more than once nearly broke down; and when, at the end of July, the Sirdar had been formally recognised as Amir before the chiefs and people

assembled at Kabul, Sir D. Stewart was free to make his preparations for the return march of his army to India.

But Afghanistan has a stormy political climate, where the calm intervals are treacherous, and nothing is more probable than what is unexpected. In May 1880, Sirdar Ayub Khan, one of the late Amir's sons, who had taken up his quarters at Herat, began to move with a force upon Kandahar; and in July his approach to the city created such a general fermentation among the Afghan people that, unless he could be driven off, an insurrection in his favour was to be apprehended. The levies raised by the Sirdar to whom we had made over the provincial government mutinied when they were sent out against Ayub Khan; and it was clear that the British garrison, surrounded by disaffection and threatened by a hostile advance, could rely on nothing but their own fighting strength to defend the city. Accordingly, General Burrows led out a force to meet the enemy; and an engagement took place at Maiwand, where Ayub Khan's army, which greatly outnumbered the British and had better ground, won a signal victory. It was a battle on a scale comparatively small, yet we doubt whether Anglo-Indian troops had ever before been so completely defeated in the open field; for they were routed with very heavy loss, and made a disorderly retreat upon Kandahar. There the news of this disaster had produced a discreditable panic; and the British garrison hastily shut itself up within the walls of the town, to be soon after besieged or at least blockaded there by Ayub Khan.

When the news of this defeat reached Sir D. Stewart at Kabul, he noted in his diary, 'This is the worst misfortune that can happen to us here. It is impossible to say how Abdurrahman will take it.' At the moment when we had recognised him as Amir of Afghanistan, had installed him in the government, and were preparing to withdraw from his capital, a new and formidable competitor, the representative of the family that we had displaced, had appeared to dispute the rulership with him, and had opened his campaign by a severe and successful blow. The urgent necessity of delivering a speedy counter-stroke was obvious; and as General Roberts at once proposed to lead a force from Kabul for

the relief of Kandahar, no time was lost in making preparations. At this crisis the behaviour of Abdurrahman proved that he was not one of those puppet princes whom the British have more than once set up, and who totter to a fall as soon as they lose the support of foreign auxiliaries. If on this occasion he had felt himself so insecure at Kabul as to be compelled to desire that the British troops should remain to prop him up, our embarrassment would have been most serious; but on the contrary he expressed a strong desire that we should not delay our departure; and he evidently believed that it would rather strengthen than weaken him, because the people would hail his accession to power as the signal of their release from the yoke of foreigners. There were also most imperative military reasons why the retirement should proceed at once, while the country along the line of route was tranquil, and the supplies had been stored at the halting-places. Upon all these considerations, which were explained by Sir Donald Stewart in a masterly despatch to the government of India, it was agreed that, so soon as General Roberts should have marched for Kandahar, the rest of the British army should evacuate northern Afghanistan and cross the frontier into India. The passage of our troops through defiles where another retreating force had been cut to pieces in 1842 was effected, as Stewart's diary shows, without the slightest opposition—the tribes had passed the word down the line not to tread on the snake's tail—and by the end of August their arrival in British territory ended a long and laborious expedition.

To describe Sir Frederick Roberts' brilliant march upon Kandahar, the dispersion of Ayub Khan's army, and the relief of the British garrison, would take us beyond the scope of this article. Just as in 1843 General Nott successfully led his force from Kandahar to Kabul, where he made his junction with General Pollock, and thence passed to India along the route afterwards traversed by Sir D. Stewart, so in 1880 Roberts, starting from Kabul, brought his victorious troops out of Afghanistan by the way of Kandahar. And the experience of the two wars goes to prove that a compact and highly-disciplined body of troops, skilfully commanded, can move rapidly throughout the length and breadth of the country,

but that stationary positions and prolonged occupations are invariably so dangerous that any mishap or blunder may bring on eventual disaster. It is for the most part a land of rugged mountains, deep valleys, high wind-swept plateaux, and arid plains, with some fertile tracts on the north and west, but guarded on its eastern flank toward India by successive hill ranges; and on this side the only open routes into the interior are from the south-east, through Sindh and Beluchistan. It has a warlike population, animated by an intractable hatred of strangers in race and religion, always ready to fight stubbornly for their national independence. Our military operations in such a country have twice brought us into the gravest peril, and on two occasions our political measures for establishing a friendly government have broken down. Shah Soojah, whom we attempted to set up in 1839, was murdered as soon as we became unable to protect him; and in 1879 Yakub Khan only reigned three months.

Our third experiment in king-making was more fortunate, because we hit upon an able and popular candidate, who was more independent of our assistance, and who, indeed, had a fair chance of winning the prize by his own resources even without the advantage of our extraneous support. We had cleared the ground for him by evicting the rival branch of his family, by whom he had been expelled twelve years earlier; we provided him with arms and money; and the rest was accomplished by his own resolute and relentless ability. Nevertheless, Abdurrahman had to face and overcome serious risks before his seat could be made secure. When Ayub Khan, who had retreated to Herat after General Roberts' victory, discovered that no British soldiers were left in Afghanistan, he moved southward again with a fresh army, defeated the Amir's troops on the Helmund, and in July 1881 was once more in possession of Kandahar. It was a moment of critical suspense for the Indian government, since if Abdurrahman, who marched against him from Kabul, had suffered a reverse, his defeat would have involved, for a second time in two years, the failure of our attempts to establish a friendly Amir in Afghanistan. All the fruits of a long war would have fallen with him and we might have been confronted, instead, by a triumphant and hostile ruler, who had once beaten us.

fight, and would have won his throne in defiance of our efforts to exclude him. Luckily, however, the wheel of fortune this time turned in our favour, for Abdurrahman overthrew his rival under the walls of Kandahar, capturing all his guns and equipage; and thenceforward, for twenty years, the Amir's dominion was uncontested in the country, over which he gradually extended and consolidated his authority.

The eventual result, therefore, of the second Afghan war was to accomplish the ends that the British government in India had been pursuing for more than fifty years. A strong and capable Amir had been placed on the throne, who gradually united the whole territory under his sway, and who accepted an arrangement which invested our government with a virtual protectorate over Afghanistan. We became pledged to defend the ruler from external aggression, so long as he should follow our advice in regard to foreign affairs. It should be clearly understood that this arrangement rested on no treaty, but only upon an assurance formally given to Abdurrahman, on his accession, by the government of India; for experience has proved that treaties between civilised and uncivilised states are usually embarrassing to the former, because a civilised state is bound by the strict terms of a contract, while the other party is often unable, sometimes unwilling, to observe them. And in point of fact the preservation of the integrity and independence of Afghanistan, which has been, and still is, the object of all our efforts, depends not so much on the behaviour towards us of its ruler, as upon the condition of the relations between England and Russia. The Amir, Habibulla, who now reigns at Kabul in his father's stead, has hitherto been fairly successful in maintaining internal order, and shows a friendly disposition toward the British connexion; but a Russian force is stationed close upon his north-western frontier, and on the vital question of non-interference with Afghan affairs the attitude of the Russian government has latterly been not altogether satisfactory. This situation obviously contains a persistent element of insecurity, since the whole political future of Afghanistan, and indeed of Central Asia, must always be affected by any grave misunderstanding between the two dominant European Powers.

The end of the Afghan war terminated Sir Donald Stewart's active services in the field ; and he had now to receive their reward. He was at once placed in the Governor-General's council, as military member, and in 1881 he became Commander-in-Chief of the Indian army, with a baronetcy and a grant of 1000*l.* annually for his life. Mr. Elsmie's memoir contains numerous extracts from Stewart's papers and correspondence showing the vigilant attention that he paid to the course of events in Afghanistan and the movements of Russia beyond, and attesting the energetic support that he gave to measures for improving our position on the north-west frontier of India. By Lord Lytton's government the province of Kandahar had been reserved from the territories which were to be made over to the Amir of Kabul, and had been formed into a separate State, to be administered by an Afghan Sirdar, with the support of a British resident and a British military station. With the consent of the Sirdar, who preferred a liberal pension in India to an uncertain and unpopular rulership in Afghanistan, this arrangement was cancelled by Lord Ripon and the Liberal Cabinet at home ; and our frontier outposts were withdrawn to Quetta in Beluchistan. Although Sir D. Stewart seems at first to have had some doubt in regard to the expediency of this measure, which is now generally admitted to have been wise, he appears to have soon acquiesced in it heartily, turning all his attention toward strengthening the position at Quetta by the construction of a railway to our new frontier from India.

' When we have got the railway to the Khojak [a range of hills on the extreme border of Beluchistan] I shall be quite happy, as operations in Southern Afghanistan will then be comparatively easy. We shall hold Candahar in the palm of our hand without the trouble of holding it before we require it. . . . I have long seen that, whether our policy is a forward one or one of what is called masterly inactivity, it is our duty to have our frontier communications as complete as money can make them.'

With an effective advocacy of this system he combined very earnest exertions to obtain an increase of the English regiments to be permanently stationed in India. He writes in 1884 :—

'I cannot accept the responsibility of remaining silent when I am convinced that our present establishment is unequal to the task of holding India and defending Afghanistan too. . . I am determined to have the matter officially considered; that is my duty, and I shall not evade it. It would be a great relief to me to find that I am judged to be wholly in the wrong, for I am fully alive to the financial difficulties of the case. At the same time I feel so strongly the dangers of our position that I feel under an obligation to retire from the office I now hold if Her Majesty's government will do nothing to meet the requirements of the present situation.'

These views prevailed, after some hesitation and delay, but not before an unexpected event had justified his precautions. In the spring of 1885 the Amir Abdurrahman met the Viceroy, Lord Dufferin, at Rawalpindi in the Punjab, at a time when the demarcation of the north-west frontier of Afghanistan was under settlement by a joint commission of Russian and English officers. One disputed point in the line had been occupied by a detachment of Afghan troops, who would not give way to the Russian demand that they should retire from it, whereupon the Russians drove them off by force of arms. It will be recollected that this collision at Penjdeh nearly brought on a rupture between England and Russia; and in India immediate preparations were made for the contingency of war. The quarrel was fortunately adjusted peaceably, for the military resources of India, though they would have been powerfully reinforced from England, would have been terribly strained by a campaign against Russia in northern Afghanistan; but the risk that we ran proved a mighty argument to enforce Sir D. Stewart's warning that our frontier communications were imperfect and our army inadequate.

When, in October 1885, Sir Donald Stewart resigned the post of Commander-in-Chief, the Viceroy of India, Lord Dufferin, bade him farewell at a banquet in a speech (Elsmie, p. 428) that contained a just and generous appreciation of his character and of his public services. From December 1885 until his death in March 1900, Sir Donald Stewart was a member of the council of the Secretary of State for India, where his influence was almost pre-eminently upon military questions, while in regard to political subjects, which in India have usually an impor-

tant military bearing, his advice always carried great weight. That exuberant growth of imperialistic aspirations which Lord Salisbury has called megalomania— anxiety for distinction, eagerness to seize any opportunity that may occur during the few brief years of high office or command—has latterly fostered an ardent and sanguine spirit among rising men, who are not always unwilling to run their country into a scrape if it is likely to give them a chance of pulling her out again heroically. To prepossessions and projects of this sort Sir Donald Stewart's solid and critical judgment, based on a clear perception of things as they really are, not as they seem to be, was an excellent antidote. For a true and altogether admirable sketch of his character and of his work at the India Office we may refer our readers to a letter in Mr Elsmie's book (p. 448) from Sir Arthur Godley, who was Under-Secretary for India during the whole term of Sir Donald's membership of council, and who attests his extensive knowledge of all subjects relating to India, his insight, shrewdness, tact, moral courage, and unvarying good-humour.

To those who have studied attentively the last fifty years of our Indian history, it will be clear that two prominent events far exceed all others in importance—the Sepoy Mutiny of 1857 and the second Afghan War. The former was a catastrophe never likely to recur, though it stands as a warning to the British government, the only European Power that has had the courage to maintain a large native army in its Asiatic dominion, that the handling of such an instrument requires the utmost vigilance and address. But the story of the Afghan War is full of lessons that the present generation of Indian statesmen and soldiers would do well to get by heart; since the stability of our relations with Afghanistan and with Russia beyond is still uncertain; and the problems, political as well as military, which the situation inevitably involves, are still no nearer to a definite solution than before. It will be fortunate indeed for our rulers if, at some future emergency, they have at hand another so able a soldier and so trustworthy a counsellor as they found in Sir Donald Stewart.

Art. IV.—THE IMPROVEMENT OF BRITISH FORESTRY

1. *Report of the Departmental Committee appointed by the Board of Agriculture to inquire into and report upon British Forestry.* (Cd. 1319.) London: Spottiswoode, 1903.
2. *Reports from the Select Committee on Forestry.* Ordered by the House of Commons to be printed on 24th July, 1885, 6th September, 1886, and 3rd August, 1887. (Commons Papers, 287 of 1885, 202 of 1886, 246 of 1887.)
3. Articles on Arboriculture, published in the Quarterly Review: (1) Vol. ix, p. 45; (2) Vol. x, p. 1; (3) Vol. xxxvi, p. 558; (4) Vol. xxxvii, p. 303; (5) Vol. xxxviii, p. 410; (6) Vol. lxii, p. 332; (7) Vol. xcvi, p. 431; (8) Vol. cxlii, p. 50; (9) Vol. clxxix, p. 177.
4. *Select Pleas of the Forest.* Edited for the Selden Society (Vol. xiii, 1899) by G. J. Turner, M.A. London, 1901.
5. *A History of Hampshire and the Isle of Wight (The Victoria History of the Counties of England).* Vol. II: article on *Forestry and the New Forest.* London: Constable, 1903.

THE important question of forestry in Britain has on several occasions formed the subject of special articles in the Quarterly Review. The first of these was a review of Evelyn's 'Sylva,' in 1813, in which endeavours were made to encourage the national and patriotic work of planting, in spite of 'the pressure of the present times, which bears with peculiar hardship on all owners of small landed estates.' Somewhat earlier than this period the introduction of the larch from the Alpine districts had formed a new epoch in the history of planting. Large plantations of this tree had been made in Scotland; and it was thought that the then existing national danger arising from a probable failure of the supply of home-grown oak timber to meet the rapidly increasing demands of the naval dockyards and other shipbuilding centres had been entirely obviated.

The second article, in October 1813, reviewed certain papers on the impolicy of employing Indian-built ships, made of teak timber, in the East India Company's trade and admitting them to British registration, with the report of the Commissioners of Woods and Forests

(1812). The shipbuilders of London had memorialised government with a view to the prohibition of further shipbuilding in India, asserting 'that there is not any real scarcity of oak timber in Great Britain.' But there was only too abundant evidence to the contrary. At that time the effect of the continental wars was to cause the grubbing up of large areas of woodland for conversion into arable land, because the stiff soils on which the oak thrived best were just those most suitable for growing corn. And when the woodlands were cleared away it was seldom that fresh land was planted to restore the deficiency. Indeed, with regard to Kent and Sussex, famous for their growth of oak, Arthur Young tells us that not one acre was planted for fifty acres of woodlands grubbed up. Hence the shrewd forecast was made that 'our immediate reliance for relief must rest chiefly on the teak of India'; and the practice of building ships of the line in Bombay, then recently begun, led to the present great and valuable export trade in teak timber from British India, which has now extended to Siam. This article contains a remarkable prophecy regarding the possibility of substituting 'ships wholly constructed of iron' for those built of oak.

Sir Walter Scott's remarkable forestry articles, 'On Planting Waste Lands' and 'On Ornamental Plantations and Landscape Gardening,' appeared in October 1827 and March 1828. These two famous articles drew attention to a subject that was then admitted to be of the most momentous interest to this country. So early as 1810 Lord Melville, writing to Mr Percival on the subject of naval timber, had sounded the alarm regarding the decay and destruction of the national forests, had urged the advance in the price of fir timber (in addition to the immense increase in the special demand for oak, and the inadequacy of the existing woodlands to meet this increasing demand), and had deplored the apathy with which government, trusting to commercial enterprise, omitted to provide for evils which seemed rapidly advancing, although the means of obviating them lay close at hand. It was then estimated by Lord Melville 'that certainly not less than twenty millions (of acres) are at waste,' which, he maintained, ought to be planted for benefit of the country and of the nation.

Sir Walter Scott's two articles in reality formed one comprehensive essay on the best manner of planting for profit, shelter, and ornament; and this essay contains, apart from its literary value, so much of shrewd common-sense as to be still worthy of careful study. The author drew a clear distinction, and one that has unfortunately not always been kept in view, between plantations intended principally for profit and those raised chiefly for the purpose of ornament. Maintaining, quite correctly, that these two kinds of planting must be considered as different branches of the art of arboriculture, he devoted himself in the article 'On Planting Waste Lands' to the consideration of planting mainly for profit, and in that 'On Ornamental Plantations and Landscape Gardening' to the adornment of estates and the beautification of the grounds immediately surrounding the landowner's residence.

Soon afterwards, in October 1828, an article 'On Cultivation of Waste Lands' again briefly recommended extensive planting in the Crown forests and on other lands. It was then urged that it was desirable to sell every part of the Crown forests not already covered with thriving plantations, and to invest the proceeds in the purchase of other wastes, which would answer even better for the growth of timber.

In March 1855 the well-known works by Brown, Johns, and Selby, together with the first and second reports of the Commissioners of Woods and Forests under the new Act of 1851, were reviewed. This article was again of the directly practical nature of Sir Walter Scott's essay in 1827. It went into the question of the most useful timber trees to plant on waste lands and in situations where agricultural crops could not be raised with profit, and it noted the various points to be taken into consideration in laying out plantations—such as soil, situation, and exposure, drainage, enclosure, and fencing, preparation of the soil, planting in pits and in notches, the number of plants to be set per acre, and the proper season for planting. Some of the statements and arguments contained in this valuable article are incorrect as viewed by the light of our existing knowledge, but in its outlines it is still worthy of careful study. The remarks on the advantages of mixed plantations of hard

woods, and the arguments in favour of the pinaster or maritime and the Austrian pines for shelter-belts along the sea-coast, and of Scots pine and larch elsewhere, hold good now just as they did half a century ago; as does also the discussion with regard to the initial density of plantations, whether the plants should be put in at from three to five feet apart (4840 to 1742 plants per acre), or at a wider distance of six to eight feet (1210 to 680 plants per acre). It was truly remarked that,

'which of these extremes should be approached depends on the joint consideration of the character of the plantation, whether exposed or sheltered, and the probability of a demand for small timber-thinnings in the locality. In sheltered situations, or where there is no such demand, five feet will be found a convenient distance; but in exposed districts three feet may be made the limit, and on no account should it exceed four.'

As an ordinary rule, four feet (2722 plants per acre) may be taken as the average distance of planting throughout Great Britain; though, of course, the question of greatest profit depends partly on the market for early thinnings and partly on the kind of tree planted. Thus a plantation of Douglas fir at six feet (1210 plants per acre) will, from the individual habit of growth of this most valuable tree, at fifteen to twenty years of age, be quite as densely stocked as a larch or pine crop planted at four feet; because, in addition to a rapid rate of growth in height, exceeding that of the larch, it throws out thin lateral branches which soon interlace and die off through want of light.

The last of this long series of essays, that on 'Forestry,' which appeared in July 1894, was a reversion to the more purely technical aspects of the subject, namely, planting for profit, and the application of business principles to the management of the existing woodlands throughout Great Britain. It is self-evident that, so long as the protection of game forms, as is usually the case, the main object of management in the woodlands, these portions of large estates cannot be expected to yield the full amount of timber, or the profit which they might easily be made to furnish, if the chief object of management were the growth of timber. Some years previously, in 1885, a parliamentary committee had been

appointed to consider the question of forestry in Great Britain; and their report was published in August 1887. In 1889 and 1890 a similar committee inquired into and reported on the administration of the Crown woods and forests; and these two reports were the main subject of consideration. Attention was called to the fact that a merely partial effect had been given to the committee's recommendations. These were (1) that woodlands might be made more profitable if more attention were given in the selection of the kind of crop and better management applied after its formation; (2) that, apart from any immediate pecuniary benefits, great social and economic advantages would be gained by giving early consideration to the very important question of forming extensive plantations in western Ireland and the Scottish Highlands; and (3) that government should adopt special measures to disseminate technical education in the art of forestry, as practised in other countries which have given business-like attention to the subject.

It is only fair to say that something on these lines has been attempted. Successive governments have contributed annually towards maintaining a lecturer on forestry at Edinburgh University; they have instituted a chair of agriculture and forestry at Newcastle; to a small extent they have supported the technical education of foresters and woodmen at different places of instruction; and a large plantation has been formed on the sea-coast of Galway, under the Congested Districts Board. But, so far as any great improvement in our national arboriculture is concerned, it has for several years been evident that the recommendations in the report of 1887 were almost a dead letter, and that a fresh inquiry was necessary to bring the question of British forestry prominently before the public, the landowners, and the government with any hope of compassing its improvement.

To enable any one to grasp the real question at issue, and to understand the reasons for the past neglect of arboriculture with which the nation is chargeable, he must know something of the past history of timber cultivation in Britain. No book has yet been published which makes any attempt to give a complete historical sketch of forestry in Britain, or to show how the development of such arboriculture as has hitherto been practised

originally sprang from, and has always been closely associated with, the administration of the Crown forests and of the woodlands contained within the afforestation limits. Fortunately, however, the main outlines of a historical sketch of this sort, sufficient for the present purpose, can easily be drawn in a very brief form; it seems desirable to give them before considering in detail the advice tendered by the late departmental committee to the President of the Board of Agriculture, because the recommendations now made are likely to be the last official utterances that will be heard on this subject for a long time to come.

Even in very early Saxon and Danish times traces of woodlands and of wild uncultivated heaths and moors appear to have been reserved as royal hunting-grounds, and one of the earliest extant specimens of West Saxon legislation consists of King Ine's laws (690-693 A.D.) which penalties were imposed on the burning of woodlands and the destruction of mast-bearing trees. On the Norman Conquest William I succeeded to all these royal hunting-grounds scattered over many counties, and increased their areas largely, their boundaries still being extended 'by order of the king,' as is explicitly stated in the part of 'Domesday Book' referring to the Forest of Dean. Each of these royal sanctuaries for deer and other game was now, for the first time, termed *foresta*, after the continental usage, and was subsequently known in Britain as a 'forest.' Definite laws were in doubt in force during the Saxon and the Danish periods with regard to the royal hunting-grounds; but the so-called laws of Canute, supposed to have been passed at Winchester in 1018, are now regarded as later Norman forgeries; and the first genuine code of forest laws, that known as the Assize of Woodstock, issued in 1217. Although this stringent and despotic code was sensibly modified by the Carta de Foresta (1217)—a charter whose contemporaries ranked with Magna Carta itself, which was regularly confirmed with it—a struggle continued between the kings and the barons with regard to the application of the law, the former constantly endeavouring to afforest fresh tracts or to re-afforest purlieus that they had been compelled to disafforest, the latter seeking on every opportune occasion to mitigate

the severity of the forest laws and to restrain the king from applying them to unafforested lands.

The work on the 'Select Pleas of the Forest,' which Mr G. J. Turner has edited for the Selden Society, gives a very good idea of the state of affairs during the thirteenth century, and is by far the most complete record we possess of the forests and the forest courts from the reign of King John to that of Henry III. After the death of Edward I, in 1307, affairs were somewhat better than they had previously been; and thenceforth, though trouble arose at times between the Crown and the great landowners, there were no sweeping changes in the forest law down to 1640, when the Act for the Limitation of Forests gave the death-blow to afforestation and to the greatest legal abuses chargeable to the forest laws.

Originally, therefore, the forests of England were royal hunting-grounds, and they had little or no direct connexion with the growth of timber. These forests usually included woodlands of a greater or less extent, which formed coverts for the game; but the essential point with regard to any forest was that, whether wooded, waste, or mere open heath and moor, it was subject to the forest law and not to the common law. By 1482 legislation for the preservation of woods had become necessary, an Act for inclosure being then passed to permit the fencing in of coppicewoods for three years. This was purely a permissive Act, applying only to the royal forests, chases, and purlieus; but the 'wastage' or clearance of woods proceeded everywhere so rapidly that an Act for the Preservation of Woods had subsequently to be passed (1543), an Act of an entirely prohibitive and compulsory nature, which applied to all woods throughout England. Twelve standard trees of oak or other timber had to be left on every acre of coppice harvested; the copses had to be fenced for from four to seven years according to the age at which they were felled; whilst heavy fines and penalties were inflicted for contravention of the new Act. The many provisions in this 'Statute of Woods' show very clearly how even then, 360 years ago, the question of maintaining adequate supplies of timber in Britain was recognised by the government as a matter of great national importance. Matters, however, soon drifted from

bad to worse, as was apparent from surveys made to ascertain the stock of oak available for the future supply of navy timber. In 1570 the time of enclosure had to be extended for two years in each case, and steps were also taken to make extensive plantations of oak in the New, Dean, and Windsor Forests, the first of all of these being, it is said,* a patch of thirteen acres sown with acorns in Cranborne Chase, within Windsor Forest, shortly after it had become known to the government that the commander of the Spanish Armada had explicit instructions to destroy the Forest of Dean, the finest oak forest in Britain. But, though the demands for oak timber were growing, the supplies for future use were diminishing; and the outlook became more and more serious. All through the reign of James I efforts were made, by exhortation and by royal example, to urge landowners to plant timber and to manage their woodlands in accordance with the letter and the spirit of the Statute of Woods. Arthur Standish (in his 'New Directions of Experience,' etc., 1613, 1615) proposed that 240,000 acres should be planted and preserved to supply timber to the kingdom for all time; and King James expressly commended the work (in a prefatory page) to the best consideration of landowners. But still the 'wastage' of the woodlands went on, although much was done during the Commonwealth to promote the growth of timber within the Crown forests.

At the time of the Restoration the national outlook for oak timber had become gloomy in the extreme. The Commissioners of the Navy, alarmed at the want of oak, formally requested the recently founded Royal Society to suggest a remedy; and the result was the publication of Evelyn's 'Sylva' in 1664. Already, in 1662, an Act had been passed prohibiting the importation of pitch, resin, deal boards, fir, and timber from the Netherlands or Germany 'under any pretence whatever,' in order to encourage the growth of trees in England and to develop the growing timber trade with the North American colonies—a prohibition which was repealed, as regards Germany, in 1803, while an import duty was placed on timber, tar, etc., in 1807.

From these facts it will be seen that even about 250

* W. Menzies 'Forest Trees and Woodland Scenery' (1875), p. 132.

years ago Britain was already dependent on her American colonies for timber, though she still strove to maintain home-grown supplies of oak; the English oak being then held to be the best shipbuilding timber in the world. Special Acts were passed for increasing and preserving the timber in the Forest of Dean (1668) and the New Forest (1698); and in 1704 the felling or destroying of immature pitch pine or 'tar trees' in the North American colonies was prohibited under heavy penalties; while additional protection was given to these colonial woodlands in 1710 and 1713, and large bounties were offered for the importation into England of tar, pitch, resin, and mast-pieces from the pine tracts of northern Scotland. In 1714, 1715, 1719, and 1722 various Acts were passed to encourage the planting of timber trees and to afford protection to plantations, and others again in 1756, 1758, 1766, and 1773 for the enclosure and planting of commons, and for the cultivation and the better preservation of trees, woods, underwoods, etc.; while, in 1765, bounties were offered for the import from the North American colonies 'of any good, sound, and merchantable deals, planks, boards, and timber' into any part of Britain.

A committee of the House of Commons was appointed in 1771 to consider the supply of navy timber; and no better idea can be given of the dismal outlook then than is conveyed in the fact that, in 1772, an 'Act for the more effectually securing a quantity of oak timber for the use of the Royal Navy' did nothing more or less than prohibit the East India Company, under a penalty of 5000*l.* for each ship 'built or begun to be built,' from increasing the tonnage of their fleet beyond 45,000 tons—the tonnage of the navy being then about 400,000 tons, and that of the whole British mercantile fleet being about 800,000 tons.

In 1786 a royal commission was appointed by a special Act of Parliament to report on the Crown woods and forests. It worked continuously till 1793, submitting in all seventeen reports, which form a valuable quarry for students of forestry. Want of space precludes more than one short extract, of great interest, which states *

'that the Inclosures which had been made in New Forest were neglected and the Trees suffered to grow up so close, for

* Eleventh Report, February 6, 1792, p. 14.

want of proper Thinning, that few of them are likely ever to be fit for the use of the Navy; . . . and' with regard to 'the Plantations in New Forest . . . about 800 acres are entirely destroyed by Rabbits, bred by the Keepers for their own Profit.'

This passage exhibits very well the fundamental difference between the aim of the old English national system of arboriculture and the object of modern forestry. Tough, curved, and crooked timber was wanted then; smooth, clean stems are now desired. It also records and accounts for what must surely be one of the earliest cases, if not perhaps the very first recorded case, of extensive damage done to a plantation by rabbits, one of the chief destructive agents in modern woodlands, and the greatest pest in plantations, from the forester's point of view.

The recommendations made by this commission extended not only to the planting of oak in the royal forests, but also to the formation of large plantations of pine and larch in the poorer tracts unsuitable for the growth of oak, because the first experiments made in southern England with the planting of Scots pine (at Oeknell Clump, in the New Forest, in or about 1776) had given much promise of good and rapid growth. Great impetus was given to private planting, which continued on an extensive scale down to about 1830; and enormous profit was expected from the plantations made.

'Many of these trees, and more especially the larch, are known to destroy the heath and to afford a shelter highly favourable to the growth of nutritious grasses. Thus, even without including the timber in the estimate, the land on many great estates has already been, to all intents and purposes, doubled in value.'*

The legislative outcome of the advice tendered was the passing, in 1808, of another Act for the increase and preservation of timber in the Dean and New Forests, and the issue of numerous commissions for extensive planting of oak and conifers. The planting of larch and pine was strongly recommended, because then, as now, far the larger proportion of the timber imported into Britain during the eighteenth century consisted of coniferous

* *Quarterly Review* (1828), vol. xxxviii, p. 441.

wood, the imports of which had increased about tenfold between 1720 and 1790.

Just at this crisis in our national affairs as regards timber, while Britain was engaged in the great continental war at the end of the eighteenth and the beginning of the nineteenth century, the discovery of the valuable properties of the teak timber of India saved the country from its chief anxiety with regard to wood for shipbuilding; and, when the successful issue of the struggle gave her the entire command of the sea, Britain was able to supply all her other wants with regard to pine and fir timber from her North American colonies and from foreign countries. But the planting of oak on the better woodland soils, and of larch, pine, and fir on the poorer soils and in the more exposed situations, still went on extensively until towards the middle of last century; by which time the introduction of steam communication by land and water, and the use of iron in shipbuilding, had revolutionised the whole position of affairs, and had enabled large supplies of foreign timber to be laid down at a low price on the British market. The replantation of the royal woods and forests no longer seemed a matter of such vital importance; and some of them were turned into great national parks for recreation. Economic changes gradually took place, greatly affecting the profits obtainable from the private woodlands, which had once been very profitable portions of estates; and, as the value of timber, bark, and coppicewood fell with the development of free trade in foreign produce, the existing woodlands gradually came to be regarded, and to be treated, as mainly subserving the purposes of game preservation and of ornament to the estate.

At the present time the vast majority of the 2,726,116 acres, or 4259 square miles, of woods and plantations in Great Britain (not including Ireland) consists of old copse-woods, in which most of the standard trees are oaks dating from the time when the maritime power of England was dependent on supplies grown within our own sea-girt island. These standards are mostly of that wide-branching growth which was formerly encouraged for the express purpose of providing navy timber. Somewhat similar treatment was also applied to the plantations formed of pine, larch, and fir; hence most of these, of ages ranging

up to about ninety or one hundred years, exhibit the defects due to the typical British method of arboriculture followed from time immemorial. In many cases, especially when the crops are already fairly advanced into or beyond middle age, nothing can now be done for the improvement of the woods; one must await the moment when it is deemed expedient to fell and realise the present crop on the ground, and then replant on business principles. In other cases underplanting may often improve them, if it be considered a profitable operation in existing circumstances; while in young plantations the errors of the past may often still be corrected by cautious thinnings.

In consequence of the fall in the value of timber and of coppicewood, resulting from the abolition of the timber import duty and the development of free trade, and of the growing scarcity and cost of suitable labour in rural districts, much of the method that formerly existed in dealing with copses has fallen into disuse. Thus forestry in England has in many parts become almost a lost art, because it is clear from Evelyn's '*Sylva*,' and from the details about woodlands and their management given in the histories of agriculture compiled (about 1800-1815) for many counties, on behalf of the Board of Agriculture, by Young, Stevenson, Driver, and others, that from about 1650 to 1815 there was far more of method and regularity in the selection of standards and the working of the coppice than has been usual during the last fifty years. The result of this has been that most of the English copses are irregularly stocked with standards; and one cannot help being struck by the evident fact that often only inferior trees have been left, the best having been cut and disposed of, while the underwoods are patchy and uncared-for. Indeed, in many cases, the coppices have been more or less destroyed by ground game, or have been allowed from sheer neglect to revert to weeds like blackberry and bracken. Nature doubtless displays a wild beauty and a wonderful charm in the woods where the traveller's joy and the bramble intertwine; but such woods have nothing to do with arboriculture for profit.

The wide-spread impression that something ought to be done to improve matters led to the parliamentary committee of 1885-87, whose recommendations have already been summarised above; but as these recom-

mentations, not fully acted on, no longer met the case adequately, the Royal Scottish Arboricultural Society memorialised the President of the Board of Agriculture with regard to the improvement of British forestry. The result was that, in February 1902, the late Mr Hanbury nominated a departmental committee, under the presidency of Mr R. C. Munro-Ferguson, of Raith and Novar, a prominent leader of the arboricultural movement in Scotland, to inquire into and report on the present position and future prospects of forestry, and the planting and management of woodlands in Great Britain; and to consider whether any measures might with advantage be taken, by the provision of further educational facilities or otherwise, for their promotion and encouragement. A strong, though by no means an ideal committee was appointed. Out of nine members, three were government officials, and other two were retired Indian officials now engaged in teaching forestry, so that the majority of the committee were of the purely official and professorial class; and the report shows only too clearly, both in its narrowness and in its official reticence and over-cautious prudence, the defects arising from this composition, and from the want of a proper representation of large landed proprietors, and of men with commercial training, who could approach the business aspect of the subject without any preconceived notions or bias. The result of this is that the recommendations of the committee are mainly academical and educational; that no decided opinion is expressed as to the expediency or non-expediency of extensive planting operations being undertaken by the state; and that no encouragement whatever is suggested as worthy of being offered by government to induce landowners to plant timber for the immediate improvement of rural conditions and the prospective benefit of future generations.

Taking them in order of their relative importance and logical sequence, the questions that obviously had to be considered by the committee were: (1) Is the national outlook for timber improving or getting worse? (2) Does the formation of extensive plantations seem desirable? And if so, where and by whom should they be formed? If not undertaken by the state, but left to private enterprise, what drawbacks exist which deter large landowners

from planting extensively? and what encouragement might be given by the state to landowners to obviate these drawbacks and induce them to plant for profit? (3) What is the present condition of forestry in Britain? (4) How can the general state of affairs be improved by better and more general technical instruction in the art of forestry? The answers now officially given to these leading questions contain nothing whatever that is new to those who have given close attention to the subject during the last fifteen years; but they are of course presented to the President of the Board of Agriculture in such a manner as will enable him, in consultation with the Treasury, to do whatever he thinks fit for the improvement of forestry in Great Britain. The reference, unfortunately, did not extend to Ireland, though the Irish Department of Agriculture was directly represented on the committee; but the recommendations will prove just as easy of practical application in Dublin as in Whitehall.

Regarding the gloomy aspect of the national outlook for timber, nothing whatever is said in the report. This fact, though of the first importance, has apparently been taken for granted, though brief details might well have been given for the information of Parliament and of the public. The average imports of hewn and split timber for the three years 1890-1892 amounted to 7,083,388 loads, valued at 15,357,119*l.*; in 1900 they had increased to 9,890,142 loads, valued at 25,870,934*l.* Despite the use of various substitutes for constructive purposes, the president of the Institute of Civil Engineers felt obliged, in his presidential address last autumn, to sound the note of alarm regarding the future outlook for this indispensable commodity. The well-known facts of the matter are that the outlook is growing darker and darker; and that, unless we can make advantageous commercial arrangements with Canada, the cost of timber in the very near future will increase even more rapidly than has recently been the case.

When it is considered that almost exactly nine tenths in value, and over nine tenths in quantity, of our present imports of wood consist of pine and fir timber capable of being grown at home, and that nearly three fourths of this coniferous wood in quantity, and more than four fifths in value, are imported as sawn or split, etc., it will be seen that, if we could grow our own supplies of wood,

ge sums, now spent abroad, would be distributed among industrial classes at home, in addition to the large labour force that would be payable in the woodlands themselves. Hence it is obvious that, in the economic interests of Britain, the formation of plantations of pine and fir is desirable, on the most extensive scale that seems feasible and profitable; because there is no hope now that we can find a way out of our difficulties, as on previous occasions, by discovering substitutes or by tapping fresh storehouses of cheap and easily transportable timber. On the contrary, the history of the wood-pulp industry makes it far more probable that the world's demands for timber will be on increasing, while the sources of supply will be constantly diminishing.

This being so, several questions at once suggest themselves. Where and by whom should such plantations be made? Should they be made by the state, or left to private enterprise? And what are the existing circumstances which lead large landowners to neglect such opportunities of profitable investment for the benefit of their successors? Some of these are very old questions, which have been discussed time after time. The committee restates the well-known fact that there are about 10,000,000 acres of poor land and waste (about two thirds in Great Britain, and over one third in Ireland), much of which is capable of being planted with profit; but they make no definite suggestions as to this being done. We have seen that, over ninety years ago, Lord Devonshire had stated, and the Commissioners of Woods and Forests (Report of June 14, 1812) had also drawn attention to the fact, that there were 20,000,000 acres of waste land in the kingdom; and it had then been suggested that, if 100,000 acres were selected and planted, this would furnish the whole of the oak required for the navy. About that time some of the waste lands in the New Forest were examined and reported to be unsuitable for profitable planting, even with conifers; so that the recommendation now made, that the Department of Land and Agriculture should ascertain and tabulate the areas presumably suitable for profitable planting, is a proper and business-like suggestion. Without such information the committee, with wise and cautious reserve, have not felt justified in urging government to embark upon any general

scheme of extensive planting, though the desirability of doing this on all suitable waste lands within the Crown forests and manors is mentioned as worth the attention of the Commissioners of Woods and Forests. Recent experience in Ireland makes this caution all the more commendable.

So incomplete, however, has been the book-keeping on most estates, and so reticent are landowners on such matters, that much of what is often said about the prospective profit of planting is pure conjecture. Calculations of this sort, though fascinating, are apt to be misleading. About a hundred years ago the Bishop of Llandaff, in a paper sent to the President of the Board of Agriculture, estimated that 379 acres of larch planted by him would (at 5 per cent. interest on the planting and the rent of the land) cost him 13,798*l.* at sixty years of age, whilst the returns 'would, he considered, upon the most moderate computation, amount to 150,000*l.*, if the commerce of the country and the price of foreign fir wood continued for sixty years without diminution.* It would be interesting if we were now able to compare the actual returns with this hopeful estimate. In default of a sufficiency of satisfactory and substantiating data, mere estimates regarding the profits of plantations made in the past have often to be accepted as fairly trustworthy guides with respect to the future; but there is little or no doubt that on many classes of poor land, unfit for agricultural use, well-considered coniferous plantations can be made to yield a profit.

The expense of making such plantations is, however, far greater now than it used to be. From 30*s.* or 2*l.* an acre it has grown to from 6*l.* to 8*l.* in most cases; and it is often more. The cost of plants and labour is twice as great as formerly; and in addition to that, the damage by rabbits is now so great and so universal throughout Great Britain that it is in most places quite hopeless to plant without incurring unremunerative expenditure in expensive wire-netting, usually costing from 50*s.* to 3*l.* per acre planted. This heavy impost for protection against rabbits absorbs much of whatever profit might otherwise be obtainable from woodland crops.

* Quarterly Review (1813), vol. x, p. 17.

While the committee do not feel justified in urging the state to plant extensively at present, they frankly recognise that private efforts are not likely to cope with this national concern. Something, however, might well be done with government aid. The necessity for state assistance to landowners has ever been present. Ninety years ago the case was in this respect almost exactly as it is to-day. Even at that time, when everything in the shape of timber, bark, or small wood from the copses was saleable at good rates, want of funds hindered the planting of waste lands on any large scale.

'Such lands, it must be owned, are sufficiently abundant, but the great expense and slow returns of planting are inconvenient to the majority of land proprietors. . . . The expense of planting is immediate and certain, the profit distant and precarious.' (Quart. Rev. (1813), vol. x, p. 9.)

And this is just what the committee now reiterate. The greatest obstacle in the way of such private enterprise is now—as it always has been, and as it always will be—want of funds that can be spared for the purpose. All other obstacles are trifling in comparison. Yet the only suggestions made by the committee to stimulate private planting have been, with unintentional but ominous cynicism, classed as 'minor considerations.' These consist in not very encouraging recommendations that government might give some relief in the matter of incidence of rates on plantations, and of assessments on the valuation of woodlands; that irregularities in the system of levying the estate duty on woodlands, and the death duty on timber, require immediate revision, because this pressure not only acts as a bar to planting in districts most needing it, but also prevents good forestry by leading to the realisation of immature timber crops; that owners of plantations should have some adequate security against fires ignited by sparks from railway engines, which often cause much damage in pine tracts; that timber merchants and others should be freed from unreasonable charges made by local authorities on the allegation that the heavy weight of timber causes extraordinary damage to the roadways; and that owners of plantations, who keep down ground-game, should have the right to recover compensation for damage caused by

hares and rabbits from adjoining property. But as to direct assistance to landowners the committee decline to make any recommendation, even in so small a matter as extending the provisions of the Lands Improvement Act. Under this Act sums borrowed may be repaid by a rent-charge extending to a period not exceeding forty years, subject to the discretion of the Board of Agriculture; but as it takes from sixty to ninety years even for quick-growing conifer crops to mature, the feasibility of extending this period to sixty years might well have been suggested. The want of specific recommendations regarding the encouragement of planting by private owners is certainly a very weak and unsatisfactory feature of the report.

‘It has been suggested that the State should advance loans to encourage afforestation; . . . we advise that the State should concentrate any efforts it may make upon the provision of adequate facilities for instruction. Once adequate provision for training is made, and the consequent improvement of our present woodlands becomes manifest, it will then be opportune to raise the subject either of loans or of State forests, in favour of which there is such a large consensus of expert opinion.’

The committee endorses the conclusions of its predecessors concerning the neglected state of the woodlands, and the need of education as a means of improvement; but it is to be regretted that no remark is made on the improvements effected in the management of the Forest of Dean and some of the other royal woods since their administration was severely commented on in the report of July 1890. The main advice now given, however, is that government should provide more opportunities and greater facilities for technical instruction in the art of forestry as the best means of remedying existing deficiencies; and in this respect the recommendations now made follow very closely those that have been advocated in several well-known works on forestry published within the last ten years. It is now officially recognised that something more than has yet been attempted should be done for each of two different classes of persons requiring instruction in forestry, namely, for the future owners and agents of landed estates, and for foresters and woodmen.

To give opportunities to the first of these two classes for acquiring a fair technical knowledge of forestry, it is recommended that instruction should be provided at Oxford and Cambridge, of the same scope and character as that now given by the lecturer on forestry at Edinburgh University—although it is at the same time remarked regarding this course that it 'might, with advantage, be carried considerably further'—and at all the agricultural colleges, or colleges with agricultural departments, subsidised by the Board of Agriculture or the Scottish Education Department. It is further recommended that, at a convenient distance from each of such centres, experimental areas of from 100 to 200 acres, divided into 3-acre plots for experimental purposes, should be arranged to show the effects of mixing and management, and thus assist in demonstrating principles.

To found a chair or lectureship of forestry at Cambridge, in connexion with the Board of Agricultural Studies formed in 1899, should be a very simple matter. At Oxford it may not be quite so easy, though a complete system of agricultural education is obviously just as desirable at Oxford as at the sister university. Whatever can be said to justify the recommendation of instruction in forestry at Oxford, or at any other university, applies also, and with far more force, to adequate instruction in the still more important art of agriculture. It is true that provision has long been nominally made for the teaching of 'agriculture and forestry' under the special provisions of the deed establishing the Sibthorpian Professorship of Rural Economy. But this chair has been vacant for years through want of funds; and the estate forming the endowment is now administered in Chancery. It should, however, not be difficult to supplement the now attenuated endowment, and thus provide chairs both of agriculture and of forestry to meet the undoubted want at Oxford. Certainly, if the government wish to influence the heirs to large estates in matters connected with the cultivation of land, Oxford and Cambridge are the principal centres for work; and it might also be well to try to interest them in these subjects at even a younger age, by arranging for short occasional courses of lectures at Eton and some of the other great public schools, the story

of the trees being told mainly in its lighter and more æsthetic aspect.

To supplement theoretical instruction at university centres and agricultural colleges, the committee declare that 'a large area of woodland for purposes of practical demonstration is an absolute necessity'; and it is recommended that one such area should be provided for England, and another for Scotland, each containing from 2000 to 10,000 acres. For England the Alice Holt Wood, one of the Crown forests in Hampshire, having an area of 1906 acres, is selected as being likely to be brought most speedily into good working order. With regard to this point, the report is again open to the objection that nothing is said of the many improvements introduced into the Forest of Dean, and other woods and forests (except where expressly forbidden by Act of Parliament, as in the case of most of the New Forest), during the last ten years by Mr E. Stafford Howard, C.B., the senior commissioner. The Quarterly Reviewer of 1855 remarked, of the Forest of Dean, that 'foresters entrusted with the management of private estates come hither from all parts of the United Kingdom to take practical lessons in their art'; and the Commissioners of Woods and Forests, in having a business-like plan prepared, in 1897, for the Forest of Dean and the adjoining High-meadow Woods, stated their object to be,

'not only to improve the prospective yield of the forest, but also to establish such a system of management as may serve those who desire to study forestry in this country with a good practical object-lesson, such as at the present time they have to go to France or Germany to find.' (Report, 1897, p. 4.)

An indefinite suggestion, unaccompanied by any specific recommendation, to the effect that 'it would not be unreasonable to ask the state to reinvest in land to the extent of, say, 50,000*l.*' in order to provide a demonstration area for Scotland, is not one that will commend itself generally. The acquisition of such an estate is not as yet really an urgent necessity. There are many large estates in Scotland containing plantations from twenty to forty years old, and also maturing or mature woods between forty and eighty or ninety years of age—the outcome of the interest stimulated in arboriculture during the early

part of last century—in which students may be shown the results of British methods as applied hitherto; and most landlords, particularly those who have already taken sufficient interest in their woods to have definite schemes of management prepared for them, will doubtless be generous enough to permit occasional visits to these woodlands being made by teachers and students of forestry in search of object-lessons. Most of these crops now stand too thin; but practically nothing can be done to remedy this defect, except to maintain such leaf canopy as exists and to be careful in future thinnings.

In order to have woods sufficiently well managed to be used as object-lessons, it will be necessary to create them; and the cheapest method of doing so will be to acquire suitable tracts of poor land and plant them up in regular sections on a well considered plan during the course of the next ten, fifteen, or twenty years. This would obviate the startling demand for an immediate payment of about 50,000*l.*; and the total cost of acquiring 2000 acres of land and of planting 200 acres a year during each of the next ten years would only amount, on a liberal estimate, to from 15,000*l.* to 17,000*l.* distributed over ten years and representing, at 3 per cent. interest, a total capital outlay of somewhat less than 20,000*l.* at the end of that term. The saving of 30,000*l.* which can thus be very simply effected on the large proposed expenditure of 50,000*l.* for a Scottish demonstration area, would of itself be amply sufficient to convert the present lectureship at Edinburgh into a professorial chair (over 3000*l.* being already collected towards its endowment), and to found decently endowed lectureships or chairs of forestry both at Oxford and at Cambridge.

It is in such demonstration areas that, as is proposed by the committee, practical and theoretical instruction can best be provided for foresters and woodmen; and recommendations are consequently made for the instruction of 'ten or twenty student foresters' (whose wages would be charged to work), at a cost of about 750*l.* a year for a director and his assistant, at each such centre. If economy be a matter of importance, it might be well to concentrate, for the present, all the theoretical, and the main part of the practical, instruction of this sort required throughout Great Britain *within the Forest of Dean and the High-*

meadow Woods in Gloucestershire, both the property of the Crown, where the working plans introduced in 1897 extend to over 21,000 acres; while during the autumn or spring these apprentices might easily carry out, or assist in, the planting of the 200 acres a year required for the formation of a future demonstration area in Scotland.

Beyond the inclusion of Irish waste lands—a large proportion of which is said to be suitable for profitable planting—in the total of 21,000,000 acres of poor land, the question of forestry in Ireland has not been dealt with by the commissioners, although the Irish Department of Agriculture was directly represented on the commission. In some respects this omission of any reference to Ireland is to be regretted, because that part of the kingdom might have supplied interesting and highly instructive information concerning the profitable planting of waste lands. It is by no means so easy to handle this subject in a common-sense way as it is to juggle with figures on paper and show a certain profit some generations hence.

The Congested Districts Board of Ireland have had rather a discouraging example of planting for profit. At Knockboy, on the wind-swept sea-coast of Galway, about 500 acres were planted between the autumn of 1891 and the spring of 1894, with about half a million broad-leaved trees and nearly two millions of conifers of different sorts. By 1895 the plantations, which, including drainage, fencing, etc., are said to have cost about 10,000*l.*, were already seen to be an utter failure. Most of the broad-leaved trees were then dead or dying; 'only a few alder here and there are doing well'; and most of the larch, firs, and pines were also either dead or moribund. But 'Austrian pine has done fairly well'; 'Scotch pines . . . in some places . . . have done fairly well, in others they look weedy and lanky,' and, further, the dwarfish 'mountain pines . . . have done best of all; they look very well; it should be noted that they have only been planted lately.' That is to say, all of the more valuable kinds of trees, which were planted with a view to profit, were dead or dying; the hardy Scotch pine was growing poorly; and the only trees that seemed to thrive were the coarse-grained Austrian pine and the stunted mountain pines, which never attain large dimensions as timber trees. *The fate of this experiment forms a useful object-lesson.*

There were, however, obvious reasons for leaving Ireland out of special consideration. It was a departmental committee of the Board of Agriculture of Great Britain; and the Irish Department of Agriculture has entire management of its own affairs. While the bleak, treeless, and unsheltered condition of most of Ireland is a matter of national importance, the unfortunate dual ownership involved in existing Irish land tenure debars planting on any extensive scale; and, whenever tenants acquire the complete ownership of their holdings they show a marked tendency to fell trees, even though these have a far greater value for sheltering land and cattle than they can possibly have as timber. It is, however, expected that the Land Bill of 1903 will make adequate provision for protecting such woodlands and shelter-belts as still exist on estates that may be transferred after, and under, its enactment.

Thus, although the question of forestry in Ireland was not referred to the committee, the recommendations as to Great Britain can be readily applied to the sister isle; and it is easy enough to forecast what will probably be done there, as the Department of Agriculture has plenty of funds for the purpose. A lectureship or chair of forestry will probably be established at Dublin or Belfast, or at both places; and steps will be taken to assist with advice such landowners as may desire to improve the management of their woodlands; while the necessary inquiries will simultaneously be made with regard to acquiring and planting land for much needed shelter-belts and for the formation of extensive plantations, with a view to profit and to ameliorating the social and economic conditions of the rural population.

But even if, under the combined action of the state and of private landowners, several millions of acres could be at once planted with coniferous trees in the British Isles, we should still be dependent for the next fifty or seventy years, at least, on timber imports from beyond seas. And with respect to supplying the present and the immediate future demands for wood, the conservation of the vast forests of Canada has become a matter of urgent importance. In 1892 the export of timber and other wood products from Canada was valued at 5,075,493*l.*; since 1897 it has averaged close upon 6,000,000*l.*; and in

1901 it amounted to 6,848,220*l.*, over two thirds of this sum being accounted for by deals, planks, boards, and scantlings exported for constructive purposes.

Without proper regard to conservation the expansion of the Canadian export trade in lumber is bound to end in disaster. Reports on the forests of Canada (C. 4376) were presented to both Houses of Parliament in April 1885; and a forestry branch was instituted in the Department of the Interior (for the whole Dominion) in 1898, which submits annual reports on timber and forestry. There is also a director of forestry, subordinate to the Commissioner of Crown Lands in the province of Ontario; but the three great wooded provinces of Ontario, Quebec, and British Columbia are in this respect practically independent of the Dominion government. The Canadian Forestry Association, founded in 1900, which meets annually in Ottawa, does all that private and unofficial influence can do to stimulate action in the direction of forest conservation, though without, as yet, having been able to induce government to take active and direct measures for the preservation and proper management of the vast stretches of woodland still existing; because, unfortunately, very large tracts have already been totally destroyed by indiscriminate clearance, by forest fires, and otherwise. Our Colonial Office should urge the government of Canada to follow the example of the government of India in introducing a forest department, and in either passing a Forest Act for the whole Dominion or arranging that a separate Act be passed for each of the various provinces, under which the provincial governments might promulgate rules and regulations for the territories under their jurisdiction. It is only by such legislative and administrative action that these great Canadian forests can be managed with due regard to continuity, and to the fact that forestry is, and should always be, considered as merely the younger sister and the hand-maiden of agriculture. As we have not, and are now never likely to have, woodlands capable of supplying our ever-growing demands for timber, it becomes all the more important that Canada's forest wealth should be properly conserved, both in the interests of the colony and in those of the mother-country.

J. NISBET.

Art. V.—THE SUBMARINE.

1. *Submarine Warfare, Past, Present, and Future.* By Herbert C. Fyfe. London: Grant Richards, 1902.
2. *La Navigation Sous-marine.* By Maurice Gaget. Paris: Béranger, 1901.
3. *La Navigation Sous-marine à travers les Siècles.* By Maurice Delpuech. Paris: Juven, 1902.
4. *Navigation Sous-marine.* By A. Dessaint. Toulon: Bernard; Paris: Béranger, 1892.
5. *Les Bateaux Sous-marins.* By H. Forest and H. Noalhat. Two vols. Paris: Dunod, 1900.
6. *Torpedoes and Torpedo Vessels.* By Lieut. G. E. Armstrong, late R.N. London: Bell, 1901.
7. *Submarine Navigation, Past and Present.* By Alan H. Burgoyne, F.R.G.S. Two vols. London: Grant Richards, 1903.

And other works.

THE submarine boat is suggestive of the weird and the uncanny. The idea of an unseen enemy beneath the seas, moving stealthily in darkness absolute, and armed with death-dealing torpedoes, is calculated to unnerve the stoutest hearts. It is no wonder, then, if something like a scare occurred about two years ago when stories of the French submarines were told in the newspapers, and it was feared lest these should be destined to work havoc among our battleships. It was said that while the French had numerous submarines, we had none; yet for a time the Admiralty made no sign. Public anxiety was somewhat allayed on learning, in March 1901, that submarines had been engaging the attention of the government for two years past, and that an order for five of the Holland type had already been given. The common-sense view of the policy of ordering these boats was expressed by Mr Arnold-Forster in the House of Commons, on March 18, 1901, when he remarked:

'I will not say much about submarine vessels, but I will say that I am glad that the Admiralty, under the advice of Lord Goschen, took the view that it was wise not to be found unprepared in regard to this matter. We have a great amount of information about *these boats*, but we do not attach an

exaggerated value to it. But we believe that an ounce of practice is worth a ton of theory, and that when we get officers and men to see these boats, they will learn more from them than from many reports which come from foreign countries. One thing stands between the submarine boat and efficiency, and that is the motor by which it is propelled. But there is no disguising the fact that if you can add speed to the other qualities of the submarine boat, it might in certain circumstances become a very formidable vessel.'

The Navy estimates for 1902-1903 provided for four more submarines. It is satisfactory to believe that the British submarines embody, on the whole, the best designs which the lessons of a few early successes and many failures have yielded.

Great secrecy has been observed with regard to the details of the construction of submarines built on behalf of either our own or foreign governments. Patent specifications are numerous; but it would be idle to seek in these for all the vital details of existing submarines, in which the joint efforts of the inventor and the naval expert are essential to any measure of success. Highly coloured popular accounts are abundant; but little that is trustworthy is to be found outside the technical journals and a few technical works. Jules Verne's romance, 'Twenty Thousand Leagues under the Sea,' is a book which occurs to most people when submarines are mentioned. But the Nautilus was lacking in several essentials of a torpedo-carrying craft manœuvring against battleships. It is easy enough to build a craft that can be sunk at will, and brought again to the surface; it is not easy to produce one that is under perfect control when moving under water, and capable of shaping a direct course towards its object after submersion. There are also great difficulties in regard to propulsion at a high speed, and in obtaining sufficient room for machinery and crew. Consequently the best submarines still remain rather unsatisfactory craft; and their most enthusiastic advocates are inclined to dwell hopefully on their future potentialities in naval warfare, rather than plume themselves on triumphs already obtained.

The literature of submarines is not extensive. Numerous articles and papers by experts have been printed in engineering and service journals from time to time, but

only a few books handle adequately the problems of the modern submarine. Works hitherto published deal chiefly either with the history or with the mathematics of the subject. Those who desire to take up the latter side may consult the bibliographies given in the works of M. Gaget and Mr Fyfe. We have no books in English that deal with submarines so completely as do those of French writers. France is the most active and promising nursery of these vessels; but strict secrecy is observed with regard to the construction of recent boats, so that one will seek in vain for detailed information respecting them in books even by French writers.

'Submarine Warfare, Past, Present, and Future,' by Mr Herbert C. Fyfe, is the best-known work yet published on submarines in England. It is mainly historical, somewhat discursive, and poorly arranged; but it possesses interest for the non-technical reader. 'La Navigation Sous-marine,' by Maurice Gaget, is a more solid work. A full history of the submarine occupies the early pages, followed by several chapters on theoretical aspects of submarine navigation, the problems involved being treated largely on a mathematical basis. An account of the modern types of boats follows, and the work concludes with a section on modern submarine warfare. Illustrations are abundant. It is one of the most complete works yet published on the technical side of the subject, though the general reader also will find much of interest, outside of the more purely mathematical portions.

'La Navigation Sous-marine à travers les Siècles,' by Lieut. Maurice Delpuech, is a most valuable contribution to the history of submarines. The author has ransacked rare and curious works, from the sixteenth century downwards, for early descriptions; and the result is a mass of information, and many very quaint illustrations of the first efforts of this kind. We have no such book in the English language. 'Navigation Sous-marine,' by M. A. Dessaint, gives a summarised account of submarine boats, states the nature of the problems involved, and describes in detail the Plongeur and the Goubet boats, with their experiences, dealing finally with the construction of the gyroscope, and of electric motors and their details. 'Les Bateaux Sous-marins,' by MM. H. Forest and H. Noalhat, is a large work in two volumes, one of which

treats the subject from the historical, the other from the technological point of view. The authors are well qualified for their task, M. Forest being a mechanical engineer in the French navy, and M. Noalhat being a civil engineer and a writer on technical subjects. Their work is abundantly illustrated.

'Torpedoes and Torpedo Vessels,' by Lieut. G. E. Armstrong, one of Messrs Bell's series of 'Royal Navy Handbooks,' is a work that should be studied by any one who desires to understand the armament of the submarine. The ultimate object of such a vessel is to fire torpedoes, but in popular accounts the questions of submersion and movement often obscure the more difficult problem of fighting. It is vastly more difficult to fire torpedoes below water than to sink and come to the surface. Lieut. Armstrong's book is a standard one on the subject of which it treats, and contains a chapter on submarines.

The early attempts of Drebbel, a Dutchman (1572-1634), Richard Norwood, and others, to make submarine boats have now only an antiquarian interest. They were referred to by several writers of the time, including Ben Jonson,* the Hon. Robert Boyle, and others. One of Drebbel's boats is said to have gone under water from Westminster to Greenwich. It was built of oak staves hooped with iron bands into a nearly globular form. At the top a circular manhole of metal was hinged; and six pieces of glass in it admitted light. The vessel was kept on an even keel by seven hundred pounds of lead attached to the bottom. In the course of the next hundred years fourteen types of submarines had been patented in England alone. But the real history of the submarine begins with David Bushnell, who was born in the state of

* *TRAM.*— They write here one Cornelius' Son,
Hath made the Hollanders an invisible eel,
To swim the haven at Dunkirk and sink all
The shipping there.

PERRY-BOT, JUNE.—But how is 't done!

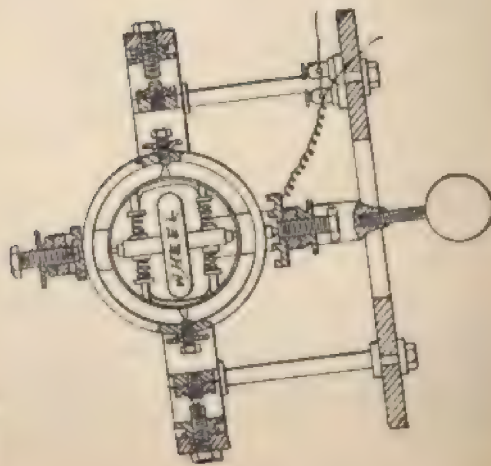
CORRAL.—I'll show you, sir.

It is an Automata, runs under water
With a snug nose, and has a nimble tail
Made like an angre, with which tail she wriggles
Betwixt the coasts of a ship and sinks it straight.

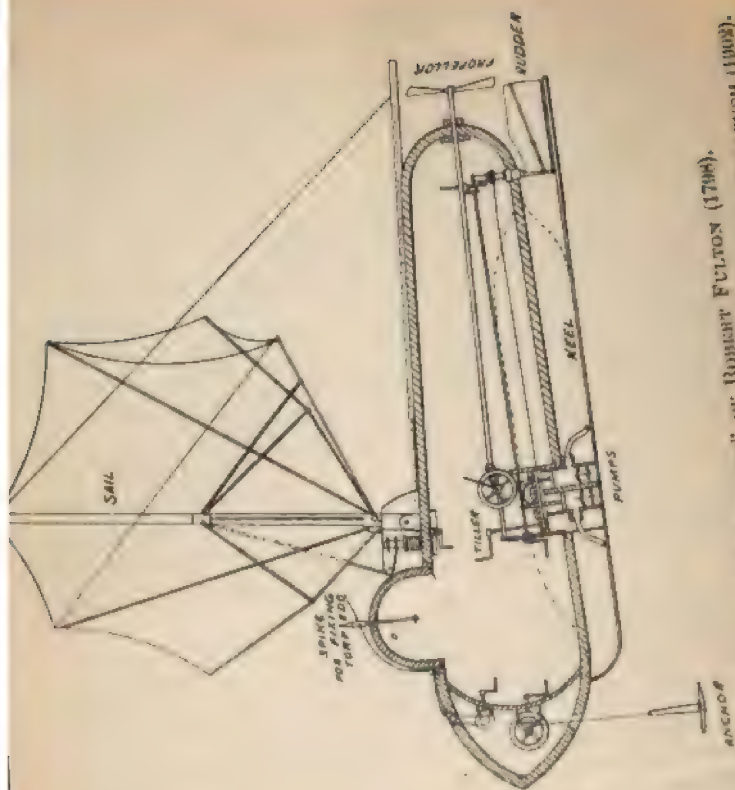
P. JUNE.—A most lewre device to murder their flat bottoms.

(The Staple of News.)

FIG. 2.



A GYROSCOPE.



"LE NAUTILUS" OF ROBERT FULTON (1796).
 FROM "La Navigation Sous-Marine." BY MAURICE D'ARLÈRE (1902).

Maine, and who, in the latter part of the eighteenth century, proposed to destroy the British ships of war which were employed on the coasts of North America by exploding magazines of gunpowder beneath them. His was the first practical boat, and it made an experimental attack in 1776 on the English frigate *Eagle*, and another in 1777 on the English man-of-war *Cerberus*, and other vessels. A long account of this boat appears in 'Nicholson's Journal of Natural Philosophy,' 1801. The admission and ejection of water controlled the submergence and flotation of the vessel. An oar, formed on the principle of the screw, and worked by a cranked handle, was used for propulsion; and the course was directed by a rudder. Only one man could sit in the boat at one time, and a sufficient supply of air was carried to last him thirty minutes. A detachable powder-magazine, containing 150 lb. of powder, was carried by the boat, and secured by a rope, which was cut when the magazine had been attached to the bottom of a vessel. The magazine exploded on the running down of a timing apparatus. John P. Holland says that Bushnell's vessel was

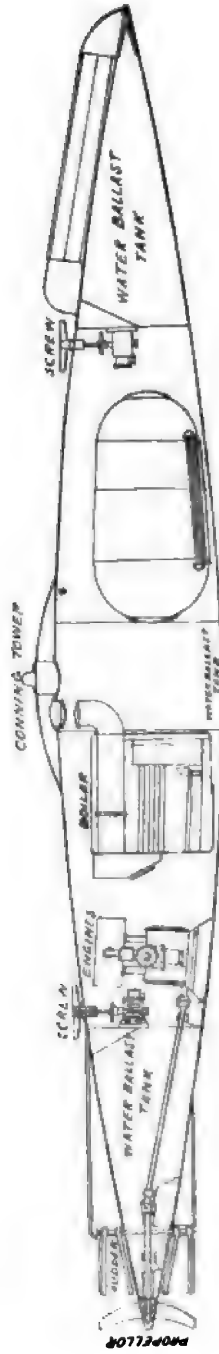
'by far the most perfect and effective submarine boat built before 1881,' and that 'the boat was so nearly complete that the substitution of a motor for manual power, more certainty of direction when submerged, and a few other less important modifications would have rendered it quite formidable even under present conditions, and far superior to most modern designs.'

Few of those who know the part which was played by Fulton in the development of the river steamboat in America are aware that he also built submarines. His first boat, the *Nautilus* (fig. 1), was constructed in 1798, and was tried in the Seine, opposite the Invalides, and afterwards in the harbour of Brest. Here he descended to a depth of 23 feet. The *Nautilus* was built of copper, was 21 feet 4 inches long, by 7 feet diameter, and was propelled under water, at the rate of $2\frac{1}{2}$ miles an hour, by a hand-winch, operated by two men. A hinged mast was fitted for sailing while on the surface. Fulton first offered his invention to Napoleon. In 1801 he attempted to destroy an English ship off Boulogne, but failed. In 1804-5,

having offered his services to the British government, he attacked several French ships, but without effect. His method was to float captive torpedoes towards the object of attack, guiding them by means of lines, and actuating them by clockwork that ran for about fifteen minutes. He demonstrated the utility of his craft by blowing up vessels, but he received no encouragement from the government, and eventually turned his attention to steam navigation.

The idea of submarines was kept alive in France through the period of the first Republic, the Empire, and the Restoration, and numerous boats were designed; but we cannot attempt to tell the story here in detail. Invention was also active in England, America, and other countries. A boat which caused much stir in its time was the *Plongeur*, built at Rochefort in 1863. She was driven by a compressed-air engine of 80 h.p., but failed after trial. After the French *Plongeur* came the American *Dauids*. The name was given, during the American Civil War, to the submarines—or rather, semi-submarines running with their decks awash—which the Confederates employed against the northern vessels. They were so named in allusion to the difference in size between David and Goliath. The first *David* was built at Charleston, and measured 54 feet in length, by 6 feet in diameter at the largest part. She was cigar-shaped, and was propelled by a screw driven by steam-power. She attacked the *New Ironsides* on October 5, 1863, but without result. Another *David* was, however, successful in destroying the *Housatonic*, a vessel of 1264 tons, in Charleston harbour, on the night of February 17, 1864. But she was a most unfortunate craft, having previously sunk four times and drowned almost all her crew on each occasion. Greater courage can hardly be imagined than that which led crew after crew to venture their lives in this death-trap. Her last feat was the blowing up of the *Housatonic*, which was her death-knell, for she sank again with her crew, on this occasion for the last time. Her final mishap was not due to any defect in the vessel, but to the mistake of leaving the hatchway open when discharging the spar torpedo. The wave thrown up by the explosion swamped the vessel. Since the American Civil War submarines have not been used in actual warfare.

FIG. 3.



THE "NORDENFELT" SUBMARINE (1886).

From "La Navigation Sous-Marine." By MAURICE DELPEUCH (1902).

during the Spanish-American War, when the Holland submarines were available.

The Nordenfelt boats (fig. 3) aroused great interest in their time, owing largely to the reputation of the inventor in other lines. Several of his vessels were built, some were purchased; but they failed, chiefly because they grossly lacked stability, partly because they had steam-engines and boilers on board. We are thus brought to the era of the modern submarines, the chief examples of which are the Holland, adopted by the United States and Great Britain, and the various types of French boats. The old submarine would have been of little use after the change from sailing-ships to steamships, and the introduction of quick-firing and long-range guns, armour, torpedo-boats, and fish torpedoes. It is this last invention which has given a fresh impulse to submarines, which, without it, would probably have remained pretty much neglected and the other early inventors left them. All earlier boats, down to and including the period of the American Civil War, employed either charges of gun-powder or spar torpedoes. The era of the modern submarine dates from the success of the Whitehead torpedo. We shall understand better the more or less successful types of modern boats if we lay down correctly the nature of the qualifications which the successful submarine must possess. A submarine must fulfil the following conditions. She must be capable of submergence to variable depths, and also of flotation at will. She must be steady on her keel both when sinking and rising, when moving at her greatest speed under water, and when discharging a torpedo. It is practically essential that objects on the surface of the sea, and within a considerable radius, shall be invisible from the boat when submerged to a depth sufficient to render her almost invisible from above. When taken a sight, she must be capable of moving in any right course without divergence therefrom, in either vertical or a lateral direction. Finally, a fairly high speed must be attained; but the machinery for propulsion must be in a small space.

Of the above-mentioned conditions, the capacity for submergence and flotation at will is the first and simplest attainment. The 'displacement' of a vessel signifies the weight of water which she displaces when floating

freely, and at rest. The volume of water so displaced is equal in weight to the weight of the vessel. It is clear that a vessel which is only partly submerged will not displace so much water as one of the same size wholly submerged; consequently, for purposes of submersion, either the weight of the vessel must be increased or some independent force must be used. Submersion and flotation at will were apparently the principal objects aimed at by the early inventors; and we accordingly read of the long periods which were passed under water to the astonishment of those above. In one case it is recorded that a party spent fifteen hours under water in the Fulton boat without suffering any inconvenience, and a modern submarine will remain under water for several hours. But this is the characteristic which possesses least value, excepting in the popular imagination. All manœuvring and taking of sights must be done at the surface; and a descent is only made for the purpose of an attack, or for travelling for a few miles unobserved by the enemy above. In the necessity for coming to the surface before making an attack lies one of the weak points of all submarines.

It is necessary to provide for immersion to various depths, from just 'awash,' that is, with only the conning tower above water, to a depth of forty, fifty, or a hundred feet, and for rising again to the surface. This was accomplished in the earlier vessels by means of pistons enclosed in cylinders at the sides, which, on being drawn in from the inside of the boat, admitted water into the cylinders, and when pushed out ejected it. It is now managed by admitting water into tanks. A submarine cannot, however, go beyond a certain depth, otherwise the pressure of the water would crush the boat. The researches of the Challenger expedition showed that the pressure increases rapidly, from 14·7 lb. to the square inch—the pressure of the atmosphere—to some 28 lb. at a depth of 32 feet, and so on in proportion. At the depth of a mile the pressure is about a ton to the square inch. It is obvious, therefore, that a lightly-built boat will not stand the pressure far below the surface. This apparently happened to an early submarine, which went down with its designer on board, and was never seen again. This fatality is now prevented by means of a hydrostatic

valve, which opens when the pressure of water exceeds a certain limit, and, by allowing water to escape from the tanks, raises the vessel again into a higher stratum.

For the simple purpose of submersion or flotation, the admission or expulsion of water suffices, whether the vessel is stationary or in motion; and, when she is stationary, this is the only method that can be employed. But just as a diver, when moving under water, alters his level by altering the inclination of his body, or as a fish uses its fins for the same purpose, so a submarine, when in motion below the surface, can use mechanical means to sink lower or to approach nearer the surface without the aid of the water-tanks. The means employed for this purpose are various. Some of the earlier boats, the Nordenfelt included, were submerged by means of screws on vertical shafts, and these have been variously arranged with the object of sinking the boats on an even keel. But in nearly all modern submarines they have been abandoned in favour of horizontal rudders or fins attached to the sides of the ship. In the Holland boats these are in pairs, fitted aft; in the French Narval class there are four, two aft and two forward; in the Gustave Zédé there are six, two aft, two forward, and two at the centre. By altering the inclination of these fins a vessel in motion is driven upwards or downwards. This method—which of course cannot be applied unless the vessel is in motion—has the great advantage over that of admitting or expelling water that it is instantaneous in its action, and enables the commander to regulate the depth from moment to moment with great ease.

The second condition, namely, steadiness of keel when sinking and rising, and when moving at high speed, and in discharging a torpedo, is far more difficult of attainment than those already discussed. It is here that nearly all submarines have failed, because of the instability of the centre of gravity when submerged. The Nordenfelt boats, which created so great a stir in the eighties, were notably unstable. The idea of the inventor was that they should descend on an even keel. This was found impossible, for the movements of the men within the cranky vessel caused it when submerged to tumble about at all angles in the water; and when a torpedo was

fired, the reaction sent the boat up on end, stern downwards. The recent submarines do not go down on an even keel, but at an angle; and certain dispositions of rudders provide the means by which they are brought to, and kept on, an even keel after descending to their required depth. A weighted keel is also an essential to keep the boat upright in the water.

When completely submerged, submarine craft are exceedingly unstable in the longitudinal direction. Many causes contribute to this. The principal disturbing agent is the firing of torpedoes, which has a tendency to bring the bows of the boat up towards the surface, and to throw the stern downwards, movements which are accentuated by the forward motion of the boat. This was for some time an almost insuperable difficulty, but it is now overcome by allowing water to enter the tube immediately the torpedo is fired. The water must be expelled before the next torpedo can be placed in the tube. One of the good points in the Holland boats is that they are fairly stable, not only when running submerged, but on firing a torpedo.

The problems of vision and of movement without divergence offer great difficulties, and are far from being settled in a satisfactory manner as yet. A periscope is used in French submarines to throw an image of objects on the sea down to the observer below, on an object-glass no bigger than a crown piece. But this is clearly of little use for taking bearings, while in all but the smoothest sea it would be quite useless, because of the obscurity caused by foam; nor is it available at night. The only way then is to come to the surface and take the bearings of an object, and, after descending, to steer by the compass. Even then a deviation of a degree or two will suffice to bring the submarine wide of her mark. Either she must come to the surface again and take a fresh bearing, or grope about in pitchy darkness on the chance of finding the object of her quest. Herein lies one of the weak points of the modern submarine. If she comes to the surface she is a mark for destroyers and battleships; if she remains below she is in a state of absolute blindness as to her whereabouts. The optical devices which have been used to enable observations to be made under water have so far lacked precision. It is still necessary to take

ervations from the conning-tower, and to set bearings on the compass. But the last word has not been said. A new instrument, the invention of Sir Howard Grubb, R.S., is to be used on the British submarines. In a recent report on the trials of the U.S.S. Adder, in Peconic Bay, the Board remarks:

'The use of the periscope permitted the vessel to remain under water for over two hours, without rising to the surface, and clearly demonstrated that a properly designed instrument of this character is essential to developing the best possibilities of these vessels.'

It should, however, be remarked that the devices available for making directly towards an object with the divergence therefrom are now far more precise than they were a few years ago. The gyroscope, and the rudders which are automatically worked by that piece of mechanism in the Whitehead torpedo, are equally adaptable to, and are employed in, the submarines.

The builders of submarines have learned much from the Whitehead torpedo. This now travels under water at a speed of thirty knots, and with a practically unerring aim strikes and destroys an object at six hundred yards range. The marvel is not so much the speed as the accuracy of the steering. This is one of the later developments of the torpedo, and is due to two devices, which operate in an automatic manner. These include two pairs of rudders, one horizontal, the other vertical. The former maintain the torpedo at a uniform depth, which is predetermined. A hydrostatic spring valve is set to remain closed until a certain pressure of water is reached, but to open when that pressure, which corresponds with a certain depth in the sea, is exceeded. By means of this, with an air-cylinder, or servo-motor, and a pendulum, the motion of the rudders is controlled automatically for up or down movements. The servo-motor is an engine which supplies the power to move the horizontal or diving rudders, increasing the power given out by the mechanism of the balance chamber. It is so strong that with only half an ounce pressure on the slide valve the piston is capable of lifting 180 lb.

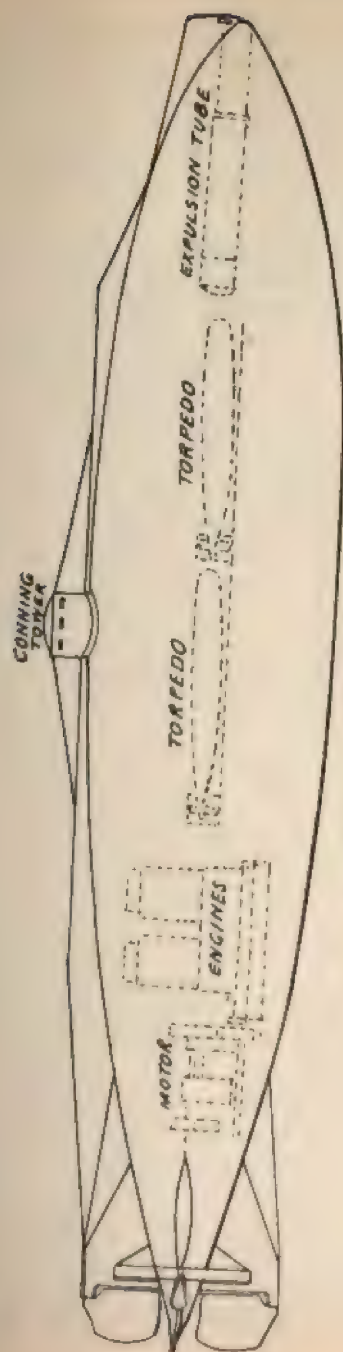
The vertical rudders control the lateral movements of the torpedo, and are *as essential* as those that are hori-

zontal, since an infinitesimal divergence is sufficient to cause the missile to go wide of its mark. These are controlled by a gyroscope (fig. 2), which is a flywheel with a heavy rim, suspended on gimbals.* The gyroscope revolves vertically at a great rate, and by so doing resists any force tending to alter the plane of its axis, precisely as the rotation of a cycle wheel prevents it from overturning. Its motion is imparted by a spring, which, when released by the firing of the torpedo, causes the gyroscope to rotate at about 2200 revolutions a minute. At this speed it remains rotating in the same plane, and works the servo-motor, which actuates a pair of vertical rudders. In case of deviation of the torpedo from its course, the rudders bring it back again. In the submarine, the axis of the wheel is at right angles with that of the keel, and one end of the axle is prolonged to form a pointer working over a graduated card. The gyroscope will not swing with the boat, but the deviations of the latter will be indicated by the pointer on the card.

The earlier submarines were driven by manual labour, the later by steam-engines; but both forms of energy have obvious disadvantages. Modern boats are much better operated by gasoline or petrol engines, and by electric motors, driven by accumulators, neither of which methods was open to the earlier designers. The same remark holds good of many other details, such as the use of steel plates of great strength and lightness, of vessels carrying stores of compressed air, of the electric light, which does not consume oxygen, of automatic methods of steering, and so on, all of which are of recent growth, and have proved helpful to the designers of the latest submarines. Yet even in their best and latest forms these vessels are far from being perfect fighting machines, and they would probably suffer severely when in the vicinity of swift and highly mobile torpedo-destroyers. Mobility is not a strong point yet with the submarines, though that will probably be developed by the use of still more

* This is a balancing apparatus, such as is placed under lamps in the cabins of ships, to keep them upright. It is formed of two rings having axes at right angles with each other, by the joint effect of which the gyroscope is maintained in equilibrium. The late Mr Lewis Carroll must have seen, or foreseen, this instrument when he remarked how 'the slight *tovas* *Did gyre and gimble* in the wabe.'

FIG. 4.



THE "HOLLAND" SUBMARINE (BRITISH).
By courtesy of VICKERS, SON'S & MAXIM, Limited (Builders).

powerful engines, and improvements in directing and steering apparatus. The conditions which are imposed on the machinery of submarines are onerous, but not insuperable. At present the gasolene engine and the electric motor practically divide favour. Several vessels use the first for running awash, and the second when submerged.

The reason why two methods of propulsion are employed is that, though the gasolene engine is preferred on the whole to electricity, yet the latter is more desirable in the confined atmosphere of the submarine, when running submerged. The combustion of any fuel, whether coal, petrol, or gas, uses up the vital air and gives off poisonous gases; moreover, the weight and displacement of the vessel are being continually altered by the combustion of fuel which goes on. These are the reasons why the gasolene engine is used when at the surface of the water, and electricity, derived from accumulators, below. All other methods, steam, compressed air, carbonic acid, and liquid air, have been found unsuitable. In the Holland boats the gasolene engine is employed above water, and electricity below. A steam-engine, the boiler of which is fed with liquid fuel, is used on the French boats of the Narval class, above water; while in the Gustave Zédé, Morse, and other boats, electricity is used above as well as below. The chief objection to petrol is the fumes arising from the products of combustion; that to electricity is the risk of failure, or exhaustion of the accumulators. But the objections to steam, compressed air, and the other agencies named as motive powers, are much more serious; and we must therefore regard the gasolene engine and the electric motor as being without rivals, at least in the present state of mechanical knowledge, in their application to submarine navigation. Let us see how the foregoing conditions are fulfilled in the latest submarines.

The Holland boat (fig. 4), as now made, possesses the great recommendation of having got well beyond the crude elementary stage. The first of these was built in 1877 as the result of experiments that went back into the sixties. It was only 16 feet in length, with a 20-inch beam, and gave sufficient room for but one occupant, who sat in a cramped position, and propelled the craft with a pedal.

Other boats followed, all of which were in various ways unsatisfactory. At length, in the ninth Holland boat, which was bought by the United States government in 1900, the present design was practically embodied. This particular craft measured 53 feet 10 inches in length, by 10 feet 3 inches in diameter, with a displacement of 75 tons. She was propelled on the surface by a 50 h.p. gasoline engine, giving a speed of about 7 knots, and under water by an electric motor, worked from accumulators, and giving a speed of 8 knots. She had a reserve of buoyancy, and dived diagonally. In 1900 the U.S. government ordered six of these boats. The first experimental Holland boat, built in 1877, was the first submarine since Bushnell's time that employed water-ballast, and retained buoyancy at all times. She was the first to be steered diagonally up and down by horizontal rudders.

These boats are of the same class as those built by Messrs Vickers and Maxim for the British government. The British submarines are lighter than the volume of water which they displace, and therefore have a reserve of buoyancy, so that in the event of accident they would rise to the surface. The vessels, driven by a single screw, are capable of running at 8 knots on the surface—a speed of 10 knots has been attained—and 7 knots under water. An Otto gasoline engine of 160 h.p. is used above water, and an electric waterproof motor of 70 h.p. below. The gasoline is stored in a tank having a capacity of 850 gallons, and is sufficient for a run of about 400 miles; the storage-batteries will supply sufficient power for a speed of 7 knots during four hours. When at the surface, the accumulators are recharged by means of the gasoline engines, these being used to drive the electric motor, temporarily converting its action into that of a dynamo, and so generating fresh electricity. The screw propeller can be connected either with the engine or with the motor. Light is supplied by portable incandescent lamps. Provision exists for rapidly filling the torpedo-tube after discharge, and for admitting water into special tanks to compensate for the removal of each torpedo in turn. Five of these missiles are carried; and compressed-air storage, ventilators, bells, speaking-tubes, and scientific instruments are provided.

The Holland boats are 63 feet 4 inches long, with a beam of 11 feet 9 inches. They are circular in cross section, cigar-shaped longitudinally, have a displacement when submerged of 120 tons, and are sufficiently strong to withstand water pressure at 100 feet below the surface, corresponding with a pressure of rather over three atmospheres. They are built of steel, double-bottomed, and have water-tight bulkheads, which divide the boat into three separate compartments. The forward compartment carries the torpedo expulsion tube, the gasoline tank, one of the trimming-tanks, which assist in keeping the boat on an even keel, and a series of air-flasks. In the central compartment the storage-batteries are carried, and above them the two spare torpedoes, which are 11 feet 8 inches in length. Air-flasks, for renewing the atmosphere under water, occupy a portion of the space. The air is compressed to 2000 lb. per square inch, or over 133 atmospheres. Below, in the double bottom, are ballasting-tanks and a compensating-tank which, with the trimming-tanks and the horizontal rudders, maintain the longitudinal stability of the cranky craft. The rear compartment contains the gasoline engine—a beautiful piece of mechanism, which is perfectly balanced, though running at from 320 to 390 revolutions a minute. Over all there is a deck 31 feet in length, used when running on the surface, and an armoured conning-tower 32 inches in diameter, provided with observation-ports, the steel armour being of a minimum thickness of 4 inches. These boats represent the most advanced designs at the present time, and are safe, seaworthy, and capable. Experiments are still, however, being made, and minor improvements effected, by the Holland Company, with a view to getting smaller engines of less weight but greater power, and to carrying larger supplies of compressed air so as to permit of remaining under water for longer periods.

Lieut. H. H. Caldwell, of the United States navy, who was in command of a Holland boat for nearly two years, and had made approximately 400 dives in that vessel, when giving evidence before committees of the House of Representatives and the Senate, said that

‘he had fired a great many torpedoes, and did not hesitate to say that more accurate firing was made from the Holland

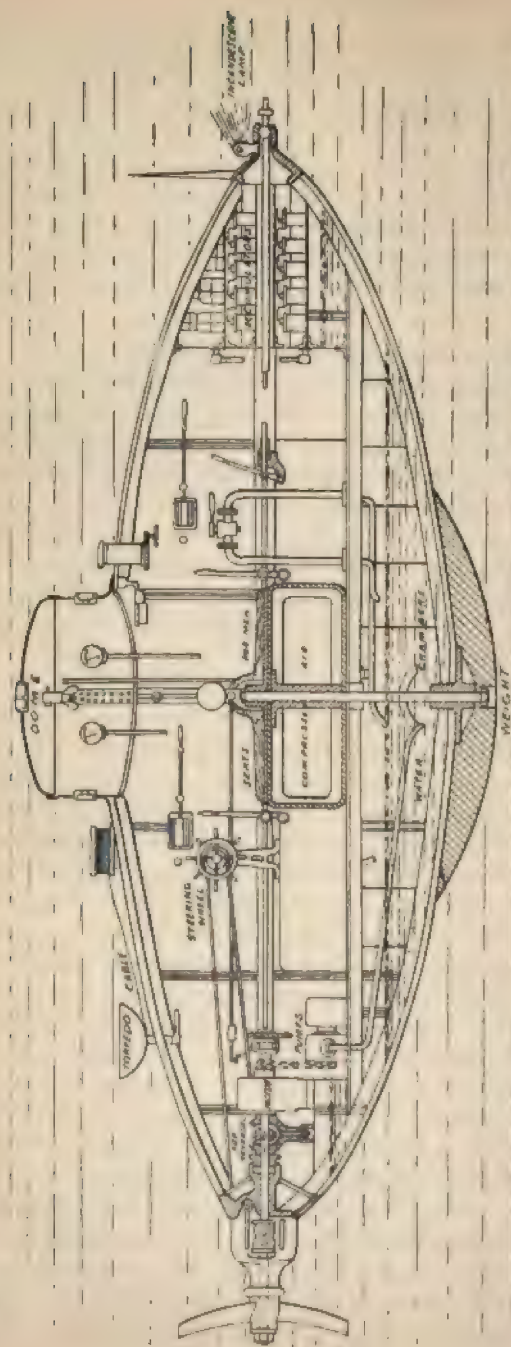
than from surface-boats. . . . I can go' (he continued) 'any depth and maintain it within a few inches.'

Ensign Nelson, of the same navy, stated that in his experience

'the boat did not vary more than six inches in her depth. There is no difficulty with regard to her trim when submerged, due to men walking about; nor was there any trouble in adjusting her compass.' ('Engineering' (Sept. 5, 1900 p. 314.)

The Argonauts, the invention of Mr Lake, though not primarily designed as torpedo-firing craft, may yet prove of great value in another capacity, that of searching for submarine mines, torpedoes, and sunken treasure. The first Argonaut came into prominence during the Spanish-American war, when she cruised about in the waters of the Chesapeake. She is said to have travelled more than 2000 miles under the sea, along the Atlantic seaboard and to have more than paid her cost by recovering wreckage. The latest vessel of this type, the Protector, was launched in November 1902, and is 65 feet long, with 11 feet beam. She is driven by gasoline engines above and by storage-batteries below, charged by the engine. She travels along the ocean-bed on wheels fitted with springs. A diving compartment permits of egress from and ingress to the boat when on the bottom, reminding one of the 'intelligent whale' of Halstead in 1872, and Captain Nemo's Nautilus in Jules Verne's romance. The Protector carries sufficient air, at a pressure of 200 lb to the square inch, to last her crew of six men during sixty hours of total submergence. She has three 18-inch Whitehead torpedo-tubes, and has been built with the object of entering into competition with the Holland boats, being nearly of the same dimensions. An important difference is, that the Lake boats go down on an even keel by means of hydro-planes, a species of rudders situated nearly amidships, while the Holland vessels go down at an angle, the rudders being aft. Provision is made in the Protector for the escape of the crew by diving-helmets in case of accident, or for the purpose of destroying mines, cutting cables, etc. She is also strong enough to withstand the pressure at 150 feet below the surface, against 100 feet in the Hollands, and has two

Fig. 5.



THE "GOUHET" SUBMARINE.

From "Navigation Sous-Marine" (1892). By A. DESSAINT.

screws instead of a single one only. The gasoline is not stored in the hull, but in a superstructure above the hull, for greater safety. Her performances will be watched with much interest.

The submarine is very popular in France, as promising to be an antidote to British battleships. Under the fostering care of Admiral Aube and the French Admiralty have been evolved the Goubet boats (fig. 5), the Gymnote, the Gustave Zédé, the Morse, and the Narval types. These are fully illustrated in the works mentioned above. But some of them have become, or are fast becoming, obsolete, while the internal arrangements of the French submarines now in course of construction are kept secret.

The Gymnote, tested in Toulon harbour in September 1888, was the first French submarine ordered by the Admiralty. She is cigar-shaped, 59 feet long, and 6 feet in diameter. She has been an experimental boat, various alterations having been made in her from time to time, and is now used for purposes of instruction only. But she was the precursor of the famous Gustave Zédé. M. Zédé was the inventor of the Gymnote. During the building of his second boat he died, and the Minister of Marine paid him a tribute of respect by naming the boat Gustave Zédé. She was launched at Toulon on June 1, 1893. She measures 159 feet in length, with a beam of 12 feet 4 inches, and a displacement of 266 tons. The motive power is electricity. She carries three Whitehead torpedoes. A few necessary alterations have been made to render her stable in the longitudinal direction; but she is a seaworthy vessel. Another French submarine is the Morse, intermediate in size between the Gymnote and the Gustave Zédé. She is 118 feet long, of 9 feet beam, and 146 tons displacement. She was launched on July 5, 1899. Her motive power is electricity, and her armament three Whitehead torpedoes. The torpedoes can only be launched in the direction in which her course is being taken. The accumulators are piled up amidships for a third of the length, leaving a gangway of only two feet in width. On one occasion she remained submerged for eight hours. She has but a limited range of action. Many trials have been made with this vessel; and the results obtained induced the Admiralty to build two other boats of the same class, launched in 1901. Another but smaller type

is built after the model of the *Narval*, launched at Cherbourg on October 26, 1899. It is a type which can be used as an ordinary torpedo-boat, or as a submarine, a type to which the term 'submersible' is applied. She is propelled on the surface by a steam-engine, and when submerged, by electricity, and has a large radius of action. She carries four Whitehead torpedoes, which can be discharged from their four tubes in any direction. The hull is double, and the sea-water circulates between and affords a protection from projectiles. Both these types are fitted with periscopes.

These are the models upon which, with improvements, so many French submarines have been built, or are in course of construction. At the present time France has 35 submarines, and in a few months this number will be doubled. According to the French naval programme, 68 vessels were to be completed between 1900 and 1906, in addition to those previously in existence.* Germany has no programme for submarines. Spain has one; Russia is said to possess two; so that at the present time France, the United States, and Great Britain are the only nations which possess any fleets of submarines.

The scare caused by the exploits of submarines during recent French naval manœuvres, even if these performances were exaggerated, will be of value if it puts our rulers on the alert. A similar scare that came to naught is chronicled a hundred years ago; but conditions have changed since then. Though no submarine except the *David* has as yet done anything in actual warfare, the performances of the newer boats at naval manœuvres cannot be ignored. It is unwise to belittle the experiments which have been carried on by the French government during more than ten years past. Much valuable knowledge, which we do not possess, must have been acquired in consequence. It has been amply proved that submarines can approach and manœuvre unseen by vessels specially posted to watch for them and even apprised of their intentions. It is certain that no fleet would be safe within the radius of action of the submarine to-day unless shut up closely in a protected harbour. With

* The building of submarines has recently been somewhat checked by M. Pelletan until a modified type of vessel, fitted with the Diesel engine, has been tested; besides which, another type is being designed

fleet of seventy boats at their command, the French could easily do us immense damage in the narrow seas. A single first-class battleship torpedoed means a loss of a million sterling and 800 trained men. In the Mediterranean France is creating naval bases for her submarines. We ought to have a fleet of these at least equal to that of France.

The following are the most noteworthy of the incidents in naval manœuvres. In 1900 a Holland boat torpedoed the battlesarge seven miles away from harbour, off Newport, Rhode Island, during the manœuvres of the U.S. North Atlantic squadron. The French submarine, *Gustave Zédé*, torpedoed the *Majenta* twice in December 1898 off Toulon, and afterwards went to Marseilles, a distance of 11 miles, in a rough sea, at 6 knots speed. In both cases she came to the surface to take bearings. In the attack she was seen from the ship 400 yards away. The periods of her appearance on the surface ranged from 1 minute 10 seconds to 30 seconds only. On July 5, 1901, this submarine torpedoed the battleship *Charles Martel* in Genoa harbour—a feat over which the French nation went wild with excitement. A similar feat was performed on July 27, 1901, off Toulon, when the submarine torpedoed the *Bouvet*. In December 1901 the *Narval* and the *Morse* defended Cherbourg from an attack by the fast-defence ships *Bouvines* and *Valmy* by torpedoing both. In January 1902, off Cherbourg, the *Bouvines* was hit at 100 yards by a torpedo from the *Morse*; the *Rehouart* was struck by one from the *Espadon*; and the *Assini* was torpedoed by the *Français*. In March 1902 the *Algérin* torpedoed the *Valmy*, and the *Français* the *Amannes*. In the manœuvres of July 1902 the *Gustave Zédé* and *Gymnote* came from Toulon to Salins, navigating the whole way under water, ran the blockade unobserved, and joined the A division. The first-named boat is said to have torpedoed the *Brennus* at a distance of 300 metres; and the second, the *Jauréguiberry* and *Chamer*. In October 1902 the second division of the French Atlantic squadron assembled at Saint Vaast-de-la-Hougue. Each vessel was attended by two destroyers. The large submarines, *Narval*, *Espadon*, *Sirène*, *Silure*, and *Triton*, left Cherbourg undetected by the destroyers, which were watching the port, and navigated for twelve hours under

water. The boats discharged buoys in place of dummy torpedoes, and returned unobserved to Cherbourg. Captain Heilmann claims that one of the results of these manoeuvres is to show that submersibles, with a considerable range of action, could easily visit an English port and torpedo vessels lying there.

The most formidable opponent to the submarine is the torpedo-boat destroyer. The chances, however, in favour of the destroyer are but slight, except in so far as she would have the advantage of speed; while she would herself be in great danger from the submarine. In June 1901 some experiments were conducted by the Admiralty with a charge of explosives at the end of a long boom swung over a destroyer's side. The idea was that the destroyer, running at full speed past a submarine, would explode the charge in passing, and damage her so badly that she would sink. Some, who are well qualified to form a judgment, have little faith in this use of spar-torpedoes. Sir W. Laird Clowes (as reported in 'The Engineer' for March 28, 1902) told the Institution of Naval Architects that

'our preparations for attacking submarines with spar-torpedoes fitted to torpedo-boats or destroyers are exciting the ridicule of those foreign nations which, from experience, know what submarines are like. . . . The truth seems to be that if the submarine can be reached at all by the spar-torpedo, she could at least, in the vast majority of cases, be reached more expeditiously and certainly by means of the gun.'

It must be remembered, however, that the submarine is very difficult to hit, for, even when running awash, her conning-tower is a very small mark; and when submerged only a few feet she could not be touched by gunshot. Even when running awash she might come very near an enemy without being seen.

Lieut. Armstrong believes in small submarines, and thinks that our Hollands are sufficiently large for all purposes.

'In the first place, a small vessel is handier. Submergence, owing to the small capacity of the ballast-tanks, takes a comparatively shorter time; the diving and rising positions can be assumed quicker, with a consequent shorter plunge; the small increase in speed in the larger vessel is not commensurate

with the great increase in cost, and the reduction in efficiency; and it is best not to have too many eggs in one basket. It is quite probable that before long a type of "mid-class" submarine or submersible will be designed for service on board battleships and heavy cruisers, and it is to imagine the uses to which such craft might be put.'

On the other hand, large boats are better able to keep the sea in bad weather. The French submersibles, as *Narval*, *Espadon*, *Sirène*, *Silure*, *Triton*, etc., are able to cruise in the open seas. The recent Cherbourg manoeuvres demonstrated the value of large vessels at sea, and experiments are being conducted in consequence, with the object of increasing the efficiency of boats of the *Narval* and *Sirène* class.

It is but natural, opinions on the subject of submarines are much divided. Even naval experts of experience have expressed very different views, both in technical articles and in discussions. An examination of experts before the Committee of naval affairs and of the Senate of the United States, in which the merits of the *Holland*, *Lake*, *Moriarty* boats were discussed, gave occasion to much discussion on the part of experienced naval officers. A report prepared by Admiral O'Neil, chief of the United States Bureau of Ordnance, in January 1901, is distinctly favourable to the *Holland* type. But in spite of some doubts, enough remains to warrant the belief that the submarine has come to stay, and will at no distant date prove a dangerous foe. Until a great naval battle is fought, all opinions respecting these vessels must of necessity be gathered from naval manoeuvres and from insufficient tests, and from a consideration of the mechanical principles involved in their design and equipment. From these points of view it is perhaps reassuring to observe that the submarines which have achieved a moderate degree of success are very few indeed; and that the whole history of these vessels until within, say, the last ten years, is one of failure to fulfil the conditions essential to successful warfare under water. Of course the same holds good of all novelties in their early infancy; and those who disparage submarines may well be reminded of the early history of railroads and steamships; of the substitution of iron and steel for wood in shipbuilding; of electric lighting, wireless telegraphy, and

many other inventions. The submarines of fifty years hence will probably resemble those now in existence as little as the old Victory resembles the Terrible, or 'Puffing Billy' a modern express engine. The Whitehead torpedo has developed in thirty years from a machine having a speed of 7 knots, a range of 1000 yards, and a charge of 67 lb. of gun-cotton, to one having a speed of 30 knots, a 2000-yard range, and a charge of 200 lb. of gun-cotton. Submarine boats are passing through a similar transitional stage. But a study of their construction and capabilities justifies the belief that they will take their place in a few years as an essential section of the armament of all naval Powers.

Since the foregoing article was in type we have received a new work on 'Submarine Navigation' (in two volumes) by Mr Alan H. Burgoyne, F.R.G.S. The space at our disposal does not permit of that extended notice which the work merits. The regret expressed in the earlier portion of this article, that no books in English deal with submarines so completely as do those of French writers, exists no longer. The author has spared no pains in collecting a vast amount of material relating to submarines from the earliest periods to the present year. A great many of the illustrations appear in no other single work on the subject, while a large number are published for the first time. All the ordinary, and many unusual sources of information have been ransacked in the preparation of this work, including the stores of the Bodleian Library and of the Patent Office. The work is well written and very readable, and is illustrated with nearly three hundred line-engravings and photographs. It is most complete as a history of submarine navigation, and it gives the fullest accounts of those modern boats which are on their trial at the present time, such as the Hollands, the Lake Argonauts, and the French vessels. Mr Burgoyne has succeeded in producing a work which is extremely interesting both to the general reader and to the naval engineer.

VI.—NEW LIGHTS ON THE FRENCH REVOLUTION.

French Revolution. By Thomas Carlyle. Edited by R. L. Fletcher. London: Methuen, 1902.

French Revolution. By Thomas Carlyle. Edited by John Holland Rose. London: Bell, 1902.

Life of Danton. By A. H. Beesly. London: Longmans, 1899.

Danton: a study. By Hilaire Belloc. London: Methuen, 1899.

Robespierre: a study. By Hilaire Belloc. London: Methuen, 1901.

Let du Pan and the French Revolution. By Bernard Shaw. London: Longmans, 1902.

AND has Carlyle,' said Dr Döllinger thirty years after enumerating the many distinguished French German historians who have contributed to the over-riding literature of the French Revolution; and as there is no other English name to be placed beside Carlyle. We were at first disposed to hope, while reading Mr Belloc's study of Danton, that we had found one who, after he had sown his literary wild oats, would produce an account in English of the French Revolution, adequate both as history and as literature. But Belloc's faults are obvious. His style is affected and tedious. He is so determined to avoid the commonplace that he rarely expresses a simple thought in simple language. He must be clever in manner if not in matter; consequently the reader, after being at some trouble to arrive at the meaning of a sentence of oracular prophecy, is too often disappointed by a truism. Besides, Belloc's passion for effect inevitably leads to exaggeration of statement as well as to a wearisome incontinence of images and metaphors. But defects partly due to the want of intellectual spirits, partly to hasty composition and to a desire to catch the public ear by a shrill startling note, are compensated by merits which show the author to possess many of the qualities which distinguish a great historian from a collector of historical materials. He realises the past and brings it vividly before his readers. We opened his second book, the study of

Robespierre, with some expectation that experience and reflection would have led him, while retaining all his graphic vivacity, to write with more self-restraint and sobriety. This hope has not been realised. The second work is inferior as a biography, less accurate, more full of special pleading, and has all and more than all the tricks and mannerisms of its predecessor. Mr Belloc is certainly capable of better work ; and, belonging as he does to both nations, it would be a worthy use of his talents to interpret the French Revolution to the English public.

Mr Beesly's *Life of Danton*, though written by a poet, is more sober in style. It is based on MM. Bougeart and Robinet, and does not make much pretence to impartiality or originality. But it is eminently readable, and puts the case for Danton very forcibly on several points.

Mr Bernard Mallet's very interesting and well written life of Mallet du Pan is a far more important contribution to the English literature of the Revolution. It is a worthy monument, erected by the piety of a descendant, to a most honourable and talented man. We should search the annals of the press in vain to discover a journalist more honest and courageous, or one who exercised a wider influence than Mallet du Pan. His life was well worth telling, and, as told by his great grandson, throws much light on the course of the Revolution, and more especially on the intrigues, the hopes and follies of the exiled princes and their followers after the summer of 1792.

The frequent publication of books such as those we have mentioned proves the interest felt by the English-speaking public in the French Revolution ; and it is therefore not surprising that the expiration of the copyright of Carlyle's *History* should be followed by the simultaneous appearance of two excellent editions of a book which, if not the most original, nor, in its own day, the most influential of its author's works, is that which first made him generally known to his contemporaries, and which will prove his best title to immortality.

Mr Fletcher's edition is evidently intended for the use of the serious historical student. His excellent notes, biographical and explanatory, give an astonishing amount of information, and are full of suggestive criticism compressed into the smallest possible space. The appendices are good and careful pieces of work, though

perhaps overlong if we regard them as explanatory, and too short to be exhaustive. To tack such closely packed instruction on to Carlyle's 'flame pictures' may seem almost as incongruous as to harness some

'courser of celestial race,
His neck with thunder clad and long resounding pace,'

to a van-load of household furniture. But Mr Fletcher's notes do not occupy much space on the page, and his longer disquisitions are placed at the end of the chapters. The reader may, if he pleases, surrender himself, undistracted by the commentator, to the spell of the magician in the text. And this, unless he is already well acquainted with the book, we should advise him to do, in order that he may realise the fire and energy, the rhythmic pulsation of this prose epic, and fully appreciate the continuous procession of living shapes which moves through its pages. But having done so, let him carefully read all that Mr Fletcher has to tell him, and he will know more about the Revolution than can be learnt from many pretentious volumes.

Mr Rose, on the other hand, seeks rather to satisfy the wants of the general public. We draw this inference from the attractive appearance of his book, which is enlivened by illustrations, and also from the self-representation of his notes, which briefly point out the most important omissions and inaccuracies in the text, and give just enough information to explain what might otherwise be obscure to an ignorant reader.

Professor Nichol, in his excellent life of Carlyle, ridicules the 'lumber merchants,' the Dryasdusts of history, who, by applying a minute criticism to the 'French Revolution,' have discovered that Carlyle has given the wrong number to a regiment, or that there are seven trifling errors of detail in the account of the flight to Varennes. Many slips and errors far more serious than these are duly pointed out by Carlyle's latest editors; yet we are disposed to agree with his biographer that such criticism does not detract from the value of one of the most vivid narratives in the range of European literature. It may be true that the reader can derive from it only an imperfect and in some respects erroneous conception of the Revolution; but this is owing to the

essential qualities of the work and of the author's genius, and not to any inaccuracy of detail. It is owing to his impatience of compromise and dislike of the balancing judgment, to his 'imperfect sympathy with masses of men,' to what Mr Morley calls his 'absence of faith in the reasoning faculty,' to his impatience and contempt of all ideas outside a somewhat narrow range, and also to his extraordinary power of grasping and visualising the particular.

Jeffrey somewhere remarks that a contemporary historian is like a traveller in Alpine valleys, who marvels at the details of the scenery, but who can form no general idea of the direction of the mountain chains and the relative height of the loftiest peaks; while he who looks back on events, after time has shown which are really important, is like one who has climbed to the highest point in the range, and who no longer sees the details of the landscape, but only a vast panorama disclosing the general features of the country. We may apply this metaphor to Carlyle. He rarely carries us to the summit of such a specular mount. He is more attracted by the picturesque which is to be found at lower heights, and calls our attention sometimes to the green meadows and grazing cattle, more often to the blasted pines on the hillside, or to the roar of the destroying avalanche. He bids us observe just those things which are most striking when seen from near. His vivid descriptions affect us as the events themselves would have done, had we been eye-witnesses, and make it difficult to realise their relative importance.

So much occurred in the Revolution that was startling, so sensational was the drama enacted, so fantastic were the follies of the actors, so great their crimes, so swift and awful their punishment, that as we gaze our judgment is clouded by our excitement, and that which is terrible, strange, and tragic appears important even when really of little moment. Carlyle does not help us to look steadily at the tumultuous scene, and to discern the set of the steady and resistless tide of progress beneath the wild waves and blinding foam driven by the battling winds. On the contrary, the very brilliancy of his presentment of that personal and superficial side of the Revolution, to which he was most attracted, de-

but perplex his reader, who 'seeks in vain in him for the political meaning of the Revolution, as distinguished from its moral or dramatic significance, finding no word on the subject nor even consciousness that such a word is needed.' Indeed, as Mr Fletcher remarks, his book is not a history at all. It is a series of most vividly painted scenes and lifelike portraits held up before us and commented on with a view to enforce a few moral dogmas.

Carlyle had, it is true, little sympathy with the French and less with democracy. To liberty he was indifferent. He applauds Madame de Staal's saying that she never had been so truly free as when a prisoner in the Bastille. The fatalist, if he is logical, can hardly value freedom of action; and in theory Carlyle would probably have agreed with the Stoic that a perfect life may be lived not less easily by slave than by emperor; although, had he himself been a slave, in what bitter gall would he not have dipped his pen to describe the misery of his lot and the caprices of his master! Equality, the equality of men equal by nature in virtue and intelligence and capacity for self-government, was the negation of his cardinal doctrine, that the blind and foolish many can only attain to some measure of happiness by submitting to be drilled and led by the hero before whom, if they are wise, they will fall down and worship. It was only as a great destruction that the Revolution inspired his enthusiasm and fired his imagination. 'The destructive wrath of Sansculottism, this' (he says) 'is what we speak, having unhappily no voice for singing.'

The spirit of the Revolution, as he conceives it, is 'the fanaticism of making away with formulas,' of burning up shams. It appears to him a miraculous thing. Everything that he detests, 'Respectability with all her collected gigs,' bank paper and book paper, theories, philosophies, and sensibilities, all the lumber of the eighteenth century, all the decaying relics of dead feudalism and putrescent catholicism shrivel up before it, burnt with unquenchable fire. It is consistent with this view of his subject that he should begin by describing the France of the eighteenth century as a world of outworn and empty forms, shadowy atoms of what had once been realities, returning like vipers from the grave to suck the blood of anything living amid the 'mouldering mass of sensuality and

falsehood.' The monarchy and the Church were doubly doomed, both because they fell short of the old ideal, and because the age was decadent, 'one in which no ideal either grows or blossoms.' The nobles had ceased to perform any useful function, had lost faith in themselves and in duty, and were given up to frivolity and vice. Physical evil was the necessary consequence of moral evil; and the unutterable misery of the people was the result of the dishonesty of their rulers and of the loss of all faith. 'It is an unbelieving people, which has suppositions, hypotheses, and systems of victorious analysis; and for belief, this mainly, that pleasure is pleasant.' Hope indeed remains, for 'philosophism' teaches that man is made to be happy, and that 'by victorious analysis and the progress of the species happiness enough now awaits him.' But this hope is also a delusion, and of all the most deadly; for it is only by believing in something that man can be happy; and the work of philosophism is the destruction of all belief. The work of Voltaire and the Encyclopædists was wholly destructive. Rousseau preached the gospel of sentimentalism; but sentimentalism is no substitute for faith and belief in duty. It is 'twin-sister to cant, or cant itself, a double distilled lie—*materia prima* of the devil.' It is well, it is even necessary, that faith in lies should be destroyed; the contradiction of a lie is some kind of belief; but if, while crushing the lie, we break through 'the thin earth rind of habit' by which society is held together, 'the fountains of the great deep, fire fountains, enveloping, engulfing, burst forth.'

The cataclysm, therefore, was unavoidable; but it was also necessary, since there was no hope for France unless everything existing was swept away. Hence, to perform its task, the Revolution must be violent and destructive. It was not only his contempt for the whole mechanism of government, for constitutional changes and administrative reforms, which made Carlyle dismiss so scornfully the efforts of the wisest and most moderate men in the Constituent Assembly to establish a limited monarchy. Had the course of the Revolution been thus arrested, the work of demolition would have been incomplete. The impotent monarchy, the corrupt and faithless Church, the law courts with their spurious liberalism and the

essential attachment to outworn formulas, the idle and frivolous nobles, the stock-jobbers and their paper money, economists and political theorists with their mechanical theories of the universe and of the state, sceptical followers of Voltaire, and believers in the new faith preached by Rousseau—these must in turn be dashed against each other and shattered by the rising storm of sanscottonic frenzy in order that the ground may be cleared—for what? Carlyle does not tell us. When, with Robespierre and Saint-Just, the last 'formula' of the eighteenth century, the Gospel according to Jean-Jacques, is swept away, he impatiently closes his volume.

As Mr Fletcher, in his suggestive introduction, remarks,

'Carlyle perhaps was *felix opportunitate*: the greater number of the actors who survived the gigantic drama were gone, but some were still alive; and his powerful imagination was lighted up at the thought of Sieyès "thinking over it all" at the close of his strange life, and of Marat's sister still living in a garret in Paris.'

But Carlyle's imagination hardly needed such stimulus, nor even that of meeting, during a visit to Paris in 1825, men who had themselves played a part in the Revolution.* We are inclined to regret that he should not have written somewhat later, when he might have worked with materials sifted and arranged for use with more patience than he could himself command, and under the guidance of men who had more special knowledge. Tocqueville's great work, the influence of which may be traced in every sane appreciation of the Revolution since the middle of the last century, did not indeed appear till fifteen years after the publication of the 'French Revolution.' But in 1839 a book was published, 'The History of Louis XVI,' by Joseph Droz, which has never received the recognition due to its really exceptional merit, and to which, therefore, we are pleased to find that Mr Rose frequently refers his readers.

* Legendre, the butcher, the enemy of the Girondins and the friend of Danton, cannot, as Mr Rose supposes (Introduction, p. xii), have been among these, since he died on December 13, 1797, leaving his body to the faculty of medicine 'in order that, even after his death, he might be of use to mankind.'

Droz, who was born at Besançon in 1773, began his history in 1811. Of some of the events he describes he may himself have been an eye-witness. He had shared the hopes and the despair of the moderate reformers. He had seen many of his friends ruined or exiled or proscribed. Yet even now, when during the course of more than a century the mists of passion and prejudice ought surely to have lifted, there are few French writers who take a clearer, more impartial view of the course of events between 1774 and 1792 than this almost contemporary historian. Had Carlyle read this book he would perhaps have formed a truer conception of the Revolution. The shape it took might not have appeared to him so inevitable; he might have been more just to the best men in the Constituent Assembly; he might not have turned away so contemptuously from all that was done, to dwell almost exclusively on what was undone. And yet it is by no means certain that this would have been the case. He had a great impatience of all that did not tally with his preconceived ideas.

Mr Bernard Mallet quotes a characteristic passage from a letter written by Carlyle to the son of Mallet du Pan.

‘At an early period of my studies on the French Revolution I found the Royalist side of that huge controversy to be an almost completely mad one, destined on the whole to die for ever; and thus, except where Royalists had historical facts to teach me, had, after a short time, rather to shun than seek acquaintance with them, finding in their speculative notions nothing but distress and weariness for me, and generally, instead of illumination in my researches, mere darkness visible. It was in this way that I as good as missed Mallet du Pan, confounding him with the general cohue.’

Thus, too, he missed Mounier and other writers who would have thrown much light on a side of the Revolution which he was content practically to ignore. So completely had he chosen to leave Mallet du Pan on one side that, when enumerating the newspapers published in the early days of the Revolution, he does not mention his paper, the ‘*Mercure de France*,’ certainly the ablest and most highly reputed journal in France.

The old order was doomed when Louis XVI came to the throne; but Carlyle is mistaken in supposing that

the conditions then existing made it inevitable or even probable that the Revolution should take the form of a violent subversion of the existing political and social order. The peaceable transformation of the old monarchy was still possible in 1789; although quiet and orderly reform became more and more difficult after the dismissal of Turgot. Tocqueville says that the common cause of revolution is less persistence in wrong and oppression than ill-considered and hasty change; but the most fertile and unfailing seeds of disorder are sown when reforms are promised and then withheld, when the gates of the Delectable City are opened just long enough to allow a glimpse, all the more fascinating because indistinct, and then again closed on an excited and eager crowd. The attempted reforms of Turgot, which might have saved the monarchy, inflicted upon it, through their abandonment or reversal, the most dangerous wounds.

The government missed their opportunity of directing and moderating the Revolution in May 1789 when the Estates first met. Ten weeks later the constitutional Royalists in their turn failed to seize the one chance of establishing a limited monarchy. After the failure of the plans of the Court in July, the moral authority of the Assembly over the nation was immense. The moderate party were at that time in a majority sufficiently powerful to secure practical unanimity, and, if supported by the provinces, might have been strong enough to overcome the reluctance of the King and to restrain the populace. Unfortunately they, in common with nearly all Frenchmen, still saw in the monarchy nothing but a despotism. Only the most far-sighted—Mirabeau, Malouet, his friend Mallet du Pan, the American Morris, and a few others—saw that the tyranny of the populace and of the demagogues, by whom it was or would be led, was the more pressing danger. The Assembly, which owed its victory on July 18 to the mob of Paris, was weakly indulgent to the excesses of that mob. Ten days passed after the murders of Foulon and Berthier before it voted a timid address recommending moderation to the people. Henceforth it was doomed to follow, not to lead.

Mr Mallet writes with just sympathy of the party to which his great-grandfather's friends belonged, and to

which he gave, in his journal, such good advice, such courageous and disinterested support.

'It was,' he says, 'the only party during the whole course of the Revolution which deserved the description of "statesmanlike"; for of this party alone can it be said that reform, upon the principles advocated by its members, might have averted revolution by founding a strong and durable polity. Fail, indeed, they did; but failure they shared with every other party which survived and succeeded them. And it is a hard fate which caused them not only to be hated at the time for their moderation and foresight both by Royalists and by Republicans, but to lose the place in history which the fascination of horror has obtained for factions even more fleeting than themselves.'

He mentions two causes of their failure—firstly, the want of moral courage shown by the majority in the Assembly, in common with nearly all classes and parties during the revolutionary era; and secondly, the deficient training in public affairs of the members of the Constituent Assembly. To these may be added, as a third cause, equally operative, the constant dread of despotism.

What reforms the moderate party desired may be learnt from the *cahier* which Malouet drafted for his native district, Riom, in Auvergne. They were periodical meetings of the Estates, ministerial responsibility, voluntary taxation, a thorough reform of the unequal and oppressive fiscal system, civil equality, freedom of the press, a systematised national education, codification of the civil and criminal law. What more than these, it may be asked, have 'the immortal principles of 1789' obtained for France? Two things, perhaps. The conversion, owing to the secularisation of church property, of the Gallican Church into an ultramontane and strictly disciplined body, released from the influence of any secular interest and led by a powerful hierarchy; and secondly, a limitation of the right of bequest, which, among other far-reaching consequences of doubtful advantage, has checked the growth of population.

It is almost certain that if these reforms, or even a part of them, had been freely granted by the King at the first meeting of the Estates, the monarchy would have been saved and the royal power more firmly established;

but it is less probable that if, in the summer of 1789, the Assembly had established a constitution such as the moderates desired, the Revolution would have been closed. Would the King have honestly accepted such a limitation of his prerogative? or rather, would he have been able to resist the solicitations of the Queen and of those nearest to him to withdraw his concessions when an opportunity occurred? In any case, hopes and fears that he would do so would have caused general disquiet and restlessness. These who wished to copy the English constitution forgot not only that it was of secular growth, but also that it had been secured by a change of dynasty. A king with a parliamentary title must respect a constitution on which his own right to the throne depends. The Constituent Assembly endeavoured to solve the difficulty by depriving the King of all real authority. They would not, indeed they could not, trust him; and, since to them, as to Crabbe's radical sailor, 'the monarch's servants seemed the people's foes,' they framed a constitution with a king powerless to govern and an executive powerless to act.

Had Carlyle not tossed the 'Mercure de France' aside, he might not have ignored so completely the party of enlightened and patriotic men whose views it represented. But it is not probable that he would have criticised their policy with impartiality or even with patience. One of his chapters is headed 'Make the Constitution.' It is, in fact, an eloquent expression of the writer's contempt for representative bodies generally. They are collections of ambitious contentious persons from all corners of the country into one place, 'where, with motion and counter-motion, with jargon and hubbub, they cancel one another, like the fabulous Kilkenny cats, and produce for net result zero.' As for constitution-making, 'in the never so heroic building of Montesquieu-Mably card-castles, though shouted over by the world, what interest is there?' Carlyle accordingly tells us nothing about the legislation accomplished or attempted by the Assembly. We learn no more from him about the measures introducing changes which determined the whole future development of France than we do about those which passed away with the emerald constitution of 1791.

Arbitrary in the choice of his authorities, Carlyle was

also uncritical in the use he made of them. Chance enabled him to expose Barère's noble fiction of the 'Vengeur,' which sinks once more with her cheering crew in Mr Beesly's pages, but he used without hesitation the fabrications of such professional liars as Prudhomme and Vilate. There may have been some temptation not to examine too closely stories which enlivened his narrative with some picturesque detail; but we should be more disposed to admit such a plea in the case of a less imaginative writer. Carlyle needed neither tanneries of human skins nor wigs made of hair shorn from the heads of victims to move the pity and the horror of his readers.

No one who wishes to relate past events truly has greater need of cautious criticism in the use of his materials than he who attempts to tell the story of the French Revolution. He has to make his way over the treacherous ashes of controversies still burning; beset by the pitfalls of political passion, he must trust to the guidance of witnesses who saw but partially actions volubly narrated by the actors themselves with the intention of distorting or concealing the truth. Yet, with few exceptions, those who have written on this period have been advocates maintaining a thesis or defending a reputation, and by no means anxious to question the credibility of the witnesses or the authenticity of the documents they could bring into court. Scarcely any historian has a good word for Lamartine's 'History of the Girondins,' which is generally thrown aside as a brilliant historical romance. Yet it is not more inaccurate and partial than the narrative of Thiers, and but little more so than the rhapsody of Michelet or the many-volumed party-pamphlet of Louis Blanc. The merits of Taine's great work are many and conspicuous, but a scrupulous and critical use of authorities is not among them—a defect scarcely to be excused in an author who would have us believe that his method is strictly scientific and inductive. In reality he neither draws his conclusions from the observation of impartially collected facts, nor even tests theories formed *a priori* by comparing them with such facts. Like the rest, he is an advocate. He is determined to overthrow the revolutionary legend. He collects from every source every statement which serves his purpose. He cites every authority, good, bad, or indifferent, as if equally true

hy, and then from this mass of unsifted evidence to draw as an inference the assumption which led him in making the selection. In a less degree than Taine, the most able of the quasi-official apologists of the Revolution, is open to the same charge of not being sufficiently careful to test the credibility of his sources, and of using it, when it happens to be good, in the spirit of an advocate rather than of an historian.

Mr Fletcher, in his introduction, attacks the opinion that the state of the peasantry in France during the reign of Louis XVI was one of hopeless and ever increasing misery, and that their poverty and the suffering caused by excessive taxation and oppressive feudal customs had made a violent revolution all but unavoidable. Carlyle should have accepted what Mr Fletcher calls the 'hunger and misery' view of the *ancien régime* as a fair view, for it had not as yet been controverted by Taine. It is more remarkable that it should be maintained by Taine and reasserted in its most extreme form by Mr Belloc and Mr Beesly in their lives of Danton. The former says:

The peasants were the majority of the nation . . . they were more ignorant, more fearful, and more unhappy than the inhabitants of the French soil had been before. I think it is no exaggeration to say that the worst of the barbarian invasions had not produced among them such a general and intense misery as had the running down of the feudal machine in the eighteenth century.

Beesly's assertions are even more emphatic and more sweeping. He thinks that

the factors in the Revolution put together might not probably have failed to revolutionise France if it had not been for the profound misery of the French people';

then follows a picture of the most exaggerated kind. He quotes one of D'Argenson's many, we cannot help thinking highly coloured, statements about the miserable condition of the peasantry during the earlier part of the reign of Louis XV, and remarks that at the time of Danton's marriage there was no change for the better. The disease was becoming chronic. In Paris alone, he says, there were thirty prisons to receive the victims of lettres

de cachet. If the prisons were many, there were very few prisoners of state in 1789. Of the seven prisoners found in the Bastille four were forgers, one was a madman, one confined to satisfy his family, and one of whom nothing was known. If we might believe some of the *cahiers*, and the rhetorical denunciations of the *ancien régime* accepted by Mr Beesly, hundreds were groaning in irons, victims of the injustice of the officers of the *capitaineries* or royal forests, where alone those harsh provisions for the preservation of game, of which we so often hear, were in force. In those districts, but in those districts only, it is true that the farmers might not in certain months weed or hoe their crops, or cut their corn with a scythe, or carry firearms, and were compelled to allow sportsmen on horseback or on foot to trample down their standing crops—an offence everywhere else against the law. Yet on the eve of the Revolution there were only thirteen prisoners in penal servitude under sentence of the forest-courts; and of these only three—two murderers and a robber—were prisoners for life.

Mr Beesly shudders at the long enumeration of feudal exactions by which he says the peasantry of Brittany, certainly the most miserable and poverty-stricken province, were tortured. But if this misery and oppression were the cause of the Revolution, why were the Bretons so hostile to it? Why, on the other hand, were the provinces which were the most prosperous, or, if it is preferred, the least wretched, such as Flanders, Picardy, and Champagne, the most revolutionary?

It may be granted that Mr Fletcher misses the mark as far on one side as do Carlyle and Mr Belloc on the other when he says that,

'to paint the life of the peasant as materially harder or more hopeless than it is at the present day, still more to paint it as so hopeless that nothing short of the *Culbute Générale* could ameliorate it, is to ignore all the teachings of history.'

One fact is sufficient to disprove Mr Fletcher's paradox that the condition of the French peasant has not improved during the last century—a paradox which can hardly impose on any one who has read Arthur Young, and knows more of rural France than can be seen from the windows of a sleeping-car. In the reign of Louis XVI

labourer was better off than the small peasant or or *métayer*. Such is certainly not the case.

But during the nineteenth century the average corn rose about twenty-five per cent., the average wages two hundred per cent. The day-labourer was therefore much better off than his predecessor a few years ago; and, *a fortiori*, so is the peasant or.

Fletcher probably does not quite mean all he says. He goes to exaggeration of statement. For instance, in defending the French prelates against the indiscreet abuse which has been unjustly heaped upon them, he asserts that they would compare favourably with English bishops, their contemporaries. To show that there is a gross aspersion on the somewhat unimpeachable respectability of the English bench, it is not necessary to go back to the time when Massillon bore witness to the virtuous life of Fénelon, but to the notorious scandalous virtue of Fénelon on the archiepiscopal bench of Cambrai. We will confine ourselves to the abuses of the monarchy, and will ask to what scandal among the dignitaries of the English Church can Mr Fletcher point comparable to the advancement, by the favour of the Pompadour, of Bernis, her lover, an obscure rhymester, to the highest offices in church and state. The names of three prelates prominent in the eighteenth century must surely have occurred to Mr Fletcher—Cardinal of Rohan, of diamond necklace notoriety, Cardinal de Brienne, and Talleyrand. Can he point out parallels among the bishops of George III? But this is a digression from the question we were discussing, the condition of the rural population. This was certainly not so bad as it is now. We venture to think it scarcely more so than it was better than it had ever been since the Hundred Years' War, very much better than it was at the beginning of the reign of Louis XV, and that it compared favourably with the condition of the peasantry in other parts of the Continent, though not, as Mr Fletcher says, with the condition of the English labourer at the end of the Great War or at the present time.

Mr Fletcher lived more than sixty years ago, and with scanty means—for he found it impossible to work under the conditions imposed on readers in the British Museum—it

is not surprising that Carlyle should have believed the sufferings of the lower classes to have been the chief cause of the Revolution. Nor had he any special aptitude for discerning general causes or tendencies. It is, as we have already said, in his power of vividly realising and relating particular events, in his marvellous insight into character, that his genius is most conspicuous. His method is indeed too much that of a painter who seizes the most characteristic attitude, the most striking expression of his subject, and fixes it on his canvas—a defect which is heightened by a trick of style employed with more propriety by Dickens. Carlyle is apt to label his characters with some constantly repeated epithet or phrase. Maurepas is always light and gyrating; Robespierre is always sea-green and incorruptible; Mirabeau constantly ‘swallows formulas’;* and Danton ‘reverberates.’ So it comes that he appears to minimise the fluidity, the many-sidedness of character. His judgment of character and conduct was vigorous and acute. Nothing, as Emerson said, escaped the glance of ‘those all-devouring eyes, those portrait-painting eyes’; but the first impression was for the most part accepted as final, and he refused to admit that at another time, or from another point of view, a picture might be drawn quite different and yet not less true. Yet, even after reading Mr Belloc’s and Mr Beesly’s studies of Danton and Robespierre, and the authorities on which they are based, the laborious apologies of MM. Bougeart, Robinet, and Hamel, we may agree with Mr Fletcher that Danton and Robespierre still stand very much as Carlyle drew them.

Rivarol, cynical and prejudiced but keen-sighted, says that all who played a part on the stage of the much-vaunted Revolution—princes, ministers, philosophers, the people and its representatives, even the assassins—were below mediocrity. This is an exaggeration. Among the men called upon to act an important part in public life without much previous experience, there were not a few whose natural ability would have raised them under other conditions to a respectable rank among statesmen,

* So Carlyle mistranslates the elder Mirabeau’s remark that he had ‘*humé toutes les formules*,’ of which the meaning was quite different. The old marquis, when he said that his son had sucked in every formula, meant in Carlyle’s phraseology, that he had become a windbag.

vo among these, Mirabeau and Danton, were men of genius. Carlyle is not mistaken when he recognises in some of the qualities of the hero, the born leader. The English public had only known Danton as the Terrorists, a little more energetic and a little corrupt than his fellows, when Carlyle portrayed *bourgeois* Mirabeau in outlines which are scarcely filled when completed by the minute details with which patient research has supplied later biographers. He was attracted by Danton, because he saw in this beau of the *sansculottes* 'a swallower of formulas and a greater gulp than Mirabeau.' In other words, he cared little for social theories, and did not think he was called upon to govern or to legislate for ideal France. Few would now deny that he was the one practical man of insight and resource in the Convention. His assailants admit his ability, but assert that he was cold and utterly unscrupulous, and that he valued power mainly because it enabled him to satisfy his indulgent and sensual nature.*

Three counts in the indictment against him on which they most insist are his venality, his complicity in the massacres of September, and his share in establishing the Reign of Terror. The first of these charges is admitted by Carlyle, who, relying on Mme Roland and the general opinion at the time, says, 'Danton and needy compatriots were supplied with presents of cash: they accept the sop; they are refreshed by it, and—travel their own way.' Danton's apologists have spared no trouble to sift and dilute the evidence on which this charge rests; and, on the whole, it must be allowed that they have been successful in proving that he took no bribe from the Convention.

He certainly did not share in the plunder of the *Meuble*; nor can it be shown that he embezzled any of the money which passed through his hands, although he may have supped luxuriously at the expense of the Belgians. But, after all, the important fact to the Englishman is that, justly or not, Danton had the reputation of being an unscrupulous sensualist. Although he

contemporary who should have known him well, an observant if unpeachable witness, says, 'Danton n'a été un grand scélérat que pour avoir été tranquillement un bon drôle.'—Roederer, *Œuvres*,

may not have paraded his vices, as Quinet asserts, the contemptuous irony of his cynicism must greatly have impaired his influence with a public so deeply impressed by the well-advertised integrity, the pedantic decency of Robespierre. The 'youthful indiscretions' of Mirabeau, as he himself lamented, impaired his power of serving France; his venality, the proofs of which were discovered after his death, was not less injurious. And between Mirabeau and Danton there was much external resemblance. A massive head on the neck and shoulders of an athlete; a face scarred with small-pox; features inflamed and swollen, yet equally capable of expressing the most violent and the tenderest passions, hate and defiance, sympathy and pity; piercing eyes flashing with anger or softening with a gentler emotion; a resonant voice, which, reverberating like a bell above the roar of a tumultuous crowd, crushed enemies and rallied supporters; a fearless, prompt, and energetic spirit, combining fertility of resource with a passionate common-sense that overpowered and carried away, rather than convinced, the listener; a complete absence of personal rancour and vindictiveness; the easy good-nature of a pleasure-loving disposition—such is the description of Danton; but it would serve equally as a description of the more aristocratic tribune. What wonder if the people, who saw them so similar in all else, should have concluded that the charge of venality made against both was as true in the one case as it had proved to be in the other? They accordingly turned away from Danton to his rival Robespierre, to the man recognised as incorruptible, in all things the antithesis of Mirabeau.

As regards the charge of complicity in the massacres of September, we fear that, on the evidence hitherto produced, the verdict most favourable to Danton is 'not proven.' There is a strong presumption against him. He never himself seriously asserted his innocence. If we entirely acquit him of guilt it must be on the ground that what we know of the man does not allow us to believe that he would consent to such atrocities. He had little sensibility of the kind that was then in fashion, of the kind possessed by Robespierre and Fouché, but he was compassionate, a man with a heart accessible to every human emotion. The worst crime that can be proved again

him is the murder of Mandat, the brave and loyal commander of the National Guards. But he no doubt regarded the Tenth of August as a day of battle, a struggle to overthrow a constitution under which successful resistance to foreign invasion was impossible. With him, as with all Jacobins, it was an accepted axiom that the safety of the people was the supreme law. On other occasions he repeatedly showed his aversion from useless cruelty. At the very time of the massacres he strove to save some of the prisoners, among them his personal enemy Adrien Duport.

That he had no part in the actual conduct of the massacres may be accepted as established,* but we cannot help believing he knew something of the kind to have been intended. He was in close communication with the leaders of the Commune and of the *Comité de surveillance* which organised the massacres. He had obtained from the Assembly the decree ordering the domiciliary visits which terrorised the Parisians and filled the prisons with the destined victims. He was neither trusted nor liked by his Girondin colleagues in the ministry. He knew that it was their intention to turn him out of office. On the other hand, he had taken their measure, and was convinced that they were not the men to save France at this crisis of her fate. Ambitious statesmen have at all times been apt to disguise their love of power, even from themselves, as anxiety for the public welfare. But Danton justly believed himself to be indispensable. It was therefore natural that he should seek to establish his authority in the ministry and in the future Convention. There was also another reason which might make it appear necessary to strike some great blow which would intimidate the Assembly. It had

* Yet Mme de Béarn ('Souvenirs de Quarante Ans,' etc., Paris, 1861, p. 135) quotes a letter written by herself to her sister, Mme de Saint-Allegonde, describing her escape from the massacre at la Force, thanks to the exertions of a certain Hardy. After various adventures he makes her get into a fiacre with himself and another man, who asks if she recognises him. 'Parfaitement, lui dis-je; vous êtes M. Billaud Varenne, qui m'avez interrogée à l'Hôtel de Ville.' 'Il est vrai, dit-il, je vais vous conduire chez moi, afin de prendre ses ordres à votre sujet.' Arrivés à la porte de Paris, ces messieurs descendirent de voiture, montèrent chez lui et restèrent peu après, me disant 'Vous voilà sauvée! Nous en avons assez, nous bien aises que cela soit fini.'

decreed the dissolution of the insurrectionary Commune. It was certain that the Commune would not yield without a struggle; nor could Danton wish that it should do so, since it was the basis of his power. But a struggle meant civil war in the streets of Paris, a contest which would paralyse all resistance to the enemy, now within a few days' march of the capital. The new levies, instead of hurrying to the frontiers, would employ against their countrymen the arms which had been collected with so much difficulty. The dissensions of the Republicans would inspire vigour and unity into the councils of their enemies, whom Danton wished to persuade that France had a strong and united government. '*Oderint dum metuant*' may well have been the thought which inspired his conduct. It cannot be denied that the massacres secured the immediate objects of his policy. The Assembly was cowed; and Danton for some weeks became practically dictator. Quiet citizens were frightened from the polls; and he and his party were returned as members for Paris in the future Convention.

Nor is there much force in the argument that the humanity which was one of Danton's better qualities makes it unlikely that he should have consented to the murder of the prisoners. His humanity was a matter of temperament and not of principle. He did not *see* the victims, most of whom were unknown to him; and the actual scenes of horror at the prisons were no doubt very different from anything in the project communicated to the Minister of Justice, if we may assume such a communication to have been made. Slaughter of the innocent or the half-innocent is a terrible thing. But more terrible still, he may have argued, would be the triumph of Brunswick—the country devastated by fire and sword; Paris exposed to the horrors of a sack; the return of the *émigrés*, whose threats of vengeance horrified even their allies. The doomed prisoners were but few when compared with the victims of one pitched battle. So reasons Carlyle, unbiassed by self-interest or political passion. Slaughter according to rule in war, he says, becomes customary and moral enough; in revolution it has not become customary. So we shriek about it; and yet—the hiatus is left for the reader to supply.

But whether he knew what was intended or not,

not be disputed that Danton, as Minister of Justice, nothing to stop bloodshed. Nor, say his apologists, Roland, the Minister of the Interior, whose austere priety cannot be accused of connivance; and we are refore asked to infer that all interference was im- sible. The fury of the mob was irresistible—'seventy es seven hundred hearts in a state of frenzy,' says yle. So, too, Mr Belloc and Mr Beesly ascribe the rder of the victims, with whom the Commune and nton had crowded the prisons, to the populace of Paris ddened by angry fear. Longwy had surrendered; rduin was about to fall; soon the enemy would be at ir gates; and here in their midst were the accomplices the traitors who were returning to exterminate all riots. But there is no proof whatever of any irresist- e popular movement. The atrocities were perpetrated a comparatively small number of hired assassins led Maillard.* The order given to him to 'judge' all the oners in the Abbaye exists, with the signatures of his and Sergent, members of the *Comité de Sur- llance*; and there is no doubt that the 'workers' at e prisons claimed and received payment from the mmune. But it is superfluous to labour this point, ce the guilt of the *Comité de Surveillance* is admitted t only by M. Sorel, the greatest as well as the most partial historian of the Revolution since Tocqueville t also by M. Aulard, the ablest and best informed of its ologists.

We cannot therefore accept the plea of Danton's English biographers, who excuse his passive acquiescence the slaughter of the prisoners on the ground that ere was no armed force that could be opposed to the ddened populace. That a few resolute men might e checked and dispersed the actual assassins is shown e fact that, at the only place where resistance was mpted, the prison of La Petite Force, the prisoners e saved. Danton, therefore, had he chosen, could e prevented or stopped the massacres, but only at e risk of provoking a conflict between the government

* See Taine ('*La Révolution*,' vol. ii, p. 291 *et seq.*); Mortimer Ternaux t. iii, 183 *et seq.*, v, 18 *et seq.*; and for a very fair and full summary of e question. Buchez and Roux ('*Hist. Parl.*' vol. xvii, p. 401).

and the Commune; and such a conflict he probably believed would be fatal to France. At every cost unity, or, if not unity, the semblance of unity, must be maintained. Rather than disclose the weakness of the government, he would let it be thought that he had sanctioned the massacres: 'Let France be saved, even though my name be blasted.' This seems to us to be the best defence of which the facts admit.

It is easier to justify the policy of Danton as the opponent of the Girondins and the organiser of the Terror. Mr Belloc rightly points out that the supreme need of France in the spring of 1793 was a strong and energetic government. The Girondins, supported by the majority of the Assembly, might have supplied that want had they accepted the proffered alliance of Danton and submitted to his leadership. He had the political insight and the practical common-sense in which they were deficient. Among the Girondins were many sincere patriots, some men of estimable character, and a few brilliant orators—the materials of a parliamentary party, or even of a ministry in quiet times, when eloquence and good intentions can support the reputation of a statesman. Mr Belloc, in his exaggerated way, calls them 'a devoted band of men whose whole career was justice and virtue, to whom no one has dared to be contemptuous, and whom history on every side has left heroes.' It is impossible to read without a smile this description of a party led by the adventurer Brissot, a party of which Louvet, the author of 'Faublas,' 'wretched cloaca of a book,' was the mouthpiece, and of which Pétion, on whom Mr Belloc pours such merited contempt, was a prominent member. He justly points out that their ideal republic could not meet Europe in arms. Yet he hardly recognises how personal were the motives which inspired their opposition to Danton and their rejection of his repeated appeals, both public and private, for common action. They hated him first and above all because he was their most formidable rival; but that hatred they justified to others, and probably to themselves, by more plausible reasons.

'Everything in Danton,' says M. Sorel, 'was odious to them. His antecedents appeared questionable, his *contions* discreditable, his character disreputable, his meth

his political empiricism unenlightened, his popular.

on rightly held union to be essential. The
is, although they had not as a party opposed
ures which laid the foundations of the absolute
f the Committee of Public Safety, refused to
anton in organising a strong government, and
l to be on the point of an armed conflict with the
ility and the Jacobins. He therefore determined
them out of the Convention, and then, master of
ed Assembly, to concentrate all its power in the
the Committee of Public Safety. He was so far
il that he got rid of the Girondins and established
itorship of the committee, armed with the revo-
army and the revolutionary tribunal; and
dictatorship organised the national defence and
ed over the foreign enemies of France. But it
cost which he had not contemplated, and which
ave been avoided; at the cost of the lives of his
ts and of his own, as well as of thousands of others,
shed on the scaffold in wholesale massacres and
ar; at the cost, moreover—and this, perhaps, was
e—of the destruction of all local self-government
he re-establishment of a system of centralised
atic despotism which needed but little improve-
satisfy the wants of a Napoleon.

Girondins had welcomed the assistance of the
overthrow the constitution to which they had
legiance. They had recognised might as right.
ound an excuse for popular violence in the dogma
vereignty of the people, they had no just reason
laint when in their turn they were expelled from
ention and arrested at the bidding of the popu-
anton trusted, after organising the defence of the
and after the suppression of internal anarchy, to

Revolution and to open an era of moderation
nciliation. 'Let them go,' he exclaimed, when
sion of the Girondins from the Assembly was
, 'and return to profit by our victory.' When
nittee of Public Safety was first elected, he had
proclaim that you will be unworthy of your
lf you keep not constantly before you three
to conquer our enemies, to re-establish order at

home, and to found a good constitution.' Unfortunately although he succeeded in constructing an engine of vast power to effect his purpose, the materials he was compelled to employ were bad, the motive force a dangerous explosive, and he, the engineer, either from weariness and incapacity for long-sustained effort, or compelled by circumstances, abandoned his post and allowed his creation to be used for purposes other than those for which it had been designed.

The government of the Terror was as simple and direct as that of a Roman dictator. At the centre the Committee of Public Safety with the revolutionary tribunal—a shaven sword suspended over the heads of all disposed to question its authority—with the 'representatives on mission,' pre-consuls responsible to it and it only, exercising despot power in the armies and the provinces. The revolutionary army was to secure it against material resistance; the affiliated clubs and popular societies to convert to silence public opinion. But the ruling committee on which all depended was ill constituted; for where in the Convention could the men be found with the energy and the ability and also the will to carry out every part of the policy conceived by Danton? In the committee which was first elected, and which sat for three months, he himself had a place; and although his attendance seems to have been far from regular, he no doubt guided the general policy and determined every important decision of his colleagues. But, if we except Cambon, a financier, Lindet, an administrator of ability, and Barère, pre-eminent in the unscrupulous and ready servility of his lying tongue and prostituted pen, the other members were at the best of respectable mediocrity.

In the second committee, which was elected in July 1793, and which ruled France for a year, there was more capacity, but also far more corruption and vice. Danton had not been re-elected. He declared that he would sit in no committee, but be a guide and a spur to all. This was a fatal mistake. His power to influence a government of which he was not a member depended on his popularity. Like Mirabeau, he found that his reputation made it difficult for him to obtain the confidence and support of respectable and moderate men. Of the two they preferred Robespierre who observed all the decencies dear to the middle classes.

Robespierre was a man of feeling, even of religion, as religion was understood by the followers of Rousseau; sober and temperate in life; of integrity already so well known in 1791 that, when his portrait was exhibited in that year, 'The Incorruptible' was thought a sufficient indication of the original. Even his outward appearance, with well-brushed tidy clothes and powdered hair, was as reassuring as the burly frame, the slovenly dress, the bloodshot eyes and pock-marked features of Danton were repulsive to a decent citizen. It was a new version of the old fable. The sleek coat, the monotonous purr, and the feline repose of Grimalkin inspired confidence in the timorous mouse, which fled in alarm from the cock's resonant voice and clapping wings. It was only as a demagogue that Danton could be popular. He was therefore obliged to use the language of a demagogue. But it was useless for him to offer councils of moderation and hints of clemency wrapped up in violent language and revolutionary rant—'every day the head of some aristocrat must fall, but spare the innocent.'

In the new committee Robespierre and the men of blood were supreme. The minority of organisers and administrators, Carnot, Prieur of the Côte d'Or, Lindet, and Jean Bon Saint-André, did not attempt to dispute their policy. Content to be allowed to save France from her foreign enemies, they performed one part of the task for which the committee had been designed. M. Sorel has well pointed out that the government of the Terror was just as ill suited to conduct civil administration and to conciliate domestic enemies as it was admirably adapted to organise and direct the republican armies. Absolute and centralised power, exacting the most prompt and unquestioning obedience, offers the best security for military success; and this power was in the capable hands of Carnot, assisted by Prieur and an excellent staff composed of officers who had served in the old army—Lacué de Cessac, Montalembert, Favart, d'Arçon, and others. Even in the hands of a Marcus Aurelius, an untempered despotism may not be the best instrument of civil governments but in the Committee of Public Safety domestic affairs were mostly left to Collot d'Herbois, whose cruelties at Lyons had shocked even Fouché, to Billaud-Varenne, who had cheered on the murderers of September to their work,

and to Saint-Just, a conspicuous instance how entirely 'devotion to some general doctrine can eat out our morality and destroy all feeling for individual fellow-men.'

The composition of the revolutionary tribunal was not less defective. 'Let us organise it,' said Danton, 'if not well, for that is impossible, yet as little ill as may be.' But Fouquier Tinville and his colleagues, with their brutalised and intimidated jurymen, surpassed in savage inhumanity the ruffians who held mock trials of their victims during the massacres of September. For these not only acquitted but rejoiced at the acquittal of not a few of those brought before them. It is true that so long as Danton was in power the number of victims was not large. Only thirty-eight prisoners were sentenced to death during the first three months of the existence of the tribunal. But among these were a poor serving-woman, a cab-driver, and a drunken soldier, guilty only of having spoken with disrespect of the present or regret for the past government. Can the judicial murder of such poor creatures be defended as necessary to intimidate the enemies of the republic? Well might Danton ask pardon of God and men for his share in the creation of this monstrous instrument of tyranny. Nor could a sufficient number of capable and not too unscrupulous men be found to act as the prosecutors of the Committee of Public Safety in the provinces. Absolute power had to be entrusted to such miscreants as Carrier, Jean le Bon, Tallien, or Fouché, while the revolutionary army, an organised rabble of thieves and murderers, fled before the rebels whom their excesses had driven to take up arms.

At the end of the summer of 1793 Danton was ill. He was morally and physically weary, and he abandoned the committee and the Convention at the most critical moment. When he came back he found Robespierre dominant in the committee, in the clubs, and in the servile Assembly. That for nearly a year Robespierre should have been the most powerful man in France may appear one of the most amazing phenomena of the Revolution. Never perhaps did a man of shallower intellect, with less insight, less grasp of realities, attain to such a position. None of Carlyle's epithets are misapplied. He was 'long-winded, acrid, implacable, impotent, dull-drawling.' 'A pedant.'

says Mr Morley, 'cursed with the ambition to rule.' How was it that, although he had none of the qualities which we expect in a ruler of men, he was able to attain the object of his ambition? The explanation generally given is that, at a time when all were suspected, he had deserved and secured the reputation of incorruptibility. This, no doubt, was one, and perhaps the chief source of his influence. Moreover, he spoke a language which the people understood; and what he said had the ring of conviction. Although his intellect was narrow, it was clear and ready. He expressed pedantically, but in an intelligible and logical manner, ideas which were confusedly present to the minds of those he addressed. The commonplaces of the Jacobin clubs, the quotations from the Gospel of Rousseau which he was never weary of repeating, were as refreshing to his audience as the texts of some Habakkuk Mucklewrath to a gathering of Cameronians. His influence was largely due to the fact that he himself believed what he said. He cannot, of course, have seriously thought that men like Danton and Phélippeaux conspired against the republic; but they resisted and criticised him, and therefore most certainly they were traitors, faithless to those principles of which he was the consistent and convinced exponent. But nothing perhaps was more conducive to his success than his skill in perfidious innuendo, and in putting forward others to give such a direction to popular feeling that by drifting with the current he could reach the point at which he was aiming. It was only when he had obtained power that the barrenness of his ideas and his incapacity for action became patent.

After the 20th of Prairial, Robespierre was master of the state as he had never been before. If he had any plan, now was the time to realise it, to apply the panacea which was to remedy the ills of the state. But he had no idea, no plan; and the only remedy which he knew was the old one, to kill and kill, until all the wicked, in other words, all who were not his votaries, were exterminated. No doubt Bourdon, Collot d'Herbois, Billaud-Varenne, Fouché, Tallien, and the other unprincipled scoundrels, who were on every ground an offence to him, were among the doomed, for their existence was incompatible with the establishment of that ideal republic of which all that he definitely knew was, that it must be

the edge of terror in other words of Maximilien Robespierre. Loyalty and ancient honour had perished in contact with Revolutionary immorality with the Princes of the Revolution, the Revolution itself with Danton; but now the Terrorists remained, and the man stained with such crimes must perished when he became formidable to them as enemies—the man Lamartine needs not call a Communist against which identified the Terror and Robespierre, was not unjust. He was fear incarnate. He could and suspicious and detected enemies and traitors on every side. Fear was the one instrument of his policy; and by less he was struck down and slain.

It is we wish to write a history, to vindicate the ways of divine justice, no better illustration perhaps could be found than in the history of the French Revolution. On the tragic stage of the revolutionary drama government trod close on the heels of offence. The double dealing and vacillation of the Court, the frivolity and frivolous folly of the Right, the subservience to themselves and cant and the reckless demagogism of the more ardent reformers, the pusillanimity and vacillation of the moderate majorities in the Representative Assembly, the unscrupulous policy of the Girondins, which they imagined to be adroit because it was dishonest, the extravagance and excesses of the Jacobins, the want of public spirit and too ready submission shown by decent citizens to whatever masqueraded in the garb of authority—in short, the errors and crimes of the few, the follies and the selfishness of the many, all alike reaped their appropriate reward. Here, written large, we may read the truth so obvious and so often ignored, and by none more frequently than by Carlyle with all his moral fervour, that the choice of means is not less important than that of ends. A policy based on treachery, violence, and injustice is a mistaken policy, however excellent the object it pursues; for, once committed to cruel and ruthless courses, we cannot turn back but must persevere; and virtues must be defended by crimes.

P. F. WILLETT.

III.—ASIA IN TRANSFORMATION.

Middle-Eastern Question. Special correspondence of the 'Times,' Oct. 1902—April 1903.

Russie à la fin du 19^e siècle. Edited by M. W. de Aleviski. Paris: Dupont and Guillaumin, 1901.

Later Russia. By Wirt Gerrare. London: Heinemann, 1903.

The Russias. By Henry Norman, M.P. London: Heinemann, 1902.

Question d'Orient. Le Chemin de Fer de Bagdad. By René Chéradame. Paris: Plon, 1903.

A thousand miles in Persia. By Major P. Molesworth Sykes. London: Murray, 1902.

Persian Problem. By H. J. Whigham. London: Constable, 1903.

CURZON, in his recent budget speech, drew attention to the transformation of Asia which has taken place in the last fifteen years, and the inevitable effect of this change on the position of our Indian Empire. Let us go a little farther, and compare the India of 1857 with India to-day—a comparison admirably drawn by a special correspondent of the 'Times' in his recent letters on the Middle-Eastern Question. In 1857 India was isolated by land and sea; Russia's march towards the south and east had hardly begun; her utmost borders were separated by hundreds of miles from north-eastern Persia and Afghanistan, and by a vast territory, the Amur region, from the Japanese Empire. Her dominion in Asia was limited to the cold waste of Siberia. France had not yet begun to crush her Indo-Chinese Empire. Germany was still a weak confederation, hardly dreaming of interest in Asia as a world-power. To-day Russia has the whole of northern Asia in her grasp and northern Persia within a few days' march, while the Persian capital and court are submissive to her will; her territories march with Afghanistan for hundreds of miles; and she is absorbing Turkestan and Mongolia, as she has already absorbed Manchuria. She has founded an extensive empire in Indo-China, which already touches British territory in Upper Burma, and she is pushing her way steadily into China and threatening Siam. Germany, already firmly settled in

northern China, is not as yet established in the Middle East, but she means to gain a footing in Mesopotamia and make her way to the Persian Gulf. Turkey and Persia, it must be noted, have acquired authority which they did not formerly possess, affording many openings for intrigues. Not the least of the changes is the fact that to-day we are met by rivals in commerce as well as in politics, and not only by the open competition of individual traders, but by that of powerful states, wielding all the resources at their command.

We see, therefore—to quote Lord Curzon—that, 'as all the foreigners [the European Powers] arrive upon the scene and push forward into the vacant spots, we are slowly having a European situation re-created in Asia with the same figures on the stage. The great European Powers are also becoming the great Asiatic Powers; already we have Great Britain, Russia, France, Germany, and Turkey; and then, in place of all the smaller European kingdoms and principalities, we have the empires and states of the East, Japan, China, Tibet, Siam, Afghanistan, Persia, only a few of them strong and robust, the majority containing the seeds of inevitable decay.'

In this transformation of Asia and general reconstruction of interests in that continent there has inevitably occurred a breaking-up of the old divisions into which our Asiatic policy was wont to fall. We can no longer speak with accuracy of the Far-Eastern problem as a thing by itself; for the Far East, now the cockpit of the nations, influences domestic as well as foreign policy. The 'Far East,' the 'Middle East,' and the 'Indian frontier' problems have become inextricably interwoven, and are complicated by European policies. The Russo-French *entente* is as significant in relation to Asiatic affairs as it is in Europe; and the break-up of the Triple Alliance in Europe will have a far-reaching effect on the eastern continent. Altogether it must be recognised that Asia is becoming more and more an annexe of Europe, and that the time is past when any one of the great Powers could regard with indifference the changes occurring in that part of the hemisphere. Lord Curzon makes no mention of the United States, but that Power, by reason of its commerce and its Pacific conquests, is already involved in Asiatic affairs; and with the cutting of a Trans-isthmian canal

she will expand still further her designs—to which Mr Roosevelt has recently given expression—for dominance in the Pacific Ocean.

In whatever light we regard the transformation of Asia, there is one stupendous feature which arrests our attention. The growth of Russia, although we are already so accustomed to it as to be almost indifferent, has been one of the most wonderful developments in modern history; there is at present practically no part of the vast Asiatic continent where the 'Russian question' is not a factor to be considered.

To take first the situation which more directly concerns this country—that of India. As already pointed out, India's isolation is a thing of the past; indeed, in an age of expansion, improved communications, and the defeat of physical difficulties, isolation in any part of the globe is almost an impossibility, and ceases to be a safeguard as soon as interests arise to which it is a barrier. India has herself expanded, especially in Burma; but it is of course the advance of Russia which has in the last forty years done away with India's isolation. This advance has involved the absorption of a number of buffer-states; and incidentally we see the destruction of another political shibboleth of the nineteenth century. Buffer-states are becoming more and more rare in every part of the globe, and must eventually disappear entirely before the ambitious expansion of great Powers. It is no longer possible to regard a buffer-state, wherever placed, as a permanent factor in any political situation.

As regards the character of Russia's dominion in Central Asia, various opinions are expressed by the few British travellers who have visited parts of that region—for only certain selected sections are open to inspection, and those only to favoured individuals. On the whole, there is little doubt that the Khanates are better off united under one despotic rule than torn between half a dozen. Mr Norman, who sees everything Russian through spectacles which, if not rose-coloured, are certainly tinged with pink, can say nothing more enthusiastic about the inhabitants than that they enjoy 'comparative happiness and well-being.' Nevertheless, he says:—

'I may as well set down the reflection now, that Russia has carried out a great task here, and, on the whole, most worthily.

Not only must the greatness of her conquest evoke our admiration, but the qualities of civilisation she has afterwards imposed . . . should also win our sincere respect. . . . Russia is doing more to educate her people, both Russian and native, in Central Asia than she is doing in Europe' (p. 286).

Whatever her methods of conquest and of government after conquest, there can be no two opinions as to the stability of Russia's present dominion in Central Asia. Orientals, when deprived of the stimulus afforded by internecine strife, generally lose their fighting spirit and power of organisation; and Russia, having subdued them once with a thoroughness amounting to ferocity, does not irritate them by interference with customs or religion, and has therefore little to fear from the eight or ten millions of her Central Asian subjects. Although every step in the Central Asian advance was viewed with some alarm by this country, as bringing Russia nearer and nearer the Indian frontier, it was not generally supposed that her ambitions would lead her further than the absorption of those petty states whose internal relations afforded an excuse for the advance if they did not actually invite it.

The extension of the Russian Empire to the Pacific, and her successful manœuvres in the direction of the Chinese capital have, however, created another situation. Her frontiers are now coterminous for an enormous distance with those of the Chinese Empire; and as China decays from the centre, the great unwieldy outlying parts of her empire must inevitably become more and more permeated by Russian influence. Having failed to obtain from China special privileges in Mongolia and Chinese Turkestan, Russia is, in characteristic fashion, gaining her ends by underground methods. Chinese Turkestan lies entirely at her mercy; and in Mongolia Chinese authority is being rapidly replaced by that of Russia, who is laying the foundations of a control which some day will be as complete there as it already is in Manchuria. There remains Tibet, lying directly on the frontiers of north-eastern India. There are many evidences that Russian influence is gaining ground in the forbidden land, in proportion as Chinese influence declines. Relations between Lhasa and St Petersburg have been opened by means of the Buddhist tribes on the frontier,

more or less under Russian influence. From Urga, which is practically Russian, the same influence is being strengthened throughout Tibet by means of the chief Lama. Within the last three or four years missions of Russian Buddhists have reached Lhasa; and these visits were returned by two missions from Tibet, which were received by the Tsar in person. Russian scientific missions with Cossack escorts are accorded facilities not permitted to other nations in outlying parts of Tibet—Sven Hedin, travelling under Russian protection, is an example; and there are many other signs that the exclusive policy of Tibet is gradually yielding to the gentle persuasions of Russia.

The more pressing nature of the north-western frontier question has somewhat blinded us in past years to the possibility of an extension of the problem to the north-east. The great natural rampart of the Himalayas, and the rigid isolation of Tibet, seemed sufficient protection; but the growing influence of Russia in Turkestan and the ascendancy of the Russian star in China must seriously affect the situation as regards China's vassal Tibet. Although there may never be a question of the actual invasion of India from the north-east, the influence of another Power, making itself felt in a host of minor ways, involves many complications in connexion with the frontier states. It is little understood in this country, that the north-eastern frontier of India is practically fringed by native states—Kashmir, Nepal, Sikkim, and Bhutan—subject to their own chiefs under varying conditions, although included in the sphere of British India. Nepal, one of the best recruiting grounds for our native forces—no less than sixteen battalions of Gurkhas are found in the Indian army—is one of these; and the intercourse between this state and Tibet is regular and frequent. The Nepalese government has a permanent resident at Lhasa; and numerous Nepalese merchants and pilgrims visit that capital, where they have a special quarter assigned to them. Sikkim and Bhutan, again, are both Buddhist. The valley of Chumbi offers the easiest access to India from Tibet. Gurkha armies have invaded Tibet; and in the latter part of the eighteenth century a Tibetan and Chinese army crossed the Himalayas and advanced to the capital of Nepal,

extorting a treaty of submission. So late, indeed, as 1887 a body of Tibetans entered Sikkim.

There is also an eastern frontier question, with elements of unrest which are at present little recognised. France in Indo-China actually touches our frontier on the upper Mekong; she has also pretensions as regards Siam, which are of great significance; and she is, moreover, working steadily up through south-western China towards the plateau which practically overlooks Burma. France by herself may not present any serious menace, but as the ally, and possibly even the tool of Russia, she assumes a very different character. Despite the treaties by which the integrity of Siam is supposed to be safeguarded, her situation is such, with France on the one side and England on the other, and the rapid development of the Malay states to the south, that she cannot, without complete internal reform and reorganisation, on a scale similar to that accomplished by Japan, possibly hope to retain her independence. Unfortunately, notwithstanding the bright promise of some years past, there seems too much reason to believe that national reform on Western lines is beyond the power of the Siamese. The greatest care is needful to prevent a complication in Eastern affairs which would endanger the recently renewed friendship between Great Britain and France in Europe.

One of the most important features in the Asiatic situation is the rapid extension of railways. The construction of railways in Asia began in India in 1853 with three miles at Bombay; the mileage of India is now 27,000 miles. The extension of the Russian system into Asia began so late as 1882 with the Trans-Caspian railway; and Russia has been adding to her mileage, in Asia as well as in Europe, by leaps and bounds every year since. She now possesses a railway system of 50,000 miles. The accompanying map shows, in the first place, the Trans-Siberian crossing Asia in an almost straight line from west to east, giving a through connexion between the Baltic and the Pacific, and dropping down through the Chinese Empire to the Yellow Sea. From the Trans-Siberian, a line will shortly run directly south to Kalgan, west of Peking, whence a Franco-Belgian railway is being continued south to the mid-Yangtze at Hankau. From Hankau to Canton another line,

nominally American but in reality Belgian, is under construction, so that China will shortly be traversed from north to south by a trunk railway. France is pushing a line through the south-west provinces to the navigation limit of the Yangtze; when this is complete she will (irrespective of the American line) have, by means of the Yangtze, a junction with the Peking-Hankau line, and so practically with Russia in the north—a most important factor in the Dual Alliance. In Shantung Germany has already constructed several hundred miles of railway; and, despite her very partial success in colonisation there, she means to provide her sphere of influence with a complete system of communications.

Farther to the south-east we find a projected line from Singapore, through the Malay peninsula, intended to connect with the Burmese railways, and thus eventually with the Indian system. At present this line is only in a fragmentary stage, but, owing to the great development of British Malaya, it will certainly in time become an accomplished fact, despite physical difficulties. The Viceroy of India recently decided against the practicability of a line to link Burma with China, although France is pushing her way from Tongking through Yunnan to the upper Yangtze. The only line at present completed in Siam is one from Bangkok to Korat, which is of doubtful value to the Siamese from a strategic point of view, as Korat is in the territory over which France desires to establish her authority.

Leaving the Indian system out of the question, we turn to the Middle East. The Trans-Caspian line, starting from Krasnovodsk on the Caspian, skirts north-eastern Persia and runs by Merv, Bokhara, Samarkand, Khokand, and Margilan to Andijan in Fergana, with a branch north to Tashkend. This railway (2320 miles in length), which was built chiefly by military railway battalions, will be connected by a line (1200 miles in length) running north-west from Tashkend to Orenburg, on the borders of European Russia, and thus connecting the Trans-Caspian railway with the Trans-Siberian as well as the European system. It is being pressed forward, and will be completed in 1905.

All these lines, and others which will in time be constructed to link together the scattered parts of Asiatic

Russia, are of great strategic importance in connexion with those running south from the Trans-Caspian. The Merv-Kushk railway brings Russia to within 80 miles of Herat, and about 450 miles of the terminus of the Indian railway system. The Meshed extension brings her into Khorassan, the north-eastern province of Persia, and one of her richest, especially in grain. The question of a further extension southward, desired by Russia, is discussed elsewhere; here we need only point out—what is best understood by a reference to the sketch-map—the position which India would occupy were such a line constructed, shut in on the east by a French line which cuts her off from China, and on the west by a Russian line, connected with the main system on the north, severing us from Persia and terminating, doubtless, in a second Port Arthur on the Persian Gulf. When, in conjunction with these railways on the east and west, we reflect on the position of Tibet and the gradual tightening of the Russian net round the whole Chinese Empire, we feel that the arms of the bear are indeed closing round our Indian Empire, though as yet it is still within our power to break through them.

No factor in Asiatic transformation will bring the European Powers to closer grips with each other than Germany's project of a Mesopotamian line, which includes also a cherished scheme for the revival of that once fertile region and its development under German auspices. The original project for an Euphrates Valley railway was English. Some seventy years ago a route was surveyed by Colonel Chesney, who obtained a firman from the Ottoman Empire authorising the line; but the project was abandoned by Lord Palmerston owing to the objections raised by other Powers. A good deal later, in 1878, Lord Beaconsfield is said to have contemplated a line from the Gulf of Alexandretta to the Persian Gulf; and the acquisition of Cyprus was intended to afford protection to its western terminus. Germany now has a line from the eastern shores of the Bosphorus to Konia, known as the Anatolian railway. From Konia the projected line will run across the Taurus range and the Euphrates valley to Mosul on the Tigris, and thence by Bagdad to a point on the Persian Gulf to be decided later.

The political and economic significance of a Germa

way across Asiatic Turkey—the shortest route from the East—is well shown by M. Chéradame in the admirable volume mentioned at the head of this article.

point de vue de commerce, le fait sera loin sans doute de l'importance qu'on se plaît souvent à lui attribuer, au point de vue de l'influence morale, politique et militaire. Qu'on songe un peu à la signification de ceci : la route directe vers les Indes tombée dans les mains de la plus grande puissance militaire du vieux monde.'

He quotes a sentence from the German 'Army and Navy Review':—

Not only the economic rôle of Britain will be changed, but her military importance in Asia will undergo a complete transformation and an unfavourable development.'

Both the French and German writers, in their prognostications as to the evil effects of the Mesopotamian railway on British interests, overlook one side of the question. It is, to say the least of it, extremely doubtful whether the line can ever be built without our consent. Our nation is to be congratulated on the fact that the Government, which recently appeared to be on the point of giving that consent, was induced by the pressure of public opinion to abstain from conceding the requisite guarantees. In his careful study of the Persian problem Mr. Whigham says:—

We ought to have recognised long ago that it was essential to our position in the Gulf that any Mesopotamian railway as far as the Bagdad-Busrah portion of it is concerned, should not be built by any European Power except ourselves; we ought to have set about building it long ago. Unfortunately, we never do possess a clearly defined policy anywhere in the world, and so we content ourselves in this case with decrying the whole railway scheme as impracticable. Unfortunately for us there are still great obstacles in the way of its realisation which cannot easily be overcome without assistance. And, that being so, we may still be able to maintain for the control of the Bagdad-Busrah section. But, in any case, we must make it clear now, and not later, that there is a doctrine for the Gulf which is not the doctrine of *status quo*, but a doctrine whereby we reserve to ourselves the right of all political development in the Gulf while leaving the trade open to all nations.'

If an all-German line to the Persian Gulf would be inimical to our interests it would be a death-blow to many cherished Russian designs; and we may count on the opposition of that country. At the same time it is undeniable that the German scheme will act as a stimulus to Russia and induce her to press forward that absorption of Persia which she is accomplishing by her usual methods. She has already begun a line to Meshed in Khorassan. Her agents in the Persian capital have acquired a paramount influence, backed by the 'Banque de Prêts de Perse,' which is playing in the Middle East the rôle so successfully filled by the Russo-Chinese bank in Manchuria and China. Moscow merchants, aided by Imperial subsidies, have built a good road from Resht to Teheran; and railway engineers have explored the country, frequently disguised as Armenian merchants or German entomologists. The Russian government spends more money on export premiums to Persia than on those to any other country, despite the fact that Russo-Persian trade is comparatively unimportant. Russian consuls-general have been established at Bagdad and Bushire, consuls at Bussorah and Kharput, and a vice-consul at Bajazid, although the total Russian trade with the Persian Gulf does not amount to more than 600%. Although, as pointed out by Mr Savage Landor in his interesting account of an overland journey from Flushing to Calcutta, there are no Russians in the Customs service in Persia, Belgians are employed; and he remarks that the Belgian at Seistan was most helpful to all nationalities. The significance of this state of affairs has been missed not only by Mr Landor, but by many other people. To quote Mr Whigham:—

'Any one who has had any experience at all of foreign enterprise in the Far East knows that Belgium is financially, if not politically, an informal participator in the Franco-Russian alliance; and the appointment of Belgian officials at the Gulf ports is hardly less detrimental to our interests than the appointment of Russians would have been.'

As a final instance of Russian influence, the Shah has at Teheran a body of Cossacks, numbering some 2000, commanded by Russian officers, who are regarded as the *most* reliable of his troops, no doubt partly because they

alone in Persia enjoy the distinction of being paid regularly.

That Russia intends to act in Persia as she has acted in Manchuria cannot be doubted; but the reader of Major Sykes's voluminous account of many journeys and sojourns in the land of Iran will perceive that, by reason of long intercourse and also owing to the calibre of the men who have represented Great Britain in various parts of that country, our position in Persia is not so weak as at first sight it seems to be. Although our influence may be undermined at Teheran and in the north we have still, in the outlying provinces, a strong hold over the people and an influence in local affairs. This we owe greatly to the efforts of men like Major Sykes, who have devoted themselves to a study of the country and its people, while upholding the British rights with unflinching courage and dignity. We have the authority of Mr Lander for the statement that in Seistan, at all events, British prestige is at its zenith; and the selection of officers from the Military-Political Service in India for the consular work in eastern and southern Persia has been a very successful step.

Nevertheless, it would be futile to ignore Russia's ascendancy in the north and at the capital. Persia, as Major Sykes says, lies in the highway of nations, and has a frontier coterminous with that of Russia along the whole extent of her northern and north-eastern borders. Russia's ambitions are the inevitable result of territorial proximity; and we have similar interests in the south and east, and material interests of greater weight and older date. This was well expressed by the 'Times' special correspondent in his letter of April 21, 1903.

'We have an old-established trade of considerable value to our own industry, and of still greater value to India. We have concessions for the construction of roads which should enable our commerce to compete even with the preferential treatment of Russian bounty-fed trade. We have pledges from the Shah's government with regard to railways in the south, which must be redeemed as soon as the Russo-Persian agreement expires, under which Persia has entered into an unprecedented engagement to allow no railways to be built on her territory for a given term of years. We are at present extending the telegraph system which we control in Southern

Persia, and which forms such an important section of our Indo-European communications. Other private enterprises—commercial, financial, industrial—which at least owe their inception to official encouragement, deserve equally to be taken into account. To the strategic importance of Seistan, which has long been recognised by our Indian military authorities, is added now the commercial importance of a new trade route from India, which promises results of increasing value. Both amongst the population of the coast and amongst some of the inland tribes we have clients who have always looked to us for support against the misgovernment of Teheran—a fact which the British minister at Teheran, who has to live with the Central Government, finds it often more convenient to ignore. The zone within which our influence might be made a living force by a systematic co-ordination and concentration of its constituent elements, should certainly not be unduly expanded.'

The exact area of the zone of British influence is a matter for serious study; but, in view of the advance of Russia, there is only one way in which to maintain that zone intact, and that is to build up substantial interests, and to defend at every point those which at present exist. As was pointed out for the first time by the late Alexander Michie, and reiterated by the 'Times' correspondent, by Mr Whigham, and indeed by every writer who has really grasped the situation in Asia, Russia advances always against the lower organisms of political life, but, when she meets substantial interests firmly upheld by a great Power, at once recognises the expediency of coming to an understanding. It is of no use to oppose her by diplomatic expedients; but with facts, actual and insistent, on our side, we shall find Russia unwilling and unprepared to come to an open breach.

There is a strong resemblance between the situation in Persia and the Persian Gulf and that in China and the Gulf of Pechili. It has already been said that the two great factors in the transformation of Asia are the expansion of the great European Powers and the decay of the Asiatic states. Everywhere in the few native-ruled empires which remain in Asia we find the same forces from outside making for their partition and the subjection of their peoples; and nowhere does there exist any faculty of organisation or possibility of cohesive

resistance. Japan is the one exception, and she, of course, owes much to her isolation as an island empire. As for the direct parallel between Persia and China, it is too remarkable to be passed over. In both we see Russia pushing forward from her own territory by means of railways to reach the open sea. In both she uses as one of her most valuable agents the quasi-native banks, all the more useful because official connexion can be disavowed if necessary. In both we see officials steeped in corruption and a court debased and intimidated, only anxious to purchase a respite from the strangers clamouring within its gates. At both courts the influence of Russia is predominant, and she appears as the protector of the dynasty. In both countries the purse is as powerful as the sword. To extend the simile a little, both in the Middle and the Far East we have the same two great rival Powers; incited by the success of Russia, Germany is agitating, pushing, struggling for a firmer foothold. In both Great Britain, with really predominant interests, is attempting to defend these more or less passively, constantly protesting, frequently yielding, and trying to maintain her position by turning first to Russia and then to Germany for support. Our ally Japan supports us in the Far East only. In the Persian Gulf we see precisely the same symptoms which preceded the Russian *début* on the Manchurian littoral; and, just as the events in the Gulf of Pechili and its *hinterland*, remote as they seem to be from India, will affect the questions concerning her north-eastern frontier, so the development in the Persian Gulf must be of paramount importance in deciding her north-western frontier policy.

To turn now to the Far East. There are two points of view from which we may profitably regard the situation in China. The first is that of her own internal condition, and the second that of the safe-guarding of British interests. Neither, it must be confessed, affords a pleasing spectacle.

There are people who still cherish the belief that the break-up of China, so long foretold, has been averted; and that, learning wisdom ere it is too late, she is actually initiating reform. They base this belief chiefly on the recent promulgation of Imperial edicts regarding education, the institution of 'schools of Western learning,' and

the creation of 'provincial colleges,' and also on the 'change of heart' of the Empress-Dowager and her effusive friendliness to European ladies of legations, tourists, and missionaries. That none of those to whom she has extended the hand of friendship have any reluctance in grasping that hand, red with the blood not only of foreigners, but of millions of her innocent subjects, is a curious reflection on Western civilisation, and one that has aroused considerable attention not only in China itself, but in Russia. The astute Chinaman, who holds it as a cardinal point that the Empress 'never forgets and never forgives,' wants to know whether we are fools or hypocrites when we receive her protestations so cordially.

Reform based on Imperial edicts and the goodwill of the Empress-Dowager is a farce; nor is there any element in the government from which salvation can reasonably be expected. Officialdom in China is now more corrupt than ever; and it is believed by many that the mandarins, seeing the writing on the wall, are simply feathering their nests as expeditiously as possible before the end comes. Meanwhile there is growing discontent in many of the provinces, and rebellion in some; and as the foreigner is credited with being the cause of the oppressions and exactions to which the people are subjected, these disorders may at any time lead to anti-foreign demonstrations. The central provinces have from the outset borne an unjustly large proportion of the indemnity taxation; and, moreover, not half of what is exacted goes to the liquidation of the debt. At this juncture, too, China has lost by death or removal the only officials with any reputation for probity or statesmanship, who undoubtedly prevented the Boxer rising from spreading throughout the empire.

While no real reform is being attempted from the top, there is undoubtedly a growing desire on the part of the Chinese people for more enlightenment; and, although there is no official career open to a Chinaman educated on Western lines, China is showing a desire to benefit from the experience of Japan. It was inevitable that the Japanese, allied in race and near neighbours, should play a part in any movement towards reform in China. Until recent times there was great antagonism between the two countries; and the Chinese despised the Japanese

even more than the barbarians from the West. Since the Japanese war and the Peking affair this feeling has been remarkably modified; and, as a proof, we find Chinese students flocking in large numbers to Japanese colleges, Chinese workmen sent to study in the workshops and arsenals of Japan, municipal and other commissions sent from Peking to Tokio, the founding of a China-Japanese press, Japanese steamers and launches on Chinese waterways, Japanese firemen in workshops, and professors in colleges, Japanese drill-instructors replacing Germans in the army, and finally the foundation of a powerful body, the 'East Asian League,' to promote good feeling and mutual interests between Chinese and Japanese. This league has apparently escaped notice in the Western press, but it is increasing in numbers and power, and has already a daily paper, edited by a Japanese and published at Peking. On all sides we see signs of the pro-Japanese attitude of Chinese officials, and the general assumption that Japan is China's model and ally. This is the one genuine sign of reform to be seen in China.

As far as British interests in China are concerned, the tale is even less encouraging. The Anglo-German agreement of 1900, which was to 'maintain undiminished' the territorial condition of the Chinese Empire, resulted merely in a declaration on the part of Germany that Manchuria was not included, being 'of no interest' to her; while she obtained indirectly interests in the Yangtze valley which had hitherto been practically a British preserve. Again, the Anglo-Japanese treaty, ostensibly directed to the preservation of Manchuria and Korea, has proved entirely futile as regards the former object. The territorial integrity of China has in fact become a mere *façon de parler*; and, as British interests were strongly concerned with keeping that empire intact and opening it to our trade, we cannot congratulate ourselves on the success of our diplomacy. The Mackay treaty, by which the word *likin* was to be 'abolished from the Chinese vocabulary,' has proved abortive, and is now not even alluded to.

Nowhere has the transformation of Asia been more complete and startling than in the northern part of the Chinese Empire. Russia has absorbed Manchuria with a thoroughness which is no longer denied. Mr Wirt

Gerrare, who was forced to travel through Manchuria in disguise because, although Americans and people of every other nationality are admitted, Englishmen are rigidly excluded, gives the following description of a city in the heart of that erstwhile Manchu country. Mr Gerrare's book, it may be noted, where dealing with matters of his own observation, is extremely careful and accurate. At Kharbin, he says,

'was a Chinese citadel and town destroyed by the Russians. . . . It has grown into quite an extensive Russian town, the commandant and chief army officers being quartered there. It possesses a meteorological observatory, and has a Russian church. . . . There are several promenades. A large public garden, with open-air theatre, kiosks, bandstand, and the usual appurtenances of a Siberian pleasure resort, appears once to have been the private grounds of a monastery or seminary. . . . In old Kharbin there are two hotels . . . several restaurants, and many stores of Russian and other merchants, but no Chinese. . . . If any doubt the reality of the Russian occupation of Manchuria, a knowledge of Kharbin will convince them that the hold the Russians have upon the country is thorough, and to all appearances must be permanent. Kharbin is not cosmopolitan as Alexandria is, still less is it Chinese; it is Siberian.'

It is inevitable that British trade will suffer under Russian rule. Mr Gerrare points out, as others have done, that Russian trade will be favoured by carrying Russian goods at a preferential tariff, and by admitting them duty-free into Chinese territory through the Russian port of Dalny, by which means the Chinese Customs are cheated. Russia has even insisted on controlling the treaty port of Newchwang, as though it were a part of her own territory. The Customs receipts of a treaty port, where there is no Russian trade or shipping, are paid into the Russo-Chinese bank, and will doubtless be held to reimburse her for her alleged expenditure in protecting and administering Newchwang. Moreover, although British, American, and Japanese trade amounts to several million sterling a year, Sir Robert Hart has appointed a Russian as Commissioner of Customs.

This brings us to the question of the Imperial Chinese Customs, the one really substantial asset which China possesses, and one over which, by reason of her pre-

dominating trade interests, this country has always expected to have a strong hold. The service has, for some years past, been becoming gradually more disorganised. Serious discontent exists among the *personnel* owing to the depreciation of their salaries since the decline in silver, the failure to maintain the issue of retiring allowances under conditions hitherto observed, and the withdrawal of large sums from the service funds to meet the expenditure on the inland postal service. Most serious of all, the position of Sir Robert Hart is not only becoming less secure, but a notable change is taking place in the selection of the *personnel* of the service, which is recruited in decreasing numbers from British subjects; so that already the number is out of proportion with that of trade interests. There has not been a single Englishman attached to the Inspectorate at Peking during the past year; and there is an intrigue afoot to replace Sir Robert Hart by a board of control, or by a Belgian inspector-general. The Chinese already repudiate the engagement they made that, while British trade predominated, the Imperial Customs should be under a British head.

In the transformation of Asia one cannot but be struck by the change which has come over the policy of this country of late years as regards the Far East. It seems as though we are loosening our hold of that which we formerly strove so hard to grasp, and are no longer prepared to make a stand for anything which does not involve direct territorial loss to ourselves. On the other hand, the general Asiatic situation is dominated by one powerful factor. That factor is the expansion of Russia, already one of the largest empires of the world, and rapidly expanding in bulk. Russia may be well compared to a huge octopus, whose arms stretch out across Asia to the Pacific, to the heart of China, to Afghanistan, and (tentatively) across Persia to the Indian Ocean. From Baltic to Pacific, from the Arctic regions to torrid Persia—such is the extent of her territory, which comprises one sixth of the land surface of the globe, all, it must be remembered, contiguous, and containing the greatest variety of races and languages, which make up one fourteenth of the population of the world.

While her expansion goes on steadily, while she pursues apparently unchecked a course of diplomacy which

is peculiarly successful, it is still no secret that many disintegrating forces are at work at the heart of the empire. No study of the recent changes in Asia would be complete without a glance at the internal condition of the empire which rules half Asia from St Petersburg.

It is peculiarly difficult for a foreigner to gauge accurately the internal condition of Russia. The accounts given by European travellers like Mr Norman are singularly unsatisfactory. That author declares that 'Russia revolves as smoothly as a well-welded fly-wheel,' and on the other hand says that

'poverty and illiteracy naturally go hand in hand. In no other great country of the world is poverty—monotonous, resigned poverty—to so great an extent a national characteristic of the people' ('All the Russias,' p. 42).

We have this same contrast wherever we turn. Russia, whose bankruptcy has been predicted for years, not only spends lavishly on railways and public works in her remote territories, but is always ready to take up financial burdens in connexion with banking or other enterprises in Manchuria or Persia. In the twentieth century, when humanitarian principles have become as much a part of civilisation as a knowledge of reading and writing, it is difficult to reconcile Russia's greatness, her success in expansion, and the position she holds as a world-power, with a condition of 'poverty and illiteracy' among her people—not, be it noted, in some newly acquired territory, but in the heart of the empire itself. Prince Kropotkin, writing in the 'Encyclopædia Britannica,' maintains that the distrust of natural sciences and of Western democratic ideas, the desire to make university and even secondary education a privilege of the wealthy, the neglect of primary education, the suppression of all efforts to spread knowledge among the illiterate, are the distinctive features of Russian educational policy during the last twenty years of the nineteenth century.

The chief characteristic of Russian government is centralisation; and to make this more complete has been the chief aim of the government during the reigns of the present emperor and his father. It is well to look at this from the Russian official point of view. In 'La

Russie à la fin du 19^e siècle,' a volume edited by M. Kovalovski, we find the following :—

'Ce n'est qu'à l'aide d'un puissant mécanisme administratif qu'il fut possible de créer et de resserrer les liens unissant et rattachant les uns aux autres les peuples de races et de langues différentes, constituant cet immense empire; aussi depuis la période muscovite, l'idée de la centralisation administrative a-t-elle été poursuivie avec une inébranlable persévérance. Grâce à la politique des grands-ducs muscovites, le pays fut unifié bien qu'ouvert sur toutes ses frontières et subissant, durant de longs siècles, l'invasion de tous les peuples; ce pays n'a pas pu défendre et conserver son indépendance qu'en remettant toutes ses forces entre les mains d'un seul. La longue lutte soutenue tour à tour contre l'Occident et contre l'Orient, qui semblaient disputer la plaine qui les sépare, accéléra la concentration de pouvoir. Et ceci est un des phénomènes les plus caractéristiques de l'histoire de la Russie.'

When one remembers the diversity of conditions, races, languages, and religions with which this central government has to deal, one may well wonder, with Mr Norman, at the well regulated outward appearance, the smoothly working wheels of official life. But every now and then even the man in the street, who cares little for Russian internal affairs, is struck with horror or compassion as he reads of a Kishineff massacre, or the pathetic and dignified appeal of prominent Finlanders against a tyranny they are powerless to oppose, or the story of starving peasants driven to extremities but unable, because of legal restrictions, to leave their famine-stricken districts.

There is one test of a civilised country which is now universally recognised. Religious freedom is held to be essential to national greatness. Let us see briefly what this means in all the Russias. The governing class, drawn from inner Russia, belongs, of course, to the strict orthodox Greek Church. The Baltic provinces are Lutheran, Finland is Protestant, the south-western provinces contain a large proportion of Roman Catholics and Jews; in the Crimea and on the middle Volga are Tartar Mohammedans; in the Caucasus is a perfect babel of languages and consequently of creeds. Religious tolerance, initiated by the reforming Tsar, Alexander II, is one of the tenets of government, and is nominally in

force all over the empire. At the same time we have the authority of Sir D. Mackenzie Wallace, who certainly cannot be accused of Russophobia, for the statement that orthodoxy, nationality, and autocracy—the systematic spreading of the religion, language, and administrative functions of the dominant race—are the great aims of the present government. It may well be argued that these are only wise methods for unifying the heterogeneous empire; but, taken in conjunction with the persecution of Jews and the abrogation of Finnish constitutional rights, it must be allowed that the unification of Russia is costing her people dear.

In Russia everything is done from the top. Private initiative is suppressed, just as individual rights are ignored. After the Crimean war, which revealed many *lacunae* in local government, Alexander II created the bodies known as *zemstvos*, whose position was afterwards modified by Alexander III. As there is some misconception as to the extent and functions of the *zemstvos*, a short description of them may be useful. They are simply rural municipal bodies—which, it should be mentioned, exist only in inner Russia—elected by the people from candidates selected by the governor. Their functions and powers are limited, and concern only such matters as sanitation, roads, and fire-brigades; and they are absolutely under the governor (appointed, of course, from Petersburg), who can at any time veto their propositions. Similar restrictions have been applied to the so-called self-governing municipalities and to the communal peasant governments, so that at the present day representative government is denied in any form to the people, whose one elective body, the *zemstvo*, is not freely elected, and has neither administrative nor legislative power. The *zemstvos* and the municipalities, however, excluded as they are from any control, have the privilege of supporting the great bulk of the schools: they supply the school-houses and current expenses.

The reactionary tendency is allowed by the most friendly critics to have been particularly strong in the present reign. M. de Witte and M. de Plehve, the principal initiators of this policy, are of the opinion that it is the only way to tie the unwieldy empire together. Local autonomy, individual rights, freedom of speech

and of the press, would break up that autocracy upon which the salvation of Russia depends. In a word, the empire must be fastened together with chains of steel. The recent manifesto of the Emperor, which was taken in this country as the beginning of an era of 'sweetness and light' for the 'other half' in Russia, has been definitely proved, by people who were not dependent on a Reuter interpretation of its ambiguous language, to mean about as much as the Imperial edicts of the Dowager-Empress of China.* The 'Moscow Viedomosti,' says the 'Times' correspondent (who has since been ejected from Petersburg), proves by quotations from the manifesto that the Emperor is resolved to maintain in their entirety the principles of absolute monarchy and the orthodox church; it says that the words of the manifesto put a definite end to the illusion that local elements were to obtain more freedom. In a word, the Emperor may be likened to Rehoboam, who said to his people, 'Whereas my father did lade you with a heavy yoke, I will add to your yoke; my father hath chastised you with whips, but I will chastise you with scorpions.' It need hardly be said that the Emperor, whose humanitarian aspirations are well known, has been convinced by his advisers that this is the course which in the long run will prove of most service to the empire. The question which every thoughtful man must ask himself is, How long can this government by a small minority last?

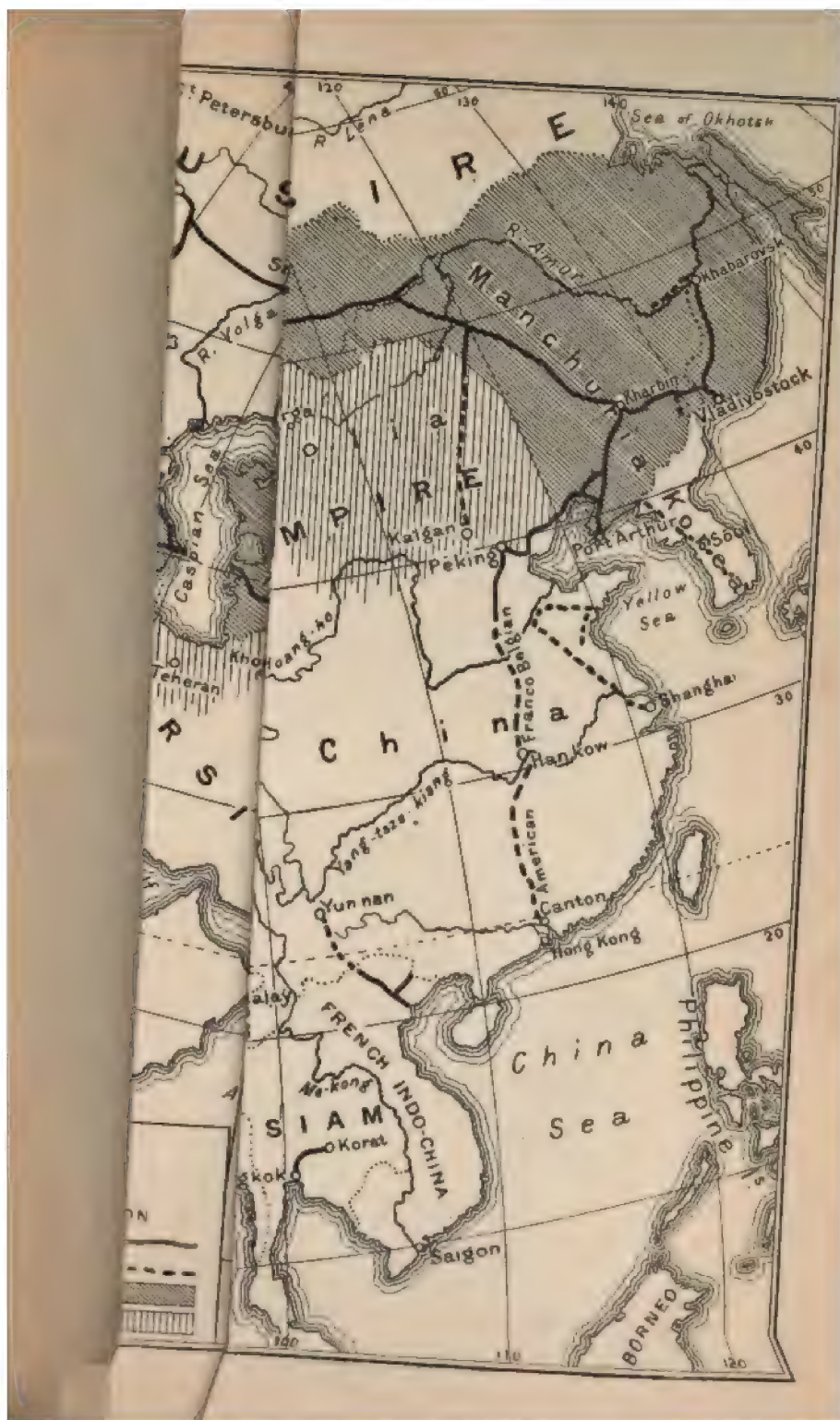
A curious outcome of this centralisation and bureaucratic government is the fostering of socialist tendencies. Even the state itself leans towards socialism by interfering with industry and wages, and by its monopolisation of such works as railways and other communications, of forests and domains, mines, fisheries, and many other departments, among which the most important is the spirit monopoly. The Russian peasant, realising the futility of individual effort, forms an *artel*, or association; and every department of labour is made up from these organisations.

The social fabric in Russia has been, until recently, of simple composition. The nobility, owners of the soil, stood absolutely apart. Their only career was that of

* See an article in the 'Fortnightly Review' (June 1903), by E. C. Long.

arms, and their power as a class was paramount. The peasantry were, and still are, as low in the scale of civilisation as is possible in Europe. Ignorant, illiterate, without hope or ambition, they have risen very little since their liberation from serfdom. Between the extremes comes a small middle class, from which the universities are recruited. The growth of industrialism and the consequent increase in urban population has not only enlarged this class but has created another, a proletariat composed of workers who, intellectually, are considerably more advanced than the agricultural class. They meet workmen from other countries learn the meaning of organisation, and realise their position. All, it may be said, are socialists, not unconsciously, like the peasants, but with full consciousness; and they hold the tenets of socialism in the extremest form. The official class is drawn from every rank, and a man of ability may rise, as M. de Witte has done, from obscurity to the highest position, but only, as a rule, by exhibiting *in excelsis* those qualities which make a good official from the Russian standpoint.

It is obvious that, with a system specially calculated to stamp out individualism and to exalt the official, who in his turn is absolutely dependent on Petersburg, much must depend on the character of the men who are sent to govern the far-off dependencies. We send our best to our dependencies; Germany made a careful selection of officials for the government of Alsace-Lorraine; but Russia only sends her worst to eastern Siberia or Central Asia; and the officials themselves regard their life as banishment, which must be compensated by making as much money as possible during its duration. The colonists sent out are not at all the class of men who have made Canada or Australia; and it is difficult to foresee their future were the strong arm of the central government, on which they depend for everything, withdrawn. In such circumstances the actual Russianising of the conquered territories cannot be satisfactory. The people are quelled; in many cases, as in the Khanates, they are better off under Russian rule, and know it; but they retain their own nationality, and will continue to do so. The Russianising efforts have failed nearer to the heart of the empire, so that it cannot be



expected that they will be successful in Asia. Despite this fact there are several circumstances that make Russia's dominion in Asia secure. In the Chinese territory she has to deal with people who care little or nothing about the personality of their rulers. Accustomed for centuries to submit tamely to a Manchu tyranny, it is a trifling thing to them to change their masters, so long as their traditions and customs are unviolated, and they have ample scope for trading. A Chinese rising against Russia is exceedingly unlikely, and a Central Asian rebellion still less so. In the Caucasus there is too wild and confused a medley of races and interests to make any organised resistance possible.

Notwithstanding these strong points in her position, Russia is face to face with a severe test. The policy of dragooning an empire—of governing with the mailed fist alone, by means of an official horde whose demands become greater every year—this cannot long withstand the shock of contact with civilising tendencies. Both in Europe and Asia retrogressive Russia is brought into close relations with progressive nations; and while the wiser spirits disclaim all desire for violent reforms, there is a rapidly growing body which demands moderate measures to secure equal rights and justice for all ranks of the community. These men are no longer confined to the university circles, which could be punished at will, but are found among leading land-holders, who express themselves openly, but are not touched by the government. When they join hands with the proletariat—as they probably will—the body of opinion will prove too strong to be ignored or explained away; and, when that time comes, we shall see whether the colossal empire, raised by the efforts of a mighty bureaucracy, will fall to pieces with the bureaucracy itself, or whether the Russian national ideal is sufficiently strong in every part to hold it together.

A. R. COLQUHOUN.

Art. VIII.—SIENA.

1. *A History of Siena*. By Langton Douglas. London: Murray, 1902.
2. *Our Lady of August, and the Palio of Siena*. By William Heywood. Siena: Torrini, 1899.
3. *The 'Ensamples' of Fra Filippo: a study of Mediæval Siena*. By William Heywood. Siena: Torrini, 1901.
4. *A Pictorial Chronicle of Siena*. By William Heywood. Siena: Torrini, 1902.

IF good old books were not forgotten, there would be little need for new ones; and the trade of some modern authors would be in a bad way. In 1846 Captain Napier published, in his '*History of Florence*,' a monument of sound and well considered work, which, though difficult to procure, is still procurable. Seeing that students of Tuscan history know its worth, and historical scholars—Professor Villari among them—have testified to its permanent merits, it would be going too far to say that it has not been read. Certainly, however, it is unknown to the class which would be all the better for it—that unending procession of tourists who, fortified by Mr Ruskin's smallest book and George Eliot's worst, attack the Grand Duchy at the capital, crowd Savonarola's cell in San Marco, and the site of Giotto's frescoes in Santa Croce, and thereafter take the train to Siena with no better laid preparation than a glance at Baedeker.

A still more flagrant case is furnished by the fate of Professor Villari's '*First Centuries of Florentine History*,' than which a more lucid exposition of a subject full of obscurity was never penned by man. It is the last word upon the character and growth of the Florentine state, the wisest and the shrewdest word. Its two volumes are to be had in admirable translation and convenient form. *Habent sua fata!* they are unread. Dealing exhaustively and incisively with the birth, the enlargement, the aims, necessities, and ambitions of Florence; showing how inevitable was her final dominion over her sister nations; having Dante ever in view, so that the reader can perceive not only how much the poet was of his time and race, and in how far he transcended it, but just why he failed of his hopes and just where his enemies saved

the state—if the tourist wishes to understand why Florence prevailed, it is all here; if he wishes to relate his poet to his city, here he has the clue. But no; he wishes nothing of the sort, and cares for none of these things. It is for emotions he comes; and having none of his own, nor means of evoking them, he must buy them ready-made. 'Mornings in Florence,' taking for granted the very things which Professor Villari is at pains to set forth, or such a well arranged catalogue as the late Mr Grant Allen's, taking nothing for granted, but frankly offering emotional sandwiches in the public marts—these are the staple of tourist diet. Captain Napier and Professor Villari, too busy or too much in earnest for such traffic, share the retirement of Von Reumont's 'Lorenzo de' Medici,' and Dennis's 'Cities and Cemeteries of Etruria,' and are to be found darkling in the shelves of the judicious, and only there. Not a bookseller in the Tornabuoni will expose them in his windows.

But while Florence—with a history behind her which comprehends that of all the neighbouring communes she absorbed, and one, moreover, which rises from mere local narrative to a definite place in that of Europe—has been well served by her historians, and very ill by her guests, who will not read them, here comes Professor Langton Douglas to champion Siena—whose history is quite without significance—and confidently appeals to a large public. Assuredly, also, he will have his reward. By the side of his gay green cover—with Siena *en vignette* in the midst—his abundant photographs and easy print, the squat little volumes of Captain Napier look as withered as dry Bohns; after his light and savoury *hors d'œuvres*, to settle down (if we may so put it) to the plain roast and boiled of Professor Villari's providing, is to demand an effort of digestion which no tourist, bored or to be bored, will attempt. History made easy for travellers made comfortable is in the nature of the case; but here is an added luxury not hitherto essayed by English historians: local history taken out of its hoddin grey and robed in the mantle and invested with the scroll of Clio. 'Paulo majora canamus' is a respectable aspiration; and no one will quarrel with Professor Douglas for breathing it before he wrote. But the book is large, the matter something small. We shall urge him to pursue the

eclogue before he attempts the study of, say, Pisa on this scale. 'Si canimus silvas, silvæ sint consule dignæ.'

For we shall repeat that of history in the proper sense, of significant, correlated history, Siena has none whatever. Being what she is, one of the myriad nations of Tuscany—among which are to be numbered the Samminiatesi, the Pratesi, the Settignanesi, and the Corbignanesi, the inhabitants, in fine, of every little white-walled village on every little olive-blurred hill—such being her existence, she has a biography, if one could by pains get at it, which is the sum of her character and environment. The things which stir the pulse of every sojourner in her solitudes—the blend of the tragic and the trivial, her grandiose building, her lovely and frivolous people, her mystical art, the memories of her saints, the fragrance of their names—are worthy to be felt; proper objects of enquiry for the archæologist, and not to be lost sight of by the historian who shall build with his bricks. More than these she has not to give, and could not have had.

Born, as every other Tuscan nation was, of a Frankish graft upon an Etruscan stock, she endured, with every other, the same phases of development, and shared, with every other but one, the same unavoidable fate. Whether Bishop or Gastaldo was the nucleus round which the little body-politic was formed, matters hardly anything to the traveller in her quiet and shadowed streets. Suffice it that we find a commune in the twelfth century which is at war with Florence in 1141. Wars—if raids and counter-raids can be so called—with the feudal chiefs of the hills absorb a century; slowly the commune is too many for the mountain-thieves, Aldobrandeschi of Monte Amiata, Pannocchieschi of that dreary Volterranean country, brigand-haunted now as then: one does not need their names. Florence went through the same courses with her Uberti and Alberti, driven to them by the same needs. What Tuscan state did not?

Before a quarter of the thirteenth century had gone by, the last of her neighbours fell in to Siena. In 1235 or so the government of the Ventiquattro was established under Provenzano Salvani, greatest of the Sienese, and Bonaguida Lucari, one of the most pious. The Ghibellines of Florence, chased from their own city, became guests and allies. In 1260 was fought the red field of Montaperti,

by virtue of which crowning mercy for four or five years Florence virtually lay at the feet of Siena, and was only saved from lying literally so by the daring and patriotism of Farinata degli Uberti. Every reader of Dante has pictured the great scene at the Congress of Empoli: all the little savage states yapping and snarling at beaten Florence, and Farinata, 'with his face gravely perturbed,' confronting them. They yapped and snarled, but they did no more. Followed three terrible years, each with its smashing blow, for Siena and the Ghibellines—Benevento in 1266, which sapped their prosperity; Tagliacozzo in 1268 which made a breach in their walls; Colle in 1269. The capture, the death, the shameful fate of Provenzano Salvani made it out of the question that Siena could ever be more than a provincial town. Except for the last struggle, when she was brought into the vortex set swirling by Cæsar Borgia, and went down in it, the relations of Siena with history cease in 1269.

Feuds, vendettas, faction-fights, which count for so much in all Tuscan story, make up the rest of Siena's. They were never so paralysing as the Florentine or Aretine, nor pursued to such ravenous lengths as the Pisan, nor spread so widely as the Pistolese; in fact, they were confined to two families, and made little or no stir outside the *contado*. The Salimbeni and Tolemei were protagonists in the little melodrama, which began about 1315 and did not stop until Duke Cosimo de' Medici stopped all; but once more they are without significance either to history or to the tracery of local politics. The story of government ran the usual Tuscan courses. The Twenty-four went down after Tagliacozzo. It had been a temperately compounded oligarchy, half feudal, half mercantile. The Nine, who followed them, were frankly *bourgeois*, with money to lend and bills to discount: the plague killed them, and the Twelve reigned in their stead, a government of small tradesmen. Theirs was the day of the Condottieri—free-riding, free-booting gentry, 'Enemies of God,' 'Companions of the Hat,' Companies of St George, White Companies—Hawkwood and the likes of Hawkwood, petty raiders, making way for greater men of larger ideas—Castruccio, Sforza, Piccinnino, Montefeltro. Such a government, bolstered by such buttresses, could not last, and did not. In 1368 the remnants of the old

factions arose, carried the Palace by assault, and made opportunity for the artisans. There were great days for the *popol' minuto* in 1371 or thereabouts; days for the 'Company of the Grub' and their redoubtable leader, one Domenico, an old-clothesman with a very Siennese knack of piety and murder.

But why pursue the tale, which has been that of every town in Tuscany, and is exemplified once and for all in that of Florence? Upon the shoulders of the Riformatori of Siena, just as surely as Cosimo 'Pater Patriae' upon those of the Ciompi and their sequels, climbed one Pandolfo Petrucci to the tyrant's chair, and might have held it but for two things: the Visconti-Valois marriage was at last to have its reward, Europe was to be let into Italy—this, and the fact that Pandolfo had no descendants worth a rush. Professor Douglas, by the way, thinks meanly of Pandolfo; Machiavelli thought highly of him, and Professor Villari is of the same opinion. Students of the man and his times will take their choice of sides, remembering, however, that Machiavelli had a hand in most of the rubbers he describes. Pandolfo Petrucci had to contend with Cæsar Borgia at long odds. Against the papal battalions what had he but the name of the King of France? It may fairly be said that he made a match of it. He outlived Pope Alexander, saw one of his sons made cardinal by Pope Julius, and died leaving his tyranny intact to the worthless bully, his son Borghese. If this Borghese had used his inheritance as Cosimo Primo used his when he got it, there might have been a possible history of Siena. But he was worse than Piero de' Medici in this at least, that he could not beget a Lorenzo.

The Petrucci dynasty, so to call it, came to an end in 1524; and thenceforward the end of Siena as a state was only a matter of years. The Emperor Charles marched in in 1526, and his Spaniards were expelled in 1536; but in 1553 Don Garcia brought them back, and in spite of Piero Strozzi—a futile, explosive Florentine outlaw—in spite of the matchless Monluc, in spite of the noble lady Livia Fausta and her company of Amazons, in spite of Brandano, in spite of Madonna—in 1555 that brave Monluc walked out and Marignano walked in. Two years later Siena was handed over to Duke Cosimo. First Tuscan state to be marked out by Florence for conquest,

she was the last to fall. Why she was so marked, and why she was doomed to fall, are questions which belong not to Sienese history, but to Florentine, to European history.

Now, out of this and such familiar excursions as it may afford him, Professor Douglas has compiled his 'History of Siena'; and while commending, as we cheerfully do, his industry, accuracy, and general level of attainment, we cannot forbear the objection that, with so little story to tell, this grand apparatus is otiose. It is also fair to complain that the chapters which deal with the tale sketched above are superficial and what is called 'popular' in treatment. Our view, in short, is that the book is either too big or too small. Of archæology, of lore, of humours, the lover of Siena and the Sienese can never have enough. Very properly and very naturally, nearly all the vernacular literature of the place is concerned with that. Siena has been better served by the writers of brochures, *mémoires pour servir, memorie per nozzi*, and the like, than Florence herself. It is true, as the Professor points out, that there are no modern historians of Siena; but how should there be historians where there is no history? Here, however, we have no dilettante's brochure, but 'A History of Siena' in 476 pages.

The result of a candid reading of the work is a sense of disproportion of a singular kind: there seems undue tenuity in one part, excessive fullness in another. The omissions—for which there is no excuse—are extraordinary. St Catherine has a chapter, but St Bernardino, one of the wittiest Tuscans and quite the wittiest saint ever caught up into the clouds, has two pages and a half. Where is the Madonna di Provenzano, hollow-eyed, armless goddess of three centuries' devotion? One can hardly mention the name of Siena and not call up her woeful face. Once upon a time she was a Mater Dolorosa, seated—and unvisited—in her affliction over the lintel of a mean house in Provenzano, her dead son upon her knees. The Spaniards shot away her arms and their burden, and chivalrous Siena adored her from that hour. Now she is to be seen in terra-cotta in every little shop window; but Professor Douglas knows her not. He says what he has to say of the Palio of August in a sentence:

Mr Heywood, the other of our authors, gives it easily a volume. The Professor does not realise that more matter of interest hangs upon that revel of the dog-days than upon all the politics and art and ceramics put together. For the visitor who dares the brawling multitude, the dust, the flies, the blare of flags, and sees those hardy little horses fight their way about the burning field, may uncover, as it were, the two quick spots left in the body of Siena; the first is devotion to Madonna, the second the rivalry of the *contrade*. The second, rightly touched, will reveal to him the substantial nature of the place; but from the first he may still win his way deep into its wild heart.

The prime cause of our dissatisfaction with Professor Douglas is this, in fact, that in his account of Siena he has left out the Sienese. Difficult as they may be to know, at once 'coming on' and 'holding off,' loving not, as we once heard it put by one of themselves, 'a fly on the nose,' they still are in very truth what they have always been from the days of Fazio degli Uberti, from those of Dante, until now. They, and they only, have made Siena what it is—these crack-brained Pier Pettiguanos, Alberos, Sapias, and the rest; the beautiful, salient, flushed hill-city is in reality the vesture of their spirit. Tragic, futile, dauntless, ardent, amorous, unhappy, La Pia stands before time as the emblem of her nation, historically true, 'Sienà mi fè, disfecemi Maremma.'

What was said of the Celts by a Celt, 'They went forth to war, but they always fell,' is over-true of Siena and her high-blooded people. They lost, as we have seen they must, in the long tussle with Florence; they dedicated themselves to their Mistress, and were four times heard, but she forsook them at the fifth, in their hour of utmost extremity. They conquered the sea-board but never won to the sea; they began the most stupendous church in Italy but finished not more than one quarter of it. Their one great artist—Michael Angelo's master—made for them his greatest work, the Fonte Gaja; but they broke it, or suffered it to be broken, and one must go to Lucca or Bologna to study Della Quercia of Siena. Their painting, if we are to credit Professor Douglas, began upon a scale of glory unattainable by Giotto; it dwindled off into a school of trite copyists and

shallow chiaroscurists, betrayed by Pintoricchio, the driest of the Umbrians, and Sodoma, the emptiest scholar Leonardo ever tried to fill. For grace and beauty (as of panthers) the Sienese women have been famous, and are famous. Quick and proud, high-spirited and vivacious, they are inconstant lovers, and in the old days they were even so. They fought like Lapiths on the walls when Marignano and his Spaniards held that last grim leaguer for a year and a half; but when the capitulation was signed they threw themselves into their enemies' arms, and welcomed the killers of their kin with carpets in the windows and flowers for their feet.

‘Or fù giammai
Gente sì vana come la sanese?’

cries the keen, great Florentine, scorning this chivalrous, feather-headed, mettlesome race. And well he might, being of whom he was. They went forth to war, but they always fell.

Let us turn now to the second part of Professor Douglas's History, and consider in his company the arts and letters of Siena. The single chapter devoted to ‘Literature and Science’ is good measure for a nation which attained no eminence in either. One poet, Cecco Angiolieri—unless Perfetti the *improvvisatore*, whom Monsieur de Brosses admired, is to be reckoned; one novelist, San Bernardino; one humanist, Æneas Sylvius; one historian, Malavolti; and the tale is told. Professor Douglas gives two bad reasons for the absence of literary faculty and one good one; so good, indeed, that (if it is true) it is impossible to have a better. ‘The Sienese,’ he says, thirdly, ‘were not a literary people.’ ‘Rem acu’! Can there be a better reason for the absence of literature in a race of men? That the Sienese, as he urges, ‘wasted their energies in political strife,’ is beside the mark; for what else, pray, did every other people in Tuscany? And if political excitement forbade artistic energy, why, upon his own showing, were the painters so active? Had he rather pointed out that literature demands leisure of the heart—which may perfectly subsist in the midst of a whirlwind of politics—and that in Siena there never was any such blessing, we should have had no quarrel with him, for both terms of that proposition are true. Leisure

of heart can always be secured by the poet whose heart insists upon it. Dante had it, though he was seethed in the Florentine ferment, and wandered abroad from bitterness to bitterness. That heart which he gave into the green-eyed lady's keeping in her ninth year he never asked back again.

But the Sienese never had their hearts at rest. Two love affairs at once kept them continually astir, neither of them within the Florentine grasp, and neither of them inductive of literary exercise. The first was chivalry, the meat of the eyes, the second piety, the wine of the soul. These are ardours which involve a splendid strenuousness in pursuit fatal to letters; and they were blended here in a way peculiar to the Sienese among Italian peoples. For the Sienese were militant pietists, and devout chevaliers. Their service of the Virgin was exactly feudal; she was their suzerain, their liege lady. At one time or another every armigerous male in the city must have put his hands between her hands and sworn to be her man. There is room for passion in all this, but none for artistry. If Dante was too great, Petrarch was, in a sense, too small a man to have been a citizen of the Virgin's city. There was not enough freedom from preoccupation either for a humorist like Sacchetti or a miniaturist of Boccaccio's sort. In art and letters, as in most other fine courses, 'tis love that makes the world go round; and it may be love of God, or country, or a woman. But another love there must be mingled with it—the love of paper and ink. For that kind of love the Sienese had no time to spare.

When we pass to the arts, by which Professor Douglas, with every other dilettantist of our acquaintance, means the plastic arts, and essentially the art of painting, we find his sense of proportion, or rather the absence of any such sense, playing him dismal tricks. He gives one-and-thirty pages to architecture, thirty to sculpture, and no less than ninety to painting. Now, considering that in sculpture the Sienese did contrive to beget a performer of the highest rank in Jacopo della Quercia, an artist the precision, dignity, and severe beauty of whose works have put him on a height which not Donatello's vigour and observation enabled him to reach, and have established him, in our humble opinion, second only to Michael Angelo;

considering that no single painter can be instanced whose work rose above a decorative ability by no means equal, for instance, to that of Crivelli, a mediocre artist in the great school to which he is allied; considering, on the other hand, that the street architecture of Siena, the palace-building, that is, of her great days, can hardly be matched out of Venice, and is quite unapproached by that of Florence—considering these things, it does seem a curious distortion of focus which brings Professor Douglas to see right proportion in a chapter upon Siennese painting half as long again as the two on architecture and sculpture put together.

Our regret is the deeper in that what he does say of architecture is good so far as it goes. His judgment upon the Duomo, that it is nothing akin to French Gothic, but due, rather, to some Pisan designer, is warranted by study. San Galgano, ruin though it be, is sufficient to support him; and he has our hearty agreement when he concludes that the over-wrought and purposeless façade is an imitation, and a bad one, of that of Orvieto. The cathedral church of Siena, indeed, striking object as it is from any neighbouring height, with the square striped shaft of the belfry running up beside it like a spear, and its grey dome a valuable spot of colour in a gaudy *ensemble*, this church, nevertheless, is a feverish, uneasy business, riotous outside and unrestful within. Our author, very appositely, quotes the Grand Duke Francis who, when petitioned to build a *manicomio* in Siena, replied, 'Shut the city gates and you have your madhouse ready-made'; and goes on with equal truth on his own account to say that

'there is something in the Siennese temperament which a keenly practical race like the Florentines naturally enough regarded as a strain of insanity. And this quality manifests itself, I think, in their national temple. The Duomo of Siena seems to me to be the expression of a temperament never quite sane, never quite at harmony with itself, and yet a brave, sympathetic, kindly temperament.'

By sympathetic he probably means *simpatico*, which is not quite the same thing: and it is all quite true. 'Gente si vana come la sanese!'

Let us betake ourselves to the consideration of that school of painting which absorbs ninety of the Professor's

pages upon art. We are bound to say that we think he takes it too seriously. The most enthusiastic visitor to the Belle Arti must needs form two generalisations upon his first inspection, from which we are pretty confident he will have no material reason to depart as his acquaintance with the gallery ripens. The first is that the Sienese, from the twelfth to the fifteenth century, painted little but the Madonna, and the second, that they painted her flat. A rocky background here and there, a suggestion of an horizon somewhere, a sky which is neither black nor gold, are not enough to break down the law. It is the fact that Sienese painters were illuminators from first to last—with one exception, to be noted in due time. From Duccio the Byzantine to Taddeo di Bartolo, from Benvenuto di Giovanni, the superb embroiderer, to Matteo and Neroccio, the fantastic, the neurotic, there is but one subject, the 'Sacra Conversazione'; one treatment, the gilder's. Whether with the blue background and diapered crimson curtain of fresco, or the *fondo d'oro* of the altarpiece, the miniaturist method persists; and it is impossible to deny the charm it has, due very much to its cloistral, recollected air, its flavour of the oratory, the very intensity of its limitations, but in no small degree also to its lavish ornament and facial beauty.

It would be difficult to get more magnificent wall-covering than the great devotional fresco in the Palazzo Pubblico, or types of more refined spiritual beauty than those of Benvenuto and Matteo di Giovanni. They are, moreover, essentially national types, than which there are no lovelier in Tuscany. Matteo's Madonna (in a halo of golden straw) walks the Via di Città to this hour, with the same ivory tints, the same doubtful smile. Her green eyes sparkle and peer as ever they did. Half the host of Benvenuto's heaven may be seen in the Campo in those white-hot days of August when the Palio is running. But painting is more than outline and surface ornament; with all due respect to Professor Douglas, there was nothing in Siena of what Giotto, Piero della Francesca, Mantegna, Giorgione understood by the art. It may be a question, when discussing the absolute of the matter, how far any Italian painting whatsoever may stand beside that of the Low Countries; the quarrel is an old one, and 'somewhat musty.' But, like for like, there can be none

at all that where the Florentines pushed up from height to height of mastery over scope and method, the Sienese never rose above a softened and elegant Byzantinism. Fra Angelico himself, the painter of faëry without peer, is a realist when confronted by Sano di Pietro.

For one moment, in the case of one man, there promised to be a break with the old traditions. If the painter of the Allegories in the Palazzo Pubblico—Ambrogio Lorenzetti, despised of the Professor—had been encouraged to pursue his bent, there might have been a Benozzo Gozzoli of Siena, and a Ghirlandajo to come after him. Then could we have had a school of portrait painters to give us *Æneas Sylvius* and his household, Pandolfo Petrucci and his family; or those noble ladies, the Signora Laodamia Forteguerria, the Signora Livia Fausta, the Signora Piccolomini, as Monluc saw them in their gear of war.

'Toutes les dames de la ville de Sienne se despartirent en trois bandes. La première estoict conduite par la signora Forteguerria, qui estoict vestue de violet, et toutes celles qui la suivoient aussi, ayant son accoustrement en façon d'une nymphe, court et montrant le brodequin; la seconde estoict la signora Piccolomini, vestue de satin incarnadin, et sa troupe de mesme livrée; la troisieme estoict la signora Livia Fausta, vestue toute de blanc, comme aussi estoict sa suite avec son enseigne blanche.'

A Florentine picture, here, of beauty never afforded by Florentines.

'Il ne sera jamais, dames siennoises, que je n'immortalise vostre nom, tant que le livre de Monluc vivra; car, à la vérité, vous estes dignes d'immortelle louange, si jamais femmes le feurent.'

But the Sienese, though they had ladies fair and free upon their walls at need, had no man to paint them there. The fashionable critics of the day decry Benozzo and Domenico. *'Non ragioniam di lor.'* Saving their respect, Benozzo had fancy and Ghirlandajo the eye of a lynx, and both could draw. Tradesmen though they may have been, they knew their trade. The Florentine painters were quick to get out of the pages of the Missal. They could not handle the colour of the Venetians, having

none of it to hand, and seldom the pattern of the Sienese; but they did discover, with the help of Hugo van der Goes, that this world is a busy and curious place, and that what men do under the sun matters more to the artist than what may be done with them beyond it.

Chivalrously, therefore, as Professor Douglas may lead off his ninety pages by saying that 'painting was pre-eminently the art of the early Sienese,' and that 'in this art Siena expressed herself more completely than in any other medium,' we must insist, in the face of the above reflections, in the face of the Palazzo Pubblico and Palazzo Tolomei, in the face of the Fonte Gaja and Guinigi tombs, and the bas-reliefs at Bologna, that painting was nothing of the kind; that the Sienese artists were most themselves in house-building, and more eminent with the chisel. Their painting was, in truth, a very small matter. The Professor expends many pages in proving that Duccio was better than Cimabue. Both were relatively bad. When he goes on to give him the cry over Giotto, he provokes more serious comment. Giotto had a genius which made dead things live. He made men and women out of crumbled earth and size; he cut ploughmen and plough-teams, sheep and goats, shepherds and flying horsemen, out of the slumbrous rock. His work, where it has remained uncontaminate (as at Padua, as upon the Florentine belfry), is able to stand upon its own merits, not to be shamed by that of any man, his successor.

The same assertion holds good of Niccolò Pisano. These two were not only forerunners, preparers of ways, stepping-stones to higher things; they were men of genius once and for all. It is as unsound to say that Giotto made Michael Angelo possible as it would be to suggest that but for Shakespeare there would have been no John Keats. Duccio may have painted the Rucellai Madonna, or Cimabue may. Duccio's picture may have been carried in procession, and Cimabue's may not. The probabilities are that each was so carried; for the ceremony was performed, not, as Professor Douglas seems to think, in honour of the painter, but in that of the Mother of God. It affords no proof of discrimination in the carriers, none of excellence in the carried; neither exalts the horn of the great Duccio, nor abases that of the great Cimabue. We may agree that the former's 'Maestà,

in the Opera del Duomo, is a stately piece, with the impressiveness which everything at once big and serious must needs possess. We do not need to compare the metacarpus or measure the finger-nails against some other masterpiece before we can go so far along with the Professor. But to oppose it to great design—as to the Angels at Assisi, or to the science and fire of Giotto—is to exhibit it for what it is. Life in his picture, if he can get it there; character in it, if he has any of his own; design, if he can comprehend that mystery—these are the qualities in an artist which endure; and no amount of grandiose scroll-work, nor *fondo d'oro*, nor gesso-embellishment, nor drawing in the flat, however beautiful, nor painting over gold, however fine, will prevail for one moment against them.

Mr Heywood, three of whose books upon the city of his adoption complete our list, writes gaily, learnedly, and well. Scholar by temper and Italian by predilection, he is archæologist rather than historian, one of those patient, insatiable hunters of the fact with whom the schools and studios of Italy have been filled from Muratori's day to our own, and whose labours, at the proper time and in the proper hands, will be the groundwork of the history some day to be written. Of that history, it need not be repeated, Siena's will form a very small part. Mr Heywood, having a sane eye for proportion and the saving sense of humour, knows that very well. He knows the size of his field and the worth of what it may grow; he has tilled it scientifically and extracted the last inch of its yield. This further praise is his due, that through all his raking in the rubbish-heaps of the Archivio he has never lost sight of the fact that the Sienese are the greatest treasure of Siena and have always been so. His excursus upon the *Assempri*—Ensamplers, Moral Tales—of Fra Filippo of Lecceto is devoted to this theme: what manner of men and women were they who built this proud city and adorned it, who earned the scorn of Dante, and the wrath of the Emperor Charles, and the praises of Monsieur Blaise de Monluc?

Far and wide as he wanders—and it may be owned that his liberal citations of passages, on things in general, from Mr Lecky's earlier works, from Buckle, Dean

Milman, and Monsieur de Montesquieu, would have been more suitably left in his commonplace book—he never loses sight of the cardinal truth that the *Assempri* of Fra Filippo, his demonology and astrology and edifying conclusions, are nothing in themselves, neither better nor worse than half a hundred of such compilations—but all in all in their illustration. Genuine collector that he is, he has 'Grangerised' Fra Filippo. The range of his reading, the fertility of his imagination are alike admirable; he has both the quickening power and the instinct to quicken. He can make the dead live by recording, by never failing to record, the little things whereby alone we can see them as they lived once. Nor is he afraid of a good story because it is an old one. Provenzano Salvani goes begging in the Campo; Farinata towers in the council; Monna Sapia looks out of the window and cries to God, 'Omai più non ti temo'; La Pia wrings her hands. If the Emperor Charles IV had come in his way—as he came in Professor Douglas's way, but in vain—to be sure we should have seen him whittling his willow-wand and prying about and about, as Matteo Villani showed him to us first. Such glimpses are the breath of history.

But Mr Heywood has descriptive talent of his own, and is on fire to use it. Let a single example of his method and his powers suffice. He quotes Fra Filippo's grim tale of the death of that Giovagnuolo, monster of cruelty, who was lieutenant and minister of infamy to the Aldobrandeschi of Santa Fiora, and adorns it after his manner with anecdote and reflection. Giovagnuolo and his devilries—for which the devil requited him at last—are not out of the common; but the Counts of Santa Fiora, his masters, loom large in any story of the place; magnificent robbers, who owned all the wastes about Monte Amiata and persecuted the commune of Siena for a century. Professor Douglas, of course, does not omit them; his account is good, so far as it goes, perfectly accurate and perfectly wooden. But in Mr Heywood's discursive page, here is the place—Santa Fiora, armed to the teeth; and here are the memories:—

'... Of all fair places in this fair Tuscany there are few lovelier than Santa Fiora, and none, I think, which bring home more clearly to the mind the violent days of old. A great gateway gives access to a bare entrance hall which

echoes to your tread as you pass through it into the oblong piazza which lies before the palace of the Counts. And, as Professor Barzellotti remarks, this impossibility of entering the village without passing through the old baronial halls impresses the imagination at the outset with the idea of a great feudal family dominating the life of the place. It is true that of the strong castle of the Aldobrandeschi nothing remains to-day, except, possibly, an old square tower, black and time-worn, and a massive spur of masonry, pierced with loopholes which give light to the cellars of its modern owners, and through which, perhaps—who knows?—that brave knight and gallant horseman, Misser Ghinozzo of the lords of Sassoforte, looked his last upon the sunlight ere yet “he died in prison by reason of his little eating.”

‘Indeed the modern palace cannot be older than the second half of the seventeenth century, when the Cesarini of Rome succeeded in Santa Fiora to the Sforza di Muzio Attendolo, who, in their turn, had obtained the wide lands of the Count Guido, the last of the Aldobrandeschi, more than two hundred years before, by marriage with his daughters. But the memories of the old feudal days still hang about Santa Fiora, and cannot be shaken off. You may wander through the modern pleasure of the modern Counts, and watch the trout in their fish-ponds, but you remember all the time that the river which feeds them is the same whereto that garden sloped in which Giovagnuolo was buried. You may walk the downward-slanting streets, interrupted every few steps by flat spaces and by parapets which open always downwards, allowing you to pass, by stairways and by swift declivities, to the long bare valley beneath, through which the Fiora brawls its violent way to the southward; but that dark tower overshadows you still. You may seek the old parochial church with its beautiful bas-reliefs, its silence and its pleasant gloom, and you may look out across the low-lying space between, to Monte di Selvena, where one of the Aldobrandeschi slew, long years ago, a fearful dragon, whose jawbone the kindly monks of the Convento della Trinità will show you readily enough if you ask to see it. You will never doubt the story there.’

This is good writing, and useful writing. Not history, but of the stuff wherewith history should be quickened if it is to endure.

Better than the ‘*Ensamples*’ is Mr Heywood’s little book on the Palio, because, while it is no less observant, vivacious, and well-informed, it is more strictly *ad rem*. It has been said already that two things make the Palio

essential to the study of Siena, past and present: the first, that it depends upon Sienese Madonna-worship; the second, that there depends from it the rationale of the Sienese faction-mania—the jealousy of *contrada* and *contrada*, which is an almost inconceivable thing, and nowadays, so far as our experience goes, an unique thing. For testimony to the first, one must study Gigli's rhapsodical performance, 'La città diletta di Maria,' and ponder his quite serious words, 'Che non sia giudizio temerario il giudicar Mistero di Maria in tutte le cose del popolo senese'; and to the second, the fact, which is well vouched for, that a wife of one *contrada* will leave her husband of another, and abide with her own people, until the Palio be won. To attempt any comprehension of the Sienese, therefore, without reckoning their love of God's mother and loathing for each other, is perfectly hopeless. Professor Douglas has fared badly without it: they form the beginning and the end of Mr Heywood's book, 'Our Lady of August,' the middle parts of which are filled with the most picturesque, sympathetic, and illuminative description of the city and her high day of festival it has ever been our good fortune to read.

Mr Heywood's work has that rare combination of humour and erudition, that even rarer blend of the critical with the enthusiastic faculty which makes good and wise readers, as it is followed from stave to stave. To love Italy and to give her lovers, a man must be a classic, something of a pedant, and a humanist. The past lives in every angle of the road; the forms are so precise, the air so clear, that exact scholarship is of the essence of the contract; and yet one must be tender with the people, see them the best thing in their country; be patient, be just, and yet a lover. Italy has been well served before our day by men of our race. The good Evelyn loved her; so did the brave Dennis, and Storey the American sculptor, whose 'Roba di Roma' should have earned him something like immortality. At the moment Mr Carmichael and Mr Heywood, each in his own way, are upholding the tradition. The palm is Mr Heywood's, on the whole; not so heady an advocate, but (as we hold) all the better for his temperance, certainly the more exact scholar, the shrewder observer, the more various writer.

We must commend, though we may not stay to examine, his third book, which concerns the famous 'Tavolette della Biccherna' of Siena, the painted covers of the Treasury minute-books which it was a point of honour for the Camarlengo of the year to commission before he left office. They form—with one or two unfortunate gaps—what Mr Heywood justly calls 'a pictorial chronicle' of the city; his book is a running commentary upon them. It is not necessary, so late in the day, to commend these curious and beautiful little pictures. 'Modest compositions and frankly Sienese' though they be, as Mr Heywood goes on to say, in them 'the beauties of the school are far more obvious than its defects.' This is perfectly true. Forced by the exigencies of their commissions to come out of church, the painters of Siena, without ceasing to be miniaturists, reported, and enchantingly, of a wider field than the sanctuary rails could hold. There are portraits, battle-pieces, landscapes, figure-pieces, among the *tavolette*; Sano di Pietro's 'Sanseverino Marriage,' for instance, and Francesco di Giorgio's picture of the kneeling Madonna, with walled Siena in her hands, are examples of what might have been the chances of the Sienese school if the virtues which were latent in its pupils had been given scope enough. But here, with regret, we must take leave of Mr Heywood, with hearty commendation of his learning so lightly carried and work so faithfully done. He has deserved well of his adopted home, the fair city on the three hills.

Art. IX.—THE ROYAL ACADEMY AND REFORM.

1. *An Inquiry into the Rise and Establishment of the Royal Academy of Arts.* By Robert Strange. London: 1775.
2. *Patronage of British Art.* By John Pye. London: Longmans, 1845.
3. *Report of the Commissioners appointed to enquire into the present position of the Royal Academy in relation to the Fine Arts.* 1863.

WHEN the Royal Academy was established by his Majesty King George III in 1768, the purpose of its establishment and the constitution of its government were set forth as follows :—

‘ We have thought fit to establish in this our City of London a Society for the purposes of painting, sculpture, and architecture, under the name and title of The Royal Academy of Arts, and under our own immediate patronage and protection: and we have resolved to entrust the sole management and direction of the said Society under us to forty Academicians, the most able and respectable artists resident in Great Britain.’

Now we shall hardly be wrong if we say that almost everybody in England at the present time who interests himself in artistic affairs imagines that King George III was thus led to establish the Academy, not only by reason of his own ardent desire to do whatever lay in his power for the arts of the country, but also in response to the persistent representations of the artistic profession generally of that day, headed by Sir Joshua Reynolds. It is undoubtedly somewhat of a shock to a student of the Academy’s history to find that this popular belief is scarcely borne out by recorded facts. In 1760 the first public exhibition of works by British artists was held in the great room of the Society of Arts in the Strand. In 1761, certain difficulties having arisen, the artists split into two societies—one, afterwards known as the Free Society of Artists, continuing for a while to exhibit at the Society of Arts; the other, afterwards known as the Society of Artists of Great Britain, holding their exhibition at Spring Gardens. This latter, apparently the more important

body of the two, seems to have had a somewhat stormy existence for seven years, mainly owing to the domineering attitude of its directors, two thirds of whom, at the annual election in 1768, were in consequence superseded. Though not himself one of the ejected directors, Benjamin West and the seven other members of the old directorate who had been retained in office sent in their resignations, and made common cause with the sixteen who had been turned out.

West had the ear of the King, and he used his influence to good effect. He represented to the King the dissensions which had taken place in the incorporated society, and his Majesty at once replied 'that he would gladly patronise any association that might be found better calculated to improve the arts.' Immediately Messrs West, Chambers, Moser, and Cotes set to work to devise a plan of the Academy. 'His Majesty took great personal interest in the scheme, and even drew up several of the laws with his own hand.' By royal command the whole business was kept a profound secret till the code of laws was completed. When all was ready, on a certain evening 'a meeting of thirty of the forty artists of whom it was intended that the Academy should consist was to be holden at the house of Wilton, the sculptor, in order to receive the code of laws, and to nominate the office-bearers.' Joshua Reynolds, it appears, had not been admitted into the secret of this movement; no consultation had been held with him respecting the formation of the Academy; but it had been privately arranged that he was to be the president, and to receive the honour of knighthood. At the last moment unforeseen trouble arose. On the morning of the day on which the meeting was to take place it suddenly became known to West that there was grave reason for supposing that Reynolds would refuse to attend the meeting, and was indeed out of sympathy with the whole notion of the Academy. At once West hurried to Reynolds's house; but only after a long interview with him extending over some hours was the latter persuaded to attend. On reaching the meeting he was at once, by preconcerted action, acclaimed president. That, once elected to the presidency, he threw himself into the duties of his position with sustained vigour, is, of course, matter of common knowledge. But of starting the idea

of the Academy, and being in any way responsible for its original constitution, it would appear that Reynolds was wholly innocent.

It is for a practical reason that we have begun this article with a quotation from the original diploma of the Royal Academy, and with a slight sketch of how that body actually sprang into existence. We are going to speak upon the question of Academy reform; to try to show why we think reform is called for, and what kind of reform would alone be satisfactory. In setting out our views on this matter we wish to appeal to members of the Academy itself, to artists at large, and to that considerable body of intelligent opinion which we may call the art-loving public. It is clearly desirable that from the outset our readers should understand a little how things lie; it is desirable, that is to say, that they should have some idea in general of the rise and constitution of the body whose reform we are asking them to consider. It cannot, however, be taken for granted that even artists, much less the public, are familiar with these things; and so we have at once briefly set forth this account of them as our opening. It is unnecessary for our immediate purpose to investigate the history further. What we have practically to do is to fix our attention on the Royal Academy as it stands to-day; and to this we turn.

But before we go any further let us here state once for all that we entirely deprecate any idea that what we are intending in this article upon the Academy can properly be described as an attack. Nothing could be farther from our mind. An august body such as this, which numbers amongst its members so many admirable artists, which has always numbered amongst its members so many admirable artists since its institution close upon a hundred and fifty years ago, is not a fit object for what is ordinarily meant by an attack, unless it can be shown to be abusing its position and privileges flagrantly. Certainly no sane person, talking calmly, and with a sense of responsibility, will pretend that any such scandalous abuse can be laid at the door of the Academy. In loose moments of intimacy, in moments of personal annoyance, men may be known to have spoken unguardedly and extravagantly on this matter, no doubt. But deliberately to suggest the existence of such an abuse

would be at once to put oneself out of court in every reasonable man's opinion as a critic so foolishly wild, or so jaundiced, that his criticisms would not be worth listening to.

It is the fate, however, of all human institutions, even of the most venerable, that seeds of decay should be set and grow in them. Years move on, conditions change, reform becomes natural, inevitable. It may be that at any particular moment, owing to these changed conditions, reform, to prove salutary, must be indeed radical. Yet it may also be that any given institution requiring such reform is incapable of effecting it of its own initiative. Under such circumstances, how is it to be set going? Almost certainly the compelling force will come from without. But for all that, we will venture to protest, there is no reason why it should not come in a way altogether friendly. Let us apply these remarks to the case before us.

Here is the Royal Academy, then, in our midst, with a history behind it of nearly a century and a half. On the surface, and to the ordinary eye, it may seem to present no cause for dissatisfaction. It enjoys the highest social countenance, the widest popular admiration. Yet those who are behind the scenes know that there is a different tale to tell. Amongst a considerable number of eminent artists, and a considerable number of intelligent lovers of the arts, the Academy has come to count for singularly little. Many of the former have ceased to send to its exhibitions, many of the latter have ceased to attend them. And the range of this indifference spreads. It is hardly too much to say that the more distinguished among the younger generation of artists, with their wider interests and increased opportunities of study and exhibition, are more and more growing to look upon the Academy as a closed door to them, but a door about which they need not greatly trouble themselves as to whether it is closed or not. They mean doing without the Academy. It is idle to tell any one who is familiar with the art world that this dissatisfaction does not exist, or is insignificant, or is not on the increase. But to some of us the spectacle is a sad one, and we would fain do something, if we could, to help mend things. From time to time rumours spread that even within the Academy

itself there are those who feel that everything is not as unclouded and of as good omen as superficial observers take it to be. These men would move a little if they could; furtively and tentatively they do move; but the weight of precedent and the shackles of comradeship are too much for them; they attain to so little of substantial worth that it amounts practically to nothing. From within the Academy, then, there seems faint hope of real amendment. Outside it is much discontent, now grown to be hopeless and indifferent. But outside it also are some of us discontented, indeed, yet *not* hopeless or indifferent. We believe that the Academy has a great future before it, upon which we desire to see it enter; but we are convinced that the one condition of its entering is reformation, and that a radical reformation.

Now the reform which we should wish to see in the Royal Academy resolves itself into three heads; a reform of it in its constitution; a reform of it as an exhibiting body; and a reform of it as an educational body. We will proceed to take these heads shortly in order, and show in each case what we believe to be the evil that calls for the reform, and broadly how we think the reform might be carried out.

In the first place, then, as regards the Academy's constitution. Its original constitution as a body established for the purposes of painting, sculpture, and architecture, whose sole management and direction was entrusted to forty Academicians,* seems to us—we will frankly confess it at once—an arrangement entirely out of date for any society claiming to represent, and acceptable as representing the art and artists of Great Britain at the present day. Popular opinion, no doubt, will not at once assent to this; but is it a safe guide? Unquestionably the public at large still takes the Royal Academy at the old conventional valuation. It flocks to the summer exhibition; it reads long and laudatory notices of the exhibition in the press; all appears to it to be going on happily as it has gone these many years past; and it imagines that the highest dream the ambition of any artist can indulge

* The Associates of the Royal Academy—a limited number—vote for the election of new members; otherwise they have no voice in the management of the body.

in is that of being thought worthy some day or other of getting elected a member of this supreme body. Such, no doubt, is the attitude of the public at large; but then, as regards art, the public at large has neither much seriousness nor much discernment.

And so it is hardly a surprise that, when we turn from the public to the artists, and to those who are intelligently concerned about art, we come across something very different from this easy-going contentment. These more interested and discriminating critics find much about the Academy that rouses their discontent, and they are not backward in giving expression to it. Their complaints mainly take two forms. Thus it is objected in some quarters that, even supposing the arts of painting, sculpture, and architecture were efficiently represented by the academicians, we have come to see that there are several other arts besides these, arts which at present are wholly unrecognised in the Academy; and that such a state of things is anomalous. Upon this point, a little later on, when we come to speak of the reform of the Academy in its exhibitions, we shall have a word or two to say. In other quarters it is objected that a rigidly limited, self-elected body cannot in the nature of the case be representative of an increasingly large profession; and that it is contrary to the spirit of our times that a body of this sort should be accepted as such, and consequently that claims made by or for it on our allegiance are preposterous. So long as such a body holds the field, grave injustice is perpetually being done. See how many men of eminence, these critics say, there have been in the past, even men like Albert Moore or Cecil Lawson for example, to whom it cannot be objected that they never exhibited within the walls of the Academy, who were kept outside it. See how many men of first-rate repute there are to-day, who have every qualification for election, yet who are kept outside it, and are likely to remain so. See some of those who have been, and are within it, who never at any time were by any serious artists recognised as first-rate. These are facts, they tell us, which cannot be gainsaid; and they are the kind of facts which must perpetually occur in the history of a body which, to put it plainly, has grown, for all its prestige and professions, difficult to discriminate from a private art-club. So long

as the Academy, they urge, is thus virtually such a club, discontent will be rife and reform hopeless; at most, there will only be deceptive tinkering at reform.

It is short-sightedness to treat these complaints as if they did not exist, or as if they only arose from ill-conditioned prejudice, or as if they were at any rate so few, and from such insignificant quarters, that really they did not matter. For, to tell the truth, it is by no means simply the heady youth or the disappointed aspirant from whose lips these complaints are heard. Men of established reputation, to whom academical honours are personally nothing, are to be found in plenty giving expression to them, though in sorrow, it may be, as the saying is, more than in anger. To such men it seems so pitiful that the Academy, with its great possibilities, should in part be blinded to its own and the country's higher artistic ends; and in part be so hampered by precedent and the wording of a charter that healthy and beneficent reform is forbidden it. Let us be clearly understood. We do not doubt that these complaints of the Academy's being unrepresentative of our modern ideas of a national art, and unrepresentative of the artistic profession, are well grounded. At the same time we do not doubt that, even if academicians listened to them and were anxious to remedy the evils complained of, they would find themselves tied hand and foot by their existing constitution, and be unable radically to remedy these evils. Upon this point, more presently. But the thing is, first of all, to get the academicians to listen, to get them to realise facts round about them, to see what artists and art-lovers as serious and eminent as themselves are feeling more and more, and what by and by, as things advance, even the great public itself will come to feel; to get them, in a word, to accept and make for the only lines of reform which can finally avail.

And what are these lines? We will state them, as they seem to us, shortly and plainly. The old idea, then, of a semi-private, semi-public body, limited in numbers, privileged, self-elected, yet claiming to be representative, must for good and all go. Such a body is, in the nature of it, out of joint with the times; it is a relic of an order of things different from that we are now content to accept and live under; it works ill to the interests of

artists and of art at large. Instead of uniting artists and the arts, its existence tends to disunite them; it tends to the multiplication of small bodies and schools, irritated by its inevitable lack of expansiveness, and too often driven by this irritation into rebellious extravagances of views and practice. Its individual members may be men of high ability and sympathetic temper, but they are debarred by the essential character of their body from healthy development, and from exercising in any fullness a healthy influence.

What, then, is to take its place? We answer frankly: instead of a rigidly limited body, a body which shall comprise all artists of repute amongst their fellows irrespective of numbers. Instead of a body comprising only painters, sculptors, and architects, a body on which shall be represented practitioners in every branch of the arts. Instead of a body the affairs of which are virtually in the hands of a few, a large body, such as we have indicated, in which every member shall have full rights of voting for election of its members, its committees, its executive, and of making his voice heard in all its business.

Such, in principle, is a sketch of the constitution of a reformed Academy of the Arts, which, in our opinion, would satisfactorily meet the requirements of our time; and anything short of this we believe would not satisfactorily meet them, and would not, therefore, command wide and permanent allegiance. Critics of our scheme may, of course, readily enough raise questions as to how the practical working of it could be carried out, and suggest real points of difficulty. Our reply at the moment is that if the principle of our suggested reform came to be accepted, at least so far as to be a basis for practical discussion, we should be prepared to show how we think it could be carried out as a working scheme; but that to enter upon such practical details beforehand would be idle. One criticism, however, on the scheme itself, as distinct from the detailed execution of it, may very naturally be raised, as we have indeed heard it raised; and some answer to it may be reasonably expected. The criticism is this. A strong point which you bring against the existing Academy is that it is self-elected; but, even if such an extensive society as you advocate were formed, unlimited in numbers and repre-

sentative of every form of art, would not, after all, that too be self-elected, just as the existing society is?

We answer that no doubt it would be so. The only alternative would be a body elected on the basis of an universal, or almost universal, artistic suffrage; and the notion of such a suffrage is impracticable. But between a small, limited, self-elected body, representative of only a selection of the arts, and a large, unlimited, though still self-elected body, representative of all the arts, the difference for practical purposes is nearly absolute. Where so many interests would be represented, and all their representatives would have, at least ultimately and on occasion, a voice in the management of affairs, it is certain that, within the limits of what can reasonably be looked for, the interests of art in general, and of the artistic profession as a whole, would make themselves forcibly heard and be adequately attended to.

We pass to the position of the Royal Academy as an exhibiting body. At present the Academy holds an annual exhibition during the months of May, June, and July. Substantially this is an exhibition of easel pictures in oils with a few water-colours—this, and but little more. A small section of the exhibition, no doubt, is devoted to sculpture. But, as sculptors are always protesting, it is but an inadequate display of their work under exceedingly poor conditions. Again, there is a room devoted to architectural drawings, and to sketches of work more or less immediately associated with architecture, as, for example, sketches of stained glass or of iron work. The architects, however, and the designers seem to be not less unanimous than the sculptors in complaining of the treatment which their work receives, and of the conditions to which they have to submit. A certain number of them send to the Academy exhibition, but it is only in the half-hearted spirit of men who feel they must make the best of a bad job. It is, on the whole, the same story with the engravers, the etchers, the draughtsmen in black and white. The complaints of these various artists may not reach the public ear. Now and again there comes a little stir, and a letter or two appear in the papers exciting a momentary attention; but, on the whole, the public remains ignorant of the wide-spread discontent which those who move in art circles know only too well. If those who complain

least are, perhaps, the painters in water-colour, the reason is obvious. The painters in water-colour have homes of their own elsewhere, in Piccadilly and Pall Mall; and it is to these that their more important work goes. Let it be further noticed that, in this enumeration of arts inadequately represented at the Academy exhibition, we have made barely any mention of what are known as the decorative and applied arts. For these, indeed, which nowadays have grown to be recognised as of high importance, practically no place of any sort is found. Here, then, is the Royal Academy of Arts, enjoying the highest social patronage and a wide-spread popular esteem, in the annual exhibition of which certain forms of art are not shown at all, certain forms are shown inadequately, and only one form, the art of painting easel pictures in oils, is shown on any effective scale.

We are aware, however, that there are not wanting advocates for leaving things as they are, whose rejoinders to this indictment are based upon two different grounds. The first set of objectors reply that, so far as the purely decorative and applied arts go, they do not come within the scope of the Royal Academy, and ought not to come within its scope; and that therefore any complaint on this head is irrelevant. The second set reply that to have an exhibition which would deal adequately with every form of contemporary fine art is, in view of the space that would be required for it, an impracticable idea. Moreover, it is urged, picture-painting is the most popular of all the arts, and the number of picture-painters will always be in a large majority, rightly having a claim to the best representation; and therefore other forms of art must accept this condition of things, and be as contented as they can be.

With the first class of objectors we would join issue at once. We are not prepared for a moment to accept the position upon which they take their stand. In the nature of things there seems to us no reason whatever why the decorative and applied arts should not enjoy precisely the same patronage as the arts of painting, sculpture, and architecture. As a matter of historical fact, in the earlier periods of art they did enjoy it; and nowadays amongst ourselves more and more are intelligent and cultivated persons growing to appreciate their impor-

tance. If the existing charter of the Royal Academy, therefore, does not allow it to embrace these arts, that only shows how ideas have developed since the day when its charter was granted, and how desirable it would be that application should now be made for a new one.

To the second class of objectors our answer would run thus. Their statement as to the preponderant popularity of picture-painting we accept entirely; we accept also their statement as to the consequent impossibility of any one exhibition dealing in an adequate manner with all the forms of art which should of right have their honourable place in it. Our solution of the difficulty, however, is a simple one—simple, that is, in principle, though, of course, the way of working it out must involve much arrangement of detail necessitating thought and prudence. Our solution is this: the Royal Academy, instead of having a single annual exhibition, must have, at the least, two. Let us for the moment suppose two. The distinction between these exhibitions might run broadly on these lines. The first, we would suggest, might be devoted to pictures, and to such forms of sculpture—for example, statues and busts—as are meant to stand by themselves. The second exhibition would be devoted to architecture, to sculpture and carving in their immediate connexion with architecture, to drawings and engravings, and to the applied or minor arts of decoration in general. Under this last head would come such arts as jewellery, printing, furniture, metal-work, embroidery, and, in short, all that is nowadays readily understood by the expression arts and crafts. Here, then, we should have a broad and practical principle upon which the two annual exhibitions might be worked, so as to give as fair a field as possible to every branch of the arts. Even thus, no doubt, in order to avoid overcrowding and to set off to advantage the articles exhibited, stringent rules would have to be drawn up as to the number of exhibits any one artist might submit and show. But that would be a point for detailed consideration and arrangement, certainly not beyond the powers of a practical body of men to settle satisfactorily.

There is one other matter under this head that we must touch upon, and it is a matter of the first importance. Even with the limited forms of art now admissible

to the Academy exhibition, it is not unfrequently a ground for complaint that a work has been judged, not by artists practising in the particular line of art to which the work belongs, but in some other line. It is not asserted, of course, that this happens as a rule, or that care is not taken to avoid it. Still, in the course of things it does happen, and obviously it ought never to happen. The danger of its happening in such exhibitions as we are suggesting, with the vastly increased range of objects to be judged, would undoubtedly be greater than it now is; but it is a danger that can be guarded against. The safeguard would lie in the adoption and rigorous maintenance of such a rule as this, that no work should be judged or placed except by a committee of artists practically familiar with that branch of art to which the work in question belongs. The arrangement for a number of such committees in our enlarged Academy might be a little exacting, but it would be practicable; and we are concerned not to devise a scheme which shall avoid trouble, but one which shall ensure efficiency.

Lastly, there is the position of the Royal Academy as an educational body. The mention of this aspect of the institution suggests immediately, to some, perhaps, suggests only, the Academy schools. Except in the preliminary stages of the schools, through which intelligent students pass quickly, and which are to be regarded merely as superior drawing-classes for putting young people through their paces, the system upon which the higher training is given is as follows. Different members of the Academy are told off, each for a month at a time, to act as visitors to the advanced classes. The same pupils, that is to say, are lectured and instructed in the same subjects by constantly shifting relays of teachers—men, be it observed, with different ideas about art in general, different aims in their own work, and different, often quite radically different, practical methods. We would not conceal from our readers that an eminent academician, indeed, has but lately been heard lauding these schools as the best in the world, and lauding them specifically for this very system of constantly shifting instructors. The enthusiastic expression of such a man's opinion on the matter is, no doubt, extremely interesting, and commands attention; but we confess that it has not

carried conviction to our minds, and we have reason to believe that it has not carried conviction to the artistic profession as a body. They treat it rather as a brilliant but unsubstantial piece of whimsical special pleading. On the contrary, amongst those who have themselves passed through these schools, as well as amongst those who have studied the history of art education in the past, or observed it to-day on the Continent, there seems to be a fair consensus of opinion that our Academy system of shifting relays of teachers, one in and one out, month by month, is far from fortunate in its results. They say that it bewilders, irritates, and disheartens students, and does not make for thoroughness. They protest that it is contrary to common-sense that a pupil should have half a dozen different ways of looking at art and of practising it sketchily set before him, instead of being perfected in the principles and assured method of a single master, whose teaching by and by the pupil can modify to suit his own individuality, when his student days are over, and he has been substantially equipped by a definite training to judge and assimilate for himself. They further state that, as a matter of experience, the system stands largely condemned by the fact that during recent years a large percentage of Academy students, from amongst whom have developed some of the most brilliant artists of the younger generation, have been led, through the keenly-felt failure of their academical training, finally to go elsewhere in order to supplement it, and to find what they practically wanted.

To what conclusion, then, are we led? An Academy reformed upon the generous lines we have been indicating would still find itself in the same relation to its schools as the existing Academy does. Our conclusion, therefore, is that it should close its schools; that is to say, it should relinquish all attempt at the direct teaching of students. And when one comes to think of it, the need for such direct teaching on its part no longer exists. In London, and up and down the country, competent schools of art have been established, and are flourishing. Let, then, our reformed Academy direct its efforts towards the advancement of such schools as already exist by means of inspection, scholarships, loan of artistic objects,

money grants, or other substantial forms of assistance; and towards establishing, or helping to establish, new local schools where and when they are needed. In a word, our idea would be to see the Academy taking up the position, not so much of a training-college or school, as that of a university of the arts, granting scholarships, honours, and degrees. It is in this way, we believe, that, reorganised on the larger basis we have suggested, it would best fulfil its high function as an educational power, and command the most wide-spread allegiance.

And undoubtedly, once reconstituted so as really to be representative of British art, and by consequence not only claiming, but receiving the confidence of the artistic profession and of all intelligent lovers of the arts, there would be many occasions on which the Royal Academy would have opportunities thrust upon it of guiding and educating the national taste. When important schemes, for instance, of public building or decoration, whether in the metropolis or elsewhere, came up for consideration, it would be natural for the authorities to turn to the Academy for artistic counsel as to the one central, acknowledged authority; and the voice of the Academy would carry with it on such matters real weight. Or again, at times of international exhibitions and the like, we should all feel that the Academy might safely be left to do its very utmost for the honour of the country, and that we might trust our artistic interests, in the widest sense, safely in its keeping. And so it would come about that, in the highest way, the Royal Academy would still be a national educator, directly and indirectly, in matters of artistic moment, though it no longer had a single class of young scholars within the walls of Burlington House perplexing and burdening it, yet after all to no satisfactory end.

We do not affect to suppose that the reforms we have been suggesting will at first sight appear other than over-exacting, and even revolutionary. It is for this reason that in some quarters they are sure to be rejected altogether and at once as uncalled for, nay, as impertinent. In other quarters, where men are more sympathetic and awake, it will be gravely questioned whether, even supposing such radical reformation must some day become necessary, it would not be more businesslike, and more

in accordance with the established methods of English procedure, to start with proposals less fundamental, and work towards our end slowly, perhaps not too overtly, by little piece on piece of detailed reform.

In answer to such criticism we would reply: in the first place we are convinced that nothing but radical reorganisation can finally set the Royal Academy right with the nation and enable it to take in reality the position it but now assumes, yet to which we should wish to see it justly entitled. If we have this conviction, we believe it will be found more practical as well as more straightforward to say so at once, to state frankly what it is at which we are ultimately aiming, whether at the moment it be obtainable or not. To carry through our ideas, we are aware, would mean the concession of a new charter. We see that a large amount of detailed discussion and anxious thought would have to be expended even before the point was reached at which the idea of application for such a new charter would be entertained as a matter of immediately practical concern. Meantime by all means let detailed reforms be proceeded with—limitations, for example, as to the number of pictures that academicians should have the right to hang; limitations as to the number an outsider may present for approval; rearrangements as to the length of time each visitor in the schools should be called upon to serve at a stretch. These little reforms have their value; but they do not touch the heart of the matter. They might all be compassed, and a dozen like them, to-morrow, yet the radical artistic disaffection would remain still as it is. We are content to move slowly and cautiously, to make every allowance for natural prejudices, and for difficulties in the way; we are content for the moment if we can but arrest attention and stimulate discussion. The one thing we are not content to do is to let the real, final issues at stake be forgotten and confused. These issues will have some day or another to be met, and, in the minds of many men, the time has already fully come when it is but common prudence quietly to face this fact.

Art. X.—THE SURVIVAL OF PERSONALITY.

1. *Human Personality, and its Survival of Bodily Death.* By Frederic W. H. Myers. Two vols. London: Longmans, 1903.
2. *Modern Spiritualism: a History and a Criticism.* By Frank Podmore. Two vols. London: Methuen, 1902.

THERE was a time when the investigation of physical science was taboo, and when any one who dabbled in experiments was regarded as a person who sought to unveil forbidden mysteries, and to make himself wiser than men were intended to be. The oldest human legend is of this nature; and since that time the forbidden topic has taken one form after another, until now the term 'occult' is applied chiefly to certain psychical phenomena, and the adventurous explorer into these mysteries is met either with ridicule or with superstitious aloofness, according to the temperament of the public who are made acquainted with his eccentricities.

Whatever may be thought of the books at the head of this article, they are a protest, and an effective protest, against such an attitude as that. They both recognise that there is an obscure region of human faculty worth enquiring into; and, on the whole, they proceed on the assumption that the methods and processes which have proved so successful in physical science are applicable in this region also, and that a pertinacious attempt to apply scientific methods to psychical phenomena may in the long run be as fruitful of result as it has proved in the case of the longer recognised and sometimes specifically denominated 'natural' sciences. The aim of these writers is to enlarge the borders of natural science, and enable it to include much that is often conventionally regarded as outside the region of careful scrutiny and exact record.

Of the books above mentioned, by far the greatest and most challenging is the massive treatise embodying the life-work of the late F. W. H. Myers; and it is to these two volumes that we shall devote the greater part of our attention. The work originated, as we are told in the introduction, in the gradual conviction of a group of Cambridge friends that here was an unexplored territory of great extent, off which the man of science had hitherto

been warned by deterrent notices of various kinds, but which nevertheless appeared to be open to a sufficiently enterprising and long-continued assault on the part of travellers and pioneers. They decided, therefore, to ignore the menacing notices, whether of ridicule or of superstition, and to proceed on the assumption that a purely scientific attitude of mind could be as effective here as elsewhere for discovering truth. It is doubtful whether the idea of such a possibility has taken hold of any large number of persons even now; in the seventies some originality and some courage were necessary to formulate the proposition and to act upon it.

Mr Myers says:—

‘To those immediately concerned, the feeling of a new departure was inevitably given by the very smallness of the support which they for a long time received, and by the difficulty which they found in making their point of view intelligible to the scientific, to the religious, or even to the spiritualistic world. . . . Our attitudes of mind were in some ways different; but to myself, at least, it seemed that no adequate attempt had yet been made even to determine whether anything could be learnt as to an unseen world or no; for that, if anything were knowable about such a world, in such fashion that Science could adopt and maintain that knowledge, it must be discovered by no analysis of tradition, and by no manipulation of metaphysics, but simply by experiment and observation—simply by the application to phenomena within us and around us of precisely the same methods of deliberate, dispassionate, exact inquiry which have built up our actual knowledge of the world which we can touch and see. . . . It must be an inquiry resting primarily, as all scientific inquiries in the stricter sense now must rest, upon objective facts actually observable, upon experiments which we can repeat to-day, and which we may hope to carry further to-morrow. It must be an inquiry based, to use an old term, on the uniformitarian hypothesis; on the presumption, that is to say, that *if a spiritual world exists, and if that world has at any epoch been manifest, or even discoverable, then it ought to be manifest or discoverable now.*’ (i, 7.)

Not that it is to be supposed that such an idea was really new; to visionaries and men of genius it had occurred before; and, as Myers expressly says:—

‘It was to Swedenborg first that that unseen world appeared before all things as a realm of law; a region not of mere

emotional vagueness or stagnancy of adoration, but of definite progress according to definite relations of cause and effect, resulting from structural laws of spiritual existence and intercourse which we may in time learn partially to apprehend. For my own part I regard Swedenborg—not, assuredly, as an inspired teacher, nor even as a trustworthy interpreter of his own experiences—but yet as a true and early precursor of that great inquiry which it is our present object to advance.' (i, 6.)

The system of observation and experiment thus entered upon consisted in conducting careful experiments on such asserted phenomena as lay to hand for that purpose; notably upon hypnotism, upon the so-called clairvoyance of trance and other abnormal states, and upon the recently asserted possibility of thought transference, or conveyance of an impression from one person to another by agency other than the known organs of sense. To the reality of this last faculty, though by no means to the genuineness of all exhibited instances of it, the leaders of the society gradually became converted; and Myers gave the name telepathy to this power—a name which has entered into ordinary language. The experiments by which the existence of this faculty ~~were~~ demonstrated are such as can be easily repeated—given persons sensitive in this direction; and, if it becomes ultimately recognised and incorporated into orthodox science, it will form a most important new adit into a region of enquiry previously unsuspected by scientific men, and must necessarily have far-reaching consequences. was

In the light of the fact of telepathy, as these pioneers considered it, a hypothesis of a clarifying and rationalising kind suggested itself in connexion with the spontaneous class of phenomena, on which experiment was not possible, but which were testified to by a great number of witnesses, and by records both of savage and of civilised people throughout the whole of the past history of mankind. Of these the most frequent were veridical dreams and visions of friends at the point of death or of danger.

And whereas to uninstructed persons such visions seem to have an objective reality, akin to that of material entities which through bodily sense-organs excite a mental impression, the better instructed know that mental impressions of somewhat similar character can be produced

in diverse ways; for just as it is possible to stimulate the retina, not only by light as usual, but by electricity and by mechanical pressure also—the effects in each case taking the form of apparent luminosity, but the causes being different—so also it might be with those mental impressions called visions. If the appropriate portion of the brain were by any means stimulated, it would undoubtedly appear to be due to an impulse coming through the usual physical channel, the retina and optic nerve, and would be interpreted as corresponding to an external light-emitting object; other objects in the field of view, really imprinted on the retina, being visible simultaneously.

But this would be an hallucination; which does not mean a mere illusion or nonentity, but a mental impression due to some real though misinterpreted cause. The fact of telepathy seemed to suggest such a cause, and to suggest the beginnings of a rational treatment. If ideas can be excited psychologically by direct action between minds without employing organs of sense, and if this power can be established by simple and direct experiments between neighbouring persons conducted in the cool air of a laboratory, then it would be possible that the strong emotion or psychical disturbance accompanying moments of danger or imminent death might spontaneously excite an impression in the mind, and therefore indirectly in the brain, of persons at a distance, who would thereby become conscious of an impression which they would inevitably interpret as a vision of a bodily form in front of them; though manifestly the hypothesis that a distant or dying or deceased person could appear in visible form, in body and clothes, and imprint a physical image by ordinary optics upon the retina, is one that will not stand examination.

The question was whether the new hypothesis of telepathic transmission would fare any better; whether it would fit the facts and be acceptable as a *vera causa* of a rationalising and scientific kind. Clearly the examination of such a hypothesis must involve a great amount of work. It became necessary to collect narratives of an hallucinatory description, especially such as could be obtained on first-hand evidence, and to criticise and collate them carefully in order to see if any law ran

through them all; and to ascertain how far the hypothesis of telepathy, spontaneously excited between persons at a distance, could account for these visions and legendary appearances and information supranormally attained. A great collection, industriously made and sifted by Edmund Gurney, Mr Podmore, and Myers himself through many years, and subsequently published in part in two volumes entitled 'Phantasms of the Living,' was the result; and this collection is largely used to illustrate Myers's theory as developed in this book.

But it must be understood that these records are used in a double capacity: partly as material indicating on good evidence that there are facts in the universe of which no explanation has been hitherto attempted by science; partly and often with a view of illustrating the kind of phenomena which, on the author's theory, might be expected to occur, and showing that, whether perfectly evidenced or not, such phenomena are at any rate asserted to occur by persons quite ignorant of the theory which they are thus unconsciously illustrating.

The main contention or hypothesis running through the treatise is the existence of a 'subliminal' self. This is not to be understood, as some critics have vainly imagined, as a doctrine that man has a duplex soul or a bifurcate personality. The idea of a double soul, of which part is immortal and part is engaged in mundane affairs, is an old idea, and it has been represented in influential quarters as the view of Myers, but it is a mere parody of his view. Myers's fundamental hypothesis has so frequently been misunderstood that it is necessary to emphasise it.

'The idea of a *threshold* (*limen*, *Schwelle*) of consciousness—of a level above which sensation or thought must rise before it can enter into our conscious life—is a simple and familiar one. The word *subliminal*, meaning 'beneath that threshold,' has already been used to define those sensations which are too feeble to be individually recognised. I propose to extend the meaning of the term, so as to make it cover *all* that takes place beneath the ordinary threshold, or say, if preferred, outside the ordinary margin of consciousness—not only those faint stimulations whose very faintness keeps them submerged but much else which psychology as yet scarcely recognises—sensations, thoughts, emotions, which may be strong, definite

and independent, but which, by the original constitution of our being, seldom emerge into that *supraliminal* current of consciousness which we habitually identify with *ourselves*. Perceiving (as this book will try to show) that these submerged thoughts and emotions possess the characteristics which we associate with conscious life, I feel bound to speak of a *subliminal* or ultra-marginal consciousness—a consciousness which we shall see, for instance, uttering or writing sentences quite as complex and coherent as the supraliminal consciousness could make them. Perceiving further that this conscious life beneath the threshold, or beyond the margin, seems to be no discontinuous or intermittent thing; that not only are these isolated subliminal processes comparable with isolated supraliminal processes (as when a problem is solved by some unknown procedure in a dream), but that there also is a continuous subliminal chain of memory (or more chains than one) involving just that kind of individual and persistent revival of old impressions, and response to new ones, which we commonly call a Self—I find it permissible and convenient to speak of subliminal Selves, or more briefly of a subliminal Self. I do not indeed [N.B.], by using this term, assume that there are two correlative and parallel selves existing always within each of us. Rather I mean by the subliminal Self that part of the Self which is commonly subliminal; and I conceive that there may be, not only *co-operations* between these quasi-independent trains of thought, but also upheavals and alternations of personality of many kinds, so that what was once below the surface may for a time, or permanently, rise above it. And I conceive also that no Self of which we can here have cognisance is in reality more than a fragment of a larger Self—revealed in a fashion at once shifting and limited through an organism not so framed as to afford it full manifestation.' (i, 14.)

Several illustrations and analogies can be suggested in order to familiarise people with this idea, the importance of which in psychology has been authoritatively emphasised by Professor William James of Harvard. Sometimes the iceberg analogue is useful, the upper and visible portion of the berg being but a small fraction of its entire mass; the larger, the supporting, portion of it being submerged in a universally connecting ocean, of the substance of which indeed every part of it consists, and into which one day it will return.

Another analogue which has been recently suggested is

that of a tree whose obscure roots and trunk bring forth periodically a great display of leaves, which utilise terrestrial energy for a time and deposit their elaborated sap in the permanent portion of the larger individual organism of which they form the most conspicuous but temporary portion. This analogue suggests the possibility of another and another display of incarnate personality making its appearance at intervals, all based and dependent upon a single permanent foundation, and none of them identical though all are similar. This possibility, however, is no essential part of the theory.

The feeling of an enlarged personality, of which, in inspired moments, we are dimly conscious—when the sense of this bodily existence becomes dim, when self-consciousness has all but vanished, and when the mind attains a clearness impossible under ordinary conditions—this feeling has been expressed by poets in several passages, of which the following clearly autobiographical extract from Tennyson's 'Ancient Sage' is perhaps the best known :—

' And more, my son ! for more than once when I
Sat all alone, revolving in myself
The word that is the symbol of myself,
The mortal limit of the Self was loosed,
And past into the Nameless, as a cloud
Melts into Heaven, I touch'd my limbs ; the limbs
Were strange, not mine—and yet no shade of doubt,
But utter clearness, and thro' loss of Self
The gain of such large life as match'd with ours
Were Sun to spark—unshadowable in words,
Themselves but shadows of a shadow-world.'

It is in moments like these that the possibility of the death of the body resulting in extinction of consciousness, cessation of mental activity, and destruction of personality, takes on an appearance so incredible as to be almost absurd. The liberation of the incarnate part of ourselves from its present encasement is then realised as no kind of dissipation or destruction, but as a reunion with the permanent central larger self from which for a time we have been separated. That is the bearing of the doctrine of the subliminal self on the problem of human immortality or survival of bodily decay ; and in the application of this view and working out in detail of the

whole scheme of vital faculty upon this basis lies Myers's chief contribution to psychology. For in whatever form it may come to be accepted, or whether it be ultimately accepted by psychologists or not, it is a good working hypothesis; it is the central thread running through the whole of his treatise; and by its aid many phenomena become linked together which else had been disparate and scattered.

To summarise briefly. The idea is that each personality, as manifested in the flesh, is but a small portion of a much larger whole; and that, underlying and supporting the conspicuous traits of incarnate individuality, there exists a massive completer self, which only very occasionally rises into prominence and makes its existence dimly felt. The surging up, as it were, into the conscious or planetary life of influences from the deeper or cosmic life occurs with some frequency in persons said to possess genius; it also exerts an influence on other persons in moments of clairvoyance; and it may act so as to produce visions and other hallucinatory experiences of the waking or normal self.

By aid of this hypothesis a great many things take on a form which is at least intelligible; whereas without such an idea it would be difficult even to state them without apparent absurdity, or without constantly necessitating the assumption of some sort of spirit-intervention and spirit-guidance. Myers recognises that every more normal kind of explanation must be tried, and if possible exhausted, before taking so new a scientific departure as that; and in relating his early attitude on the subject, he says:—

‘It became gradually plain to me that before we could safely mark off any group of manifestations as definitely implying an influence from beyond the grave, there was need of a more searching review of the capacities of man's incarnate personality than psychologists unfamiliar with this new evidence had thought it worth their while to undertake.’ (i, 9.)

It is often supposed by superficial persons that a wholesale acceptance of the semi-religious creed called spiritualism was the origin and the outcome of these researches, but Myers says:—

‘This work of mine is in large measure a critical attack upon the main Spiritist position, as held, say, by Mr A. R.

Wallace, its most eminent living supporter—the belief, namely, that all, or almost all, supernormal phenomena are due to the action of spirits of the dead. By far the larger proportion, as I hold, are due to the action of the still embodied spirit of the agent or percipient himself. Apart from speculative differences, moreover, I altogether dissent from the conversion into a sectarian creed of what I hold should be a branch of scientific inquiry, growing naturally out of our existing knowledge. . . . My conception of a subliminal self will thus appear, not as an extravagant and needless, but as a limiting and rationalising, hypothesis, when it is applied to phenomena which at first sight suggest Mr Wallace's extremest view, but which I explain by the action of man's own spirit, without invoking spirits external to himself. I do not indeed say that the explanation here suggested is applicable in all cases, or to the complete exclusion of the spirit hypothesis. On the contrary, the one view gives support to the other. For these faculties of distant communication exist none the less, even though we should refer them to our own subliminal selves. We can, in that case, affect each other at a distance, telepathically; and if our incarnate spirits can act thus in at least apparent independence of the fleshly body, the presumption is strong that other spirits may exist independently of the body, and may affect us in similar manner.' (i, 6, 16.)

This is the position taken by the author of the second of the books in our initial list. Mr Podmore accepts many of the facts, which indeed lie in the path of any student who enters this tangled jungle of unexplored country, and perceives that for explanation the existence of telepathy, or some method of communication between minds otherwise than through known physical media and organs of sense, and by a process practically irrespective of distance, must be assumed; but he is wholly unwilling to go beyond the acceptance of this hypothesis. Hence, by spiritualists Mr Podmore is treated as an arch-sceptic; and his name is becoming proverbial for virulent agnosticism. Yet the fact of telepathy is at present by no means recognised by orthodox science; and by accepting facts which require such an explanation as this Mr Podmore lays himself equally open to the charge of too facile belief, if not of encouraging meaningless superstition. Telepathy as a theory stands half-way between the two extremes. By some men of science it is regarded as a door which may open the way into an

altogether new and unwelcome territory, the examination of which may largely modify or even disturb many existing scientific ideas. Others, who have passed this barrier, prefer to look back upon it as to a splendid pass across some mountain range, which has opened to them a vista of new plains and valleys and fertilising streams. To those who are still looking up from the dry scientific plain the mountain looks cold and forbidding, and the pass utterly imaginary—the entrance only to a region of mist and cloud. Nevertheless the gate is there, and there is an accessible road to it; and it is on the discovery of this pass, and the finding of the track leading from one vast scientific country into another, that the Society for Psychical Research may rightly congratulate itself and hold that it has justified its existence hitherto.

It is impossible to overestimate the importance of telepathy—if indeed it be once recognised as a natural fact; and Mr Podmore, in his learned and very critical and sceptical survey of the whole ground of ultranormal psychical phenomena, as recorded in the past and the present, and in this and other countries, is constrained not only to accept the fact of telepathy, but to press it (as some think) to an extreme degree, in order to account in any rational way for some of the facts which, being unable to doubt on the evidence, he is constrained to admit.

But in making this admission of telepathy as a *vera causa* in psychical science, he is opening the flood-gates to a torrent of new ideas; and Myers enthusiastically claims for it a perennial importance above that of any other scientific fact, for he begins to suspect that it means far more than merely one more channel of communication here and now between human beings on the earth; he surmises that it is the connecting link uniting all intelligences in the universe, whether incarnate or not—a link even between human and divine; that it furnishes a key to the meaning of prayer, a rational interpretation of its efficacy, and a practical justification of its use; and that it lies at the root of what to him seemed so genuine a reality, the 'communion of saints.'

'In the law of telepathy, developing into the law of spiritual intercommunication between incarnate and disembodied spirits, we see dimly adumbrated before our eyes the highest law with which our human science can conceivably have to do.'

The discovery of telepathy opens before us a potential communication between all life. And if, as our present evidence indicates, this telepathic intercourse can subsist between embodied and disembodied souls, that law must needs lie at the very centre of cosmic evolution. It will be evolutionary, as depending on a faculty now in actual course of development. It will be cosmic, for it may—it almost *must*—by analogy subsist not on this planet only, but wherever in the universe discarnate and incarnate spirits may be intermingled or juxtaposed.' (ii, 258.)

Mr Podmore, however, does not accept the possibility of what is here conceived as telepathy apart from bodies and brains. To him it appears a reality between human beings on the earth, even between persons at a distance who have never known each other; but as to regarding it as a communicating agency between relatives deceased and the survivors, or as furnishing any indication of the fact of survival, he declines to view the matter in that light; and it is interesting thus to find a man who has immersed himself in the evidence, and is yet able to stand out against those proofs of spiritual intercourse and individual survival which to Myers appeared so cogent.

So also Dr Walter Leaf, who has been a student of the evidence, and accepts a multitude of the facts, by no means finds himself convinced of the survival of vivid personality after death. He seems to regard it as more like a process of gradual extinction or absorption, following on what we call death; loss of individuality in the general world-soul. The truth is that these questions of belief are very complex, and belief is not to be coerced by facts. The impression which the facts make upon a receiver differs according to the properties and previous training of that receiver—a circumstance to which there are many analogies in physical science.

The importance of Myers's work is not that it compels belief in a specific human destiny and leaves no scope for religious faith—it leaves these eschatological questions open—but that it attempts a scientific co-ordination of, and introduces the elements of arrangement into, what else had been a rubbish-heap.

The attitude of these psychical pioneers to orthodox science is one of reverent admiration. They welcome the Darwinian discovery of evolutionary processes, at least in

its broad outlines and general idea, with open arms; but they put in a plea for a still wider outlook over the whole process of evolution; they urge that the faculties which have been developed to suit this terrestrial temporary frame of things are not to be regarded as marking the limit of development or of adaptation to environment; and they discern in some obscure faculties, of which the human race is dimly conscious, the nascent promise or germ of higher faculties adapted to a further stage of development, and of adaptation to some other phase of all the future environments possible in an infinite universe.

Adaptation to an environment is one thing; discovery of an environment is another. Animals, including man, have had to do the one; to man it has been given to begin the other. Environments unknown and long unsuspected have been found to surround him. First, the stellar universe; next, the etherial universally connecting medium; and now, dimly beginning, the scientific recognition of that great region of the spiritual, in which his psychical nature has all the time been immersed, whence indeed it partly originates, and whither in due course it will return.

In mentioning the two books together we are not suggesting that they are similar, or that they stand on any sort of equality. One is a history, a narrative of facts, with an undercurrent of destructive criticism running through it; the other aims at laying the foundation of a scientific scheme, which is more particularly to be found tabulated between pages 505 and 555 of vol. ii; and they differ also in the hypotheses which they are willing to accept in order to account for a very similar series of facts. Both deal in the proper place with those trance-messages, or unconscious utterances or writings, of a person in that condition of ultranormal, but often unconscious, lucidity, which, with some exceptional persons, accompanies certain medically recognised states, and by others can be entered upon with spontaneous ease. But, while the generally confused and sometimes trivial contents of such messages lead Mr Podmore to suppose them the product solely of subliminal activity, stimulated in some cases by telepathy from persons present, or occasionally from unknown persons absent, or even from documents existing somewhere in the neighbourhood,

laid by a winged insect, and a winged insect it must itself become; but meantime it must, for the sake of its own nurture and preservation, acquire certain larval characters—characters sometimes so complex that the observer may be excused for mistaking that larva for a perfect insect, destined for no further change save death. Such larval characters, acquired to meet the risks of a temporary environment, I seem to see in man's earthly strength and glory. I see the human analogues of the poisonous tufts which choke the captor, the attitudes of mimicry which suggest an absent sting, the "death's-head" coloration which disconcerts a stronger foe. But meantime the adaptation to aerial life is going on; something of the imago or perfect insect is preformed within the grub; and in some species, even before they sink into their transitional slumber, the rudiments of wings, still helpless, protrude awkwardly beneath the larval skin.' (i, 97.)

To stigmatise strange dream-like faculties as useless, the enquiry into them as futile, and the evidence for them as trivial, is an easy matter. Such charges have often been thoughtlessly brought against this particular variety of psychological study, as they have been against the corresponding portions of biology. With reference to them Myers remarks:—

'In investigating those faculties we have been in no wise deterred by the fact of the apparent uselessness of some of them for our waking ends. *Useless* is a prescientific, even an anti-scientific term, which has perhaps proved a greater stumbling-block to research in psychology than in any other science. In science the *use* of phenomena is to prove laws, and the more bizarre and trivial the phenomena the greater the chance of their directing us to some law which has been overlooked till now.' (i, 150.)

The scientific examination of these subjects is opposed by two classes of objectors. One set urge that the phenomena are too elusive and uncertain to be capable of scientific treatment at all; another set feel that they are so sacred that any touch of science would profane them. These hold that by faith these great truths can be grasped, and in no other way; and that if ever they could be scientifically demonstrated and apprehended their value and aroma would be gone. It is possible to sympathise with this objection without admitting it as conclusive. No artificial restriction ought to be placed upon

the operations of science; there should be no limit to the effort after ordered knowledge, except the limit of impossibility. If things can be known, they ought to be known; and it is a strange idea that the human race can ever sacrilegiously disinter truths of which they were intended to be ignorant. Such an idea is the outcome of superstition and essential faithlessness. Some part of the region now dominated wholly by religion may some day become partially subject to science, but there is plenty more. Suppose, by the progress of science, a continuance of existence and of individuality and personality beyond bodily death were some day conclusively demonstrated, though at present we may not even be able to formulate a scheme by which the demonstration could possibly be effected, without leaving the door open to some kind of alternative hypothesis; is that to be supposed to clip the wings of faith and religious emotion, and bring them down ignominiously to earth? Those who think so must have a poverty-stricken view of the possibilities of the universe, and of the infinitude always lying beyond the range of any actual knowledge. No matter how far science advances, its advance is necessarily finite; it encroaches no whit upon infinity; and it is in that infinity that the spirits of the poet, of the mystic, of the saint, must make their home; thence it is that they draw their spiritual nutriment, and thence they catch glimpses of beauty and of laws higher than anything that bare science can conceive. There lives the spirit of music, of beauty, of love, of holiness; and thence some of those children of men, gifted as we say with genius, may draw down, for us earth-plodders and scientific workers, a supply of enlivening and quickening grace.

We said that Myers's book left eschatological questions undecided; that is to say, the book is not likely to convince any one who, on other grounds, is not already convinced; and the stream of facts and commentary, though it may in some particulars modify opinions already held, has been found in many cases merely to confirm them as to their main purport. But to himself they had a profound significance, and led him not only to believe joyfully in a future state, but to formulate to himself ideas about the conditions of that state of a very optimistic character. It is not to be supposed that our readers will

follow him in these ideas and opinions, but it is a part of his life not to be blinked, and it so manifestly colours all the more enthusiastic and positive portions of these volumes that it must be allowed a place in any review of them. In the first place he felt that there was a singular unanimity of meaning and interpretation running through all the diverse forms of evidence from wheresoever collected, and that that meaning was an essentially sound and wholesome one:—

‘Our narratives have been collected from men and women of many types, holding all varieties of ordinary opinion. Yet the upshot of all these narratives is to emphasise a point which profoundly differentiates the scientific from the superstitious view of spiritual phenomena. The terror which shaped primitive theologies still tinges for the populace every hint of intercourse with disembodied souls. The transmutation of savage fear into scientific curiosity is of the essence of civilisation. Towards that transmutation each separate fragment of our evidence, with undesigned concordance, indisputably tends. In that faintly opening world of spirit I can find nothing worse than living men; I seem to discern not an intensification but a disintegration of selfishness, malevolence, pride. And is not this a natural result of any cosmic moral evolution? If the selfish man (as Marcus Antoninus has it) “is a kind of boil or imposthume upon the universe,” must not his egoistic impulses suffer in that wider world a sure, even if a painful, decay; finding no support or sustenance among those permanent forces which maintain the stream of things?’ (ii, 78.)

In the second place Myers surmised that the conditions of a future life, though different from our own, were not revolutionarily different. Personality, for instance, was continued and not changed. Its environment, and hence its communicating methods and organs, so to speak, were changed; but the individual remained, and carried with him his virtues and his vices, his aptitudes and mental powers—his character, in fact, as developed here, enlarged, no doubt, by a greater influx of the subliminal, but essentially for a long time the same individual as we knew him, though now adapted to an etherial and not a material environment, provided, nevertheless, with a kind of semi-bodily existence; a sort of etherial or, as some would say, spiritual body still in fact subsisting.

All this, though in a sense corresponding with some orthodox teaching in the religious world, may, to the scientific, seem too fanciful a thesis upon which to quote any illustrative extracts; but the author must bear the burden of his opinions :—

'In dealing with matters which lie outside human experience, our only clue is some attempt at *continuity* with what we already know. We cannot, for instance, form independently a reliable conception of life in an unseen world. That conception has never yet been fairly faced from the standpoint of our modern ideas of continuity, conservation, evolution. The main notions that have been framed of such survival have been framed first by savages and then by *a priori* philosophers. To the man of science the question has never yet assumed enough of actuality to induce him to consider it with scientific care. He has contented himself, like the mass of mankind, with some traditional theory, some emotional preference for some such picture as seems to him satisfying and exalted. Yet he knows well that this subjective principle of choice has led in history to the acceptance of many a dogma which to more civilised perceptions seems in the last degree blasphemous and cruel.' (ii, 251.)

Meanwhile the author eloquently summons us to contemplate the future of the terrestrial human race itself with the largest sweep of horizon and from the highest point of view. He has no patience with those who speak as if the end of our age were at hand, or as if it were impossible to maintain much longer the rate of progress in knowledge achieved during the last century, or as if, for lack of definite information, we must needs take refuge in speculation and tradition and hesitating inference. To him the human race is young, the whole of human history but a recent outburst upon the planet, which for millions of years had been preparing for the budding intelligence of which we are now conscious; overconscious perhaps—regarding it, not as the beginning or middle, but as the end of a long era of evolution. Thus he expresses himself :—

'Out of the long Stone Age our race is awakening into consciousness of itself. We stand in the dawn of history. Behind us lies a vast and unrecorded waste—the mighty struggle *humanam condere gentem*. Since the times of that

ignorance we have not yet gone far; a few thousand years, a few hundred thinkers, have barely started the human mind upon the great æons of its onward way. It is not yet the hour to sit down in our studies and try to eke out Tradition with Intuition—as one might be forced to do in a planet's senility, by the glimmer of a fading sun. "Daphni, quid antiquos signorum suspicis ortus?" The traditions, the intuitions of our race, are themselves in their infancy; and before we abandon ourselves to brooding over them, let us at least first try the upshot of a systematic search for actual facts. For what should hinder? If our inquiry lead us first through a jungle of fraud and folly, need that alarm us? As well might Columbus have yielded to the sailors' panic when he was entangled in the Sargasso Sea. If our first clear facts about the Unseen World seem small and trivial, should that deter us from the quest? As well might Columbus have sailed home again, with America in the offing, on the ground that it was not worth while to discover a continent which manifested itself only by dead logs.' (ii, 306.)

Even the unpromising subject of hysteria, as studied in the hospital of La Salpêtrière in Paris—the wretched condition of women with fragmentary memories, abortive powers, localised absence of sensation, incomplete control over muscles, and the like—is pressed into the service and made to act as a parable to suggest further immense possibilities lying before the human race on this planet; lying still more plainly before the individual man, in his future history, amid whatever surroundings and through whatever stages he may hereafter have to pass on his endless career. Speaking of his survey of human faculties as at present developed, he says:—

'But when we shall have completed the survey here indicated, we shall see, I think, how significant are the phenomena of hysteria in any psychological scheme which aims at including the hidden powers of man. For much as the hysteric stands in comparison with us ordinary men, so perhaps do we ordinary men stand in comparison with a not impossible ideal of faculty and of self-control.

'For might not all the hysteric tale be told, *mutato nomine*, of the whole race of mortal men? What assurance have we that from some point of higher vision we men are not as these shrunken and shadowed souls? Suppose that we had all been a community of hysterics; all of us together subject to these shifting losses of sensation, these inexplicable gaps of memory,

these sudden defects and paralyses of movement and of will. Assuredly we should soon have argued that our actual powers were all with which the human organism was or could be endowed. We should have thought it natural that nervous energy should only just suffice to keep attention fixed upon the action which at the moment we needed to perform.

' . . . Nay, if we had been a populace of hysterics we should have acquiesced in our hysteria. We should have pushed aside as a fantastic enthusiast the fellow-sufferer who strove to tell us that this was not all that we were meant to be. As we now stand—each one of us "*totus, teres, atque rotundus*" in his own esteem—we see at least how cowardly would have been that contentment, how vast the ignored possibilities, the forgotten hope. Yet who assures us that even here and now we have developed into the full height and scope of our being? A moment comes when the most beclouded of these hysterics has a glimpse of the truth. A moment comes when, after a profound slumber, she wakes into an *instant clair*, a flash of full perception which shows her as solid, vivid realities all that she has in her bewilderment been apprehending phantasmally as a dream. *Ἐξ ἀνείρου δ' αὐτίκα ἦν ἕπαρ*. Is there for us also any possibility of a like resurrection into reality and day? Is there for us any sleep so deep that waking from it after the likeness of perfect man we shall be satisfied, and shall see face to face, and shall know even as also we are known?' (i, 67.)

Opinions as to the value of these studies, and the possibility of making them in any sense a branch of science, will for a time differ; scepticism as to many of the facts, and hesitation as to the meaning and conclusions to be drawn from those which are accepted, will for a long time prevail; but doubtless they all have a meaning could we decipher it. As serious, able, and learned efforts to incorporate a new and strange region within the scientific frontier, these works deserve respect; and the theories which they advance are not to be laughed out of court without previous intelligence and careful examination.

OLIVER LODGE.

Art. XI.—RELIGION AND THE POOR.

Life and Labour of the People in London. Third series: Religious Influences. By Charles Booth. Seven vols. London: Macmillan, 1902.

A GREAT change has passed over the attitude of thoughtful men towards the Christian religion. Until within quite recent times there was little disposition to criticise its claim to be the divinely ordained remedy for all social ills. Of course there were, probably there always have been, sections of society in which free-thinking and free-speaking about religion have prevailed; but, except perhaps during part of the eighteenth century, these sections have been by no means numerous or influential. They have lain outside the main body of educated English opinion, and have commonly drawn to themselves general suspicion and dislike. The French Revolution, coinciding in point of time with a great religious revival within England, seemed to add the most impressive and indeed terrible confirmation to the testimony of Christian evangelists. Political and national feeling rallied to the Christian cause; and the criticism of Christianity took on in English minds a dark and disreputable aspect. From a different standpoint, archæological and romantic rather than historical and religious, the novelists, poets, and churchmen of the post-revolutionary period saw in Christianity something which was too high for criticism. The scientific reaction followed, and its strength testified to the force of the conservatism which provoked it.

The middle of the nineteenth century was an intense and high-minded period, and, as such, had little in common with the coarse and mundane age which followed the accession of George I; but it has at least this point of similarity that it also was a period in which the educated opinion of the country was very generally hostile to Christianity. The last generation has witnessed an astonishing return to religious standpoints and ideals; and now there are signs that this phase also is passing, and being succeeded by another less vehement than its predecessors, a phase in which Christianity is regarded without resentment and without enthusiasm, but rather in a temper of sober and anxious inquiry. Thought

men receive with almost equal impatience the rhetorical eulogy of Christian apologists and the denunciations of their opponents, and ask only for the facts. It is felt that the case for Christianity must be founded not in the past, but in the present. 'The ages of faith' are at a discount. Exact reasoning is hardly less discredited. Society is seen to be too robust for the one and too complex for the other. Theories count for little; results count for much. Christianity must be judged without prejudice on its merits, as a practical force in the national life; and the evidence which alone can be admitted as determining the verdict of just and reasonable men must be the evidence of well authenticated facts. We might almost sum up the changes of attitude which have made themselves apparent among us in the course of the last century, by saying shortly that, at the beginning of the nineteenth century, Christianity in England was regarded as above criticism, in the middle as beneath criticism, and at the end as a subject for criticism.

Of this final stage a notable evidence is the series of volumes named at the head of this article. Mr Charles Booth has undertaken, for the first time, a scientific inquiry into Christianity as it actually exists—a social factor of immense range, variety, and power, touching human life at many points, and leaving on society deep and abiding impressions. Mr Booth appears to be exceptionally well qualified for the difficult task to which he has addressed himself. He brings to it an unparalleled familiarity with the secular conditions of popular life in London, a habit of patient and exact investigation, personal acquaintance with a large number of those engaged in religious work, and above all, a cool, just, and sympathetic judgment, the least likely in the world to be biassed by the mere appearances of things, or led astray by irrelevant personal preferences and impressions. On the shelves of our libraries we have many eloquent, learned, and, in various degrees, successful inquiries into the part played by the Christian religion in the development of Western civilisation. Mr Booth has given us the first instalment of what will be probably a no less extensive, and certainly no less interesting literature, which will take for its subject the Christian religion, not in the past, but in the present. We have read these volumes with

unflagging interest, and with an admiration, which steadily waxes, for the care, caution, and unvarying kindness which marks the author's method. Accepting his version of the facts as, in the main, faithful, and avoiding, as unsuitable for these pages, any detailed examination of the evidence he has accumulated, we propose briefly to state the general impression made on us by a careful perusal of these notable volumes.

It may be observed at the outset that, in choosing London as the sphere of his inquiry, Mr Booth has not only utilised his own unrivalled knowledge of metropolitan life, but also secured a presentation of Christianity under conditions at once the most difficult from the standpoint of religious work, and the most representative from that of the social student. Modern society, as every census shows, is becoming more and more urban. Forces which seem quite beyond the control of governments are drawing the rural population into the towns; and London is but a colossal exhibition of a process of aggregation which is operative throughout the whole area of Western civilisation.

The industrial development of society during the last two centuries has revolutionised human life. Christianity is still in process of adapting itself to the new conditions; and nowhere has that process been so long and so ardently carried on as in the greatest of Teutonic cities, the very centre and flower of industrial society, vast, various, enigmatic London. And while the problem to be solved is thus presented to view more completely in London than elsewhere, so the resources of Christianity available for the task of its solution are there most fully displayed. Nowhere else, surely, is the religion of Christ expressed in so many and so various organisations; every kind of evangelistic experiment is attempted in an atmosphere of benevolent toleration, and on a plane of equal public consideration. All the churches, from the oldest and strictest to the youngest and least dogmatically discriminating, are here hard at work, and all are represented by their ablest and most enthusiastic leaders. For London is the great magnet of every kind of *dislocation*; and, as in the regions of social and economic life, so in those of spiritual and philanthropic activity, it *draws to itself* the most commanding personalities and

exhibits the extremest contrasts of method and fortune. The student of Christianity as a social force could not be better placed than in London for the pursuit of his studies. There is no type or variety of urban condition that cannot be found within the area over which Mr Booth has carried his protracted and painstaking investigations.

It must be said frankly that the general effect of these volumes is disappointing and depressing. Perhaps the author himself hardly realises the execution he has done among the assumptions and ideals of the religious public. His own conclusions are indeed far more optimistic than a perusal of his reports seems to justify. The monotonous succession of records of failure through which the student travels indisposes him, perhaps, for taking a just account of the mitigations which are never wholly wanting; and certainly the concluding volume, in which the author gathers up his own impressions, is the least depressing of the series.

The despotism of class everywhere emerges. It is the sustained note of the whole work. There is, we learn, 'a great gulf fixed' between the religion of Christ and those who fall below an economic line. The theory of the Gospel may be still what it was at the first, that social distinctions lose all meaning within the kingdom of grace; but in point of fact that theory has no practical expression, and this, not because among Christian people there is any reluctance to make it the law of life, but because there are impersonal and undefinable social forces which prohibit fraternity within the Church of Christ, or rather, to speak more exactly, reduce the Church of Christ itself to a class institution, and establish on the threshold to the spiritual kingdom social and economic barriers which no sacred logic may cut through and no spiritual enthusiasm may overpass.

The pathos of the situation lies in the fact that never, since the Apostolic age itself, did the followers of Christ in all the churches more entirely accept His fraternal teaching, or more firmly believe in the power of His gospel to overcome all the obstacles of human ignorance, selfishness, and misfortune. No words are more frequent in Mr Booth's pages than 'failure' and 'delusion.' He shows us multitudes of Christian men and women fighting

a losing battle with the sin and indifference of a vast city, and so absorbed in the desperate strain of conflict as not to perceive that the day is going against them. What volumes of sacred eloquence, of religious enthusiasm, of self-forgetting effort, are disallowed, sterilised, and, so to say, reduced to absurdity, when it has to be admitted that Christianity, like culture, makes its appeal only to a limited section of the people; and that, in spite of its brave universalism and its imposing divine pretensions, it is only one among the sum of human interests, competing with the rest under equal conditions for human acceptance.

Not only is religious success rigidly determined by social conditions, but the very efforts made to escape from this humbling and unpalatable fact appear to draw in their train social consequences of doubtful value. All the churches are engaged in the attempt to Christianise the poor, and all go to their work with the conviction that the gospel which they preach, if but it be fairly presented, will command acceptance. Confronted on the one hand by the almost unanimous apathy of the poor, and on the other hand by the painful and suggestive squalor of their circumstances, and moreover, finding in the record of the divine Founder's life, the most authoritative precedent conceivable for combining the spiritual message with physical benefits, Christians of all the churches have associated their preaching of the gospel with the more or less organised and efficient relief of distress. Their intentions have been excellent, their justifications are apparent and plausible, but their success, on their own showing, has been infinitesimal; and we are told that it has been secured at a heavy cost of social mischief. Mr Booth is never tired of denouncing the disorganised, unorganised, and badly organised distribution of relief which proceeds from religious centres throughout London.

No church is guiltless in this matter; but there are degrees in guilt. Of one mission in East London we are told that it

'lives mainly on the struggle between Protestantism and Ritualism, and beyond rousing what, no doubt, is quite genuine Protestant feeling, maintains its position chiefly by the distribution of food and coals.' (i, 21.)

Of the large Nonconformist churches in north-eastern London, the success, we learn, 'in every case,' is

'philanthropic and eleemosynary rather than religious; and, except for the Sunday-schools, the benefit to the people is doubtful.' (i, 94.)

The Eton mission represents a 'lavish expenditure of men and means,' which moves the envy of its neighbours, but 'its religious influence is evidently very slight' (i, 97). In the same district another Anglican mission, 'run on strongly ecclesiastical lines by the Merchant Taylors' School,' carries on work 'of a frankly proselytising character,' and (an unparalleled fact) finds its own district visitors unduly anxious to encourage thrift (i, 100). In North London both the Church and the Nonconformists fail to touch the people with their respective gospels; and both exert a dubious influence by almsgiving, which, in their own judgment, is morally indistinguishable from bribery (i, 134). The more flourishing district of north-west London exhibits the same melancholy spectacle, wherever the churches attempt the desperate task of evangelising the poor. In this competition it is admitted that there is nothing to choose between the chapels and the churches. It is to be feared that the poor lend themselves to it (i, 175). In the Lisson Grove area of Marylebone there is a brisk competition of religious agencies; and 'the attempt to get relief is spoken of a little cynically as "one of the minor industries"' (i, 201). The proselytising zeal of the 'Kilburn Sisters' and the Sisters of the 'Church Extension' is matched by that of 'an aggressive gospel agency started on purpose to combat the rising tide of Romanism' in the neighbourhood of St John's Wood.

'In addition to attacking Romanism, and preaching the Gospel according to their lights, they enter boldly into competition with the Sisters of the Church Extension in supplying food and firing to the poor, and point with pride to the thousands of free meals and hundreds of tons of coal dispensed, together with soup seemingly *ad libitum*.' (i, 209.)

In the older districts of East London—Spitalfields, Whitechapel, Bethnal Green, St George's in the East—the habit of almsgiving in connexion with *it is long* established; and, as a natural consequen *And then*

is thoroughly pauperised. It is not necessary to multiply evidences of a state of things which is notorious. These cases are representative of the whole work among the poor described in these volumes, and they suggest melancholy and humiliating reflections.

The effect of this universal association of religion and relief is indeed, in many directions, most unfortunate. That the poor should be induced to listen to a gospel which they find so profitable, might be expected; but that the preachers should themselves be lowered by their demoralising philanthropy is not at first sight so apparent; and yet this result is not less certain than the other. For relief is a costly evangelistic method. The only source from which money can be obtained is the general religious public; and that source can only be reached by the means, borrowed from contemporary commerce, of sensational advertising. Of all advertisements, those are financially the most fruitful which harrow the feelings and announce exceptional success. So into the process there enters an element of sentimental exaggeration, which easily passes into a habit of unconscious mendacity. The most melancholy religious literature in the world, perhaps, is that of which Mr Booth makes much use, the mass of reports issued by religious evangelists advertising their work in order to pay their way. An overestimate of their own work is perhaps, at least in part, the consequence of their devotion; but even so, it is an unwholesome circumstance, and should be, by every possible means, held in check. But evangelistic work in London proceeds in an atmosphere of competitive exaggeration, barely concealed by a veneer of religious phraseology, which always tends to be professional, and easily degenerates into the most nauseous cant.

Moreover, competition is not favourable to brotherly love; and the competition of the churches, stimulated by the exigencies of philanthropic advertisement, stimulates in turn a sectarian bitterness which would otherwise die out before the reconciling influences of common work and common life, and brings to the front in all the churches men of the zealous denominational type, in whom the instincts of business have dwarfed or even destroyed the higher sentiments of discipleship. When

all is done that genius can suggest and zeal effect, the religiously responsive section of the pauperised poor remains severely limited; and this is all on which the competing evangelists can rely for those results which are to give their most attractive feature to the annual appeal for funds. Districts, households, even individuals, are fought for by eager rivals; and we are assured that this disreputable conflict is hardly less debasing to the combatants than to the subjects of contention.

Mr Booth distributes his censure with an even hand, but he makes it clear that the worst results are reached where the proselytising motive is strongest, and where that motive is most effectually stimulated by denominational competition. Absorbed in their efforts to bring the people, by hook or by crook, within their folds, the zealots of denominationalism are blind not only to the mischiefs to character and social order which their method entails, but also to the plain lessons of their own failure. If the interests at stake were not so solemn and important, the candid observer might find the spectacle of denominational strife actually ludicrous. There is, in truth, something grimly humorous about some of our author's descriptions, though, when we remember what prodigies of abortive effort and sacrifice are created by the passion for denominational orthodoxy which glows in Anglican sisters and Protestant zealots of all kinds, we are more disposed to weep than to laugh. The waste of heroic material is appalling.

Denominational self-conceit, indeed, ought to have received its death-blow in these volumes. Whatever else may be doubtful, this at least is clear, that, in the process of Christianising the population of London, all denominations are equally helpless, as such. The familiar and confident assertions, inspired by sectarian credulity rather than sober conviction based on knowledge of the facts, which have created, by the force of incessant iteration, almost a general belief that the vagaries of ritualism, or the vulgarities of the Salvation Army, or the unmitigated platitudes of Evangelicalism can alone win a way for the eternal gospel in the hearts of the poor, are shown to be utterly baseless. Generally it appears that, *ceteris paribus*, ritualism has less chance

than any form of Protestantism, because it wakes against itself a deep, unarguable dislike, hardly ever absent from English minds, against every approach to 'sacerdotal' pretensions. For the rest, all the churches are able to influence the poor only by their 'social' efforts. However ardently religious may be the intentions with which the work begins, however firmly convinced of the power of their spiritual message the workers may be, sooner or later, under the inexorable pressure of the facts, the religious element drops into the background and is replaced by the social.

The most remarkable example of this inevitable and almost universal process is provided by the Salvation Army. Perhaps no movement has more confidently claimed to work on purely spiritual lines. Its original programme was inspired by the conviction that, if only the simple gospel could be effectively brought within the audience of the poor, its own divine power would secure acceptance. What are the facts which Mr Booth discloses? In several places he points out, what the present writer can confirm by his own inquiries, that the principal success of the Salvation Army has been gained by the method of 'sheep-stealing.'

'The soldiers' (he says) 'are, to a great extent, drawn from those who belong, or have belonged, to some other dissenting body, and demand a stronger expression of religion.' (i, 85.)

The sensational methods adopted by General Booth soon lost their effect when they ceased to be novel and to provoke opposition. Such entries as these are scattered through the volumes before us: the efforts of the Salvation Army in outer East London 'meet with little success' (i, 43); 'the small Salvation Army corps in and about Hackney are not successful' (i, 94); 'the Salvationists are there [at Tottenham] unheeded' (i, 104); 'the Salvation Army, when they first came [to a low district in North London], were pelted with stones and rubbish, but later were disregarded, and now no longer come' (i, 145); the Salvation Army

'described Lisson Grove as a "coal and bread-ticket place," and because they found it hopeless, from the religious point of view, turned their huge hall into a night-shelter and food dépôt.' (i, 203.)

In Whitechapel and St George's the Army,

'though it began its work in this neighbourhood, and though its soldiers still march through the streets at times with drum and tambourine, is now of little importance as a religious influence, but has turned towards its "social wing" the marvellous energies and powers of organisation and the devoted work it commands.' (ii, 42.)

Mr Booth, certainly, has no prejudice against the Salvation Army; he writes a final estimate of its history and work which is thoroughly sympathetic and appreciative; but he cannot avoid the conclusion that, in spite of many excellencies, it also has failed in the object which all the churches make the goal of their efforts.

'The Army has been entirely successful in bringing the gospel of salvation freshly and simply to the notice of all, and especially to the notice of the classes standing aloof. This being so, it becomes the more remarkable that, as regards spreading the Gospel in London in any broad measure, the movement has altogether failed.' (vii, 326.)

We have called special attention to the case of the Salvation Army because, of all the denominations, it has advanced the greatest claims and made the completest surrender of them. But all the churches are in the same predicament. Their success is precisely determined by their ability to provide satisfaction for the social needs of their members. In the fashionable sections of society public worship is buttressed in popular regard by the extraneous attractions of costly music and singing; a little lower in the social scale, congregations are more eager for political discussion, commonly of a vehement partisan character, and in the churches of their class they get what they want. Below the middle class, all the churches, as we have seen, are powerless; and, in the lowest, they all become agencies of well-intentioned but, for the most part, mischievous almsgiving.

Powerless to penetrate the prejudices and overcome the social hindrances of adults, all the churches have devoted themselves to the care and teaching of children. Here, at least, there is no difficulty in securing attention; every spiritual method, from the ceremonial of the ritualist to the tambourines of 'coryb. Christianity

may be tried with equal facility and equal acceptance. London children are curiously receptive and quite wonderfully catholic. An acute observer has wittily described the fellaheen of Egypt as 'the blotting-pads of civilisation'; with no less propriety the children of the slums may be called 'the blotting-pads of denominationalism.' The field of religious experiment being thus open, the churches have hastened to occupy it; and their efforts have secured an immense apparent success. Sunday-schools are everywhere crowded; 'children's Masses' present edifying exhibitions of well-disciplined devotion; an infinite variety of expedients for amusing the young, counteracting the normal influences of their too often deplorable homes, building up their bodies in health, and their characters in the habit of self-respect, engages the affectionate and continuous interest of multitudes of religious people. The assumption on which everything proceeds is that the efforts bestowed on the children will bear fruit later; and who shall venture to say that it will not? Who will doubt that men and women must be the better for having had at the start of their lives so much solicitude and unselfish care bestowed on them? Yet, certainly, from the denominational standpoint, results are strangely disappointing. So soon as the children are old enough to pass under the influence of the prevailing irreligion of their class, they seem to be quite powerless to resist it. The careful teachings and devotional practices of childhood fall off from them without difficulty; and, so far as religious observance goes, they become as indifferent as their parents.

It is time, however, that we turn to the brighter suggestions which a more careful perusal of Mr Booth's volumes may perhaps discover. And, first of all, in spite of failure, delusion, blunder, and even scandal, the picture set before us offers an impressive demonstration of the moral power of Christianity. We see a vast multitude of men and women led by their creed to surrender themselves to the risks and sacrifices of the noblest crusade which was ever preached in the name of religion or accepted by religious men. The ill success which everywhere attends their efforts only brings into greater prominence the quenchless ardour of Christian faith which inspires the workers. It is evident that the

genius of Christianity is incorrigibly altruistic; and no amount of congregational prosperity can induce Christian people to make a ring-fence about their denominational Zion and leave the world to its fate. It will come as a discovery to many that the great Nonconformist congregations in London are the centres of pastoral work amongst the poor differing in no respect from, and not inferior in quality to, that which has long been held to be the distinctive excellence of the parish system. Systematic visitation from house to house is the favourite method of all the churches, and perhaps, when all is said, the most effective. Christianity, it is evident, through all its denominational developments, retains the character of the greatest factory of philanthropic motive known to human experience. Mistaken the methods may be, and indeed probably are; but this need not alarm us, for they can always be corrected in the future, as they have been in the past. A review of Christian effort certainly justifies the largest confidence in Christian versatility; but a failure of benevolent purpose, a dying-down of the sense of social responsibility in men's minds, a divorce acquiesced in between religious observance and altruistic effort—these would be indeed evil omens for the national future. It is precisely with respect to these that we are reassured by Mr Booth's researches; on every page he shows that of such omens there is as yet no sign.

Moreover, the demonstration of the power of Christianity to induce men to altruistic effort goes hand in hand with a disproof of all specific ecclesiastical claims. Contemporary experience is seen to add its confirmation to the accumulating testimonies of history and the clear suggestions of reason. Denominational claims have behind them no justification in public utility. The multiplication of ecclesiastical organisations is practically absurd as well as religiously harmful. All churches, in spite of their more or less exclusive claims, are doing the same work, and doing it, moreover, in the same way. The differences may seem real to the zealots of denominationism, but they are not differences of method so much as of names and aspects.

It is, indeed, true that a dividing line must be drawn between the Protestant and the Roman Catholic methods

of work; for it is not to be denied that a fundamental divergence of religious attitude underlies the distinctiveness of their systems; and it is not less true that a just view of the facts must include the ritualistic churches in one category with the Roman Catholics. But neither the Roman Catholics nor the Ritualists constitute a very important element in the problem; for, while the former are almost exclusively concerned with Irish, Italians, and Germans, the latter gather to a few well advertised centres congregations of a distinctive type which may be well left out of count. Thus these volumes ought to give a great impetus to the movement for the religious unity of English-speaking Protestants, which has commended itself to many thoughtful persons within recent years. Mr Booth himself speaks with decision on this subject, and he makes an appeal to the Church of England which ought not to be barren of result.

'Some Nonconformists are no more willing than the Church to recognise "unauthorised preaching," or to accept the theory advanced by one of themselves whom they had slighted, that "each one of us speaks with authority as he has it from above"; but the main trouble lies between the Established Church and those who cannot submit to her authority and pretensions. To her the complaints mainly apply, and hers is the opportunity to rise above sectional ideas, and assume the leadership. I do not hesitate to affirm that, in London, it lies neglected at her feet. To attain it, doctrinal authority, which she is powerless to wield, and mediæval pretensions, which may well be left to Rome, must, indeed, be abandoned. It would be a new departure, I grant; but no new organisation is required. To give to others their place would be to fill her own, and this not in London only, but as the mother-Church of all English-speaking nations.' (vii, 421.)

These are weighty and not unhopeful words, and they point a moral which the friends of the Church of England cannot prudently ignore. Not in assisting and striving to justify the feverish vagaries of disordered zeal lies the duty of Anglican patriotism, but in frankly accepting a new and worthier conception of what a National Church is called to be and to attempt.

The candid reader will not refuse to recognise the notable testimony which Mr Booth bears to the personal excellence of the clergy in all the churches, and to the

almost universal purity of their administration of the very large funds entrusted to them by the religious public. For most of them it certainly cannot be said that 'godliness is a way of gain.' Whatever may be thought of the truth of the gospel which they preach, or of the wisdom of the methods which they adopt, their personal disinterestedness cannot, in most cases, be reasonably suspected. In the case of the Anglican clergy Mr Booth points out a few, a very few, scandals; and he clearly thinks that there is a certain amount of indolence. Incapacity he connects, reasonably enough, with the total absence of anything approaching to an efficient retirement system. Efficiency of a certain kind, of course, is secured by the Nonconformists, for an unpopular minister is quickly driven from office by the short and easy method of cutting off his income. Failures there certainly are among Nonconformist ministers, but they are astonishingly little in evidence. It must be remembered, moreover, that in their case there is nothing to prevent their falling back into secular occupations; and some of them, not, perhaps, always the best, succeed in gaining entrance into the ranks of the Established clergy. Making, however, all allowance for defects of system and personal failure, it remains true that the London clergy, as a body, are a respectable and laborious set of men. It may be doubted whether as much could have been said with the same confidence at any former time in the history of the Church in London.

Nor must the student of these volumes overlook the numerous examples of the redemptive power of individual goodness which they record. Your precise form of creed, Mr Booth would say, matters little, and your denominational description matters less, provided you give yourself, in the frank devotion of true service, to the people whom you aspire to help. There is the note of enthusiasm, all the more impressive because it is but rarely heard, in the account he gives of some remarkable apostolates of social work which he has discovered in the course of his inquiries. We may refer especially to the descriptions of Dr Gwyther's work in North London (i, 143); of 'Father' Wainwright's at St. Peter's, London Docks (ii, 35); and of the singularly beautiful devotion of a Roman Catholic lady, Mrs Despard, in Battersea (v, 153).

Success, indeed, even in these cases, he hesitates to affirm: it is hard to determine what ought to be reckoned as success. Perhaps we are permitted to believe that the mere proffering of such personal goodness, year in and year out, among the debased and almost bestial people who are huddled together in certain districts of London is itself the highest success within reach at present. 'The things that are not seen are eternal,' said the Christian apostle with reference to the apparent failure of the Church in its first enthusiasm to overcome the prejudices of a world grown old in evil; his words may, perhaps, fitly be applied to the case of religion in the desperate social wilderness of London. It cannot really be the case that all these martyrdoms of quiet, self-chosen, inglorious, repulsive toil for those who make no response, and seem to gather no advantage, can fail of result. It must be legitimate to believe that no element of goodness cast into the mingled chalice of human life is without its due effect; and that, in the final chapter of the world, the secret of the ages shall be the vindication of God.

Again and again Mr Booth interposes in his records of ecclesiastical failure the remark that such improvements of popular habits as he can discover are to be attributed mainly to non-religious agencies. Municipal authorities have done something, elementary schools have done much, private efforts to improve the conditions under which the people live have not been without effect. He points constantly to the two ubiquitous and, as yet, insoluble problems of London, the brooding, perpetual nightmares of social reformers and religious evangelists alike, viz. the 'housing question' and the drink traffic. Perhaps the most melancholy feature in the melancholy story told in these volumes is the failure of the protracted and many-sided efforts to grapple with overcrowding. The districts which in 1889 were occupied by a population 'living in poverty,' may—at least in the working-class districts where the congestion of coachmen and other dependents of the wealthy is unknown—be reasonably identified with those described in the more recent inquiry as 'crowded.' The percentages of these two descriptions are suggestive. Broadly, it is true to say that, within the period of ten years which parts Mr Booth's reports, the housing difficulty has in those districts become

worse rather than better. Here are the percentages for the poor districts :—

District.	Living in Poverty. 1889.	Crowded. 1900.
North-West	27·2	35·3
Whitechapel and St George's in the East	42·5	52·7
Bethnal Green, Haggerston, and part of Shoreditch	45·4	52·6
Hoxton, St Luke's, and Clerkenwell	45·4	53·3
West Central	30·0	41·1
Westminster and South Pimlico	34·3	38·6
The Inner West	17·4	25·3
West Southwark and North Lambeth	46·8	49·1
Newington and Walworth	37·5	38·9

The extensive demolitions of bad property which have taken place within the last few years have either accumulated the evicted inhabitants in the remaining areas, or have scattered them to become apostles of degradation in yet uncontaminated districts. Both consequences are evil; and, so far, it is not seen how one or other is to be avoided. Yet in the discovery of some solution of the housing problem evidently lies the best hope of social improvement, and, as the crowning evidence of social improvement, the best hope of success for the churches. Mr Booth has provided the weightiest plea for 'Christian Socialism' we have yet encountered. We rise from the study of his gloomy but fascinating volumes with the suspicion, which, perhaps, along the lines of reflection which they suggest, might even grow into conviction, that Christianity must approach the brutalised masses indirectly, by reforming their conditions of existence before offering them its spiritual message.

H. HENSLEY HENSON.

Art. XII.—MR CHAMBERLAIN'S FISCAL POLICY.

1. *Speeches by the Right Hon. J. Chamberlain, M.P.*: at Birmingham, May 15; in the House of Commons, May 28; and at the Constitutional Club, June 26; as reported in the 'Times.'
2. *Annual Statement of the Trade of the United Kingdom with Foreign Countries and British Possessions.* 1901. Two vols. London: Eyre and Spottiswoode, 1902. Also the volumes for preceding years.
3. *Statistical Abstract for the Principal and other Foreign Countries in each year from 1890 to 1899-1900.* Twenty-eighth Number. London: Eyre and Spottiswoode, 1902.
4. *Statistical Abstract for the Several Colonial and other Possessions of the United Kingdom in each year from 1887 to 1901.* Thirty-ninth Number. London: Eyre and Spottiswoode, 1902.
5. *American Industrial Conditions and Competition: Reports of the Commissioners appointed by the British Iron Trade Association to inquire into the Iron, Steel, and Allied Industries of the United States.* Edited by J. Stephen Jeans. London: Offices of the British Iron Trade Association, 1902.

BEFORE discussing the new fiscal policy that has been propounded by Mr Chamberlain and provisionally concurred in by Mr Balfour, it is necessary to ascertain as precisely as possible what it is. At Birmingham Mr Chamberlain spoke of it chiefly from the standpoint of high Imperialism. The Empire, he said, was 'one and indivisible'; but unless the question of trade and commerce was satisfactorily settled, he, for one, did not believe in a continued union of the Empire; and the question at the next general election would be

'whether the people of this country really have it in their hearts to do all that is necessary, even if it occasionally goes against their prejudices, to consolidate an Empire which can only be maintained by relations of interest as well as by relations of sentiment.' (The 'Times,' May 16, 1903.)

In the House of Commons, on May 28, he still kept in view, though less prominently, the Imperial aspect of

the question, but addressed himself mainly to its bearing upon home interests, and especially the interests of the working classes. There will have to be, he said, a new mandate given to the government; and that mandate will involve many considerations affecting not merely the general prosperity of the country, but going deep into the condition of the working classes and their interests. Describing more in detail than at Birmingham the sort of scheme he has in view, he said it would not 'at a stroke' entirely and absolutely reverse the existing fiscal policy, but that, though not intentionally protective, it would incidentally, and as far as it goes, be protective. He took credit for this in the interests of British agriculture, of Irish farmers, and of commerce in general, which he maintained would be benefited by the breaking down of foreign tariffs and by the discomfiture of capitalist combinations and Trusts.

The fiscal aims of his policy are, first, to establish preferential arrangements in the nature of reciprocity agreements with the self-governing colonies; and next, to put the country in possession of a weapon with which to meet fiscal attack by a foreign nation upon any part of the British Empire. The preferential arrangements will, it is admitted, involve the imposition of a tax upon 'some great product of the colonies' that 'will produce a very large revenue.' This will necessarily involve the taxation of food, or raw material, or both; but, 'without binding himself for all time,' and as far as he could see, 'it would not be possible to tax raw materials.' The exclusion of raw materials is not a matter of principle with Mr Chamberlain; they are excluded only because 'it would be very difficult to find raw materials suitable for that purpose.' 'If,' he says, 'a tax were put upon raw materials, it would be a shilling or two upon corn.' Finally, Mr Chamberlain submits that the test of his policy will be its effect upon the material welfare of the working classes in the United Kingdom. If his opponents can show that the whole of this business will mean 'greater cost of living to the working man and no increase of income,' he apprehends that his proposals will be rejected; but if he can show that he 'will give more than he takes,' then, he says, 'I may still have a chance.'

As to the actual proposals he has in view, Mr Chamberlain has no information to give. 'We must know from our own people not only what they can give, but what they want in return.' 'Before we negotiate with the colonies, we must find out what the opinion of the country is.' Having received his mandate, Mr Chamberlain would call together another colonial conference; and he has not the slightest doubt that arrangements of equal mutual advantage could be concluded with all the colonies.

Mr Chamberlain's project, then, is commended to the country as a means of saving the Empire from disruption, and of improving the material prosperity of the United Kingdom. It assumes that the Empire is 'one and indivisible,' and contemplates the substitution, not 'at a stroke' but by degrees, of a protectionist for a free-trade policy. But is the Empire one and indivisible? The government of George III assumed that it was so when they attempted to tax the American colonies; but it is not to be supposed that Mr Chamberlain would repeat that error. The self-governing colonies have been given both freedom and responsibility; and, if they show less appreciation of their responsibilities than of their freedom, that is a weak point in Imperial relationship that needs to be remedied. But we cannot force a policy on the colonies. They are, Mr Chamberlain admits, as free as we are, and they are equally jealous of their liberties. Now the fiscal revolution that is proposed would be almost as great in the colonies as here.

What is contemplated is not what has hitherto been advocated by believers in reciprocity and fair trade. These economists have inveighed against the exclusiveness of foreign nations which have erected high tariffs to keep out British manufactures, and have argued in favour of retaliatory duties to bring such foreign nations to reason. Fair traders, on the whole, have only advocated taxes upon foreign manufactures, and they have not sought to put the colonies on a better footing than any foreign nation that might be willing to enter into reciprocal relations with the United Kingdom. This is not Mr Chamberlain's position. The foundation of his scheme is to give the colonies better terms than he would

give under any conditions to a foreign country; and he would bind the colonies in return to give to the United Kingdom better terms than to any foreign country. This is the very heart and essence of his project; and for either the United Kingdom or a colony to admit a foreign nation into the Imperial circle of privilege and protection would be fatal to the whole plan. Into such an arrangement as this the self-governing colonies can only be brought by their own consent; and when, if ever, they are so brought in, they and the mother-country will have erected a tariff wall against every other nation that supplies produce or manufactures in competition with British and colonial manufactures and produce included in the reciprocity agreements. If any foreign country resented its exclusion from the British Zollverein and took measures of retaliation, Mr Chamberlain, again speaking for the whole Empire, would approach that country and say, 'If you cannot meet us in this, I am afraid I shall have to put a duty on that'; and the offending country would be placed under a least-favoured-nation clause.

Nothing has yet been said as to the position of India and the Crown colonies under the proposed scheme; but it must be assumed that their fiscal arrangements would be harmonised with those of the rest of the Empire. India's export trade by sea to foreign countries, reaching an aggregate of about 37,000,000*l.* per annum, compared with about 40,000,000*l.* to the United Kingdom and to British colonies, would therefore be brought under the new arrangement.

In Canada and South Africa Mr Chamberlain's project has been received with friendly sympathy. In New Zealand it has met with the cordial approbation of Mr Seddon. In Australia statesmen have been critical and generally favourable; but public opinion, as expressed by the press, is on the whole antagonistic. In all the colonies, however, there is an assumption of full fiscal freedom that is quite inconsistent with the theory that the Empire is as yet one and indivisible.

It is because there is no Empire policy—because the United Kingdom and each of the self-governing colonies pursues its own policy independently of the rest of the Empire—that Mr Chamberlain seeks to create a p^r

for the whole Empire that would enable it to confront the world as one consolidated political and commercial entity. Until this idea is realised, it is illogical to complain that Germany or any other Power persists in regarding each self-governing colony as a separate commercial entity.

Mr Chamberlain contrasts our attitude towards individual German states with that of the German government towards Canada. But no German state occupies the free position enjoyed by Canada. The Imperial German government enters into treaties that are binding upon all the individual states in the Empire; and each German state has a voice in the acceptance of the treaty. There is no corresponding representative authority in the British Empire. Within the German Empire, as within the United States, there is freedom of trade; while towards external Powers the States and the German Empire are each an individual entity. There is no freedom of trade within the British Empire, whose self-governing parts pursue their own fiscal policy, and need not accord to each other or to the mother-country better terms than are given to a foreign state. Nay, Mr Chamberlain even admits that a self-governing colony may enter into reciprocity treaties with foreign nations, giving to foreigners better terms than to the mother-country; and Mr Seddon has threatened to do this if reciprocity with the colonies be not arranged. When, therefore, Germany feels aggrieved at the action of Canada, the Canadians can hardly complain that the German government treats them as a separate entity. It is true that Canada has incurred German resentment by a fiscal measure intended to promote British interests; and for this we owe her something more than mere gratitude. But Canada still retains her fiscal independence; and to contend that she may enjoy both fiscal independence and Imperial protection against fiscal retaliation is illogical. If Canada were helplessly at the mercy of Germany, and were being seriously injured by that Power, every Englishman would resent it deeply. But that is not so. Canada can meet German hostility very effectually without our aid. Her purchases from Germany during the four years ending with 1901 averaged 1,500,000*l.* per annum; but Germany's purchases from Canada in the same

period averaged only 400,000*l.* per annum. Germany, therefore, could only diminish Canada's trade by an insignificant amount if it were to cease to buy anything from Canada; but Canada could shut out by a retaliatory policy 1,500,000*l.* per annum of Germany's trade. In such circumstances there is no need for the home government to interfere. If, on the other hand, Mr Chamberlain wishes to retaliate upon Germany on behalf of Canada, he is as free to do so now as he would be under the new system that he proposes. Our largest imports from Germany consist of sugar; and but for the Sugar Convention, Mr Chamberlain might have retaliated upon Germany by taxing sugar. Having rendered this impossible, he can still find a few millions' worth of German imports under the heads of chemicals, corn, eggs, glass, iron goods, pianos, wood, and woollen goods. He is as free now as he would be under reciprocity with Canada to go to Germany and say, 'Unless you take off your special tariff on Canadian products I shall have to put a tax on some or all of these articles.' Indeed it is possible that Mr Chamberlain could adopt a retaliatory policy towards Germany more easily now than under a system of reciprocity with the colonies, which would restrict his freedom of action. Now he has only public opinion in this country to think of; then he would have to reckon with the opinion of the whole Empire.

In forming an opinion upon the value of reciprocity with Canada, it is necessary to have regard to the course of Canadian trade, since preferential rates were given for this country in April 1897. Canadian imports since that time do not suggest that this country has gained much by the concession, though probably there might have been a still less favourable record if special reductions of tariff had not been made. The remarkable thing is that, notwithstanding the special terms, our exports to Canada have shown a lower rate of progress than those of Germany, and a much lower rate than those of the United States, France, and Belgium. The figures for four years preceding and four years succeeding the beginning of the preferential Canadian tariff are as follows:—

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CANADIAN IMPORTS FROM—

Years ending June 30.	United Kingdom.	United States.	Germany.	France.	Belgium.
	£	£	£	£	£
1894 . . .	7,955,803	10,897,418	1,200,317	521,294	113,062
1895 . . .	6,396,932	11,226,271	985,101	531,200	96,743
1896 . . .	6,776,659	12,035,758	1,218,793	577,591	189,197
1897 . . .	6,043,600	12,667,611	1,334,254	534,524	239,102
Average. .	6,793,198	11,706,765	1,184,616	541,152	158,026
1898 . . .	6,678,271	16,172,382	1,147,400	816,853	252,762
1899 . . .	7,615,094	19,111,062	1,519,203	799,170	476,450
1900 . . .	9,203,369	22,570,783	1,722,637	867,637	662,449
1901 . . .	8,839,349	22,702,399	1,442,754	1,109,132	786,668
Average. .	8,084,021	20,139,151	1,457,998	905,710	544,582
Increase per cent.	19	72	23	67	245

These are very remarkable and disconcerting figures. Canada's chief imports are coal, raw cotton, wheat and other grain, hardware, machinery, iron and steel manufactures, including rails, sugar, tea, tobacco, wool, and woollen manufactures, all of which, except woollens and a reasonable share of iron and steel products, are practically drawn from the United States. Setting aside the trade with the States, it appears that the United Kingdom and the colonies supply about two thirds of Canada's purchases from the rest of the world. But the rate of Belgian, French, and German progress is an unpleasant fact that cannot be ignored.

It has to be recognised, too, that in recent years American and German exports to Australia and New Zealand have shown a rapid development. This will be seen from a comparison of Australasian imports in 1898 with those of 1901. The figures are:—

IMPORTS INTO AUSTRALASIA—

From	1898.	1901.	Increase.
	£	£	Per cent.
United States	3,999,814	7,369,396	82
Germany	1,997,747	2,998,477	50

The total imports from Germany and the United States are still small compared with the 32,000,000*l.* worth of products imported from the United Kingdom; but the growth of foreign trade with Australasia is as significant as that with Canada.

With South Africa, American trade since 1898 has stood at about 2,700,000*l.*, and with Germany at about 100,000*l.* There has been practically no increase of foreign trade in the South African colonies; but the war may partly account for this.

In so far as colonial imports from foreign countries consist of products that could be supplied by the United Kingdom, Canada, Australasia, and South Africa have something to offer to this country in a reciprocity agreement. The total value of the imports of these three colonies from all foreign countries in 1901 was as follows: Canada 27,613,374*l.*; Australia and New Zealand, 391,433*l.*; South Africa 5,000,763*l.*; making in the aggregate 47,005,570*l.* The share of the United States in this trade was 32,611,988*l.*; that of Germany 5,559,516*l.*; and that of all other countries, including those in the tropics and the Far East, 8,834,066*l.* Great Britain's most active trade rivals are the United States and Germany; but probably one half of the American trade is in products other than those of the United Kingdom; and a large proportion of the 8,834,066*l.* supplied to the colonies by 'other' countries could not be produced within the United Kingdom. Deducting trade of this kind from the total foreign imports of the colonies, there would not remain more than about 30,000,000*l.* of imports into the three self-governing colonies if the United Kingdom secured all their imports that it could at present supply. From the purely trade aspect, then, this is the limit of increase in trade, under present conditions of colonial wealth and population, that can be offered by the colonies to this country under any scheme of colonial reciprocity. And this limit of 30,000,000*l.* is the high-water mark of a period of exceptional prosperity.

What should we have to pay for it? Mr Chamberlain's case is that we should tax foreign supplies of 'some great product of the colonies' that would 'produce a very large revenue'; and he has indicated the amount of the revenue by suggesting that it would equal the . . . *A. A. Agg.*

pensions and other things—say 15,000,000*l.* or 20,000,000*l.* per annum. If the lower figure be taken, it is equal to one half of the maximum new colonial trade that is in contemplation; and to pay new taxes amounting to 15,000,000*l.* in order to secure a new trade of the value of 30,000,000*l.* is not an attractive proposal to place before the country. But the matter does not end here. The proceeds of the new taxes, whatever the amount, are not to go in relief of existing taxation; and the colonial trade to be secured is not to be clear gain. We are to risk losing quite as much, possibly more, trade with foreign nations; and 'every penny' of the proceeds of the new taxes is to go to the working classes. Mr Chamberlain is going to say to them: 'Not only will you get back any benefits intended entirely and alone for you, but the whole of the sum you have paid you will get in addition to the whole of what is paid by the richer classes.' A pretty argument truly by which to commend a revolution in the fiscal policy of the country!

What would these great colonial products be that, by taxing foreign imports, would yield this large income? and upon what country's products would the new taxes fall? The intention is to limit them to colonial food products. The imports of food and other products from the three self-governing groups of colonies are as follows:

	Food.	Other Products.	Total.
	£	£	£
Canada	13,500,000	6,500,000	20,000,000
Australasia	10,500,000	24,300,000	34,800,000
Cape Colony and Natal .	—	10,000,000	10,000,000

All the food we imported from South Africa in 1901 was coffee from Natal to the value of 14,500*l.* Natal has also a small sugar trade; but obviously no reciprocity arrangement based on the taxation of food can be applied in South Africa. The great products of the Cape and Natal, apart from diamonds and gold, are wool, feathers, goats' hair, and coal. But there is no possibility of stimulating the coal trade of South Africa by reciprocity; and ostrich feathers and diamonds have a market of their own. The only South African products of any importance that are

open to treatment in a reciprocity arrangement are wool and goats' hair.

In the case of Australasia the export trade of New Zealand differs in some respects from that of the Australian colonies; but both in New Zealand and Australia wool is the staple product. The next largest Australian trade is in metals, and in hides, skins, leather, and tallow. Then come meat, corn, butter, and, far in the rear, apples and wine. Next to wool the important products of New Zealand are mutton, butter and cheese, corn, hides, skins, leather, and tallow. The relative positions will be best seen from the following table:—

	Australia.	New Zealand.
	£	£
Wool	11,500,000	4,000,000
Metals	4,000,000	3,000
Hides, etc.	2,000,000	880,000
Meat	2,000,000	3,500,000
Corn	2,000,000	550,000
Butter	1,200,000	800,000
Cheese	—	200,000
Fruit and wine	270,000	—
	22,970,000	9,933,000

If reciprocity concessions be limited to food, New Zealand would receive benefit upon more than half its present exports, but Australia would not derive anything like a corresponding advantage. To benefit Australia, some raw material or materials would need to be taxed; and the largest product, and the one that is most widely distributed, is wool. It represents in value nearly half the total exports of both Australia and New Zealand to European countries and America. If, however, wool be rejected, the selection must lie between metals and skins, hides, leather, tallow, and kindred products. The point is that, unless wool be taken, there is no other product of large value and comparatively regular distribution that could be chosen for both New Zealand and Australia.

Mr Chamberlain does not desire to tax raw material, and Mr Balfour almost refuses to entertain such a proposal; but neither statesman yet seems to realise that the selection of produce to be taxed will not rest entirely with them. Australia and New Zealand are democratic communities; and, in the bargains they make, their re-

representatives must have regard to the wishes and the interests of all sections of the community. To satisfy the colonial constituencies in Australia and New Zealand, food products, wool, metals, and leather, etc. might all have to be brought within the reciprocity agreement.

The same consideration would influence negotiations with Canada. Only half of Canada's exports come to this country; but these represent her principal products. Our imports from Canada consist chiefly of:—

Cattle	£ 1,500,000
Butter, cheese, and eggs	4,950,000
Corn	4,000,000
Bacon and hams	1,400,000
Fish	700,000
Apples and pears	350,000
Lard	200,000
Wood	4,500,000
	<hr/>
	£17,600,000

The only important raw material here is wood, a tax upon which would increase the rent of houses in this country, and is therefore to be avoided if possible. But could it be avoided? Taxes on corn and cattle would benefit the farms of Ontario, Manitoba, and the North-West, and the ranchmen of Alberta and Assiniboia. Taxes on dairy products, bacon and hams, and apples would benefit the province of Ontario and, to some extent, that of Quebec. But, if eastern Canada and British Columbia are to profit from reciprocity, fish and wood must be included in the arrangement; and a Canadian government that did not include these products in its bargain would fare badly at the polls in the provinces prejudicially affected.

In any scheme of reciprocity it may be assumed that, so far as political considerations would permit, only great products would be dealt with. In the case of Canada these might be living animals, wheat and other grain, dairy products, and wood. In South Africa there is no option but to select wool. In Australia wool could scarcely be left out of account; and, if it were, the alternative would be metals and meat.

One must assume that concessions to one colony would be extended to the others; otherwise the effect would be to differentiate against the colonies and to place them on

an unequal footing. The effect, therefore, would be to admit from all the colonies, on specially advantageous terms, meat, wheat, dairy products, fish, wood, and wool, and possibly other produce. To subject these imports to taxation when supplied by foreign countries would tax some imports from almost every nation in the world, but to the most serious extent those from the United States, the Argentine Republic, Russia, Denmark, and Norway and Sweden. To a much less degree the new taxes would strike at Germany, France, Belgium, and Holland, of whose exports to this country the produce to be taxed forms only a very small fraction.

It is difficult to imagine that this is what Mr Chamberlain has in view. That the United States is the one country in the world from which British manufactures are to a large extent excluded is true; but this is no reason why we should attack the trade of the Argentine Republic, Russia, Denmark, and Norway and Sweden. These four countries take one sixth of our whole exports to foreign countries; and to single them out from all other nations as the special victims of a new policy of reciprocity with the colonies would be unfriendly to them and injurious to those traders and manufacturers in Great Britain who now do business with them, and could not by any possibility assist this country in competition with Germany, France, Holland, Belgium, and the United States.

If the proposed new policy would open the American and continental markets to British manufacturers, many people would be ready to applaud it. But no one can be sure that it would do so. It is as difficult to say what the effect of import duties upon food products from the United States would be, as it is to say what action Germany, France, Holland, and Belgium might take to counteract the effect of the new reciprocal arrangements. There is, however, one action that Great Britain could not take. It could not place these or any foreign countries on the same trade footing as the colonies. So far as the taxation of raw material is concerned, the reciprocity agreements with the colonies would fix the duties to be levied on foreign produce; and it would not be in the power of the British government, without the consent of the colonies, to concede any reduction. To this extent the present power of entering

into reciprocity treaties with any foreign Power would cease to exist; and if it were sought to negotiate a commercial treaty with the United States or Germany, foreign produce included in the treaty would have to be other than that covered in the agreements with the colonies. The most obvious result of reciprocity with the colonies would be to bar out certain food products and raw material of foreign origin from the United Kingdom, and to give the United Kingdom preferential duties in the colonies on British manufactures. It would prejudice most the interests of those nations from which we most largely draw food and wood and wool, and, with the exception of the United States, would affect least the nations that compete with us most and seek more than any others to shut out British produce from their home markets.

Under such a system foreign countries would have no more to gain than they have now by reducing their tariffs in favour of the British Empire. The colonies, bound by their reciprocity agreements with the mother-country, could make no concession on foreign manufactures; and the British market, except for food, wood, and wool, would still remain as open to all the world as it is now. If, on the other hand, a foreign nation advanced its tariff against any part of the British Empire, the whole British Empire might retaliate—a policy that may be adopted, if the Empire desires it, now as readily as under any system of reciprocity. But retaliation could not always be effective; and, without entering upon a lengthy discussion of this side of the question, it may be enough to say that if the United States, enjoying a practical monopoly in the supply of cotton, were to retaliate by imposing an export duty on that article, little if any injury would be done to American planters, but Lancashire's cotton trade would simply be ruined.

The sole substantial advantage that this country is to enjoy would seem to be, then, a reduction of tariff in British colonies as against foreign competitors; while on the other side of the account must be placed increased cost of living, increased cost of wood and wool, and any loss of trade with foreign countries that might result from diminished trade with them consequent upon our reduced purchases of food and raw material. Outside

the colonies, competition with the United States and Germany would be in no way modified, except that the general advance in the cost of living in Great Britain, and the advance in the price of wood and wool, would have a prejudicial effect upon the position of British manufacturers in general, and upon the woollen trade in a special degree. That wages could or would advance in the United Kingdom under these conditions is incredible. The conditions of competition outside the colonies would have become more difficult; and wages would be more likely to decrease.

One assumption underlying the proposal for reciprocity with the colonies is that British manufacturers cannot compete successfully on equal terms with foreigners. Unless this be assumed, there is no trade reason—though of course there may be political reasons—why special terms should be desired. This necessitates an investigation of most vital importance; for, if we cannot hold our ground in competition with foreigners when on equal terms, the situation is perilous indeed. Now it is easy to prove that British trade is progressing. A bird's-eye view of British exports to the whole world during the last six years, in two equal periods, shows that, in spite of high tariffs, British manufactures are not excluded from foreign countries. But investigation unfortunately demonstrates with equal clearness that under equal conditions the United States and Germany are making more rapid progress than we are.

AVERAGE ANNUAL VALUE OF EXPORTS OF BRITISH PRODUCE
AND MANUFACTURES (SHIPS OMITTED).

To	1896-98.	1899-1901.	Rate Per Cent. Increase.
	£	£	
Europe	86,785,604	102,510,087	18
Asiatic Turkey	3,287,709	3,247,701	Stagnant
Egypt	4,210,715	5,770,993	37
China (excluding Hong Kong and Maceo)	5,299,653	6,235,355	18
Japan	5,584,775	5,479,548	Stagnant
United States	18,711,782	18,652,917	Stagnant
Central and South America	20,772,812	21,137,322	2
Other foreign countries	8,508,773	11,435,221	34
Total foreign countries	153,161,913	174,469,144	14
Total colonies and possessions	82,746,254	95,121,786	15

Egypt and Japan are 'neutral' markets. High tariffs do not interfere with trade in those countries. In Egypt no competitor so much as approaches Great Britain. With Japan, British trade is far ahead of that of any other country, but, exclusive of ships, is making no progress, while the United States is making rapid progress, and Germany is advancing too. The relative progress of the three Powers during the five years ending in 1900 will be seen from the following return of Japan's imports stated in thousands of yen (1000 yen = roughly 100*l.*).

	1896.	1897.	1898.	1899.	1900.
United Kingdom .	60,398	66,782	64,325	45,930	73,036
United States . .	16,928	27,842	40,871	39,209	64,279
Germany . . .	17,407	18,497	25,911	17,704	20,294

Starting almost on a level with Germany, the United States has increased its imports into Japan fourfold, while Germany has improved by only two thirds, and Britain's great trade has increased a little over one fifth. The trade of China has been disorganised by war; and the returns are complicated by the existence of Hong Kong and its vast China trade. Treating Hong Kong separately, the direct trade of the United Kingdom and that of the United States, stated in thousands of Haikwan taels (1000 taels = about 160*l.*), compare thus :—

	1896.	1897.	1898.	1899.	1900.
United Kingdom .	44,571	40,016	34,962	40,161	45,467
Hong Kong . . .	91,357	90,126	97,214	118,096	93,847
United States . .	11,930	12,440	17,163	22,289	16,724

Germany's trade is too small to be stated separately. Both in China and Japan British trade is well maintained, though it is not advancing like that of the United States. If, then, in these neutral markets the United States is making such rapid progress against British competition, one can scarcely be surprised that British exports to the United States itself should be stagnant. There is nothing to suggest that the stagnation in the trade with the States is entirely or mainly due to its

high tariff, though no one would think of denying that the tariff is a barrier. The comparatively stagnant condition of British trade with South and Central America is not due to tariff. These are neutral markets, many of which have been disturbed by internal convulsions and wars. In these countries German trade has been making substantial progress. Take Mexico, the imports of which show the following comparative figures in thousands of dollars :—

	1896.	1897.	1898.	1899.	1900.
United Kingdom .	7,905	6,882	8,100	9,211	10,438
Germany . . .	4,363	4,003	4,782	5,678	6,674
United States . .	20,146	22,594	21,491	24,165	31,026

The United States has Mexico on its border, as it has Canada, and naturally does a large trade; but the United States is not helped, and Great Britain is not prejudiced, by tariff arrangements. Look at the trade of Chili, which is not a close neighbour of the United States. The figures in thousands of pesos fuertes* are :—

	1896.	1897.	1898.	1899.	1900.
United Kingdom .	30,249	29,073	38,424	44,338	42,482
Germany . . .	20,081	16,475	26,397	29,749	34,322
United States . .	6,807	4,451	9,399	8,198	12,099

Here British trade is doing very well, but German much better, and American relatively better still. But in neither case is this because of any tariff privileges. For one more elucidatory illustration take the Argentine Republic. In thousands of pesos oro (1000 pesos oro = 200*l.*) the figures are :—

	1896.	1897.	1898.	1899.	1900.
United Kingdom .	44,732	36,392	39,013	43,671	38,683
Germany . . .	13,895	11,114	12,571	12,980	16,696
United States . .	11,210	10,102	11,129	15,467	13,439

* The peso fuerte in and since 1898 = 1*s.* 0*d.*; previous to that year = 3*s.* 2*d.* The currency was rearranged on a gold basis in 1898.

Here British trade has made no progress, while Germany and the United States have advanced. But not through tariff preferences; they have none.

It may be remarked here, too, that though much has been said about the United States 'dumping' its surplus products into the British and other markets, the large and steady progress of United States trade in neutral markets cannot be attributed to 'dumping,' which is a more or less spasmodic operation, and only occurs when there is surplus stock to dispose of. The advance in American exports to foreign countries is steady and progressive, and cannot be attributed either to 'dumping' or to favours in tariffs. Amongst the most powerful influences that favour cheap production in the States, in spite of high wages, are mineral wealth, highly scientific mining, cheap transport, labour-saving tools and machinery, and an enormous home market, the steady demands of which suffice to keep large industrial works constantly employed, and to render possible the adoption of 'standard' patterns and designs, and the formation of huge industrial combinations. All these are influences that make for cheapness of production, and help to overcome the barrier that the protective system of America places in the way of the growth of its external trade.

If, now, the figures for Europe be examined, it will be seen that in protectionist Europe British trade is more prosperous than in the neutral ground of Central and South America. To all Central and South America the exports of the produce and manufactures of the United Kingdom have advanced in value only two per cent., while in the same period those to Europe have advanced eighteen per cent.

The following is a statement of the average annual value of our exports (exclusive of ships) to European countries in the two periods 1896-98 and 1899-1901:—

	1896-98.	1899-1901.	Increase Per Cent.
	£	£	
Russia	7,975,439	10,075,868	26·4
Sweden, Norway, and Denmark	8,912,838	11,393,483	28
Germany	22,124,273	24,581,448	11
Holland and Belgium	16,885,754	18,818,422	11·5
France	13,392,190	17,007,661	22·4
Other European countries . .	16,995,900	20,633,205	21·4

Trade with Russia, Sweden and Norway, and Denmark—the countries that would be most severely hit by colonial reciprocity—is the most progressive part of our European trade. Of northern countries, France comes next, then Holland and Belgium, and, largest but least buoyant, Germany. The German figures for 1901 are, however, severely affected by the period of sharp trade depression that fell upon Germany in that year. For the six years ending 1900 Germany's imports from the United Kingdom, stated in millions of marks, were:—

<u>1895.</u>	<u>1896.</u>	<u>1897.</u>	<u>1898.</u>	<u>1899.</u>	<u>1900.</u>
536	551	567	566	673	719

There is nothing to complain of here, and no evidence of British produce being shut out of the German home market by a high tariff.

In no part of the world, then, is there any evidence worth consideration to show that Britain is being ruined by other nations barring out our trade by prohibitive tariffs; but there is abundant proof that, where tariff conditions are equal, Germany and the United States, especially the United States, are making more progress than the United Kingdom. But the broad fact still remains that, comparing the last three years ending 1901 with the three preceding years, British exports (exclusive of ships) to the Continent increased in value 18 per cent.; to all foreign countries 14 per cent.; and to India and the colonies only 15·5 per cent.

The relatively more rapid progress of other nations, be the cause what it may, is a disquieting feature in the situation that must be considered. The export trade of the principal manufacturing nations in the world for the ten years ending in 1900 show British progress to be the slowest. The average annual values of the exports of the following countries in the five years ending 1895, and in the five ending 1900, compare in the table on the following page.

The contrast between the rate of progress of the United Kingdom and of all our principal competitors is too striking to be ignored. Nor is the familiar observation that a large trade cannot be expected to show as rapid a rate of progress as a small one quite satisfying.

AVERAGE VALUE OF EXPORTS (in thousands of pounds).

	1891-95.	1896-1900.	Increase Per Cent.
	£	£	
United Kingdom	287,500	313,700	9
United States	182,600	242,100	32
Germany	155,000	197,400	27
Holland	94,500	126,500	34
Belgium	55,500	70,000	26
France	133,700	150,200	12

The aggregate average value of the exports of Germany, Holland, and Belgium for 1891-95 was 305,000,000*l.*, against the British 287,500,000*l.*; and in the years 1896-1900 it had risen to 393,900,000*l.*, while the British had only increased to 313,700,000*l.* Nor can the suggestion be accepted that the great growth of the exports of protectionist countries is due to the operations of Trusts and other capitalist combinations selling produce in foreign markets at or below cost price. The increase in the American, German, Dutch, and Belgian exports is too large and too steadily maintained to be accounted for in that way.

It may be that the smallness of the advance in British exports is simply due to the fact that this country, in the recent exceptionally prosperous years, was working up to its maximum power of production, and that the surplus trade that could not be accepted went to swell the business of foreign competitors. Some very competent business men take this view; but whether it supplies a sufficient explanation, or not, is matter for investigation. What we already know is that every mine, foundry, factory, workshop, railway, shipbuilding yard and slip was fully and profitably employed; and that every man who would work had work, and plenty of it. We know, too, that for three years the productive power of the country was reduced by the abstraction of a quarter of a million of reservists, militia, yeomanry, and volunteers to serve in South Africa; and that a great war cannot be carried on without prejudice to industrial and commercial interests. A not less important fact is that we have emerged from this period of bounding prosperity with the whole financial and industrial situation in a thoroughly sound and healthy condition; and that this cannot be said of either Germany or the United States. Germany grasped at

too much and collapsed three years ago. Little has been heard of German prosperity, but much of German agricultural and industrial depression and of financial anxiety since the new century came in.

Mr Balfour, on May 28, concluded his speech in the House of Commons with a eulogy of the 'magnificent economic position attained by the United States.' He was certain, he said, that unless Mr Chamberlain's scheme proved to be practicable, or unless some other scheme having the same results could be carried through, it was

'vain to hope that this branch, at all events, of the Anglo-Saxon race is destined to have the great and triumphant progress which undoubtedly lies before the United States.'

There is a magnificent future before the United States, and before this country, too, it is to be hoped; but at the present moment we doubt whether there is one thinking Englishman, who knows the facts, who would be ready to see his country change positions with the United States. There are to-day two danger-clouds on the economic horizon. One is over Johannesburg, where the unsettled labour problem hangs like a pall. The other is over New York, where the great capitalist speculators have captured banking and financial institutions and utilised them in building up unstable combinations which control railways, ocean steamers, and vast industrial enterprises, and which are themselves loaded up with inflated securities that a wise and discerning public declines to touch. This is the 'magnificent economic position' which so captivates Mr Balfour's imagination that he holds it up for British emulation as the only way to economic salvation, while the rest of the world patiently waits its collapse. The prudence of British financiers, manufacturers, and leaders of industry has saved this country from such industrial depression as has overtaken Germany, and from the financial nightmare that is afflicting America; and this is a very substantial offset against a smaller spasmodic increase in trade.

Much has been said about this country being the only 'dumping' ground in the world for continental and American manufacturers; but Mr Chamberlain, while accepting and making use of this cry, himself supplies

evidence that there has not in recent years been any good ground for it. Speaking of America he says:—

'When there is a demand, or a boom, as there has been recently, works are at once increased to meet that boom; and, so long as the home trade will take all that the works make, so long that is the profitable arrangement for the manufacturer, and no goods come to this country' ('Times,' May 29).

And of course none go to other countries; at all events during prosperous times there is no 'dumping.' The American home market, to the astonishment of the world, has taken all that American producers could supply; and, in comparison with the vast home trade, American business abroad, rapidly as it has been increasing, has been of quite minor importance.

'But,' Mr Chamberlain continues, 'the moment trade is bad, if there were depression to-morrow in the iron trade, there is not the slightest doubt—it has been stated publicly by the president of the tremendous Steel and Iron Corporation, and it is actually being done at this moment by the great German trusts—it is perfectly certain that great quantities of iron would be put down in this country, or in the countries that we supply, at prices that we cannot possibly contend with' ('Times,' May 29).

That this is perfectly true cannot be denied. It is a plain statement of a notorious fact; but that fact only confirms the conclusion that in the past four or five years of abnormal prosperity the more rapid increase of continental and American exports, as compared with ours, in foreign neutral markets is not due to the operation of Trusts and combinations. The 'tug of war' with them will come when demand slackens everywhere, and the Trusts and combinations have to look outside their home markets for a 'dumping' ground.

That time, Mr Chamberlain truly says, has come in Germany already. It has; and has produced some interesting and suggestive results. The most conspicuous is the Socialist triumph at the polls, on which the Berlin correspondent of the 'Times' remarks:—

'The lesson of the election, so far as it can at present be read, is that the Germany of industrial progress, of military strength and renown, and of inordinate naval and colonial ambition, is

honeycombed with unappeasable discontent,' and that 'it is doubtless true that nearly 4,000,000 of Socialist and Radical electors are determined that their daily bread shall not be subjected to inordinate taxation in order to maintain a landed class which is largely bankrupt, and which claims a prescriptive right to civil office and military rank' ('Times,' June 18).

The Socialist revolt is at present directed against taxation for the benefit of a landlord class; but workmen will equally resent being taxed in order that they may provide a profit for manufacturers who sell their produce abroad cheaper than in Germany. A British firm has recently secured a contract to construct certain iron work in Berlin; and it is explained that German iron will be used, as it can be bought more cheaply in England than in Germany. If, then, Germans and Americans 'dump' cheap iron and steel into this country we shall not be without some compensation. British shipbuilders and all users of iron and steel will reap a harvest, and their men will be well employed. But to this argument, satisfying to many free traders, Mr Chamberlain has a reply, namely, that, as no British producers of iron and steel could possibly for many years stand the loss that 'dumping' on a large scale would inflict upon them, the British iron trade would be ruined, and all the capital now invested in it would be lost. Here it is assumed that the ruinous competition would continue 'for many years,' which would be impossible unless American and continental iron and steel producers were able and willing to go on for years producing wares to sell abroad at little profit or even actual loss. There is no reason to suppose that the American people or American workmen would tolerate a systematic trade of this kind, in which every penny of the profit would necessarily come out of the pockets of American taxpayers and workpeople. But, if they did tolerate it, how would reciprocity with the colonies and retaliatory duties on food cure the evil? Even if it be assumed—and it is a very large assumption—that Mr Chamberlain, by a tariff wall, could shut out this cheap American and German iron and steel from England, he could not exclude it from 'the countries that we supply'; and by excluding it from Great Britain he would deprive British manufacturers of cheap raw material, while German and American manufacturers would be in pos-

session of it, and this would be ruinous to the prospects of British iron and steel manufacturers abroad. The 'Bulletin' of the American Iron and Steel Association, discussing this very question in March last year, wrote:—

'It will be only a few years, possibly only one year, until our British competitors will have many furnaces built and operated upon American lines. With their cheaper labour there will then be little room in British markets for American pig-iron, and in neutral markets our pig-iron makers will have sharper competition than they have recently had. And Germany, too, will have a hand in this competition. . . . Not only will Europe adopt our methods, but it will always have cheap labour.'

Americans do not think that the way to combat Trusts and capitalist organisations in England is to add to the cost of living and to raise wages.

Is it conceivable that reciprocity with the colonies would render nugatory the operation of Trusts, or the vicissitudes of trade, or help the cotton, woollen, iron and steel, and other manufacturers in Great Britain to compete more successfully with the United States and Germany in China, Japan, Central and South America, than they do now, or that it would place them in a better position to compete in the home markets of the United States, Germany, France, Holland, and Belgium? Mr Chamberlain holds out a prospect of higher wages; but, if wages were advanced, the price of the manufactured products would need to be advanced too; and this would not help but hinder our business in foreign markets. It is argued that the effect of the new policy would be to break down the tariff wall that excludes British goods from the United States and other foreign markets; but if, as has been shown, the United States and Germany can take trade from British manufacturers in markets in which no outsiders enjoy any tariff advantages, it is hard to see that much advantage would result from the opening of even the American market.

Let us put parrot cries aside, whether of free traders or fair traders or reciprocists, and get to actual facts. Thirty or forty years ago Matthew Arnold was sent to the Continent by the British government to report upon educational methods there; and he reported, amongst

other things, that unless Great Britain revised her systems of secondary, technical, and higher education, Germany would oust her from her trade supremacy in foreign countries. For years we have been struggling to reconstitute our educational system, but all the time have been hearing from British consuls all over the world of German superiority in foreign languages and in trade methods. It is the German schoolmaster, not the German tariff, that has enabled German trade to forge ahead. Reciprocity with the colonies, and taxes on the wheat and wood of Russia, and the meat and wool of the Argentine Republic, would not help British manufacturers to excel Germans in technical knowledge, trade methods, and the use of foreign languages.

If one looks to the United States, what are the serious factors there? Deputations have been going out from England to study the causes of American progress, and they have found them in the vastness of America's natural resources, in the vast extent of its home market, in the close personal application and technical skill of its capitalists and inventors, in the use of machinery, standardisation in manufactures, the perfection of means of transport, and in the sobriety and skilled industry of its workpeople. It has been found, too, that under the American system British artisans excel in skill and often rise above their American fellows. The American tariff has helped to build up American industries, and still helps to protect them; but, in so far as it is protective, it stands in the way of external trade; and almost the last words of President McKinley were in favour of a great relaxation of the American tariff in the interests of the trans-oceanic trade. If the object of British protectionists were achieved, and the United States were induced, by reciprocity with the colonies, to approach towards free trade, what is taking place in Japan, China, Central and South America, and the Australian colonies, indicates that the first result would be increased American competition all over the world, without offering any great opportunity for British manufacturers to invade America. Certainly reciprocity with the colonies, and dearer food and raw material at home, would not assist manufacturers in Great Britain to meet American competition anywhere outside the British Empire.

As to any fear that the Empire is going to fall to pieces unless the United Kingdom gives preferential treatment to the colonies, times have changed since an Australian royal commission, over thirty years ago, reported that they had no assurance that in the event of war they would be defended against Great Britain's enemies. They know now that they will be defended. There are no colonies that even dream of falling away from the Empire. Why should they? They have nothing to gain by separation, and they have much to lose. Their local liberties are complete; and the British navy ensures the safety of their commerce at sea. They have in the United Kingdom the best possible market for their produce; and they are at perfect liberty to buy in any market they please. They are not strong enough to defend themselves against attack, but they have the whole military and naval power, and the financial strength of the wealthiest nation in the world behind them. Mr Chamberlain calls himself an optimist; but this talk about the pending disruption of the Empire because there is no fiscal reciprocity is sheer pessimism.

Canada is held up as the great guide in the new Imperialism. But who in Canada asks for fiscal favours from the United Kingdom? You may travel from east to west and back again from west to east in Canada, and mix with all classes of the people, and never hear a farmer ask for better terms than are given to Americans in the British market. In the provinces of Quebec and Ontario you will find that men who wish to place on the English market perishable produce such as fresh butter, eggs, fowls, peaches, pears, or apples, are very anxious to see a quick ocean service of steamers put on the Atlantic. In Vancouver or New Westminster you will find shippers of fish, who wish to send frozen salmon to the London market, strongly in favour of the fast steam line. On the cattle ranches of Alberta the desire is not for reciprocity, but for the British door to be kept open for Canadian cattle. In the mining districts of British Columbia it is not reciprocity with the old country that is asked for, but a bounty on the product of the mines, to compensate for the American duty on ore that bars the British Columbian miner's way to prosperity, and a reduction in the heavy transport charges that add to the cost of machinery.

In Winnipeg and the great wheat-growing regions of Manitoba and the North-West territories, it is not privilege in the United Kingdom that is demanded, but improved transit facilities, so that Canadian wheat may more easily reach the British market.

There is not a farmer on the fertile prairie lands of Manitoba and the North-West who does not feel that he is on the best wheat-growing land in the world. What does he want with protection? What he desires is to see protection swept aside, so that he may get his machinery at a lower price and have railway facilities provided free from the burden of protective duties. Canada is advertised as the future granary of the Empire, not because of any hope of reciprocity, but because of the superior quality of its wheat, the vastness of its fertile prairies, and the resource and enterprise of its population. Thousands of Americans are crossing into Canada to grow wheat and rear cattle and sheep; and American capital is being invested in Canadian pulp mills, lumber mills, and other industries, not in the hope of tariff concessions in the United Kingdom, but because in the States the wood supply has become contracted, the land has been appropriated, and some has lost its fertility; while in Canada there are still thousands of square miles of forest, a vast area of exceptionally fertile virgin soil, and a less severe protective system than in the American Union. What the farmer of the North-West needs is not a fiscal change in England but improved railway facilities at his door, more steamers on Lake Superior, and broader and deeper canals to the St Lawrence, so that the wheat block that occurs every year may be removed, and his produce find ready access to the English market.

The demand for a differential duty on grain that is put forward on behalf of Canada was no part of Canada's policy in extending to this country preferential treatment. It was a mere afterthought. At a recent meeting of the Canadian Society of London, Mr Clifford Sifton, Canadian Minister of the Interior, said :—

* Canadians in general considered the present political connexion as nearly as possible perfectly satisfactory, and they were content to let time solve the problems of the future. As for trade relations, Canada's position ought to be well known. When she inaugurated her preferential tariff in

1897, she did not come to Great Britain and say she wanted something in return; she simply said that for herself the new policy was sound, and if Great Britain thought it would be for her benefit to give Canada a preference, it would be thankfully accepted. Canada had not asked Great Britain to put a tax on breadstuffs, considering the people of this country much better qualified to judge whether that should be done; but, when it actually was done, Canada had said if a rebate of the duty were given on Canadian breadstuffs she would accept it thankfully. The Colonial Conference had thoroughly discussed the matter. Canada had then offered to revise her tariff so as to endeavour to enable the mother-country successfully to compete with the United States, Germany, or any other country. That had been embodied in an official memorandum from the Canadian Minister of Finance to the Colonial Secretary, and the position did not require to be restated. It was for Great Britain to say the next word, by deciding whether she desired such a policy to be followed. No self-respecting Canadian desired to ask for a one-sided tariff concession, or to intrude his opinion on Great Britain. Whatever might be her technical or fiscal relations with the Empire, Canada was destined to become a great British community, in time of peace a source of pride to the Empire, and in time of war a strong right arm' ('Times,' May 26).

Mr Sifton does not threaten the Empire with disruption if reciprocity be not granted. He considers the political relations of the mother-country and the colonies 'as nearly as possible perfectly satisfactory.' But, while it appears anything but clear that our colonies, as a whole, desire the introduction of preferential tariffs, it is quite certain that such a measure would seriously endanger existing friendly relations with other Powers, and especially those which at present are most friendly—France and the United States. It has repeatedly been pointed out of late in the French press that it is against the interest of France to quarrel with the country which is her best customer for dairy produce, wine, and other articles. With a tax on food, there would be one strong reason the less for France to remain on a friendly footing. As to the United States, it is difficult to conceive anything so likely to set the West against us, to rouse the latent animosity which has by no means burnt out, or to strengthen the hands of that party which longs to in-

corporate Canada in the Union, as a duty which would place American corn at a distinct disadvantage in the competition with Canadian. These reasons may be stigmatised as cowardly; but it is not the part of a prudent statesman to court general hostility abroad except for certain and largely counterbalancing advantages.

Imperial union, political and fiscal, is a grand ideal, and may some day be realised; but why prematurely interfere with the existing happy political relationship by inaugurating a policy that would raise the cost of products in the United Kingdom; that would not open foreign doors but make competition with foreigners more difficult; that instead of making for closer union of the Empire would introduce causes of controversy and conflict within the Empire itself; and that, though it might and probably would increase trade between the colonies and the mother-country, would cut down the growing export trade of the colonies to foreign countries, and, by the nature of things, increase our colonial purchases mainly at the cost of nations that do not compete with British manufacturers and are amongst our best customers?

Without regarding the question as closed, or deprecating a searching inquiry such as is promised, we believe that the balance of evidence so far is against Mr Chamberlain's proposals. One cannot read the recent debates in Parliament, or reflect upon the statistical evidence of American and German and Dutch progress in neutral markets, without feeling that there is ample room and need for inquiry. Mr Chamberlain's challenge to opponents to demonstrate that the fiscal changes he contemplates would not improve the material prosperity of the country has produced an immediate response. Very effective speeches on the lines of orthodox free trade principles have been made by Sir Michael Hicks-Beach and Mr Ritchie, by Sir Henry Campbell-Bannerman, Mr Asquith, and Sir Edward Grey, in the House of Commons. Lord Rosebery outside the House of Lords, and Lord Goschen, Lord Spencer, and other peers within it, have still more abundantly testified to the strength of the existing fiscal system, and to the dangers that may be involved in any new departure that would disturb our relations with foreign states and tax

the food of the people. But Lord Lansdowne has shown that in one direction international controversy has arisen already; and the Duke of Devonshire, speaking with special personal knowledge of industrial enterprise and great breadth of administrative experience, while avowing himself to be still an adherent of the existing fiscal system, and recognising as fully as Lord Goschen the primary obligation to reject any policy that will prejudicially affect the condition of the poor, admits that within recent years circumstances have arisen that call for investigation. The Duke of Devonshire differentiates between reciprocity with the colonies and retaliation against foreign nations; between the position of external trade and the vast interests of the home trade, and especially of the innumerable minor industries that in the aggregate are of incalculable value; and he is alive to the pernicious influence of Trusts and capitalist combinations upon the industry and commerce of the world.

These are matters that stand apart from ordinary problems of free trade and proposals for fiscal union within the Empire. Lord Rosebery suggests that a secret inquiry should have been held before issues so vital and controversial were flung down for public discussion. But a secret inquiry would not have enlightened the public mind, and might have resulted in a new policy being sprung upon the country on the eve of a general election. Now that these vast problems have been raised, it is no longer a question as to whether an inquiry is desirable; it is inevitable. Those who object to inquiry have to consider whether they would prefer a mere platform appeal to the passions of the populace and the purchase of a policy by a bribe in the form of old-age pensions. Let there be inquiry, and let it be as free and full and searching and thorough as Lord Goschen and all other men who have the unity and future prosperity of the United Kingdom and of the Empire at heart can desire. The essential thing is that the inquiry should be in the right hands, and that it should be, not a quest for evidence to support a special case or to buttress preconceived opinions or foregone conclusions, but an investigation intended to elicit the truth. This is no mere party question, nor is it a mere fiscal, nor solely a political question. It is the material prosperity of this

realm and the future of the Empire that are at stake. Every interest in the country is involved; and the voice of every interest should be heard. Chambers of Commerce may help in the investigation, but their sphere is narrow. Agricultural, mining, manufacturing, railway and shipping, banking, as well as the general mercantile and industrial interests, are all entitled to be heard, not through the haphazard medium of individuals privately approached on behalf of the government, but through their accredited spokesmen and authorised representatives. Such an inquiry would command respect, both at home and in the colonies. Its conclusions might be accepted by the colonies without any feeling of soreness or resentment. At home it would bring to bear upon new and perplexing problems the highest and most trusted expert opinions that the nation can command.

The eager and general approval which has greeted Lord Rosebery's letter to Lord Monkswell, putting forward a munificent scheme for the creation of a great institution for the more advanced study of scientific technology in London, proves that men's minds are not entirely carried away with the idea that reciprocity with the colonies and tariff bargains with foreign nations are the only means of maintaining our prosperity in trade.

In the debate in the House of Lords on June 29, Lord Selborne said the inquiry contemplated by the government was an inquest by the whole nation; and the Duke of Devonshire pointed out that Mr Chamberlain had invited public discussion, which must be supplementary to the inquiry in which the Cabinet itself was engaged. From Mr Chamberlain's speech at the Constitutional Club on June 26, it is evident that discussion is producing some effect, and that inquiry is needed even for the enlightenment of Mr Chamberlain himself.

The Colonial Secretary asks :—

'Is it a fact that the exports of our manufactured goods to our own colonies already exceed the total exports of our manufactured goods to all the protected States of Europe and the United States of America?'

The answer is that this is *not* a fact. He further asks whether it is not desirable to cultivate trade with ten millions of our own kinsmen, who take from us at the

present time 10*l.* per head, rather than attempt to conciliate three hundred millions of foreigners, who take from us a few shillings per head. The implied facts are *not* facts. Official statistics show that the total value of the exports of British produce to all the self-governing colonies in 1901 amounted to 51,896,000*l.*; and, as in the same year the white population of the colonies was not 10,000,000 but about 11,000,000, the average trade per head was less than 5*l.*, instead of Mr Chamberlain's 10*l.* As to the colonies taking more of our manufactures than go to Europe and America, our trade with the United States and Europe, excluding coal, consists mainly of manufactures; and, as the total value of manufactures exported in 1900 was almost exactly four times that of all the exports to the colonies, one need not go into detail to see that Mr Chamberlain is all astray in his statistics.

But he has a second question :—

‘Is it the fact that our imports to these protected countries are continually, and of recent years rapidly, decreasing in quantity and deteriorating in their profitable character?’

Whether profits have been decreasing is a question for experts; but common-sense would say that, in a time of ‘booming’ prosperity, such as the country has recently enjoyed, when every mine and mill and workshop was running full time, wages were high, and income-tax returns were showing a strong upward movement, the range of profits must have been highly satisfactory. Instead of there having been a decline in trade in recent years, there has been a large increase all round. Between 1894 and 1900, the latest year for which the figures have been issued, the following advances are recorded: articles of food and drink from 10,700,000*l.* to 13,622,000*l.*; yarns and textile fabrics from 96,025,000*l.* to 102,212,000*l.*; metals and metal goods, except machinery, from 27,979,000*l.* to 45,347,000*l.*; machinery and mill work from 14,205,000*l.* to 19,620,000*l.*; apparel from 8,737,000*l.* to 10,394,000*l.*; chemicals from 8,471,000*l.* to 9,263,000*l.*; manufactured or partly manufactured articles by parcel post from 29,230,000*l.* to 47,953,000*l.* If the manufacturing plant of the country had been capable of a larger output, the increases would have been on an even larger scale, for business had to be *turned away*.

Mr Chamberlain, discussing the policy of free imports, wishes to know whether it is true that many once profitable industries have disappeared. He does not name any of these numerous vanished industries, but granting, what seems probable, that some industries have suffered, and even that some have disappeared, it is a well established economic law that capital flows into the most remunerative channels; and, if 'once profitable' industries have been abandoned for others that are more profitable, even at some temporary loss, there is no great reason for regret. Lord Onslow, in a speech at Peterborough on July 2, indicated that it is our great industries that are falling away.

'He was told' (he said) 'that in thirty years our woollen trade, our cotton trade, and our cutlery trade with foreign nations had fallen to half what it was.'

As a matter of fact the export of cotton piece goods has increased since 1871 by about 2,000,000,000 yards, but the woollen and hardware trades have fallen off. But no economist would take 1871 as a basis of comparison. That was the year of the Franco-German war, when we were doing the trade of the whole world; and to set up a comparison with that period, as though it represented normal British trade thirty years ago, is to be guilty of serious misrepresentation. Mr Chamberlain dreads the destruction of the iron trade and the textile industries by a flood of foreign manufactures that will be sold here below cost price. Lancashire has had to sell cotton goods at below cost price before now, when there has been over-production; but that is an evil that soon brings self-cure, and the figures given above show that neither the textile nor the metal industries are yet in a condition to cause panic.

Mr Chamberlain's questions give ground for suspecting that he has propounded his new policy before looking into facts and thinking them out. Even when he speaks of retaliation, which we are now, at Mr Balfour's suggestion, to call negotiation, his ideas do not yet seem to be clear. By his reciprocity arrangements with the colonies he will attack every foreign nation and challenge retaliation that may lead to negotiation, but he will have tied his hands by his reciprocity agreements. Such agree-

Art. XIII.—POPE LEO XIII.

'Justitiam colui; certamina longa, labores,
 Ludibria, insidias, aspera quaeque tuli.
 At Fidei vindex non flectar; pro grege Christi
 Dulce mori, ipsoque in carcere dulce mori.'

WELL-NIGH twenty years have elapsed since Leo XIII wrote these lines underneath his own portrait—twenty years during which he never flinched from maintaining the principles therein proclaimed. It is not our purpose to discuss in these pages the claims of Pope Leo XIII to theological greatness. The fact that the pontiff is now regarded, at least officially, as infallible by that branch of the Christian Church of which he is the spiritual head, at once precludes us from criticising Leo's theology and the reactionary effect which his devotion to the Thomist philosophy has had upon Roman Catholic doctrine. Criticism may not descend to controversy; it cannot logically be applied to infallibility. It is therefore with the statesman, the diplomatist, the individual, that we propose to deal, rather than with the claimant to supernatural gifts and superhuman attributes.

The voice of the Old and the New World is well-nigh unanimous in pronouncing Leo XIII a far-seeing statesman, a sagacious diplomatist, and a great Pope. The claim to greatness on the part of Leo XIII, or indeed on the part of any succeeding Roman pontiff, must rest upon successful leadership of a great political and social organisation which knows no distinction of race or nationality. It is therefore through no lack of reverence for his spiritual office that we turn our attention from the Vicar of Him whose kingdom was not of this world, to the restless politician for whom the triumph of the Church and the triumph of the Vatican were synonymous terms. It is as a statesman rather than as a priest that a dispassionate posterity will judge the successor of Pius IX; and we may, perhaps, assume that it was the ambition of Leo XIII to be so judged.

Summoned, in 1878, to guide the destinies of the Holy See at one of the most critical moments of its history, Leo XIII speedily applied himself to the task of re-organising the forces at his disposal. It was a tangled

skein which he took into his hands when he undertook the duties of government. The Vatican, despoiled of its temporal authority, saw its spiritual authority questioned, and even threatened, in every country in Europe. France, staggering under the weight of her recent disaster was a prey to a strong anti-clerical reaction, largely due to the disgust of the nation at the disputes which, until the actual outbreak of the war with Prussia, had raged between the Liberal Catholic party, headed by Mgr Dupanloup, and the Ultramontane faction, led by M. Veuillot and the 'Univers.' A not unreasonable distrust of both the disputing parties, and a natural dread lest the intrigues of the Catholics should result in compelling the government to interfere in favour of the restitution of the temporal power, strengthened the hands of the anti-clericals. Russia, since 1866, had severed all official communication with the Holy See, and had prohibited the Polish clergy from having any intercourse with the Vatican. Germany and Switzerland were in open hostility to the papacy, and their antagonism was but one of the many disastrous results of the Vatican Council. The bigotry which had driven the 'Old Catholic' body out of the Church had not only lost able and devout men to Roman Catholicism, but had aroused contempt and dislike for its methods in states and provinces of both countries in which its influence had once been paramount. Belgium, Austria, and even Spain, had revolted against the sacerdotal tyrannies of Rome, and had in some measure succeeded in freeing themselves from the moral and social stagnation of clericalism. The protestations, the allocutions, the briefs to the clergy, the notes to foreign governments, issued by Pius IX, had been of no avail. The spiritual arms, with which the Vatican had for so many centuries enthralled the human intellect, were blunted, if not altogether broken. The menaces of the Roman pontiff, which, in days for ever past, would have brought monarchs to their knees, fell almost unheeded on the ears of nations finally roused from the sleep of superstition. The world overlooked the violence of the language of the Pope in its sympathy with the kindly personality of the dispossessed sovereign, and remembered, with a reverent admiration, that one of his last acts was to bless the despoiler who, by so short

a space, preceded him to the grave. The place of Pius IX was to be filled by a Pope less human, less charitable, less lovable, and, we venture to think, notwithstanding the glamour which journalism has cast over his name, less great than his predecessor.

At the early age of eight Gioacchino Pecci was sent by his parents from the family home at Carpineto to the Jesuit College at Viterbo. We learn from one of his preceptors, Father Ballerini, who subsequently edited the Jesuit review '*La Civiltà Cattolica*,' that 'every one admired his keen intelligence and the goodness of his disposition.' The testimony of a fellow-scholar is less favourable. 'Domineering, and inclined to petty meanesses,' was the criticism of Cardinal Ferrieri, who went through his course of studies at the same time as the future Pope. It may be assumed that the latter qualities were judged with greater leniency by young Pecci's superiors in the college at Viterbo than by his fellow-pupils.

In 1824, when he was fourteen years of age, Gioacchino Pecci entered the Collegio Romano at Rome, which institution had recently been placed by Leo XII under the direction of the Society of Jesus. During his three years' course in this, the stronghold at that period of Jesuit training and influence, he distinguished himself above all his companions by the brilliancy of his examinations and by the zeal which he displayed for his studies. One of his most remarkable successes was gained before a large assembly of prelates and distinguished theologians in the great hall of the Collegio Romano. The youthful student delivered a lecture upon Indulgences and the Sacrament of Extreme Unction; and his casuistry was such as to attract the attention and, we are told, the surprise of the learned ecclesiastics who listened to it. At the age of twenty-one, having gained the highest honours in theology, he entered the College of Noble Ecclesiastics, in which youthful patricians intending to embrace the priesthood are trained in political economy, Catholic diplomacy, controversy, and other studies necessary to the career of the higher clergy of the Roman Church.

It would seem as if nature had intended Gioacchino Pecci to be a politician and a ruler rather than a priest. From the very outset of his career he was destined to rule the passions of men rather than to lead them by

their weaknesses; and it can scarcely be doubted that the training he received in boyhood from his Jesuit instructors developed the spirit of ambition and the desire for domination which have been such prominent features in the character of Leo XIII. Scarcely had Gioacchino Pecci been ordained priest, in December 1837, than Gregory XVI, who had already conferred upon the brilliant pupil of the Jesuits a minor post in the Vatican, sent him as delegate to Benevento. The appointment was more civil than ecclesiastical. Benevento, situated on the very outskirts of the States of the Church, lay geographically within the boundaries of the kingdom of Naples. The papal delegate was, in fact, prefect of a city and province which, at the time of Monsignor Pecci's appointment, was the most unruly of all the pontifical possessions. Owing to its position, the brigands and malefactors of the adjoining kingdom found here an easy refuge from the Neapolitan police; and the city of Benevento bore an evil name for lawlessness of every kind. The great feudal families refused to tolerate any interference on the part of either the Roman or the Neapolitan governments with their local rights and privileges. They openly encouraged and protected brigandage and any form of disorder which could embarrass the action of the civil authorities, and not unfrequently had powerful friends at court who successfully prevented any measures from being taken by the governments to punish their evil doings.

We will quote one example of Monsignor Pecci's methods of restoring law and order in the province which had been committed to his charge. The most powerful among the great nobles of the district had openly afforded to a band of notorious brigands the shelter and protection of his castle. On being required by the apostolic delegate to explain his action, he informed Monsignor Pecci that he intended to be master in his own house, and would suffer no interference.

'I am going to Rome' (he said) 'and shall return with an order for your dismissal in my pocket; and then we shall see, Monsignore, who is master here.'

'By all means go to Rome,' was Monsignor Pecci's reply; 'but, before going, you will go to prison for three months. Your diet will be bread and water.'

The threat was carried out. The castle of the insubordinate noble was seized by pontifical troops, and the brigands sheltered in it were killed or taken prisoners. In a very short space of time the city and province were freed from the scourge of brigandage, and the landed proprietors submitted to the authority of the government. It was thus, at twenty-seven years of age, that the future Pope showed that he would, and could, rule.

From Benevento Monsignor Pecci was sent to govern Perugia, a town which stood in as much need of firm government as the southern city. In 1841 Gregory XVI paid a visit in person to Perugia. The empty prisons and the tranquillity of the place impressed the Pope with the ability and discretion of its governor; and he determined to employ the talents of so valuable a servant in the larger fields of European diplomacy. Two years afterwards Monsignor Pecci was created Archbishop of Damietta, and despatched to the court of Leopold I as Nuncio to the Belgian government. The close relationship between King Leopold and the principal reigning families of Europe caused the court of Brussels to be one of the most important diplomatic centres on the Continent; and the papal Nuncio soon made himself a *persona gratissima* to the sovereign. The ability with which he conducted some delicate negotiations between the Church and the Belgian state raised him still higher in the favour of Gregory XVI. The climate of Brussels, however, was prejudicial to his health, and he petitioned the Pope to recall him. Before returning to Rome Monsignor Pecci visited Paris and London, remaining in the latter capital for some time, and lodging, as he once informed us, in or near Regent Street.

When the ex-Nuncio reached Rome he found Gregory XVI at the point of death, and unable to accord him an audience, in which to deliver an autograph letter from the King of the Belgians warmly recommending Monsignor Pecci to the papal favour. A few days afterwards Cardinal Mastai Ferretti was elected to the chair of St Peter in the place of Monsignor Pecci's patron and benefactor.

Between the new Pope, Pius IX, and the young diplomatist there was, if we may credit those who enjoyed the friendship of both, little personal attachment. The simpler, more genial nature of Pius IX had but small

affinity with the colder and sterner spirit of his future successor. Pius IX, indeed, was keenly susceptible to being bored, and, we believe, was indiscreet enough to declare to more than one of the prelates with whom he was on terms of intimacy, that Monsignor Pecci was a *seccatore*, an opinion which doubtless reached the latter's ears and wounded the personal vanity that, throughout his life, was a marked feature in the character of Leo XIII.

On his retirement from the Nunciature at Brussels, Gregory XVI, in reply to an earnest request of the municipality of Perugia, had preconised Monsignor Pecci archbishop of that city, and at the same time had created him cardinal *in petto*. It was not, however, until December 1853 that Pius IX ratified this honour, and the Archbishop of Perugia received the purple.

The episcopacy of Monsignor Pecci at Perugia was beset by troubles and difficulties. The republican revolution of 1848-9, the invasion of the Piedmontese in 1860, and finally, the collapse of the temporal sovereignty of the papacy, and the union, after long centuries of clerical usurpation, of the States of the Church with the kingdom of Italy, were political and social events which tested to the full the temper and firmness of the archbishop of so turbulent a city and province as Perugia. We venture to assert that at no period of his career did Pope Leo XIII show himself to be greater than during the troubled years of his archiepiscopate. While Pius IX fled, or, from his retirement in the Vatican, issued inefficacious protests, Monsignor Pecci acted; and his energetic action commanded the respect, and occasionally the fear, of the adversaries of the papacy as a temporal power. In 1860 he issued a pastoral letter to his people, which was a brilliant defence of the legality of the temporal sovereignty of the popes, and of the necessity for its maintenance. The casuistry learned at Viterbo and in the Collegio Romano, and burnished, perhaps, at Brussels, was employed to the full in this and other pronouncements of the Archbishop of Perugia against political liberty. The uncompromising spirit of Ultramontanism flashes forth in nearly every sentence of these declarations. As in the briefs and encyclicals of the Pope, so in the epistles and pronouncements of the Cardinal-Archbishop, the language is evenly balanced. Weakness of

argument or position is deftly enwrapped in a logic the flaws in which are not easy to uncover. Immoderate or violent expression, such as is to be met with in the protests of Pius IX, and which suggests the scepticism of its originator as to the soundness of his cause, is but seldom condescended to by Leo XIII at any period of his career. The writer believes what he writes, or, if he does not, he is clever reasoner enough to convince his readers that he does so.

We confess that we are unable to understand how it is that the name of Leo XIII has been associated with liberality of view or conciliatory tendencies. The inflexible spirit of Latin ecclesiasticism, the subtle power of manipulating the human mind acquired, almost in boyhood, by the brilliant student of the Humanities, lurk in well-nigh every phrase written by Gioacchino Pecci, whether as monsignor, cardinal, or pope. As Archbishop of Perugia, Monsignor Pecci was the uncompromising opponent of Victor Emmanuel and the Piedmontese government. He protested strenuously against the introduction of the civil marriage laws into the Umbrian province, as well as against that of the royal *exequatur*. He denounced in no measured terms the attempts made to distribute translations of the Bible in his archdiocese. A remonstrance addressed to the King, couched in language such as Ambrose of Milan might have employed, against the wholesale spoliation and sequestration of monastic property in Umbria, brought Victor Emmanuel in person to Perugia. Cardinal Pecci declined to acknowledge his presence in the cathedral city. His resolute yet respectful refusal to surrender the civil rights claimed by the Church within the boundaries of the alleged patrimony of St Peter, not less than the admirable organisation of his diocese, gained for Cardinal Pecci the consideration of the Italian government; and the King issued orders that greater moderation was to be shown by the government officials in their dealings with ecclesiastical property and religious institutions in Umbria.

Cardinal Pecci recorded his vote at the Vatican Council in 1870 in favour of the newly formulated dogma of Infallibility—that fatal claim which, while thunder-clouds overhung the Vatican and lightning rent the heavens, was announced to a dismayed and astonished world.

In 1876, shortly after the death of Cardinal Antonelli, Cardinal Pecci resigned the Archbishopric of Perugia and came to Rome. The office of 'Cardinal Camerlengo,' to which Pius IX appointed him, gave him a post in the Curia. On February 9, 1878, Pius IX died; and Cardinal Pecci, by right of his office, assumed the direction of the Vatican pending the election of a new pontiff. The Conclave, on the 20th of the same month, elected Gioacchino Pecci, by a large majority of votes, to fill the papal chair. It is, we believe, an open secret that the members of the Conclave were by no means unanimous in their desire that Cardinal Pecci should be elevated to the supreme dignity. The election was the result of a compromise. A very powerful section of the Sacred College was desirous that Cardinal Franchi should be the successor to Pius IX. There were two grave objections, however, to his election, namely, his comparative youth, and his pronounced liberal and conciliatory tendencies. The Cardinal Camerlengo was already an old man, whose health was supposed to be by no means good. He was known to be resolute, a skilful diplomatist, and a clever organiser. His relations with the Italian government during his administration of the diocese of Perugia had proved him to be capable of safeguarding the interests of the Church, and, at the same time, of acting with tact and moderation in his dealings with the Church's arch-enemy.

If there existed any party within the Church which hoped that a new pontiff would adopt a more conciliatory attitude towards the Italian monarchy, such hopes were doomed to a speedy disappointment. Cardinal Pecci would have been the last man to withdraw from the strong and secure position which his predecessor had taken up. Even had he desired a *rapprochement* with the government of King Humbert, it is hardly conceivable that those who elected him to the papal throne would have permitted any steps to be taken towards reconciliation. The 'captivity' of the head of the Church was already a powerful moral weapon. Its inventors had discovered, moreover, that, besides creating a species of political *impasse*, it was a valuable pecuniary asset in the hands of the Vatican.

The policy to which Pius IX committed the papacy

was not only continued by his immediate successor, but, guided by the firm hand, and moulded in accordance with the wider ambitions of Leo XIII, has given to the Vatican an influence in international politics which it has not possessed since the Middle Ages. We do not hesitate to affirm that, while the progress of Roman Catholicism, in the spiritual and legitimate sense of the term, has been stationary in some countries and retrograde in others, the power and influence of Vaticanism has increased under Leo XIII and his advisers to a remarkable and, as we think, a prejudicial degree.

It will not have escaped the observation of those interested in the fluctuations of public opinion, that a wave of what may be termed mediævalism invaded the world in the latter half of the nineteenth century. Nor will the student of human nature wonder that such a retrograde phase of thought should have manifested itself. Each decade has witnessed some startling scientific discovery, some unmasking of inaccuracies, frauds, or forgeries, hitherto regarded as historical or religious truths. Christianity itself has at times appeared to totter beneath the blows levelled against it by the so-called Higher Criticism. That the position of Christianity has been strengthened rather than the reverse by scientific research is, we believe, an opinion which many of our readers will share with us. It must not be forgotten, however, that the secrets of science have become the property of the unscientific, and that the latter have too frequently employed their superficial knowledge to form conclusions from which the true scientist recoils with a reverent consciousness of his own ignorance. By such teachers authority has been destroyed; and doubt, bewilderment, and atheism have taken the place of trust and faith among many of their disciples. We hold it to be one of the most remarkable characteristics of Pope Leo XIII that he was acute enough accurately to gauge the temper and spirit of his age, to realise that out of its intellectual strength must proceed weakness, and to utilise this weakness to the advantage of Vaticanism, and convert it into a social and political force by means of which the papacy should once again be the supreme ruler and arbitrator of the destinies of nations. That the ambition of the statesman deceived and betrayed the judgment of the ecclesi-

astic will, we venture to believe, be admitted by future chroniclers of the pontificate of Leo XIII; and his predecessor Pius IX, though a less brilliant figure, will be regarded as the more spiritual Pope, in that he neither overrated the forces at his disposal nor permitted them to sow religious and civil discord through the medium of political and journalistic agitators.

The political thesis of Leo XIII was identical with that of Pius IX in its outward and superficial expression. The condemnations launched by the 'Syllabus' against the modern reconstruction of society were reiterated and confirmed by the late pontiff; and the same ideal of an universal Christian community, to be guided and controlled by the Roman Catholic Church, equally pervaded the public utterances of both Pius IX and his successor. But a careful study of the encyclicals of Leo XIII shows that, though the ideal of both pontiffs may have been the same, a very remarkable difference existed between the methods by which the two rulers of the Roman Church sought to further its realisation.

The protests of Pius IX against a new social order, oblivious or wilfully neglectful of the traditional claims of the Church to supremacy over the actions of men, were couched in the language of a betrayed and embittered sovereign compelled by circumstances to regard himself as the infallible mouthpiece of an offended deity. Yet it may be affirmed that, notwithstanding the charm of his personality, and the sympathy which even those most opposed to the Vatican entertained for the dispossessed monarch, his spiritual threats and expostulations rarely or never succeeded in gaining more than the passing attention of that human society to which they were addressed. It was far otherwise with the messages directed by Leo XIII to a world in which the old order is daily yielding place to the new. His frequent and voluminous pronouncements form, as it were, a corollary to his policy, a consistent expository of the restless ambition and, we may add, of the intellectual vanity inherent in his character.

The encyclical '*Inscrutabili Dei*' (April 21, 1878), published within a few weeks of the elevation of Cardinal Pecci to the papal throne, already struck a new note in pontifical manifestos. After a somewhat formal recogni-

tion of the virtues of his predecessor, Leo XIII recorded his protest against the suppression of the temporal power of the Church, and solemnly asserted his intention to adhere to the position taken up by Pius IX. Such a declaration on the part of the newly elected pontiff was obligatory, and, we believe, in accordance with an oath exacted by the Sacred College on his acceptance of the supreme dignity; but from the position then taken up he never departed. The key-note of the document in question may be said to have been that of every similar pronouncement subsequently made by Leo XIII; but it is characteristic of the man that he should have struck it with so firm a hand in this his first encyclical. The evils which threaten to disintegrate society were at once enumerated and deplored by the Pope, and their existence attributed to the refusal of the world to submit to the divinely ordained supremacy, temporal and spiritual, of the Holy See. In the demonstration of the disease and its causes we find, indeed, no new departure from the traditional complaints of Pius IX, of which the world outside the Roman communion had grown not a little weary. It is rather in the treatment of the social evils deplored by Leo XIII, and the remedy suggested for them, that we discover the first threads of the policy which was to be the dominant feature of his pontificate.

The vastness of the theme and the limited space at our disposal forbid quotation. We confine ourselves, therefore, to noting that Leo XIII makes two separate and distinct appeals which we are almost tempted to qualify as appeals to the classes and to the masses. To the latter he points out that only by submitting to the supreme guidance of the Holy See can they secure to themselves a true civilisation—namely, a condition of prosperity, tranquillity, and freedom from oppression. To the former, to the sovereigns of the earth and the heads of states, he offers the aid of the Church, by recognition of whose authority they can alone hope to ensure their own safety and position, as well as the order and well-being of their peoples. One other point in the '*Inscrutabili Dei*,' though but slightly touched, appeals to observers of the political career of Leo XIII. In alluding to the instances in which those who have refused to submit to the authority of the Holy See have culled the

bitter fruits of their error, Leo XIII turns somewhat abruptly from the West to the East. He declares that Oriental repudiation of the supremacy of the Apostolic See has bereft Eastern Christendom of the splendour of its ancient reputation, of the glory of its sciences and literature, and of the dignity of its empire.

In the 'Inscrutabili Dei'—which, like most of the literary compositions of Leo XIII, is marked by a frequent suggestiveness only too rare in ecclesiastical writings—we find the germs of his political programme, and the clue to his most cherished aspirations. Social problems occupy the immediate attention of the Holy Father, and are by him made to form, as it were, a startling and lurid background; a chaotic setting from which the figure of the despoiled Church stands forth, serene, confident, 'a very present help in time of trouble.' But to obtain this help, to enjoy the peace and prosperity which Leo XIII offered to the world, princes and peoples must accept the Church's terms; and these terms are nothing less than unqualified submission to the authority, temporal and spiritual, of the Vatican.

This is the ideal of Leo XIII, the scope and aim of his policy, the goal of his diplomacy. It may be said to have been equally the ideal of every Roman pontiff from the time of the Emperor Constantine to the present day. We believe, however, that it was reserved for Leo XIII, owing partly to the condition of society during the period of his pontificate, partly to the peculiar individuality and training of the astute Italian himself, and largely to the influence of those who, yet more astute than he, were ever at his side, to transfer this ideal from the dreamland of sacerdotal ambition to the sphere of practical politics. The formation, in every state where it was possible, of a Catholic parliamentary party, pledged to advance the interests, temporal and spiritual, of the Vatican; the securing of the sympathy and goodwill of the working classes in every country to the Roman Catholic Church; the submission of the Oriental Churches to the supremacy of the Holy See—such were the three cardinal aims of Leo XIII's policy, aims separate in themselves, but converging to a common and supreme object.

No language of our own could, we are convinced, more clearly explain the ultimate aim of this triple policy than

the following words which we quote from the recognised organ of the Society of Jesus, the 'Civiltà Cattolica.' They were written as a definition of the claims of the Holy See, and are embodied in an article on the International Tribunal of Arbitration at the Hague.

'The Papacy,' wrote the 'Civiltà Cattolica,' 'is the supremacy (*magistero*) of truth in the world—of speculative truth regarding the origin and end of things, and of practical or moral truth regarding all human actions. This supremacy embraces *de jure* all peoples and all States; *de facto*, it already comprises the whole civilised world. . . . Moreover, this supremacy is infallible; and though its direct objects are religious truths, natural truths are therein comprehended in virtue of the infinite contact between truths natural and religious. Moral truths, therefore, and the morality of all human actions, without exception, are subject to that supremacy.' ('Civiltà Cattolica,' Nov. 3, 1900.)

In his second encyclical 'Quod Apostolici' (December 28, 1878), Leo XIII denounced rationalism as the source of socialism, communism, and nihilism. The great Protestant 'heresy' of the sixteenth century was, he declared, responsible for the growth of these social cankers. The governments of Russia, Germany, and Switzerland, alarmed at the spread of subversive doctrines in their respective countries, welcomed the pronouncements of the Roman pontiff in favour of law and order. The indifference or open hostility which had characterised their attitude towards the Holy See during the pontificate of Pius IX gave place to a desire to cultivate more friendly relations with the head of a great religious body who had seized the first opportunity of throwing the weight of his influence on the side of established authority. The Vatican, hitherto content to launch peevish and impotent protests against the misdoings of society, was about to adopt another policy. Leo XIII, unlike his predecessor, showed himself to be not insensible to the advantages of making friends of the mammon of unrighteousness. Where Pius IX, conscious only of his spiritual mission, had offended, Leo XIII sought to conciliate. The diplomatist recognised in the social problems which were disturbing and perplexing rulers and governments a possible means of restoring to the papacy its shattered authority.

We have already alluded to the reinstatement by Leo XIII of the philosophy of St Thomas Aquinas in the position which it originally occupied in Roman Catholic thought. We would, were it possible to do so, refrain from touching upon this point. It is difficult, however, if not impossible, to avoid intrusion into the domain of theology in any critical appreciation of the policy of the head of a Church which has ever resorted to the elastic theories of that science as a means whereby to further its political designs. In 1879 appeared an encyclical enjoining the readoption by Catholic schools and colleges of the Christian philosophy as taught by the 'Angelic Doctor,' Thomas Aquinas. This publication was supplemented in August 1880 by a brief in which the Pope condescended to give some of the reasons which had decided him once more to impress the seal of the Thomist philosophy upon the teaching of the Latin Church.

'We are convinced,' wrote Leo XIII, 'that the Thomist doctrine possesses, in a pre-eminent degree, a singular force and virtue to cure those evils by which our epoch is afflicted. We are of opinion that the time has arrived to add this new honour to the immortal glory of Thomas Aquinas. Here, then, is the chief motive which so determines us: it is because St Thomas is the most perfect model in the divers branches of science that Catholics can take to themselves. . . . His doctrine is so vast that, like the sea, it embraces all that has come down to us from the ancients . . . because his doctrine, being composed of, and, as it were, armed by principles permitting of a great breadth of application, satisfies the necessities, not of one epoch only, but of all time; and because it is very efficacious in conquering those errors which are perpetually being reborn.'

Without pausing to examine the tendencies of the philosophy in question, we may here affirm that the reasons given by Pope Leo XIII for his anxiety to see the theories of the 'Angelic Doctor' restored to their former position in Roman Catholic intellectual training, were secondary reasons only. Under the more liberal-minded direction of Pius IX the philosophy of the great theologian and ideologist, Rosmini, had gradually but surely triumphed over the narrow and reactionary theories of the Thomist teaching. Regarded with suspicion and

dislike by the Jesuits and the Ultramontane faction in the Roman Church, the learned and generous-minded priest was harassed and persecuted even to the death by those who dreaded lest the pure and noble philosophy unfolded in his writings should weaken the hold of superstition over an uncertain or ignorant humanity. For many years no effort was spared, no means left untried, to induce Pius IX. to place the works of Rosmini upon the 'Index.' That Pope, however, himself a profound admirer of the Rosminian philosophy, persistently refused to gratify the hatred of the Jesuit and Ultramontane party by thus officially declaring its unorthodoxy. Notwithstanding the intrigues which had for their object the eliciting of an adverse decision on the part of the Congregation of the Index—intrigues which even the sudden and mysterious death of Rosmini, seized with fatal illness after celebrating Mass, did not arrest—Pius IX. refused to lend his infallible judgment to promote the triumph of the Thomists; and the Rosminian philosophy remained uncondemned.

Ecclesiastical hatred, however, is not easily turned aside; and the pupil of Viterbo was more readily persuaded to satisfy the desire of the Jesuits than had been his predecessor in the chair of St Peter. By order of Leo XIII. the enquiry into the orthodoxy of Rosmini's writings was reopened; and forty important propositions in his philosophy were condemned by the Congregation of the Index, which condemnation was confirmed by the Pope. It was in vain that prominent ecclesiastics, such as the late Cardinal-Prince Hohenlohe, protested against the injustice of this decision, and pointed out the contradiction of papal infallibility involved in the reversal, by an infallible pontiff, of a pronouncement delivered by his equally infallible predecessor. The forty propositions of Rosmini were condemned, and the Jesuits and their party gained their point. Cardinal Hohenlohe, as one of the chief supporters of the hated exponent of a purer and more liberal Catholic philosophy, was made to feel the consequence of his opposition, and was ever afterwards a *persona ingrata* at the Vatican. Thus the hopes of the adoption of a more liberal and conciliatory policy, and, we may add, of a more Christian spirit, by the Roman Church, were swept away. By the reintroduction of the

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reactionary philosophy of Thomas Aquinas, Leo XIII was enabled to inaugurate that relapse into mediævalism which, while gaining for Vaticanism a temporary triumph, will, we venture to believe, detract in no small degree from the favourable verdict of future generations on the claim of Leo XIII to lasting greatness either as Pope or as statesman.

The effects of the papal declarations in favour of the Thomist philosophy were not long in making themselves felt in Roman Catholic Christendom. There are few features so remarkable in the pontificate of Leo XIII as the rapid recrudescence of that credulity in the miraculous and the supernatural which the more intelligent portion of humanity will continue to regard as mediæval superstition, and in which students of anthropology will recognise the legacy of ages yet darker than that to which the 'Angelic Doctor' addressed his theoretic philosophy. In France and in Italy a catholicised form of animism has succeeded in attracting a very considerable proportion of adherents. It is unnecessary to point to the influence exerted in the former country by such places as Lourdes; and we prefer to dismiss as hastily as possible such impostures as Loreto, Genazzano, and, more repellent than either of these in its origin and maintenance, the shrine, recently 'revealed,' of the so-called 'Madonna di Pompei' in Italy. Interesting and instructive from a psychological point of view as this modern form of animism, encouraged and clothed in Christian symbolism, may be, its development under Leo XIII presents a special claim to our attention. This development we believe to have been the result of a profound observation of humanity, discovering in it a means whereby to strengthen and extend a policy long conceived and skilfully elaborated.

Leo XIII's immediate predecessors had been content to launch their condemnations against the spirit of infidelity and rebellion, of scepticism and the pursuit of strange gods, which was distracting the modern world; but the mind of Gioacchino Pecci was more subtle, and, we may add, more typically Italian than that of Pius IX or that of Gregory XVI. He realised, as no Roman pontiff of modern times has realised, that the Vatican must fight its enemies with their own weapons. We need not here

consider whether [the Vicar of Christ was worthily fulfilling his spiritual part in thus condescending to utilise the weaknesses and the passions of humanity to further the triumph of the Church; or whether the serene consciousness of superiority to worldly methods which characterised the policy and actions of Pius VII and Pius IX in days of adversity did not reflect a truer and brighter glory on the papacy as a spiritual power than that cast upon it by the more mundane attitude of Leo XIII.

As a statesman, Leo XIII was quick to grasp the weapon by which the Vatican might hope to recover the ground it had lost in the arena of international politics. Official condemnation of the state of society by encyclical and brief did not prevent the Pope from striving to turn to the advantage of the Vatican the very evils he deplored. The death-blow dealt to Rosminianism at the instance of the Jesuits could not but impart fresh vigour to the already increasing current of mediævalism. It may be assumed that Leo XIII was well aware that the dogmatic philosophy of Thomas Aquinas would gain rather than lose adherents in proportion as men's minds became ever more and more perplexed and unsettled in consequence of the inroads made by science and social disorders upon their religious faith. There has always been, however, another element in mediævalism besides the intellectual; and the importance of this element assuredly did not escape the notice of Pope Leo XIII. We refer to its financial capabilities, and, if we may adopt the term, its commercial value. How profitable financially and how valuable commercially are the worship of the Madonna and the saints, and the exploitation of their personal interposition in the most trivial of human affairs for which mediæval Vaticanism is wholly responsible, may be inferred from the prodigious wealth in money and lands accumulated by the religious confraternities in France, Italy, and other countries during the last twenty years. In France recent events have drawn public attention to the financial power of these confraternities. It is not so generally known, however, that in Rome itself, where the impious despoilers of the Church are said to reign supreme, the property held by religious orders is many times in excess of that which they were allowed to hold in the city under the papal government, and that

many of the most valuable sites in the Italian capital are in their hands.

The financial policy of Pope Leo XIII will form not the least interesting and important chapter in the history of his pontificate. We cannot at present do more than allude to such organisations as the clerical banks and loan agencies which spread like a network through the length and breadth of France, Belgium, Italy, Austria, and parts of Germany. These, and the lucrative proceeds of the shrines, together with the sums realised by the sale of the products of unpaid labour in conventual establishments, more especially in those under French direction, have, during the late pontificate, poured an ever-increasing stream of wealth into the coffers of the confraternities themselves, and, indirectly, into those of the Vatican.

Another prolific source of revenue is found in the large sums extracted by the international clerical press from the middle and working classes, alike in the country districts and manufacturing towns, through such mediums as St Anthony of Padua and similar personages, wholly innocent of the impostures foisted upon them by the modern Church. The vast influence, both social and political, which the clerical press has acquired in the last few years is hardly, if at all, realised in England. Leo XIII neglected no opportunity of identifying himself with Ultramontane journalism; and we are unable to forget that such papers as 'La Croix,' 'La Voce della Verità,' and similar publications, received his encouragement, approval, and support. At the same time the cult of the Blessed Virgin Mary has been, during the late pontificate, extended to a degree unparalleled in the annals of Western Christianity. The devotion known as the Rosary has been recommended with a special insistence by Leo XIII, the month of October dedicated to its daily use, and the invocation, 'Regina Sanctissimi Rosarii, ora pro nobis,' added by his direction to the Litany of Loreto.

Such concessions to Ultramontanism, and particularly to French Ultramontanism, are interesting rather on account of their political and, we may add, financial significance than on account of their theological aspect. We are not aware of a single religious ordinance of general importance, from which political motives can be

dissociated, having been promoted by Leo XIII. We are likewise unaware of any instance in which the late pontiff suffered local Catholic interests to jeopardise the consummation of his political ideal. We think of Poland, of Finland, of Armenia, and—a more striking example than any of these—of Italy, as we write these words.

The policy adopted by Leo XIII towards the two great nations of France and Germany was, we venture to think, the most remarkable feature of his pontificate. The order given to the French Catholics to 'rally' round the Republic surprised and puzzled Europe, and was regarded in some quarters as a proof of the liberal and conciliatory spirit which animated the Pope. The famous toast of Cardinal Lavignerie, accompanied by the strains of the 'Marseillaise,' appeared to set the seal of a formal recognition by the Vatican of the right of peoples to choose their own form of government, and to emphasise the duty of the minority loyally to submit to the rule chosen by the majority. Royalists and Bonapartists alike found themselves wounded in their most cherished feelings by the sudden action of the Vatican. The fruits of this abrupt change of policy were speedily reaped by the Roman Church. The restrictive measures by which the monastic establishments and religious confraternities had been oppressed were largely modified by the government of the Republic. In less than ten years these institutions multiplied in numbers and increased in riches to such an extent as to become a danger both to the state and to the community. The money of the ignorant and the superstitious, of religious fanatics and political intriguers alike, flowed into their coffers. Nominally a refuge from the troubles and temptations of the world, many of them rapidly became centres from which the political propaganda of Vaticanism insinuated itself throughout the length and breadth of France. The bishops and the secular clergy found their legitimate influence and authority undermined and absorbed by the regular ecclesiastical bodies. The interests of the Church had once again been sacrificed to the financial greed and political ambition of Vaticanism. The worst and most dangerous passions of the community were aroused through appeals to intolerance and fanaticism daily published by an unscrupulous press, largely organised and maintained by the proceeds

of frauds and impostures practised in the name of dead men and women and approved of by the Vatican. Anti-semitism, Anglophobia, sectarian and racial hatreds of every kind, have been eagerly seized upon and exploited as means whereby to foment that spirit of civil strife and discord which Pope Leo XIII, notwithstanding his published utterances in favour of peace and goodwill among men, was often compelled indirectly to utilise, if by so doing he could advance one step towards the realisation of his political dream, and satisfy the insatiable ambition of the party to which he owed his election to the papal chair.

The effects of Leo XIII's policy in France have shown themselves during the last few months. Church and state find themselves engaged in a conflict which can only be detrimental to the true interests of both. We may discover in the French policy of Pope Leo XIII a striking example not only of that cynical opportunism which has characterised his relations with foreign governments, but also of his failure as a statesman to estimate at their true value the forces upon which he ever relied to advance his political ideal. We would not readily impute to the head of the Church so subtle and Machiavellian a design as deliberately to sow the seeds of civil and religious strife in the French Republic, in the Austrian and German Empires, and in the kingdoms of Italy, Belgium, and Hungary, in order ultimately to strengthen the position of the Vatican by compelling a distracted Europe to purchase the political and moral support of the Holy See at its own terms. Nevertheless, we are unable to close our eyes to the fact that whereas, under Pius IX and his immediate predecessors, the policy of the Vatican was a defensive policy, under Leo XIII, the pupil of the Jesuits, the apologist of Thomas Aquinas, it became offensive. The world was bidden, at the dawn of the twentieth century, to place itself once more under the influence of the dark and narrow philosophy by which men's minds were swayed in the thirteenth; nor can any fresh triumph of Vaticanism be regarded as other than a retrograde step towards a condition of society happily long outlived by civilised communities.

A more successful and, we may add, a more honest policy was that adopted by Leo XIII towards Germany.

In the latter country alone can the recent practice of bartering Catholic support to the government in exchange for concessions made to the Church be said to have been advantageous to the Vatican. The passing of the so-called May Laws by the Prussian diet, and the persecution, under the name of the *Kulturkampf*, of the Roman Church which followed their institution, resulted in a condition of things which had apparently been unforeseen by Bismarck and his Minister of Public Worship, Falk. The immediate effect of the May Laws was the consolidation in the Reichstag of the hitherto impotent Centre or Ultramontane party. In March 1871, 63 deputies formed the Centre party, representing an aggregate poll of 724,837 votes. The reaction invariably consequent on persecution enabled the Ultramontanes to return 91 deputies to the Reichstag in January 1874, representing an aggregate of 1,445,948 votes; and in 1887, 98 deputies, representing 1,516,222 voters, enabled the once unimportant Centre to turn the scale for or against the Imperial Chancellor's cherished measure known as the Septennate Bill, by which Prince Bismarck aimed at maintaining the peace footing of the army at a heightened figure for a term of seven years.

The first step on the part of Leo XIII towards conciliation with the Prussian government was taken on February 19, 1878. In a letter to the German Emperor bearing this date, written immediately after his election, the Pope expressed his regret at the unfriendliness of the relations existing between Germany and the Holy See, and trusted that the Emperor William would grant liberty of conscience to his Catholic subjects. The Emperor replied on March 24, reciprocating the Pope's sentiments, but adding that the re-establishment of friendly relations between Germany and the Vatican must depend upon the willingness of German Catholics to conform to the laws of the Empire. On April 17 Leo XIII again wrote, hinting that the modification of the May Laws would be the surest means to promote a renewal of the good understanding formerly existing between the governments. Shortly afterwards occurred the attempt by Nobiling on the Emperor's life; and the Pope wrote a third time, offering his congratulations on the sovereign's escape. This letter was answered on

June 30 by the Crown Prince Frederick, who had temporarily assumed the regency during the Emperor's recovery from the wound inflicted by his would-be murderer. The Crown Prince asserted the impossibility of modifying in a Roman Catholic sense any laws enacted by the Prussian Diet. He represented that any such modification would imply a readiness on the part of Prussia to adapt her home policy to the exigencies of a foreign government. The Prince, nevertheless, expressed his willingness to consider any proposals of conciliation in a Christian spirit. At this time eight Catholic sees were vacant, owing to death or eviction, in Prussia; four hundred parishes were without their priests; all religious orders were expelled; and state aid to Catholic worship was withdrawn.

On July 18 of the same year (1878) Bismarck went to Kissingen, where he was met by the papal Nuncio to Bavaria, Monsignor (afterwards Cardinal) Masella. All attempts, however, to discover a *modus vivendi* between the Holy See and the Prussian government failed. Negotiations were nevertheless renewed in the following year at Gastein, between the Chancellor and Monsignor Jacobini, the future Cardinal-Secretary of State, at that time Nuncio in Vienna. These negotiations were followed by others between Prince Reuss, former ambassador to Austria, and Monsignor Jacobini, the latter being assisted by a special councillor sent from the Foreign Office in Berlin. Notwithstanding these efforts, no settlement could be arrived at; and negotiations between Prussia and the Vatican were broken off.

On January 5, however, the government of Baden brought the *Kulturkampf* to an end in that duchy by the adoption of a convention regarding the *exsequatur* of bishops. On February 24, 1880, Leo XIII addressed a letter to the Archbishop of Cologne, declaring that the Church might 'tolerate' the notification to the state of episcopal appointments; which point was, in fact, the basis of the *Kulturkampf*. In March, the Prussian ministry signified its willingness to adopt this concession, but declared that Prussia would wait for its realisation in deed, thus throwing upon the Pope the responsibility of taking the first active step towards conciliation. Leo XIII immediately withdrew his offer of 'toleration.' From

this moment Prussia began to yield; and the Iron Chancellor found himself obliged to make fresh concessions in order to secure the votes of the Centre party, which his mistaken policy with regard to the Church had raised to importance in the Reichstag. The presence of the Emperor at the completion of Cologne Cathedral was a fresh proof of the conciliatory attitude of his government. The vacant sees were filled up by the state in accordance with the wishes of the Vatican. Concession followed concession, without a single counter-concession on the part of the Holy See. In April 1882 Herr von Schlözer was appointed Prussian Minister to the Vatican; but even this triumph was not sufficient to satisfy the demands of the Ultramontane party. During 1883 Bismarck restored the evicted Bishop of Limburg and numerous parish priests to their posts, and renewed the state subsidies to the Bishops of Hildesheim, Ermeland, and Kulm. The single concession granted in return by Leo XIII was a permission to parish priests, 'for the past only, and in this single instance,' to notify to the government the resumption of their functions. In September 1885 the German Chancellor finally made up his mind to 'go to Canossa,' and formally invited the arbitration of the Pope on the dispute with Spain regarding the Caroline Islands.

In this one instance the political vanity of Leo XIII was gratified—a Pope once again dictated his will to the sovereigns of the earth. Further concessions were claimed by the Vatican; and in 1886 the Prussian government introduced a Bill largely modifying the control of the state over clerical education. This Bill was, however, thrown out by the Upper House; and Leo XIII then considered it to be politic to publish a Note (April 8, 1886) imposing upon all priests the duty of obtaining the *exequatur* from the Prussian government, on condition that the latter should make further modifications in the May Laws, and that all religious orders, save that of the Society of Jesus, should be readmitted by the state. Bills to this effect were introduced and passed by the Diet in April 1887, notwithstanding the opposition of some of the more violent Ultramontanes, who were unwilling, by obeying the Pope, to make any concession to the government. These measures were the price paid to the Vatican

for a Note issued to the papal Nuncio in Munich, commanding the Catholics of the Centre party in the Reichstag to vote in favour of the Military Septennate Bill.

The action of the pontiff, however, created ill-feeling on the part of the Centre party towards the Vatican; and from that time the influence of Leo XIII in the Empire began slowly to decline. The insatiable political ambition of the Pope, and of those who shaped his policy, robbed his diplomatic triumph of any solid after-effects. In his struggle with the Prussian government, as afterwards in his more insidious policy towards France, Leo XIII overrated the strength of the weapons he condescended to employ; and neither in Germany nor in France does it appear that Roman Catholicism will reap any lasting benefits from the temporary triumphs obtained by Vaticanism during the late pontificate.

We have devoted a considerable portion of the space at our disposal to the political action of Leo XIII. It is, however, by his attempt to range on the side of the ancient papacy the new social forces arisen in the world during the course of his long pontificate that his name will be chiefly remembered.

The tendency of modern society to isolate religion, and especially the dogmatic religion of Rome, has been fully realised by Leo XIII. Examination of his earlier encyclicals reveals the fact that nearly every theory or proposition advanced by modern Liberalism as essential to the development and progress of the human community stands condemned by the successor of Pius IX, in no less degree than they were condemned by Pius IX himself, in the encyclical 'Quanta Cura,' and afterwards in the more famous 'Syllabus.' Pope Leo XIII, indeed, has shown himself, on certain points, to be even more Ultramontane than his predecessor. Pius IX seldom or never interfered with the civil and political liberty of the Catholic conscience outside the States of the Church. Leo XIII, on the contrary, laid down a definite line of Catholic action in every state, and declared that the Pope alone was to determine the political attitude of Catholics towards the governments of their respective countries. Under his occupancy of St Peter's chair the Vatican under-

took to direct the political education of Catholics all over the world, with the object of forming a solid Catholic vote, independent of party, and even of race.

So shrewd and enlightened an observer as Leo XIII could scarcely fail to realise that any such political education of Catholics would be productive of but barren results were the wholesale condemnation on the part of the Church of the growing forces of social progress to be persisted in. Not the least interesting point in a study of the late Pope's encyclicals consists in following the workings of the mind of one who was the author of the encyclical '*Novarum Rerum*' as well as of the '*Quod Apostolici*,' penned thirteen years before. In comparing these two documents we seem to trace not only the development of the statecraft of Leo XIII, but also the change which a hitherto anathematised Liberalism has gradually and subtly worked within the Roman Church. It is impossible here to examine, otherwise than superficially, the manifold and complicated social problems with which the late head of that Church found himself compelled to deal. None, however, who have followed with any attention the history of the earlier days of his career, before his elevation to the papal chair, can doubt that Leo XIII possessed a genuine and heartfelt sympathy with the working classes. We have the testimony of those who knew him intimately during his administration of the diocese of Perugia, that this was the case. It is not to be wondered at, therefore, if, as the representative in the eyes of millions of working men and women of Him who has been called the first Socialist, Leo XIII should have ventured to supplement a noble desire to ameliorate the condition of the masses by counsels proceeding from the source of an infallible authority.

On May 16, 1891, appeared the encyclical '*Rerum Novarum*.' Its publication was hailed as the opening of a new era of social activity on the part of the Roman Church. A solicitude for the material prosperity of the lower orders—a solicitude hitherto but cautiously and grudgingly displayed by the higher Italian clergy—breathed throughout its pages. The effect was both instantaneous and universal. The '*Christian Socialist*' movement, already active outside Italy, gained renewed vigour; while within the Italian kingdom the '*Opera dei*

Congressi Cattolici,' an organisation for the promotion of co-operative societies, credit-banks in villages and small towns, and a fair rate of wages, supplemented other schemes for the protection and amelioration of the labouring classes. Contrary, as we have been assured on excellent authority, to the original wishes and personal intentions of the Pope, political aims and ambitions soon invaded the domain of justice and philanthropy. The advantages offered to the agricultural labourers and artisans were conceded to 'good Catholics,' that is, Ultramontane Catholics, only. A revolt on the part of the Liberal Catholic party soon manifested itself; and at Rome the movement was headed by Murri, a young priest. He and a few others formed an organisation of 'Christian Democrats.' The scope of their society was to win over the working classes from the socialist body; to gain the withdrawal of the injunction laid upon Catholics to abstain from voting at political elections; and thus to throw the influence of the Catholic vote into the sphere of active politics. The movement soon aroused the suspicion and enmity of the Jesuits and the Ultramontane party at the Vatican, with the result that, on January 18, 1901, the Pope issued the encyclical '*Graves de communi re*,' by which the more liberal concessions made in the '*Rerum Novarum*' were practically annulled. The new encyclical inhibited the Christian Democrats from political action and placed them under the direct ecclesiastical guidance of the '*Opera dei Congressi Cattolici*.' This was followed by a note addressed by Cardinal Rampolla, the papal Secretary of State, and, as many believe, the evil genius of Leo XIII, to the Italian bishops. In this document Christian democrats and all Catholic writers and individuals occupying themselves with Catholic matters are ordered 'always to keep the people mindful of the intolerable position of the Holy See since the usurpation of its civil principality.' It further gives the bishops entire control over the Christian Democratic movement.

A Roman Catholic correspondent, writing from Rome to the '*Times*' on the new encyclical, justly described the sorrow and dismay caused by this surrender on the part of the Pope of his own more enlightened ideas to the intransigent Vaticanist party.

'Liberal-minded Catholics,' he observed, 'declare it to be the most narrow and intolerant official document issued since the "Syllabus" of Pius IX; and it is a striking example of the purely worldly aims of the Vatican and its subordination of religious to political considerations.'

It was certainly no secret in Rome that Cardinal Rampolla's official note was intended as a severe reproof to certain well-known and highly-placed ecclesiastics, who believed themselves to have the support of the Pope in their endeavours to further the cause of equity and justice between employers and employed, and had lent their influence to promote a movement the success of which could only tend to the extension of true religion and charity.

We may not know, though those who have lived under the shadow of the Vatican may guess, what pressure was put upon the already nonagenarian pontiff to cause him to draw back from his former attitude towards social reform. Only ten years before, Leo XIII had been hailed throughout the civilised world as the working man's Pope. The fact must not be overlooked, however, that, in the encyclical '*Rerum Novarum*,' materialistic socialism and its supposed aims, organised strikes on the part of working men, and many other points in the programme of social reform, were equally condemned. Like most papal documents, the '*Rerum Novarum*' is so worded as to admit of varied interpretation on the part of the Vatican, should such be found at some future period to be advisable.

Notwithstanding the retrograde policy manifested in the encyclical '*Graves de communi re*,' the original attitude of Leo XIII towards the new social forces will make his pontificate a memorable epoch, not only in the history of the Roman Church, but in that of all Christian countries. His personal conception of the duties of the Church towards the labouring classes was catholic in the broadest and best sense of the term. It was such a conception as befitted the chief pastor of Christendom. His aim was nothing less than the reconstruction of social order among the masses, and the placing of the relations between capital and labour, between employer and employed, on a common basis of mutual responsibility, the foundation of this common basis being the Word of God as interpreted by

His Church. It is possible, nay, even probable, that had Leo XIII been a strong enough Pope to shake himself free from the retrograde influences surrounding him, and a strong enough man to overcome his own latent dread of socialism as an irreligious movement, he would have succeeded in so dividing the socialist forces that everything in those forces making for the prosperity of humanity would have ultimately been at the service and disposal of Latin Christianity, at least in such countries as number a large Roman Catholic population.

As we said at the commencement of this article, it has been our object to abstain from any criticism of the claims of Pope Leo XIII to theological and spiritual greatness. It is sufficient to allude with reverent admiration to the blameless life, the lofty ideals, and the indomitable moral courage of this remarkable pontiff. Such attributes alone must compel veneration for the Pope, even from those who believe that, as a statesman and diplomatist, Leo XIII has scarcely merited the encomiums which the Press has so lavishly bestowed upon him during many years. His policy has been rather that of the opportunist, at once bold and clever, than that of the far-seeing statesman. It might almost be said to embody the subtle but radical difference existing between statecraft and statesmanship. In no single instance in which Leo XIII pitted himself against European diplomacy has his action gained for the Holy See more than a temporary victory; while the price paid to gain the friendship of the various governments which might one day bring pressure to bear upon Italy in order to compel the latter to restore the temporal power, was occasionally so high as to endanger the spiritual interests of Roman Catholicism itself.

On a later occasion we hope to review certain departments of Leo XIII's activity, especially as regards Italy and the temporal power, Ireland, and Anglicanism, and his financial policy, for which there has been no room in the present article.

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Art. I.—SOPHOCLES AND THE GREEK GENIUS.

1. *Sophocles: the Plays and Fragments, with critical Notes, Commentary, and Translation in English Prose.* By Sir R. C. Jebb, Litt.D., M.P. Seven parts. Cambridge: University Press, 1883-1896.
2. *Sophocles.* Translated and explained by J. S. Phillimore, M.A. London: Allen, 1902.
3. *Aristotle's Theory of Poetry and Fine Art, with a critical text and translation of the Poetics.* By S. H. Butcher, Litt.D. Third edition. London: Macmillan, 1902.

'Fortunate Sophocles! with wealth and wit
Together blest he lived, and full of days
He died; his many tragedies were fair,
And fair his end, before the evil hour.'

So, at the death of the great Attic tragedian, sang the comic poet Phrynichus, one of his younger contemporaries; and after-ages have always dwelt on the same characteristics, which are indeed singular and signal.

The 'lives' of poets are only too often some of the saddest reading in the world. Truly they seem to have 'learned in suffering' what they have 'taught in song,' and to have poured out their bitter-sweet notes, like the legendary nightingale, with their bosom against the thorn. Want, exile, passion ill-assorted, unhappy marriage, feuds with friend and foe, melancholy and madness, *sæva indignatio*, the pangs of envy or of sensitiveness, an early or a tragic end—these have been too often their lot. Glory is theirs, but purchased at what a price!

Some exceptions there have been—Sophocles, Virgil, Chaucer, Shakespeare probably, Ariosto, Goethe, Tennyson; and conspicuous among the exceptions is Sophocles. Both the ancient and the modern world have agreed to account him among the very happiest of all poets, happy in his era, happy in the circumstances of his life, happiest above all in his own sweet and sage temper; 'the happiest of all Greek poets on record,' as Swinburne called him long since; the 'gentle Sophocles,' as, by a felicitous transference of Ben Jonson's well-known epithet for his immortal friend, he styled him the other day.

Other contemporaries who were able to look back on the career of Sophocles echo the same note as Phrynichus. Aristophanes, whose glorious, graceless comedy spared no one else, spared him. The motive of the 'Frogs' is, as every one knows, the proposal to recover for Athens, now sadly shorn of poets, one of the great tragedians of the generation which had just passed away.

'Why do you not bring Sophocles back from the grave, if you want one of the dead poets on earth again?' says Heracles to Dionysus. 'Because, my dear sir, he will not come. He's too happy where he is, his sweet temper, his *bonhomie*, make him welcome everywhere. When he arrived in the lower regions he found his old friend and rival Æschylus enthroned. He only kissed him and clasped his hand, bidding him keep the throne, and so preserves his character still, "Serene in life and after life serene."'

And Plato, no lover of the poetic temperament, in the ever memorable opening of the 'Republic,' says the same, and uses the very same untranslatable epithet. He introduces Sophocles as an example of one who in his May of life had enjoyed gustful youth to the full, but who could grow old charmingly, with a resignation worldly at once and unworldly. Well balanced and 'serene,' when one asked him, 'How is it with you, Sophocles? Are you still the man you were?' 'Hush! hush!' he said, 'we must not use such talk. Rather I have gladly escaped from the tyranny of a wild and mad master.'

Doubtless he had escaped from other tyrannies and torments. Even he must have had his struggles. Good fortune brings its own enemies, its own friction of envy and detraction. Life had not always been smooth. He had

not always been successful. His greatest play only won the second prize: once the Archon would not grant him a chorus at all. Gossip and scandal had gabbled and hissed around him. Lesser men, minor poets and interviewers, had presented him in their belittling mirror. It may be his own kin had sought to push him from his throne and try on his royal crown before his death. One of the comic poets called his poems literally 'dog rimes,' and said he seemed in writing his plays 'to have collaborated with a barking hound.'

It is true that the details of his life must remain dubious, for the record is scanty and mainly traditional. But, on the whole, tradition, in such matters once discredited, has rather recovered than lost authority. Such evidence as that of Plato and Aristophanes gives fixed points of light; and the broad facts remain, especially that of his relation to the evolution of the Greek drama.

Æschylus, with his nobly grandiose magniloquence like 'the large utterance of the early gods,' Æschylus, whose

'Bronze-throat eagle-bark at blood
Has somehow spoilt my taste for twitterings';

Sophocles, with the perfection of his art; Euripides, with his romance and novelty—they are all Greek, and they are all great. It is, however, of the essence of Sophocles, it is the secret and the sum of his happiness, to hold in everything the middle position. He was born just at the right moment. The peculiar glory of Athens falls entirely within a single century—the fifth before Christ. The date 500 B.C. found her still undeveloped, 400 B.C. left her ruined. The first two decades were decades of gloom and struggle. Marathon staved off the onset of the East; but it was only after Salamis and Plataea that the Persian peril ceased to be an ever-present overwhelming terror. It was between the two naval battles, Salamis and Ægospotami, that the brief splendid day of Athens flamed and fell. The fifty years between the Persian and the Peloponnesian wars were its high noon. These years are the years of Sophocles. Salamis, the greatest land-mark in the political history of Athens—in some ways of the ancient world—is also the most notable in her literary history.

'From Marathon to Syracuse
Are seventy years and seven; for so long
Endured that city's prime which was the world's.'

In the battle of Salamis, and in the van of the fray, Æschylus fought, as he had fought before at Marathon. Its glorious agony lives for ever in the surging, glittering rhythms of the *Persæ*, which ring as though Marlowe had sung the story of the Armada in the mighty line in which he had the year before given to the stage 'Tamburlaine the Great.' On the day of the battle Euripides, according to tradition, was born. And what of Sophocles? His part was neither purely active nor purely passive, but eminently notable and suitable. Neither the woes nor the throes of the victory were his. He was chosen for his beauty and his promise, as the prize-boy of the classroom and the playing-field, to lead the choristers who sang and danced in celebration of the crowning mercy. The picture is one which appeals to the imagination. Sophocles, afterward to be the ideal Greek man, is here the ideal Greek boy.

'There the ancient celebration to the maiden queen of fight
Led the long august procession upward to the pillared height:
There the hearts of men beat faster while the glad Hellenic
boy
Ran and wrestled with his fellows, knew the struggle and the
joy;
From the deep eyes in his forehead shone a radiance brave
and fair,
Flashing down his shapely shoulders ran the splendour of his
hair.'

It is thus he first comes upon the world-stage; and the appearance is significant.

For one thing is certain, that he had received that first of gifts, a good education. It seems probable that his father Sophillus was of a middle station in life. Some have put him too low and called him a blacksmith or ironmonger; others, on the ground that his son in later life held office in the state, have imagined that he must have been of good family. Probably he was neither, but was a well-to-do *bourgeois*, keeping a small manufacturing business, such as Demosthenes' father kept a century later. In Athens, as elsewhere, the sons of such

men have had perhaps the best of all starts in life. What is clear is that Sophillus gave his son the completest training then available. In particular his master in music and dancing, Lamprus, was the first and most fashionable teacher of the time.

That the young poet was beautiful and clever, that he was graceful and agile and athletic, is vouched for by the story we have recalled. It is vouched for again later on in his life. He sustained the title-rôle in his own piece 'Nausicaa,' embodying the story of that most delightful of Homeric heroines. In a charming scene, as every one remembers, she leads her maidens in a combination of dance and ball-play. Sophocles threw the ball, as the Greek expression was, in 'topping' style. In another of his own pieces, 'Thamyris,' he played the lyre; but he gave up acting because his voice was thin and weak. All this, however, came later in his career. Meanwhile his boyhood was like that of any other Athenian gentleman's son. His home was the most beautiful spot in the neighbourhood of Athens, a 'garden' not 'wholly in the busy world nor quite beyond it,' the Horseman's Knoll, as it was called—the 'White Knoll' as he himself styles it—a low mound of light-coloured earth, swelling from the Attic plain, and covered with a boskage of laurel, olive, and vine, through which trickled the unfailing rills of the little Kephissus, nourishing the daffodil, 'a garland for the gods,' and the gold-gleaming crocus, and keeping fresh the green dells in which a crowd of nightingales sang sweetly and unceasingly.

Of the poet's earlier manhood, from 480 to 468, we know nothing. He is called the pupil of Æschylus, as a great Italian painter is often called the pupil of his chief predecessor. That Æschylus gave, or Sophocles received, lessons, is not to be believed; but that, as a happy reverent spirit, he fell at first much under the influence of Æschylus and learned from him, there can be no doubt. The 'Ajax,' one of his earliest plays, is full of Æschylean words, taken mainly, as Professor Jebb notices, from the Persæ; and it was perhaps with mingled feelings that he found himself preferred at the age of twenty-seven to his master. The story of the victory is well known, although of doubtful truth. What it emphasises is, that from this time Sophocles undoubtedly held the foremost place among

Athenian poets. So much is clear from Aristophanes. The old men might prefer Æschylus, the young men Euripides, but Sophocles was *hors concours*. Such was doubtless the judgment of the generals, even if the story of their award is not true. It was, as Professor Phillimore well puts it, the judgment of 'the man in the street of Athens.'* It was also the judgment of Xenophon and, perhaps we may divine, of Plato. And it was to be the judgment of Cicero and Virgil, and of that still more popular critic, Ovid.

Sophocles acquired, too, a public position. He was sent as a general to Samos about 441. It has been argued that this means little, especially as regards his poetry. It is not so clear that this is the case. Professions were not then so much differentiated as they are to-day. Every Greek gentleman was bred to arms and familiar with the simple conduct of war as at that time carried on. Sophocles might well have been, if Greek comedy is to be trusted, as good a general as Pericles. It is true that Ion of Chios, in his 'Reminiscences,' entitled perhaps 'Celebrities I have met,' gives a gossiping, and not unscandalous account of his encountering Sophocles at a dinner-party in Samos, and how he displayed his generalship in manœuvring at the dinner-table. 'I am practising tactics,' he said, 'because Pericles says I am a good poet but a bad general.' But Ion, Plutarch tells us, also described Pericles as 'stiff and proud,' and indeed thought it right to show the seamy side of great men. It is said more specifically that Sophocles was defeated in a naval skirmish by the famous atomic philosopher Melissus. Fancy a campaign conducted by Gladstone and Tennyson, in which Tennyson should be defeated at sea by M. Pasteur!

A figure and a personage, then, in Greek society, the compeer of Pericles, the friend of Herodotus, to whom he addressed an ode, he ranged among the foremost men and minds of his day, interchanging with them, doubtless as an equal, ideas on the events and movements of his time. Whatever he was in the field, it is certain that his

* Aristophanes ('Peace' 531) makes one of his chorus include, as one of the blessings of peace, 'the songs of Sophocles.' The schollast says Aristophanes praised Sophocles only to damn Euripides, whom he hated. But he doubtless also represents the popular taste.

poems contain much political wisdom. Such passages as the famous

'Stone walls do not a city make, but men';

or again,

'Since neither fort nor fleet empty is anything,
Desert of men to be its complement,'

have passed into proverbs for every age and time. They gave him the reputation for that aphoristic eloquence or mastery of phrase which Plutarch attributes to him. He held a position not unlike that of Tennyson, who could venture to advise Gladstone about the extension of the franchise, and whose phrases or 'sayings' are the crystallisation of the political wisdom of his time. It was the same cause, doubtless, which led to his being made a 'Lord of the Treasury,' and being employed, like an American man of letters, Hawthorne, or Motley, or Lowell, on various embassies. In the last years of his life, when, after the awful calamity of Syracuse, the democracy was discredited and an attempt was made to frame a new constitution with a more restricted franchise, an assembly was summoned, not in Athens, but at his own Colonos, by which he is said to have been appointed one of a committee of ten, to devise a new constitution and submit it to the people. The result was the appointment of the famous or notorious Four Hundred. The identification is doubtful, but the story preserved by Aristotle, that he defended the course adopted by saying that it was not indeed ideal, but the best under the circumstances, is quite in keeping with his character.

For he was probably a moderate in politics as in everything else, and meant the Four Hundred to be merely an executive committee and not the tyrannical *junta* which it proved. As R. A. Neil, of lettered memory, writes in his most suggestive introduction to the 'Knights,' the spirit of Attic literature is in the main that of moderate, not extreme, democracy. Sophocles was in any case a patriot, and even when Athens had seen her best days remained faithful to her. Euripides, also a democrat, but disillusioned—'exacerbated' by the jingoism, as Dr Murray implies, though he cleverly avoids saying it, of the Athenian democracy—fled to the court of Archelaus of Macedonia, which was like taking refuge with Peter

the Great of Russia, and there composed that swan-song, strangely, wildly beautiful, which Dr Murray has reproduced with so much genius and sympathy, the 'Bacchæ.' Sophocles was also invited by the despot, but he would not go. Then came 'the sombre close of that voluptuous day.' Euripides died. When Sophocles heard it he put on mourning and bade his chorus appear without the usual wreaths. The scene is admirably given by one of Euripides' best lovers, Mr Browning:—

'Enters an old pale-swathed majesty
Makes slow mute passage through two ranks as mute.

Priest—the deep tone succeeded the fixed gaze—
Thou carest that thy god have spectacle
Decent and seemly; wherefore I announce
That, since Euripides is dead to-day,
My Choros, at the Greater Feast, next month,
Shall clothed in black appear ungarlanded.
Then the grey brow sank low, and Sophokles
Re-swathed him, sweeping doorward; mutely passed
'Twixt rows as mute, to mingle possibly
With certain gods who convoy age to port;
And night resumed him.'

His own end followed just in time, 'before the evil hour.' The story of the manner of his death and of his burial are both significant. The better versions of the first are pretty, the legend of the last is lovely, but chronology pronounces it apocryphal.

It was indeed time for him to depart. His domestic relations were too probably not happy. Like Goethe after Schiller's death and the shock and sequel of the battle of Jena, marrying Christiana Vulpius, flirting and quarrelling with Bettine, incurring the contempt and censure of his family, the old and over-amorous Sophocles had perhaps fallen into the hands of an old man's young wives. They preyed upon him, perching on his house, as the forcible Greek saying had it, like owls on a tomb. Whether his sons ever really brought the famous action *de lunatico inquirendo* which was dismissed upon Sophocles reciting the song from the 'Œdipus at Colonus,' is doubtful, though Cicero, a lover of a good story, accepted it. It is very probably a scene from a comedy, based perhaps on

an exaggeration of the real state of Sophocles' relations with his family.

Browning's verses strike the true note of his passing, a note taken from no other source than this play itself. For Sophocles was a many-sided character. He was not only a soldier and a statesman; he was a priest, or something very like it, in the technical sense. Like Dante, who was inscribed of the Guild of Apothecaries, he seems to have had some connexion with medicine; he reared an altar and wrote a hymn to Asclepius, the god of medicine, which long remained famous. But he also held a sort of private prebend or priesthood in connexion with Alcon, a brother hero with Asclepius. He was even supposed to have entertained Asclepius, and after death was himself canonised as 'The Entertainer.'

This, too, is appropriate to his character. For not merely was he religious, but he was definitely pious. A poet, and especially a dramatist, must not be judged by isolated passages or sentiments put into the mouths of his characters; but the whole temper of Sophocles shows this, and the tradition that he came into collision with the *esprits forts* of his day, and offended them by his avowed orthodoxy, is verisimilar enough. We know little about the so-called 'Mysteries,' or the place they held in actual Greek thought and life. But one of the most famous passages about them is a fragment of Sophocles, in which he attributes to them a saving grace.

'Thrice happy,' he sang, 'are they among mortals who have looked on these rites before they pass to the world below. They alone will have life in the next world, the rest will have there nought but misery.'

The eminent German scholar, von Wilamowitz-Möllerndorf, lays special stress on Sophocles' piety as emphasised by these stories, and thinks it the key to the understanding of the 'Œdipus Tyrannus.'

'We' (he says) 'are smitten to the ground by the awfulness of the story. Sophocles was not so. He had a warm piety in the heart of a child. The weakness of man was to him only God's opportunity. He believed in the gods as he believed in the oracles. Such piety is not found in Æschylus. Can we doubt that Augustine would have found in Sophocles, and not in his two comrades, a kinsman of heaven?'

Such his own generation certainly held him. He was beyond all others, they said, the darling of the gods.

Is such a character, so sensuous at once and saintly, intelligible or realisable by us to-day? The poetic temperament sometimes takes this cast. In this, as in other points, there is not a little resemblance between the 'gentle' Sophocles, and the tender, pious Virgil, a wizard in his own and immediately succeeding days, a saint in the Middle Ages. We have compared him, too, with a poet who has much in common with Virgil, Lord Tennyson.* But he has also many points of contact with another poet, very different from either of these. It is said that Sophocles has no modern parallel, and strictly speaking this is true. The nearest perhaps, on the whole, or at least the most suggestive, as we have already hinted more than once, is Goethe. The differences are very great. Germany is not Greece. Neither Frankfort nor Weimar, nor both combined, are Athens. Yet in the man Goethe, in his temper, in his physique, there is much that helps us to understand Sophocles.

Born in a middle station, strikingly handsome, both in youth and age, mingling passion and reason, familiar with affairs as well as books, prosecuting art and culture and science, and all amid the storm and thunder of a national struggle and mighty battles, minded ever 'Im Ganzen, Guten, Schönen, resolut zu leben,' to him also may be applied Matthew Arnold's famous lines about one

'Whose even-balanced soul
From first youth tested up to extreme old age,
Business could not make dull, nor passion wild,
Who saw life steadily and saw it whole.'

Nor is it unlikely that their author in writing them had, perhaps unconsciously, in his mind both his artistic and literary heroes. The picture of Goethe with his sunny playfulness of wit and temper, as portrayed for us by Eckermann, may help us to understand the picture of Sophocles, already alluded to, preserved by a less flattering witness than Eckermann, Ion of Chios. The famed com-

* Professors Campbell, Butcher, and Phillimore, have all pointed out the similarity of Sophocles' style to that of Virgil and Tennyson, especially in its trick of giving to a word a sort of *aura* of association, and thus *many meanings* at once.

bination of *Heiterkeit*, 'blithe serenity,' with *Allgemeinheit*, or 'breadth of view,' makes in both, though in very different forms, a complete ideal; while the deeper side of Goethe, that piety which all his sensual worldliness could not entirely obliterate, may be found in the treatment of religion in 'Wilhelm Meister,' both in the story of the *Schöne Seele*, and still more in the symbolic and mystic interpretation of Christianity which concludes the miscellaneous phantasmagoria of that strange book.

The social status of the two poets presents a further parallel.

'Placed midway between the perilous extremes of affluence and want, Goethe's whole career received a modifying impulse from this position. He never knew adversity. This alone must necessarily have deprived him of one powerful chord which vibrates through literature. He never knew the gaunt companionship of Want, whispering terrible suggestions. He never knew the necessity to conquer for himself breathing-room in the world; and thus all the feelings of bitterness, opposition, and defiance which accompany and perplex the struggle of life, were to him almost unknown; and he was taught nothing of the aggressive and practical energy which these feelings develop in impetuous natures. How much of his serenity, how much of his dislike to politics may be traced to this origin?'

So writes his English biographer, Mr G. H. Lewes, in the opening pages of his book.

Goethe, again, had his acquaintance with affairs, both civil and military. He was a Privy Councillor at five-and-twenty; and, just before he wrote his 'Iphigeneia,' he was appointed President of the Military and Causeway Commission for the Duchy of Weimar, so that he composed that famous piece, as he said, with 'one foot only in the stirrup of Pegasus.' He was interrupted in its composition by the riots among the starving weavers of Apolda. When it was first acted, he played the part of Orestes himself, and in the handsome prime of his young manhood—he was then just thirty—was likened to Apollo descended from heaven to represent bodily the beauty of Greece. Truly a Sophoclean apparition! It is of no little importance that both poets were practically and personally acquainted with the details and difficulties of staging and presentation. In this respect Sophocles was pre-eminent.

His famous introduction of the third actor, his breaking-down of the practice of writing 'tetralogies,' or cycles, rather than single plays, like his improvements in dress and decoration, owe, doubtless, something to this converse with the actual possibilities. It is noticeable that Goethe, in criticising Sophocles, lays special stress on this acquaintance with the stage, as shown in both the 'Philoctetes' and the 'Edipus at Colonus.' It is pretty clear too that, like Aristotle, nay, probably following both Aristotle and Lessing, he took Sophocles as the norm and canon of Greek tragedy. Thus in his critique of 'Cymbeline,' the reviewer of Shakespeare, he says, should consider how Sophocles would have handled the same material.

Finally, Goethe reminds us of Sophocles in his blending of reason and passion. He was eminently susceptible to beauty, and he yielded often, too often, to its spell. He was aware of this himself. Is not his confession,

'Ich könnte viel glücklicher sein
Gäb's nur keinen Wein
Und keine Weiberthänen,'

in the same key as Sophocles' famous answer already quoted? And might not Sophocles have replied to Ion in Goethe's line,

'Wird doch nicht immer geküsst, es wird vernünftig
gesprochen?'

Goethe resembled Sophocles, too, in his magnanimity and sweetness to other artists and poets, first and foremost to Schiller, but also to lesser lights, Herder and Wieland, Jacobi and others. 'How could I write songs of hatred without hating,' said Goethe. Yet he wrote the *Xenien*. 'Such was Sophocles' charm,' says his biographer, 'that everywhere and by every one he was beloved.' Yet he could use his tongue on occasion; and did we possess all his works we might find perhaps that he too not only could have written, but wrote his occasional *Xenien*; or perhaps, like Tennyson, he only composed and did not publish his epigrams on his foes.*

The luck of some men seems to follow them even

* An epigram on Euripides attributed to him is still extant.

after their death. Their happy star shines over their graves. This has been the case with Sophocles. It is true, of course, that the bulk of his plays has been lost, that only seven have survived. But they are all masterpieces. Time does not always scatter his poppy so blindly as is supposed. Macaulay raised the issue, whether Euripides would not have been rated more highly had only the seven best of his dramas come down to us; and much as we must deplore the loss of many a famous piece by Sophocles, yet when we read the list of the names of the hundred and fifteen whose names survive we cannot avoid the surmise that, were they all more than names, we might better have understood that 'unevenness' and that 'artificiality' at which great ancient critics stumbled. It is true also that Sophocles' fame has not perhaps stood always equally high. He was too essentially Hellenic, nay, too Attic, for the cosmopolitan Hellenistic days which followed the break-up of old Greece. Euripides, far easier to understand, had probably a much wider vogue throughout the semi-Greek world. It was the 'Bacchæ,' and not the 'Œdipus' or the 'Antigone' that was being acted at the Parthian court when the head of the unfortunate Crassus was brought in and snatched up by the strolling player to point the wild Bacchant's refrain. Both Æschylus and Euripides have had perhaps more passionate partisans; but Sophocles has been the favourite of the best critics, of Aristotle and Dionysius of Halicarnassus and Dio Chrysostomus, of Cicero and Virgil, of Lessing and Goethe, of Matthew Arnold and of Edward Fitzgerald.

It is true that his luck has not been absolutely unbroken. It is a misfortune that Lessing never completed his work upon him. Lessing, in the prime of his powers, meditated a great study of Sophocles, whom he wished to hold up as a model to German dramatists. It was to consist of four books. The first was to contain a life of the poet, which was to be followed by a critical analysis of the plays and a translation. Lessing began with the life, and commenced printing it in 1760; but he had not enough material ready, and the printing was discontinued with the seventh sheet. Fourteen years later he took it up again, but once more failed to complete it. Even now, after the lapse of nearly a century and a half,

we must regret that Lessing did not achieve what he projected, for he combined what are so rarely combined in adequate measure, passion and erudition. He was not a poet who had failed, but rather a critic who had succeeded in creative literature; and the author of 'Minna von Barnhelm' and the 'Hamburgische Dramaturgie' might have given us in a life of Sophocles a supplement to his own 'Laokoon' and a complement to the 'Poetics.'

Lessing was not a Sophoclean character; few have been less so; but he would have treated a great poet as only a great poet can. His *obiter dicta* upon Sophocles are excellent. His general attitude and feeling are best expressed in his own noble words:—

'Let us,' he says, 'once fall in love with an ancient author and then the most trifling detail which concerns, or which can have any reference to that author, ceases to be indifferent to us. Now that I have once begun to regret having studied the "Poetics" of Aristotle without first studying the pattern from which he derived it, I shall pay more attention to the name of Sophocles, let me find it where I will, than to my own. How often have I sought him, how much useless stuff have I read for his sake! To-day my thought is, No trouble is in vain which can save trouble to another. I have not read the useless uselessly if it prevents one and another from having to read it hereafter. I may not be admired, but I shall be thanked. And imagined gratitude is as pleasant as imagined admiration; or we should have had no grammarians, no scholars.'

But if Sophocles was unlucky in the eighteenth century, he has been lucky in the nineteenth and twentieth. Neither Æschylus nor Euripides, strange to say, has yet found a great or even an adequate editor. Famous scholars have dealt with single plays. Porson meditated at different times both an Æschylus and a Euripides, but he had not the moral stamina in his short ill-starred life to achieve either, admirable as is his work on both. Sophocles has been happier. He has found an editor, of whom it is not too much to say that he is not only ideal, but also ideally appropriate to his author; and he has found him at the right moment.

Of scholarship in the literary and linguistic sense, Sir Richard Jebb is a past master, and he has been trained in the best school. Classical study may progress on

various lines, in comparative philology, in palæography, in archæology. New materials may be unearthed. In these ways there may be an advance, but in another direction there may very well be a decline. It may be doubted whether the command of Greek verse composition, with all it implies, will ever be carried higher, or indeed maintain itself so high as it has stood among the Oxford and Cambridge scholars of Sir Richard Jebb's day. Sir Richard is himself one of those men with a gift for language as such, which comes perhaps twice in a century, and he has practised it carefully and long. He is a consummate composer of Greek verse. He can, as Tennyson said, 'roll an Olympian "that seems to come from some very ghost of Pindar" within him.' His iambic translations of Shakespeare show a wealth and command of Greek diction which is marvellous. But he is more than a mere composer, rhetorician, or versifier. He is much of an orator and a poet. He is also a practised literary critic. He has enjoyed the friendship of living poets, the intimate friendship of the foremost and most artistic of his day. He possesses what Dryden so well said was necessary to give a really correct understanding of style, and to 'wear off the rust contracted by learning,' a knowledge of men and manners. Nay more, he is conversant with affairs; nor is it extravagant to say that, as Gibbon found—the reader, says Gibbon, may smile—'the captain of the Hampshire grenadiers not useless to the historian of the Roman empire,' so the Royal Commissioner and the Cambridge Burgess may have been useful to the Cambridge Professor of Greek, regarded as the editor of the Attic dramatist who was also a soldier and a statesman. Diligent, accurate, well-balanced, judicious, sane, sympathetic, Sir Richard Jebb well fulfils Lessing's canon. He loves his author, and he has spared neither time nor pains in elucidating him.

Sir Richard Jebb's most famous predecessor in the Greek chair at Cambridge was a lover of Euripides. It is the custom at Cambridge that the candidates for the Greek chair should deliver, like a Scotch minister on trial, a public lecture in the schools upon some Greek author. Porson, when a candidate in 1792, chose Euripides for his theme, or perhaps the theme was proposed to

him. Whichever was the case, the choice was most fortunate. The lecture, brilliant both in matter and expression, is far less well known than it deserves to be. To the general reader it is, indeed, not known at all. The fact is that it is written in Latin, and general readers do not read literary criticism in Latin. The pity is that the author of the 'Letters to Travis' did not write more in English; for Porson was, like most really great scholars, like Bentley or Munro, a man of letters as well as a scholar, a master of literary as well as of textual criticism. He was also like not a few men of genius, procrastinating. The lecture was scrambled together, it is said, in two days. With consummate oratorical art he apologises for making it a popular discourse which may possibly please the undergraduates—after all, perhaps, not the worst of judges. It treats interestingly of all three tragedians, but culminates in a comparison of Sophocles and Euripides, which concludes by declaring the great scholar's own predilection.

'I,' he says, 'derive greater pleasure from the natural beauty and unaffected simplicity of Euripides than from Sophocles' more elaborate and artificial diligence. Sophocles may have indited the more correct tragedies, but Euripides wrote the sweeter poems. Sophocles we approve, but Euripides we adore; we praise the former, but we peruse the latter. "Hunc magis probare solemus, illum magis amare; hunc laudamus; illum legimus."'

To this opinion of Porson Sir Richard Jebb would not subscribe. His praise is for Euripides. 'All honour to Euripides,' he says, 'for no one is capable of feeling that Sophocles is supreme who does not feel that Euripides is admirable.' But his love is for Sophocles.

And to the *grand amore* he adds the *lungo studio*. The history of this edition is of high interest. As a young don of Trinity, six and thirty years ago, he first edited two plays, the 'Electra' and the 'Ajax.' Already he meditated a complete edition of Sophocles on a large scale. But he saw that he must first master Greek rhetorical prose. His work on the Attic orators was thus an interlude and a preparation for the edition of Sophocles. In its pages will be found some of his best general critical writing upon Sophocles. Only in 1883

was he able to publish the first volume of the larger edition. Thirteen years later, he once more gave to the world the second of the two plays with which he had begun, the 'Ajax.' With this the series of the plays is complete. It still remains for the eighth volume to be produced, which will contain the Fragments, Essays on subjects of general interest in relation to Sophocles, and an Index. It is to be hoped that it may also include a discussion of the life of Sophocles, for the notices about him are not few, and sympathetically and scientifically treated, as Professor Jebb could treat them, might be made to yield more than they have yet done.

But meanwhile Professor Jebb has a right to regard his task as, in a sense, achieved, and to inscribe it with a Dedication which is singularly appropriate. Whatever may be thought of Sophocles' failings in a pre-Christian age, not notable for either chastity or chivalry in the modern sense, Sophocles' women, the tender and the strong alike, are eminently noble and chivalrous creations; and the fact that he created them, and that they were so much admired in his own day, should go far to redeem the Periclean age from the imputation of a low opinion of the sex. It is then happy and not insignificant that this monumental edition should receive as its finishing ornament a dedication to Lady Jebb, 'to whose sympathy,' writes her husband, 'it has owed more than to any other aid.'

What, it may be asked, are the general character and aim of this edition? They could not be better described than they are in the quiet and modest profession made in the preface to the second play edited, the lovely 'Œdipus at Colonus.'

'It will be a sufficient reward,' it was there written, 'for much thought and labour if this edition is accepted by competent critics as throwing some new light on a play of great and varied beauty.' And again, 'One distinctive aim of the edition is thoroughness of interpretation in regard alike to the form and to the matter. . . . Rash conjecture constantly arises from defective understanding.'

Thoroughness of interpretation, conservatism, and sobriety in textual criticism—these are certainly its distinguishing marks. 'Rare as epic song,' says the

doyen of our living creative writers, himself no mean scholar, Mr George Meredith, 'is the man who is thorough in what he does. And happily so; for in life he subjugates us, and he makes us bondsmen to his ashes.' Professor Jebb has spared no pains to be thorough. There is no Sophoclean question which he has left untouched, few which he has not adorned. But, if the most thorough, he is also the most patient and modest of editors. With the richest gift for rewriting, the amplest powers of composing in the Sophoclean vein that any scholar ever possessed, he has been the most self-restrained of editors. Where he has emended, his suggestions carry all the more force. He has been most generous to the suggestions of others. But, as Professor Kaibel said long ago, his aim is to understand his author, not to gain repute by novelty. Occasionally he is content not to understand, to suspend his judgment; but this is only when all means of illumination have been tried. Palæography, metrical science, grammar, prosody, are pressed into service in the determination and elucidation of the text; history, archæology, geography, even botany, all contribute to the full interpretation and presentment of the author's meaning. The result is that we recover Sophocles, and understand him with a fullness unknown before.

Indeed, as the second of Professor Jebb's brilliant young successors in the Glasgow chair of Greek generously writes, his great edition is so complete and judicious that, for years to come, all Sophoclean criticism must be expressed in terms of differing or agreeing with him. And let those who are tempted to differ think many times, for it is only by degrees that the reader perceives how intimately penetrated with the Sophoclean spirit his editor is, how nice and just is his sympathy, how exhaustive his consideration.

What, then, is the Sophoclean spirit? What are the Sophoclean characteristics? Perfection of detail, yet subordination of the parts to the whole; calculation and rule, yet the freedom which rule alone can give; 'triumphant art, but art in obedience to law.' It is of the essence of Sophocles that he is an artist, and a critical and self-conscious artist. Here, again, he is like Goethe, *who said he had never written a single page without*

knowing how it came there. 'You do what is right in poetry,' he said to Æschylus, 'but without knowing why.' This was not, as some ancient pedants supposed, because Æschylus was addicted to drink. Æschylus was indeed intoxicated, but in a different manner. In a famous passage in the 'Poetics,' Aristotle divides poets into two classes—the 'finely gifted,' who are sympathetic and touched to fine issues, and the 'finely frenzied,' who are swept on by overmastering inspiration.* Æschylus belongs to the latter class, Sophocles emphatically to the former. Not, indeed, that Æschylus is not a great artist, or that Sophocles is uninspired; but, like Shakespeare, and even more than Shakespeare, Sophocles is 'a great poet, made as well as born.' He has thought out his art. That this was so as regards both his style and his general management, we know. His style is described by the great critic Dionysius as the 'middle style,' a mean between the austere and the elegant. And it was a mean deliberately arrived at. In his youth, he used to say, he had 'dallied awhile with the pomp of Æschylus, then he had experimented in the other extreme, with his own inclination to harshness and hard elaboration, finally, he had exchanged both for a third style, which was the most sympathetic and the best.† So Shakespeare, as Mr Swinburne has admirably shown, halted between the following of Marlowe and that of Greene.

Still more significant is his use of the chorus. Originally the Greek play was all chorus. At first only one actor, then two, then three, but never more than three, except as mute personages, at one time upon the stage. What the early Greek plays were like may still be seen in that archaic drama the 'Suppliants' of Æschylus, or the still earlier 'Persæ.' Æschylus made the drama, Sophocles perfected it. His chorus was another person in the drama, a 'collective actor,' but something more than an actor. In the chorus the spectator sees himself brought into the scope of the piece, and his sympathy

* It is satisfactory to think that, as Professor Butcher shows in the preface to his new edition, the text in this important passage has now, by a comparison of the Arabic version, been placed beyond a doubt.

† Virgil's style was described, but by his enemies, in almost exactly the same terms, as being 'neither swelling nor meagre, but a subtle and mannered manipulation of ordinary language.'

is strongly drawn out. Aristotle takes Sophocles' use as the model of perfection. But Sophocles did not arrive at it without careful study. His evolution of the chorus was probably one of his earliest efforts, very possibly his first great artistic struggle. Perhaps the most interesting point in the very scanty record we possess of Sophocles is that he wrote a prose treatise about the chorus referring to and combating the views and practice of the older writers, Thespis and Choerilus. The statement has, it is true, been doubted, but it seems credible enough,* for Sophocles' use of the chorus, as contrasted with that of Euripides, is one of the points on which Aristotle lays special stress in the 'Poetics'; and there can be little doubt that the well-known passage in Horace, does little more than reflect the view of Aristotle.

We know so little about Sophocles, or about the mode of literary work in his day, that it is difficult to check many statements as to his studies or writings. It is probable, however, that the ways of poets and artists then were not very different from what they have been since his day. Sophocles was said to cull the beauties of all his predecessors and to exhibit at once daring variety, appropriateness, and sweetness. He was called 'the Attic bee,' some say for the last-named quality. That he was sweet is very true. He knew how necessary sweetness is to the best poetry. '*Nec satis est pulchra esse poemata, dulcia sunto.*' But he was not too sweet. Here, as ever, he hit the mean. A story, perhaps apocryphal, used to be current about Mr Swinburne, generous sometimes of his blame, but ever still more generous of his praise, and consequently as potent in criticism as in creation, that he said of Tennyson, Browning, and himself, 'Browning has body, and I have bouquet, but Tennyson has both.' An ancient poet-critic said by a similar metaphor of Sophocles, 'He is a wine neither sugary nor watery but dry and cordial.'

But the name was probably given to Sophocles as Horace gave it to himself, not so much for his sweetness as for his industry; for he was accused, as all careful and learned poets have been, of plagiarism; and indeed

* Lessing thinks, with probability, that it was in this same prose treatise that he recorded the evolution of his own style.

Philostratus of Alexandria wrote a book on his thefts. The charge, it is true, has not clung as it did to Virgil and Tennyson, because we have not the authors from whom he could be said to have drawn. The prayer of the Roman wit has for him been realised, 'Perierunt qui ante Sophoclem Sophoclea dixere.' But it is additional proof that he was a careful and a learned poet. Sir Richard Jebb* is all the more to be thanked for the assiduity with which he has sifted the dust-heap of *scholia* and *didascaliai* to discover the previous treatment of Sophoclean themes, and thereby demonstrated Sophocles' knowledge and originality.

The main characteristics of Sophocles' dramatic genius may, of course, best be seen by taking one of the plays as edited in this series. It might seem natural, perhaps, to select the 'Œdipus Tyrannus,' for this, as readers of the 'Poetics' are aware, is the model and typical Greek play. Its strength consists in its wonderful arrangement, to use Leonardo da Vinci's phrase, its *symmetria prisca*. The movement passes through a perfect and absolute curve, in which no point, not the smallest, is out of place, so that it is little exaggeration to say that not a line could be lost without disturbing the balance of the whole. The dramatic economy of which Porson spoke is here displayed at its highest. But the 'Œdipus Tyrannus,' typical as it is, is perhaps not so well suited for displaying Sophocles' merits as is the 'Antigone,' the play after all which has most impressed the modern world.

The 'Antigone' is one of the earliest plays preserved. It is not perfect in style. It exhibits a certain amount of harshness. But it belongs to the maturity of the poet's powers, the centre of his active life. What then are its characteristics? The story is of the simplest. A great situation, few motives, few actors; the conflict of a lesser duty, local, expedient, human, with one which is paramount, universal, divine; consistency, simplicity, fine psychology, these are its notes. The famous Dramatic Unities, reduced to rule by the French classical theatre, were not, as every one is now aware, known to the Greek theatre as rules. They are not contained in Aristotle.

* Professor Jebb's many parallels from previous writers, e.g. from Theognis, are, in this connexion, very suggestive.

They are merely the result of that simplification which is of the essence of the best Greek tragedy, and is nowhere better seen than in the 'Antigone.'

Sophocles, in what, as Goethe pointed out, was his usual manner, did not invent, he found the story. But his treatment of it is, as Sir Richard Jebb emphasises, his own. And notably his own is the happy use which he makes of a motive specially interesting to Athens, the burial of foemen slain in war. A sister, Antigone, insists on burying her brother who has come sword in hand against his native city, has been defeated and slain, and lies under the ban of what the Greeks would have considered a harsh and high-handed but not illegal or unpatriotic decree. It is her uncle, the father of her lover, who has issued the edict, and he forbids her under pain of death to bury the corpse. The law is against her, but a higher law bids her go forward. She persists, openly performs burial rites, is brought to justice and is doomed to die. Her lover sides with her, and pleads with the father, but in vain. She is condemned and haled away to be immured in a living tomb. Too late the father relents, and when he goes to release her, finds that she has hanged herself, and that her lover, his own son, has killed himself upon her dead body, while, as a crowning woe, his wife, the queen-mother, on hearing the news, herself commits suicide.

These are the factors, simple, elemental. To the Greeks the mere situation in itself was even more powerful than it is to-day. The great natural 'moments' of man's earthly career, birth, marriage, death, had for them a predominance which we do not in all moods realise, although burial, even now, is a question which not seldom stirs feelings deep and universal. But even for us, and for all time, the situation remains profoundly touching. It possesses the universality of the greatest masterpieces.

Antigone is one of the very greatest characters in literature because she is so natural and so complete. She is a queen in tragedy, but she is no tragedy queen; she is a heroine, but a human heroine; for, as Professor Jebb says, 'no other woman in Greek tragedy is either so human or so true a woman as the Antigone of Sophocles.' She is *the strongest of strong characters where character needs*

strength, but she is not in the smallest degree 'strong-minded.' She is only, as Goethe wrote, 'Die schwesterlichste der Seelen.' It is because she is so very woman, so true a sister, that she is also so true a sweetheart. Duty is paramount, but light and life and love are sweet, sweet with all the physical sweetness which they had for a healthy and honourable Greek girl, and she does not conceal her natural feelings. She says in effect,

'I could not love thee, dear, so much,
Loved I not honour more.'

But she is under no illusion. When the chorus launches the keenest dart of all, the taunt of her ill-starred heritage, she admits its sting. It is the sin of her house which has put her in this terrible dilemma and forces her to this choice of evils; for she sees with awful clearness that it is truly a choice of evils, and that there is much to be said for the sentence which dooms her. She will hold fast to the one thing that is certain, duty to a brother. That gives her, like Jephtha's daughter, 'strength that equals her desire'; but, like Jephtha's daughter, mourning because 'no fair Hebrew boy shall smile away her maiden blame among the Hebrew mothers,' she is not ashamed to weep, and bewail that death, not Hæmon, will be her groom. So, with surpassing power, with the reticent concentration of passion which marks a master's work, Sophocles focuses the clash of forces, brings into sharp contrast the bride-bed and the grave, throwing, in an incomparable lyric, the flush and rosy light of love across the pallor and dark of death—

'Love that no man conquer may,
Making goods and gear his prey;
Love whose bivouac is laid
In the blush of dreaming maid!'

Then follows the tragic *dénouement* already described.

Such is the 'Antigone.' It contains many memorable beauties, great *tirades*, lovely lyrics, grand lines, the immortal speech about the 'unwritten laws which are not of to-day or yesterday,' the apostrophe to the living tomb, the famous chorus on the ingenuity of man, the noble phrase, sweet, eminently Sophoclean, an admirable ex-

ample of what the ancients dwelt upon, his power of indicating a whole individuality in a word or two.

‘But I was born
A sister to men’s love and not their hate.’

Yet, it is not in these details in themselves, but in the great simple situations and movement, and the living force of character which bursts forth at every shifting touch of circumstance and situation, that the grandeur of the play consists.

Mastery of detail then, but still more passion and nobility, the intensity of passion, the elevation of generosity, are the prevailing notes of Sophocles. These last are what have attracted other poets at all times.

‘The world may like, for all I care,
The gentler voice, the cooler head,
That bows a rival to despair,
And cheaply compliments the dead.

Thanked, and self-pleased: ay, let him wear
What to that noble breast was due;
And I, dear passionate Teucer, dare
Go through the homeless world with you.’

(*Ionica*: ‘*After reading Ajax*.’)

‘Antigone, the most sisterly of souls’; ‘Dear passionate Teucer’;—Sophocles indeed moves the heart. His characters are men and women, not realistic, but idealistic, not indeed, as he himself said, men as they ordinarily are, but as they ought to be, as sometimes, in moments of exaltation, they would wish, nay, even attain to be, yet men and women still. ‘There is nothing in Euripides,’ wrote William Cory, the author of the lines just quoted, ‘comparable with the Neoptolemus of Sophocles.’ Sophocles is rhetorical, of course. Rhetoric and drama are near akin. The secret of oratory is ‘acting’; and one of the most striking characteristics of Shakespeare is his almost intolerable and blinding eloquence. The Greek drama was specially prone to rhetoric. ‘It is in this,’ said Goethe, ‘that the very life of the dramatic in general consists; and it is the very thing in which Sophocles is so great a master.’ But rhetoric in Sophocles is kept in check. ‘Sophocles never *jaws* philosophy in the midst of

passion: all his speeches advance instead of retarding it,' said Edward Fitzgerald. Goethe noticed exceptions, and thought that the famous and disputed sophistical passage in the 'Antigone,' which he hoped would be proved spurious,* was one. And there are not wanting instances in which, just as Tennyson was apparently at one period of his career influenced by the realism of Browning, Sophocles has caught the rhetorical note of Euripides. But the verdict of Fitzgerald was the verdict of Athens, and is in the main true.

In yet another aspect in which Sophocles appeals to universal feeling and moves the heart, he holds again this middle place, namely, in his religion. He stands just at the point where superstition and free-thought meet. His is a rational religion. The happiest of men and poets, he has yet written some of the saddest of strains. When life has been at its best, he sings, 'twere something better not to be.' Not that this was necessarily his own feeling, but he understood the burden of this unintelligible world, unintelligible, almost unbearable, without some kind of accepting faith. This it was that made him dear to Matthew Arnold, whose airy persiflage concealed so many pious sighs, so much spiritual yearning. It might well have been expected that 'Euripides the human,' would have approved himself more to the 'liberalism' of the author of 'Literature and Dogma.' But it was not so. The 'Note-books' recently published confirm the evidence of the language and allusions and imitations scattered up and down his works, both prose and poetry alike, that it was Sophocles who 'propped in these bad times his soul.' Matthew Arnold, indeed, underestimated Sophocles on the religious side.

'Perhaps,' he writes, 'in Sophocles the thinking power a little overbalances the religious sense, just as in Dante the religious sense overbalances the thinking power.'

* Professor Jebb's treatment of this is an admirable instance of his fair and exhaustive method. May not the solution be that which is very probable in the case of the analogous passage in Sophocles' great Roman parallel Virgil—the passage about Helen in *Æn.* ii—that it represents a rough draft of a speech by Sophocles, which he did not himself insert, but which was found in his remains, and introduced, not without tinkering, by a later and lesser hand? The lately discovered lines of Juvenal are very likely yet another instance of this same phenomenon.

This would hardly seem to be the truth. But whichever way the balance inclines, Matthew Arnold is in the main right. Sophocles is a strongly religious poet, and a notable and a reasonable teacher of the soul.

The greatest Greek art at all epochs in Greek history was popular. It was national; it was human; it appealed to national predilections, to the root-instincts of mankind, to their passions, to their 'admiration, hope, and fear.' It took common ground. To be simple and popular is to be most truly Greek, not to be academic, ingenious, precious, bizarre. This may be Alexandrine, it is not Homeric or Attic. And such pre-eminently is Sophocles, one of those 'moderate' spirits, pursuers of the middle way;

'A loather of the lawless crown
As of the lawless crowd';

a lover in all things of the Greek doctrine of 'the limit,' the 'neither too much nor too little'; asking in all things,

'Why should a man desire in any way
To vary from the kindly race of men,
Or pass beyond the goal of ordinance
Where all should pause, as is most meet for all?'

in religion accepting, doubting too, it may be, yet 'cleaving to the sunnier side of doubt,' in everything shunning 'the falsehood of extremes.' Such characters are by extreme men, in religion, in politics, in art, disliked; they are condemned as timid compromisers, dealers in commonplace, time-serving. But the sage at the top in other walks of life, taking broad views of men and things, the multitude at the bottom, with its elemental emotions, its innate piety and good sense, the 'subliminal conscience' of mankind in both, approves them. Chaucer, Raphael, Molière, Mozart, are all Greek in this sense.

For the Greek genius at its best shows, alike in literary and in plastic creation, one predominant characteristic, the happy blending of art and nature. For it, virtue, truth, beauty, all equally consist in the *juste milieu*, the golden mean between extremes. Proportion, rhythm, geometrical structure are its distinguishing marks, sculpturesque self-repression, architectural balance, chiselled precision.

'Come leave your Gothic worn-out story
 San Giorgio and the Redentore,
 I from no building gay or solemn
 Can spare the shapely Grecian column.

Maturer optics don't delight
 In childish, dim, religious light,
 In evanescent vague effects
 That shirk, not face, one's intellects;
 They love not fancies just betrayed
 And artful tricks of light and shade,
 But pure form nakedly displayed,
 And all things absolutely made.'

So, long ago now, wrote Clough, in a characteristic little piece which deserves to be read in its entirety. It is true, but it is not all the truth either in architecture or literature. Greek architecture was not, any more than Greek sculpture, so bare and cold as is often supposed. It was, in its living heyday, like that of our old Gothic cathedrals, rich and warm with colour. Greek sculpture had 'pure form'; it had 'all things absolutely made'; but it was instinct with natural play and freedom too. In one of the many illuminating passages in his book upon 'Aristotle's Theory of Poetry and Fine Art,' which we have quoted already—a truly classic presentation of a classic—Professor Butcher dwells on this double characteristic of the Greek writers from the other side. 'Few nations,' he says, 'have taken more delight in weaving airy and poetic fiction apart from all reality, made out of nothing and ending nowhere.' But if few have been more full of fancy, few have been less fantastic. Lamb's 'Sanity of True Genius,' he goes on to say, is as conspicuous in the Greek drama as in Shakespeare. M. Maurice Croiset's verdict is just the same.

'Sophocle, dans la poésie lyrique, comme ailleurs, est toujours l'Hellène par excellence, chez qui la raison apparaît dans tout ce que créent l'imagination et le sentiment.'

The effect of Sir Richard Jebb's edition is to give us Sophocles as the type of this genuine Greek genius, in restoring him to us once more as he really was, no impossible ideal, but a genuine poet among poets, a living man among men, the child yet the master of his age. It

is the fashion to think of Sophocles as impersonal, statuesque, chaste, cold,

'Faultily faultless, icily regular, splendidly null,
Dead perfection, no more.'

He is nothing of the kind. 'Beneath the marble exterior of Greek literature,' to use Professor Jowett's words, 'is concealed a soul thrilling with spiritual emotion.' He has been called 'classical in the vulgar sense.' Classical in no vulgar sense indeed he is; classical with the classicism that is romantic too. He is romantic, as romantic at times as Spenser, if not as Shakespeare. Professor Phillimore, in his masculine and forcible introduction, brings into prominence his freshness, but speaks of him as impersonal, and ascribes this to the fact that his individual character is merged in that of his age and people. But in truth he somewhat exaggerates the impersonality which he explains so ingeniously. Sophocles is in reality a very personal and living character.

'Euripides is human, but Sophocles is more human. He is so in the only way in which a Greek could be so, by being more Greek. . . . True simplicity is not the avoidance but the control of detail. In Sophocles, as in great sculpture, a thousand fine touches go to the delineation of the great primary emotions. Sophocles is the purest type of the Greek intellect at its best. Euripides is a very different thing—a highly gifted son of his day.'

That is the final word. So Sir Richard Jebb wrote more than a quarter of a century ago. What he then wrote he has demonstrated point by point in this great edition which he has just completed.

And another leading English scholar, whose study has been hardly less intimate and profound, says, and says well, the same thing, when he combats the view of those who pass Sophocles by with a disappointed feeling that what is so smooth and finished cannot be otherwise than cold. To study Sophocles, writes Professor Campbell, is like studying his statue in the Lateran Museum. 'The first glance may show us only a statesman or general of handsome presence but moderate calibre, but as we continue gazing on the harmonious figure, a grave and sympathetic humanity is seen to breathe from every line.'

High, then, as Sophocles stood before, this edition lifts him higher still, not so much as against Æschylus or Euripides—for in raising Sophocles Professor Jebb raises the whole Greek drama with him—but absolutely, as one of the most consummate artists of all time, as a joy and a standard of joy for ever. What, after all, does Greek tragedy teach us? That to attain the highest success in poetry a man must be himself, and his best self; for, as a Greek critic says, he who would be a good poet must first be a good man; he must have simplicity and naturalness, faith, optimism, idealism. ‘*Chez les Grecs l'idéal passait dans la vie, parce qu'ils savaient tout simplifier, même le bonheur.*’ And idealism has at least this advantage, that it gets more out of human nature, rouses it to greater effort, than realism. Modern taste is sometimes drawn to Euripides because it finds in him its own pleasant vices, and finds them in a glorious form. But the real secret and the real success of Greek tragedy is to be found in Sophocles.

If, then, the world were ever to give up Greek as a part of the general culture of its most cultivated minds, the greatest treasure it would lose is Sophocles, and for this reason. He is the least translatable, the least imitable, the most Greek of the Greeks. The romance of Homer, the histories of Herodotus and Thucydides, the great thoughts of Plato and Aristotle, would survive and affect mankind, as indeed they have ere now done, even at second-hand. Some equivalent to the effect of Æschylus might be found in the book of Job or the Hebrew prophets; something of the fun of Aristophanes, of the sweetness of Theocritus, might still be reproduced and preserved. The realism, the neurotic sentimentalism, the emphasis, the rhetoric, which mingle with the dazzling allurements of Euripides—these are elements less necessary to the modern world, which possesses enough of them already. But the sage sanity, the sculptural serenity of Sophocles, the just blending of philosophy and passion, thought and expression, wedded like soul and body in a form of breathing, sentient, mobile beauty—this only Sophocles can give, and only Sophocles in his own incomparable tongue.

T. HERBERT WARREN.

Art. II.—THE RELIGION OF NAPOLEON I.

1. *Correspondance de Napoléon I^{er}*. Paris, 1857, *et seq.*
2. *Lettres inédites de Napoléon I^{er}*. Published by Léon Lecestre. Two vols. Paris: Plon, 1897.
3. *Sainte-Hélène: Journal inédit de 1815 à 1818*. Par le Général Baron Gourgaud. Third edition. Paris: Flammarion. *n.d.*
4. *Recueil de Pièces authentiques sur Sainte-Hélène*. Par le Général Comte de Montholon. Bruxelles, 1821, *et seq.*
5. *Souvenirs de Sainte-Hélène*. Par la Comtesse de Montholon. Paris: Émile Paul, 1901.
6. *Sentiment de Napoléon sur le Christianisme*. Par le Chevalier de Beauterne. Paris, 1840.
7. *Notes and Reminiscences of a Staff Officer*. By Lieut.-Col. Basil Jackson. Edited by R. C. Seaton. London: Murray, 1903.

THE religious beliefs of a great man are always of the highest interest. While his general conduct and his actions in the varying crises of life tell us much of his character, they do not reveal the whole of it. They show us all the externals of the man; but just as we remain in ignorance of his nature, even of his face, until we have looked well into his eyes, and watched how they caress a friend, or twinkle with laughter, or flash with anger, so, too, his inner being lies hidden from view until its outlook on the external is disclosed in some mood of genuine self-revelation, or amidst a disaster that strips the soul bare of everyday garniture. Such times of self-disclosure come often upon emotional and poetic natures; and the world's literature could ill spare their outcome. Other beings soar easily on the wings of ecstasy, and hold the divine to be the one reality in a world of fleeting shadows. In others, again,

‘The soul grows clotted by contagion,
Imbodies and imbrates, till she quite lose
The divine property of her first being.’

With the great mass of mankind, immersed in material facts, introspection is rare, and self-revelation is rarer. Even if the religious nature escapes the debasement denounced by our great Puritan poet, it loses the power

of clear articulation, and gives forth but uncertain sounds. Hence it is often a matter of great difficulty to ascribe any definite religious beliefs to many of the world's greatest men of action. We know little or nothing of the inmost convictions of Hannibal, Cæsar, and Charlemagne; the two prominent religious acts of Alexander the Great that have been recorded were certainly prompted by political motives; and the notorious fact that a state creed was looked on by a long line of Roman emperors, both pagan and Christian, as an impalpable but highly effective police force, inspired Gibbon with one of his most telling invectives against Christianity. Indeed, many of the most active rulers—Alfred the Great is a splendid exception—have not thought much about religion; they have used it. Their thought on this momentous subject has generally been in inverse ratio to the extent of their use of it as a mundane instrument. We propose in the present article to examine the religious belief of Napoleon Bonaparte; and the thinness and vagueness of much of the evidence must be excused by the general considerations set forth above; though, on the other hand, the uncertainty which has until lately rested over this side of his life is the best justification for undertaking this inquiry in the case of so important and fascinating a personality.

In the case of a character so thickset and tenacious as that of Napoleon I, which more and more worked back into the groove of the primal instincts and family traditions, we naturally begin by asking what were the instincts that moulded his life in the early, or Corsican, part of his career. As is well known, he came of a family which, on both sides, was of patrician rank, and he had some claim to official nobility in the paternal line. True, his father himself was not an orthodox Roman Catholic, but professed at ordinary times the Voltairean views that were then in vogue, and even wrote epigrams against the Church and its creed. The young Napoleon, however, positively disliked his father because he espoused the French cause in the strife between France and Paoli. The lad eagerly took the nationalist side, and during his earliest years mixed freely with the peasants and fishermen who formed the bulk of Paoli's following. These people were devoted Romanists; and the young Bona-

partes, when they began to espouse the cause of the French Revolution, soon found out the strength of the religious instinct which was now to be ranged against them in their native island. On one occasion, in the autumn of 1790, Napoleon and his elder brother Joseph were in danger of their lives because they showed scant respect to a procession of priests and devotees who were appealing to the citizens of Ajaccio against the new anti-clerical decrees of the French National Assembly. The two young democrats barely escaped condign chastisement; and Napoleon, if not Joseph, seems always to have retained a vivid impression of the power of the orthodox creed over the Latin peoples.

Still more lasting were the impressions that he gained from his mother's training. He resembled her far more than his father; and for her 'superhuman fortitude' (the phrase is his own) he ever retained the profoundest respect. Her nature was of the primitive Corsican type, developed in the hard and penurious life of the gentry in the mountainous interior, where tradition and family honour made up the moral code; and she bequeathed her sternly practical qualities to her famous son, along with an innate respect for the religion of his race. As to the value of his mother's training he bore frequent testimony. At St Helena he remarked to the Countess Montholon: 'The first principles that one receives from one's parents, and that one takes in along with mother's milk, leave an ineffaceable imprint.' The words, as will presently appear, have a practical bearing on the final stages of our inquiry. Meanwhile, we note that from his parents he inherited very diverse tendencies. His father bequeathed to him the speculative faculties that enabled him to wander at ease among systems of philosophy, and to frame grandiose political schemes; while from his mother he had that strongly practical bent which ever drove him to look closely at facts, and to assess them at their inmost value in relation to the needs of life. The instincts implanted by her training were never lost. Méneval, in his 'Souvenirs' (iii, 114), relates that Napoleon, when emperor, frequently made the sign of the cross, quite involuntarily, at the news of any great danger or deliverance.

But the laws of heredity, which explain so much in *the life* of an ordinary man, never unravel the inner

mysteries of the life of a genius. So original a being as Napoleon early outleaped all the possibilities that seemed to await the son of the dilettante Corsican lawyer, and of his uninformed spouse. The whirlwind of the French Revolution caught him away from insular hopes and ambitions—he had hoped to free Corsica from the French—and opened up the career that was to astonish mankind. It would be an error to say that it rooted up his religious faith, for there is very slight proof as to religion having had any vital hold on him, even in his earlier years. Sent to the military school of Brienne at the age of ten, he led an unhappy, moody existence there under the superintendence of monks whom he detested; and his life at the *École Militaire* in Paris (1784–85) was no more conducive to the growth of faith than his sojourn at Brienne. In later years he is said to have remarked that the happiest day of his life was that of his first communion, which he received on his birthday during this sojourn at Paris. The pleasing effect which the sound of village bells always had upon him has also been referred to the happy associations which they conjured up. However that may be, the fact is certain that his letters written at Brienne reveal no religious sentiment. The most noteworthy expression is that in which he thanks God, ‘le grand moteur des choses humaines,’ for having fitted him for the finest of all careers, that of a soldier. Equally noteworthy is his later reference to his sturdy defence of his own little arbour against the assaults of his school-fellows on the festival of St Louis: ‘Yes, I had the instinct that my will was to prevail over that of others, and that what pleased me must belong to me.’*

This unyielding egotism, which embittered his school-life, gained new strength from a study of Rousseau, whose geometrical designs for the creation of a perfect polity appealed to the methodising instincts of the young officer and drew him for many years far away from Christianity. During his sojourn at Valence and Auxonne we find him eagerly studying history to buttress his favourite theories; and in his voluminous note-books written at that time (1785–87) we find the manuscript of his first controversial work. In it he made a fierce onslaught

* Chuquet, ‘*La Jeunesse de Napoléon*’ (Brienne), p. 12A.

on a Protestant pastor of Geneva who had successfully criticised the statement at the close of Rousseau's 'Social Contract,' that Christianity broke up the harmony and order of civil society, and enjoined servitude. Bonaparte took up the cudgels on behalf of his then favourite author, affirming that the Christian creed was hostile to a perfect polity; for, by bidding men look forward to another life, it rendered them too submissive to the evils of the present. Nor would he allow any merit to Protestantism; for, he maintained, by encouraging individual liberty of thought it broke up the unity of society, and was the fertile source of schisms and civil wars. The essay is remarkable for vehemence of expression, which consorted somewhat ill with the rigidly mechanical views of life that the author advocated. In his view civil government should aim at securing a general uniformity of life, both in the spheres of moral and material well-being. It must 'lend assistance to the feeble against the strong, and by this means allow every one to enjoy a sweet tranquillity, the road of happiness.' In brief, he declared himself for the perfecting of society by external means alone. Human welfare could be attained by the State, the aid of religion being superfluous, if not actually harmful. Such was his creed at the age of eighteen, and such it was long to remain. This explains his friendship with the younger Robespierre, and his admiration for the Terrorist chief. Their political and ethical creeds were practically identical.

The downfall of the Robespierres and the strange vicissitudes of his own career shook his faith in the efficacy of this levelling creed, and left him for a time weary and disenchanted. 'Life is but a light dream, which soon vanishes'—so he wrote to his brother Joseph on June 24, 1795; and again he remarked that soon he would not move aside to avoid a carriage. The luxury and dissipation of Paris aroused in him a contempt for his kind that he was never wholly to lose. The death of two enthusiasms—the first, that on behalf of Corsica; the second, that which aimed at the ideals of Lycurgus—left him morally rudderless; and an incident in the first part of his warfare on the Italian frontier shows him to have already thrown all scruples to the winds. While walking one day along the French positions at the *Col di Tenda* with his mistress, the wife of one of the French

commissioners, he bethought him that she would like to see an engagement. He therefore ordered an attack, which he thus described to Las Cases at St Helena :

'We won, it is true, but the fight could, of course, end in nothing. It was a pure fancy on my part; but, for all that, some few men were left on the ground. Whenever I have since thought of that I have always reproached myself for my conduct.'*

After this admission it is needless to inquire whether religious principles had any sway over him in the years of disillusionment that followed on the collapse of his political ideals.

His invasion of Italy in 1796-97 brought him into close contact with the Papacy; and his observation of the real power which religion exerted in the Peninsula seems to have reawakened his respect for the creed of his childhood. At any rate, though he was ordered by the Directory, then dominant at Paris, to uproot the Pope's authority, he constantly evaded the task. Indeed, he urged very different conduct on the French envoy at the Eternal City. Thus, on October 28, 1796, he wrote :

'I covet the title of saviour, far more than that of destroyer of the Holy See. You are yourself aware that we have always held the same principles in this matter; and if they will only be wise at Rome, we will take advantage of the unlimited power conferred on me by the Directory to give peace to this fair portion of the world, and quiet the alarmed consciences of many nations.'

Unfortunately, the effect of this letter, which might have come from a veritable *dévot*, is marred by one written four days' earlier to the same envoy, in which Bonaparte told him that the great thing was to gain time, so that, when the French were ready to invade the Papal States in force, they might secure the important seaport of Ancona. 'In short, the finesse of the game is for us to throw the ball from one to the other, so as to amuse the old fox.' The young conqueror was, however, careful to give the impression that the Roman Church would gain far better terms from him than from the Directory; but his friendship was bought somewhat dearly at the price

* Las Cases, 'Mémorial de Ste-Hélène,' vol. i, p. 180.

of a heavy ransom and one hundred works of art, to be selected at Rome, to adorn the museums of Paris.

Amidst all these opportunist devices we catch glimpses of his respect for the Church as a great governing power. He discovered this power even in the first of the self-governing republics which he erected in the north of Italy; he complained that, during his absence, the elections had gone almost wholly for the clerical party, and that, too, in districts which had of late cast off the rule of the Pope's legates. He therefore held the balance level in religious matters, curbing the clericals, but repressing the silly excesses of which the Italian Jacobins were guilty against the Church.* Now that he was charged with the administration of large areas in Italy, he sought to bring over the bishops to his side; and the following letter to the Bishop of Como (May 6, 1797) shows his complete emancipation from the anti-Christian fervour of his youth.

'Never throw oil, but throw water, on the passions of men; scatter prejudices, and firmly strive against the false priests who have degraded religion by making it the tool of the ambition of the powerful and of kings. The morality of the Gospel is that of equality, and henceforth it is most favourable to the republican government which is now to be that of your country.' ('Correspondence,' No. 1770.)

And when the Archbishop of Genoa had recommended submission to the new French and democratic constitution, he received this glowing eulogy (Sept. 10, 1797):

'I have just received, citizen, your pastoral of September 5. I thought I heard one of the twelve apostles speak. It is thus that St Paul spoke. How religion inspires esteem when she has ministers like you! True apostle of the Gospel, you inspire respect; you oblige your enemies to esteem and admire you; you even convert the unbeliever.' (Ib. No. 2182.)

In less than a year Bonaparte was proclaiming (July 2, 1798) to the people of Egypt that the French had come as

* At Milan, in the spring of 1796, the statue of St Ambrose had been cast down and dragged through the streets. Profane literature deluged the Lombard cities for a time. Some of the churches were turned into Jacobin clubs, and a patriotic liturgy and *Credo* were recited. The last began: 'I believe in the French Republic, and in its son, General Bonaparte.' These excesses soon led to the inevitable reaction.

their friends and allies; that they had overthrown the Pope, who said men ought to make war on the Moslems; and had destroyed the Knights of Malta

'because those madmen believed that God desired war with the Moslems. Have we not for centuries been the friends of the Grand Signor (may God accomplish his desires) and the enemy of his enemies?' ('Correspondence,' No. 2723.)

It is needless to follow Bonaparte through the marvelously clever shifts adopted for the purpose of cajoling the Moslems in Egypt and the Christians of the Lebanon in turn. It is of interest to remember that this last effort, during the siege of Acre, was partly foiled by Sir Sidney Smith distributing among those Christians copies of Bonaparte's Moslem proclamations to the Egyptians.

The Egyptian expedition was little more than a dramatic interlude in Bonaparte's career, designed to fill an interval until the Directory should collapse from internal weakness, and from the difficulties in which its rashness had involved it. On his return to France he found that 'the pear was ripe'; and prominent among the causes that made for change was the nagging anti-clerical policy of the government. As soon as the popular general had overthrown the Directory he sought to base his power as First Consul on a general pacification. The brave Vendéan peasants were coaxed to surrender largely through the instrumentality of a democratic priest, Bernier; and the same man was entrusted with the overtures for a reconciliation with the Papacy, the temporal power of which had been restored by the second coalition. Into the complex negotiations that finally led to the signing of the Concordat of 1801-02 it is, of course, impossible to enter; but the reasons with which Napoleon justified, in the face of France and the world, this most momentous change in republican policy are very noteworthy. With characteristic boldness he defied the infidel sentiments of his army and of France in an allocution to the clergy of Milan, just nine days before the battle of Marengo established his power. After remarking that philosophers had striven to persuade France that Catholicism must always be hostile to liberty, and that this was the cause of the cruel and

foolish persecution of religion during the Revolution, he continued :

'Experience has undeceived the French, and has convinced them that the Catholic religion is better adapted than any other to diverse forms of government, and is particularly favourable to republican institutions. I myself am a philosopher, and I know that, in every society whatsoever, no man is considered just and virtuous who does not know whence he came and whither he is going. Simple reason cannot guide you in this matter; without religion one walks continually in darkness; and the Catholic religion alone gives to man certain and infallible information concerning his origin and his latter end.'

The identification of virtue with exact knowledge of a very metaphysical problem is here asserted with a boldness which would have startled the Socrates of the Dialogues of Plato. But there is no need to take the statement as more than a rhetorical platitude which would please the classical scholars there present. The argument that a man ought to seek to know whence he comes, what he is, and whither he is going, was frequently on Bonaparte's lips, and often served him in defence of religion. There is, indeed, every reason to think that the Socratic maxim, 'Know thyself,' genuinely interested him. In fact, this intensely practical man, as he once described himself, longed for certainty in all things. During the course of his life he came more and more to dislike change, whether in matters social, political, or purely personal. He carried this last foible so far as to keep the same people about him, presumably because the coming of new persons gave him the trouble of fathoming their natures and finding out what their inmost feelings towards him really were. Speculative in his youth, in obedience to the paternal strain in his nature, he ransacked systems and creeds in the craving for fixity of belief, which we may trace to the tough fibre of his mother's kin. Rousseau's dogmatism satisfied him for a time; but his contact with the primitive society of the East shattered his belief in the perfect polity set forth as attainable in the 'Social Contract.' That creed had long been on the wane; and he subsequently avowed that it was the sight of savage man as he really was which finally cured him

of Rousseauism. 'Savage man is a dog,' he exclaimed with his usual incisive curtness.

That belief having gone, he had to choose, as virtual ruler of France, between Catholicism, Protestantism, the Theophilanthropy of La Réveillière-Lépeaux, and mere irreligion. The various creeds are said by Thibaudeau to have claimed the following totals of adherents in France: Catholics, 15,000,000; Protestants, Jews, and Theophilanthropists, 3,000,000; while 17,000,000 were reckoned as infidels. The last total is probably too high; but it was clearly open to Bonaparte to continue the irreligious régime of the Directory. He declined, however, for reasons that will now appear. The Theophilanthropists numbered about a million; their creed, a quaint mixture of the worship of Reason with an ethical cult and liturgy devised by the fallen Director, was already on the wane; and Bonaparte dealt it a death-blow by refusing to its votaries the use of any churches, on the ground that it was not a religion at all.

'What is your Theophilanthropy?' he said to one of them. 'Oh, don't talk to me of a religion which only takes me for this life without telling me whence I come or whither I go.'

This argument in favour of religious dogma acquires added interest from the fact that the young Comte was then beginning his education at Paris, and must have heard of the expiring efforts of the Theophilanthropists to hold their ground against the religious positivism of Bonaparte.

The Protestant creed never had any charms for him. He is reported to have expressed his regret, at a later time, that he did not make France Protestant, but the expression can have been nothing more than an outburst of spleen against the unyielding attitude of the Roman Church towards his claim of absolute supremacy. There is nothing in his writings, early or late, to show that he ever had the slightest regard for the Protestant principle of the right of private judgment, which ran counter to all his ideas of the solidarity of the State. His boyish tirade against the pastor of Geneva represents his attitude all through his life. At St Helena he told General and Madame de Montholon, with convincing *naïveté*, why he had not chosen to make France Protestant in 1800. X

he threw in his lot with the Church of Rome there was a good chance of his having a solid and obedient nation at his back. If he declared for Protestantism, there would at once have been two or more great parties.

'These parties, by tearing one another to pieces, would have annihilated France, and would have made her the slave of Europe, when my ambition was to make her mistress of Europe. With the aid of Catholicism I should more easily attain all my great results. Abroad, Catholicism would keep the Pope on my side; and with my influence, and our forces in Italy, I did not despair of having, sooner or later, by one means or another, the direction of this Pope. And thenceforth, what an influence! What a lever of opinion for the rest of the world! Never in all my quarrels with the Pope have I touched a dogma.*

Nowhere else did Napoleon ever state so simply and baldly the reasons for his rejecting Protestantism and founding his rule on Catholicism. True, he added that he naturally clung to the faith of his childhood; but it is no outrageous cynicism to hold that the political reasoning stated above prevailed over sentimental motives. After the brilliant triumphs of 1796, he based his behaviour on the lines laid down in his famous letter of October 7, 1797, to Talleyrand:

'It is only with prudence, wisdom, and great dexterity that obstacles are surmounted and important ends attained. If we take as the basis for all operations true policy, which is nothing else than the calculation of combinations and chances, we shall long remain *la grande nation*, the arbiter of Europe.'

There spake the greatest player of political chess that the world has ever seen, for whom the world was the board, and monarchs and nations merely pieces in the game. With his usual proneness to material measurement, he even assessed the Pope's influence by military standards. 'Treat with the Pope,' he wrote to the French minister at Rome, 'as if he had 200,000 men.'

Why then did Napoleon quarrel with the Pope in and after the year 1809? Why did he condone his arrest and

* 'Souvenirs de Ste-Hélène,' Appendix II. This appendix consists of notes, previously unpublished, made by Montholon for his 'Récits de la Captivité de Napoléon.' They are taken from a *cahier* in the possession of the Vicomte de Couédic.

deportation from Rome? The story is a long one. He always gave out that those acts were due to a mistake of General Miollis; but, he added, 'what is done is done'; and, on the whole, Pius VII had better go to Savona. It would seem, however, that he had long resolved to wield the temporal power himself. In August 1806 he had written that Italy must be his, and the Pope his vassal. In July 1807 Pius VII was to be reminded of Christ's words, that His kingdom was not of this world. Why then did the successor of Peter set himself above Christ? Finally, when the Pope was a prisoner, he stated that the temporal power was gone for ever. In fact he judged that he no longer needed the support of the Papacy. When the papal nuncio read out to him the bull of excommunication after the battle of Essling, he said courteously: 'You have done your duty; you are a very brave man; I esteem you.' Then, on re-reading the document, he said: 'What can the Pope do? I have 300,000 men under my orders. With his lightning can he make the arms fall from my soldiers' hands?'

His sense of the value of papal support therefore rested ultimately on a material basis. Not until his power was tottering to its fall, early in 1814, did he think of restoring the Pope to liberty and sending him to Rome. 'Let him burst on that place,' he said, 'like a bomb-shell.'* It is not surprising that devout historians should see in this unworthy treatment of a delicate old man a chief cause of the Emperor's fall, just as they point to the miseries of the retreat from Moscow as proof of the efficacy of the papal thunderbolts.†

His attitude towards religion, then, was at bottom determined by political considerations. True, he attended mass on suitable occasions, and preserved there an outward decorum which contrasted well with the levity that disgraced the Court of France, even in the time of Louis XVI; but it was a political function, in which he did honour to his 'sacred *gendarmerie*.' If the clergy opposed him, he at once curbed their prerogatives, dismissing refractory bishops and priests, and even forbidding the publication of 'any work on ecclesiastical affairs.'‡

* 'New Letters,' January 21, 1814.

† De Beaumaine, cap. iv.

‡ 'New Letters,' July 19, 1811. A large number of these letters excluded from the 'official' correspondence, deal with church affairs.

But if this methodising genius fenced in the Church, much more severely did he gag her opponents. Protestants were attached to the State by a well-devised system, but infidels were promptly silenced. Eleven days after the mighty blow of Austerlitz consolidated Napoleon's power, he sent a missive from the palace of Schönbrunn, sharply rebuking a M. Lalande, who had ventured to air very heterodox opinions in the august circle of the Institute of France. Affecting to pity this once learned man, who had evidently fallen into dotage, and now spoke only in order to be talked about, the Emperor declared that he disgraced both himself and that learned body by professing atheism—'a principle destructive of all social organisation in that it takes from man all his consolations and hopes.' The Institute must therefore officially warn the offender never again to publish anything of such a nature as to overcloud the memory of his earlier services. If those fraternal admonitions failed, it would be the Emperor's duty to prevent the destruction of the morality of his people, 'for atheism destroys all morality, if not in individuals, yet assuredly in nations.' His inmost feelings on this subject were stated to Roederer, not long after Brumaire, with the frankness that he often showed towards that clever man and agreeable talker.

'How can morality exist?' said he. 'There is only one means—that of re-establishing religion. . . . Society cannot exist without inequality of fortunes, and inequality of fortunes cannot exist without religion. When one man is dying of hunger near another who suffers from surfeit, he cannot resign himself to this difference unless there is an authority that can say to him, "God wills it so; there must be rich and poor in this world; but hereafter, and for ever, their lot will be different."'

The crude materialism of this argument, coinciding as it does with so many other characteristics of Napoleon's policy in the days of his power, absolves us from the task of further inquiry as to the wholeheartedness of his devotion either to the dogmas of Rome or to the teachings of Christ. But the passionate assertions of many devout souls, that in his days of misfortune at

* Roederer, 'Œuvres,' iii, 335.

St Helena he became a convinced believer, call for a careful investigation. The stories on this topic have certainly a great charm and some traits of verisimilitude. The most famous of them is that in which Napoleon is described as pouring forth a 'torrent of eloquence' (to use Lacordaire's epithet) on the subject of the enduring majesty of Christ's kingdom, as contrasted with the passing pomp of merely human conquerors. The first version of this incident is worth quoting, if only because it inspired Lacordaire, Newman,* and finally, Canon Liddon, with some of their noblest periods. After long arguments against paganism, and the systems of Lycurgus and Confucius, the Emperor is reported as saying:

'It is not the same with Christ. Everything in him astonishes me: his spirit soars above mine, and his will confounds me. Between him and every other person in the world no comparison is possible. He is truly a being apart from all. His ideas and his sentiments, the truth that he announces, his manner of convincing one, are not to be explained either by human organisation or by the nature of things. His birth and the history of his life, the profundity of his dogma, which touches the height of all difficulties and yet is their most admirable solution, his Gospel, the singularity of this mysterious being, his apparition, his empire, his march across centuries and realms—all is to me a prodigy, an unfathomable mystery that plunges me in a reverie from which I cannot escape, a mystery that is under my eyes and endures, which I can neither deny nor explain. I see nothing of the human in this. . . . Nations perish; thrones fall; the Church alone endures. . . . I have inspired multitudes of men who died for me. Certainly I possess the secret of this magical power which exalts the spirit, but I could not communicate it to any one; not one of my generals has received or divined it from me; no more have I the secret of immortalising my name and the love of me in men's hearts, and of working miracles without the help of matter. Now that I am nailed to this rock, who fights and conquers empires for me? . . . Where are my friends? Yes, there are two or three of you, immortalised by your faithfulness; you share and console my exile. . . . Such is the destiny of great men. Murdered by the English oligarchy, I am dying before my time, and my corpse will be given back to the earth to become

* Cardinal Newman, 'Sermons Preached on Various Occasions' (1858), p. 57.

food for worms. What an abyss of distance between my misery and the eternal reign of Christ—preached, incensed, loved, adored, living through all the world. Is that death? Is it not rather life? Such is the death of Christ. It is that of God.' (De Beauterne, cap. v.)

Let us examine the evidence as to the authenticity of this remarkable monologue. It occurs in a little work published in 1840 by the Chevalier de Beauterne, entitled, 'Sentiment de Napoléon sur le Christianisme.' A second edition with additions and alterations was brought out in 1864 by M. Bouniol, who states that the former editor had gained most of his information from Count Montholon. De Beauterne himself had regretfully admitted that he received little or no help from the other companions of Napoleon's exile. From Las Cases he had received 'a singular letter which is not calculated to give a great idea of his penetration, if it honours his conscientiousness'; but he consoled himself with the thought that Las Cases was so short a time at St Helena that he can have had only a superficial knowledge of his master. General Bertrand also had been uncommunicative; Gourgaud had promised some 'precious documents' on the subject of his master's religion, but did not send them. From a M. Olivier, de Beauterne had a long account of a conversation with Cardinal Fesch, Napoleon's uncle, in which Fesch asserted that the whole of the Emperor's life had been religious, a fact which was apparent in all his works; that he had been tempted by an emissary of Pitt in 1802 with the prospect of a splendid peace with England if he would make France Protestant; and that the Czar had held out the same prospects on the raft at Tilsit if he (Napoleon) would embrace the Greek faith. These and other silly stories at the beginning of the book give us a poor idea of de Beauterne's critical powers. After other historical and biographical details of the same stamp, we come to the famous monologue from which extracts are given above. It covers no less than thirty-three closely printed pages, and is cited as having been spoken at one time. M. Bouniol, however, assures us that it represents thoughts uttered on several occasions to Napoleon's interlocutors. The presence of these is nowhere visible except *in this final touch*:

'The Emperor became silent, and, as General Bertrand remained equally still, he resumed: "If you do not understand that Jesus Christ is God, well—I was wrong in making you a general."'

This finale has the true Napoleonic ring; but the monologue as a whole, though it contains powerful and original passages, does not strike the careful student of Napoleon's acts and sayings as representing his inmost thoughts on religion. The long period (too long for quotation) in which he is made to inveigh against Mohammed as an impostor, and as author of a creed that panders to man's evil passions, is in flagrant contradiction to the many passages, quoted by more credible authorities, in which he spoke with admiration of the prophet of the East, and of his faith as 'simpler and more adapted to their morality than ours.'* Other statements, which represent him as citing the mystery of religion as proof of its divinity, flatly oppose everything that we know of his longing for the tangible and the demonstrable. 'In literature,' says the Comtesse de Montholon, 'he liked simplicity, the true and *naïf* description of feelings.' The same was true of his taste in matters philosophical. Voltaire was his favourite writer—a choice which harmonises ill with the ecstasy of devotion that de Beauterne attributes to him.

This monologue, then, must be pronounced suspect on internal grounds. The external evidence in its favour is also very weak. De Beauterne's book appeared in 1840, the very time when Montholon, its presumed compiler, was working hard for Louis Napoleon, whose chief of staff he became in the futile attempt at Boulogne. The false and venomous reference to England at its close, and the effort everywhere apparent, to glorify the Roman Church, render it suspiciously like one of the many pamphlets that were put forth to aid the Pretender's cause. Montholon, it is true, was incapable of writing that religious dissertation, which, viewed in the abstract, is so admirable in many ways. It is probable that he had clerical help in working up some of his St Helena notes; and the result took the form of the eloquent manifesto.

* Gourgaud, 'Journal,' i, 454; ii, 77, 272; Las Cases, 'Mémorial,' iv, 12A.

which, through the medium of Lacordaire and John Henry Newman, has gained world-wide repute.

We now have before us some of Montholon's notes in their first form. The most remarkable passage on the subject of religion is the following report of Napoleon's remarks in conversation one evening—date not specified:

"Everything proclaims the existence of God: it cannot be doubted. As soon as I had power I made haste to restore religion. I made use of it as the basis and root; it was in my eyes the support of morality, true principles, and good manners. The restlessness of man is such that he must have this vague and mysterious element that religion presents to him." Some one having remarked that he [Napoleon] might finally become a devout man, the Emperor replied that he feared not, but that with him unbelief sprang neither from caprice nor from an unbridled spirit. "Man," he added, "ought to asseverate about nothing, especially about what concerns his last moments. . . . To say whence I come, what I am, whither I am going, is beyond my thoughts, and yet the thing exists. I am the watch which exists and does not know itself. The religious sentiment is so consoling that it is a heavenly boon to possess it."*

And on another occasion he said:

'One believes in God because everything around us proclaims him, and the greatest minds have believed in him—not only Bossuet, but Newton and Leibnitz. Such, literally, has been the case with me in the progress of my mind. I felt the need of belief, and I believed. But my belief was uncertain after I reasoned. Perhaps I shall believe blindly once again. God grant it. I do not offer resistance—assuredly not; I do not ask for anything better. . . . I have never doubted about God.'†

If we are to trust Gourgaud's 'Journal,' Napoleon's theism was very often clouded with doubts; and every external circumstance invests Gourgaud's notes with a higher credibility than pertains to those of Montholon. For, in the first place, he was a far more truthful man than Montholon; indeed, he was the only one of Napoleon's four companions whose word, if uncorroborated, counts

* Comtesse de Montholon's 'Souvenirs,' Appendix I.

† Ibid. Appendix II.

for much. Secondly, he noted down Napoleon's conversations day by day, following them through their varying moods with Boswellian fidelity, and adding occasionally his own remarks and criticisms in a way that shows his own *naïveté* and the lack of the set Bonapartist design which mars the works of Las Cases and Montholon. And yet Gourgaud is not wholly to be trusted on some topics, probably including that of religion. His frankness and his whimsical moods often annoyed the Emperor, who took his revenge by nagging at him, and finally seems to have worked so as to drive him from the island. Now Gourgaud was a *dévo*t, perhaps he was even an orthodox Catholic; and one of the Emperor's ways of teasing him was to wound his religious feelings. This, we think, explains the frequency with which this topic recurs in Gourgaud's 'Journal.' Once the Emperor scandalised his faithful squire by reading the Bible with a map, and declaring that he intended to write a history of the campaigns of Moses. Frequently he vaunted the superiority of Mohammedanism over Christianity; it was simpler: 'God is great and Mohammed is his prophet,' was its fundamental creed. Moreover, the *ima*ms in Egypt had often worsted him by declaring that Christians believed in three gods, and were therefore pagans. Then again, Mohammed conquered half the world in ten years, a feat which cost Christianity three centuries of struggle.* Sometimes he went the length of declaring that all religions were the work of man, and on some dozen occasions he professed a thorough-going materialism, alleging that Monge, Berthollet, and Laplace held materialistic views.

'I believe that man has been produced by the clay warmed by the sun, and combined with electric fluids. What are animals, an ox, for example, if not organic matter? . . . Nevertheless, the idea of God is the simplest. Who has made all that? . . . Do soldiers believe in God? They see the dead fall so fast around them.'

Montholon then suggested that they should have a chaplain to amuse them. Gourgaud protested against the profanity of the motive urged; and Napoleon cut short

* Gourgaud, 'Journal,' i, 451; ii, 78, 272, etc.

the discussion by saying that he had other things to think about.* It is interesting to compare this with the calumny which de Beauterne gave to the world in 1840, that the British government withheld a priest from them until the Pope intervened.

With regard to the divinity of Christ, not a word was said by Napoleon to Gourgaud showing that he held that central belief. Of the seven entries in Gourgaud's 'Journal' on this theme, at least three represent Napoleon as altogether an unbeliever. Twice he expressed a doubt whether Jesus ever existed; and on all occasions he spoke of Him in much the same terms that he applied to Mohammed or Plato. True, Gourgaud was at St Helena for only half the period of Napoleon's exile; but during the twenty-eight months of his stay he saw his master constantly and reported his words minutely. It seems impossible, then, to set aside his testimony on the ground that Napoleon often teased him on religious subjects.† Variable on many subjects, the Napoleon of Gourgaud showed no appreciable variation with regard to the divinity of Christ. If, then, the Emperor used the famous words reported by de Beauterne—'Je connais les hommes, et je vous dis que Jésus Christ n'est pas homme'—his opinions underwent a complete change in the last years.

Are there grounds for believing that such a change came over him as he once said he would welcome? The evidence on this subject is obscure. Montholon and Bertrand were then almost openly irreligious; the Countess de Montholon left for Europe in July 1819; and the Countess Bertrand, who remained, was disliked by the Emperor. Two priests, Buonavita and Vignali, arrived in September 1819; the former of these returned almost at once; Vignali, though far from being the ignorant man he has often been described (for he had studied medicine and philosophy at Rome, and had recently taken the degrees of Ph.D. and M.D.), never won the great man's confidence. Moreover, he was assassinated not long after his return to Corsica in 1821. There is therefore little left but the gossip of physicians, valets, or the

* Gourgaud, 'Journal,' i, p. 440.

† Before Gourgaud left the island he was some weeks with Captain Basil Jackson, who, in his work 'Waterloo and St Helena,' set forth Gourgaud's conviction that Napoleon was a materialist.

commissioners of the Powers, the later lucubrations of Montholon, the evidence supplied by Napoleon's will, and the directions which he left for his son. Some doubt even rests on the question whether extreme unction was administered to the dying man. Montholon, on his return to Europe, affirmed this to Lord Holland, but declared that Vignali had orders to say that it was administered solely on his (Montholon's) responsibility.* Vignali was certainly left alone with the sufferer, and doubtless performed the solemn rite; but why so much mystery should have been thrown around the matter it is hard to say; except on the supposition that, even in his dying hours, Napoleon wished to fence with the judgment of posterity.

Scarcely more convincing are the references to religious and ethical subjects in his will, and in the political testament intended for the Duc de Reichstadt. To his son he bequeathed none of those fervent injunctions as to the forgiveness of enemies which Louis XVI and Marie Antoinette in their last hours impressed on the hapless dauphin. Napoleon merely warned his son that religion had a power far greater than certain narrow-minded philosophers would allow, and that it was 'capable of rendering great services to humanity. By standing well with the Pope, an influence can be maintained over the consciences of a hundred million people.† One would have expected something more inspiring than this from the hand of a convinced Christian when giving his last advice to his only child.

The third clause of Napoleon's will is certainly remarkable for the pardon which it proclaimed towards one who had deeply wronged him.

'I have always had reason to be well pleased with my very dear wife, Marie Louise. I preserve towards her to my last moments the most tender sentiments; I pray her to take heed so as to keep my son from the snares which still surround his infancy.'

Seeing that he knew her to have long been living in adultery with 'ce polisson de Neipperg,' the passage is

* Lord Holland's 'Foreign Reminiscences,' p. 316.

† Montholon, 'Captivité de Napoléon,' vol. iii, ch. 6.

the discussion by saying, 'I have maintained that she 'was think about.* It is in these circumstances had been too calumny which de Bonaparte towards her, as earlier that the British government had him to have been forgiving until the Pope intervened, a crime which must have wounded

With regard to the Emperor's family honour, specially said by Napoleon himself, will also testifies to his general that central belief in the Emperor who had helped and been 'Journal' on this subject, says, as in his exile. But its as altogether an error, the arguments are of a very different whether Jesus ever existed, the execution of the Duc d'Enghien, of Him in much the same way for the safety, interest, and Mohammed or Jesus, and declares that in similar for only half the time, and repeat the action. Efforts have the twenty-eight years, and repeat this clause as the result of a constantly and the Emperor. But it exactly coincides with impossible, then the Emperor expressed to Admiral Cock- that Napoleon had been at St Helena,† and must therefore Variable on the subject, an outburst of an invalid, but as a showed no signs of the judgment of the world on the divinity of Christ, perhaps, is the fifth clause of words reported by the Emperor, dated April 24, 1821, by which et je vous dis, and francs to a junior French officer, opinions under the Emperor to stab Wellington in Paris. True,

Are there any other cases? Had he been acquitted by a Paris came over his mind, and he evidently weighed little with Napoleon, evidence, and the Emperor had as much right to murder Bertrand, and the Emperor had to send him to St Helena. Countess, and the Duke of having violated the capitulation, the Countess becoming 'responsible for the blood the Emperor, La Bédoyère, etc., and for the crime in September, and the museums contrary to the text of at once, and the Emperor must have known the falsity of all man had been killed Wellington; and it is for ever remedied, and he killed his fame by handing down to the Emperor the last document but one that he ever man's life, and the Emperor's passage about the Duc d'Enghien was after the Emperor three deliberate falsehoods as a justification little, and the Emperor an attempt at murder.

The moral plane is the statement in the will

* where Napoleon contrasts her with Josephine.
† *History of Rear-Admiral Sir George Cockburn*, p. 64.

self: 'I die prematurely, murdered by the English oligarchy and its assassin (*sicaire*): the English people will be slow to avenge me.' On the day when these words were written (April 15), he knew that he was dying of fever, the disease which carried off his father; the intentions of Dr Arnott, who had been expressly sent by Hudson Lowe, were at that time far more effectual than those of Antommarchi, Napoleon's own doctor; and the patient recognised the fact, finally urging Bertrand Monthonlon to effect a reconciliation with the governor. The venomous phrase in the will must therefore be interpreted in the light of that significant declaration to Gourgaud which must be quoted in French:

'...quoi qu'on dise, je puis faire, comme il me plaît, la démission du gouverneur. Tout ce que je dirai contre lui, ses mauvais traitements, de ses idées d'empoisonnement, est cru.' ('Journal,' ii, 414.)

The will was the final stab at Sir Hudson Lowe.

It is hard to reconcile the last authenticated words of Napoleon with any heartfelt belief in Christianity. The probability would seem to be that he wavered between materialism and theism, inclining more and more to the former belief as the years wore on, but never feeling for religion the keen interest that he always manifested for the arts of war and of government. Richly gifted as he was in all that pertained to the life of action, and by means lacking originality and taste in the spheres of philosophy and literature, his nature was singularly barren on the side of religion. His best certified utterances on this topic are those of the politician rather than the believer. In his active life he came to look on religion as the useful handmaid of the ruler; and his neglect of its real mission to the individual developed in him that hardness which was to be his bane as Emperor and his misfortune in exile. 'I repeat to you' (he said to Gourgaud on the occasion last cited) 'that you will strike your head against the rock, and that rock is myself.'

J. HOLLAND ROSE.

rated by a girl or spinster, or by some nondescript, rather felinely observant man of letters, who understands things that are hid from the virile. And there is nearly always passion. In the early books that of the men is intimated rather as it presents itself to the women, while that of the women seems more deeply felt. Such distinguishing marks continue into the later tales, transformed in colouring. But along with this special sort of analysis went the higher prevailing mood in the middle Victorian years—the mood of George Eliot, of Browning, and even, in his slighter fashion, of Tennyson. They and their aims were noble; and their nobleness informs their best work, while it cannot save the rest. Not on any time in our literature has the national stamp of moral vigour been so clearly printed. It was a century of preachers, and we are only now turning round to ask what, after all, they said. Their praise has been inscribed by Mr James in words he wrote after the death of Browning:—

‘He played with the curious and the special; they never submerged him, and it was a sign of his robustness that he could play till the end. His voice sounds loudest, and also clearest, for the things that, as a race, we like best . . . the fascination of faith, the acceptance of life, the respect for its mysteries, the endurance of its charges, the vitality of the will, the validity of character, the beauty of action, the seriousness, above all, of great human passion.’

Such, we may say, was the clear charter of Mr Henry James himself for the first fifteen years of his artistic life. He was too true a craftsman to let idealism jar his hand. He never, as some do, rushed in a black coat upon the stage amongst his own actors in order to harangue the house with what the age of Addison called ‘the Sentiments.’ But the idealising spirit is there, and it finds somewhat simple expression. There is a conflict in nearly every story; and it is not merely waged between American and European, the latter usually preying on the wealth and simplicity of the former. We are almost led back to religious parlance in describing it. It is the conflict of complication and corruption with what is simple, single-hearted, and fresh. The world and the spirit are at odds; the intricate world, with its deeps of old energy, so much more telling and resourceful than its

victim, full of swagger and colour, and craft and will; and the spirit, in some frail or quaint, but brave embodiment, relying only on itself. 'Lady Barberina' is a dumbly stubborn, almost malign, English girl of rank who carries back her New York husband in his own despite from his country to live among her aristocratic friends. Daisy Miller is deliberately exposed to fatal malaria by the little Italian suitor who has no hope of winning her. Isabel Osmond is married for her money and utilised. In 'The Europeans' the theme is pleasingly varied; the dull-eyed Gertrude, alien in mind, follows her foreign cousin and husband away for ever from her charming, rectilineal home. But in most cases love and hope are defeated either by evil or by circumstance—by conspiracy, or the unfitness of the object, or prejudice. The struggle, therefore, lies rather between persons than within characters, and there is no perturbation of the sympathies. Indeed, there is a touch of emphasis about the adventuresses and hard old women which makes them stand out in a rather suspicious brightness beside the quiet and lucid truth of the American portraits.

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Art. III.—THE NOVELS OF MR HENRY JAMES.

Roderick Hudson (1876). *The American* (1877). *The Portrait of a Lady* (1881). *The Aspern Papers* (1888). *The Two Magics* (1898). *What Maisie Knew* (1898). *The Sacred Fount* (1901). *The Wings of the Dove* (1902). *The Better Sort* (1903). *The Ambassadors* (in progress, 1903).

'They have a novelist with pretensions to literature, who writes about the chase for the husband and the adventures of the rich Americans in our corrupt old Europe, where their primeval candour puts the Europeans to shame. *C'est proprement écrit* ; but it's terribly pale.' ('The Point of View.')

THESE words are imputed, by the ingenious 'novelist with pretensions,' in an early tale of his own, to an imaginary Frenchman travelling in the States. They give a true if a jaunty account of the theme to which Mr Henry James devoted himself, with an almost constant affection, between 1876 and 1888. By that theme the larger public still know and define him ; they seldom read without some perplexity the books which he has written from 1892 onwards, and wherein he has come to his own. '*Roderick Hudson*' and '*Daisy Miller*,' '*The American*' and '*The Portrait of a Lady*'—we do not name them to slight them ; we know them ; they are domesticated pleasures of old standing ; but, above all, they explain their successors, and in their light we read the later, more enigmatical, sometimes murkier stories, which the critics either let off with general empty praise, or handle with suspicion like some strange fruit that might appear on a familiar tree. It is really the same fruit enriched by new graftings. '*The adventures of the rich Americans in our corrupt old Europe*' are revived, with a difference, in the masterpiece of last year, '*The Wings of the Dove*,' which would thus justify, if need were, those earlier experiments. The author has travelled far ; but he is the same man, the same puritan, half-escaped, who made '*The Portrait of a Lady*,' the deepest work of his earlier life. He is not a cosmopolitan even yet ; he never was one. He is better ; he understands other countries, but does not adopt them ; for his last heroine, the '*Dove*,' is the soul of New England, his own country.

On the threshold of that earlier time, Mr Henry James hung out several clues to the temper in which he wrote. The 'Essays on French Poets and Novelists' (1878) show a certain recoil from the models, like Balzac or Flaubert, who were then still in the ascendant. He was hardly just to Balzac then, missing in him, perhaps, the still small voice, and preferring the fine and recondite class of artist, to which he himself belongs, before the hearty and assertive creators. There was much in Tourgénéïeff, on whom he wrote with zeal, to quicken the congenial talent of Mr James; the sad reserve, the pessimism, the delicacy; and the interest in heartbreaking, ineffectual persons, like Dmitri Rudin or Roderick Hudson. We have no right to say that Mr James was much affected by George Eliot; but he was writing during her full vogue, and shared with her in a certain atmosphere, perhaps at first familiar to him in his own land. The weight of distressed and severe scruple is felt in his early tales. Osmond, the egoist and alleged fine gentleman in 'The Portrait of a Lady,' who fetters and torments a generous wife, is of the race of Grandcourt in 'Daniel Deronda.' The wife, Isabel, instead of accepting the fierce offers of her American suitor, who is at least a man, goes back, though childless and untrammelled, to the conventional life of wifely duty and misery. It may be in keeping that she should do so, but the author seems to approve. And Mr James loved, like the Russian, to close his scene in discord and failure. 'The American,' Newman, robbed of his French bride by the caste-rancour of her family, sees his revenge, but sees it is not worth while to take it, and finds at the last that his enemies had all the while counted on his good nature not to take it. This kind of ending, which baffles men at the last moment by some malign turn of fortune, was to become characteristic of Mr James, for he is fond of the cruel slip between the cup and the lip.

Moreover, he stands with the writers we have named by virtue of the emphasis he lays on women and of his keen feminine insight, if we may so call it, into men. Some of his young girls are painted in our memories beside Helena and Lisa. Often, while we see only the actions of the men, we are told the feelings of the women, or, at least, of the good ones. Several of the stories are nar-

rated by a girl or spinster, or by some nondescript, rather felinely observant man of letters, who understands things that are hid from the virile. And there is nearly always passion. In the early books that of the men is intimated rather as it presents itself to the women, while that of the women seems more deeply felt. Such distinguishing marks continue into the later tales, transformed in colouring. But along with this special sort of analysis went the higher prevailing mood in the middle Victorian years—the mood of George Eliot, of Browning, and even, in his slighter fashion, of Tennyson. They and their aims were noble; and their nobleness informs their best work, while it cannot save the rest. Not on any time in our literature has the national stamp of moral vigour been so clearly printed. It was a century of preachers, and we are only now turning round to ask what, after all, they said. Their praise has been inscribed by Mr James in words he wrote after the death of Browning:—

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no writer of English should be quicker than Mr James to feel any artistic current from the mainland that might tardily wash our shores. And, in fact, amongst his later books we find ourselves in presence of the much-talked-of 'decadence,' of the mood that speaks so variously in the 'Master-BUILDER' and 'Jude the Obscure,' in 'Pelléas and Mélisande' and 'La-Bas.' Many are the dialects, but we feel there is one fundamental idiom, which the literary historian must seek to state hereafter, just as he is now trying to state that of 'realism' or of the older romance. We are still in the 'decadence,' and can see little more than the confusions of the term. It might mean the decay of plastic power at large; but art is hardly at present suffering from that. It may mean a failure of largeness and nobleness in the treatment, a decline of spiritual energy; but no one can seriously ascribe such a failure to Maeterlinck or Sudermann, or, we may add, to Mr Henry James. Lastly, 'decadence' may imply a love of subjects which are aloof from the general lot of man, of dark and confused moral issues, of the study of problematic or twisted natures, in contrast with the daily and usual; in a word, it implies the temper of the specialist. Much literature now written has these marks; but then 'decadence' is not the term to use; for there is only a fresh lease, a diversion, a different concentration of talent. Donne was not a decadent; he was a renewer and explorer. And so in the case of Mr Henry James, the question is in what ways the new temper has come to tinge his expression, or to deepen and restate the relatively simple issues that once engrossed him.

During the last twelve years Mr James has printed some fifty or sixty stories, of which seven or eight are long enough to be called books. They are not all equally significant; some of them tease the reader more than he deserves. But there is no monotony; the design is different and peculiar in each, deriving from some curious and cruel knot that has never been tied before. The rigid intellect is always at exercise, though at times upon matter all but impalpable. With all the surface intricacy that is produced by a web of fine threads intently complicated, the texture is firm as well as dense. Strength of passionate situation, always with a certain oddity, an *intense* curiosity for rare cases, is everywhere present.

Sometimes the passion is softened into the mood of high comedy, but it is never far away. 'Lord Beaupré,' a rich young heir, in order to stave off the pursuit of a fortune-hunting girl, gets his friendly cousin to consent to a mock engagement between them. The tensions and delicacies of the position all come out; the cousin is kept all the more by this very device, in pure modesty, from showing her real heart to Lord Beaupré. She accepts an American; Lord Beaupré falls to the fortune-hunter. The style adopted for this kind of tale (1893), light, fine, and sensitive, is not very different from that of 1876; the full change in the author's style has come during the last five or six years—the change to an instrument of registration still more responsive; parenthetical, colloquial, elliptical, unpopular, full of new difficult music, that repays while it taxes the ear.

The stories of Mr James are liable to raise an obscure discomfort in the English reader, resembling that caused by want of air. They are tales of the private life only; men of our race are not quite easy under that limitation. Across the page of Tourgénéieff, of Balzac, of George Eliot, of George Meredith, of Stendhal, there blows the wind of historic events and national aspirations. Reading them, we think of the liberation of the serfs, of 1848, of the Reform Bill, of Mazzini and Italy, of Waterloo, of the world's destinies. But for the characters of Mr James no such things exist; there is a void, a darkness that can be felt, surrounding their particular lot. We have no right to complain of such an exclusion, though we want sometimes to open a window and hear the clamour of the bigger life. What is odder in an artist and thinker, the world of art and thought is hardly to be detected at all in these novels. Mr James's painters and men of letters are merely ticketed as such; they never say anything to show it, or get out of their personal affairs into the region that they are supposed to speak for. They are mostly illustrations of failure; they die before they have expressed themselves, they work for the profit of others—perhaps of publishers. We are told that they are really eminent, but the interest is, in fact, centred on some one by their side who admires them or suffers for them.

On the other hand, the able editors, small pressmen, journalising ladies lunching in bun-shops, and reporting

Americans, dance across the microscopic 'field,' and are lively creatures indeed; never yet so deftly captured by any collector for exhibition. Innocent or shady Bohemia, sinking down to penury and silence, or clambering up into the recognised classes; wealth that is just outside those classes, but wishes to enter them on the strength of having beauty to offer; the stable, placid, English orders themselves, in their country houses, on their lawns, with possibilities of woe and excruciation there also; the routes of travel, the great capitals, Venice, Paris, Rome, New York, serving as the background for these same persons on their voyages; and London, to which they all return; London, whose murmur is caught again and again, as a kind of tragic refrain to the curious chant; over all this world Mr Henry James moves with practised step, knowing quickly where he wishes to arrive, and wasting no time on what he does not know. His essay on our great city, written some while since, gives us the stage on which many of his romances are unfolded. Lovers of the poetry of London and of the heady London spring, with the fumes that rise from the earth into the brain amid a chorus of innumerable wheels and horsehoofs; those who feel her landscape, who hear the rhythm of her call to her children, offering them both the best and the worst—such will know that her setting of dim noise and her canopy of softening mist, with the sense of infinite life—thrown back, though, and not intruding—just serve to relieve and enhance these peculiar dramas, so personal, so remote from the ordinary, and for that very reason possible nowhere but in the heart of the place where all things happen;

'Chronicle at once

And burial-place of passions, and their home

Imperial, their chief living residence.'

The natural heart of London is the parks, with their 'smutted sheep' and grassy distances; and the parks often are the scene of drama. Here, in the northern alleys, with life moving breathlessly between them, Kate Croy and her lover, in 'The Wings of the Dove,' pace together full of hope and defiance, to exchange their vows:

'Suddenly she said to him with extraordinary beauty: "I engage myself to you for ever."

'The beauty was in everything, and he could have separated nothing—couldn't have thought of her face as distinct from the whole joy. Yet her face had a new light. "And I pledge you—I call God to witness!—every spark of my faith; I give you every drop of my life." That was all, for the moment, but it was enough, and it was almost as quiet as if it were nothing. They were in the open air, in an alley of the Gardens; the great space, which seemed to arch just then higher and spread wider for them, threw them back into deep concentration' (p. 80).

The tide of actual life is beating there. But, on the other hand, the gift and scope of pure fantasy in this countryman and student of Hawthorne have hardly had proper recognition. Mr Henry James has perfected a certain kind of preternatural story. The use of the uncanny for sharp and light satire is well shown in 'The Private Life.' A distinguished writer is introduced, who is oddly common and second-rate in society, so that his friends wonder how his books are written. But there are really two persons: the other is the hidden familiar, genius or double, who writes the books and who plays hide-and-seek with his earthly companion in a style that even the observant can never quite bring home to either. Beside the man of letters, moreover, there is another personage—a man of the world—who is composed of nothing but infinite tact, a social leader who never says anything in particular, but always the right thing. But it is only in society that he has even a physical existence; when he is alone he goes out. He is virtually a hallucination on the part of other people. His wife has her suspicions of this rather perplexing attribute of nonentity, and tries to fend off inquiry. The supernatural is only a symbol here; we have all known such persons, or something like them. But in 'Sir Edmund Orme' there is an actual ghost, haunting the woman who has wronged him during life, and threatening to repeat the same curse upon her daughter if she repeats her mother's fickleness. The daughter just escapes incurring both the blame and the curse.

Mr James has put far more force into 'The Turn of the Screw,' one of the hideous stories of our language. Is any limitation placed on the choice of an artist by the mere measure of the pain he inflicts upon the nerves?

If not, then the subject is admissible. It is a tale where sinister and spectral powers are shown spoiling and daunting the innocence of the young. There might at first sight seem something wanton in the ruthless fancy—in the re-invasion of our life by the dead butler Peter Quint and his paramour; in the struggle with these visitants for the souls of the two young and beautiful children, a little boy and a little girl, whom in life they have already influenced; in the doubt, raised and kept hanging, whether, after all, the two ghosts, who can choose to whom they will appear, are facts or delusions of the young governess who tells the story; and in the final defeat of hope by the boy's death just at the moment when he may perhaps be saved. But on reflection we see that all this is the work of a symbolist and a puritan. The ghosts play their part in the bodily sphere as terrifying *dramatis personæ*—neither substance nor shadow—but *there*, as Gorgon faces at the window; while, spiritually, they figure as the survival of the poison, which, living, they had sown in the breasts of the innocents. When this influence re-awakens, the earthly form of the sowers gathers visible shape, at once as symbol and as actual combatant. The full effect is won by Mr James's gift, already adverted to, of speaking in the name of women. The whole visitation comes to us through its effect on the nerves, its stimulus to the courage, of the young English lady who desperately shelters the children unaided. The effect is heightened by the distrust with which others regard her story, and the aversion to her inspired by the ghosts in the children themselves.

Mr Henry James is skilled in the feat of drawing children or very young persons, either prematurely oppressed by tragedy or otherwise abnormally alive. The more we think, the less we feel that he is attracted by the mere pathology of such cases. But he once more recalls Tourgénéïeff by his strained acuteness of hearing for the quickenings, the forebodings, and the half-aware discoveries of the tender mind, during its morning twilight, as the walls of life loom and close about it, in their oppressive tyranny, too soon. Like Tourgénéïeff, he conveys these things by the method of reticence, by omissions, pauses, economies, rests in the talk, and speaking silences. There are, however, more ways than one of reticence in

literature. In his 'First Love' Tourgénéieff illustrates one of them; it is the reticence, the silence of startled Nature herself retreating to her fastnesses in the mind of a boy.

Mr James is possibly too prone to mystify by scattering restless hints and practising elaborate steps in order at once to hide and express what is brutally simple. In 'What Maisie Knew' there is something too much of that. Maisie is a little girl who has to spend half the year with each of two parents, who justly detest each other and are equally at fault in the eye of the law. The question 'what she knew,' to which the answer soon appears to be 'everything,' is happily resolved into the question how she shall escape; and the solution for once is not mere discomfiture. In 'The Awkward Age' there is just as much to 'know'; and known it certainly is. We are glad this particular interest does not detain such an artist long, for it is not illimitable, though it gives curious chances to his gift. In the gay, clean-cut, sad little anecdote of 'The Pupil,' the effect is less sinister. A family, who just struggle to be presentable and flit impeccuniously over Europe, find a tutor, a poor collegian, for their boy, who is charming, precocious, and delicate. They trade on the tutor's love for the boy in order to defer the question of salary. The child sees everything, and dies just as he is hoping to escape with his friend. There is the sting of real life in this, and it is much better as a short story; for the endless folds and doublings of analysis in some of the longer books demand a specially-trained attention, like a scientific pursuit, and fatigue it like a race in a labyrinth. Mr James, we fear, loses more readers by this peculiarity than by anything.

In some of these sketches Mr James crosses the border between the serious comedy of manners and high tragedy. 'The Beast in the Jungle,' issued lately in the collection called 'The Better Sort,' might easily have been matter for some dramatic monologue of Browning. It contains, perhaps, the nearest thing in all his prose to a great and superb 'bravura' passage. He tries rarely—too rarely—for such effects; language always responds to him when he does try. A man is haunted by the fear of some unnamed disaster, or unknown harm, leaping on him out of his own nature—out of the 'jungle'; and he seeks the good and friendly offices of a woman to listen to him and

comfort him. He is wrapped up in himself, and does not see until she is dead that she has loved him. Over her grave he finds it out, and he discovers also, in the face of a passing mourner—a stranger—what the tragic loss of love once enjoyed may really mean. He sees that the beast has leapt upon him indeed, in the form he least suspected. It is clear how the conception of tragic futility, which has been present to Mr Henry James ever since his first sketches, remains, in a sense, the same; but with what an extraordinary transformation! Let us be thankful for the 'decadence' that brings these gifts. And it has also to be said that the happier and more peaceful tones of poetry are not absent. 'The Altar of the Dead,' but for not being dramatic in form, is like a pensive play of M. Maeterlinck in its unencumbered impulse towards beauty. 'The Great Good Place' is a kind of cloistral dream-refuge for the tired artist from the clatter of London, a house of the fancy, whence all that jars or wearies or sterilises is resolutely banished. The soft rhythms of the prose make us wish for more of this kind, even to the loss of the stories of a few 'trivial sphinxes' and adventuresses:—

'The fragrance of flowers just wandered through the void, and the quiet recurrence of delicate plain fare in a high, clean refectory where the soundless, simple service was the triumph of art. That, as he analysed, remained the constant explanation: all the sweetness and serenity were created, calculated things. He analysed, however, but in a desultory way and with a positive delight in the residuum of mystery that made for the great artist in the background the innermost shrine of the idol of a temple; there were odd moments for it, mild meditations when, in the broad cloister of peace or some garden-nook where the air was light, a special glimpse of beauty and reminder of felicity, seemed, in passing, to hover and linger.' ('The Better Sort.')

Again, in 'The Sacred Fount' (1901), so full of faint, mazy figures that the superscription might have been 'Come like shadows, so depart!' a single scene is left surely on the mind—a summer garden at evening, with a desolate feminine shape sitting in its useless perfume and silence.

Each of the larger novels published since 1895, 'The Other House,' 'The Spoils of Poynton,' and 'The Awkward

Age,' would be worthy of studious review. It is curious how the passion for the scenery of the English country house and 'grounds' recurs in them, as in the delightful 'Covering End.' But the fresh gifts, the motives, the newly-modulated style that they reveal are all more perfectly apparent in 'The Wings of the Dove,' the most remarkable book that Mr James has written. It has been relatively little noticed amid the mart of dreadfully competent fiction. But, wherever it has penetrated, it is likely, after the manner of certain plays of Ibsen, to leave a long wake of disputation, partly over the question as to what actually happens in the story, and partly about the rights and wrongs of the solution. Hence a fuller analysis may be pardoned; for the book resumes so much that went before in the author's production, and intensifies so sharply the changes in his temper, that to know 'The Wings of the Dove' is to know much of Mr Henry James. He has gone back to his old topic of the rich American in Europe; and the contending parties have, in a sense, the same symbolism as before. The world and the spirit are afresh in conflict on the trodden battle-ground. But the arts of war, offensive and defensive, have been transformed in the interval; there are forces in the air that were unknown to the Osmonds and Madame Merles of an earlier day. And—chief alteration of all—the sympathies are entangled with both sides. The puritan dualism, so to call it, of the older books is greatly blunted; and the artist, borne along by his own discoveries, comes to bend his intensest and finest light upon the arch-conspirator, who nearly supplants her intended victim in tragic and intellectual interest. Moreover, there is no sharp solution by the sword of justice, moral or poetical. It belongs, also, to the movement of our time—which, as Matthew Arnold well said, is a 'lay' one—that nothing could be more wholly of this life, without hint or doctrine of a second world, than the tales of Mr James. Very seldom, with a still questioning irony, something else seems to be indicated. The dove-like heroine dies, and the event is canvassed by a worldly old lady and the man who might have been her husband.

"Our dear dove, then, as Kate calls her, has folded her wonderful wings."

"Yes—folded them."

'It rather racked him, but he tried to receive it as she intended, and she evidently took his formal assent for self-control. "Unless it's more true," she accordingly added, "that she has spread them the wider."

'He again but formally assented, though, strangely enough, the words fitted an image deep in his own consciousness. "Rather, yes—spread them the wider."

"For a flight, I trust, to some happiness greater——"

"Exactly. Greater," Densher broke in; but now with a look, he feared, that did, a little, warn her off' (p. 538).

But this is to forestall the history itself, which tells of a fray unprecedented enough.

The world first! The tale opens in the back, shady regions—surely on the south side of the Thames—where Mr George Gissing moves so easily, knowing them as a man might know his own house in the dark. The hard and gray tones lower the pulse of the spectator. Mr Henry James, when he wishes, can visit the same scene; but it is with the fresh-edged perceptions of one coming from another society altogether, and not yet accustomed to the voices and smells and tints of this one. In a small room in 'Chirk Street,' Kate Croy awaits her impossible, jaunty father, who has done something which reticence cannot specify, but who is 'all pink and silver,' with 'kind, safe eyes,' and an inimitable manner, and 'indescribable arts that quite turned the tables.' Here Kate tastes 'the faint, flat emanation of things, the failure of fortune and of honour.' The interview is a triumph of acrid comedy; the talk of Croy fully bears out his inventory. This nameless parent (her mother has died of her troubles) stands aside from the story, but is necessary in order to explain Kate. He is that from which she flies; yet she has sprung from him. She flies, by instinct, upwards in society, on the wings of the hawk, not of the dove; no mere kite, but a predatory creature of a larger sweep, with nobilities, with weaknesses after all. She flies to the only life in which she can imagine herself—where there is room for her will, room for her beauty—chances for her marriage, chances for winning money, and station, and love as well, and not merely one of these things without the rest. When she leaves the house we know something of Kate; her exhalation of silent power, her *disregard* of all cost to herself in pursuit of her quest,

her mysterious, undeniable nobleness of stamp, which we must reconcile as best we can with her later piracies and perversities. Already she has got away from her father and her weariful widowed sister, whom, by the way, she supports with her own inheritance. Her aunt in Lancaster Gate, Mrs Lowder, the 'Aunt Maud' of the story, has seen the value of Kate. She is a girl who might, and must, marry a 'great man,' and so satisfy the dowager affections and long-delayed ambitions of her aunt. Thus they would both escape from the amphibious society in which they move, into that region of the London world which is really 'great.' Fielding would have rejoiced in this view of 'greatness.' Their ambition, at bottom vulgar, is embraced by them with a religious gravity. The author himself almost seems to take it too seriously, at moments.

Kate, in her revulsion from Chirk Street, is ready enough for this programme, but for one obstacle. She loves a man who can never be great at all. He is merely a journalist of some parts, with a foreign education, Merton Densher, who from the standpoint of Mrs Lowder is inadmissible. It would seem that Kate must either resign Densher or her expectations. She is weak; she cannot give up her expectations. But she is also strong; for she is prepared to play high, and to wait for an opportunity of winning both, should such present itself. It does present itself; there is the story, but there also is the tragedy. Meantime let her have her precarious, whole-hearted, stolen happiness, walking pledged in Kensington Gardens.

The difficulties sharpen. Densher is visiting on terms of sufferance, which are dissected to the thinnest point, at the house in Lancaster Gate, where the hostess accepts him because she feels she can crush him at any time, and positively likes him all the while. A certain 'Lord Mark' who is asserted rather than proved to be uncannily clever, but who is wanted for the conduct of the tragedy, is on the watch; and in any case Kate must tarry for the great man who is not yet forthcoming. At this point Densher is sent by his newspaper office to America to make articles. Kate's opportunity for high play is not ripe till his return. Unaware she waits the coming of the 'Dove.'

Milly Theale, strangely and richly left, the dying flower of an old wild family, carrying in herself, too, the seeds of an undefined malady, and, further, the memory of three calls paid to her in New York by a young Englishman, Densher—Milly Theale is found in Europe, whither she has restlessly fled with a lady escort, a simple, but not foolish, little New Englander, by profession a furnisher of novels. Fled, from what? and whither? From the fear and from the memory, which accompany her nevertheless. The method of reticence, of dumb actions and silences, is here followed worthily. The reader, as well as Milly's companion, Mrs Stringham, are cunningly let into the secret, which is stoically kept. It comes out by degrees, on a wooded pass, in the little parlours of the inns; and before England is reached the charm is felt by the reader, who knows the pale face, coppery hair, and the radiation, strong, soft, and beneficent, of the lonely, wealthy woman, who 'thinks,' when congratulated, that she has *not* 'really everything.' To England they go; Mrs Stringham remembers an old friend, Mrs Lowder, now high in the world; and with her the Americans are next found in company, without it being at first known that Densher is a common acquaintance.

The Dove has to face fresh waters, that welcome her, unsparing as they may prove later, more than graciously at first. The opening dinner-party is described, from the point of view of Milly, with Richardsonian prolixity; the dinner itself could hardly take longer. But this is Mr Henry James's way of enhancing his illusion. The persons move, through a strange, turbid medium, towards a dramatic comprehension of one another. We hear slowly—but we do not wish the tale shorter—how the two girls, Kate Croy and Milly, become intimate; how they discover, without words, that both know and think of Densher; how Milly betrays her passion to the 'onyx-eyed Aunt Maud'; how Densher returns, visits the National Gallery as a rendezvous with Kate, and is thus beheld by Milly as she sits there forlornly 'counting the Americans.' In one scene, which precedes this incident, the doom of Milly is foreshadowed. Milly is taken by Lord Mark, who is trying to wrap invisible nets round *the heiress*, to a great house, in order that she may be

seen in his company. He brings her up to an old picture, 'by Bronzino,' of a fair, dead lady to whom she has a surprising chance likeness.

"She found herself, for the first moment, looking at the mysterious portrait through tears. Perhaps it was her tears that made it just then so strange and fair—as wonderful as he had said: the face of a young woman, all magnificently drawn, down to the hands, and magnificently dressed; a face almost livid in hue, yet handsome in sadness and crowned with a mass of hair, rolled back and high, that must, before fading with time, have had a family resemblance to her own. The lady in question, at all events, with her slightly Michaelangelesque squareness, her eyes of other days, her full lips, her long neck, her recorded jewels, her brocaded and wasted reds, was a very great personage, only unaccompanied by a joy. And she was dead, dead, dead. Milly recognised her exactly in words that had nothing to do with her. "I shall never be better than this"" (p. 183).

This is but one of many passages that show how Mr James has shared in the special impulse towards beauty which distinguishes the new generation. Such an American as Milly Theale becomes, by her rich ancestry, by her affinity of type to the master-painting, herself a member of an old world, no longer merely simple-minded and delightfully puritan, but with all kinds of complicated stirrings and concessions that might surprise her countrywomen. And the style of Mr James gathers, itself, the dignity of an old master's as it rises to the expression of these deeper and more dramatic things. It has become more and more charged with beauty; it marches with slow, intricately measured paces, as in a dream; and, in this book, even the harsher incidents and cruelties of the story do not prove too much for the style. It would be idle to credit younger Belgian or Celtic symbolists with a definite influence in any direction upon Mr James. This kind of enchantment is now in the air of literature; and Mr Henry James, in the fullness of his powers, has returned spell for spell.

Soon Milly knows how she stands. A big, clear-witted physician, Sir Luke Strett, with his 'fine, closed face,' comes into her life. It is implied that she will die, or die the sooner, unless she has the happiness, the marriage that she needs. The doctor tells her, significantly, to

'live'; and that she wishes to do. The scenes in his consulting-room form one of the many accessory perfections of the book. Soon Sir Luke sees that Densher is the man. Soon they all see, they all crowd round from different sides. Mrs Lowder is willing he should be tempted away, so that Kate may be free for greatness. Kate herself has to act, and the critical episodes begin. Mr James has tried hard to render probable the bold and ugly scheme which she devises on behalf of herself and her lover. May it be conjectured that, having first thought of this central motive, he proceeded to invent backwards explanatory antecedents for Kate Croy, which should leave her capable of a crime even against her own passion; that he made her, nevertheless, a woman of large build, of sympathy, full of heart and pieties of her own kind; and that when the moment came for unscrupulous action, behold, she was too good for the work? So Chaucer, when his authorities tell him that the time is due for Cressida to be false to Troilus, has himself spent too much kindness on her to believe it, and refers, somewhat shamefacedly, to the 'books' to prove the fact. Kate goes wrong, but not in Cressida's way. At this point there is a change in the method of painting her, which serves to cover any violence in the transition. We are never again in her confidence as before, the curtain is dropped, and the story becomes a diary not of her feelings, but of the feelings of Densher. Thus any struggle in the mind of Kate is unknown. The second great difficulty of the author is to make Densher her accomplice, and to incline him to acquiesce in the false report that, while he is desperate for Kate, Kate is averse from him. On this footing of a person to be pitied he drifts, by delicate degrees, into the position of an intimate with Milly, whom she is ready to console.

The plan is virtually a kind of dubious, low insurance job; Mr Henry James has never invented anything so extraordinary. Densher, while privately pledged to Kate, is to 'make up to a sick girl' who wishes to gain him, but who may die, after not too long an interval, leaving him well endowed and free to marry Kate. He is to pay certain premiums, for a term, in the way of simulated love; but he pays them on a 'bad life'; when *that life* 'determines' (these images are not used in the

book) he is to receive the millions for which the policy has been taken out. The full position only comes home to him slowly; by the time he realises it the action is ready for the most startling turn of all. Man, woman, and fate conspire at first for the success of the plot, and the scene shifts to Venice, which 'plashed and chimed and called again' in sympathy, until cold and wicked weather, also in sympathy with events, set in. Every one is present. For their beauty and strange grace these Venetian chapters, let us prophesy frankly, may come to be thought a classic in their kind. For the Dove, as her frail body fades in her palace, begins, in ways unforeseen, to prevail, though she seems to be deceived, and for a while is deceived, with the hope of 'living.' It is on Densher that the strain works. He knows what manner of man he is, when Milly, 'in all the candour of her smile, the lustre of her pearls, the value of her life, the essence of her wealth,' looks across her own hall at himself and Kate as they are furtively discussing the consequences her death may bring to themselves. Densher is not easy in mind, and his next act makes the knot insoluble indeed.

He cannot go on with his part in the game without realities. There, in the palace of Milly, he tells Kate what encouragement she must give him. She has ruled his action thus far; it is now the turn of the male. He has a lodging, a little dim old place, on one of the canals. If she comes to him, he will be immutably forced to go through with their programme. Kate sees, and blanches; but consents, and goes. This, by a deep but sound paradox, is the first sign that Densher is shaken by the influence of the Dove. For anything like this conception, and the way it is faced, we must go back to the freedoms of Jacobean tragedy.

The visit of Kate to the lodging is not narrated, though some inferior authors would have felt bound on theory to narrate it. Economy is in its place here. Tolstoi would have forborne to tell it, but might, as in 'Anna Karénina,' instantly have informed us that there was an after-taste of sick humiliation. But there was not. Nothing is told us but the preliminary compact, and then the man's after-taste, in the lonely lodging, of glory and absorption. At this point we remember that psychology is in the blood of

Mr Henry James. The present, in such a case, is scientifically indescribable; it is an illusion, indeed it is *nil* if abstracted from its sequel; its life is in hopes and memories; their faintness, their vividness renewed in rhythmical fashion, their sudden chasing away by a new, black train of associations. Densher is left alone in Venice to carry out his agreement, and another chapter follows of equal power, showing the heavy cruelty of the new situation for all parties.

The Dove, now dying, and waiting vainly for her hopes, acts upon Densher in another paradoxical but natural way. The pursuit of her, after what has passed, seems to him more than ever necessary, if he is not utterly to cheat Kate, but less than ever possible, the Dove being the noble person that she is. After a little the very possibility is denied him. 'Susan Shepherd,' Mrs Stringham, who has followed everything silently, like some clairvoyant animal, comes to give him a last chance; she will accept anything, that her friend's last ray of happiness may be made possible. Densher is kept back from going through with his bond by a host of little cords of conscience and distaste, and soon it is too late. He has a final, astonishing interview with the dying lady, in which she receives him with invincible style, in full dress, refusing 'to smell of drugs, to taste of medicine.' What passed no others know: the interview is only mentioned in a later conversation with Kate; and Kate is not the person to hear its details—does not wish to hear them. But we gather that Milly, while knowing much, and divining we know not how much more—knowing certainly, since a malicious, finally killing revelation by Lord Mark, that she had been lied to, and that Kate had really cared for Densher throughout—Milly *pardons*. This divine impression is left on Densher: her last words

'Enforce attention, like deep harmony.'

Thus Milly prevails. Having lost all, she regains everything—not practically, but in the sphere of love, soul, and devotion, in which she moves, and in which Densher must henceforth be said to live a kind of absolved existence. Even practically, as the sequel shows, she exerts a decisive influence.

For the memory of her is now fixed in Densher. His

experience of power and craft, of passion secular and unshrinking, is overborne by an experience yet stronger. The waft of the Dove's wings as she fled has altered him. He has, in a sense, killed her; he would not have her; now she, and not Kate, is mistress of *him*. By the same token, he is false to Kate. Where, then, is there an issue?

Nothing so vulgar is suggested as that possession had cooled Densher towards Kate: that is not the point at all. But another power, 'through creeks and inlets making,' controls him. He comes home to England, and the final act is played. All that went before is really nothing as compared with his present complication with Kate. And the last beneficent action of the Dove adds another coil to the tangle. He resumes, with a difference, his old wanderings with Kate; the change is best expressed in his phrase that they are 'damned civil' to each other. Kate is strong still, strong to the last. Though Densher has not married Milly, she guesses that she has gained her end nevertheless—without, for that matter, having had to pay the expected price of seeing him Milly's husband for a time. So far she has guessed right. Milly has left him a great fortune. Her last letter comes, in which he would have seen, had he read it, the wonderful and gracious turn she would have given to her bequest. Kate burns the unopened letter, when he offers it to her, under the sway of a wholly new feeling, which is out of her usual reckoning altogether—jealousy of the dead. This is one of the many profundities of the tale. Kate could bear to see her lover marry Milly without love; she cannot bear to see him in love with Milly dead. But she sees that the centres of his life have shifted; he is all with the dead, with the letter that is ashes. But he is still true in act to Kate. The business letter announcing the fortune comes from America; he sends this letter to her to 'test' her; she is positive-minded, she does not understand the 'test,' and she reads it. Densher refuses to read it, and the final crisis comes. He pursues his last sad advantage with Kate. He will not touch the money for himself. There must be a kind of expiation. Either she must marry him poor, as he was of old: or, he will make over the money to her; but in that case he will not marry her. Such at least seems to be the meaning of the latter pages. Thus the spirit of the Dove penetrates material life, as

the ether penetrates the most stubborn substances of the earth. The strong, consistent person is at the disadvantage; the half-baked man, who has a conscience, but had not nerve enough to carry the policy through, is, in his converted state, the dominant partner. In the last sentences of the book Kate challenges him with being in love with the dead. He makes no answer, but says:

"I'll marry you, mind you, in an hour."

"As we were?"

"As we were."

But she turned to the door, and her headshake was now the end.

"We shall never be again as we were!"' (p. 576.)

So the tale ends. It is easy to ask the wrong question, to ask, What happens? Do they marry, or does she take the money? Probably she marries Lord Mark. But it does not matter. What matters is that it is the end of two personalities, the final unsoldering of the alliance so exquisitely sealed in Kensington Gardens. The irruption of forces from another world has done this. Other questions, equally hard but more profitable, we are forced to ask. What has the Dove accomplished by her high generosity? Spoilt, if we look into the matter, what she wished to mend. She had made the bequest in order that the two might be free as they desired. But they have no use for freedom. With whom does the sympathy finally remain? With the man, who through his very weakness, his two-sidedness, has been in a sense regenerate? Or with the partner, proud, strong, and true to her strange self, who has given herself unflinchingly, and is now dispossessed of her reward? Let us say that our sympathy is with her, as it would never have been had she simply succeeded.

We can put such questions without end. The book is not like a great tragedy of the older kind, which ends in some ennobling resolution of errors through death. It ends in a deep, resonant discord. But such a discord equally has its place in art, for it might actually close just such a passage of significant, tumultuous life. The conflict between the world and the spirit, with which we started, has ended drawn; the spirit has conquered in its own *sphere*; the world has been disconcerted and baffled. But

the embodiment of the world, is not wholly eclipsed. She remains pathetic, dignified even after her failure, and we all strong. The last word is hers. The interest, lost the benediction of the author, goes with her. That she, like much else, the long slow change in his way of facing life. The victims in his earlier novels were clear-souled and innocent. Milly Theale is such a victim, certainly; but the sufferer, the protagonist, foiled forces beyond her scope, yet holding firm, and remaining in her own style, noble, is Kate, the daughter of Daniel Croy. Thus the interest and even the beauty in to gather at last to the side of the will, craft, and energy that have failed in part and are now thrown back with little but themselves to live upon. In affairs of political theories the cult of these things is just now waning; and art also is touched by it—more legitimately. In this way, with his share in the specialist's temper, and his love for 'strangeness in beauty,' Mr Henry James, as he appears, is trebly representative—one of the few voices that may be heard telling the future for what it is; of things our time cared.

OLIVER ELTON.

Art. IV.—OUR ORCHARDS AND FRUIT-GARDENS.

1. *The Fruit-Grower's Guide*. By John Wright, F.R.H.S., V.M.H. Three vols. London: Virtue, 1893.*
2. *The Gardener's Assistant*. By Robert Thompson. Third edition, revised and remodelled by William Watson. Two vols. London: Gresham Publishing Co., 1902.
3. *Report on the Woburn Experimental Fruit Farm*. By the Duke of Bedford, K.G., and Spencer U. Pickering, F.R.S. London: Eyre and Spottiswoode, 1903.
4. *The Soil*. By A. D. Hall, M.A. London: Murray, 1903.
5. *Compensation for Fruit-Planting*. By C. H. Hooper, F.S.I. ('Transactions of the Surveyors' Institution,' vol. xxxiv.) London, 1902.
6. *Practical Fruit-Culture*. By J. Cheal, F.R.H.S. London: Bell, 1892.
7. *Quick Fruit-Culture*. By John Simpson. Sheffield: Rawson and Brailsford, 1900.
8. *The Principles of Fruit-Growing*. By L. H. Bailey. London: Macmillan, 1897.
9. *Packing and Selling Fruit and Vegetables*. Gold Medal Essay, written for the Company of Fruiterers. By R. Lewis Castle, F.R.H.S. London: Collingridge, 1903.
10. *An Encyclopædia of Gardening*. By T. W. Sanders, F.L.S. Sixth edition, enlarged. London: Collingridge, 1903.

VARIOUS influences have combined to give a great impetus to the production of fruit in this country during the last twenty years. Shortly before the beginning of that period agricultural depression turned the thoughts of cultivators of the soil to products more profitable than the ordinary crops of the farm; the growing demand for fruit, partly based upon the enormous development of the jam industry, suggested fruit-growing as an undertaking open to considerable expansion; and certain public bodies, with many individual experts, gave valuable guidance to those who knew nothing about the industry, as well as to others who, although engaged in it, had not previously learned how to carry it on to the best advantage.

* This work is to be obtained only from Messrs Virtue.

Mr John Wright, for many years editor of the 'Journal of Horticulture,' whose labours in this connexion have not been surpassed, perhaps, by those of any other man, dates the improvement of fruit-growing from 1883, when the Royal Horticultural Society convened the National Apple Congress at Chiswick. Over 10,000 dishes of apples were exhibited, in 1540 distinct varieties, of which about 1500 might be regarded as superfluous from a commercial point of view. The speeches delivered at the meeting attracted wide-spread attention, especially to the need of improving, or replacing by fresh plantations, the neglected and degenerated apple-orchards, then common in most parts of the country. The Pear Congress followed in 1884, with 6269 exhibits, comprising 651 varieties; while at the Apple and Pear Congress, held four years later, the entries were deliberately limited to varieties deemed worth extensive cultivation. Perhaps even greater popular attention was attracted to the great show of fruit collected for the Company of Fruiterers in the Guildhall, London, in 1890. This exhibition was so successfully arranged under Mr Wright's superintendence that he was presented with the freedom of the City in recognition of his services. These exhibitions and the discussions held at the congresses helped materially to advance the movement in favour of extended and improved fruit-culture; and, since 1895, the magnificent fruit shows of the Royal Horticultural Society, held at the Crystal Palace, have also had a wide-spread influence.

Many able and expert writers had served as pioneers to the movement under notice before it began to take definite shape. Of the few whose works were noticed in an article on 'Garden Farming' in this Review for April 1888, some, though happily not all, have passed away. They were Dr Hogg, Mr A. F. Barron, Mr Charles Whitehead, Mr J. Wright, Mr Thomas Rivers, and Mr George Bunyard. Mr Hogg's admirably descriptive 'Fruit Manual,' a new and enlarged edition of which is now greatly needed, has been of great value to planters of fruit. Mr Barron's 'Vines and Vine Culture' is still a standard work. As for Mr Rivers, apart from his writings, he brought out more new varieties of fruit of commercial value than any other man in his generation. Before

writing the comprehensive and valuable guide to fruit-growers named at the head of this article, published in sumptuous style, with admirable coloured illustrations by Miss May Rivers and numerous explanatory drawings by Mr Worthington G. Smith and Mr George Shayler. Mr Wright had gained the prize given by the Company of Fruiterers in 1889, for a practically instructive essay on 'Profitable Fruit-growing,' which has passed through many editions, teaching thousands of persons how to select, plant, cultivate, and prune fruit-trees to the best advantage.

Without any pretence of naming half the writers who have helped to render the movement under notice extensive and successful, the list must still be slightly extended. The late Mr Shirley Hibberd did much good by exposing the evils of the system of severe pruning which prevailed in his day as the only recognised alternative to the total neglect of pruning in established orchards, although it must be admitted that he carried his advocacy of the extension system to an extreme. Mr Simpson, among the more modern authors named at the head of this article, is another advocate of the extension system, which, in moderation, is also recommended by Mr T. W. Sanders, Mr Cheal, and Mr L. H. Bailey in their instructive manuals. With respect to the encyclopædic work known to a past generation as 'Thompson's Gardener's Assistant,' the new edition, under the able direction of Mr William Watson, helped by his well selected staff of specialists, has been greatly improved and expanded in all its sections, and in none more than in those relating to fruit-growing, to which a large portion of the second volume is devoted. Mr R. Lewis Castle, whose valuable essay on the packing and marketing of fruit and vegetables gained the prize of the Company of Fruiterers, has contributed some of the most instructive of the sections.

The Woburn Experimental Fruit Farm was established in 1894 by the present Duke of Bedford, with Mr Spencer U. Pickering as scientific adviser and Mr R. Lewis Castle as manager; and many interesting experiments, calculated to throw light upon doubtful questions in fruit-culture, were started. Two reports, giving the observed results of many trials, have preceded the one recently put

in circulation—an exhaustive account of a particularly important test, to which we propose to recur.

The preceding remarks will suffice to give some idea of the wealth of information that has been spread throughout the country during the last twenty years, tending to promote and direct the expansion of fruit-growing on successful lines. Unfortunately, the statistics of fruit-growing contained in the Agricultural Returns are neither complete nor explicit enough to afford an accurate conception of the progress of the industry. For reasons that will be given presently, comprehensive statistics are hardly procurable; but, by means of a little trouble in classification, they might be rendered more satisfactory than they are at present. In one respect the statistics are misleading, namely, in relation to the increase of the area under fruit; for, down to 1890, they were obtained from all holdings of a quarter of an acre or more, whereas, since that year, the returns have been collected only from occupations over one acre in extent. As fruit has been planted on a great number of very small holdings, it is clear that the increase has been much greater than appears from the Agricultural Returns. But this is not the only missing item of increase; for fruit has been planted also to a large extent in recent years in new orchards attached to private residences, which never have been, and could not well be, covered by the Agricultural Returns. The total area under fruit, then, is, as it always has been, much greater than the statistics make it; and the increase in recent years has also been greater than is indicated by a comparison of the figures of various dates.

Moreover, the statistics, as at present arranged, display a partial overlapping of figures. Although 'orchards' and 'small fruit' are returned separately, the former, when they contain top and bottom fruit, are enumerated under both headings. 'Orchards' are plantations of fruit-trees; and if there is grass under the trees, their area, besides being stated separately, is included under the heading of permanent pasture; while, if there are fruit-bushes or strawberries under the trees, their area is stated both under 'orchards' and 'small fruit.' It is impossible, therefore, to ascertain the total area under fruit; but this inconvenience might be easily

avoided. If those who fill in returns of small fruit were instructed to state the acreage grown alone and under trees separately, the enumeration might be arranged under three heads: orchard trees alone, top and bottom fruit, and small fruit alone; thus preventing any overlapping.

Again, there is reason to suspect that many fruit-growers do not properly understand the brief directions in the schedules, and that much of the top and bottom fruit is returned either under 'orchards' or under 'small fruit' alone. Otherwise, it is impossible to account for the comparatively small increases shown during the last few years, which are inconsistent with observations, and with the great sales of trees and bushes from nurseries. In spite of deficiencies, however, the figures show considerable increase.

The acreage of orchards in Great Britain was first given in the Agricultural Returns for 1871, and then—as was subsequently admitted—inaccurately. The first year for which the figures are entitled to any degree of confidence is 1873; and that year will here be taken as the starting one. Small fruit was not enumerated until 1888. The latest return under either heading is for 1902; and in the following abstract the figures for orchards are compared for 1873, 1888, and 1902, those for small fruit being compared for the last two of the three periods.

ORCHARDS IN GREAT BRITAIN.

	1873.	1888.	1902.	Increase or Decrease.	
				1873-88.	1888-1902.
	Acrea.	Acrea.	Acrea.	Acrea.	Acrea.
England. . . .	143,295	104,040	230,073	+50,745	+36,033
Wales	3,052	3,337	3,767	+305	+410
Scotland . . .	1,874	1,781	2,416	-93	+635
Great Britain .	148,221	109,178	236,856	+50,957	+37,078

While the increase in Great Britain in the fifteen years ending with 1888 was 50,957 acres, the expansion

in the fourteen years ending with 1902 is represented as 37,678 acres. The latter increase is unexpectedly small; and the statement leads to the suspicion that the introduction of the inquiry as to small fruit somehow confused the returns as to orchards. This is rendered all the more probable by the fact that a decrease was shown in each of the three main divisions of Great Britain between 1887 and 1888.

SMALL FRUIT IN GREAT BRITAIN.*

	1888.	1902.	Increase.
	Acres.	Acres.	Acres.
England	32,776	68,263	35,487
Wales.	532	1,203	671
Scotland	3,416	5,912	2,496
Great Britain	36,724	75,378	38,654

Here the total is represented as having been more than doubled in fourteen years, which is quite in accordance with the observations of those who are familiar with the principal fruit-districts of the country.

Most remarkable is the general incidence of the expansion under orchards and small fruit respectively, throughout England, as shown in the table on the following page.

In only one county is a decrease under orchards represented as having taken place between 1873 and 1888, namely, in Northumberland; and only two contractions appear between 1888 and 1902, namely, in Durham and Staffordshire. It will be noticed that Kent has now the greatest area of orchards, although that county was far below such great cider counties as Devon, Gloucestershire, Herefordshire, and Somerset, in 1873, and far below three of them in 1888. The considerable extensions of orchard area in Devon, Herefordshire, Somerset, and Worcester-

* Since this article was in type the preliminary summary of the Agricultural Returns has been issued, giving the area under small fruit for Great Britain as a whole, but not separately for its main divisions. The total for 1903 is 76,152 acres, or 774 acres more than for 1902.

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ORCHARDS AND SMALL FRUIT IN ENGLAND.

Counties.	Orchards.			Small Fruit.	
	1873.	1888.	1902.	1888.	1902.
	Acres.	Acres.	Acres.	Acres.	Acres.
Bedford	323	681	1,048	89	283
Berks	1,005	2,270	2,762	126	387
Bucks	1,544	2,373	3,558	206	618
Cambs	990	2,315	3,402	1,441	3,876
Chester	1,820	1,941	2,320	1,008	1,661
Cornwall	4,057	5,100	5,307	716	1,677
Cumberland	230	319	433	97	284
Derby	745	1,005	1,071	223	604
Devon	24,448	26,485	27,177	803	1,371
Dorset	3,339	4,365	4,440	63	122
Durham	126	283	270	199	363
Essex	1,046	1,545	2,598	519	2,065
Gloucester	11,620	16,169	20,174	1,042	1,520
Hants	1,110	1,750	2,122	746	2,378
Hereford	21,373	26,269	27,072	175	679
Herts	1,102	1,208	1,705	245	542
Hunts	356	532	756	183	446
Kent	10,161	17,114	27,638	12,344	22,495
Lancaster	2,343	2,451	3,212	1,360	1,956
Leicester	505	972	1,252	300	471
Lincoln	1,152	1,872	2,535	750	1,660
London & Middlesex	2,622	3,750	5,120	2,640	4,623
Monmouth	2,420	3,888	4,027	54	180
Norfolk	1,304	2,158	3,448	883	3,620
Northampton	560	772	1,046	167	363
Northumberland	355	122	174	323	503
Nottingham	1,364	1,916	2,342	480	936
Oxford	830	1,692	2,046	49	220
Rutland	42	76	88	45	44
Salop	2,593	3,900	4,770	131	242
Somerset	18,192	23,787	24,894	288	573
Stafford	860	1,251	1,211	113	284
Suffolk	1,110	1,920	2,011	383	711
Surrey	1,676	2,293	2,650	674	1,272
Sussex	1,569	2,482	3,306	483	1,259
Warwick	849	1,736	2,705	253	535
Westmoreland	143	336	417	30	58
Wills	2,164	3,271	3,773	162	168
Worcester	12,706	18,053	21,786	1,360	1,963
York	2,373	3,323	3,908	1,729	2,970

shire, although these counties are all large producers of cider apples, may be assumed to consist almost entirely of fruit for market in its raw state. Worcestershire is well known as the most important of all counties for plums; while Herefordshire and Somerset are producers of some of the finest apples and pears. In the production of small fruit, Kent, from time immemorial, has been far ahead of

any other county, growing about one third of the total for England. An increase large or small, however, is shown for every county.

Wales and Scotland are of comparatively slight importance as fruit-producing countries. In Ireland there is no return of orchards, which occupy very little space; and it is only since 1899 that the acreage of small fruit has appeared in the agricultural statistics of that country. In that year the return was 4809 acres, which area was reduced to 4359 acres in 1900 and to 4309 acres in 1902. Probably the totals cover all the large private fruit-gardens of the country; and their accuracy is at least questionable, as a movement in favour of the production of fruit in Ireland has been in progress for two years or more, so that the apparent decrease is probably the result of corrected inaccuracies.

In the Isle of Man and the Channel Islands the return of orchards has risen from 1271 acres in 1888 to 1697 acres in 1902, and that of small fruit from 217 to 698 acres.

Without allowing for orchards and small fruit outside the area covered by the Agricultural Returns, it may be asserted with confidence that our production of marketable fruit has increased by more than 100 per cent. since 1873. The area under small fruit has more than doubled since 1888, and probably it has quadrupled since the earlier year; and, although the orchard area, according to the official statistics, has increased by barely 60 per cent., the increase is probably all in market fruit, and the new plantations are composed of varieties much more prolific than those of the old orchards. The quality is also better; and the manuring, cultivation, pruning, thinning, picking, and packing of tree fruit have been greatly improved, so that there is a larger proportion of saleable fruit, with less waste, than there was formerly.

There is no doubt that the chief obstacle to fruit-planting has been the lack of security to tenants who were disposed to plant. In the case of planting fruit-trees, it is best to purchase the land upon which the enterprise is to be carried out; but it is often difficult, even for a man who possesses sufficient capital, to obtain a small farm suitable in all respects for the purpose, with due regard to situation near a market or a railway, soil, and

aspect. Moreover, many a tenant who desires to continue his occupancy of a farm would gladly plant a portion of it with fruit, if fairly secured in respect of the large outlay necessary before any profit can be expected. A transferable lease of fourteen years would be sufficient security for the planting of small fruit-bushes or plants, which soon come into profit, and would be nearly worn out by the end of that period. Such a lease, however, cannot always be obtained; and a much longer one would be necessary to warrant the planting of trees which do not repay the cost of attending to them for from six to ten years.

The Agricultural Holdings Acts are inoperative in relation to fruit-planting, except with the consent of the landlord, which is very seldom given, because it would involve him in the liability of having to pay an indefinitely large sum in the event of the death or quittance of his tenant. When the Act of 1900 was under discussion, Parliament rejected even the modest provision allowing a tenant to plant one acre of orchard, with a right to compensation, without his landlord's consent. Until the Market Gardener's Compensation Act of 1895 was passed, the tenant who planted fruit without the written consent of his landlord had no legal protection for a halfpenny of his outlay. That Act gives a right to compensation for fruit-planting to a tenant whose holding has been let to him as a market-garden, under a written agreement, since the 1st of January 1896. It was also intended by its author, and generally supposed, to secure compensation for planting done before its commencement where a holding was in use at that date as a market-garden, with the landlord's knowledge, and he had not given to the tenant a written notice of objection to the operation being performed; but the judges of a lower and a higher court, and the House of Lords in an appeal from their judgment, declared that the Act was not retrospective. Last session Colonel Long introduced a Bill as a substitute for the badly worded section rendered worthless by this judgment, distinctly making the Act retrospective to the extent of ten years before the commencement of the Agricultural Holdings Act of 1883; but it failed to obtain the attention of Parliament. At present, then, the law gives no protection to fruit-planting executed without the written

consent of the landlord before the beginning of 1896, or after that period, except with such written consent to specific improvements or to the holding being occupied as a market-garden. It is possible that some landlords will be less unwilling to let small farms as market-gardens at comparatively high rents than they have been to give their written consent to the planting of fruit by ordinary farm-tenants; but probably the great majority will decline to incur the heavy responsibility involved in such an arrangement.

For the purposes of the paper which he read last year before the members of the Surveyors' Institution, Mr C. H. Hooper made extensive inquiries as to the customs in relation to fruit-planting by tenants prevailing in different counties. Except in the Evesham district, he failed to discover any regular custom. In that district it has become customary to allow fruit-growers, on quitting their holdings, to sell their improvements to incoming tenants acceptable to the landlords. The arrangement appears to have worked satisfactorily, as the landlords' property has been substantially improved, and there is always ample security for moderately high rents; while the tenants obtain good prices for their improvements, as there are plenty of buyers in the district. The custom, however, is not old enough to have acquired the force of law; and its value rests entirely upon the goodwill and fairness of the owners of land. There is no law, except in the case of a holding let in writing as a market-garden, to prevent the landlord from turning a tenant out of a holding at the termination of his agreement, usually a yearly one, and confiscating the whole of the improvements made by him or paid for when he entered, or from appropriating a large proportion of the value by raising the rent to the occupying tenant or his successor. Of course, before the purchaser of the tenant-right agrees to the sum that he will pay, he must ascertain the rent that will be demanded; and any considerable advance would proportionately diminish the sum which he would pay the outgoing tenant. No attempt to wrong a tenant in either way has become known in the district. Rents have been raised moderately in some cases; but the give-and-take principle appears to have been applied amicably as a rule, if not invariably.

Elsewhere the varying arrangements are not, as a rule, calculated to encourage fruit-planting. Much of the planting in Kent, Mr Hooper says, has been done by tenants holding under long leases; and this, apart from the Evesham plan, is the most satisfactory arrangement that appears to be at all common. At all events it is so where the trees have been provided by the landlord—as they have been in some cases—the tenant doing all the work of preparing the land, planting, staking, and subsequent attention. A long lease, or compensation on quitting in the case of a yearly agreement, is obviously needed, even when the landlord provides the trees, which cost less than a fourth of the expenditure involved before a plantation yields a profit. In the case of a plantation of standard trees, without any small fruit between and under them, the tenant would incur an annual loss for about ten years; and even in the case of a plantation of top and bottom fruit there would usually be a loss, gradually diminishing, for from three to five years.

It is clear, then, that if a tenant is not to receive any compensation for fruit-planting on quitting his holding, he should have a lease of at least twenty-one years, even when the landlord supplies trees, if he is to enjoy a fair chance of recouping himself for some years of loss, and earning a fair reward besides for his enterprise. Yet Mr Hooper found that a much more common arrangement is one under which the landlord supplies trees to a yearly tenant, who incurs all the other expenses without any right to compensation. No doubt in such cases the tenants accept an obviously unsafe arrangement in full faith that they will receive honourable treatment by being allowed to enjoy their improvements long enough to reap advantage therefrom. Happily such faith is rarely abused on the great estates of this country; but the most honourable of landlords is not immortal, and, even though his successor may be equally fair in his policy, the tenant himself may die before his planting becomes profitable, and his family may be unable to carry on the farm so as to recover the loss incurred.

Less inequitable is the plan of reducing the rent for a few years after planting, the landlord providing the trees and raising the rent after the plantation comes into profit. Other arrangements, including some allowing the

tenant a small amount of compensation for planting if he quits the holding, are named by Mr Hooper; but no plan that is at all common throughout the country is calculated to induce a prudent tenant to venture on the enterprise.

When it is borne in mind that the letting value of land commonly rises by at least 5*l.* an acre a few years after it has been well planted with good stocks of fruit and properly manured and cultivated, it seems strange that the inducements commonly offered to tenants willing to plant should be so inadequate. It is satisfactory to learn that in several of the counties in which fruit-growing has increased recently, most of the growers have purchased the land which they have planted. This is by far the best plan to adopt, even when it is necessary to pay a somewhat high price for suitable land.

Each of the two comprehensive works named in the list at the head of this article gives full and explicit advice to the intending fruit-grower upon all essential points, from the selection of a site to the packing of the fruit for market. In these works, and in Mr Cheal's excellent handbook, there are also clear and ample instructions as to budding and grafting. Yet the novice will inevitably find that he has to purchase dearly some of the experience which will be of the greatest value to him in the course of his career. In giving advice in general terms it is impossible to allow for all the varying circumstances which may produce exceptions to a rule or qualify its application. It is also to be observed that nearly all works on fruit-growing contain directions which to the commercial grower are counsels of perfection, impracticable to him, although useful to the cultivator of a small private orchard, managed regardless of profit, with a view only to obtaining the best results. For example, with respect to site or soil, the man desiring to plant fruit may be constrained to make use of the spot on which he resides, if he plants at all. Again, a grower of fruit for market on an extensive scale usually has no time for the summer pruning or pinching so commonly recommended, as preliminary to the late autumn or winter pruning, while root-pruning on scores of acres is quite out of the question. The fact is that

nearly all the writers on the subject are, or have been, gardeners, accustomed to receive, and not to pay, wages; and the need of economising the heavy expense of labour has not been brought home to them. Fortunately, from the commercial grower's point of view, experiments at the Woburn Fruit Farm, so far as they have gone, tend to show that summer pruning is not necessary; while root-pruning is not called for where there is plenty of room to allow branch extension to balance root-growth. There is an opening for a thoroughly comprehensive work devoted exclusively to the subject of commercial fruit-growing.

Although all growers of fruit are not free to select their site, the choice of situation is the most important of all the points affecting financial success in fruit-growing. The character of the soil can be modified by draining, judicious manuring, and thorough cultivation, whereas the site, once chosen, is unalterable. Liability to damage by frost or by gales, aspect in reference to sun and the winds which are most likely to do injury, and distance from a good market or a railway, are considerations inherent to the selection of a site which are of the utmost importance. An ideal site is extremely difficult to obtain. In the first place, while a somewhat high altitude is desirable as a protection against frost, this usually involves exposure to wind, and there is seldom any alternative other than exposure to the cold and injurious blasts from the north or the east, or a free course for the violent gales from the south-west. A site of sufficient altitude, open to the south or south-east, protected from wind from other directions by higher land, and near to a good market or a railway station is rarely open to the would-be buyer.

As altitude is fixed, while wind can be checked by shelter-trees and fences, exposure to the latter, if not from the north or north-east, must often be tolerated as a necessary evil, sheltering arrangements being made, if possible, in advance of fruit-planting. Mr Bailey, who has made a special study of wind-breaks, gives a great deal of valuable advice on the subject in his 'Principles of Fruit-growing'; and it is noticeable that he warns planters against excessive sheltering as tending to the multiplication of injurious insects, and, by rendering the

air comparatively stagnant, increasing the liability to damage from frost.

With respect to nearness to a good market, it is to be observed that the best openings for the extension of fruit plantations are in the neighbourhood of large towns not well supplied with fruit at present. The cost of railway carriage for a long distance is a serious drawback to the returns of the fruit-grower; and when, in addition, there is the expense of carting some miles to a railway station, he is seriously handicapped in his undertaking.

That regard to the most suitable soils for fruit has its due influence upon the minds of planters is seen by the pre-eminence, as a fruit-growing county, of Kent, where the various beds over the lower greensand cover large areas; of Devon, Herefordshire, Somerset, and parts of Gloucestershire, counties in which fertile loams over the old or new red sandstone are remarkably suitable to the production of apples and pears; and of the Evesham and Pershore districts of Worcestershire, where the deep loams on the lower lias suit the plum to perfection. The somewhat extensive fruit districts of Cambridge and Sussex are, like those of Kent, mostly on greensand soils, in which all kinds of fruit flourish.

The selector of a place for a new venture in fruit-growing, however, cannot always reconcile the claims of situation with those of soil; and, fortunately, most kinds of fruit can be grown fairly, in a climate not too bleak, on any moderately deep soil that is neither a stiff clay nor a dry sand or gravel. Perhaps the texture of a soil is even more important than its constituents, as any deficiency in the latter can be remedied by manuring, while it is much more difficult to ameliorate the former sufficiently when it is strikingly faulty. Mr Hall, in his book on 'The Soil,' has a great deal to say on this point which deserves the attention of fruit-planters. It is of the utmost importance to fruit-trees and bushes to possess the advantage of a soil which, while it allows water to percolate through it with moderate freedom, still retains a sufficient quantity to enable it to supply moisture to vegetation in periods of drought. This is of special importance to shallow-rooting bushes and apple-trees on the Paradise stock. With a top soil fairly retentive of moisture, the subsoil can hardly be too

porous, as is shown by the flourishing growth of fruit-trees and bushes in Kent over a ragstone subsoil. A wet and cold subsoil causes trees, when their roots penetrate to it, to produce a profusion of rank and unfruitful shoots, or renders them liable to become unhealthy from canker or some other disease.

There is need of careful consideration in the selection of the classes of fruit to plant most largely, and in the choice of varieties of each class. So far as general rules can be laid down, full and trustworthy advice is to be found in the first two works named at the head of this article. But, as the apple flourishes best in one district and the plum in another, while the pear and the cherry are especially fastidious in their requirements as to soil and climate, due regard should be paid to the results of attempts to grow any of these fruits in the district in which planting is to be carried out. Similarly, some varieties, particularly in the case of the apple, which flourish luxuriantly in one district or in a particular class of soil therein, fail to grow well in other districts or soils. It is of great importance, therefore, to ascertain which varieties succeed and which fail in any particular part of the country. The needed information cannot be fully acquired by the inspection of old orchards, because they do not contain some of the best varieties of the present day. Unless there are comparatively new plantations in the neighbourhood, a visit to the nearest nursery will afford the inquirer the best information on the subject available to him.

With respect to small fruits, the gooseberry will grow well enough wherever the apple or the plum flourishes. The raspberry needs a warm and friable soil, while the black-currant prefers a damp situation. Strawberries do best in a somewhat stiff calcareous loam, although they will grow fairly well in almost any soil that will withstand drought.

Probably the fruits that have proved most profitable on a large scale in the past are the plum and the gooseberry; but in seasons of abundance the markets are glutted with these fruits, and it is the opinion of some authorities that they have been planted too extensively. Many years ago, before the fields of raspberries and strawberries were greatly extended, these fruits often

brought in greater returns than any others; but the rise in wages and the fall in prices have materially reduced the profits of growers, the cost of picking being extremely heavy. Black-currants paid handsomely until the fatal mite invaded the plantations, many of which have been grubbed up in consequence of the destruction wrought by this most invincible of insect pests. No method of destroying it which will not also kill the bushes has yet been discovered; and, seeing that the mite during nearly the whole of its life is safely entrenched inside a bud, a defence against its attacks will not easily be found. As the black-currant is the only fruit that is decreasing in the extent of its cultivation, there is a common desire to plant it; but, unless mite-free bushes can be obtained, it would be folly to fulfil that desire. Even with such bushes to start with, they must be planted at a considerable distance from any infested plantation, and carefully inspected periodically, in order that any 'big buds' may be picked off and burnt as soon as they are observed.

The production of choice apples, when the trees are properly planted and attended to, and the fruit is well graded and packed, is fairly profitable; but apple-trees are much slower than plum-trees in coming into full bearing; and even a good apple crop seldom brings in as large a return as a correspondingly abundant plum crop, when the prices of both are near the average. The planter of standard apples has usually to wait eight or ten years for a remunerative return for his outlay, and in the meantime he incurs an annual loss. Dwarf trees of bush shape on the Paradise stock come into bearing much sooner than standards or half-standards on the crab or the free stock; but half-standards are usually preferred by extensive growers. Some varieties do best on one stock, and others on another. These preferences are known well enough by nurserymen; but what is but little known is the comparative suitability of the several stocks to different soils and subsoils.

Ample instructions for planting and pruning are given in nearly all books on fruit-culture; but, with respect to the latter operation, variations of practice under differing circumstances are necessary, and these can only be learnt by the exercise of the grower's observation and judgment.

Very little is known as to the most economical dressings of manure for the several varieties of fruit on various soils. Of course, farmyard manure may be safely applied, and applied liberally where trees or bushes are bearing freely; but the best constituents and proportions in mixtures of artificial manure have still to be ascertained by sustained experiments in different parts of the country.

The cost of labour in fruit-growing is extremely heavy, from the time of the preparation of the land, including its deep cultivation by steam or horse-power, or by hand-trenching, to that of the picking of the fruit. Planting, staking in the case of standard trees, the cultivation of the soil to destroy weeds, pruning, and spraying are all expensive operations, and all are absolutely necessary to success. The manager of one of the largest fruit plantations in the country declared publicly a short time ago that it costs 100*l.* to plant and attend to an acre of top and bottom fruit before it yields any profit over the expenditure upon it. Possibly the estimate is exaggerated; but other authorities have made similar statements.

There is no doubt that the greatest obstacle to success in fruit-growing in this country is the occurrence of frost in the spring. In the past season the plum, pear, and damson crops were almost entirely destroyed by frost, while the apple crop escaped only in favoured places, and cherries, gooseberries, currants, and strawberries were more or less injured. The damage is seldom so general; but almost invariably damage is done by frost to one or more of the kinds of fruit. It is questionable whether the depredations of birds or those of insects should be placed second in the list of adverse agencies. The former are difficult to prevent, whereas the latter are mitigated largely by spraying. Wild birds have increased so enormously since young boys, who were inveterate bird-nesters, were banished from farms by the Education Acts, that their destruction of fruit-buds and their consumption of ripe fruit have assumed very serious dimensions.

Birds are destroyers of insects, no doubt; and yet the injury done by the latter is apparently greater now than ever it was before. New or freshly observed insect enemies of the fruit-grower are constantly being brought to notice; and entomologists advise him to spray nearly all the year round, as if he had nothing else to do.

Truly, the fruit-grower's struggle against adverse influences is a strenuous one; and even when he has succeeded in obtaining a good crop, his returns are often sadly disappointing. Too commonly, moreover, he neglects his opportunity of getting the best prices by failing to grade and pack his produce properly. On these points Mr Castle's little handbook is an invaluable guide, the directions for packing being fully and clearly given, and elucidated by illustrations. For the benefit of small cultivators the author also gives specifications for the home construction of cheap packages in the winter evenings.

The charges and delays of railway companies are frequent causes of complaint on the part of fruit-growers. They are small disadvantages, however, in comparison with the costly and otherwise unsatisfactory system under which fruit is marketed. The difference between the prices paid by consumers and those received by producers is enormous. In the first place, the grower, who consigns his fruit to a salesman, never knows whether he receives what the latter makes of his produce, less the commission; and, secondly, the retail fruiterer requires so large a profit that his selling price is often double what the producer receives from the salesman. By charging inordinately high prices, the retailer reduces the demand for fruit, and thus produces an artificial glut in the markets. He prefers a large profit on a small sale to a small profit on a large sale; and he is able to secure the former by fixing his prices high, and at the same time to reduce the rates at which he buys by creating an artificial glut in the wholesale markets. The only remedy for this unsatisfactory state of affairs is co-operation among fruit-producers, of which there is no prospect at present.

There are many problems in relation to fruit-culture which stand in great need of elucidation; but hardly any systematic attempts have as yet been made to throw light upon them. The Royal Horticultural Society has not made any considerable efforts in this direction, and there are no state-aided horticultural institutions in this country corresponding to the agricultural colleges with their experimental farms. A few trials in the manuring

of fruit-trees are being carried out in a small plantation attached to the South-Eastern Agricultural College at Wye; and Dr Dyer and Mr Shrivell have recently begun, on a farm occupied by the latter in Kent, a few trials of a similar description. But the only experiments in fruit-culture carried out upon a considerable scale are those of the Woburn Experimental Fruit Farm, already mentioned as one of the educational features of the present time. The farm has now been established nine years; but the third report, recently issued, relates to only one of the important sets of experiments which are being carried on. The authors explain that, while their first and second reports, which embraced all their trials, were necessarily superficial owing to the incompleteness of the experiments, the data are now more numerous, and they find themselves able to deal more extensively with each subject. They consider it, therefore, advisable to issue reports more frequently than heretofore, each report dealing thoroughly with one or two subjects only.

The latest report relates solely to the effect of grass on fruit-trees—a very important subject. The experiments in relation to it are of an exhaustive character, and are described, with their results, in elaborate detail. It has long been known that fruit-trees planted in pastures do not grow as well in their early stages as trees planted in arable land, at any rate unless a space around each tree is kept cultivated. On the other hand, it has been declared by experienced growers that apple-trees, when mature, do better in pasture than elsewhere. Until the Woburn trials were made, however, no approach to precise knowledge had been attained as to the comparative growth of young trees in land under grass and in cultivated land respectively. The difference was found to be enormously in favour of the latter, very soon after the planting was done, although the grass was not sown until after the trees had been planted. Four years after the planting, when some of the trees were taken up and weighed, those in land under grass had increased by only about two thirds of their original weight, while trees of the same varieties and age, planted at the same time and grown close to them in land kept free from grass, were from ten to thirteen times their original weight. Even more remarkable is the statement that the roots of the

trees, nine years after planting, and twelve from the budding, show a still greater difference, so far as can be determined by their appearance; and most remarkable of all is the announcement that trees not grassed until they were eight or nine years old have suffered as much as the younger trees from the grass around them. Some comparative trials with grassed and badly planted and neglected trees have led to the conclusion

'that no ordinary form of ill-treatment—including even the combination of bad planting, growth of weeds, and total neglect—is so harmful to the trees as growing grass round them.'

It is admitted that, on some soils, the effect of the grass may be less injurious than it is on the Woburn soil; and that, after a time, trees may recover when their roots extend deeply enough to escape from the grass roots, since partial recovery has taken place at Woburn where the roots of grassed trees have extended laterally beyond the borders of the grass. As the subsoil there is a stiff clay, which the roots of even trees on the crab stock have not entered, they have not got beyond the influence of the grass roots, except laterally in some cases. As to the cause of the injurious effect of grass upon trees, the authors of the report give reasons for concluding that neither interference with the supply of water or air, nor contraction of the food-supply is the principal cause, but that

'the grass has some actively malignant effect on the tree, some action on it akin to that of direct poisoning.'

Unfortunately the necessity of extending the grass beyond its original area, in order to keep the extending roots of trees covered with it, has trenched upon the ground devoted to some other experiments of great interest and importance. But this has not affected the important trials of different methods of pruning bush-trees on the Paradise stock, the results of which, down to 1900, were described in the second report. One leading nurseryman, who has some supporters, recommends the plan of leaving trees as they are for a year after planting them, instead of cutting them back at once as usual; but results at Woburn support the ordinary method.

Trees cut back after planting, and not subsequently pruned, have produced larger branches than those pruned moderately; but some varieties of them have grown irregularly, and it is clear that they would have been the better for moderate pruning. Those which were neither cut back after planting nor pruned subsequently are irregular in growth and badly shaped trees. Although they have produced more fruit than the pruned trees, it has been smaller; and the straggling branches have been weighed down by the fruit, and to some extent broken by wind. Moderate autumn pruning, without any summer shortening, shows very little if any difference from the results of what is styled the normal treatment, which consists of shortening the main branches in summer where necessary, and moderate autumn pruning. Summer pinching alone has produced thickets of growth; but summer pruning, done after the growth of shoots for the season was completed, gave normal results, as it was practically autumn pruning. Severe autumn pruning proved unsatisfactory. The only material difference between the experiments on dwarfs and standards respectively is that the late summer pruning mentioned above, while possibly beneficial to the former, was not so to the latter. On the whole, the normal treatment has proved the best.

Many fruit-growers are anxious to learn the latest results of different treatments of the surface soil in another of the trials. Down to 1890 there appears to have been no material difference in the growth of trees on ground beaten hard and not stirred in any way (the weeds being pulled out, to avoid hoeing) and that of trees grown on a plot dug two or three times in a year; but, where the weeds were allowed to grow unchecked, the trees have been nearly as much injured as those with grass grown over them. It is a pity that an experiment noticed on the farm in 1899 is not now in the programme presented to visitors. This was one in which one plot was dug and hoed, and another only scraped with a hoe. The trees, when seen, were as good on the latter plot as on the former. Most fruit-growers dig or fork their plantations in the winter, and hoe them in summer. The former operation is very costly; and, if it is not necessary, there would be a great saving in dispensing with it.

Another trial, the results of which are of great practi-

cal interest, relates to depth of cultivation preparatory to planting. It would be interesting to learn how the growth and fruiting of trees planted in land dug only one spit in depth compare with that of trees planted in land dug to the depth of one spit, and forked to an equal depth below. The relative effects of planting in mere holes of different depths, which are all considered bad in retentive soils, as drainage holes tending to accumulate water from the surface, would also excite interest, if reported. The same may be said of the numerous experiments in the manuring of different kinds of fruit, which, down to 1900, gave generally negative results.

The production of fruit under glass has increased during the last thirty years in a much larger proportion than production in the open. An inquiry made in 1899 in the principal glass-house districts of England led to the conclusion that, in the thirty years before that date, the area of commercial houses in England and Wales had risen from less than 100 acres to fully 1100 acres. In the Cheshunt district one nurseryman, who had started only seventeen years before, had 27 acres under glass in 1899; and his next-door neighbour had 24 acres covered. One of them, who was the first to start in the district, estimated that commercial houses had risen from zero to 125 acres since 1872. In many other districts round London also the increase has been enormous. At Worthing the area covered by glass, which in 1875 was less than 1 acre, had increased by 1899 to at least 50 acres. As there has been a large further increase during the last four years in many parts of the country, it is probable that about 1300 acres are under commercial glass-houses in England and Wales at the present time.

The quantity of produce grown on 1300 acres covered with glass, to say nothing of the area in Scotland, Ireland, and the small islands, is difficult to estimate; but, when it is borne in mind that most of the houses are heated, and that two or three crops are frequently grown in a year, it may be imagined that it is very large. Possibly one fourth of the houses may be devoted to flowers, and the rest mainly to grapes, peaches, nectarines, strawberries, tomatoes, and cucumbers. One grower near London is supposed to produce fully 320,000 lbs of

grapes, another at least 250,000 lbs, and a third about the same; while an immense quantity is produced at Worthing. The estimate made in 1899 for England and Wales was 9,408,000 lbs; and by this time the total is probably much over 10,000,000 lbs. Last year the Channel Islands contributed 2,800,000 lbs to our supply of grapes. This large output consists almost entirely of additions made within the last thirty years.

Tomatoes are usually ranked as vegetables, although they are really fruit, and to a great extent take the place of fruit, as proved by the fact that they fall in price when plums are in the market, and often recover partially afterwards. It is believed that the production of tomatoes in the United Kingdom is three times as much as that of grapes, whereas, thirty years ago, the quantity of tomatoes produced was insignificant. One nurseryman states that, about forty years ago, he knew only one market grower of tomatoes; and that man's crop of one ton proved too much for the London market. The Channel Islands sent us over 15,000,000 lbs of tomatoes last year.

Home competition in relation to most kinds of fruit has increased more considerably than foreign competition; and this is particularly the case in relation to hot-house produce. Therefore there is no need for the recommendation so frequently given to farmers to embark in fruit-growing. Under the existing system of marketing, which, as stated before, frequently causes artificial gluts, the increase in production is going on quite rapidly enough. When great crops of plums, apples, gooseberries, raspberries, or strawberries are grown, prices fall to a barely remunerative level; and in some seasons large quantities of plums, at least, have been left unpicked. Hot-house grapes, a luxury for the rich thirty years ago, have been brought within the reach of comparatively poor people at the periods of the year when they are most plentiful. Living growers can remember choice Muscats being sold at a guinea a pound early in the season, whereas they rarely reach 6s. now, and later in the year the most prolific varieties of hot-house grapes sell wholesale at less than 1s., and occasionally as low as 6d. per pound.

Our imports of out-door fruit vary almost as greatly as our home production, in accordance with seasons,

though there has been a general increase in the last ten years. In 1902 we imported 2,843,500 cwts of apples, or about 600,000 cwts more than we received from foreign and colonial sources ten years before; but in 1901 the quantity was only 1,830,200 cwts. When the United States and Canada have good crops, their produce is so cheap in this country that home growers cannot compete advantageously with the importers; and they aim chiefly at the production of fruit which is fit for market before the American and Canadian supplies arrive. Probably our market supplies of pears are more than half of foreign origin, as the yield is too uncertain in our climate to be much in favour with commercial growers. Foreign strawberries and cherries are mainly received before the home crops are ready, and the quantities are very small in comparison with the home production. With respect to plums, our imports of about 300,000 to 500,000 cwts are trifling as set against the great quantity grown in England in a prolific season. Imports of grapes, amounting in 1902 to over 70,000,000 lbs, seem enormous; but more than four fifths of these were out-door grapes from Spain and Portugal, which do not rank with hot-house produce, though they must affect the demand for it considerably. Our receipts of foreign grapes, indeed, have grown more steadily and largely than those of any other kind of fruit.

It is not so much of the quantities of imports of fruit of most kinds that home producers complain, as of the fact that supplies from some countries arrive before home produce is ripe, and take 'the cream off the market.' Choice English fruit, however, is the best in the world, and it usually commands a better price than imported fruit when both are in the market together. As a rule, foreign fruit is much better graded and packed than home produce; and native growers lose greatly by their carelessness in this respect. Their best prospect of success, in the face of increasing home and foreign supplies, lies in the production of choice varieties, and in careful attention to culture, thinning, grading, and packing, together with co-operation for the purposes of reducing the cost of transport and improving the system of marketing fruit.

ART. V.—THE 'TIME-SPIRIT' IN GERMAN LITERATURE

1. *Die Grundlagen des Neunzehnten Jahrhunderts*. By Houston Stewart Chamberlain. Two vols. Munich: Brockhaus, 1903.
2. *Die Geistigen und Socialen Strömungen des Neunzehnten Jahrhunderts*. By Theobald Ziegler. Berlin: Bondi, 1901.
3. *A History of German Literature*. By J. G. Robertson. Edinburgh and London: Blackwood, 1902.
4. *Thus spake Zarathustra. The Dawn of Day*. By Fr. Nietzsche. Translated by A. Tille and Johanna Volz. London: Fisher Unwin, 1900-03.
5. *Die Serényi. Zwei verschiedene Geschichten*. By Otto Erich Hartleben. Berlin: Fischer, 1901.
6. *Über den Wassern. Drama in drei Akten*. By Georg Engel. Berlin, 1902.
7. *Jörn Uhl*. By Gustav Frenssen. Berlin: Grote, 1902.
8. *Das Tägliche Brot*. By C. Viebig. Berlin: Fontane, 1901.
9. *Aus der Triumphgasse*. By Riccarda Huch. Berlin, 1902.

And other works.

WHAT is the main idea that underlies the manifold intellectual movements culminating towards the close of the nineteenth century? Popular writers will always account for tendencies by instancing their pet particulars. We hear much of the strides of progress, the growth of democracy, the march of science, the emancipation of women and of thought, the spread of materialism. But their deeper understrain eludes the mob. The nineteenth century is the epilogue to the French Revolution and the prologue to the unknown. We would summarise its meaning by terming it a drama of the conflict between the principles of duties and of rights, of discipline and of impulse, of authority and of independence, of experience and of experiment, of naturalism and of spirituality.

In the domain of religion both unfettered intellect and unconfined emotion have warred with inspired infallibility. In politics, feudal and federal principles, imperial and cosmopolitan ideas, have tried conclusions. The French Revolution, indeed, published the charter o

inherent and irresponsible rights; and these have since grappled with every form of earned and responsible privilege. In science no bounds are set to the discovery of laws, which, after all, are themselves only recurrent but inexplicable facts. In art feeling has triumphed over judgment. In literature instinct has constantly clashed with idealism. In philosophy too Kant's postulate of duty has been more and more neglected. Throughout Europe, if we except our own country, which still inherits active traditions and organic institutions, together with the happy knack of compromise, the preceding century's later decades have divorced liberty and order, while they have witnessed an intermittent crusade against capital and against authority, against Jews and against kings. Nor has that crusade rested mainly on just indignation against greed and tyranny; it has often been their outcome, for it belongs to the revival of instinct which, since the French Revolution, has coloured every sphere of thought and action. Criticism again, the less convincing because the less condensed, in an age of universal diffusion and communication, has abounded. As Frere sings in a paraphrase of Aristophanes:—

'Each has got a little book
In the which they read and look,
Doing all their best endeavour
To be critical and clever.'

Creativeness has declined; for no human creator can succeed in chaos; and when the atmosphere is atomic, individuality shrinks into atoms also. The refuge of weakness in co-operation grows more and more manifest; the international flavour in every department more and more pronounced. This conflict is of course no modern product, though the peculiar conditions induced or enhanced by modern mastery over physical forces have stamped it with a distinctive character. Moreover, in Germany there has been added the struggle to attain united nationality. But the cleft between Hellenism and Hebraism, between the subjective and the objective outlooks, has never ceased to widen. The Stoic system founded by a Phœnician, the Epicurean, founded by an Athenian, emphasised it over two thousand years ago. The old Semitic ideal was one of individual relations to

the Eternal. Its higher aims eventually found expression in the purely Semitic concept of a spiritual church. The Greek and Roman ideals of personal happiness were brought into the common stock by their relation to the purely Aryan concept of an organic state. The state was their religion.

In the rough, then, the nineteenth century has witnessed many tendencies that weaken the faculty of government. And were England not an exception to the general bias for centralisation, did she not still find security in her instinct for local government, her national reconciliation of freedom with order, and of both with empire, she could scarcely herself have escaped the disturbances of the atmosphere. But side by side with these elements of disorder, sometimes in connexion, sometimes in collision with them, the tendency also of nationalities (as opposed to races) to assert themselves has distinguished the scene which has lately closed. Nationality has played as large a part during the nineteenth century as rebellion. Even in England the struggle has been evident. We have seen it in America, in Canada and our North American colonies; in Poland, in Italy, in Greece, in Schleswig-Holstein, in the Danubian principalities, in Hungary. In France the idea of nationality still appeals to the past and points to the future. In Germany that idea, which should replace the rivalry of races, has caused the most material change in European balance since the conquests of Napoleon, and is probably destined to effect other alterations as far-reaching.

Thus much we have dared to dilate, because the book that heads our list—great in size but great also in interest—avowedly deals with the foundations of the nineteenth century. Herr Chamberlain's imposing work, with the sound and fury of which Germany still tingles, is not what its title would suggest to English ears. It does not aim at doing for the nineteenth century what Lecky has done for Rationalism and European morals, what Buckle has done for civilisation. It is, in fact, on a far larger scale, one of those 'culture-histories' to which Germany has for years been accustomed. It seeks to show, with all the equipment of modern and 'higher' criticism, with lights, too, diffuse rather than intense, even with occasionally startling insight, the ideas that underlie

all the ancient systems of the East and of the West. Its double end is to prove the constant and ultimate superiority of the Indo-European mind, and the predominance of the 'Germanic race.' Of race as the fount of tendencies and systems, Herr Chamberlain says much. To the Greek he ascribes purely intellectual force alone; to the Roman the genius for empire, and the elevation of woman; to the Hebrew the inextinguishable power of arbitrary will; but to the Indo-European he attributes the deepest religious and loftiest practical endowments. Through Christianity, he urges, they met, and eventually clashed with, the imperial monopolies of Rome. Since then, he proceeds to argue, they have gradually emancipated themselves both from the egotism of Semitic religions and the self-centralisation of Latin politics. They have, he thinks, developed and raised, almost originated, the true ideals of Christianity, so much so as to demand new religious forms for their adequate expression. They have, he is also pleased to imagine, refreshed and emancipated art, humanised and elevated literature. Their prerogatives of expansion and civilisation are infinite. They are at once heirs of all the ages and the earnest of all that is to come.

When he proceeds, however, to 'nationality,' he starts in a confusion of ideas that we shall notice later. He is so possessed by the idea of pure 'race' that he shuts his eyes to the vision of nationality, as, in fact, the antithesis of mere race. And it is very noticeable that throughout his lively learning there is an uneasy, almost aggressive protest of German nationality linked with his glorifications of the 'Germanic race.' It is this tone which weakens his ability to convince us in his main theses, much as he enlightens us by his details of illustration; while it is this tone again that, to our mind, renders his gigantic book grandiose rather than great. When we close the second of his huge volumes, with its bewildering forecast of future 'Germanity,' we cannot help surmising, from his temper quite as much as from his assertions, that German nationality is, after all, at present still in the crucible of process; that it is for the moment a cut-and-dried pattern in forced conformity to which the pedantry of Prussian officialism is striving to mould very diverse elements; and that therefore it is most unlikely to stamp

itself on art and literature. Despite names and constitutional formulas, German government is a government by the sword. The democratic drift of the 'Time-spirit' sends this 'Germanic nationality' partly into emotional revolt, partly into cosmopolitan exile; for nationality, if it is to be a source of ideal strength, must be harmonious, and can never be based on a war of races which its essential business ought surely to reconcile and to reform.

And yet a war of races is the very keynote of Herr Chamberlain's book. He reminds us of those German 'patriots' in 1848 who deemed a single drop of Slav, Bohemian, or Hebrew blood fatal to United Germany. That races were not in conflict under the later Roman Empire is so great a blemish in his eyes that he can only describe it as the 'chaos of peoples.' The individualism that he praises in Luther or Goethe is blamed in the Greek and the Jew; while he enunciates the astounding paradox that the greatest results of the Latin race were not due to great personalities but were inherently 'anonymous.' Can he forget that Augustus Cæsar, who has stamped the Roman idea on the world's imagination, was not only eminently a 'person,' but also as much an alien to the pure Latin race as Napoleon was to the pure Gallic?

Modern history Herr Chamberlain dates from the year 1200. It is a convenient signpost, for during the thirteenth century arose in force the Germanic conflict with papal Cæsarism, the Germanic popular movement in the guilds, the Germanic revolutionary movement in thought and religion, and many of the complex forces that still affect Germany and her literature. These embryonic elements, however, could not mature into modern existence until the invention of the printing-press occurred more than two centuries later. It was then only that European democracy may be said to have been born.

A Teuton of the Teutons in all but his name, Herr Chamberlain seems as positive and versatile as his sovereign. Like him he surveys 'all time and all existence.'

'He argues high, he argues low;
He also argues round about him.'

But his prejudices constantly outweigh even his erudition. We dissent from many of his complicated conclusions.

ions, and much of his bewildering evidence; and we think that the pith of his polemic (for such it is) did not require over a thousand pages for its adequate expression. His two chief refrains are the apotheosis of the Germanic, and the indictment of the Semitic races. These aspects are obtruded at every step. The whole book is an Iliad of conflict between Aryan and Semitic tendencies. We shall show afterwards that his notions are perplexed by an initial and fundamental error. It will appear that the national idea depends far more on continued and assimilative association than on the bond of identical blood.

According to Herr Chamberlain, the Germanic includes all the northern races. Under it he reckons the Lombards, the Tuscans, and the Goths, as well as the Teuton, the Anglo-Saxon, and the Scandinavian. His ethnography is original. Dante, it seems, was a German. So were Michael Angelo, Leonardo da Vinci, and Galileo. According to him, all the great European individualities since the decline of the Roman Empire are Germanic. 'All is race,' he quotes with approval from Disraeli. His own addition to the theory is that there never was, will, or can be such a race as the Germanic. It is no fluid or passing factor, but a permanent and triumphant fact. Its genius for nationality will perfect the destinies of religion, culture, commerce, and monarchy. It will develop the majesty of laws (which it did not originate), of creeds (which it borrowed), and of (alien) arts. It is the fine flower of civilisation—pure amaranth; and it is made in Germany.

The Jews, on the other hand—much as he extols the distinctive nobility of the *Sephardim*—cherish racial and ineradicable instincts incompatible with the highest European tendencies. But Herr Chamberlain is no vulgar anti-Semite. Apart from the race problems which he unduly emphasises in considering nationality, he attaches the features which he blames in the Semite to myriads of non-Semites, whom he considers as steeped in Semitic traditions. He allows, on the other hand, that the Jews have produced great and characteristic ornaments of the Germanic peoples; but then these are 'humanised' Jews; and when a Semite is humanised he ceases, says Herr Chamberlain, to be a Semite. We should have expected

our author to have risen above the sophism which, in attacking a class, excepts all examples contradicting his generalisations. But his theory of race renders him even more inconsistent. The Jews, according to modern research, widely explored by Herr Chamberlain, were originally an amalgam of three races, Arabs, Amorites, and Hittites. When a Jew externally and internally is Arab or Amorite (for Amorites are Aryan), he is almost what Herr Chamberlain desires. It is the wicked and preponderant Hittite who mars it all. Surely this author should perceive that you cannot admit mixture in compounding race, and at the same time separate its elements for praise and blame. He avows the mixture equally in the Germanic race. If Dante's ancestry was German instead of Goth or Tuscan, with some Teuton admixture, as has been contended, then the late Professor Virchow, the living Paul Heyse, must be reckoned Jews. Yet Herr Chamberlain would not so reckon them. He dives, however, still deeper into confusion. Just as all modern genius is claimed as Germanic, even his immemorial glories are denied the Semite. St Paul, thinks Herr Chamberlain, was no pure Jew, because he sprang from a city where races were intermixed. His mother, he pleads almost with pathos, must have been Greek. The Virgin, he holds, was not a pure Jewess, because Galilee was riddled with Amorites—that very strain which, as we have seen, he claims as an original component of the race. Nay, the Saviour himself taught Aryan ideas. We confess that we fail to follow this logic of fanaticism. We are reminded of a true history. So late as the close of the eighteenth century Joseph I of Portugal decreed that all descendants of Jews should wear a yellow cap. His minister, Pombal, appeared in council with three yellow caps. 'One,' he replied to the king, 'is for your Majesty, one for the Grand Inquisitor, and one for myself.' We can imagine Herr Chamberlain's horror if he dreamed that one of these yellow caps might, after all, fit him in common with many other distinguished persons.

Herr Chamberlain gives intense will-power as the characteristic of the Semite. Goethe, so often cited by him, but here ignored, gives energy as the characteristic. Are will and energy racial endowments fatal to the nation of which the race forms part, and to its national

literature? And if not, why should the author—naturally irritated by much that may be *parvenu* and offensive—wax so fierce? Why, again, should he go out of his way to maintain that Spain degenerated through the Jewish infusion into Gothic blood, and that the ousting of the Germanic element completed her decay, which many of us attribute to the Inquisition?

The fact is, as we have already hinted, that Herr Chamberlain has missed the vital distinction between race and nationality. Later civilisation means little else than the replacement and absorption of distinct races by the national idea. Early ages saw simply an internecine warfare of races. Nationality has elevated mere races into individual and organic commonwealths. In all essentially corporate nations the mongrel element is far more to be dreaded in ideas than in races; and Herr Chamberlain has quite forgotten the many affinities, both religious and social, of the Jews to the countries they inhabit, nor has he dwelt on their strong sense of home—that very sense which modern and cosmopolitan literature so notably lacks. Their Protestant sympathies, too, have escaped him. Judæa itself was a 'Protestant Egypt,' a piece of the West in the East. He has omitted, also, the national power of a common language, by virtue of which America has blended races the most opposite. The Jews may well be left to defend their own. To stir up racial dislikes is not the way to cement the national idea, which depends on the fusion of reconcilables; and so our author may one day perhaps remember and act upon the refrain of Heine's Spanish ballad:—

'Lass die Mohren, lass die Juden.'

A race, whatever its origins, is an outward natural fact—the varying sap in the forest of mankind. A nation, on the other hand, is an inward artificial idea which combines congenial races into organic communities, and brings their specific forces into the common stock. Consanguinity is the seal of races, not of nations. There is no such thing as a nation of a single strain; and it was just because the theocracy of the ancient Israelites tried to form such a nation that it failed. The ultimate goal in the long process of time may still prove an international, or even a non-national community. The

Roman Church has ever upheld an imperial theocracy. But the strongest current of the nineteenth century has been the reassertion of nationality against cosmopolitanism, whether ecclesiastic or democratic. Can any one doubt that, broadly speaking, the English Reformation was a protest against the former, or that the French Revolution was in substance the anti-national protest of the latter? Romanism, revolutionism—these are the two alternatives against which the nineteenth century has been strenuous. Nationality is in truth ideal individuality; and so far individualism has withstood the surge of collectivism, while the wrestle between rights and duties is still raging. These considerations are essential if we would understand the basis of the nineteenth century. All tendencies hostile to individual influence and responsibility, all influences that merge personality in groups, or centre it in sacerdotal or military dictatorship, make for the abolition of the national idea. Thus much, indeed, is urged, with wide illustration, by Herr Chamberlain himself when he deals with the issues of Roman Christianity.

He deals, too, with much more than we have space to indicate. But his knowledge, though vast, is often second-hand, and even incorrect. He derives Mariolatry, for example, from Egypt, forgetful of the Collyridians, indigenous to Thrace, the cradle of the myths of Proserpine and Eurydice. Again, he emphasises only one aspect of religious development in Judæa, the late formalism of the Pharisees. He speaks of the 'law' as if it had been accepted as integral and permanent; nor does he distinguish dates and sects, or even mention the Essenes. Once more, when he vaunts that 'all kings are now Germans,' he forgets that monarchy and its emblem are both Oriental, that kings derive their crown from the East. Nor, perhaps, does he perceive that among these princes, if appropriateness were a principle, the Kaiser and the Czar might change thrones with advantage.

But we must pass from Herr Chamberlain's fancies to facts, and consider how the growing relaxation of acquiescence in the restrictions of authority, together with the growing aspirations after united nationality—the two

main distinctions, as we have seen, of the nineteenth century—have acted and reacted on German letters.

Germany has been a united nation some thirty years; and we should expect that her literature, so great in the past, her spontaneous expression, the sensitive mirror of her contemporary life, would have grown more and more national in its reflections. The reverse is the case. Since Prussia has absorbed Germany, we discern English and French influences (as was the case with Prussia in the eighteenth century), Russian, Danish, and Norwegian influence, but very little that is native at all. German literature, imbued with the indiscipline of the 'Time-spirit' instead of with the compactness of the federal-national idea, tends to be cosmopolitan, to lose its traditions, and to emphasise irresponsible personality or un-individual socialism; whereas, while Germany was split up into little states freely embodying different races, its literature was in the main intensely German with creative leaders and appreciative patrons. While the German nationality was an aspiration, it realised itself in literature. Now that it is a fact, its literary essence evaporates. Of many reasons for this anomaly we will instance three only.

Small states with cultivated societies and common ideas favour a unifying literature. It was so in mediæval Italy; it was so in ancient Greece. The break-up, again, of such parish-academies involves that of institutions; and institutions vanish the more speedily in the absence of political traditions. Now, it is on institutions rooted in the soil—such as Germany still possesses in her philosophy and her music—that literature thrives. But to thrive with creative force, literature must be fed by institutions translatable into action, and not by mere abstracts. Only one such institution—and that a non-traditional one—now predominates. Since 1870 the army has not been in action. Writers cannot kindle to order about an army that is not actively asserting the German nationality, or about an emperor who keeps rods in pickle for truant children. Such as do write to order on august themes produce a decent but uninspired literature. The more sincere and eager spirits betake themselves to the rebellious side of the 'Zeitgeist,' to its emphasis of individual rights rather than of national duties, to the 'woman

question,' the 'labour question,' to the 'problem'; and we are regaled with whiffs from every dish on the *table d'hôte* of the Grand Hôtel de l'Europe.

Again, the cementing under military rule of antagonistic groups (two of them even republican in their original forms) can scarcely occur without some deep understrains of discontent. Such discontent becomes deepened and heightened at a time when the cry for material comfort from the hand-workers of Europe coincides alike with immensely increased means of communication and a considerable decay of the religious spirit; and, in a country where philosophy is indigenous, it is further aggravated by the minor key of modern philosophy, which, as we shall see, has proved one of desponding bitterness. Literature thrives on optimism. Did all Germany share Herr Chamberlain's invincible hopes for the irresistibility of the Germanic race, then surely the literature of United Germany would be hopeful in the extreme. But that cheerful idealism which transmitted such priceless benefits to our own literature in the past has yielded to at best a chafing pessimism. The largeness of the national idea has not yet imparted to German literature that buoyancy which is usually associated with it.

By the dawn of the nineteenth century Goethe had intellectually united Germany. He was a nationalising force. While Napoleon was cosmopolitanising Europe, Goethe Germanised Hellenism. He gave all the German-speaking peoples method, aim, and voice. He rendered their philosophy in terms of life; he realised their emotions in poetry. He forced them to look outward and to criticise themselves. He founded modern Germany. But the strange and interesting back-current of the Romantic school, with all its disordered and distorted medley of ideas, continued to thwart his classical aims, though its special and intenser influences gradually faded away. The Romantic school began as Germany's reaction against Voltaire; it became a Gothic renaissance; after subserving the dreams of national union, it subsided into pure fantasy. It is impossible to comprehend German literature without comprehending the Romantic school. Through all its defacements and defeats, it represents the ineradicable German mysticism, still defying the 'Time-

spirit,' and lingering on in Hauptmann's dramas now that material naturalism has triumphed. Its emblem of the 'blue flower' *—that symbol of mystic longing, of mediæval moonlight, of death, of autumnal decay, of passive adoration of the past—could not, it is true, dam the torrent of wild ideas that flooded Europe after the French Revolution; but it hovered like irradiated dust across the sunlight and order which Goethe created out of that obscure chaos; and its mysticism became political because it was associated with a feudal past. Goethe himself has forcibly compared these knights of the moon to himself and his sister when they dressed themselves up as acolytes in nursery theatricals. The Romantics were players at historical sentiment. Their fleshly lives constantly belied their spiritual aspirations. Their yearning, their vague wistfulness, their Gothic fondness for myth and symbol were real; but their chivalry proved a charade. The whole movement was mimetic, some of it even hysterical; it was a form of that decadence which ever affects the primitive, because it loves the strong simplicity and fervent faith which its drifting weakness is incompetent to realise. 'Oui,' writes Madame Tinayre, in her recent and remarkable romance, 'il y avait des artistes qui se disaient "mystiques"; c'étaient des chevaliers du Graal, des âmes de Cygne, des Rose-Croix.' She calls them rightly 'prétendus catholiques.'

The romantic moonlight shimmered over ruins; and its votaries gloated over ghosts. One by one the Romantics either went mad, committed suicide, or found an ultimate asylum in Romanism. Something of the same movement in England assumed a characteristically different shape. Scott's novels, with all their 'buff-jerkin' business, were thoroughly wholesome aids to national unity. The 'Young England movement,' as embodied in the two greatest of Disraeli's novels, and in the less familiar fantasies of Lord Strangford, proved, and still remains, an active and optimistic source of national regeneration. But German romanticism was anæmic. Its air was languid, and it languished. 'Vain people,' says Nietzsche, 'value the past more highly as soon as they are able to reproduce it

* Throughout the works of Novalis and his compeers this mystical blossom stands for the longing of the soul to be free from the body.

(especially if this be difficult); nay, they wish, if possible, to raise it from the dead . . . perhaps the whole romantic movement is best understood from this point of view. With exceptions, and despite much noble aspiration, it was essentially unwholesome. 'By classical,' exclaimed Goethe, 'I mean the healthy; by romantic, the sickly.'

And yet the Romantic school imaginatively harboured that national ideal which Goethe had sought to accomplish intellectually. They were powerless to achieve the Holy Roman Empire, but their influence propagated the *Volkslied*. While Goethe's cold statues of the Pantheon disdained the warm blood of political activity, the pale spirits of knight and troubadour became with the Romantics ghostly missionaries of patriotism and of faith. The Revolution of 1830 followed. 'Young Germany' strove practically for social and political union, and, though it combated the retrograde side of romanticism and harped on the future, it was born with a romantic tinge. Heine, the psalmist of modern feeling, rightly called himself an 'unfrocked Romantic.' He transplanted their 'blue flower' to modern soil and enchanted it with modern moonlight. He fertilised it. He wedded new liberalism to old romanticism with ironical benedictions. For Germany loves mysticism and emotion; and mysticism, in Goethe's words, is 'the scholastic of the heart, the dialectic of feeling.' To the mystical the Romantics, with their passion for allegory, added the mythical, so that during the first three decades of the century the myth too pervaded German fiction. It still haunts the new developments of German drama. Germany will never quite dispense with her tobacco-smoke of sentimental mysticism either in literature or politics, in metaphysics or theology; though in the last the mythical school, which exploded an unreasonable rationalism, has itself become a myth. Romanticism too, we must admit, owned its healthier side, of which the simple and earnest Swabians were the chief exponents. While Von Arnim and Fouqué were dreaming away the present in the past, Kerner and Mayer, above all Uhland and Mörike, dedicated their fancy to the living world. By making wonderland, as it were a workaday motive, they stripped it of its wonder from this period dates the cessation of that tri depends on doubt.

But meanwhile another Swabian, not a Romantic but a sceptic, heralded a fresh formative influence deeply affecting Germany and her literature, which makes 1835 a more revolutionary date than 1830 or 1848, pregnant as both were with literary changes. David Strauss caused a religious upheaval. Hegel claimed to have reconciled religion and reason. Christianity, for him, meant the realisation of the divine inherent in the human. But, for him, mere facts were nothing; the main idea was everything. Strauss, on the contrary, pinned himself to the facts; and, with his Swabian inheritance of the myth, strove to make Christianity mythical. Neither the philosopher nor the sceptic recognised that divine personality acting on human emotion is the real spell of religion; that religion itself, as Herr Chamberlain well expresses it, 'is not a learning, but a life.' The one deified man, the other only reduced religion to an allegory, and, in refining away a literal creed, failed to substitute any spiritual summons.

It proved as barren as the French worship of humanity—Comtism. Is humanity a legitimate abstraction at all? Are not the grades and differences of races endless? The resolve, on the other hand, to deny all you cannot touch is, in truth, only a definition of reason—the poor yard-measure of what we can perceive. Reason's last advance is now to recognise the countless things that are beyond it; and, in Pascal's words, 'there is nothing so conformable to reason as that which it disallows.' The felt, the unperceivable, the eternal, the believable—these are, to our mind, the instinctive magnets of religion. Men need to make reason religious, far more than to make religion reasonable. Well, Feuerbach followed with his exulted materialism—'Man is what he eats' ('Man ist was er isst'). In his view man created God after his own image. And so Germany, sick of the past, baffled by the present, grew content to theorise about the future. She has always been freer and more forward in thought than in action. From 1835 to 1838 a mass of political and social theory pervaded her literature. The social-democratic ideal awoke—one, be it noted, at variance with the national ideal, which never ceased to germinate. Germany turned ruminative, chewing the cud of abstention and 'inner self-consciousness'; while

her fiction began to rid itself of political feverishness; the romance with a purpose ('Tendenz-Roman') grew rarer. This did not, however, happen in a stroke.

Young Germany was still at work on the field of political literature. Heine and Börne wielded literature as weapons in a campaign. Nor had romanticism wholly expired; Ranke, the historian, is reckoned of its brotherhood. Menzel even hailed in Christian romanticism the national idea, and protested against Goethe's pagan legacy of 'universalism.' The problem whether the coming nation was to adopt liberal or romantic ideas still simmered in literature. So late as 1849 Bettina von Arnim's 'Dies Buch gehört dem König' sought to reconcile romanticism to Young Germany; and, on the social plane, long before. Schlegel, the virtuoso of the Romantics, had raised the 'new-woman' problem in his 'Lucinde.' In 1835, too, appeared Goethe's correspondence with Bettina, which made Börne exclaim, 'After forty years Mignon has revived.' Much of that feminine strain, now audible in hysterics, began to pervade literature. The whole romantic movement was very feminine, and not least so in its refrain of regrets. Lost happiness is the pet theme of Lenau's exquisite elegies, though Lenau himself tried to find it in North America, only, like so many of the late Romantics, to die insane.

German fiction in the thirties still resembled a nerve-hospital; and so, by reaction, it gradually subsided into one form or another of realism. What it needed was rest; and Auerbach was among the first to bestow it. He restored narrative to natural quiet and fresh air. He gave fiction a convalescent home. In the midst of a 'witches' sabbath' of ideas, of pining 'nationalism,' of theoretic 'emancipation,' of democratic theories, of tendencies, both romantic and Romanist, he soothed the popular ferment by his idylls of 'Joseph in the Snow' and 'Village Chronicles.' Auerbach (like Mendelssohn) is a standing refutation of Herr Chamberlain's hobby. Could any Semite have proved more genuinely German? His gentle simplicity, philosophic dreaminess, and high ideals captured his public. His admiration for Spinoza, which produced his shortest and perhaps most fascinating novel, was due fully as much to his friendship with Strauss as to any racial prepossession. In Spinoza he per-

gave an antidote to the pro-Romanising Romantics, in 1810 a plea for the 'Free German Church' which he advocated. While radical doctrinaires were consciously or unconsciously retarding the national spirit, Auerbach breathed nationality with the still, small voice of home. Auerbach, too, was the first German to realise the German village. Keller and F. Meyer, who followed, were Swiss.

We have said that the age of so-called realism now opens on German prose. Beginning with the country, it spread to the towns, there not untouched by French influence. It belongs to a time before militarism was rampant, while the *bourgeoisie* was powerful and contented, and the working classes had not yet been saturated with the heaven of Lassalle and Karl Marx. It differs materially from the neurotic hysteria which now often usurps its name. The term 'realism' is far too loosely employed. Goethe long ago contrasted 'actuality' with 'realism' in a memorable passage of the 'Sprüche in rosa.' All art is representation. Representation copies actuality. Actuality, however, is twofold, inward and outward. Common life is the sphere of realism. But modern realism is intent on outward actuality alone. It is in truth a method, not an end; and when, as now, it is often mere mechanism, a living picture of statistics; or, worse, when it rakes in gutters for refuse to photograph, or superficialises the dissecting-room, it ceases to be realism in any true sense at all, and becomes merely automatic. For the ideal is everywhere, and only seeks representation. 'Even mud,' again says Goethe, 'will glitter if the sun happens to shine.' But a copy of mud in motion under the glare of limelight is little else than dirt. The better distinction is that between naturalism and spiritualism, between the schools of matter and of soul. A return to instinct unfortunately marks the present literature of Germany; and realism, falsely so-called, is but a debased form of naturalism. In Shakespeare's phrase, 'They draw but what they see, know not the heart.' That this was not the realism of German fiction from 1848 to 1870 is to its honour. Coloured by the utilitarian outlook, it rather resembled our own Trollope, and the teacup and saucer or 'mahogany' heyday. Though it obtruded some philosophy, and lacked the humour of our English master, it, too, tried to render the little

sympathies and ironies, sometimes with a purpose, sometimes without. It was genre-painting, doubtless, but it was neither unwholesome nor shallow.

One great drawback of psychological influence on modern literature is the craving for nerve-excitement in morbid self-analysis. Our modern heroes and heroines are always gazing at the looking-glass, and their creators rack their brains for emotional dilemmas. Common life is never commonplace when illuminated by intellects like those of Thackeray and of Trollope, of Miss Austen and Miss Ferrier. But the inward tortures even of Hamlet would sink to insignificance under the touch of some of our finickin later novelists; and Lady Macbeth, under the wand of our new dramatists, would probably reappear as 'The Worst Woman in Scotland.' 'In life surely man is not always as monstrously busy as he appears to be in novels and romances,' very sensibly remarked the young Disraeli in 'Vivian Grey.' 'We are not always in action, not always making speeches, or making money, or making war, or making love.' Still less are we always peering at and gloating over the grimaces of sentiment with a scrutiny that affects to be painful but is really a pleasure. In fiction, philosophy should be a leaven, not the lump. It works best when implied and suggested. With Germany, however, this did not long remain the case. Fiction soon reverted to the old German form of romance with a purpose. But its machinery had changed. Science had already affected the novel with psychology.

Gutzkow, in the preface to his 'Knights of the Holy Ghost,' had predicted this new era for romance. The old romance, he says, had been one of sequence in narrative; the new was to prove one of relations in character. Freytag, who followed with this idea, started in the early fifties with the confessed experiment of 'seeking the people at their work'—an aim which the *saloniste* Countess of Hahn-Hahn and her parodist, Fanny Lewald, had both missed. In Germany it was a new departure. Freytag's 'Soll und Haben' threw the necessity of labour into sharp relief by contrasting the mercantile capacities of a young aristocrat with the narrowness of merchants born. The book is prosy, but powerful. He worked the same vein till, in 1870, he began a forced labour ancestor-worship. His 'Ahnen' is a long cycle of

means, better but not more fruitful than their successors. Dahn and Ebers are rather academic antiquaries than historical novelists. 'Cambyzes' (Ebers begins one of his chapters) 'passed a sleepless night.' His own books, interesting as they are in detail, might have cured Cambyzes; and Cambyzes himself remains as remote from us as ever. We have mentioned the Countess of Hahn-Hahn. It was she of whom Heine said that 'most authoresses have one eye on their paper and the other on the window, except the Countess, and she has only one eye.' Her drawing-room romances championed the 'emancipation' of the immense souls of lady aristocrats and their birthright of passion long before Sudermann did the same. She was a Catholic too, like so many of the Munich school. Such, also, was Scheffel, the student-poet, who believed that the secret of national salvation lay in the interdependence of duty-respecting classes.

'Each is, where he stands, a pillar
Built to prop the whole: but never
Will the shake of mutual ruin,
Blending in destruction, profit.
Wist ye what from such arises?
Men with universal piece-work
Dowered, but nought of whole completion;
Smooth, unmeaning, vacant mongrels,
Waverers from their soil uprooted.'

Here again the conflict between romanticism and naturalism, between duties and rights, between order and emancipation, reasserts itself.

Goethe's classicism, the mediævalism of the Romantics—these were on the side of national authority and order; Strauss's scepticism, the socialism of Lassalle, were a cosmopolitan leaven of distemper. Spielhagen, still among us, has always been popular. He was called a 'socialist of the salons.' He inaugurated the newer form of 'problem-novel.' But *his* problems have not been such as obscure the obvious. Those of capital and labour engrossed him, as lately they have engrossed Hauptmann. His books are perhaps more receptive than original, and he is fonder of types than of characters. But he has escaped the taint of the Romantics. He is never a pessimist, and so he managed also to escape that other pessimist influ-

ence—an influence vital in itself, yet from the early fifties so devitalising for German literature. We allude to the genius of Schopenhauer, which, with unexampled brilliance, has fought against every form of individuality.

Schopenhauer's lively dislike of life was metaphysical. In Germany it has, unfortunately, permeated the region of physics; and, joined to the newer aspects of science (especially as regards heredity), it has aided the novel of wretchedness and the drama of despair, the Slav religion of mere human suffering. The veteran Paul Heyse remains a standing protest against it, and claims a brief mention here. He is above all things a plastic artist. He regards life with refined curiosity. He remains a spectator. Something of that Italy which is never far from his thoughts is ever in his books. He is a spirit of the Renaissance. Culture, elegance, and style, distinguish him. Yet he never withdraws from the world of newspapers around us. He collects and inspects the specimens of its market-place as a connoisseur. With less concentration but with real affinities, the late Lord Lytton is his English counterpart. Nor can two other popular authors be omitted, Theodor Storm and Theodor Fontane. They are contrasts. Both were types of their homes; Storm, like Meuter, of Schleswig; Fontane of Brandenburg. Storm, in his many short stories, whether of the present or the past, was always a Romantic. In one of them he handles a pet theme of the school—the 'Doppelgänger'; in the most famous, 'Renate,' a witch is the *leitmotif*. His gaze is riveted on the past of peoples as of individuals; and a suggestive wistfulness is his undertone. He was a lyric poet, which Fontane certainly was not. Storm's feeling was romantic, his method realistic; the personal element of his style expresses the one, its shortness and directness the other. But Fontane was realist to the core, and not an original realist. He caught, and caught easily, the light realism of the new French school, then in the ascendant, but since supplanted by the newer realism of low passions and high society.

Of the formative influences on literary thought in Germany, we have hitherto singled out Goethe, the Romantics, Young Germany, and Strauss. Schopenhauer and Nietzsche remain, before we approach the

moderns. It is no exaggeration to say that Schopenhauer's influence has changed German literature, and that its last phase is almost the temporary undoing of Goethe. Reactions against pessimism are more dangerous than those against optimism; and none has proved more so than the rebellion of Nietzsche. And here we can test one of Herr Chamberlain's theories. The unmodified working of the Indo-European mind can nowhere be more strikingly watched than in Schopenhauer's pessimism. His whole philosophy is based on Buddhism—on the extinction of suffering by the extinction of will. If a substitute for Semitic religion is a real requisite for the 'Germanic race,' in Schopenhauer's doctrines it should surely be found. Yet observe its influence through Wagner on Nietzsche. Nietzsche in his earlier moods (for with him thoughts became passions) was in complete thralldom to Schopenhauer and his musical disciple, Wagner. Both Schopenhauer and Wagner have had a neurotic influence on literature. Wagner, although personal disappointment and national hope alike mingled with the poet's revolutionary fervour, was himself a blend of romanticism and Schopenhauerism, of the Gothic 'blue flower' and of the Indian Nirvana. As he grew successful he fell more and more in love with night and death. The ghosts of symbolic mysticism and of prostrate will haunted him in an atmosphere of spirituo-sensuousness, suicidal quietude, and passive pantheism.

'To the sea of enchantment,
Its billows that throng;
To the perfume that circles
The summons of song;
To the whirlwind, the breath of
The world to belong,
And wavering down
In their tumult to drown—
Ah! this, nought but this,
Is ineffable bliss.'

Nietzsche went Wagner's way till his latent madness developed. On a sudden he renounced Wagner and all his works, to discover salvation in his 'Übermensch' or transcendent man. After discarding the religion which dedicates will to God, he revolted into one which sets no limits to human will at all.

The quintessence of irresponsible individualism—what is this, if we reflect, but Rousseauism revived, the return to Nature, in a nineteenth century disguise? In his own words, when refuting Rousseau, 'let paradox fight against paradox.' Rousseau's naturalism was sentimental, but Nietzsche's is a physical relapse into exaggerated and unlimited instinct. For Nature is really no millennium, but anarchy and barbarism, the harking back to primeval chaos. 'How can a person feel as a revelation his own opinion on things?' exclaimed Nietzsche. And again, 'Body creates spirit': 'God is dead; he hath died of pity for man': 'No good, no bad, but my taste, for which I have neither shame nor concealment': 'Far too many are born. For the superfluous the State was invented.' These are the war-cries of anarchy; and though his ideas concern the future, though his 'man' is 'a bridge, not a goal,' and 'Love hath the most remote future; man is higher than love for your neighbour,' yet in exalting self as the offspring 'of a mighty soul,' in belittling sympathy, and in loosing the shackles of social self-restraint, it is to anarchy that Nietzsche provokes.

He is after all only the prophet of naturalism as opposed to spiritualism. The pagan races are instinctively naturalist. The Gothic race, however, offered a *tabula rasa* early impressed by Semitic spirituality, involved in native shapes of natural symbols. So it fared, too, with the German Romantic school, which united the naturalism of Schelling to the spiritualism of Novalis. Nietzsche, however, means the revolt back into bare passion.* But in modern times such a revolt involves one against society. Nietzsche's 'over-man' is really the glorified brute. Race, instinct, rights—these are correlative ideas, just as nationality, discipline, duties are correlatives. And yet to say merely this would be superficial and unfair. Nietzsche rightly detested the humanitarian twaddle, and the flimsy conventions of barren culture—the 'poppy-head virtues' of his parlance. He discerned, moreover, that the flat plain of utilitarianism dispenses with the perspective of the 'noble,' which he contrasts with the 'good.' 'Noble' for him, as for Carlyle, meant practical power, force in swing. Like Carlyle, too, he thought

* Cf. 'The Dawn of Day,' p. 343, and 'Zarathustra,' *passim*.

that 'once spirit was God, then it became man, now it is becoming mob.'

Zarathustra had intended a religion for great men of forcible deeds. To compass a race of absolute heroes was Nietzsche's ideal; only that ideal seems on examination more violent than strong. Nietzsche really wants to abolish public opinion—the conscience of societies; 'to substitute new objects for this precious hereditary craving.' The suffering Nietzsche was himself a sickly Stoic. Hence his admiration for strength as an end in itself; hence his eventual contempt for 'the consumptive of soul who long for weakness and renunciation.' But, as Goethe has well said, 'mere naked instinct misbeseems a man,' and the 'over-man' is just mere naked, if gigantic, instinct; he is, in fact, radically anti-social; for society rests on interest cemented by duty, and duty is below the 'over-man.' Read Nietzsche's analysis of duty as based on 'Retaliation' in his late series of aphorisms, 'The Dawn of Day'—at length well translated; read again this sentence: 'If man would no longer think himself wicked, he would cease to be so'; and this taint becomes apparent. In one result he is, moreover, at one with his former masters. His recipe for those who are 'sick of their Ego' is 'plenty of sleep.' In one domain, however, Nietzsche is supreme, and that the most difficult for a German—style. For too many Germans it means the knack of sentences that die with difficulty. Since Lessing, Goethe, Schiller, Heine, and Platen, the only great German stylists are Schopenhauer, Heyse, Nietzsche, and Sudermann.

We have endeavoured to show that the 'Time-spirit' in Germany has exhibited two principal, and often contrary, factors—the one tending towards social revolution, the other towards political nationality; and we have suggested that the elements of the former have too constantly leavened the expansion of the latter, and have in every department impaired both the will to obey and the capacity to govern. In German literature we have traced the progress of both tendencies. We have pointed out that Goethe's intellect united Germany by inward assimilation long before the practical effort for outward unity began to ripen. We have also hinted that the truly and permanently German mysticism of the Roman-

tics was more than a passive force, but that it was neutralised by the pessimist scepticism of later German philosophy, and has long ceased to be operative. We have shown that Schopenhauer's Indo-European passivity proved repugnant to any active shape of individual vitality, whether national or personal; and that Nietzsche's spasm of reaction implies a monstrous and mongrel anarchy of antediluvian giants. Has Germanic nationality, the fruit of the sword, succeeded in propagating really German influences in literature? Are Teuton mysticism, Teuton pieties, Teuton thoroughness and inner-consciousness quickened, and more masterfully expressed than heretofore? Has the centralisation of German government increased the power of discipline and intelligent obedience? Has union fostered sympathy? Has the foundation of the German Empire exalted and enlarged the simplicity of national aspirations? Is there now a strong national flavour in German literature? We shall see.

Germany, at any rate, has not escaped the European preference for the stage as a medium of ideas. Her finest writers are dramatists because the modern fever for quick results has found no antidote even in Germany. We shall find that the temper of her often powerful dramas is one less of hopefulness than of despair; that the individual will which they accentuate is one of insurrection against the necessity that controls it; that their cry is for personal as opposed to social equality, and therefore really makes for the reversal of social conditions, for social revolution; and further, that the idea of law which animates them is one of physical law, instead of that moral and spiritual law in the service of which alone lies human freedom. In a word, their whole tenour is one not distinctive of Germany, but scattered throughout Europe; while the dirge of suicide which haunts many of them re-echoes that pessimism, whether cynical or quietist, which disfigures an era at once clamorous for material comfort and yet penetrated by a passionate sympathy and an indefatigable research after truth.

The analysis that we have attempted of these main influences will enable us to rank Sudermann. He is no classicist, no sculptor of objects for their own sake. He *is* intensely subjective. His subjectivity is not that of

the Romantics; indeed it is directly opposed to it. He lives in, with, and for the present. He is absolutely outside the Christian standpoint. He is a refined materialist, a dramatic psychologist with a definite outlook; he holds a true mirror up to the 'Time-spirit' which he does not seek to modify. The half-sadness of his works, though neurotic, is never maudlin; he is no puling pessimist, though a pessimist in some respects he remains. Nor is he a cheap optimist. He believes that the game is well worth the candle, and that sincere, unflinching self-realisation transcends its price; nevertheless he has twice at least justified a voluntary exit from a scene where the individual is unsuccessful. Yet, in his hands, such exits are deliberate and dignified, with something of stoical self-reliance about them. He embodies without grossness, with insight, and even with genius, that free exaltation of feeling (or of nerves) above control and restraint, of the body above the soul, which we have from the outset indicated and followed. The constant theme of his plays is the struggle between individuals and institutions, between the seekers after happiness and its grudging monopolists. His almost invariable standpoint, except in 'Die Ehre,' is the feminine. It is the woman who suffers and triumphs through suffering of which man is a part; the man, indeed, is an accident even when he is not a misfortune. And once more, though all his plays concern 'problems,' his characters are never types. They are just as natural as if he had no purpose at all. The problem grows out of them, not they out of it. This last feature is, we think, partly due to Ibsen, who, with all his extravagances and errors, has certainly revolutionised the stage by creating a natural machinery to replace conventions and by originating a form of dialogue which, as it were, opens windows on the soul through its terse outbursts—a sort of psychological epigram. But Ibsen is often affected, Sudermann never. Zola's method is very different; his characters grow out of a social *milieu*. But his scenery of statistics also has undoubtedly influenced both Sudermann and Hauptmann, and emphasised their contrasts of toiling misery with luxurious corruption.

There are three refrains which recur in all Sudermann's works. The view of life which he perpetually repeats is that being is only realised through love between affinities.

Such love calls out the whole instinctive individuality. It brings suffering in its train; the affinities are often illusive. But it unfolds and fertilises the character; whereas the cold, mechanical, sometimes hypocritical formalities that sneer and condemn are themselves at once barren and sterilising.

This outlook is especially clear in 'Heimath,' where Magda grows to despise the man who has caused her fall, and yet works out her own independence through her motherhood. Her ruin is her deliverance. 'Home' means for her martinet father the Lares and Penates of unbending outward morality, the stern idols of the hearth; for the heroine it implies eager, affectionate self-reliance as opposed to the fetich-worship of authority; her vocation is her home; her home has ceased to be her vocation; and this is typical of a time when the sense of home is fast vanishing from literature. Her religion is her art and her child; for her smug, worldly-holy seducer, home signifies a sacrifice to propriety and prudence. She disdains the domestic notions both of the father whom she honours and of the lover whom she spurns.

'I don't reproach you' (thus she indignantly turns on him). 'Nay more, I'll explain why I am actually grateful to you. I was a silly, trustful creature enjoying its release like an escaped monkey. *You* made me a woman. All that I have attained in my art, all my personal capacities are due to *you*. My soul was like—well, in the cellar here, when I was a child, lay an old Æolian harp that was left to moulder, because my father could not bear its music. My soul used to be just such a cellared Æolian harp. Through you it was abandoned to the storm, and the storm has played on it to distraction—the whole gamut of sensations that transform women into complete human beings—love, hate, hunger for revenge, thirst for renown, and want—want—want—thrice I repeat, want; and the highest, the hottest, the holiest feeling of all, the love of a mother for her child. I am your debtor for that also.'*

By a fine irony Magda, whose love is for persons, not for ideas or principles, is herself forced into the allegiance which she has renounced when she claims her

* This passage was translated by the author in an article, 'The New Drama' (Quarterly Review for October 1895), which contains a fuller analysis of the play.

1. But it is the passion of irresistible instinct to which bows, not the authority of conscience. Here is no illegal daughter, no returning penitent, like Olivia, but a man who has battled and prevailed, not through the power of self-surrender, but through the right of self-assertion.

Again, Sudermann, like Hauptmann and Hartleben, emphasises the tyranny of groups over stifled individuality. *Arda* is a protest against it: eminently so is Beate in *The Toast of Life* ('*Es Lebe das Leben*'). Beate must mainly have studied Nietzsche. For her, causes, parties, *is*, mean simply the career of the strong man she has loved in strange association with the contentment of her weak husband she cherishes. Finely strung, she has loved a triple realisation of existence in her lover, her husband, and her child, which at once breaks and makes

She has warmed every part of her being before the bonfire of life, and then, to save the three whom instinct endears, she must step out into the cold and the black of death, for dark and cold it is to her. The most she can dream is just the beckoning of 'a vague dawn and gleam.'

What is life for the majority?' she exclaims. 'Nothing but a false sound and fury signifying nothing. Individuality is crushed. What really lives? who truly dares to live? . . . shudder and huddle together like felons.'

And she—she has lived her life to the full with nervous illness, ill outwearing a feeble frame. She is glad of it. She protests vehemently that she has not sinned or erred; she has been herself, and she raises her glass 'To life.' It is the Epicurean euthanasia. She has drained the goblet and finished the feast. It is time to be gone.

The third strain on which Sudermann harps is that the present is haunted by the past. The thing that is dark shall be made light, and will war with destiny. It is Nemesis, for it holds the same with good as with evil. It is not conscience, for it is visible law. It is rather retribution. '*Das rächt sich.*' Things avenge themselves. As Sudermann's tragedies involve a determining past, the curtain rises after the storm and stress have vanished: the action develops their inevitable traces; the curtain falls on a final and fatal climax. And thus Sudermann

grudges us even the freedom of a canary in its cage. Our very fluttering beat against the bars is irresistible instinct. Instinct is both life and doom. And so, by a strange touch of extremes, that sense of destiny which inspired the Greek poets as a psychic force, and the Hebrew prophets as a moral law, pervades modern tragedy as a scientific formula. It is Calvinism transferred—the fatalism of physics. Sudermann refuses to realise that faith is no argument, but a gift; that none *can* believe but those who *will*. There is far less of volition and far more of fatalism in fiction than there used to be, just as there is much less of spontaneity in style and expression. The Christian liberty is ignored. The pagan chance has vanished. The very sense of adventure is rare. All is iron law; and licence of thought and attitude is but the bondmaid of necessity. Circumstance without, impulse within—these, in collision or union, dominate existence.

These cheerless excitements are, in truth, neither specially Sudermann's, nor native to Germany. They are cosmopolitan, that part of the 'Time-spirit' which has pitted individual independence against social and national interdependence. They run through the whole modern Slav and Scandinavian fiction; they have been popularised in France. In literature they are styled 'realism'; and they are the special province of the 'problem-realists,' who constantly invent nasty riddles without answering them. Sudermann does not follow them here; he is a higher realist, and has given supreme voice to these whispers of our starless night. We differ, therefore, from Mr Robertson's estimate, in his 'History of German Literature,' and believe that his work will endure, though we are tempted to ask if idealism has faded from our midst, and to wonder if these modern Antæi gain all the strength they imagine by continually retouching earth.

Hauptmann, too, is a fine dramatist. He depicts the social complexities of his time, and he idealises the sordid. He, too, belongs to the school of wretchedness. He cannot escape from the terrors of care and poverty, nor, on the other hand, can he escape from his innate romanticism; and hereby he proves himself more distinctively German than Sudermann. 'Die Versunkene Glocke' and 'Hänneles Himmelfahrt' might have emanated from the earlier Romantics. Of the former alone, in 1900, no less

than forty-four thousand copies were sold. Hauptmann aims at the reform of society. In the 'Biberpelz,' a kind of thieves' comedy, and in 'Der Rothe Hahn,' he analyses—as Sudermann does in 'Die Ehre'—the life of the artisan, and attacks the iron yoke of petty officialism, and that of the working classes over each other; while, in the former play, his choice of a 'humanised' Semite for hero rejects Herr Chamberlain's thesis. His style is less delicate and ironical than Sudermann's, but it is broader and more humorous. He is earnest. He displays great moral courage in his outlook, and none of that immoral courage which disfigures so many of his contemporaries. This is most noticeable in his treatment of the so-called 'sex problem,' which is one of the 'Time-spirit's' pet enigmas. Women's rights and wrongs have been prominently paraded by Dreyer in his 'In Behandlung,' by Halbe in his 'Mutter Erde,' by Rosmer in his 'Dämmerung.' Hauptmann has chosen the theme of divorce in his 'Friedenfest'; and his superiority can be tested by comparison with Hirschfeld's 'Agnes Jordan,' which deals with the same subject. In 'Die Weber' he brings into keen contrast the relations of capital and labour. 'Hänneles Himmelfahrt' may be called a modern mystery-play. It transfigures workaday life with all the fervour of ecstasy and all the poetry of symbolism. In this and in 'Die Versunkene Glocke' and 'Michael Kramer,' which concern artistic ideals, Hauptmann moves with greater ease, because the tide on which he swims is German. Here, at any rate, he is essentially a Teuton, and handles his material as it could be handled only by one who is at home.

Other writers, too, have treated quite recently of other subjects congenial to Germany. Education supplies the keynote to Dreyer's 'Probekandidat' and Ernst's 'Flachsmann als Erzieher,' as well as to Holländer's story, 'Der Weg von Thomas Truck'; while journalism (lightly treated of old in 'Die Journalisten') has found exposition in Ernst's 'Gerechtigkeit,' in Schönthan's 'Schwabenstreich,' and, above all, in the genial Schnitzler's 'Lebendige Stunden.' For the rest, we are no admirers of the sensational materialism of Hartleben's 'Rosen-Montag'—that Hartleben who has declined to the commonplace stories of his 'Serényi.' It is a tragedy of military

despotism, of passionate mutiny, of false honour and dastardly suicide. Sudermann's 'Fritzechen' is a far more poetical epitome of its theme. There is, however, a new and splendid play by a comparatively unknown dramatist. 'Über den Wassern,' by Engel, depicts the passion for self-sacrifice, and the self-sacrifice of passion, in a new setting full of force, interest, and expression. Suffice it here to say that the scene is laid in a desolate village daily threatened by the deluge of surrounding waters; that the action concerns the replacement of a good-natured but too easy-going pastor by a fierce fanatic for reform; and that the heroine is an untamed girl who resents his pious cruelties, but eventually sacrifices her life for his.

Of the immense crowd of German novelists, what can be said? They are the outcome of clever but often flashy journalism—'Ephemera, the tenth Muse.'

'Jove's housekeeper that manages his matters,
Serves out his thunderbolts, arranges everything,
The constitutional laws and liberties,
Morals and manners, the marine department,
Freedom of speech, and threepence for the juries.'

She presides even over *belles-lettres*. Max Nordau, the brilliant arraigner of 'Degeneration,' is scarcely original. Most of his ideas are derived from others, and attest the truth of Goethe's saying that 'literature only degenerates as mankind itself grows more degenerate.' There are erotics like Nansen, railway writers like Perfall—the whirlpool that Paris pours into Berlin. But there is also a breezy reaction in the many depicitors of Alpine life. In his recent 'Hinkefuss,' Wichert has given us, in a fine village romance about a persecuted cripple, a picture of the freshness of nature marred by the brutality of man. But from out the mass of awkward adaptation and hysterical perversity two works of fiction emerge. They are both written by women, and they combine pathos with humour—a rare quality in a country where Raabe was reckoned as a humorist.

'Das Tägliche Brot,' by Clara Viebig, depicts with painful accuracy the gross temptations and sordid cares of servant life in Berlin, while through it all is heard the clarion of the Salvation Army. Like most German novels,

it is too long; but it is earnest and powerful. Hauptmann would have abridged the subject had he chosen it for drama: it shares his sense of conflict and of perplexity. In 'Aus der Triumphgasse,' by Riccarda Huch, we hail a work of genius. The scene is laid in an ancient quarter of a semi-Italian city, presumably Trieste. A young man of pleasure chances on a fortune, part of which consists in these mediæval houses, possessed by ghosts both of the past and the present, and inhabited by the very poor, pagan at heart though Catholic by profession. He comes, out of curiosity, to live among them, and stays from time to time out of a new sense of duty. He becomes acquainted with all their joys and sorrows; and tragically passionate these often are. We are shown, too, the fruitless play of theoretical philanthropy upon them. The charm of style and atmosphere are indescribable. The character of Farfalla, his chief tenant, shrewd, imperious, affectionate, and yet incurably cunning, is wonderful. She is a true daughter of the soil; and the milk of 'madre Natura' runs in her veins. In many respects she reminds us of that wonderful figure of Jacquine, recently presented in Madame Tinayre's 'La Maison du Pêché.' There is, too, another striking character—a lame boy, born to early death and pain, an idealist, a musician, without knowing that he is anything but a helpless, hopeless waif; and his melody haunts the romance like a refrain.

In 'Jörn Uhl' the pastor, Frenssen, has enchanted Germany. It is in truth a modern epic, but it is incurably long. It deals with the loves, hates, and vicissitudes of the yeoman-farmer in Friesland. The drab monotony of unchanged and ceaseless labour, the weird superstitions ineradicable from the soil, the fierce rage of outward, the turbulence of inward nature, are graphically conveyed. Jörn's own character would have pleased Carlyle. He is environed by the 'Silences,' and 'Eternities'; but, truth to tell, of these eternities the inordinate length of the story is one. Not a single trait or incident is suffered to pass without some fresh legend or allusion, the one inside the other, as we see them in the Chinese puzzle-boxes. Moreover, Jörn himself is something of a 'Schlemihl.' But his relations with his world are so free and convincing, the whole atmosphere so bracing and pure, the tone so true

and original, that it stands out from the countless ruck of narratives where too often dirt strives with dullness.

Our last word shall be of Ernst von Wildenbruch. The author of 'Erasmus' Daughter' has, for some twenty years, been familiar as a writer of historical romances and patriotic plays—the very type of Hohenzollern adoration. Some three years ago he diverged from his track and gave to Germany a short and powerful masterpiece. 'Envy' ('Neid') is its name and its theme; it seems influenced by the method of Tolstoy; it is moving and spiritual; we only trust this author will continue to teach without preaching.

The contradictions of the 'Time-spirit' are disconcerting. Its very hopefulness verges on despair. It is all ebullition and emotion. It runs to seed as it runs to riot. Its passion for natural instinct and personal independence, its clamour for health, crumble into morbid and often hysterical waywardness. Its socialism wars against the higher type of nationality. Its freedom leads, as we have seen, to fatalism, its 'will' to wilfulness. Its petty cash of cleverness were well exchanged for larger and more striking coin. Its clamour for rights ignores the claim of duties. Its wider sympathies alone redeem it; and even these are constantly extravagant and neurotic. And in Germany is superadded at once the overwhelming need for expansion, and the rigid bar that militarism imposes. But it will change one day. For the supreme instinct of man is the craving for something above and beyond instinct. To realise that is true realism; and amid the problems that engross literature, 'Who is my neighbour?' stands higher than 'Who is my affinity?' Sooner or later it will be felt that the magnetic power of man is mightier than the electric swirl of nature. Man is no machine. He 'is born to adore and to obey.' It is only, perhaps, when science ceases to be narrowed in the popular mind to that fraction of it which is concentrated on material discoveries and inventions, and when people cease 'to dabble in stocks and call it progress,' that these truths will be generally re-acclaimed. With a more spiritual sense, reverence will return; and in literature, if we reflect, the decay of humour has much in common with the decay of reverence.

We have surveyed the action of the 'Time-spirit' in Germany. We have seen how little of German literature is traceable to the earlier influences of the nineteenth century, how little responds to the newly compacted nationality, how much is due to the fever for excitement, the strain of competition with other nations, the replacement of will by mood and of doubt by indifference, which an age of incessant haste and intercommunication implies. This, we may hope, will not last. The herd will cease to follow 'movements,' and will find leaders. Those leaders will find expression. The greatness of past German literature will revive. A great nation demands, and sooner or later will bring forth, great men. But neither the 'over-men' of Nietzsche nor the rebellious atoms of Sudermann are heroic. The heroes requisite must be truly national—men glad to bear the burden of their generation on their own shoulders, instead of shifting it on to those of heredity or posterity, souls who will teach Germany to realise her completeness.

'Immer strebe zum Ganzen, und kannst du selber kein Ganzes
Werden, als dienendes Glied schliess' an ein Ganzes dich an.'

This is the higher optimism; that which made the great Frederick exclaim, '*Mon devoir est mon Dieu suprême*'; that which inspired the splendid vision of Milton foreseeing the national inspiration of unshackled literature.

WALTER SICHEL.

Art. VI.—POPE LEO XIII AND HIS SUCCESSOR.*

It is but seldom that the passing of an earthly potentate calls forth so nearly unanimous a tribute of respect and esteem as that paid to the late Pope Leo XIII by the public press of this country. With a few notable exceptions, the most authoritative of our English journals appear to have vied with each other in lavishing upon the late Pope what can only be described as a flood of eulogy; and assuredly the long annals of the papacy afford no previous example of a deceased pontiff being followed to the grave by a chorus of approval such as that amidst which Leo XIII was laid to rest in his temporary tomb in the Vatican Basilica.

In the preceding number of the *Quarterly Review* we endeavoured briefly to summarise certain of the more salient features of the remarkable pontificate which has recently passed into the domain of history. We disclaimed any intention of criticising Pope Leo XIII in his sacred office as supreme head of the Latin Church, confining ourselves, so far as possible, to a brief review of his political and diplomatic action. We ventured, in the course of our survey of the policy of Leo XIII, to express the opinion that statecraft rather than statesmanship was the moving spirit of that policy.

The events immediately following the death of the late Pope do not appear to us to render necessary any modification of this view. The careful observer of public opinion will, we think, scarcely have failed to detect a certain note of exaggeration in the panegyrics on Leo XIII that appeared in the columns of most English organs at the time of his death. It is worthy of remark that the moderate journals, both Conservative and Liberal, of Catholic countries such as Austria, Spain, France, Italy, and Belgium, which might be supposed to be at least as well informed upon the political aspects of the late pontificate, by no means shared in the somewhat sentimental, and perhaps, in certain instances, not altogether genuine eulogies so freely lavished on the papal policy by their Protestant English colleagues.

* For authorities see article on Pope Leo XIII in the *Quarterly Review*, No. 385, July 1903.

We believe, now that the state of mental excitement into which the journalistic world was plunged by the death of Pope Leo XIII has subsided, that few impartial observers will refuse to attach proper weight to the suggestive events which immediately followed that occurrence. It will be recollected that, so soon as it became apparent that nothing but a miracle could bring about the Pope's recovery, one hope was earnestly expressed in every country, Catholic as well as Protestant, namely, that the choice of the Sacred College, shortly to be assembled in Conclave, might fall upon a cardinal who should be a spiritual rather than a political pope. The nations, it is now obvious, had become not a little wearied of the ceaseless political intrigues which, for five-and-twenty years, had emanated from the acute and imperious mind of the head of the Roman Church; and, even among the most zealous adherents to the temporal pretensions of the Vatican, there were not wanting many who viewed with ever-growing distrust the insatiable political ambition of the deceased pontiff. It can hardly be doubted that, had it not been for a distrust which admiration for the marvellous intellectual powers of a nonagenarian Pope alone prevented from developing into openly expressed dissatisfaction, the vote of the majority in the Conclave would have been given to Cardinal Rampolla; and it may be safely assumed that the late Secretary of State was made the scapegoat for the political indiscretions of the master whom he had so long and so loyally served.

We believe that when the history of the first Conclave of the twentieth century comes to be examined from an impartial point of view, the figure of Cardinal Rampolla will stand out as the strongest and most dignified among the chief actors in the scene. For years the ex-Secretary of State had been content faithfully to execute the commands of Pope Leo XIII, fully aware that, whenever these commands led to failure, he would be supposed by the outside world to have inspired them. We suspect that few ministers of state have borne the burden of their sovereign master's political errors more loyally or with more chivalrous devotion than Cardinal Rampolla del Tindaro. None of those who have been brought into contact with his Eminence will be likely to doubt that

he possesses the ambitions which could scarcely be lacking to so brilliant and vigorous an individuality; and few, we venture to think, will refuse to admit that, when the highest of earthly dignities appeared to be within his grasp, he met defeat *en grand seigneur*, as only strong natures can meet it.

In the first portion of this article we commented upon Pope Leo XIII's policy towards Germany and France, and pointed to the fact that comparative success in the former country had been more than counterbalanced by complete failure in the latter. It has been repeatedly asserted that the friendly attitude suddenly assumed by Leo XIII towards the French Republic was the direct result of Cardinal Rampolla's influence; and it is worthy of note that the more the failure of that policy became apparent, the greater was the insistence in the Ultramontane press that the Cardinal-Secretary of State and not the Pope was the true author of it. It is possible, however, that, were Cardinal Rampolla at liberty to speak, he could point to other influences far more weighty than his own which determined Leo XIII to do all in his power to conciliate the government of the Republic. It may be remembered that the results immediately visible of Pope Leo XIII's abrupt overtures to French republicanism were the rapid multiplication of so-called religious congregations in France; the development of a carefully organised system of clerical journalism; and a corresponding absorption of large sums of money which flowed from the pockets of the lower classes in the provinces into the coffers of the religious orders. Although the French government cannot be altogether absolved from the reproach of having in some instances sacrificed the true interests of religion and charity to the clamour of fanatical anti-clericalism, nevertheless its action as a whole has been but the inevitable and necessary consequence of the political, financial, and social abuses fostered by institutions which, in many cases, were religious in little more than name and outward profession. We believe that Leo XIII, in the course of his long pontificate, submitted to no influence in foreign policy save that of his own will; and we have the very best authority for suggesting that neither his Eminence Cardinal Rampolla nor any other individual

was ever permitted to oppose his pleasure with impunity. That the late Pope allowed himself to be swayed by certain material considerations is a fact well known to all who had opportunities of studying his character; and we do not doubt that these influences, and not the supposed anti-Italian and anti-German sentiments of Cardinal Rampolla, were chiefly responsible for more than one of his political failures. We shall, however, have occasion to refer to this subject hereafter.

The policy adopted by Pope Leo XIII towards the Austro-Hungarian monarchy was one of the most tortuous ever embarked upon by a responsible statesman. It may briefly be described, at least so far as regards Hungary, as a Slavophil policy. It is not easy to see at a first glance why the Vatican should have gone out of its way to support the national movements of the various non-German races which are included in the heterogeneous Austrian Empire. In the first place, a very large proportion of these races are outside the pale of the Roman communion; whereas the German element in the Empire is almost solid in its adherence to Roman Catholicism. Accordingly, it might have been supposed that the Vatican would have been loth to afford even partial support to any movement which might tend to weaken German, and therefore Catholic, supremacy in the Austro-Hungarian state.

Two motives seem to have dictated the apparently inconsistent policy of Pope Leo XIII. Our readers may recollect that, in the preceding portion of this review, we pointed out how, in one of his first encyclicals, Leo XIII turned towards the Eastern Churches, thus revealing an item of that mighty and far-reaching political programme which it was his dream to carry to a successful issue. Ever mindful of his scheme to reunite the two great Churches of the East and the West, and fearful of the influence possessed by the Orthodox Greek Church over the Slav races, there can be no doubt that Leo XIII hoped, by lending his countenance to Slav aspirations, to increase the influence of the Vatican and to further his ideal of bringing the Eastern Churches under the spiritual domination of the papacy. We believe, however, that this was only a secondary motive for the Austro-

Hungarian policy of Leo XIII. To understand the ultimate scope of this policy we must look beyond the Alps into Italy, and northward again to Berlin.

In furthering the revolutionary movements of the non-German elements in the Austrian Empire, Pope Leo XIII undoubtedly believed that he had found a weapon with which to assail the Triple Alliance and deal a heavy blow at United Italy. The entry of a Catholic Empire into alliance with the Italian monarchy has been, perhaps, the greatest disillusion which the Vatican has been compelled to suffer since the wresting of Rome from the temporal jurisdiction of the Popes. It would appear that Pope Leo XIII was not averse from the experiment of indirectly fomenting the internal troubles and dissensions of Austria in order that the necessity of ensuring domestic peace might ultimately compel the Austro-Hungarian government to renounce its foreign obligations. Despite every effort, however, and notwithstanding the devotion of the Imperial House to the Holy See and to the Pope individually, the failure of Leo XIII to induce the Austrian government to withdraw from the Triple Alliance was conspicuous. Austrian statesmen had the good sense to recognise that however desirable it might prove to be in the next world to have lived on good terms with the Vatican, the friendship and support of Italy were of more immediate and tangible advantage, especially with the ever present danger of a conflagration in the Balkan provinces and possible misunderstandings with Russia in consequence.

The Slavophil policy of Pope Leo XIII has been particularly apparent in the kingdom of Hungary, a large percentage of the population of which is Protestant and a considerable proportion Jewish. The interference of the Vatican in Hungarian affairs began so early as the year 1886, when civil marriages and lay education were condemned in strong terms by the Pope. In 1893 appeared the encyclical 'Constanti Hungarorum,' in which these natural rights of a free people were again denounced. The attitude towards civil marriage and divorce adopted by the Roman Catholic clergy, acting under orders from the Vatican, had led to such frequent abuses of religious liberty, and such undesirable complications in the cases of 'mixed' marriages, 11

Wekerle ministry found itself compelled to introduce Bills in the Parliament in order to impose some limit on the action of the Roman Catholic clergy and some check upon their intolerance. Leo XIII spared no effort to raise an organised obstruction to these Bills on the part of the Catholic deputies; and for some time a struggle raged, in the course of which the popularity of the Emperor-King was not a little diminished in the eyes of his Hungarian subjects by the assertions of the clerical party that his Majesty was strongly opposed to the action of the government. This struggle, strangely enough, appears to have passed almost unnoticed by the European Press. Nevertheless, the result was an absolute defeat for the Vatican. The majority of Hungarian Catholics showed themselves to be as independent as their Protestant fellow-subjects, and as little disposed to tolerate the interference of Rome with their civil and domestic liberties. The papal Nuncio, the present Cardinal Agliardi, made his position untenable by his indiscreet attitude towards the Hungarian government, and the Pope was compelled to recall him; while, so strong was the feeling against the action of the Vatican, that the minister for foreign affairs, Count Kalnoky, who was suspected of attempting to prevent the Nuncio's recall, was obliged to resign his portfolio.

The Hungarian situation is one of the many difficult problems which Leo XIII, in his passion for political aggrandisement, has left to his successor to solve or to abandon as insoluble. The *modus operandi* adopted by Leo XIII in his Hungarian policy was identical with that followed in Germany, France, Italy, and Belgium. Anti-semitism and clericalism were encouraged to combine their forces for the formation of a compact popular party which should determine the balance of power in the national Parliament, and should in time become sufficiently influential to bring about the repeal of all laws tending to liberty in religious and educational matters.

Notwithstanding the crushing defeat sustained at the commencement of his Hungarian campaign, the tactics employed by the late Pope appear to have met with more success in Hungary than in the rest of the Austrian Empire. There is reason to believe that the Ultramontane party has made considerable progress since the

days when Monsignor Agliardi was obliged to return to Rome. It appears, however, that this progress is scarcely likely to be durable, in view of the increasing strength of the Socialist groups and the indications of a return, under Count Banffy, to a policy of independence which the Socialist leaders would most probably feel it to be to the advantage of their party to support against a common enemy.

We look in vain for any tangible or lasting fruits of the policy adopted by Pope Leo XIII towards Austria-Hungary. If, as seems probable, the primary objects of that policy were to detach the empire-kingdom from the Triple Alliance, with a view to weakening the position of Italy, and to advance the prospects of reunion between the Latin and Greek communions on the terms of the Vatican, it must be admitted that such a policy has been barren of results. It has, it is true, afforded to thoughtful observers the anomalous spectacle of the head of the greatest conservative institution in the world deliberately lending his moral and social influence to encourage within a Catholic state revolutionary aspirations which, even if only partially realised, appear to tend infallibly towards the disintegration of that state and its collapse at no very distant period as one of the great European Powers.

Notwithstanding the panegyrics on the statesmanship of Pope Leo XIII which have appeared since his decease, we venture to maintain the opinion we expressed in the last number of the *Quarterly Review*, namely, that the policy of the late pontiff was almost invariably an opportunist policy; and that, while beyond question it succeeded in gaining for Vaticanism both prestige and a remarkable increase of local political influence, it is doubtful whether its victories were not in many instances obtained at a sacrifice of the true interests of Catholicism, and, we may add, of the internal peace and well-being of those countries to which it was applied.

In Austria the power of political ecclesiasticism has undoubtedly increased in a very large degree since the year 1878; but, unless we are to regard the abstention of the Emperor from returning in Rome the visit paid to him by King Victor Emmanuel in Vienna as a spiritual victory for the Roman Church, we are unable to see what advantages Catholicism has gained from the fact. Nor

as the Vatican appear to have realised more tangible benefits. The Triple Alliance has been renewed; Italy, under a stable and, if the term may be permitted, democratic and sovereign, is more prosperous than she has ever been since her unification; and there are no signs of any opposition on the part of the Orthodox churches to submit to the claims of papal supremacy, due acknowledgment of which could alone bring about the union dreamed of by Leo XIII.

In the meantime, if the Vatican has gained little or nothing by its opportunist policy, Austria suffers; as any state divided against itself must suffer. The struggle between Pan-Germanism and Pan-Slavism for supremacy in the Austrian Empire will have to be fought out. But, putting all spiritual considerations aside, it remains to be proved whether the late head of the Roman Church was playing somewhat recklessly with the peace of Europe in the near future, when, in order to punish the Austrian government for having joined the Triple Alliance, and possibly also through fear of the attraction which Orthodoxy might exercise over Catholic Slavs should the Vatican encourage their revolutionary movements, he embarked on his Slavophil policy. There is probably no statesman in Europe who could say with any certainty what even the immediate future of the Austrian Empire may be. It must, however, be apparent to all impartial observers of European politics that the action of the Vatican during the pontificate of Leo XIII has been largely responsible for the ever-increasing weakness of the one great European power which has retained its conservative principles and Catholic traditions and allegiance intact. We are not prepared to say that Leo XIII could have suppressed the internal conflicts which threaten to disintegrate the Austro-Hungarian Empire; but we affirm without hesitation that discouragement on the part of the Catholic clergy would have kept these conflicts in check for many years.

The short-sighted policy of harassing Austria in every action of her dominions during the past decade has, as the world now knows, met with retaliation from the imperial government in an unforeseen but none the less efficacious manner. Although no veto was formally declared by Austria against the election of Cardinal Rampolla to the papal throne, it was officially stated in

the Conclave by Cardinal Puzyna that such an election would not be pleasing to the Austro-Hungarian government, and that it would be regarded by the Emperor as an unfriendly act. The unfortunate ex-Secretary of State had, as usual, to pay for the political blunders of his sovereign. He contented himself with entering a dignified protest against the implied interference with the liberty of the Sacred College in its choice of a supreme pontiff, adding, we believe, with some cynicism, that he was proud to be the object of the interference in question. There can, we think, be but little doubt that, but for the profound personal regard which the Emperor Francis Joseph entertained for Leo XIII, the Austrian government would not have waited for the death of the Pope to administer to the Vatican a rebuff which would have been more severely felt than any other, and that the Emperor would have found himself obliged to visit Rome as the guest and ally of the King of Italy.

The attitude of the late Pope towards the kingdom of Italy has occupied the attention of many writers during the last few years. We confess that recent endeavours by authoritative English journals to represent this attitude as conciliatory have caused us some astonishment; but certainly not more so than they have caused in Italy itself. We are aware that conciliation is an elastic principle, which commits those who make themselves a party to it to as much or as little as circumstances may suggest. In the case of the differences existing between the Vatican and the Italian government, a very moderate quantity of official conciliation has for many years past suggested itself as being the most satisfactory basis for both parties to work upon, and will in all probability continue so to suggest itself for many years to come.

On the election of Cardinal Pecci to the vacant throne of Pius IX, many Italian politicians of moderate liberal tendencies hoped and believed that an era of reconciliation with the Vatican had dawned for their country. The Bishop of Perugia, while strenuously defending the rights of the Vatican in his Umbrian diocese, had shown on more than one occasion that he was prepared to work together with Italian official authorities, among whom he possessed not a few personal friends; and, indeed, he owed his

election to the chair of St Peter in some measure to the fact that he was regarded by the less intransigent party in the Sacred College as a candidate who, as Pope, would safeguard the temporal interests of the Vatican and at the same time smooth away much of the bitter feeling hitherto existing between the ecclesiastical and the civil powers in Rome, and in Italy generally.

Among those who shared this belief in the new pontiff's conciliatory inclinations, certainly the most authoritative was the compiler of the famous Law of Guarantees, Ruggiero Bonghi. Catholic by conviction, Ruggiero Bonghi was, at the same time, devoted heart and soul to the cause of his country; and he and Signor de Cesare may be quoted as being indubitably the most brilliant and clear-minded writers on the vexed and complicated question of the relative rights of Church and State in Italy. A series of able articles from Signor Bonghi's pen dealing with this subject appeared in the 'Nuova Antologia,' commencing so long ago as 1870 and continuing at intervals up to 1895, the closing year of his life. Writing in the issue of the 'Nuova Antologia' of March 15, 1878, a few days after the coronation of Pope Leo XIII, Signor Bonghi explained his reasons for believing that a period of peace and goodwill between Church and State may be about to begin under the successor to Pius IX. His observations on the subject, from the point of view of the modern Italian Catholic, are so trenchant in their argument, so concise and brilliant in their expression and language, that we prefer to give the following pregnant paragraph in its original form:—

'Quanto all' Italia' (he writes) 'il mio desiderio è, per vero dire, uno solo. Il regno d'Italia non ha nessun bisogno per vivere che il Pontefice lo riconosca. Pretendere ch'egli lo faccia ed insieme rinunzi al vecchio diritto della sovranità sua con esplicita dichiarazione sarebbe vano, e ora e poi. È un diritto di cui il tempo sperderà la memoria, come il tempo l'aveva fatto. Basta che nell'animo del Pontefice entri una convinzione molto semplice e razionale: questa, cioè, che il Regno è una forma di Stato in cui la generalità del popolo italiano acconsente, e che ha tutti gli elementi, se non per durare eterna, almeno per durare quanto dura ogni cosa umana più stabile.

'Se questa persuasione così naturale si fa strada, la conse-

guenza sarà una sola. I Cattolici, che finora per autorità del Pontefice sono rimasti fuori della vita politica italiana, e il clero vi prenderanno parte. I dissensi persisteranno: ma saranno dissensi tra cittadini persuasi di dovere e di volere vivere dentro uno Stato, non dissensi fra cittadini dei quali alcuni vogliono lo Stato che esiste, altri sono creduti pronti e disposti a dilacerarlo e a distruggerlo.'

Signor Bonghi, in the same article from which the above extract is taken, proceeds to give his reasons why, in his opinion, much may be hoped for from the newly crowned pontiff who, as Bishop of Perugia, had shown symptoms of being animated by more friendly if not more patriotic feelings towards the new Italy than those entertained by Pius IX. It is instructive to note how, in his subsequent writings, Ruggiero Bonghi gradually loses his belief in the conciliatory tendencies of Leo XIII; how disillusion follows disillusion, until he is compelled sorrowfully to admit, in an article published not many months before his death, that the policy and attitude of Leo towards his country had been one of ceaseless and bitter hostility.

We have seen it urged in more than one leading English journal that, in the course of the twenty-five years during which Leo XIII ruled in the Vatican, the *modus vivendi* between Church and State in Italy became greatly facilitated; and this more harmonious state of things has been attributed to the presumed liberal-minded and conciliatory disposition of Leo XIII himself. It is undoubtedly true that the so-called Roman question no longer divides the whole of Italy into hostile camps, as it did when Gioacchino Pecci ascended the pontifical throne. But a generation has passed away since the troops of United Italy entered Rome and the temporal power of the Popes fell. 'Il tempo è galantuomo'; and time, not policy, has been the great conciliator between the Italian government and the Vatican, as Ruggiero Bonghi foresaw must be the case.

For all practical purposes the *status quo* between the civil and the ecclesiastical power possesses advantages which each is well aware that it could ill afford to dispense with. In the mind of the educated Italian citizen, Ultramontanism and Anti-clericalism are terms which have lost their former significance. Civil dissensions

here are, and must always be, in any nation which embraces provinces differing so widely in customs, dialects, and characteristics as do those of Italy. But, as Signor Bonghi aptly declares, 'the Italian citizen is convinced that it is his duty and his pleasure to exist within a state'; and the determination of the vast majority is that the form of government of that state should be constitutional monarchy.

The limited space at our disposal obliges us strictly to confine ourselves to discussing the political and social attitude of Pope Leo XIII towards the kingdom of Italy; and the reverse side of the picture can be but briefly touched upon in these pages. If any proof were wanting of the strict and honourable adherence of the Italian state and people to the obligations towards the Vatican undertaken by Italy in accordance with the Law of Guarantees,* the recent events which have occurred in Rome should supply it. The attitude of the government and of the Roman populace during the period immediately preceding and following the death of Leo XIII have commanded admiration and respect from the whole world. In the eyes of United Italy it was the head of Christendom who was lying on his death-bed, whose sovereign prerogatives she had undertaken to safeguard and protect, not the enemy within her gates who, during his long pontificate, had never ceased to attempt to weaken and humiliate her. And yet, three years previously, when the King of Italy fell at the hands of an assassin and the country was plunged into mourning, no word of sympathy was spoken by Leo XIII; no message of consolation came from the Vatican. Instead of an expression of Christian charity, or even of condemnation of the savage crime, there appeared the famous or, we should rather say, infamous *communiqué* in the official column of the Vatican organ, 'L'Osservatore Romano,' and the heartless affront to the widowed Queen prohibiting any use of the prayer she had composed in the first hours of her sorrow—a

* The Law of Guarantees (1871) secured the Pope in the enjoyment of the rights and prerogatives of sovereignty, gave him free use of the Vatican and Lateran palaces, with special postal privileges and a large annual dotation, and guaranteed to him freedom in the exercise of his spiritual ministry, surrendering the right of nominating bishops. (See Bolton King, 'History of Italian Unity,' II, 380-81.)

prayer which had already received the official approbation of one of the most saintly bishops of the Roman Church. We may turn, however, from such petty, though none the less significant, examples of the late Pope's sentiments towards Italy and the House of Savoy to his political action with regard to the Italian kingdom both within and beyond its frontiers.

From the very commencement of his pontificate, Leo XIII permitted no doubt to exist as to the attitude he intended to assume towards the Italian government. He never ceased to denounce that government as usurpatory; and each successive scheme for reconciliation between Church and State in Italy proceeding from liberal-minded ecclesiastics such as Fathers Tosti and Curci, Monsignor Bonomelli, the Bishop of Cremona, and others, was inexorably condemned by him. The famous formula of his predecessor, Pius IX, 'nè eletti, nè elettori,' which made it impossible for an Italian subject to be at the same time a useful citizen and a good Catholic from the Vatican's point of view, was upheld and emphasised by Pope Leo XIII. A letter addressed by him to Cardinal Nina, who was appointed Secretary of State immediately after the papal coronation, was practically a declaration of irreconcilable hostility towards United Italy, although couched in less violent language than that which had characterised similar utterances on the part of Pius IX. The party within the Church which had hailed the election of the Bishop of Perugia to the papal throne as that of a harbinger of internal peace and of conciliation with the monarchy, to the lasting advantage of both Church and State, was speedily reduced to silence by the first encyclical of the new pontiff, published on the Easter day following his enthronement. Moderate Italians of all shades of political opinion, who, Catholic at heart, yet dreamed of the realisation of Cavour's '*libera chiesa in libero stato*,' found themselves face to face with an antagonist less noisy, perhaps, than Pius IX, but certainly not less uncompromising.

Every liberal measure for which Italy had been striving for thirty years before the election of Leo XIII to the papal throne was in turn condemned by the pontiff whom it has been the fashion to regard as conciliatory and liberal-minded in his policy; every theory considered

by modern society to be beneficial to its progress and development was combated and denounced by him as contrary to the divine will. Liberty of worship, of thought, of education; freedom of the Press; the right of the people to elect their representatives in a national parliament—all these things were in their turn the object of condemnation.

Of all the hostile measures adopted by the late Pope against the Italian state, we believe that the only one which has had any directly injurious effect was the renewal and continuance of the prohibition of Catholics from voting at political elections. At the present moment the public mind in Italy is not a little exercised as to the possibilities of the 'Non Expedit' being, if not altogether withdrawn, at least greatly modified. It is generally, and probably not untruly, believed that the action of the Vatican in forbidding Catholics to vote at parliamentary elections was prompted by the desire to render impossible any assembly which should be completely representative of national political feeling, and thereby to create a position of ever-increasing embarrassment for each succeeding government, to whatever party this government might belong. We have no hesitation in saying that such was the primary aim of Pius IX and his advisers, who placed little credence in the observation of King Victor Emmanuel on entering Rome—'ci siamo, e ci resteremo.' By degrees, however, an attitude assumed, it may reasonably be suspected, as a tentative measure, has become a very serious factor in the social life of the Italian state, and one which must occupy the attention of every thoughtful Italian, with whatever political or religious party his sympathies may be. We would suggest, moreover, that, indirectly, the position created by the continuance of the 'Non Expedit' policy of the Vatican must compel the attention of political and social thinkers outside Italy, inasmuch as the days when Italy was merely a geographical expression are long gone by.

We have said that the 'Non Expedit' was primarily intended to create difficulties and embarrassments for the Italian government. The gradual but sure consolidation of the new order of things in Italy, however, assuredly did not escape the observation of the acute successor to

Pius IX; and, in the meantime, the natural march of events has widened the aspirations of clericalism, formerly only bent upon bringing about a return to the *status quo ante*—an illusion now shared by none save fanatics in Italy, and, strange to say, by certain influential members of the Roman Catholic communion in this country. The clerical party in Italy has gained not less, and probably more, from thirty years of settled and united government than its nominal opponents. It numbers in its ranks a considerable proportion both of the aristocracy and the upper *bourgeoisie*—men, in fact, who are as much interested as their anti-clerical neighbours in preventing any revolutionary programme from being brought into practical operation. It can scarcely be denied that were the official programme of the clerical party to be carried into effect in Italy nothing short of a revolution could be the result. As a matter of fact, that party may be said to live on the government which, on paper, it regards as the creature of free-thought, freemasonry, and all the freedoms dreaded by priests from the beginning of time. The sons of families belonging to the middle classes, and often the fathers themselves of those families, are, as a rule, employés in one capacity or another of the state, and depend upon the government for their daily bread.

It is unnecessary to advert to the attempts made at different times by the Italian government to find some mode of compromise with the Vatican without surrendering those rights which the will of the vast majority of the nation had confided to its care by the plebiscite of 1870. The proposed cession of the so-called Leonine city to the civil jurisdiction of the Pope, together with a strip of territory reaching to the sea-coast, has never, we believe, owing to the obvious difficulties and inconveniences its adoption would entail upon both governments, been seriously considered by either party. The clerical party, indeed, maintains an ambiguous reserve as to what terms would be accepted by the Vatican; and in that reserve lies much of its strength. It may be described as an unknown quantity remaining outside the active political orbit, the effects of whose sudden entry into the political life of the country could not be gauged with any accuracy.

It is obvious that, were the 'Non Expedit' to be

drawn, a clerical group would immediately be added to the number of those which have already done much to weaken each successive ministry, and have by no means contributed to the dignity of the Italian Chamber or to its popularity with the country. The means at the disposal of such a group, and, if we are to judge from the methods pursued by the clerical elements in other continental parliaments, the tactics it would probably pursue, would speedily raise it to be an important factor at Montecitorio. It is scarcely conceivable that such a group should exist within the Italian Parliament and yet pretend to ignore the periodical denunciations on the part of the Pope of Italian institutions, and the claims of the papacy to a temporal jurisdiction which could not be satisfied without causing revolution and civil war, not in Rome alone, but throughout the Italian peninsula and Sicily. Any clerical group sent to Montecitorio by a clerical vote must infallibly become a revolutionary party—unless, indeed, the Vatican were to withdraw all claims to temporal jurisdiction over Rome; and such a party could not fail to be a source of embarrassment, not only to the Vatican, but also to itself.

It has often been pointed out that Leo XIII was guilty of inconsistency when he ordered the French Catholics to support the Republic as long as that form of government should be accepted by France; and his attitude towards the Italian monarchy has been quoted as a proof of this inconsistency. It is apt to be forgotten, however, that Leo XIII demanded of the French Catholics that they should support the civil power, whatever temporary form that power might, by the will of the majority, assume; and that they were urged to distinguish between the constitutional form of government and the leaders and parties by which that government was carried on. They were directed to be loyal to the constitution; but at the same time they were ordered so to unite and consolidate their political vote that it should be in their power to bring into office only men who should govern in accordance with Catholic spirit and tradition. That Pope Leo XIII maintained and upheld the 'Non Expedit' in Italy is, in our opinion, a proof of his political consistency. Had he withdrawn it he would have stultified his political action both in France and in Germany

by creating a revolutionary party within a Catholic state; he would have alienated from the clerical party in Italy the sympathies of a large proportion of its tacit supporters, the security of whose temporal affairs depends upon the internal peace and settled government of the country; and he would, moreover, have increased the dreaded influence of the Socialists by still further weakening the hands of the great constitutional parties in the Italian Parliament.

It is premature to attempt to foretell what may be the attitude adopted by Pope Pius X towards this complicated question. It was regarded by his immediate predecessor from a purely political point of view. It is possible that the present pontiff may look at it in a less mundane way, and in one more befitting his position as spiritual pastor of his Italian flock. We confess, however, that we are unable to believe that either Pius X or any succeeding Pope will find himself able finally to renounce all pretensions to temporal sovereignty while the conditions of society remain in their present state. A withdrawal of the 'Non Expedit' in Italy would, in the opinion of many Italians belonging both to clerical and constitutional parties, with whom we have had the privilege of discussing the subject, be a grave political and social blunder, unless accompanied by a renunciation on the part of the Church of claims which it has taken long centuries to consolidate, and the abandonment of which can only be accomplished by the slow and sure progress of future years.

There is, however, as we have already hinted, another aspect to this question. While the political situation created by the forced abstention from the polls of all Italians possessing the franchise who place their theoretical duty to the Church before their practical duty to their country is of decided advantage to the Vatican, the Italian government is, as Signor Bonghi affirms in his article from which we have already quoted, in too secure and logical a position to make its official recognition or non-recognition by the Vatican a matter of any great moment. Both Vatican and Quirinal, therefore, are not unwilling to allow matters to remain as they are. Notwithstanding the diatribes appearing in the journals of the respective governments, a mutual understanding exists on all matters of practical importance; and the

communication between them is far more constant and, we may add, more amicable than is generally supposed to be the case.

We have yet, however, to consider the effect of ecclesiastical prohibition of Catholics from voting at the political elections on the nation at large; and it is to the Italian people we must look, and not to the rival governments seated in Rome, in order to realise the cynical indifference of Vaticanism towards any other consideration than political expediency. It was this motive that prompted the late Pope Leo XIII deliberately to refuse to some millions of Italian Catholics the right of voting at parliamentary elections. A new generation has been born and arrived at manhood during his long pontificate—a generation which, we may observe, is not anti-clerical, or anti-Christian, but frankly and good-humouredly indifferent to any form of dogmatic religion; and therefore, *per contra*, to any form of anti-clericalism or atheism. It can scarcely have escaped the observation of the Vatican that this spirit of indifference is rapidly spreading, even among the least educated classes in Italy; nor that in Italy, as in other continental countries, Catholicism as a spiritual force, is steadily losing its hold upon the masses.

There can be little doubt that, had the action of the Vatican not tended deliberately to exclude all Catholic influence from the parliamentary electorate, much of the indifferentism, so remarkable to any foreign observer who enjoys opportunities of being brought into contact with the middle and lower Italian classes, would not exist.

Pope Leo XIII has taught the modern Italian that, if he would be considered a 'good' Catholic in the eyes of the Church, he must take no part in the forming of his country's future; and it may reasonably be supposed that, in reaffirming and maintaining the prohibition issued by Pius IX, he must have chosen to sacrifice the spiritual needs of his Italian children rather than weaken the political position secured to the Vatican by the 'Non Expedit.' It was frequently stated in the columns of clerical newspapers and reviews during the lifetime of the late Pope that he was only waiting for a favourable moment to withdraw the 'Non Expedit,' and to throw

the whole weight of the Catholic vote into the arena of Italian politics. We imagine, however, that Leo XIII and his advisers were perfectly well aware that, beyond the introduction into the Italian Chamber of an unruly and possibly compromising group, little would be gained by such a step; while much might be lost by revealing to the world that the indifferentism to which we have alluded had considerably diminished the pretended strength of Catholicism as a political influence in the country.

There is, moreover, a financial side to the question which must not be lost sight of. The important part played by finance in the late pontificate will probably never be known save to a very few. It is, however, we believe, an open secret that intense dissatisfaction exists in certain official quarters with the whole financial condition of the Vatican, and with the way in which vast sums have been squandered during recent years in unprofitable speculations, and in advancing capital to impoverished Roman nobles belonging to the Vatican party on securities possessing little value beyond that of the paper upon which they were inscribed. The difficulty, or rather the impossibility, of obtaining any trustworthy information as to the financial system pursued by the administrators of the papal treasury has been the subject of protest on the part of more than one prominent cardinal not belonging to the Curia. The heavy losses for which Monsignor Folchi was made the scapegoat some years ago, and the more recent disappearance of a large sum of money from safes in the papal apartment of which the Pope himself was said to keep the keys, created a feeling of distrust which has by no means subsided. It is evident that where princes of the Church are unable to obtain satisfactory information, the outside world can have little facility for forming anything but untrustworthy surmises. We believe, however, that Leo XIII was his own Chancellor of the Exchequer; and his severity towards Monsignor Folchi was considered by many of those in a position to judge, to be another instance of his readiness to allow others to suffer for his own mistakes.

It must be remembered that the legend of the 'Pri of the Vatican' has been of great pecuniary value.

the early Middle Ages no pontificate has witnessed so perpetual a flow of pilgrims bearing gifts in money and kind to the Vicar of Christ as that which has just closed. Nor can we wonder, in view of the grotesque misrepresentations of the position of the sovereign pontiff which perpetually appear in clerical journals, and which form the subject of moving discourses from the pulpits in country districts and in the poorer quarters of great towns, that this should be the case. As the withdrawal of the 'Non Expedit' would of necessity signify recognition on the part of the Vatican of the Italian constitution and of the national Parliament seated in the Italian capital, it is not easy to understand how the fiction of persecution and lack of independence could logically be maintained by the clerical party, should its members be allowed to go to the polls.

There can be little doubt that Pope Leo XIII, like many a lesser man, was keenly alive to the advantages accompanying the possession of money. If we are to believe those who were personally acquainted with its members, the generation of the Pecci family, of which Gioacchino Pecci was the last survivor, was not conspicuous for its liberality; and several instances might be recounted to show that Leo XIII was by no means addicted to acts of generosity, even towards those who might reasonably be supposed to have some claims upon his purse. There are many who believe Leo XIII to have been more influenced by pecuniary considerations, both in his French and in his Italian policy, than is generally supposed; and there can be no doubt that, while in France his policy chiefly aimed at cajoling the government into tolerating the political and commercial abuses practised by certain of the so-called religious congregations in return for Catholic support of the Republic, in Italy his ceaseless opposition to any open conciliation with the monarchy was not a little prompted by the consciousness that conciliation must infallibly lead to a grave diminution, if not a total cessation, of the contributions from all parts of the world in aid of the persecuted and imprisoned head of the Church.

We are not aware that there is anything in the political relations of the late Pope with the United

Kingdom calling for special attention in these pages, except his action in Ireland, and his decision, most unfortunately wrung from him against his better judgment, as to the validity of orders in the Anglican Church.

Towards Irish disaffection Leo XIII may be said to have assumed an attitude diametrically opposed to that which he displayed towards the Slav national movement in Austria-Hungary. His letters to the Irish bishops, at a period when matters in Ireland were drifting into a position in which serious collision with the government seemed to be inevitable, contained earnest exhortations to respect for, and co-operation with, the British authorities, and reiterated the firm belief of the writer in British equity and generosity. When these measures failed, Leo XIII despatched the late Cardinal, at that time Monsignore, Persico to Ireland, with instructions to examine the political and social situation and to report directly to the Pope the result of his examination.

Cardinal Persico's mission, as he often subsequently informed us, was a task by no means easy of fulfilment. The result of his report on the Irish Nationalist organisations was an unequivocal condemnation of the methods of violence and sedition by which those organisations sought at that period to attain their ends; and, as is well known, the Pope's disapproval and recommendations were alike received in a spirit anything but submissive or obedient by the agitators, both clerical and lay. It may be observed that there was no ground for a political *arrière-pensée* in the mind of Leo XIII to influence his action in Ireland, such as those which undoubtedly influenced his policy towards the disaffected races in the Austrian Empire. The goodwill of the British government towards Catholicism might be acquired without risk of interfering with the political aims of Vaticanism; and the Pope cherished hopes that official diplomatic relations with England might spring from his action.

Into the question of the papal decision as to the validity of Anglican orders, it hardly comes within the scope of this review to enter. We have been assured on very high authority that Pope Leo XIII was from the first disinclined to reopen the controversy on the subject, and still more so to pronounce a definite opinion upon a question though brought to his notice by the represe-

party within the Anglican Church, had not been raised by any official or authoritative section of that communion. We have been further assured that Leo XIII was personally of the same favourable opinion as to the probable validity of the orders of the English Church as was held by one of the most learned and unprejudiced members of the commission appointed by him to enquire into the subject. Other counsels, however, prevailed in the end. The late Cardinal-Archbishop of Westminster once more afforded a proof of his complete ignorance as to the character and sentiments of the vast majority of his compatriots by using all his influence to secure a decision of invalidity, under the impression that a general secession of beneficed clergy from the English Church would be the immediate result. The story of this fiasco is of too recent a date to need repetition here; but it must be confessed that seldom in the course of its history has the Vatican been misled into making so false a step as when it took official cognisance of a request emanating from an unofficial body of Anglican Churchmen. But, as we have already pointed out, Cardinal Vaughan and the English Roman Catholic bishops were alone responsible for this egregious blunder, which practically had no other result than to demonstrate in an unmistakable manner the profound indifference of the immense majority of the English clergy and laity to the opinions of the Vatican on such subjects.

There are many other points in the world-embracing activity of Pope Leo XIII upon which inevitable restrictions of space forbid us to touch; and upon some of these, such as his attitude towards the so-called Americanism in the Catholic Church in the United States, we refrain from commenting, inasmuch as they belong to the spiritual rather than to the purely political category of his pontifical actions. Whether the ceaseless energy displayed by the late Pope in the field of European politics has been productive of any lasting benefit to the great spiritual body of which he was the head, or whether he has only succeeded in temporarily increasing the strength and influence of a political clericalism which has little enough of the spirit of Christ in its constitution, time alone can show. If we are to judge by the universal expressed at the election of Cardinal Sarto to

be his successor, we must conclude that the world was weary of the constant interference of the Vatican in its political affairs, and that the policy of Leo XIII was not regarded as successful even in professedly Catholic countries.

Before concluding our review of the remarkable pontificate of Pope Leo XIII, we would briefly glance at the heritage which he has left to his successor in St Peter's chair.

In Italy the official situation between Church and State remains the same as it was in 1878, when Cardinal Pecci ascended the papal throne; nor is it likely that it will be modified to any material extent by Pope Pius X. Austria, by her action in the recent Conclave, has manifested in no ambiguous way her dissatisfaction with the policy adopted by the late Pope within her dominions, and her fear lest it should be continued by his successor. It may be considered as unlikely that the anxiety recently displayed by the Emperor William to propitiate the Holy See has for its ultimate object any other than that which must be apparent to all who are conversant with the relative positions of the political parties in the Reichstag, and the necessities in which his Majesty finds himself placed with regard to them. That these necessities might at any time disappear, and the aspect of affairs change within the German Empire, is probably as well understood in the Vatican as it is in Berlin. In France Pius X has a tangled skein to unravel; and in Belgium the *volte-face* of Leo XIII from Socialism has lost to the Vatican much of its former influence. In Russia diplomatic relations with the Holy See were resumed during the latter years of the late pontificate at a sacrifice of local Roman Catholic interests which a Pope who is regarded as a pastor rather than as a politician might well hesitate to increase.

Pope Leo XIII has left the papacy officially at peace with every country save Italy; but it may be doubted whether this peace be durable. A large number of thinking Catholics of every nation have regarded with not a little uneasiness the materialisation, if such a term be permissible, of Roman Catholicism under his guiding influence. The organisation of a militant party and a

militant press in every state, ever ready to take advantage of the internal and external embarrassments of that state in order to further the political and social aims of Vaticanism, cannot be said to be favourable to the peace and welfare of any country in which it prosecutes its labours. It is but necessary to glance at the internal conditions of France, of Germany, of Austria-Hungary, of Italy, in order to learn an object-lesson from the action of a political party carrying on its campaign in the name of Catholicism. It is but necessary to subscribe to certain clerical journals widely circulated in those countries, in order to realise to what extent superstition has been employed as the handmaid to political and social agitation during the pontificate of Leo XIII. As we observed in the first portion of this review, the late Pope was acute enough indirectly to utilise some of the very elements of unrest in modern society which he condemned alike on religious and on social grounds. The liberty and licence of the Press, to take but one example, formed the subject on more than one occasion of his denunciation; and yet no occupant of St Peter's chair ever relied so much on the public Press as Leo XIII; nor, without his encouragement and support, more or less directly accorded, could politico-clerical journalism have attained such proportions or commanded such influence as has been the case in the last twenty-five years.

The vote of the Sacred College has fallen upon a cardinal who, to quote the expression of the eminent Italian writer on the position of the Vatican, Signor de Cesare, may be regarded in some sense as a possible 'Papa di ripiego.' That the Patriarch of Venice was chosen to be the successor to Leo XIII may reasonably be taken to denote that the personal influence of the late pontiff, admiration for his intellectual activity, and veneration for his age and character, were insufficient to stifle, even in the Sacred College itself, a growing distrust of his political restlessness, or to allay fears lest the keys of St Peter might again be delivered into the hands of a pope who should be more politician than pastor.

We do not believe the protest on the part of Austria against the possible election of Cardinal Rampolla to have carried the weight with the Conclave which has been ascribed to it in some quarters. It must be re-

membered that the veto, or, as it is more officially termed, the *esclusiva*, was denounced both by Gregory XVI and by Pius IX as an unwarrantable interference with the liberty of the Sacred College in exercising its highest and most responsible privilege; and that, moreover, any plausible motive for thus turning into a political farce the solemn pretensions of a Conclave was swept away when the power of electing a candidate to the papal throne was taken out of the hands of the Roman clergy and populace and confided solely to the Cardinalate. There can be little doubt that the Sacred College would not to-day tolerate the formal insistence, on the part of any of the three Powers which once exercised the right of veto, to revive a practice so derogatory to its dignity and supernatural claims. At the same time, it is more than probable that Cardinal Puzyna's inspired observation, at a moment when the voting of the Conclave appeared to be tending in favour of the minister who was generally regarded as responsible for much of the dead Pope's foreign policy, must have deepened the already strong conviction of the dangers which might result should that policy be continued.

We have seen it stated that Pope Pius X will be a 'liberal' pope. Similar statements, we need hardly remind our readers, were also made concerning Pius IX and Leo XIII; and it is scarcely necessary to point out that such a combination is, and must be, impossible. It is conceivable, and even likely, that laments over the loss of territorial sovereignty and misleading assertions as to the position of the Holy See will be heard less frequently from Pius X than from his immediate predecessor. His present Holiness preserved a significant silence on the subject when replying to a telegram of congratulation recently sent to him by the German Catholic Congress in which hopes were expressed that the temporal power might be restored to him. Pope Pius X may feel that silence on this question, while implying no consent towards the new order of things, is preferable to, and more dignified than, violent statements which are both untrue and illogical. But it must not be forgotten that, as Bishop of Mantua and as Patriarch of Venice, the present Pope showed, both in his pastorals and in his episcopal action, a sacerdotal intolerance of liberty of

thought and conscience scarcely compatible with constitutional or liberal tendencies. The 'liberal' Catholic movement has been denounced by him in terms as unmeasured as any employed by Pope Leo XIII.

The first encyclicals of Pius X will be awaited with curiosity and anxiety by all those who have realised that in the last twenty-five years the influence of the Vatican has become a factor in European politics which cannot be ignored. The world at large may be indifferent as to whether the successor to Leo XIII prove himself to be reactionary or liberal in his attitude towards the struggle for spiritual and intellectual freedom which, notwithstanding all assertions to the contrary, is being carried on as keenly, though perhaps less openly, in the Roman communion as in other Christian bodies. Those, however, who have followed with any attention European social and political history during the last two decades will be deeply interested in observing the uses to which Pope Pius X will put the political legacy left him by his predecessor. There are many who believe that, at perhaps no very distant period, the militant clerical elements which Leo XIII succeeded in welding into a weapon for the defence of the material needs of the Church will be found to be weakening its spiritual influence, and to be a source of future danger and embarrassment in the fight waged by Roman Catholicism for supremacy over the mind and the conscience of mankind.

Art. VII.—THE REIGN OF THE ENGINEER.

1. *Education and Empire*. By the Right Hon. R. B. Haldane, K.C., M.P. London: Murray, 1902.
2. *National Education. Essays towards a Constructive Policy*. Edited by Laurie Magnus, M.A. London: Murray, 1901.
3. *Report of the Special Sub-committee of the London County Council Technical Education Board on the application of Science to Industry*. July 15, 1902.
4. *Annual Reports of the Technical Education Board of the London County Council*. 1901-1902.
5. *The Training of Engineers in the United States*. Professor W. E. Dalby. London: Institution of Naval Architects, 1903.
6. *On the Influence of Brain-power on History*. An address delivered before the British Association at Southport, Sept. 9, 1903, by Sir Norman Lockyer, K.C.B., F.R.S., President. London: Macmillan, 1903.

ALTHOUGH a somewhat restricted meaning is generally given to the word engineer, yet, broadly speaking, and in contradistinction to those who are engaged in extending the boundaries of scientific knowledge, all who apply science to practical uses may be termed engineers. Modern society would be impossible without this class of workers; but their value has yet to be fully appreciated. Many of the evils which debase civilisation would be removed and there would be far more happiness, progress would be far more rapid, the general standard of comfort would be far higher, if we could but be persuaded to recognise the value of the engineer and allow him a greater degree of freedom and larger opportunities. Some few of those who are in touch with the world see that such is the case;* and the Admiralty has recently set a striking

* For instance, in discussing naval training before the Royal United Service Institution in 1900, Mr J. R. Thursfield rightly insisted that 'the problem is not to be solved by rule of thumb, by tinkering here and there, at a routine still saturated at every point with the tradition of masts and sails and their discipline. The rule of thumb has had its day. The command of the world's forces, of the forces of nature and those of society alike, belongs henceforth to those who understand them best and know how to direct them most skilfully, who have best learnt how to transfer power of knowledge into the power of action.'

ample in this direction. The scheme formulated a few months ago for the training of naval officers—which is to make them all engineers—should indeed not only instruct public opinion as to the manner in which the requirements of a modern navy must be met but should also focus attention on the wider problem which the navy offers; it should promote due recognition of the fact that the nation at large stands in need of training which will enable it to understand and cope with modern requirements, a recognition far too long delayed for civility. Unfortunately academic tradition hampers progress in every direction; we make no real attempt to resist ourselves of its influence and at most tinker here and there.

Mr Haldane, who has done so much, of late years, to bring the subject before the public, has rightly associated education with empire. In order to maintain our empire, our educational system must at least be on a level with those of other nations; it should and might well be in advance. As Mr Haldane points out:—

To-day, at the beginning of the twentieth century, we as a nation have to face the problem of preserving our great commercial position and with it the great empire which the great men of past generations have won and handed down to us.

That empire it is our duty to hold as a sacred trust and to pass on in such a fashion that those who come after may be proud of us, as we are proud of the forefathers who did their duty before our time. The duty which we have to discharge requires an effort. That effort must assume the form neither of swaggering along the High Street of the world nor of sitting down with folded hands on a dust-heap. It is rather to be sought in clear views and activity of the kind that is at once unobtrusive and unobtrusive. Around us is surging up a world of new competition. If we are to hold the ground which our predecessors won before the days of that competition, we shall require above all things enlightened views, and, not least, enlightened views about our commerce and enlightened views about the common constitution which unites us with our colonies and dependencies.' (Preface, p. vii.)

Unfortunately, clear views are not easily formed; what is worse, if there be not unwillingness to co-operate on the part of those who might contribute to their formation in the public mind, there is the very greatest

difficulty in securing a proper consideration of the complex problems confronting us. Great Britain, as Mr Haldane says (p. 7),

'must continue to increase her commercial output; for it is the foundation on which rest her financial resources, her fleet, her hold on her colonies and dependencies . . . she must not only maintain the volume of her trade, but increase it, as the demand for expenditure goes on increasing.'

This is undoubtedly the case. As our continued existence as an empire depends on our navy, and we must increase our navy to keep pace with other nations, it is obvious that the outlay will be very much greater in future years than it is now. But where is the money to come from? British coal and iron are fast diminishing; and we have few other raw materials worth mentioning, except brains. But the manufacture of brains into a highly finished and efficient product is an industry in which we take no pains to excel and of which there is no organisation, although of all industries in which we can engage, it is certainly the most important.

When Watt perfected the steam engine, he not only made it possible to raise coal economically but he started an industrial revolution which has now spread over the civilised world. The merchant is as much affected as the manufacturer. Economists are clear on this point.

'The struggle of the future must inevitably be between a number of great nations, more or less equally well equipped, carrying on production by the same general methods, and each trying to strengthen its industrial and commercial position by the adoption of the most highly developed machinery and of all the methods suggested by scientific research, policy, or experience. Under these conditions it is no longer possible for the individual merchant or for small groups of merchants to acquaint themselves, by personal experience alone, with more than a fractional part of the causes which affect the business in which they are engaged. The spread of the modern industrial system has brought with it the modern State, with its millions of consumers, its vast area, its innumerable activities, its complicated code of industrial and commercial law. At the same time the revolution in the means of transport and communication has or is tending to destroy, local markets, and has

even all the business of the world. Events in the most distant countries, industrial and commercial movements at first sight unrelated to the concerns of the individual merchant, now exert a direct and immediate influence upon his interests.' ('National Education,' p. 184.)

So writes Professor Hewins in discussing commercial education in connexion with university training. Professor Marshall, in a recent pamphlet advocating the importance of economics as a subject of university study, eloquent to the same effect, painting a disquieting picture which deserves the gravest consideration:—

'In the first half of the nineteenth century we could boast that ten of our countrymen could do as much in almost any branch of industry as twenty foreigners, because they were better fed and equipped with better appliances. But, as the century wore on, the shackles of political despotism were loosened on the Continent; and when 1871 had seen the close of the wars in western Europe, there grew up a generation of workers who turned their increasing command over nature to account in providing the two sources of energy—better food and better education. A great part of our working population was already fairly well fed; and we turned our growing wealth to less good account. Our education has improved slowly; and our physical energy, though perhaps on the whole as great as ever, is certainly less relatively to that of other northern nations than it was even half a century ago, while there has perhaps been some decline in our willingness to exert ourselves. We are no longer at the high premium at which we were for those operations in ironworks, etc. which require exceptional powers of endurance; and in manual skill we have been nearly overtaken by several nations who were far behind us. Our great store of wealth has given us an advantage, and it is increasing as fast as ever. But, after deducting land, it is even now less than ten years' income; and we should quickly be passed by rivals still some way behind us if their productive energy were a little greater than our own and their mode of living a little more sparing. Thirty years ago it was expected that the beginning of this century would see the white population of the British Empire greater than that of the German; but this hope has been disappointed. If similar changes continue for long and go much further, our surplus of revenue over expenditure, available for civil and military use, will be less than that of

and celebrated geologist, Dr Buckland, had opportunities of disseminating his views on the importance of chemistry to mankind. The tour was a personally conducted one, like Cook's tours in the present day; the conductor and interpreter of the party, in fact, was a young man called Lyon Playfair, who took care that the effects of the tour should be felt in all the chief centres of Great Britain.

'The immediate effect of Liebig's tour was to make chemistry a popular science, and to induce colleges to open laboratories for teaching it. The School of Mines was opened in Jermyn Street, with—for the time—an excellent laboratory, which was always filled with students; still, its purposes were chiefly limited to the professional objects of the college. University College and King's College gave much attention to laboratory teaching. The popular wave of 1842-43 did not soon expend its force; and in 1845 the Royal College of Chemistry arose. I have mentioned these facts to show that the time had come to open a special college of chemistry. It could not have been created sooner than it was, because the demand would have been too limited. . . . If the College of Chemistry were as successful as I claim it to be, you may ask—why did it disappear?*' It had no endowments, and depended to some extent on popular subscriptions. These were easy to obtain when chemistry had the temporary popularity which I described. Every landowner then thought that agricultural chemistry was to be his salvation. [The fact is] Liebig's book was not a muck manual, and did not produce the expected results.'

But not only was chemistry made popular in England by Liebig; his writings also gave the first impetus to agricultural research in this country. His early views on the influence of manures on the growth of plants were, at the outset, not only challenged but successfully challenged by a man whose name now ranks, in the opinion of scientific agriculturists the world over, with that of Liebig—the late Sir John Lawes. The experiments made at Rothamsted were the first to bring out the special value of nitrogenous manures to cereal crops, which Liebig had overlooked. Lawes was also led by his

* It disappeared only as a private institution. It was taken over by government and attached to the Royal School of Mines; it is now included in the Royal School of Science and will soon be accommodated in a palace "South Kensington—whether to arise as a phoenix from the ashes of the college, as Lord Playfair hoped, the future will show.

experiments to attach great value to phosphatic manures for root-crops and became in consequence a manufacturer of superphosphate, thereby establishing an industry which has since assumed colossal proportions.

If we remember that at a later date the basic process for the manufacture of steel was conceived and successfully worked out in this country by Thomas and Gilchrist and others, and that the slag produced in this process has proved to be of value as a phosphatic manure, especially in Germany, where the process is now worked on a very large scale, we have here a striking illustration of the development of discoveries and important industries primarily in this country rather than in Germany.

But the beginning made by us under the inspiration of Liebig's genius in this case also has met with little public support. The experiments instituted by Sir J. Lawes to test Liebig's views, about sixty years ago, afterwards systematically carried on by him in conjunction with the late Sir H. Gilbert, and still continued at Rothamsted under the Lawes Agricultural Trust, are the most celebrated of their kind in the world. The example set by Lawes has been followed on the Continent and in America, where many agricultural experiment stations have been established and have received state aid. In England the state contributes practically nothing to such work. Rothamsted long remained in magnificent isolation—a pattern eagerly followed by the outside world but unregarded at home. The efforts made of late years to repair the neglect are altogether disproportionate to our requirements: we have done almost nothing towards training up a race of competent agricultural engineers. In the case of agriculture, therefore, it is clearly public indifference, not the lack of scientific initiative and example, nor that of scientific workers, that is at the root of our difficulties. But why is our public indifferent?

Mr Haldane, in speaking of the close contact between industrial and academic life in Germany—which he clearly recognises as the secret of German success—points to the stock illustration, the loss of the coal-tar industry. This loss, he tells us, has happened

‘because in Germany the manufacture has been fostered by research in the university laboratories and by careful teaching in the technical schools, with the result that great producing

institutions, such as the Badische Anilinfabrik, have an endless supply of directors and workmen trained in a fashion which we have not the means to imitate' (p. 17).

Again:

'No wonder that Berlin has been the theatre of marvellous conquests by science of the secrets of nature. It was, to mention a single instance, by patient use of the means placed by the State at his disposal in these laboratories that one of the best known of modern chemists, the late Professor Hofmann, developed so enormously the theory of the aniline colours and their production from coal-tar that this industry has passed from British into German hands' (p. 22).

The statement here made by Mr Haldane is repeated in the following passage in the Report of the Sub-committee of the Technical Education Board:—

'Different industries have been affected by different causes. Professors Ramsay and Thorpe and Mr Tyrer stated that the primary cause of the loss of the coal-tar colour industry was the loss of Hofmann. If Hofmann could have been induced to remain in England he would have collected round him a band of trained investigators by whom the industry would have been developed as fully as it has been in Germany. Dr Perkin attributed the stagnation of the industry to the scarcity in England of highly-trained chemists' (p. 5).

The Professor Hofmann mentioned in these extracts was one of Liebig's early pupils, the first professor at the College of Chemistry already referred to; he left us in 1864. The conclusions drawn both by Mr Haldane and by the Technical Education Board, as to the cause of the decay of the coal-tar colour industry in this country, require, however, to be modified in essential particulars.

As a matter of fact, the first aniline colour, mauveine, was discovered by W. H. Perkin, an Englishman, when a lad of eighteen, in 1856; and he shortly afterwards undertook its manufacture. Perkin, it is true, had been trained at the College of Chemistry by Hofmann, who had stirred up in him that love of research which is his distinguishing characteristic; but it can scarcely be doubted that the quality was innate, as it has appeared in his sons, two of whom are now fellows of the Royal Society and distinguished workers in the field in which the father has dis-

played such extraordinary ability. But the discovery of the colouring matter was entirely Perkin's own: it was a consequence of experiments made at his own inspiration; and the work was carried out in his own small private laboratory at home in the evenings and in the vacation.

The next act in the colour drama was played in France, where, three years after Perkin's discovery, rosaniline—the parent member of one great branch of the coal-tar colour tribe—first saw the light. The manufacture of this dye-stuff, which soon overshadowed its predecessor, was brought to perfection in this country by Nicholson (of the firm of Simpson, Maule and Nicholson), another of Hofmann's pupils. It was at this stage that Hofmann's influence really came in. He attached the very greatest importance to pure materials and had imbued Nicholson with his spirit; consequently the latter produced dye-stuffs on the manufacturing scale almost if not quite equal in quality to those which it was customary to make on the small scale in the laboratory. The example thus set in England had an abiding effect on the world; and, to the present day, colour works are nothing more or less than laboratories on a large scale. Hofmann's chief service to the industry, however, lay in the attention which he paid to the investigation of colouring matters; but his work in this field was mainly carried out before he left England, not in Germany, as Mr Haldane implies; the industry had ceased to develop here, if it was not already declining, before he left. Probably he saw what was happening and knew how unfavourable circumstances were to the industry—how entirely it was beyond his power to bring about a better state of affairs; hence his decision to leave the country which had become so much a home to him.

The transfer of the industry into German hands had taken place silently and independently of Hofmann. Manufacturers here had done little to keep in touch with their industry; in fact they had relied too much on Hofmann to do their laboratory work for them. They were satisfied to go on making the dye-stuffs they originally made. Having long held command of the market and amassed large fortunes, they did not see the need of new inventions; they therefore kept no adequate scientific staff

their employment. The Germans, on the other hand, displayed the foresight and organising power, the patience and thoroughness which are characteristic of them; realising that the industry could be developed, they provided well equipped laboratories within their factories, and secured the most capable men they could find to work in them.

In Germany, a general burst of activity set in soon after the Franco-Prussian war, in this as in other industries; but the impetus came in a measure from England. In the year 1876, Williams, Thomas and Dower of Brentford put on the market certain azo-dyes which had been made in their works by Dr O. N. Witt, now one of the professors of chemistry at Charlottenburg. Shortly afterwards dyes of the same class were introduced by the celebrated Baden Company at the instigation of Dr Caro. In both cases, however, the inspiration came from Dr Griess, chemist to Messrs Allsopp, of Burton-on-Trent, the discoverer of the diazo-compounds. Moreover, Dr Caro, Griess's personal friend, gained his practical experience as chemist to Roberts, Dale and Company, in Manchester. It is an open secret that Griess would have taken service with the successors of Simpson, Maule and Nicholson, had they been willing to give him an adequate salary; that Professor Dewar, who now enjoys a distinguished reputation on account of his extraordinary originality and skill as a manipulator, was equally ready to join them; and that Caro would not have left England had he seen any prospect in remaining. English manufacturers simply gave away their chances. The field of the azo-dyes proved to be a most fruitful one. It was explored in every direction in the laboratories of the German works; and hundreds of patents were taken out in consequence. We had thrown away our chance of competing on anything like equal terms against such wisely directed efforts. But the boom did not set in until long after Hofmann left us. If our manufacturers had given the slightest encouragement to chemists, if they had been willing to employ them and to pay them properly, genius would have been attracted to the work. Our failure was due to the fact that our manufacturers, although business men, so-called, knew nothing of science and had no sympathy with it. The case on behalf of Germany, on the other

hand, cannot be better put than in the words used by Dr Witt in reporting to his government as German commissioner at the Chicago Exhibition in 1893 :—

‘What appears to me to be of far greater importance to German chemical industry than its predominant appearance at the Columbian World’s Show is the fact, which finds expression in the German exhibits alone, that industry and science stand on the footing of deepest mutual appreciation, one ever influencing the other. By affording proof that this is truly the case, Germany has given an indisputable guarantee of the vitality of its chemical industries.’

Almost every line of the Report of the Technical Education Board affords proof that the appreciation of science by manufacturers, here referred to as operative in Germany, has been non-existent in England. The statement made by Professor Dewar to the Sub-committee, that ‘there is no doubt that this coal-tar colour industry could have been maintained here had manufacturers adopted the same principles as in Germany and had written off, say 10,000*l.* a year for the purpose of research work,’ undoubtedly expresses the opinion of those who have studied the problem in all its bearings.

How shall we account for the difference between ourselves and Germany? Why are manufacturers there appreciative of science? Why had Liebig so abiding and extensive an influence in his own country, so limited an influence here? His great work consisted in starting and developing a new industry—that of experimental scientific research; probably no other single man has done so much to promote the industry of brain development. The example he set at Göttingen spread to all the German universities. But he was successful because the seed fell on fruitful soil. The ground had been prepared more particularly by Wilhelm von Humboldt, who, when Prussian Minister of Education in 1810–12, established a state examination for all schoolmasters and developed the school-leaving examination (*abiturientenexamen*). In this country, be it remarked, the registration of teachers has only just been arranged for and is not in any way compulsory; we have no school-leaving examination. Liebig appealed to an educated and teachable nation—to a nation in which the universities were in touch with the people.

willing to listen to and learn from experts and believing in organisation; moreover, to a nation enjoying no excess of prosperity. Not so here. But it will be said that his influence was felt here—that experimental scientific research has been carried on all over the country and at the universities. Yes, but sporadically, not systematically, as in Germany; by amateurs rather than by professionals, and from a different point of view. The German universities have systematically trained their students in research work; graduation has involved for all students the production of a thesis giving evidence of original enquiry. The German universities have long sought to teach their students how knowledge is acquired and how to extend the boundaries of knowledge. Our universities have made no such demands; graduation in this country has only involved proof that certain knowledge has been acquired; research, if carried on at all, has hitherto been a post-graduate exercise. The result is that the German public know what research is and that the British public do not; that Germany has gradually trained up an army of competent scientific workers, whilst we have allowed but a few volunteers to equip themselves here and there. It has not been a question of the mere existence of schools; both nations have had the schools; and we have shown that ours can be as effective as the German; it is a question of the use made of the schools. Our break-down is traceable therefore to the attitude adopted at our universities; and unless we can change this we shall make little progress.

But it is not only the universities that have been lacking. The German manufacturers have helped themselves to an extraordinary degree by establishing schools of research—true technical schools—within their works. And the great demand for competent workers has had its effect upon the universities; demand has created supply; the professors have been able to count upon placing their pupils; and consequently students have been encouraged to become qualified scientific workers. Here the average university product has never appealed to the manufacturer; and one reason is that, as stated above, it has not been prepared with a view to his service. It is a striking fact that in Germany progress has been greatest in the industry most closely affected by Liebig's labours—in the

field of organic chemistry, which affords extraordinary scope for the highest flights of scientific imagination. Industries of a more settled character, giving less scope for expansion, have benefited at a much later stage, although the example set in applying science to industry in the colour works has gradually spread to all branches of manufacture in Germany.

But we must not overrate the effects produced by disregard of science: other powerful influences, perhaps, however, traceable to the same origin, are at work. According to the Report of the Technical Education Board 'the glass industry has suffered from the inability of manufacturers to appreciate the value of science, from want of touch with scientific institutions, and especially from the want of an institution similar to the Physical Institute at Charlottenburg (Reichsanstalt). The recently established National Physical Laboratory, will, it is hoped, now fulfil this want.'

This statement of the causes at work retarding the industry referred to overlooks the fact that, apart from the difficulties arising from the attitude of its trade union, lack of enterprise has much to do with its backward condition. Hitherto we have manufactured only soft glass, i.e. bottle and window glass and lead glass; hard glass, such as is used for chemical operations, for which there is now a very large and rapidly growing demand, is all imported from abroad. At any moment its manufacture might have been introduced into England: in Germany the manufacture is in no way dependent on the existence of the Reichsanstalt; and its absence here has certainly not been due to the want of a similar institution. The main cause of our abstention is probably to be found in the peculiar unwillingness which English manufacturers have long displayed to undertake work except on a large scale. The German has always been willing to meet the wishes of almost any customer, however small. He is now reaping the advantage; things which have had small beginnings have frequently proved to have great ends. The fact remains that the material which perhaps is the most important of all others to the scientific worker—hard glass—is not made here; and this may not be without significance as an illustration of our general disregard of scientific method.

As regards the electrical industry, there is something to be said in excuse of our comparative backwardness. The cause that pushed us to the front in the matter of oceanography failed us here. Having felt the need of communicating with the world outside, we set about accomplishing this; but we were fairly well provided with it by the gas companies; and, as the public had invested their money freely in such enterprises, pecuniary considerations hindered the development of electric lighting.

In America by far the simplest way of lighting towns not previously provided with a gas service—of which there were very many—was to introduce electricity; and electric traction was also easily introduced into towns having wide streets not congested with traffic as ours are, especially as there was no prejudice against high speeds and the attendant risk to life. Much can be said where the doctrine of the greatest good of the greatest number really prevails. In Switzerland, again, the adaptability of water-power to the generation of electricity naturally led to its adoption at an early stage. Still, notwithstanding the slowness with which electrical appliances have been introduced here, English workers have done their full share towards perfecting them. The late Dr Hopkinson, to mention only one name, was in the very front rank of contemporary electricians. Being deeply persuaded of the value of science to industry, the Germans have naturally provided well-equipped schools for teaching electricity; but it is doubtful whether, after all they have done in this way, their electricians are in advance of ours. There is too much tendency in these countries to worship equipment and the mere number of appliances; the quality of the article turned out is not sufficiently taken into consideration.

There cannot be the least doubt, however, that many important industries have failed or are failing in this country because—to use the words of the Report of the Technical Education Board—‘of the lack of scientific training of the manufacturers themselves and their consequent inability to recognise the importance of scientific assistance.’ But we must be careful to put the right interpretation on the term scientific training. It is not to be interpreted as meaning that the leaders of industry should be scientific experts but rather that they should be suffi-

ciently acquainted with scientific principles and methods to be aware of the value of science in industry. As Professor Flemming, one of the witnesses before the Subcommittee, said:—

'The successful captain of industry is not a man with an intimate knowledge of the facts or laws of chemistry or electricity, but a man with that right commercial instinct, good judgment, prevision, and, above all things, a knowledge and power of appreciating men and putting the right man in the right place. . . . I think, therefore, that the view which should be pressed forward is that the *leaders* required in our scientific industries are not primarily scientific specialists, or what are commonly called scientific men, but men with business experience, having, however, a keen appreciation of the nature of the scientific problems to be solved in keeping ahead in the struggle for commercial supremacy. Men of this stamp will call for, and will obtain, the assistance of purely scientific investigators in solving commercial problems. . . . What the British manufacturer really lacks is want (*sic*) of common-sense and business acumen; as a rule he has great faith in the power of advertisements but little in the utility of scientific assistance. In my opinion the backward state of some of our electrical industries is due to the fact that their leaders and owners have not sufficient belief in the advantages to be gained from bringing expert scientific assistance to bear on the improvement of their processes. They are content to go along in old grooves, and think the expenditure required for scientific assistance a useless extravagance' (p. 16).

We are thus brought back to consider the problem from the point of view of the economist. Primarily, it is the so-called man of business who is out of his depth in our country at the present day; and, until he is made aware of his narrowness and led to respect the engineer, it will be impossible for industry and science to stand on 'a footing of deepest mutual appreciation, one ever influencing the other.' If this be a necessary condition of success—and there scarcely can be a doubt that it is—it is imperative that some action should be taken, similar to that of the Admiralty, affecting the nation as a whole, not the navy only.

Our defective system of general and secondary education, including university training, is now almost universally held to be the primary cause of our failure. As

ards the manufacture of intelligence, we are obviously in much the same position as in regard to the manufacture of dyes; we have, so to speak, let both industries into decay. It will not be easy to recover our position: the task to be undertaken is a very heavy one, as our elastic factories need to be organised afresh and worked on in them with a more carefully selected staff on a scale and with appliances adequate to meet modern requirements. The passing of the Education Bill of 1902 will make it possible to co-ordinate the various branches of educational work—a step of great importance; but, unless care be taken, the schools will continue to apply pedantic and discredited methods. The men who will have control of education, however sympathetic, have little or no expert knowledge of the subject. School Boards have proved to demonstration that education may suffer while theoretically it is being improved. They have done much to popularise education: under their auspices liberal provision has been made of commodious and well-ventilated buildings; but the opinion is widely held that the training given under their direction is, to a large extent, unpractical and ill adapted to bringing out good citizens and effective workers. Until the schools are properly officered by men and women with a clear understanding of the requirements, living in the present and looking towards the future, there can be little improvement. Teachers are to the school and therefore to the nation what officers are to the ship and the navy: there should be a public aim and policy in national education. The fundamental proposition in both cases should be that complete preparation must be given for the work to be done. The sailor is taught to manoeuvre and to fight his ship, although fighting is for him only an occasional matter. The nation has to fight, not only occasionally but always, for its daily existence; and yet there is no proper drill for the purpose; its officers are not consciously trained to drill it; the elements of the drill are not yet laid down and accepted.

The fault rests with the central authority rather than with the School Boards. The central authority has failed, or, if it has not misled, the schools. But it in turn has become the victim of the universities and of the unpractical

methods these have adopted. How different the German attitude! The Germans admittedly owe their success to their universities. As already pointed out, one guiding principle affects the German universities and distinguishes them from ours: throughout their career their students are taught to look forward, to aim at extending the boundaries of knowledge. This scientific spirit is now implanted in the nation; and the man of commerce can in consequence appreciate the scientific worker and values his services. Until we adopt a similar policy, until we trust the teacher and make education a matter of deepest concern to the State, there can be little progress; unless we realise that examinations such as are now popular among us spell ruin, that they in every way encourage a wrong attitude towards learning, there can be no true teaching; for true teaching is possible only where there is full freedom and where the interest of the learner is excited.

In the Report of the Sub-committee of the Technical Education Board, much is said that is both interesting and important with reference to the training to be given in the secondary schools and at the university. The Sub-committee refer with just pride to the influence the Board has had in improving the character and efficiency of the scientific training given in the London secondary schools. The Report of the Board for 1901-1902, in which the work done since 1893 is summarised, is full of interest from this point of view, as it shows how much of importance has been accomplished by the Board in furtherance of technical education. It is to be hoped that, in the near future, the Board will be able, in conjunction with the new educational authority, to carry out the improvements it foreshadows; and that practical scientific studies will then receive their full and due share of attention in all London schools, not merely in the interest of those who will subsequently pursue similar higher studies, but of the community at large, in order that all branches of commerce and industry may stand on that footing with science of 'mutual deepest appreciation' which the times imperatively demand.

In discussing the need for the further development of advanced technology in London, the Technical Education Board is dealing with a very difficult question. Here again

some misapprehension appears to prevail. The Technical High School at Charlottenburg (Berlin) is spoken of as though it was something altogether special. Mr Haldane makes particular reference to it; Mr Sidney Webb, writing on the University of London in the 'Nineteenth Century' for June 1902, tells us that what is wanted is, to put it briefly, a British Charlottenburg; and Lord Rosebery has recently appeared as the advocate of a similar view. It is easy for well-disposed advisers like Mr Webb to offer a big building as a solution of our difficulties; but it may be doubted whether we should be much better off if we had one; at all events, the case should be very carefully worked up by those who are real judges of the requirements before any final step is taken. Let us for once act so as to get rid of the reproach that we are a nation of amateurs. Let us be careful not to make—as in the case of the army reforms of a past generation—a mere blind and unintelligent copy of institutions successful elsewhere but possibly not suited to ourselves.

It does not seem to be understood that, in so far as its work is different from that of the university, the Berlin High School is merely a great engineering school in which all the students of the ordinary engineering subjects in Berlin are collected together. There are more of these students in Berlin than there are in London; and subjects, such as architecture, which, to our discredit, are not thoroughly taught here, have much attention paid to them in Berlin. Naval architecture is a specially favoured subject. In London, engineering, as ordinarily understood, and electrical engineering are taught during the day in four distinct colleges, and in a still larger number of colleges in the evening; and, what is more, the teaching in these subjects is of a far more practical character than that given at Charlottenburg.

The problem we have to solve is this—shall these various engineering colleges continue to exert their separate and unorganised activities, or shall there be some reorganisation so as to bring about the co-ordination of the provision for the highest grades of education which the Sub-committee of the Technical Education Board speak of as the greatest need of London at the present time? There can be no doubt that the latter is the only course to pursue if we are to follow true scientific methods.

To give one or at most two professors and a few assistants charge of any one of the great branches of study at the present day is simply farcical. The result of this starving process is that the English professor is a kind of maid-of-all-work; and the teaching of any subject in its higher branches is in consequence conducted with the greatest difficulty. Research work can only be done effectively when attention can be concentrated upon it; it cannot be done in odd moments by distracted minds.

The problem is one which concerns not only London but the country at large. After long doing little or nothing for technical education, we are establishing schools all over the country which in too many cases are mere copies the one of the other. It would be far better if more local colour were given to such colleges, if subjects of first-rate importance were provided for, in as complete a manner as possible, in a limited number of the most suitable localities. The argument applies as well to universities as to colleges.

The amount of talent at our disposal for teaching any particular subject is but limited; and a few schools, each containing a sufficient number of first-rate men supervising and directing the work of a well trained junior staff, would be far better than a large number of schools in charge of second-rate men with a body of poorly paid, comparatively inefficient, and overworked assistants. Although it is undoubtedly to the convenience of students to have colleges widely distributed—and in the case of evening students almost indispensable—the gain is in no way sufficient to compensate for the consequent necessary loss of efficiency.

In London, to take the case of electrical engineering as an example, it would be far better to amalgamate the existing colleges into one or, at the most, two; and even in the latter case the two should be organised specially to take up different main branches of the subject. Civil and mechanical engineering, in like manner, would benefit greatly if the several main branches into which the subject is divisible were centralised in separate fully equipped schools. Chemistry, physics, and other branches both of physical and of biological science requiring separate treatment would profit equally, if centralised. Not only would students of any given subject, who are now

distributed in various colleges, have the advantage of the advice of a number of men, each specially qualified in some particular branch of the subject; they would also be brought into association with a far larger number of other students and would gain much from intercourse with colleagues some of whom would have interests allied to, while others would have interests different from, their own.

But there are deeper problems underlying engineering education which must be solved if we wish to make it really efficient. It is not only a question of providing buildings and equipment; questions of method are of paramount importance and need far more attention than they have received hitherto. When mechanical engineering became a subject of collegiate instruction, and practical work was made a part of the course, this took the form of workshop instruction. Machines such as were in use in the engineer's shop were introduced; and students learnt to use these much as they would have done had they been working as apprentices; in other words, the workshop was introduced into and, in fact, became the laboratory. In addition, arrangements were made for testing the strength of materials and for engine and boiler trials. The principles of the profession were taught by means of lectures and at the drawing-board. Although trained in this way to be an exact worker, the engineer can scarcely be said to have been sufficiently trained to be a thoughtful and observant scientific worker; the tendency has been to lead him to follow precedent rather than to be critical and develop new ideas; he has enjoyed few, if any, of the opportunities that the student of physical science has of becoming acquainted with methods of research. The tendency to theorise has been almost repressed; in fact it has been somewhat the boast of the engineer that he has been severely practical. We are beginning to see, now that theory is playing so great a part in practice, that the British engineer, to maintain his place, must have a far more complete command of theory than heretofore; that his mental attitude must be a very different one in future. He must not only aim at being constructive: in order that he may be constructive, in order that he may appreciate the requirements of practice and be able to formulate his wants, he must cultivate a seeing eye, an analytic

habit of mind. As a student, therefore, he must be continually practised in solving problems. If this point of view be accepted, the method of instruction must undergo radical changes. Instead of merely using machines, the meaning of every part, of every operation, must be carefully worked out. Work such as the mere mechanic does, although valuable in its way, must occupy an altogether subordinate place; it must not usurp the place of work which is truly experimental.

Another great want among engineers is that mathematics should be taught usefully: not by academic methods but in such manner that a serviceable knowledge of the subject may be acquired. There can be little doubt that this will be accomplished only when the experimental work done in the laboratory is intimately linked with the mathematical teaching. So long as the subjects are separately taught by teachers having no common aim, there will be little progress; and engineers will continue to feel that the less they have to do with mathematics the better. However much time they are forced to give to the study of the subject at college, they will, after leaving, rapidly put aside as useless nearly all they have learnt, and will degenerate into mere users of formulae, because the true value and the true use of mathematics will not have been brought home to them.

If views such as these prevail, a very different equipment must be introduced into our engineering colleges, in order that students may be in a position to engage constantly in engineering research. The erecting shop, which plays so important a part in engineering works, will have its equivalent in the college, so that, whenever necessary, new arrangements of apparatus or new machines may be fitted up which are appropriate to the investigation in hand at the moment. The engineering department of the magnificent new Municipal Technical School in Manchester may be referred to as a warning against the danger of merely following existing precedents in establishing such schools. This school is equipped with every possible machine, the wealth of appliances being simply overwhelming; indeed, so much is this the case, that there is not sufficient room left in which students can work. The mistake is all the greater because students who could take advantage of such

ces are not at present forthcoming—and are not likely to be so for years to come—in numbers sufficient to justify such an expenditure. Meanwhile the machinery provided will probably become antiquated. The engineer, to be successful in the future, must not be trained under such conditions but must be brought up to think for himself and to help himself in every possible way on every possible occasion. And this argument is applicable to every branch of technical education. Moreover, we are prepared in this country to work on such lines. However conservative most of the present leaders may be, there is a very strong progressive undercurrent among the younger men. The introduction of technical education is meant here what it has not yet meant elsewhere—the introduction of novel methods which are in opposition to the academic methods of the old schools; and nothing short of a revolution is taking place. This is affecting our technical educational work. In every branch of technical instruction principles are being taught, not factually but more and more through their applications; the student is being trained to dig out the principles underlying operations; and theory and practice are fast becoming inseparable companions.

The training of mechanical engineers has attracted attention of late, having been much discussed in connexion with the important report made for Mr Yarrow by Professor Dalby on the methods adopted in the United States. But the discussion has turned almost entirely on the question whether and to what extent training in works should be associated with that given in the college; the fact that the college training needs to be modified in essential particulars has not been dwelt upon. Much may be said in favour of a 'sandwich system'; the difficulty is to decide what shall be the character of the sandwich. Some would prefer that half the year should be spent in college, half in works; others that a year, say, should be spent in the one and a year in the other. The problem is clearly one which will be best solved by experiment. Should it be decided that some part of the time shall be spent in works, there will at once be an opportunity of reconsidering the character of the college course and of introducing improvements which will make it more effective as a training in scientific method.

and as preparation for work in the world; in any case, it is important that this consideration should be more fully borne in mind than it has been in the past. Moreover, it will also be necessary to consider whether technical education shall be allowed entirely to mask the general education of the prospective engineer; whether it be not all-important that he should have some literary training and some acquaintance with biological science.

Since this article was in type Sir Norman Lockyer has made a powerful appeal to the public, which his scientific colleagues will all desire to support in principle. But probably most will feel that for some time to come we shall do well to develope and improve existing universities rather than add to the number, and that, in the first place, we need to consider and formulate anew the tactics of education and to enforce the general adoption of a system in harmony with the times: there will be little remunerative outlay of fresh funds until this be done. Sir Norman Lockyer's address should do much to promote the necessary revision.

From whatever point of view we regard our position, it is clear that we have much leeway to make up; but it is the nation at large that needs training, not any one section of it. Unless a proper foundation be laid it is impossible to build a sound superstructure; the greater part of the training given by our technical schools at the present day is ineffective because of the insufficient preparation given in the secondary schools; both must be improved if either is to do its work in a satisfactory manner. This year is the centenary of Liebig's birth. Much has been written of his work and of its value, but nowhere has sufficient stress been laid on the influence he exercised in making experimental research an integral factor of university and industrial life; this, we think, is the crowning service he rendered to his country. But even in Germany classical tradition has held the schools in its bonds. Liebig's influence has not yet reached the German schools. Scientific ideals, therefore, still prevail only as an upper current in Germany; and the dominance of militarism must tend to delay their spread. Herein lies our opportunity.

HENRY E. ARMSTRONG.

Art. VIII.—MACEDONIA AND THE POWERS.

1. *Sir A. Henry Layard, G.C.B., D.C.L. Autobiography and Letters.* Edited by the Hon. William N. Bruce; with a chapter on his parliamentary career by the Right Hon. Sir Arthur Otway. Two vols. London: Murray, 1903.
2. *The Life of Midhat Pasha.* By his son, Ali Haydar Midhat Bey. London: Murray, 1903.
3. *Further Correspondence respecting the Affairs of South-Eastern Europe.* Presented to both Houses of Parliament by command of his Majesty. March and April, 1903. (Cd. 1467 and Cd. 1532.)

THERE is always a peculiar fascination in the story of a man's life when told by himself. The interest of the story is particularly engrossing if the hero happens to be an individual whose deeds and character were already widely known to the world. The autobiography before us affords a good example of the kind of pleasure that can only be derived from a happy combination of those seemingly contradictory sources—notoriety and novelty. Sir Henry Layard's name has long been familiar to us; the fruits of his manifold activity in the fields of archæology, diplomacy, and art have long been public property; and yet the present volumes offer much that will be new even to the most diligent reader of 'Nineveh and its Remains,' 'Early Adventures in Persia, Babylonia, and Susiana,' and other works by the same gifted pen. The chapters dealing with the author's life at Constantinople during the brilliant epoch of Sir Stratford Canning's embassy in that capital, and his personal relations with the great ambassador, possess special interest at this moment when the hoary Eastern Question seems on the point of once more attracting the world's attention to the City of the Sultans. In these chapters the student will find the beginning of many of the threads that make up this Penelope's web of incessant intrigue and suffering; and, as in these records of sixty years ago he discovers much that sounds like an echo of the newspapers and Blue-books of to-day, he will realise more vividly than ever the continuity of history. The East still is the unchanging East; and of all parts of the East none has changed less than Macedonia.

In 1843, as in 1903, the Christian population of that luckless province complained of the Turkish governor's rule as 'arbitrary and oppressive.' Then, as now,

'brigandage prevailed, and the country in general was insecure in consequence of the political agitation which had already commenced amongst the Christian populations of Roumelia, mainly caused by the intrigues of Russian agents.'

Sir Henry continues :

'One of the objects of my mission was to enquire into the movement which was alleged to be in progress amongst the Bulgarians, and the means by which it was brought about. Secret societies were known to exist, which had for their object to excite an insurrection against the Turkish Government, and which were directed and supported by secret Committees in Russia and by Russian agents. There had already been more than one attempt at rebellion, which had been suppressed by the Turkish troops. However, at that time, the Bulgarians formed but a small minority of the Christian population of Macedonia and of Salonica, its capital, and being of the Greek faith were included by the Turkish authorities amongst the Greeks.' (Vol. ii, p. 24.)

Here we have a partial summary of the situation which confronts the statesmen of Europe at the present hour. The 'movement,' whose birth Sir Henry chronicles, is the infant which has since grown to the gigantic dimensions of the Macedonian agitation. This movement, originated by the political intrigue of 'Committees in Russia'—no longer secret—and fostered by 'arbitrary and oppressive government,' has gradually succeeded in bringing under its influence, by fair means and foul, a large portion of the Christian inhabitants 'but a small minority' of whom were at that time known as Bulgarian. The steps by which this result has been attained, and the various phases of the policy in which the movement originated, have already (April 1903) formed the subject of a sketch in this Review. Further light on the progress of the agitation and its sources, internal as well as external, is thrown by the recently published 'Life of Midhat Pasha,' an able book which brings the record of Turkey's troubles down to the year 1881, and from that point of view may be regarded as a sequel and a supplement to Sir Henry's

'Autobiography.' Here we shall endeavour to follow the story in its latest developments.

For the last few years the approach of spring has been invariably accompanied by attempts at insurrection on the part of the Bulgarian population of Macedonia, assisted by bands of invaders from Bulgaria, under the leadership of officers of the Bulgarian army. These attempts, though generally ending in failure, have, year after year, grown more persistent in their recurrence and more extensive in their scope. This fact alone would suffice to prove that they were not the outcome of isolated and spontaneous action on the part of the distressed peasantry, but the results of a well-matured plan, the object of which has consistently been to force Europe to interest itself in the fate of Macedonia, and to bestow upon its inhabitants an independence which they could not achieve by their own efforts.

In pursuance of this end there has gradually been established in Macedonia a secret administration with far-reaching ramifications—an administration as powerful as the government and more dreaded, owing to the mystery of its proceedings and the irresponsible character of its agents. In the parts of the province inhabited by a homogeneous Bulgarian peasantry, the movement was from the first received with comparative favour; but in the far larger districts occupied by a mixed or by a non-Bulgarian population, it has always met with opposition, which necessitates frequent recourse to murder and intimidation. The Committee's organs have been industrious in preaching to all Macedonians the gospel of freedom and brotherhood. Nay, they have even attempted to secure the support, or at all events the neutrality, of the Turks themselves through circulars addressed to the Turkish notables, in which the insurrection is described as having for its sole object to obtain a more humane administration, by which both Mohammedans and Christians will profit alike.

It is needless to say that the movement never had the slightest chance of meeting with any sympathy, or even toleration, on the part of the Mohammedans, who see in it, naturally, nothing but a conspiracy against their own privileges. But there is no *a priori* reason why it should

not have been welcomed by the other Christians who, in common with the Bulgarians, have suffered for five centuries from the effects of the worst rule that has ever brought shame on the name of government. As a matter of fact, so long as the agents of the Macedonia Committee confined themselves to such declarations, and so long as their actions were not too flagrantly at variance with their professions, they were readily seconded by those simple villagers who, having no distinct national aspirations of their own, hailed the Bulgarian agents as the apostles of emancipation, especially when the promises of future prosperity were accompanied with the 'removal' of local oppressors, such as tyrannical town and rural guards—the secular scourges of the country districts. But some three years ago the Committee, actuated partly by the desire to profit by the humiliation of Greece and the diminution of her prestige in Macedonia, partly by the conviction that the time had come to reaping the fruits of their labour, assumed an attitude far removed from conciliatory, and adopted tactics which lost it the goodwill of many sympathisers.

It began a truceless war of extermination against a Patriarchist party, which includes all the Greek monks of the Wallachs, and a large portion of the Bulgarian-speaking peasants who, no matter what their origin is, persist in regarding themselves as Greek, and thanks to their staunch adherence to the Greek cause have earned the undying hatred of their Exarchist neighbours and the appellation of Greco-manias. To the Committee's bands would invade a village on some pretext, surround the church and, at the point of the sword, compel all the villagers to sign a document declaring their wish to join the Exarchic fold, and to renounce the Patriarch and the Greek nation. Recalcitrant schoolmasters, and notables were mercilessly tortured and murdered; and a reign of terror was enacted. Many of the victims of this persecution were given the opportunity of revenging themselves by informing Turkish authorities against their oppressors. These traitors were stigmatised as traitors to the cause and punished with death. The motive of these tactics is to extend the Bulgarian influence over the whole of the territory allotted to Bulgaria.

of San Stefano. The extortion of written confessions of faith from the Orthodox peasantry has for its object to enable the Bulgarian Exarch to obtain from the Sultan new bishoprics, and spread his spiritual jurisdiction over new districts, so that, when the opportune moment comes, he may claim the whole province as Bulgarian.

This is the dark side of the revolutionary movement—a side frequently overlooked by those who, blinded by religious or nationalist enthusiasm, see in the action of the Bulgarians nothing but the struggle of a Christian people against Mohammedan misrule, forgetting that, while struggling for their own freedom, the Bulgarians strive to deprive others of their national existence. The claims of sentiment are great; those of humanity and historic truth are greater still. Regard for these very claims induces us to admit that, in so far as the Committee has honestly acted on behalf of a down-trodden people, it has deserved well of all lovers of justice and freedom. Furthermore, the power of combination and the tenacity of purpose displayed by the organisers of the movement, as, with infinite patience, perseverance, and secrecy, they pushed from hamlet to hamlet, would entitle them to a high degree of admiration were it not that these admirable qualities have throughout been squalled by a cold-blooded cruelty and a cynical unscrupulousness such as are rarely found even in revolutionary movements.

The train being thus laid, the engineers of the agitation in Bulgaria and Macedonia often and loudly proclaimed their intention to apply the match which was to set fire to the mine. These threats, as time went by, lost much of their terror by frequent repetition. Those intimately acquainted with the situation have always been inclined to treat the Committee's periodical announcements of an impending 'general rising' as empty bombast, maintaining that such a rising is impossible, owing, first, to the notorious want of homogeneity and concord among the Christian inhabitants of Macedonia, and secondly, to their helplessness in view of the numerous Mohammedan population, which, in co-operation with the Sultan's troops, would be quite capable of strangling any irredictionary attempt at its birth. The only thing that the Committee could really bring about was, in the

opinion of experts, more extensive and vigorous action on the part of the rebel bands, which, reinforced from Bulgaria, might, with proper leading and some proficiency in the use of firearms, turn the splendid opportunities for guerrilla warfare offered by Macedonia to some account; or it might, by deliberate outrages committed upon the Mohammedans, provoke retaliatory massacres, which would stir up a storm of horror and indignation in Christian Europe and force the Powers to intervene. This forecast of the situation has been amply confirmed by recent events.

The present year opened with the usual predictions of coming trouble, rendered more credible than usual by the uncommonly prolonged activity which the revolutionary bands had evinced during the whole of the preceding twelve months. In order to avert the possible consequences of such an emergency, the European Powers had already made repeated efforts to impress upon the Sultan the urgent need of introducing such administrative reforms as would ameliorate the condition of the Macedonian population and thus deprive the agitators of their *raison d'être* and of the sympathies of the peasantry. The Sultan in last November appointed a commission; and a programme of reforms was drawn up, which, however, competent and not unfriendly critics pronounced 'palpably insufficient.' Thereupon the two Powers most nearly concerned in the future of European Turkey undertook to elaborate a scheme of their own, which was endorsed by all the signatories to the Treaty of Berlin, and, through their joint pressure, was promptly accepted by the Sultan—all the more promptly as it was essentially a copy of his own scheme, only more limited in scope. Whereas the programme of the Porte provided for the improvement of all the European provinces of the empire, the Austro-Russian plan was confined to the three vilayets which, absurdly enough, are known under the collective name of 'Macedonia.'

No impartial observer can avoid admitting that in theory, at all events, the Sultan's spontaneous scheme had the advantage over that drawn up by the two Powers. Why make invidious distinctions between the so-called Macedonian and the other vilayets? The need for re-

form is as pressing in Thrace, Albania, and Epirus, as in Macedonia.' Nay, further, the Sultan's subjects, Mohammedan as well as Christian, suffer from the same abuses and exactions in every part of his dominions, European, Asiatic, and African alike. But there are no Macedonian committees in those provinces. Besides, it appears that the two Powers preferred to limit the scope of their intervention in order to emphasise their exclusive interest in a particular portion of the Ottoman empire, and so to avoid the co-operation of the Powers interested in other parts of the same empire. At all events, the joint effort of the two Powers, thanks to its very limitations, proved acceptable both to the other Powers and to the Porte; so much so, that the unanimous approval of it by the former and its rapid adoption by the Sultan were hailed by its authors as a diplomatic triumph of an unprecedented character—and an empty diplomatic triumph it has remained.

It was at once recognised that an essential condition for the success of the plan was that its execution should be hindered neither by any procrastination on the Sultan's part, nor by revolutionary action on the part of the Macedonian Committee and its abettors in the neighbouring Principality. The first of these dangers was provided against by the energetic steps taken by the ambassadors of the great Powers at Constantinople, who informed the Sultan that upon his honest determination to carry out his promises, even at the eleventh hour, depended the continuance of his rule in Europe. The Sultan gave another proof of his reputed sagacity by appreciating the force of the argument—and of the excuse which it afforded him for laying the blame of possible complications at the door of his enemies—and readily pledged himself to do everything in his power to ensure the application of the reforms. Whether he meant to keep his word or not is a question as unprofitable as it is indelicate to discuss. The point that possesses a deeper interest for the impartial historian is that, whatever the Sultan's inmost thoughts may have been, he was not allowed an opportunity of translating them into action. The second condition for a fair trial of the reforms—the abeyance of the revolutionary movement—was found unattainable.

The Powers, while extracting from the Sultan his

acquiescence in their plan, brought at the same time all their influence to bear in order to restrain the activity of the agitators. This was the main motive of Count Lamsdorff's journey to Sofia last December; and the Russian minister's efforts were vigorously seconded by the representatives of the other Powers. So far as official Bulgaria is concerned, these efforts were not entirely fruitless. Prince Ferdinand's advisers were convinced that Russia was seriously anxious to avoid for the time being all complications in the Balkans, and that, if they ventured to embark on a perilous policy, they would be left to face the tempest alone. The result of this conviction was that the revolutionary Committees in the Principality were suppressed; their leaders were arrested, and precautions were taken to guard the frontier against invasion of the Turkish territory.

These measures were followed by a circular addressed by the Bulgarian government to its agents in Macedonia, instructing them to discountenance all revolutionary proceedings, and categorically to declare to all whom it might concern that 'if the prudent advice of the Prince's government be disregarded, nobody will have a right to count upon Bulgaria.' In fact, everything was done, as the Bulgarian Premier said, 'to convince foreign countries that the Principality is not a nursery of disorders in the Peninsula.' But it was too late. Notwithstanding Prince Ferdinand's endeavours, things continued their fatal course. The truth is that, although the action of the Bulgarian government achieved the end in view, namely, to show the deference due to the Tsar's wishes, to revive confidence in the loyalty of official Bulgaria, and to throw the whole responsibility for future events upon the shoulders of Turkey—it had small effect upon the revolutionary movement. The Principality had too long been 'a nursery of disorders' to be suddenly turned into a nest of peace. The agitation had already struck too deep roots; it had been too long prepared and too steadily encouraged, both in Bulgaria and in Macedonia, to be restrained by diplomatic menaces. The Committees, officially suppressed, pursued their work in secret. The leaders who were arrested one day were allowed to escape the next. Sarafoff, the soul of the movement, was not arrested at all, but at the time was in Macedonia

giving the finishing touches to his work ; and the attitude even of the moderate section of the revolutionary Committee towards the policy of the Powers was adequately outlined by its leader, Michaelowski, who, in an interview with the representative of an Austrian journal during his temporary confinement, expressed the opinion that the Austro-Russian caricature reforms will only hasten the Macedonian insurrection.'

This prophecy received the fulfilment which might have been expected from the position of the prophet. Never were the rebel bands more active in Macedonia, and never were they more conspicuously reinforced by contingents and officers from across the frontier than during the months immediately following the publication of the reform programme. Encounters between Bulgarian insurgents and Turkish troops were of almost daily occurrence in every part of the country ; and everything was done to goad the Turkish authorities and the Turkish population to acts of reprisal. The Turks, however, did not respond on an adequately large scale. Sporadic retaliation was, of course, indulged in on the part of the Bashi-bazouks ; and the regular troops on one or two occasions dealt death and destruction to villages guilty of complicity with the insurgents. The search for arms continued in every district ; and the peasants were cruelly beaten until they surrendered a sufficient number of rifles, or, far more frequently, until they paid a sufficient sum of money to the officer in command. But, on the whole, though the Turks did much to feed the irritation of the people, they abstained from such acts of vengeance as those upon which the Committee had built its hopes of European intervention.

Then came to pass the partial execution of a diabolical design, which had already been proclaimed by the revolutionaries in meetings held at Philippopolis and elsewhere—namely, the indiscriminate destruction of European property and life, which should 'render the residence of Europeans impossible, and thus force the hands of the Powers.' In pursuance of this fiendish plan several railway bridges were destroyed by dynamite ; the Ottoman Bank at Salonica was blown up ; a Messagéries Maritimes steamer in the harbour was set on fire ; bombs were thrown into the crowded streets and cafés of the

town, and several innocent foreigners perished. Similar attacks were planned for Constantinople and other cities, but were frustrated by the authorities.

These acts of wanton barbarity, which disgraced the revolutionaries in the eyes of the civilised world, roused, as it was expected, the wrath of the Mohammedans, who, in revenge, massacred a number of Christians at Salonica and Monastir, but were prevented from wholesale slaughter, such as the Committee wanted, by the firmness and wisdom of the Turkish authorities, and by their own marvellous capacity for obeying orders.

Meanwhile, the Ottoman government found itself confronted with the incompatible tasks of suppressing the insurrectionary movement with one hand, and of satisfying the expectations of the Powers in the matter of reforms with the other—a combination of duties that would have taxed to the utmost the resources of far more resourceful statesmen than the inmates of the Sublime Porte. The rebellion necessitated continuous mobilisation; and the state of the Imperial treasury, as well as the peculations of the Imperial functionaries, forced the recruited battalions to live upon the peasantry and, by so doing, to keep the feeling of irritation alive. But, as if this were not sufficient, the inherent difficulties of the position were multiplied by other causes. The Turkish authorities, in their efforts to suppress the rebellion, have been hampered throughout by the action of the representatives of those very Powers who professed the deepest anxiety for the restoration of order. No sooner did the Turks proceed to the arrest of persons against whom they entertained strong suspicions of complicity, than the consuls of Austria and Russia hastened to secure their immediate release. It may be that the motive which dictated the steps taken by the Powers was to conciliate the discontented population; the result has been exactly the opposite. Most of the prisoners set free returned to their revolutionary plots with all the vigour inspired by thirst for revenge and the assurance of impunity, and with a strengthened belief in the Sultan's impotence. Other suppressive measures, which in any other country would have been deemed amply justified, or rather imperatively demanded, by the situation, were in Turkey scrupulously avoided, for fear of

aising the 'atrocities' outcry, ever one of the most effective shafts in the Balkan agitator's quiver.

The two Powers, in acting as they have done, were probably actuated by the apprehension lest the Porte, allowed full liberty to restore order, might have recourse to methods which would heighten the exasperation of the Christians and force Europe to transfer its sympathies to the rebel side. Whatever their motive, the Porte was not allowed to deal with the situation in an effective manner. In these circumstances it would have been idle to expect anything but an aggravation of the crisis. During July there came a comparative respite, which was soon followed by a recrudescence of the movement in a more violent form. The bands were now swelled to their maximum force by peasants disengaged from harvest work, by Bulgarian schoolmasters and students, who joined secretly from the towns, and even by women enrolled for hospital duties. The signal of the new outbreak was the capture of Krushevo, where the rebels massacred the Turkish officials, followed by the recapture of the place by the Turks, who, in their turn, massacred the Greco-Wallachian population and destroyed their quarter. A similar tragedy on a smaller scale was enacted at Klissura, another town mainly inhabited, not by Bulgarians, but by Greeks and Wallachs. This coincidence seems to point to a plan in pursuance of which the insurgents selected for their operations localities peopled by the rival races, so that in case of defeat the brunt of it should be borne by the latter, while in case of victory they might be claimed as sympathisers; the result, in either case, being ruin to non-Bulgarians, whose lives and property now, more than at any former stage of the agitation, were exposed to destruction from both sides alike.

The conflagration thus begun spread in all directions. Bridges were again blown up by the insurgents, crops burnt, Mohammedan villages sacked, and their inhabitants slaughtered. The Mohammedans retaliated by the wholesale destruction of Christian villages; and at the present moment Macedonia is the scene of such horrors as are only possible in a struggle between two races in the medieval stage of development and consumed with a pent-up hatred of each other—a state of things that bids

fair to turn the country into a wilderness. This picture of the situation would be found accurate even after all deduction is made for the exaggerations purposely practised by both parties in their anxiety to paint each other's proceedings in the blackest possible colours. For both Bulgarians and Turks are past masters in the art of mendacity, and are both endeavouring, with incredible impudence, to exonerate themselves from the slightest share of blame. Thus, not long ago, there appeared simultaneously two *démentis*—one from the Bulgaro-Macedonian Committee, forwarded to St Petersburg, and the other from the Turkish embassy in London. Both documents absolutely disclaimed the cruelties and outrages with which each party was charged by the other, and each stigmatised its opponent's statements as 'malicious inventions.' Unfortunately, there is an overwhelming mass of independent evidence which, unless everybody lies except those who are interested in lying, shows that in point of savagery and wanton cruelty there is little to choose between the rebel bands and the Turkish troops.

For the moment the question is how to avoid war rather than how to provide for permanent peace; and all the resources of diplomacy are employed to prevent a rupture between Turkey and Bulgaria, that might be the cause of a general conflagration compared with which even the *inferno* in Macedonia would be tolerable. The task of binding two states to keep the peace, when they are both convinced that war is the only solution of their differences, is difficult indeed. Notwithstanding the fairly correct attitude which the cabinet of Sofia has hitherto maintained, enough has been done, or left undone, to justify the Porte's repeated Notes to the Powers, complaining of the insufficient supervision of the Bulgarian frontier and the consequent irruption of armed bands, under Bulgarian officers, into Ottoman territory. On the other hand, the Bulgarian government, in its memorandum distributed on August 15 to the foreign representatives at Sofia, repudiates the Turkish accusations flatly, and endeavours to prove that the sole cause of the rebellion is the ill-treatment of the Christian population by the Ottoman authorities. It dwells on the repressive measures taken by it during the past few months, and concludes with the assertion that the whole

responsibility for this state of things lies with Turkey. This memorandum, almost minatory in tone, shows that there are limits even to official Bulgaria's capacity for preserving the outward decencies of diplomatic intercourse. At the same time, the Sofia cabinet is fully aware of the risks which the Principality would run in the event of war with Turkey. It takes into account Bulgaria's isolated position, the abandonment on the part of the great Powers, and the hostility of some of the small Balkan states. It realises that in the circumstances, and in view of Turkey's military strength, victory is out of the question; and, though in case of defeat there is little doubt that Bulgaria would not be suffered to pass again under Turkish rule, wise Bulgarians fear that those who would step in to turn the Turk out might remain in his stead. All these considerations induce official Bulgaria to adhere to a pacific policy. But official Bulgaria is not the only factor with which the student of the problem has to deal; and, the more carefully one examines the other factors, the less certain one becomes of official Bulgaria's ability to maintain a pacific attitude much longer.

The doings in Macedonia find a loud echo in the Principality, where the Bulgaro-Macedonian element is numerous and influential, and, being of a more demonstrative character than the native Bulgarian population, makes itself heard in a proportional degree. The army also consists largely of Macedonian Bulgarians, and many of its officers are known to be at the head of insurrectionary bands in Macedonia, while bodies of Macedonian students at Sofia are actively engaged in manufacturing the explosives which have already given so much evidence of the terrible rôle they can play in the hands of unscrupulous desperadoes. The normal influence exercised by these Macedonians is now enhanced by the presence of refugees from their native country, and by the rumours of atrocities which reach them from across the frontier. These rumours create a volume of excitement, which finds vent in largely attended requiem services, at which presiding ecclesiastics deliver stirring harangues; and in mass-meetings, at which noisy demagogues denounce the government's inaction and pass resolutions of sympathy with the struggling brethren.

Side by side with these expressions of public opinion a violent press campaign is carried on, inciting the government to declare war against Turkey.

The discontent at the government's policy is daily increasing, and so is the number of those who think that it is Bulgaria's sacred duty to succour her Macedonian kinsmen in this supreme hour of their need. In fact, the present state of public feeling in Bulgaria is not unlike that which prevailed in Greece on the eve of her unfortunate war with Turkey. Military preparations for avowedly defensive purposes were then in progress on both sides of the frontier. Neither the Sultan nor King George really wanted war; but the course of events obliged the one to seek ultimate peace at the price of a fruitless campaign, and the other to yield to popular opinion, led and inflamed by the *Ethnikè Hetairia*, as an alternative to a domestic upheaval. The same causes may again bring about similar results. Bulgaria has her *Ethnikè Hetairia* in the Macedonian Committee, an organisation in every respect far more formidable than its Greek counterpart; economically she is in a somewhat healthier condition than Greece was in 1896; her army can hardly be worse equipped than was the Greek; and its spirit, excited by passionately-worded appeals from the Macedonian Committee, is not less bellicose. Last, but not least, the war party can argue, with some air of plausibility, that there is something to gain and little to lose by defeat. Europe, which drove the Turk out of Thessaly, will never tolerate his permanent occupation of Christian territory once liberated; and, if the Cretan case may serve as a precedent, the net profit of war will probably be the emancipation of Macedonia and its future annexation to Bulgaria.

In Turkey we find a state of things even more threatening than was that preceding the last Greco-Turkish rupture. The Sultan, indeed, persuaded by his late experience that, in the event of a conflict with a Christian state, whichever side wins he is certain to lose, may be genuinely desirous of preserving the peace. But it should not be forgotten that for nearly a year he has been compelled to keep an enormous military force on a war-footing. Mobilisation and armaments entail a vast expense which, despite the Turkish soldier's proverbial

contentment with little, the Imperial treasury is incapable of sustaining much longer, the consequence being that the troops, who have been obliged to leave their fields and their families in Asia in order to be kept unpaid, unfed, and unclad in Europe, are in a most dangerous mood. The discontent of the men is shared by the officers, many of whom, young and ambitious, eagerly look forward to a campaign against Bulgaria as the high road to promotion. To these elements of unrest must be added the attitude of the large and proud Mohammedan population, which, after long and grievous provocation, has lately given unmistakable proofs of its ill-suppressed resentment. Even in official and military circles, which are less influenced by emotional and more by political considerations, the opinion is daily gaining ground that war is preferable to the present state of disastrous inaction. How long can this tension, both on the Bulgarian and on the Turkish side, continue?

If an outbreak has not yet taken place, it is entirely due to the action of the great Powers, who, fearing the dimensions which such a conflict might assume, have thrown the whole of their weight into the scale of peace. Russia, vigorously preparing for serious complications in the Far East, and anxiously watching the rapidly spreading agitation at home, is earnest in her endeavours to stave off trouble in the Near East. Hitherto she has been successful in curbing Bulgaria. Count Lamsdorff's verbal representations at Sofia, almost brutal in their severity; the Tsar's *communiqué*, in which it was explicitly stated that 'Russia would not sacrifice a single drop of the blood of her sons' if either Servia or Bulgaria should attempt to change the existing state of affairs in the Balkan Peninsula; the Russian consuls' subsequent denunciations of the revolutionary Committees and the Bulgarian agents in their reports published in the 'Official Messenger' of St Petersburg; and, above all, the moderation shown by the Tsar's government towards Turkey after the murder, within a few months, of two of its representatives, are all proofs of Russia's genuine anxiety to maintain the *status quo*. This anxiety, however, can easily be shown to be not incompatible with an equally genuine desire of keeping things in a condition favourable

to an eventual overthrow of the existing order. The Russian consuls in Macedonia, while lavishing uncomplimentary epithets upon the leaders of the rebellion, continue to pose as the champions of the Slavonic subjects of the Sultan; and, when the rebels themselves come to grief, it is through the influence of the same consuls that they are saved from the hands of the Turkish authorities. Generally speaking the Tsar's representatives in Turkey act in a manner which is construed by the agitators, not without reason, as an encouragement, and which, in proportion as it elates them, tends to irritate the Turks. It is to this cause mainly that must be attributed the recent murder of the Russian consul at Monastir.

The despatch of a squadron of the Russian Black Sea fleet to Turkish waters has added fuel to the insurrectionary movement, and proved the signal for an extension of the rebellion to the vilayet of Adrianople, where a score of villages, Greek and Mohammedan, were at once attacked and burnt by the Bulgarian bands. Crops were destroyed, telegraph wires were cut, and a passenger train was blown up—actions which justified the Turkish government in calling additional troops to the colours. On the other hand, the speedy withdrawal of the Russian fleet, coinciding as it did with this military measure on the part of Turkey, was by the Turkish people interpreted as a concession to their own power, and thus served to increase their contempt for the *giaour*. These were not exactly the results aimed at by the Tsar's government. On the contrary, Count Lamsdorff, foreseeing the construction that might be put upon the presence of the fleet by the Bulgarians, hastened to warn the Prince's ministers and the Macedonian Committees against regarding the despatch of Russian ships as an indication of a change in Russia's pacific policy in the Balkans—a warning that was corroborated by the prompt departure of the vessels as soon as the satisfaction demanded from the Sultan was obtained.

It has been conjectured, and, we think, on good grounds, that the principal object of the naval demonstration was to satisfy Panslavic opinion in Russia. The 'Novoe Vremya,' the most eloquent mouthpiece of the extreme Slavophil party, hailed that step as a proof of Russia's altered attitude towards Turkey, and hastened

to assert Russia's right and duty to act independently of the other Powers in the Balkan Peninsula--assertions which, though withdrawn as promptly as the fleet, show once more the justness of the view that, however firmly official Russia may be opposed to a disturbance of the peace at the present moment, the insurgents enjoy the enthusiastic support of the Pan Slavist party. And here the question again arises: how long will official Russia be able to withstand the current of public enthusiasm, daily fed by reports from Macedonia? It is perfectly true that it is contrary to Russia's interests to engage in an active policy in the Near East at this moment; it is equally true that an active policy, when a passive one is more profitable and less expensive, is repugnant to the traditional principles of Russian statecraft. But popular feeling often overrules expediency; and popular feeling, when represented by such classes as those from which the Pan Slavist ranks are recruited, is a force that must be taken into account.

Austria's policy has hitherto been in strict accord with that pursued by Russia. The two Powers, since 1897, have acted with a common end in view, namely, the maintenance of the existing state of affairs in the Balkan Peninsula. But it is an open secret that their agreement is the outcome of sheer necessity, and goes no farther than the immediate present. Should the *status quo* be once disturbed, it is anything but certain that the partnership would survive the shock. Russia looks upon Turkey as strictly within her own exclusive sphere of influence; and, if she has consented to share that influence with her neighbour, her consent is conditional upon her immediate interests. How precarious the Austro-Russian concord is was again demonstrated by the irritation—not to say panic—which, to judge from the language of the Austrian press, the recent naval demonstration created in Vienna. Exalted Austrian circles, indeed, firmly hold the belief that, thanks to the joint representations made by the two monarchies at Sofia, a conflict between the Principality and Turkey is highly improbable; and that, even should such a conflict break out, it will remain as isolated as was the war between Turkey and Greece, involving no breach of the Austro-Russian *entente*. But these opinions, be they held as

firmly as they may, represent Austria's wishes rather than her convictions.

In the meantime Austria's attitude in Macedonia remains closely parallel to Russia's; while striving to postpone the conflagration she is not less active than her partner in keeping the embers smouldering and the fuel ready to hand for future use. But here again we find a deep current of antagonism under the superficial agreement. Whereas Russia pursues her ends by consistently upholding the Slavonic cause, Austria, wherever that cause clashes with the interests of the Albanians, lends her hearty support to these mortal enemies of the Slavs. This is the case especially in the vilayets of Kossovo and Monastir—that is, in Old Serbia and a great part of Macedonia proper. Thus, four years ago, the Austrian government supplied the money for the erection of an Albanian church at Uskub, and, through its local representative, presided over its foundation. Again, the subsequent appointment of a Russian consul at Mitrovitz, a centre of Albano-Servian strife, aroused great indignation in Austria, for he was rightly viewed as a protector of the Slavonic party; and certain incautious journals then threatened that this move would be followed by the appointment of an Austrian colleague, thus emphasising the ill-concealed rivalry between the two monarchies. In other parts of the country, however, the Austrian government is not averse from supporting the Slavs in their struggle against the Greeks, her real object being to keep the different elements divided and ready for absorption into the Austro-Hungarian empire when the time comes.

Of all the great Powers, the one that truly wishes to see the Sultan's rule in Europe and Asia prolonged is Germany. For many years past it has been Germany's endeavour to shelter the Sick Man from the blasts of adversity, and to stave off at all costs any drastic interference on the part of outsiders in the affairs of the Ottoman empire. There has been no recent crisis in the Near East which has not witnessed Germany on Turkey's side. This Turcophil policy, needless to say, springs from no sentimental source. Germany, like Austria, has no desire to help in the aggrandisement of the Slavs; and every diminution of the Sultan's prestige means an in-

crease of the Slavonic power in the Balkans. To this negative motive are added considerations of a more positive character. Turkey offers an almost unlimited field for Teutonic enterprise in many directions. The plains of Asia Minor afford a splendid receptacle for the surplus population of the Fatherland, and a profitable investment for the surplus funds of German capitalists; while every seaport, and, indeed, every important town in the Ottoman empire supplies a new market for the products of German industry.

For all these reasons, and also in view of future developments in the Mediterranean, it is Germany's interest to see that the Ottoman empire suffers no injury. It is, therefore, hardly surprising that the present crisis should be regarded with the utmost anxiety at Berlin, and that the German press should do its best to palliate the excesses committed by the Turks, while exaggerating those committed by the Bulgarians. Germany, in the opinion of German publicists, has no inducement to support movements which aim at hastening the decay of Turkey. Nevertheless, she was almost as ready as any other Power to lend her support to the Austro-Russian programme of reforms, as soon as she saw that its terms contained little that was detrimental to the Sultan's authority. This compliance, however, has not dispelled the profound suspicion of Germany entertained at St Petersburg. There are even those who hold that the Tsar's unaggressive policy in the Balkan Peninsula is as much due to his mistrust of Germany's action in the event of a Russo-Turkish conflict, as to the causes already enumerated. That Germany, in such an emergency, would go so far as to give armed assistance to her Eastern *protégé* is, in existing European conditions, very doubtful; for the present it is sufficient to note that she will certainly participate in no measures likely to humiliate or weaken the Ottoman government.

Next to Russia and Austria, Italy is the Power most nearly concerned in the drama now being acted on the Balkan stage, as any important alteration in the present territorial division will be followed by a corresponding disturbance of the equilibrium in the Mediterranean. Like Austria, Italy has chosen to befriend the Albanians; and, as the interests of the Albanians are diametrically

opposed to those of the Slavs, it follows that she can spare no sympathy for the latter. But, be her sentimental predilections and her plans for the more remote future what they may, Italy for the time being appears as reluctant as other Powers to disturb the *status quo*. Engrossed by her efforts to develop her internal resources, she cannot welcome any movement calculated to distract her attention from this useful task. Besides, in spite of her alliance with Austria, she is anxious to avoid such complications as might justify the latter Power's expansion towards Novi Bazar—an expansion all the more probable as the privilege of occupying that district with troops was theoretically granted to Austria by the Treaty of Berlin. Such a move on Austria's part would compel Italy to claim compensation in Albania; and it is by no means obvious that in so doing she would not risk a rupture with her ally.

Italy's position with regard to the Macedonian question, therefore, is one of 'loyal and harmonious co-operation with Austria-Hungary, so that neither of the two parties in the Triple Alliance should advance her interests at the expense of the other.' Such was the statement made by Sig. Alfredo Baccelli, Under-Secretary of State for Foreign Affairs, in the Chamber of Deputies last spring; and the policy defined therein was shortly afterwards supplemented by Admiral Morin, Acting Minister for Foreign Affairs, who, while asserting that 'the existing understanding between Italy and Austria with regard to Albania was a sufficient guarantee that the *status quo* would be preserved,' also declared that 'in any case the Italian government would not be content with merely watching the development of affairs as an inert and passive spectator, but would know how to perform its duty and safeguard Italian interests.' That Italy means to be as good as her word is shown by Sig. Zanardelli's recent threat that 'if Austria invades Albania, Italy will immediately proceed to occupy Tripoli.' It is more clearly, if less sensationally, proved by the despatch of Italian warships, along with the Austrian, to Salonica last May, and by her recent decision to repeat the experiment, if the other Powers should do likewise.

The attitude of France towards the Macedonian question is strikingly similar to that maintained by her Russian

ally. As in Russia the extreme Panslavist party is endeavouring to force the Tsar's hand on behalf of the Bulgarian insurgents, so in France popular feeling has frequently declared itself in favour of the same cause. Last spring there were held in Paris mass-meetings under the auspices of prominent, if irresponsible, politicians, in which the deplorable condition of the Sultan's subjects was dwelt upon, and resolutions were adopted expressing the desire that the French government should take energetic action with a view to carrying into effect Articles 23 and 61 of the Treaty of Berlin, which promised better administration for Macedonia and Armenia. To these expressions of public opinion official France hastened to make a reply in which her policy of reserve was outlined and defended. M. Delcassé, Minister for Foreign Affairs, speaking to the editor of the 'Matin' (February 18), declared that, while sympathising with the popular sentiment, he was in duty bound not to expose his country to the perils of an adventurous policy, and thus incur the danger of causing offence to foreign friends, and of arousing the suspicions of foreign enemies, or 'of precipitating a conflict of which no one at the present moment can foresee the possibilities.' Such a policy as the people demanded, the Minister added, would entail 'risking the results of the labour and efforts of thirty years for a cause in which France is not, and never was, exclusively concerned.' How well founded was M. Delcassé's fear of the misconstruction to which independent action on the part of France would give rise, was soon proved by the comments of the Austrian and German journals on the Paris demonstrations. The pro-Macedonian meetings were in Vienna regarded as a possible signal for an 'atrocities' agitation, such as stirred the Christian nations of Europe in 1876, and, in any case, as a source of encouragement to the Bulgarian politicians and revolutionaries. The German press went so far as roundly to accuse France of fostering the anti-Turkish movement, and warned the Republic of the unpleasant consequences to French interests that might follow in the wake of an upheaval in Macedonia.

The fear of wounding foreign susceptibilities, and other difficulties, have induced official France to follow the example of the other Powers in supporting the

Russian programme of reforms, as the only means of staving off a catastrophe. In coming to this decision the French government was aided by the Bulgarian agitators themselves, who, by their insensate outrages at Salonica—which affected French interests more largely than those of other Europeans—lost a great measure of French sympathy, and, for a while, the valuable advocacy of the 'Temps,' which, immediately after those events, discovered that the noble patriots, whom it had hitherto defended so eloquently, were after all nothing better than vulgar anarchists. This sudden change of front was perhaps partly due to the fact that Russia had by that time made it quite clear to all parties concerned that she considered the revolutionary movement inopportune.

Great Britain, prompted by the same anxious desire to postpone the inevitable which has till now inspired the policy of the other signatories to the Treaty of Berlin, was among the first to give her hearty support to the Austro-Russian plan of reforms, without, however, concealing her grave doubts as to the efficacy of that palliative, and reserving to herself the right of suggesting new measures should that plan prove inadequate. England's adhesion to the reform programme was announced in the speech from the throne at the opening of Parliament last February, and has since been reiterated by Mr Balfour and Lord Lansdowne in their respective statements. The Secretary for Foreign Affairs, in answering a question put by Lord Spencer with regard to the troubled condition of Macedonia on August 13, once more assured the House that 'his Majesty's government would continue to watch events with anxious attention, and would do their best, so far as opportunities admitted, to mitigate these troubles.' Mr Balfour has recently reiterated these assurances, and defended the policy of confining British policy to the support, tempered by timely suggestions, of the Austro-Russian programme, in his letter to the Archbishop of Canterbury, published in the 'Times' of September 26.

Now, seeing that the action initiated by Austria and Russia has failed to produce the desired effect, it would be interesting to know what are the measures which the British government contemplates recommending. But on this all-important matter, so far as official utterances

are concerned, we are at present completely in the dark. However, we have no doubt that the present government, which, as Mr Balfour's recent speech and letter show, is well informed on all the bearings of the situation in Macedonia, and all the claims involved, will pursue a course consonant alike with the best interests of this country and with those of the smaller states concerned. As to the first point, we profess our unqualified dissent from those who maintain that Great Britain is no longer interested in that part of the world; and we are at one with Lord Lansdowne in his emphatic statement, contained in a despatch to Sir F. Plunkett, dated January 6, with regard to 'the immense importance which we attach to the question, and our earnest desire to contribute, so far as our opportunities permit, to its satisfactory solution.'* But besides British interests, which give us the right to be heard in the matter, there are considerations of pure justice which render it a moral duty on the part of Great Britain to make her power felt in any settlement of the Eastern Question. These considerations arise out of the conflicting claims of the lesser nationalities involved; and we earnestly hope that England's influence, which, in spite of frequent assertions to the contrary, is still considerable in the East, will be used, on the one hand, to safeguard the small against the hardly concealed rapacity of the great, and, on the other, to prevent the small from appropriating more than their rightful share of the common heritage.

We have already dealt with Bulgaria's part in the Macedonian question. We must now cast a glance at Bulgaria's neighbours. Of these Servia, until quite recently, had kept scrupulously aloof from the Macedonian agitation, and on more than one occasion expressed her strong disapproval of it. In fact, until last February, it was held by experienced observers that Servia, so far from lifting a finger in support of hated Bulgaria, would eagerly take advantage of her first 'act of indiscretion,' and hasten to seek revenge for the defeat of Slivnitsa. The motive of this attitude was plain enough. The Servians, besides the regions of the vilayet of Kossovo,

* Correspondence respecting the Affairs of South-Eastern Europe (Cd. 1403), No. 358.

inhabited by people of their own race and still retaining the name of Old Serbia, claim parts of Macedonia which the Bulgarians regard as belonging to the greater Bulgaria of the future. Hence a lively rivalry, which induced the Servians to thwart, so far as in them lay, a revolutionary movement conducted under Bulgarian auspices, and certain, if successful, to deprive them of their rights. The progress of this movement, however, and possibly some secret understanding with the Principality, have led to a modification of Serbia's attitude. It is now felt at Belgrade that the Macedonian agitation has made too much headway for things to resume their normal state; and that the time has come to join their Bulgarian neighbours, if they wish to share in the fruits of the rebellion. Large meetings have lately been held in the Servian capital to express sympathy with the Macedonian insurgents, and resolutions carried to assist the 'brethren in Macedonia' by means of volunteers. A great quantity of arms has already been distributed for that purpose; and several bands have crossed the frontier.

This new-born spirit of sympathy grows stronger every day as reports reach the Servians of the excesses committed by the Albanians on their kinsmen in Old Serbia. For a long time the disarmament of these lawless mountaineers has been anxiously demanded by the Servian government; and it was apparently in deference to Serbia's just complaints that the districts in question were included in the Austro-Russian programme of reforms. This programme contained a clause providing that the Albanians should be compelled to respect the law—a clause which, as might have been foreseen, has remained a dead letter. The Sultan could not afford to offend the Albanian element, especially on the eve of a struggle with his Slavonic subjects and neighbours. Moreover, it should not be forgotten that the Albanians have always enjoyed Austria's secret support in their antagonism to the Servians; and their rapid progress eastwards has been in great measure aided by the dual monarchy. The consequence is that, since the publication of the reform scheme, the violence of the Albanians has become more unbearable than ever, and is likely to increase in view of the fact that things are fast developing towards a conflict between Slav and non-Slav on the one hand, and between

Christian and Mohammedan on the other. The common hatred of the Slav forms a bond of union between Christian and Mohammedan Albanians, and induces them both to support the Sultan, who is reported to have already provided them with arms.

Servia, however, distracted by a recent domestic revolution, is not likely to be of much avail to Bulgaria. Furthermore, if the latter may, to some extent, count on her Slavonic neighbour's co-operation against Turkey, this assistance is more than counterbalanced by the attitude of her other neighbour across the Danube. The Roumanians hate the Slavs quite as heartily as do the Albanians and the Greeks; and this community of feeling with the latter race brought about, in the spring of 1901, a *rapprochement* which led to a meeting between King George and King Charles at Abbazia. The prospect of a Greco-Roumanian agreement appears, however, to have been frustrated by the Greek Patriarch's inability to comply with certain demands made by the Roumanian Church in respect of the Wallachian clergy in Macedonia. Nor can this failure of the two countries to arrive at an amicable understanding surprise any one acquainted with the inner mechanism of the Roumanian propaganda in that province. Roumania, forbidden by her geographical position to entertain any aspirations to territorial expansion in that direction, seems to devote all her energies, and considerable sums of money, to the sole purpose of detaching the Wallachian population from the Greek Church and the Greek cause, thus playing into the hands of Austria, whose policy also is based on the principle of splitting up the Greek interest in Macedonia, with a view to preventing a Greco-Albanian union, which would undoubtedly retard, if not altogether impede, her southward progress to Salonica. In this policy Austria is aided by the Roumanian propaganda among the Wallachs, which, in its turn, derives no mean benefits from the Austrian representatives in the country.

The Austro-Roumanian *entente* with regard to Macedonia is only one manifestation of a far deeper and wider plan of common action, including a military convention of long standing. During the recent visit of King Charles of Roumania to the Emperor Francis Joseph at Ischl, it is said that the two monarchs discussed the

a Turco-Bulgarian quarrel, and arrived at an agreement as to their respective attitudes. It was then arranged—if the 'Vedomosti' of Sofia is well informed—that, in the event of a war, Roumania should be ready to occupy the Bulgarian territory between Silistria, Rustchuk, and Varna, in order to preserve the balance of power in the Balkan Peninsula, should Bulgaria, by a declaration of Macedonian autonomy, receive too preponderating an influence. How far this forecast of eventualities is accurate it is hardly possible to decide; but, in any case, it accords well with the known general lines of Austrian and Roumanian policy, and gains no inconsiderable credibility from the circumstance that warlike preparations are in progress in Roumania. For, although the military movements are officially attributed to the approaching autumn manœuvres, the fact remains that large sums of gold have quite lately found their way from the Bank of England to the Roumanian capital. The importance of the rôle which King Charles's country is likely to play in the event of a Balkan war can hardly be overestimated when we consider that Roumania is the best governed state, and her army the best organised in the Balkan Peninsula, and that her northern frontier is protected by a line of fortifications pronounced by experts to be formidable.

It remains to consider the attitude of Greece, the state which shares with Bulgaria the expensive privilege of being intimately concerned in Macedonia. If the sufferings of the Macedonian Bulgarians at the hands of the Turkish troops produce a profound impression at Sofia, the sufferings of the Macedonian Greeks at the hands of the Bulgarian insurgent bands produce no less a sensation at Athens. This emotion is all the deeper as the partisans of the Greek cause in Macedonia now find themselves between two fires. The Turks, when their fanaticism is once roused, make no distinction between Christian races. To use their own unsavoury phrase, 'they all are one kind of dirt.' Moreover, the Turkish authorities, in their anxiety to avoid the 'Bulgarian atrocities' outcry, seem to spare, in many cases, the guilty and to punish the innocent, not from any perverse predilection for injustice, but simply because they realise from experience that the Bulgarian has a mighty pro-

teetor and avenger in Russia, while it is no one's special interest to protect the Greek. This injustice is facilitated by the Bulgarian insurgents, who, as has been shown, adopt tactics calculated to make their rivals pay the blood price for their own insurrection. The extent of the sufferings of the Greeks in Macedonia is illustrated by the reports of the Greek bishops to the Ecumenical Patriarch, in which they bitterly complain of the murders and outrages committed upon their flocks by the Bulgarian bands; by similar reports addressed by the Greek consuls in Macedonia to the Hellenic government; and by the frequent efforts of the Greek diplomatic agents at Constantinople and the European capitals to draw the attention of the Porte and the Powers to the war of extermination which is waged against the Macedonian Greeks by both Turks and Bulgarians alike.

Yet, of the two, the Bulgarian is the more ancient and more formidable enemy of the Greek. The Greco-Bulgarian feud began more than seven centuries before the advent of the Turk in Europe. The Ottoman conquest interrupted without altogether obliterating it. The memory of old animosities was dulled by four centuries of common slavery, until Russia, in pursuance of her own designs, saw fit to revive it, as Sir A. Henry Layard tells us. At the present moment there are thousands of Greco-Macedonian villagers who, plundered of all they possessed, decimated and homeless, are either starving in the interior of the country or living on Turkish charity at the Lazaretto on the Bosphorus. In view of these facts, and also of the disasters which the Greeks anticipate for their future existence as a nation, should Bulgaria be allowed to expand to the littoral of the Aegean, it is easy to understand the anti-Bulgarian attitude which Greece has maintained throughout the crisis.

The enumeration of the threads that make up the Macedonian tangle suggests of itself the question, 'Is there no way of unravelling it?' There is no lack of 'solutions,' the most noteworthy among which is the plan of reform already described in its origin, its object, and its failure. It is now obvious that something more far-reaching is required; and what this is the Macedonian agitators themselves have attempted to a

project of settlement submitted to the Sultan and to the European cabinets a few weeks ago. The document is signed by M. E. Lazarovich on behalf of a body which describes itself as 'The Committee for the Autonomy of Macedonia,' without, however, indicating what proportion of the revolutionary party it represents. The omission is to be regretted; for it is a well-known fact that the Bulgarian agitators, though striving with one accord to do away with the Turkish rule, entertain widely divergent views as to the régime that is to take its place. Moreover, the agitation itself, as a whole, represents only the Exarchist population of Macedonia, and therefore, even supposing that 'The Committee for Autonomy' speaks for the entire revolutionary party, it still leaves out of the account the large Greek and Mohammedan elements. However, these failings, while impairing the authority of the document, detract little from its inherent interest.

It consists of twelve articles, in which it is proposed that the actual administrative division of European Turkey into seven vilayets should be superseded by a national division into four provinces, which will be called Albania, Macedonia, Old Servia, and Thrace. Each province will enjoy internal autonomy under the suzerainty of the Sultan, and will be governed by a governor-general of European nationality, named by the Porte, with the consent of the Powers. The whole country will be under the jurisdiction of a high commissioner of European origin, appointed by the six great Powers, and provided with an international police. The delimitation of the four provinces, and their organisation, will be regulated by a European commission, assisted in its labours by a native delegation composed of representatives elected by the population, according to the different nationalities and religions. Its decisions will be sanctioned by an Imperial firman, and their execution will be secured by an international army of occupation of forty-five thousand men, under the command of generals belonging to one of the neutral states of Europe. These arrangements are, of course, to be preceded by the withdrawal of all the Turkish troops, except those required for the garrison of the frontiers.

Such are the principal clauses of a programme which,

its shortcomings what they may, can hardly be accused of want of thoroughness. The only objection that can reasonably be made to it is its hopeless impracticability. To leave out of the question the most obvious difficulties, such as the mutual jealousies of the great Powers under those auspices and by whose agents the edifice is to be reared, and the still more lively jealousies of the rival Powers whose representatives are to assist the 'European Commission,' the query still remains: Who will induce the Sultan to withdraw his quarter of a million of troops, and to submit to what in reality amounts to a total renunciation of his rule over the European portion of his empire? Or, if the Sultan can be induced to go so far, why not go a step farther and proceed to a definite partition of the regions in question? It has been said that the bare suggestion of partition would mean war. In our opinion the same would be the meaning of any serious attempt to carry out the Committee's project.

That the present administrative division needs radical modification is a proposition that admits of no dispute. As it stands it is a deliberate violation of all geographical and ethnological law, based on the maxim of *divide et impera*—the last resource of an incompetent ruler. In the vilayet of Kossovo, for example, are included Albanian, Serbian, and Bulgarian districts; in the vilayet of Monastir, Albanian, Greek, Wallachian, and Bulgarian; in the vilayet of Salonica, Greek and Bulgarian, and so forth; the net result being racial and religious strife ruinous to the subjects though hardly profitable to the sovereign. The new division proposed in the document which we have just discussed is scarcely an improvement on the old one. Under the comprehensive appellations of 'Albania' and 'Macedonia' there would still continue an internecine struggle between the heterogeneous elements which make up the population of each of the projected provinces. The only lasting solution would be a division into districts composed of a more or less homogeneous population; and this, upon examination, would be found to resolve itself roughly into an eventual partition of the country between Serbia, Bulgaria, and Greece, in addition to a new state—Albania. But, we repeat, even this suggestion ignores the interests of powerful outsiders; and besides, to ask the Sultan's consent to it would be to ask the

mount to asking him to commit political suicide, a request to which he can hardly be expected to accede.

On the other hand, if a Turco-Bulgarian war does intervene, and more radical reforms than those embodied in the Austro-Russian programme are attempted, the reforms, in order to be effective, must touch the very root of the matter. In other words, they must secure the regular payment of public servants and equality of rights between the Mohammedan and non-Mohammedan subjects. The first of these indispensable objects can only be attained by placing the finances of the empire under honest international control; and the second by granting to the Christians a share in the military organisation of the empire. But it is highly doubtful whether the Sultan could quietly acquiesce in either of those measures.

The conclusion forced upon us, after a careful consideration of all the factors involved in the problem, is that nothing short of a miracle can bring about a peaceable solution. A last effort may indeed be made by the Powers in the form of a European conference; and it is not inconceivable that such a conference may succeed in wresting from the Sultan a charter guaranteeing peace and prosperity for his subjects. But, even if this rest satisfies the members of the conference, it will not satisfy the agitators, nor will it avert war. The lessons of the past forbid us to entertain any illusions on the subject. Such a conference met at Constantinople in 1876 to consider the general situation; and a charter on the lines anticipated above was then actually obtained, in the form of Midhat Pasha's constitution, which, as the president of the conference said, marked 'a new era of happiness and prosperity for the inhabitants of the Ottoman empire.' What followed is matter of history; and the history of the Near East teaches us that in that part of the world political knots are not untied but cut.

G A R I A

EASTERN ROUMELIA
Philippopolis

THRACIA
Adrianople

ADRIANOPLE
Demotika

Dardanelles

WESTERN BALKAN STATES

..... Patriarchist Bishoprics
..... Exarchist
..... Patriarchist & Exarchist Bishoprics
..... Boundaries of States
..... Vilayets

Miles

0 20

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11

2.—LA FRANCE ET LES CONGRÉGATIONS.

Associations et Congrégations. Par M. Waldeck Rousseau. Paris : Charpentier, 1903.

Traité d'Association. Par MM. G. Trouillot et Fernand Sal. Paris : 1903.

Encycliques de Léon XIII. Paris : 1903.

Concordat de 1801 : ses origines : son histoire. Par Cardinal Mathieu. Paris : Perrin, 1903.

Liberté d'enseignement. Par M. Charles Dupuy. Paris : 1903.

Révolution Française et les Congrégations. Par Aulard. Paris : 1903.

erte, pour juger sainement la lutte qui agite la France, d'en rechercher les causes et les lois génératrices, de saisir les motifs tout momentanés auxquels elle doit sa violence, mais non sa raison d'être. L'antisémitisme, par Édouard Drumont, avec plus de passion et de sens historique peut-être, a eu pour effet de faire durer et vivre comme une riposte d'escrime, de Dreyfus et ses déplorables conséquences; de Dreyfus est sortie la bataille des dernières élections municipales sans merci, où toute arme semblait loyale. Les radicaux, qui sont arrivés avec une imposante majorité à la Chambre de 1902, y apportaient une exaspération motivée, il faut le dire, par le caractère qu'avait pris la campagne électorale; nous voyons aujourd'hui le résultat de cette exaspération-là, et si on poursuit les radicaux avec tant de dureté, c'est peut-être en partie parce qu'ils ont écrit dans leurs livres et dans son journal Drumont a consacré une si brûlante éloquence qu'on pillât les beaux livres des banquiers israélites.

Il n'est qu'action et réaction : une parole de haine ne résiste pas à un acte d'indignité. Mais cette réaction des esprits n'est qu'une de ces causes momentanées dont je viens de parler, et encore ne se marque-t-elle que dans les méthodes choisies par le gouvernement pour liquider la loi de 1901, et dans la bruyante approbation que lui donne une certaine presse.

Les esprits éclairés de ce qui fut le parti nationaliste, et les esprits éclairés qui s'y rencontrent aussi, feignent de ne pas croire réellement, que la loi Waldeck Rousseau

soit une création toute nouvelle, due à un nouvel état de choses, et ils s'acharnent à n'y découvrir qu'une affirmation de la manie anti-religieuse, une volonté systématique de supprimer graduellement toute forme de culte, une haine de Dieu, enfin, choquante et un peu sotte. Certes, il y a en France une fraction hostile à la religion, mais il y a autre chose aussi—un sens ardent de patriotisme et le grand instinct de l'indépendance nationale. Lorsqu'il semble attaquer la puissance de Rome dans la personne de ses miliciens, le pays fait acte de défense, et de plus, il suit la tradition que lui a léguée son histoire.

La papauté est moins encore un fait qu'une idée—idée formidable! Il semble que l'étrange destin qui a voulu qu'elle accomplît son développement à ce point prestigieux de l'univers, d'où par voie de conquête les premières formes de la civilisation se sont répandues sur l'Europe, l'ait frappée d'une empreinte immortelle. Ce ne fut pas l'empire allemand—puissance énorme et précaire tout ensemble—qui recueillit l'héritage de la grande Rome républicaine et impériale, ce fut la papauté. A elle, le pouvoir de régner sur les rois, qui était celui de Rome, et le droit hautain d'intervenir dans les conseils des gouvernements; en elle, comme en Rome, est la fière certitude que tous les peuples sont ses sujets; et, quand les princes veulent briser leur vasselage, elle les frappe, comme en usait Rome avec ses tributaires révoltés.

En refoulant le Saint Siège dans le domaine spirituel, la maison de Savoie a réalisé un fait, elle n'a pas atteint l'idée centrale de la papauté, qui est la conviction de son droit à l'universelle domination. L'un après l'autre, les papes affirment la légitimité de leur immixtion dans toutes les affaires humaines, et que rien ne saurait limiter le pouvoir de l'Eglise, qui est élevée au-dessus des trônes. C'est, au XI^e siècle, Grégoire VII, ce grand pape qui faisait attendre pieds nus dans la neige un empereur humilié, et qui dit, 'Si le St Siège a reçu de Dieu le pouvoir de juger les choses spirituelles, pourquoi ne jugerait-il pas aussi les choses temporelles?' Et à la fin du XIX^e siècle, moins brève—les temps ont changé—mais tout aussi résolue, car l'esprit ne change pas, voici la parole de Léon XIII:—

'Prétendre assujettir l'Eglise au pouvoir civil c'est à la fois une grande injustice et une grande témérité. Par le fait même, on trouble l'ordre, car on donne le pas aux choses

naturelles sur les choses surnaturelles, on tarit ou certainement on diminue beaucoup l'affluence des biens dont l'Église, si elle était sans entraves, comblerait la société.*

L'Église garde à travers l'histoire son caractère ambitieux, elle prétend à représenter l'absolu et l'intangible, elle veut par le gouvernement des consciences agir sur le gouvernement des peuples, car elle est l'héritière de Celui 'qui a reçu les nations en héritage.' Elle reste partout une étrangère impérieuse qui entend tout assimiler et ne daigne se plier à rien. Puissance éternelle qui survit aux puissances que le temps déplace ou détruit, elle a, selon le Cardinal Mathieu, 'une doctrine immuable et un gouvernement dont les principes fondés sur la doctrine sont immuables comme elle.'

La lutte de la France contre l'ingérence ouverte ou occulte du St Siège ne date pas de la troisième République, ni même de la première : elle naît en même temps que la conscience de soi-même prise par la nation, et on la voit se définir nettement à l'heure où, identifiée avec un des plus nobles types humains qui se soient rencontrés, elle est parmi les peuples l'arbitre de la justice et la personnification de la conscience et de la loyauté.

Véritable fondateur de l'Église gallicane, St Louis par sa Pragmatique Sanction de 1268† restituait leur liberté aux élections canoniques, modérait les exactions de Rome et déclarait que : 'la couronne de France ne relève que de Dieu seul.' Ce roi, qu'on peut difficilement taxer d'anticléricalisme, avait donc senti la nécessité d'affirmer l'indépendance de la nation en face des empiètements de l'Église. Il traitait avec le Pape non point seulement comme avec le représentant de Dieu sur la terre, mais surtout comme avec un souverain qui faisait peser sur la France une autorité onéreuse et injustifiée.

Au début du XIV^e siècle la lutte éclate sauvage entre Philippe le Bel et Boniface VIII—ce pape orgueilleux qui se faisait servir à table par des rois, qui tirait tant d'argent de la France, et qui, par la bulle 'Clericis laicos,' interdisait aux ecclésiastiques de contribuer aux charges de l'État,

* Encyclique 'Immortale Dei,' 1 nov. 1885.

† Les Pragmatiques sont de simples édits royaux, réglant d'autorité les matières religieuses, au lieu que les Concordats sont des traités synallagmatiques conclus entre un souverain temporel et le pape.

fait en par des dons volontaires, et frappait d'excommunication toute autorité qui ordonnerait ou percevrait un impôt sur les propriétés du clergé, qui représentaient la partie la plus importante des revenus publics. On sait par quelles brutales Phélique le Bel répondit, et comment le pape, prisonnier pendant trois jours à Anagni, insulté, maltraité, mourut de rage peu de semaines après son retour à Rome. La persécution religieuse dont on s'indigne en ce moment n'a pas encore heureusement pris de si revoltantes formes; les mœurs sont plus décentes; mais le principe qui isole la propriété ecclésiastique est toujours actif: car la pensée catholique reste conforme au travers des siècles.

En 1438, sous Charles VII, la Pragmatique Sanction de Bourges intervient de nouveau entre la France et le St Siège. Elle restreint les effets de l'excommunication—cet irrésistible argument des papes—limite les appels en cour de Rome,* supprime les réserves et les annates, contribution levée sur toute la chrétienté, que Louis XI et Henri II, après Charles VII, attaquèrent par des édits, dont Charles V fut impuissant à débarrasser l'Allemagne, et dont la suppression victorieusement faite par Henri VIII commença le schisme qui a dégagé l'Angleterre de la tenace prise de Rome.

L'Eglise n'accepta pas la Pragmatique de Bourges; et Louis XI l'abolit en 1461, mais pour en rétablir en 1479 les principales dispositions, car c'était là de la défense urgente. Question de liberté morale pour la royauté, question d'argent aussi, et des plus graves, car à aucun moment de la vie des peuples l'intérêt économique n'a cessé d'être celui qui régit tout et à quoi tendent et aboutissent les faits historiques qu'on enseigne aux enfants avec le secours des images—batailles éclatantes, congrès pompeux, ou mariages royaux. Et c'est, entr'autres, au point de vue économique que l'Eglise de Rome a été,

* L'appel en cour de Rome, qui transportait hors du pays le jugement des causes, fut plus tard contenu par l'appel comme d'abus, qui aboutissait à un recours à l'autorité séculière. Cela commença sous la forme de l'Appel du St Siège, au St Siège Apostolique, c'est à dire, au pape véritablement inspiré du Saint Esprit; ensuite on en appela 'au futur concile'; puis on joignit à l'appel la déclaration de poursuivre au conseil du roi ou dans son parlement, la cassation des actes abusifs. L'appel comme d'abus est la protection efficace sous laquelle s'est développée l'Eglise gallicane. Il commença d'être en usage au XVI^e siècle.

est encore sous des formes différentes, un dangereux fardeau pour les États.

C'est aussi une affaire d'argent que le Concordat de 1516, conclu entre François I^{er} et Léon X. Le pape y abandonnait au roi la nomination des évêques; le roi rendait au pape les annates, si chers au St Siège, pour qui ils étaient une magnifique source de revenus. L'avocat au parlement Lelièvre de la Grange jugeait ainsi cet arrangement :—

'C'est un acte violent par lequel deux puissances se sont mutuellement donné ce qui ne leur appartenait pas, le pape cédant au roi le spirituel, et le roi lui accordant le temporel; le pape usurpant les droits de l'Eglise, et le roi ceux de la nation.'

L'irritation fut grande; l'esprit de France était ouvert déjà à la conscience de ce qu'il y a d'intolérable à payer une redevance à un souverain étranger. Le Parlement ne consentit à enregistrer le Concordat qu'après des ordres réitérés et des lettres de jussion du roi.

En vérité, bien avant que la Révolution ne mêlât un principe de fanatisme anti-religieux à la lutte, la France l'avait commencée, et continuait son effort pour conquérir la liberté dont sa grandissante énergie avait besoin; tout chrétiens qu'ils fussent, les rois 'très chrétiens' n'ont pas cessé de protéger le pays contre ce qui dans la religion est si peu religieux. A la fin du XVIII^e siècle les conditions du clergé étaient telles qu'il sentit lui-même la nécessité d'une réforme. En 1789 les évêques offrirent 400 millions pour combler le déficit. Le mouvement était beau, sans doute; mais peut-on admettre qu'une minime fraction de la nation soit en mesure de prélever 400 millions sur des biens qui échappent au contrôle de l'État, fût-ce pour en faire don à l'État?

Vint la Révolution, qui, après avoir commencé en prenant Dieu à témoin de ses bonnes intentions, fit la folie de vouloir supprimer Dieu, et, par ses inutiles violences, ouvrit les voies à une réaction qui dure encore. L'œuvre de l'Assemblée Constituante—en ce qui regarde l'Eglise—a été définie au point de vue romain, dans un livre qu'il faut citer.

'Cette œuvre, il n'y a pas deux manières pour un catholique de la juger: c'était un schisme, reposant sur une conception

hérétique des droits de l'État. Poussant à bout les théories régaliennes et parlementaires, la Constituante avait légiféré abusivement dans une matière où l'autorité civile, si elle a le droit de parler, n'a pas le droit de parler seule, et où elle ne peut agir sans s'être concertée avec l'autorité religieuse, dont la compétence précède et domine la sienne. Après avoir supprimé le clergé régulier et la dotation territoriale du clergé séculier, elle avait de son chef bouleversé les circonscriptions diocésaines, changé le mode de nomination aux dignités ecclésiastiques et chassé le Pape de l'Église de France, en prétendant ne pas rompre avec lui, tout cela au nom d'une théologie et d'une histoire fausses que les gallicans eux-mêmes ont reprouvées nettement.' ('Le Concordat de 1801,' p. 41.)

Bonaparte trouva la religion à peu près anéantie; il était trop latin pour ne pas apercevoir l'inconvénient d'une telle situation, mais aussi trop conscient déjà de son âme césarienne pour admettre une puissance quelconque au-dessus de celle à quoi il se préparait. Il crut rétablir l'équilibre parfait et durable au moyen du Concordat: certains pensent qu'il n'a pas réalisé son dessein,* que le Concordat, au lieu d'être une garantie, devint vite une gêne, et que le Corse, subtil et impérieux, fut vaincu en cette affaire par l'Italien de formes si douces, le bon pape Pie VII qui pleurait lorsque le cardinal Consalvi lui écrivait de mauvaises nouvelles du traité en discussion. Bonaparte avait quelques raisons de se croire irrésistible en face des armées; il l'était moins en face de la diplomatie romaine.

'Il a dit que la France ne pouvait être sans religion, qu'il en voulait une, et qu'il préférait la catholique romaine. Il a déclaré qu'il voulait le clergé soumis et fidèle au gouvernement.' (Lettre de Bernier à Consalvi.)

Il souhaitait une religion; il l'a eue; reste à savoir si c'était bien celle qu'il voulait. Quant au clergé concorda-

* 'A quoi a servi le Concordat? A perpétuer une situation anormale, qui n'est la paix que dans la torpeur du sentiment religieux et qui devient la guerre dès que la religion ne sommeille plus et secoue ses liens. A quoi sert-il, sinon à entretenir des fictions dangereuses, à dissimuler le vide des croyances, sous la complication d'une organisation officielle ou de préparer des conflits toujours dangereux entre deux grandes puissances qui ne peuvent s'entendre que dans la liberté.' (Pressensé, 'Revue Nationale, janvier 1868.)

taire, il a été soumis de fait sous une main si lourde, mais il préparait l'avenir, et ceux qui ont hérité de sa pensée intime n'ont jamais été ni soumis ni fidèles de cœur aux gouvernements issus de cette Révolution, dont pendant un moment Bonaparte fut le représentant.

Le Concordat de 1801, qui avait reconnu pour légitime la propriété des acquéreurs de biens ecclésiastiques (Art. 13), ne fait, soit dit en passant, aucune allusion aux communautés religieuses; les couvents ont été ouverts, les moines chassés; il n'y en a plus nulle part sur le sol de France. Rome, qui se préoccupe du sort des prêtres séculiers et des évêques, ne semble pas s'être souvenue de la célèbre milice qui partout lui frayait la route. Chaque article du Concordat a été discuté longuement. Consalvi travaillait vingt heures de suite pour changer deux mots dans un paragraphe. On a eu le temps de penser à tout, et pourtant on n'a pas pensé aux moines! Étrange oubli, mais qui s'explique par la certitude qu'avait le St Siège de les voir bientôt revenir, discrètement d'abord, puis autrement, sans qu'il fut besoin de les y encourager par des traités. Ils sont revenus; et le XIX^e siècle est agité par leur incessant effort pour reconquérir la société qui avait échappé à eux et à Rome dont ils sont les agents.

La Révolution a renversé le principe d'autorité, supprimé les fonctions héréditaires, et substitué la loi du nombre au gouvernement des oligarchies. En atteignant tant de privilèges, elle a frappé trop d'ambitions qui sous le régime ancien trouvaient aisément leur satisfaction, pour n'avoir pas créé de terribles rancunes. L'esprit de revanche qu'elle a suscité n'est pas encore apaisé. Les moines ont utilisé les tendances de certains à s'acharner sur un espoir de régression vers le passé. Ils ont compris qu'il leur fallait reprendre les esprits par le moyen de l'éducation, ressaisir le gouvernement des consciences de la génération nouvelle, et que pour parvenir il leur convenait d'avoir des alliés fidèles dans les grands corps de l'État. Ce dont il s'agissait dès la première heure—ce dont il s'agit toujours—c'était bien moins de réinstaller une monarchie absolue, constitutionnelle ou libérale, que de vaincre l'esprit de la Révolution.

Napoléon sentit très vite l'insuffisance du Concordat à défendre le pays contre l'envahissement inlassable de Rome; les 'articles organiques' vinrent renforcer le

en rendre les clauses plus étroites.* Comme elle n'avait pas accepté la Pragmatique Sanction de Charles VII, l'Église n'accepta pas les articles organiques. Qu'on me permette de donner à leur sujet deux manières de voir qui expriment avec une netteté parfaite l'abîme infranchissable qui sépare l'esprit religieux de l'esprit civil :—

'La loi organique était pour le gouvernement français un acte tout intérieur qui le regardait seul, et qui, à ce titre, ne devait pas être soumis au St Siège.' (Thiers, 'Hist. du Consulat,' livre xiv.)

'Tout cela n'existe pas aux yeux de l'Église, parce que cela a été fait sans elle et contre elle, et on ne trouverait pas en France, à l'heure qu'il est, un évêque, un prêtre, un catholique instruit, qui attribue la moindre valeur canonique aux Articles organiques.' (Mathieu, 'Le Concordat de 1801,' p. 328.)

Ils existent pourtant, et après eux de nombreuses lois qui ont tenté de mettre un empêchement au développement des Congrégations. J'en citerai quelques-unes, plus loin. Maintenant, je vais tenter d'exprimer ce que sont les hommes qu'atteint la loi du 1^{er} juillet 1901, et quelle est leur action dans le pays.

La richesse des couvents est née de la pieuse épouvante des châtiments éternels. Ils ont été fondés ou dotés dans les temps anciens—et sans doute en va-t-il encore de même—par des personnes que les circonstances avaient conduites à mal faire, en dépit de l'excellence de leurs intentions, et qui redoutaient les peines d'après la vie.

'Tous les catholiques, en effet, reconnaissent qu'ils appartiennent à une immense famille dont Jésus-Christ est le chef et dont les biens spirituels peuvent se communiquer d'un membre à l'autre. Ils croient à la vertu des intercessions mutuelles, des expiations de l'innocent pour le coupable, et pensent que la prière du juste peut aller jusqu'au delà de la tombe, soulager et délivrer les âmes qui n'ont pas été trouvées assez pures pour entrer immédiatement en possession de la récompense éternelle. Les rois, les grands seigneurs, les grandes dames, et les bourgeois d'autrefois qui ont fondé des couvents étaient donc convaincus qu'ils faisaient une œuvre méritoire, utile à eux-

* La suppression des congrégations, faite par la loi du 18 août 1792, fut maintenue et confirmée par la loi du 18 germinal, an X (Art. 2).

mêmes et à toute la société chrétienne, en élevant à Dieu des anctaires où sa louange retentirait nuit et jour, en assurant aux moines par des donations le loisir de la psalmodie sainte et des exercices spirituels, et en obtenant ainsi leur intercession pour cette vie et pour l'autre. . . . Les ordres actifs et les congrégations récentes ont profité comme les contemplatifs de cette croyance au dogme de la communion des saints, qui leur assure la persistante générosité des fidèles. C'est là un instinct profond de l'âme chrétienne qui inspirera toujours des donations pieuses et tendra à reformer le "milliard" longtemps après que le temps aura flétri les lauriers de ceux qui l'ont attaqué. . . . La propriété des moines était perpétuelle, puisqu'elle répondait à des besoins permanents. L'Église, en effet, communique quelque chose de son immutabilité à tout ce qu'elle touche.' ('Le Concordat de 1801,' pp. 87-89.)

Je n'aurais jamais si bien exprimé ni de façon plus concluante pourquoi les États sont menacés par la propriété ecclésiastique, qui renaît et s'accroît toujours malgré les lois, et qui a ce caractère d'immobilité dont les finances d'un pays ne se trouvent pas au mieux.

S'il est excessif de dire, 'qu'aujourd'hui, comme il y a mille ans, la civilisation ne vit que par l'Église,'* il faut pourtant reconnaître que les couvents ont rendu d'immenses services. C'est là un fait que nul ne songe à nier. Ils ont été de magnifiques centres d'études et d'activité intellectuelle, et les abus même de la scolastique ont contribué à aiguïser les esprits : c'est peut-être grâce aux perfectionnements dont toute la masse des cerveaux humains est redevable à ses subtiles gymnastiques et à ses savantes et délicates contraintes que se sont formées les intelligences alertes ou profondes, rompues à toute lutte, d'Ulrich de Hütten, de Montaigne, d'Érasme, et de Voltaire.

Les moines du moyen-âge ont aidé la pensée à durer pendant ces rudes temps barbares, certes ; ils nous ont conservé quelques-uns des chefs d'œuvre du génie ancien, évidemment, encore qu'ils en aient détruit ou compromis beaucoup d'autres ; on montre—non sans orgueil—dans les bibliothèques des couvents illustres des parchemins devenus d'un bleu précieux, à la morsure des acides qui ont travaillé pour faire ressortir des textes antiques, disparus sous les comptes de cuisine du monastère dont un bon

* Keller, 'Les Congrégations religieuses en France' (Paris, 1900), p. 9.

guère de compensation que dans l'héroïque et modeste joie du devoir accompli en vue de réaliser un idéal. Le prêtre séculier reste dans la vie civile ; il est propriétaire, donc responsable ; il a contact permanent avec toutes les formes et les difficultés de l'existence. Il y a dans les campagnes des milliers de curés que leur traitement nourrit à peine, qui, desservant plusieurs paroisses, doivent faire à pied dans la neige des kilomètres pour dire leur seconde messe. Traités en inférieurs dans les châteaux, mal vus souvent d'une population hostile, sans autre appui que leur foi, ils mènent de pauvres vies. Dans les villes leur condition n'est pas non plus fort attrayante : le confessionnal de la paroisse n'est guère fréquenté que par les cuisinières, ce n'est pas vers eux que vont les consciences délicates des femmes élégantes et des hommes du monde, c'est vers les chapelles des Dominicains ou des Jésuites ; ce n'est pas pour eux non plus les triomphes oratoires des Carêmes et des Mois de Marie, mais pour les moines encore, qui font dans les églises des saisons de sermons, comme les grands acteurs vont en 'tournée' à l'étranger ou en province. Aussi la dure situation qui est faite au clergé séculier par l'envahissement des 'réguliers' détourne-t-elle d'une si médiocre existence les hommes que la vie religieuse attire, mais qui, se sentant une valeur intellectuelle, désirent faire une carrière et avoir des succès. Le niveau de la mentalité et de la culture du clergé séculier a, pour ces raisons, baissé d'une façon fort dommageable à la religion. Lors des récentes expulsions on a pu en avoir de nombreuses preuves dont je ne citerai que celle-ci. L'évêque de Versailles, devant remplacer dans son séminaire deux professeurs Picpuciens dont l'ordre avait été dissous, ne put dans tout le diocèse trouver deux prêtres assez instruits pour occuper les chaires d'enseignement laissées vides.

Au couvent on est protégé contre les difficultés matérielles, sûr du lendemain, débarrassé de toute responsabilité, libre de suivre l'étude, l'intrigue, ou l'élan mystique qui vous requiert. 'Les moines (a-t-on dit) ce sont de vieux garçons qui se réunissent pour vivre de leurs rentes.' La formule est plaisante mais non tout à fait juste : les vieux garçons demeurent en état de contact effectif avec la masse humaine, et il en est autrement pour les moines.

nécessité de l'autorisation, nécessité de la surveillance, et droit d'amortissement. Ce droit était tantôt de six fois le produit des biens religieux, tantôt d'un tiers de leur valeur, tantôt égal à leur valeur. C'est à dire que l'État se reconnaissait le droit de reprendre les biens de mainmorte dès qu'il jugeait qu'ils pouvaient devenir dangereux pour son intérêt ou pour sa sécurité. Puis c'est en 1749 l'édit de d'Aguesseau, tellement pareil par l'intention et même par certaines formes à la loi de 1901 que je demande l'autorisation de le citer, le rapprochement des deux textes étant de nature à démontrer que le 'péril congréganiste' n'est pas purement une invention et un moyen de la politique parlementaire.

'Le désir que nous avons de maintenir de plus en plus le bon ordre dans l'intérieur du royaume, nous fait regarder comme un des principaux objets de notre attention les inconvénients de la multiplication des établissements des gens de mainmorte, et la facilité qu'ils trouvent à acquérir des fonds naturellement destinés à la subsistance et à la conservation des familles, en sorte qu'une très grande partie des fonds de notre royaume se trouve actuellement possédée par ceux dont les biens, ne pouvant être diminués par des aliénations, s'augmentent au contraire par de nouvelles acquisitions.

'Renouvelant autant que de besoin les défenses portées par les rois nos prédécesseurs, voulons qu'il ne puisse être fait aucun nouvel établissement de chapitres, collèges, séminaires, maisons ou communautés religieuses, même sous prétexte d'hospices, congrégations, confréries, hôpitaux ou autres corps de quelque qualité qu'ils soient, ni, pareillement, aucune nouvelle érection de chapelle ou autre titre de bénéfice, dans toute l'étendue de notre royaume, si ce n'est en vertu de notre permission expresse, portée par nos lettres patentes, enregistrées en nos parlements ou conseils supérieurs, chacun dans son ressort.* Défendons de faire à l'avenir aucune disposition, par acte de dernière volonté, pour fonder un établissement de la qualité de ceux ci-dessus mentionnés ou au profit de personnes qui seraient chargées de former le dit établissement. Déclarons nuls ceux qui seraient faits à l'avenir sans avoir obtenu nos lettres patentes dans les formes ci-dessus prescrites.† Voulons que les actes qui pourraient avoir été faits en faveur des établissements précités par lesquels ils auraient reçu des biens, de quelque nature que ce soit, à titre

* Voir la loi du 1^{er} juillet 1901, Titre III, Art. 13 et 16.

† Id. Art. 16.

Et Pasquier, à la tribune de la chambre des pairs :

‘C'est un principe éternel et indépendant des lois positives, que celui qui ne permet pas qu'une société quelconque se forme dans un État, sans l'approbation des grands corps de la nation.’

Et Lainé en 1825 :

‘Les congrégations changent l'état des personnes, celles-ci n'appartiennent plus à leurs familles : affranchies de la puissance paternelle, elles font partie d'une corporation permanente.’

Et Odilon Barrot :

‘Je ne serai pas plus libéral que la Constituante ; je n'admettrai pas que mon pays puisse être couvert de congrégations et de couvents, en face de la loi qui resterait silencieuse et impuissante.’

Et Dupin (1845) :

‘Ne confondons pas la question des congrégations avec celle des associations. Les associations se forment entre simples citoyens, des pères de famille, vivant dans leurs maisons, exerçant leur commerce ou leur profession, vivant dans le monde, se réunissant pour un motif déterminé, politique, littéraire, ou autre : en cela l'état de leurs personnes n'est pas affecté. Au sortir de la réunion, ils sont ce qu'ils étaient avant d'y arriver, citoyens au même titre, se mêlant aux devoirs de la cité. Dans les congrégations il n'en est pas ainsi : on se lie par des vœux, on se lie par des serments, on dénature sa personne, on abdique son individualité. À la place de tel homme, c'est un couvent, soumis à un abbé, à un chef spirituel ; toutes les volontés individuelles s'effacent et disparaissent devant l'être collectif moral, qui représente tous les membres et constitue une société dans l'État, une société qui vit par une organisation qui lui est propre.’

Et Victor Hugo :

‘Vous êtes les parasites de l'Église, la maladie de l'Église ! Cessez donc de mêler l'Église à vos affaires, à vos stratagèmes, à vos combinaisons, à vos doctrines, à vos ambitions. Ne l'appellez pas votre mère, pour en faire votre servante !’

Et Lamartine (séance du 3 mai 1844) :

‘Si la société reconnaissait aux ordres mendiants le droit d'infecter et de ronger le pays, elle donnerait une prime, véritable privilège, à une mendicité systématique et sacrée

contre la véritable indigence, contre la véritable misère. . . Je vais plus loin. Si les séductions pieuses entraînaient par masses innombrables, dans les cloîtres, des individus des deux sexes, et les faisaient émigrer de la vie sociale dans la vie monacale, l'État, sans porter atteinte à la liberté individuelle, devrait, sous le rapport des mœurs, de la famille, de la propriété, de la société travaillante, se prémunir contre de pareils abus de religion. . . . Enfin je dis que, s'il arrivait que des associations religieuses s'introduisissent, à l'abri de cette liberté, pour le saper, pour travailler contre les lois du pays, l'État aurait certes le droit de les saisir, de les interrompre, et même de les proscrire, dans l'accomplissement de cette conspiration sacrée. . . . Dans ma pensée, je crois la propriété de toute espèce de congrégation funeste, dangereuse, ruineuse pour la nation et la famille. L'État ne devrait les admettre que comme associations non protégées, non possédantes, et viagères."

Tous ces hommes que j'ai choisis parmi ceux dont le recul historique permet déjà qu'on juge de sang-froid les intentions, ne rêvaient pas de détruire la religion, mais aucun d'eux ne pouvait être indifférent au fait dangereux de l'immobilisation immense des capitaux détenus par les congrégations, et dont la somme s'est depuis élevée dans des proportions dont on va pouvoir juger le sens et la portée. Ils s'inquiétaient aussi de la menace que représente l'esprit catholique romain, pour une nation qui pense que la liberté est le bel aboutissement nécessaire de l'effort humain.

Les congrégations sont un danger économique pour le pays, un danger politique aussi. Examinons d'abord le premier point.

Le nombre des moines, qui en 1789 était d'environ 60,000, est aujourd'hui de 190,000. Au mépris de la loi les établissements non-autorisés ont toujours été croissant. De 1877 à 1900 le chiffre des religieuses non-autorisées passait de 14,000 à 75,000, celui des religieuses autorisées tombait de 113,750 à 54,409.

Dans un compte-rendu décennal du Conseil d'État on trouve le tableau suivant des acquisitions des congrégations :

	Fr.
De 1802 à 1824 (deuxième ann.)	105,409
De 1825 à 1850 (vingt-cinq ans)	5,442,953
De 1851 à 1881 (trente ans)	5,972,831
De 1882 à 1900 (dix-huit ans)	25,102,178

donc faits aux congrégations s'élèvent :

De 1830 à 1845, à	.	.	.	.	.	.	304,000
De 1852 à 1860, à	.	.	.	.	.	.	9,119,435

La mainmorte était évaluée au milieu du XIX^e siècle 0 millions ; en 1880 les immeubles possédés ou occupés des congrégations représentaient 700 millions ; actuellement on en est à un milliard. Quel peut être, si on part ces sommes, celles de la mainmorte mobilière ? De ces chiffres se passent de commentaires. Fussent-ils indres d'ailleurs, que le principe resterait le même. Waldeck Rousseau l'a dit justement, 'L'ordre public ne qu'aucune convention particulière ne porte atteinte à la libre circulation des biens.'

L'objection c'est que ces richesses accumulées servent le pays par l'usage qui en est fait : charité, missions, instruction. Pour la charité, on ne voit pas que ce soient les congrégations qui prétendent échapper au contrôle ; elles donnent les plus grands résultats ; car les congrégations autorisées, avec 54,000 membres seulement, justifient 57,000 assistés, tandis que les non-autorisées, avec 75,000 membres, ne justifient que de 25,000 personnes secourues. Quant aux missions, la plupart sont entre les mains d'ordres autorisés et en règle avec l'État ; et à ce sujet, on prête si généreusement aux amplifications lyriques l'âme de la France portée au loin par le dévouement des moines, on doit faire cette restriction que, subventionnées par l'État dans le but de développer l'influence française, ces missions, abondamment recrutées hors de France, contiennent une grande quantité de moines étrangers, italiens, et même allemands, qui apprennent l'allemand, l'espagnol, et l'italien, en même temps sans autre que la vénération de l'Espagne et de l'Italie et de l'Allemagne, aux enfants qui leur sont confiés.

Quant à l'instruction, c'est un point vif de la question. Rend-on service à l'État en armant les enfants contre ses institutions et en les préparant à les attaquer ? Les congrégations pensent que oui ; le gouvernement trouve que non. Est-ce un inconvénient dans ce pays, dont l'esprit parti est la maladie, de cultiver soigneusement, comme des pépinières, des partisans hostiles à son gouvernement ? L'État a-t-il le droit de demander à ceux qui aspirent à occuper ses fonctions d'avoir appris à le servir

plutôt qu'à le combattre? Et enfin l'Église est-elle état, non point de persécution subie mais d'hostilité ouverte*; et, pour employer la formule des enfants, se disputent, n'est-ce pas 'elle qui a commencé'? Le programme des Jésuites est venu un jour à la connaissance publique; il révèle avec netteté leurs intentions. Le voici.

'Un seul culte reconnu, le culte catholique, sa pratique obligatoire. Les noms des non-pratiquants affichés à la porte des paroisses. La restitution des biens ecclésiastiques. Le mariage civil déclaré un concubinat. Les registres de l'état civil rendus au clergé.'

Ce texte, cité par M. Waldeck Rousseau à la tribune de la Chambre, est ancien déjà. La forme des détails de l'ordre est peut-être quelque peu modifiée, mais on peut tenir pour certain que le fond en demeure identique, et que c'est vers la reprise complète de la société par le pouvoir religieux que tend son enseignement. La République est-elle justifiée à vouloir le défendre? On lui oppose ses promesses de liberté, mais d'abord saurait-il y avoir une liberté qui constitue une menace pour l'État? et enfin est-il concevable qu'un gouvernement se laisse détruire au nom de la liberté? Vouloir cela ne serait-ce pas analogue, sous le prétexte qu'un homme est brave, à l'envoyer au combat les mailles attachées?

Si la République est hostile à l'enseignement congréganiste, Rome n'est pas favorable à l'enseignement universitaire (*state education*). Léon XIII s'est exprimé formellement à ce sujet, voici en quels termes :

'Il faut absolument que les pères et les mères dignes de ce nom veillent à ce que leurs enfants, parvenus à l'âge d'apprendre, reçoivent l'enseignement religieux, et ne rencontrent dans l'école rien qui blesse la foi ou la pureté des mœurs. Cette sollicitude pour l'éducation de leurs enfants

* Une armée que l'ennemi ne cesse de harceler doit avoir toute la liberté de ses mouvements, et il faut que le chef qui la connaît puisse assigner à chacun son poste de combat. C'est le sens légitime d'une parole fâcheuse qui a été souvent reprochée à un archevêque: 'Mon clergé est un régiment, il faut qu'il marche.' (Cardinal Mathieu, 'Le Concordat,' p. 333.) Cette phraséologie toute militaire a un caractère révélateur; elle est sans doute fort différente de celle en usage au temps de la persécution de l'an 64.

et la loi divine de concert avec la loi naturelle qui l'impose, les parents ne sauraient les en dispenser.*

Les parents doivent pénétrer l'éducation des principes de morale chrétienne et s'opposer absolument à ce que leurs enfants fréquentent les écoles où ils sont exposés à boire le terrible poison de l'impiété.†

L'Église, gardienne et vengeresse de l'intégrité de la foi, qui, en vertu de la mission qu'elle a reçue de Dieu son Seigneur, doit appeler à la vérité chrétienne toutes les nations, surveiller avec soin les enseignements donnés à la jeunesse élevée sous son autorité, l'Église a toujours condamné ouvertement les écoles mixtes ou neutres, et a maintes fois averti les pères de famille, afin que, sur ce point si important, ils veillent toujours sur leurs gardes.‡

Vous savez ce que sont devenues les écoles publiques; une place n'y est plus laissée à l'autorité de l'Église; et à l'instant où il serait si nécessaire de travailler avec amour à façonner ces âmes encore tendres aux devoirs de la vie chrétienne, c'est alors qu'on impose silence à la voix de la religion. Ceux qui sont plus avancés en âge courent un péril encore plus grand, celui du vice même de l'enseignement, qui, au lieu d'initier la jeunesse à la connaissance du vrai, ne lui fait voir que l'infatuation des doctrines les plus fausses.§

On sait quelle fut toujours la modération de Léon XIII: sa volonté apparaît assez claire pour qu'on ne doive pas hésiter. L'état de guerre est indiqué, avec réserve mais avec évidence aussi. On le trouve révélé de façon si énergique dans ces paroles du comte de Mun adressées à une réunion de la Jeunesse Catholique :

'C'est une œuvre de lutte que vous commencez ici. Aujourd'hui, ici peut-être, à Paris, dans les grandes villes, il y a beaucoup de jeunes gens comme vous, ardents et audacieux. Il y a une autre jeunesse, fille de l'éducation rationaliste. . . . et le combat qui s'engage, la lutte solennelle qui vous est préparée quand vous allez franchir ce seuil. . . . Et pourquoi donc auriez-vous peur? Est-ce que l'histoire de ce siècle n'est pas une continuelle revanche de l'Église sur la révolution?'

Voilà une situation bien précisée: on élève dans les

* Encyclique 'Nobilissima Gallorum Gens'; 8 février 1884.

† Encyclique 'Sapientiae Christianae'; 10 janvier 1890.

‡ Encyclique 'Exeunte jam anno'; 25 décembre 1888.

§ Ib.

écoles catholiques une jeunesse qui doit dès son entrée dans la vie commencer 'la lutte solennelle' contre l'autre jeunesse nourrie de la pensée moderne dans les écoles de l'État. Et de quoi s'agit-il en somme? D'assurer la victoire du catholicisme. Et sur qui? Sur les institutions du pays.

Ou bien il faut accueillir son ennemi dans sa maison, le nourrir et lui donner des armes, ou bien le vaincre, ou tout au moins le tenir en respect. C'est ce qu'a tenté de faire la loi Waldeck Rousseau.*

* Voici les articles principaux de la 'Loi du 1er juillet 1901,' ayant rapport aux congrégations religieuses :—

Titre III, Art. 13.—Aucune congrégation religieuse ne peut se former sans une autorisation donnée par une loi qui déterminera les conditions de son fonctionnement. Elle ne pourra fonder aucun établissement qu'en vertu d'un décret rendu en Conseil d'État. La dissolution de la congrégation ou la fermeture de tout établissement pourront être prononcées par décret rendu en conseil des ministres.

Art. 14.—Nul n'est admis à diriger, soit directement, soit par personne interposée, un établissement d'enseignement, de quelque ordre qu'il soit, ni à y donner l'enseignement, s'il appartient à une congrégation religieuse non autorisée. . . .

Art. 15.—Toute congrégation religieuse tient un état de ses recettes et dépenses ; elle dresse chaque année le compte financier de l'année écoulée et l'état inventorié de ses biens meubles et immeubles. La liste complète de ses membres, mentionnant leur nom patronymique, ainsi que le nom sous lequel ils sont désignés dans la congrégation, leur nationalité, âge, et lieu de naissance, la date de leur entrée, doit se trouver au siège de la congrégation. Celle-ci est tenue de représenter sans déplacement sur toute réquisition du préfet, à lui-même ou à son délégué, les comptes, états et listes ci-dessus indiqués. . . .

Art. 16.—Toute congrégation formée sans autorisation sera déclarée illicite. . . .

Art. 18.—Les congrégations existantes au moment de la promulgation de la présente loi, qui n'auraient pas été antérieurement autorisées ou reconnues, devront, dans le délai de trois mois, justifier qu'elles ont fait les diligences nécessaires pour se conformer à ses prescriptions. À défaut de cette justification, elles seront réputées dissoutes de plein droit. Il en sera de même des congrégations auxquelles l'autorisation aura été refusée.

La liquidation des biens détenus par elles aura lieu en justice. Le tribunal, à la requête du ministère public, nommera, pour y procéder, un liquidateur qui aura pendant toute la durée de la liquidation tous les pouvoirs d'un administrateur sequestre. Le jugement ordonnant la liquidation sera rendu public dans la forme prescrite pour les annonces légales.

Les biens et valeurs appartenant aux membres de la congrégation antérieurement à leur entrée dans la congrégation, ou qui leur seraient échus depuis, soit par la succession ab intestat en ligne directe ou collatérale, soit par donation ou legs en ligne directe, leur seront restitués. Les dons et legs qui leur auraient été faits autrement qu'en ligne directe pourront être également revendiqués, mais à la charge par les bénéficiaires de faire

Ainsi qu'on peut voir, elle contraind les congrégations à se faire autoriser par la Chambre, et dissout celles qui ne veulent pas se conformer à cette obligation. On procède à la liquidation des biens des congrégations dissoutes; les valeurs qui appartenaient aux congréganistes avant leur entrée au couvent leur sont rendues; les dons ou legs faits à la communauté sont restitués à ceux qui les avaient faits, sous condition de les employer à des œuvres d'assistance lorsque le but de ces libéralités aura été spécialement une œuvre d'assistance. La liquidation pourvoit à l'entretien des pauvres hospitalisés par les congrégations; et des rentes viagères sont faites aux membres des congrégations qui n'auront pas de moyens d'existence assurés. Mais il est interdit à tout individu appartenant à une congrégation non-autorisée d'enseigner ou de diriger un établissement d'éducation. Les contrevenants à la loi sont punis d'amendes et d'emprisonnement (Art. 8).

Jusqu'à présent, si la loi exigeait l'autorisation, le mépris de la loi n'était susceptible que de sanctions administratives; actuellement il est passible de pénalités, mais qui ne peuvent être appliquées aux membres d'une congrégation qu'après un jugement qui l'a déclarée dissoute. C'est seulement si, malgré ce jugement, elle se perpétue ou se reforme qu'elle tombe sous l'application d'un texte. La nouveauté de la loi réside donc en ceci, qu'elle affirme la volonté et donne le moyen de faire désormais respecter les droits de l'État.

J'espère avoir prouvé par tant d'exemples, dont j'ai peut-être fatigué la patience du lecteur, que de telles mesures étaient nécessaires à prendre. Tout le monde le sentait, même ceux que l'esprit de parti a poussés à vociférer le plus énergiquement contre elles. Tout le monde: même le pape, dont la voix s'est élevée bien

la preuve qu'ils n'ont pas été les personnes interposées prévues par l'article 17. Les biens et valeurs acquis à titre gratuit, et qui n'auraient pas été spécialement affectés par l'acte de libéralité à une œuvre d'assistance, pourront être revendiqués par le donateur, ses héritiers ou ayants droit, ou par les héritiers ou ayants droit du testateur, sans qu'il puisse leur être opposé aucune prescription pour le temps écoulé avant le jugement prononçant la liquidation. Si les biens ou valeurs ont été donnés ou légués en vue de gratifier non les congréganistes, mais de pourvoir à une œuvre d'assistance, ils ne pourront être revendiqués qu'à charge de pourvoir à l'accomplissement du but assigné à la libéralité. . . .

faiblement pour défendre les congrégations menacées. Dans sa lettre au cardinal archevêque de Paris (23 décembre 1901), Léon XIII se bornait à dire beaucoup de bien des moines, à vanter leur sainteté, à rappeler leur services. Il grondait — doucement — le mauvais esprit moderne, marquait de n'avoir pas perdu tout espoir en un retour à de meilleurs sentiments, et menaçait en passant, sans appuyer, de transporter en d'autres mains ce protectorat des missions qui, si je ne me trompe, nous appartient depuis le XVII^e siècle, et qui tente assez l'empereur d'Allemagne pour qu'il fasse tout exprès venir de Berlin des perruques poudrées, afin d'ajouter à l'importance de ses visites au Vatican.

J'ai dit que le pape lui-même admettait l'utilité d'une nouvelle réglementation de l'état des congrégations: n'est-ce pas ce qu'il faut conclure de cette phrase de sa lettre au cardinal Richard?—

'La France entretient avec le St Siège des rapports amicaux, fondés sur un traité solennel. Si donc les inconvénients que l'on indique ont sur tel ou tel point quelque réalité, la voie est toute ouverte pour les signaler au St Siège, qui est tout disposé à les prendre en sérieux examen, et à leur appliquer, s'il y a lieu, des remèdes opportuns.'

N'est-ce pas là reconnaître qu'il faut remédier à un état de choses devenu inacceptable? Sans doute les remèdes de Léon XIII n'eussent pas pris la forme de ceux que M. Combes juge d'une efficacité absolue, et dont je vais parler maintenant.

La loi Waldeck Rousseau, pour produire les résultats qu'on avait lieu d'en espérer, aurait dû être appliquée avec beaucoup de tact, et une connaissance subtile du tempérament de la France. Il fallait dix ans et de la mesure pour la mener à bien et sans provoquer de dangereuses secousses dans l'opinion du pays. On a procédé autrement; et les résultats sont tels que, dès maintenant, on peut dire que ça a été un grand tort. Une des premières conséquences de ces brutalités inutiles et gauches s'aperçoit dans la manœuvre politique grâce à laquelle les adversaires du ministère sont arrivés à faire baisser la rente de ce pays si formidablement riche, et à répandre dans la petite bourgeoisie l'inquiétude qui a provoqué le retrait des fonds des caisses d'épai-

tels symptômes de mécontentement valent qu'on s'en occupe ; et, s'il faut juger sévèrement ceux qui par haine de parti n'hésitent pas à jeter le discrédit sur leur pays, encore faut-il reconnaître qu'à défaut des moyens employés pour la satisfaire, les raisons de leur irritation sont défendables.

On a ordonné aux congrégations de demander à être autorisées. Certaines ne l'ont pas fait, et entr'autres les Jésuites, qui sous aucun régime n'ont consenti à subir cette loi de surveillance ; mais une énorme quantité d'ordres se sont soumis et ont présenté leur demande en temps voulu. Ils avaient le droit d'espérer que leurs causes seraient examinées une à une ; il n'en a pas été ainsi. C'est la Chambre qui doit se prononcer, accepter ou rejeter les demandes ; on comprend de reste qu'elle n'a pas le temps de peser soigneusement les raisons de chacune ; et on a lieu de regretter que ces demandes n'aient pas été plutôt déferées au conseil des ministres, qui les eût repoussées ou autorisées par décret. Voici un exemple de la manière dont les choses se passèrent : 54 demandes ayant été présentées, on classa les ordres en trois groupes—prédicants, enseignants, et commerçants ; on ne s'inquiéta pas si parmi les enseignants il en était de missionnaires, et d'hospitaliers parmi les prédicants ; et un vote général repoussa les demandes presque en totalité. Le fait ayant soulevé des protestations même dans la majorité républicaine, le président du conseil dû, pour en vaincre la résistance, déclarer que les mêmes demandes qui avaient été rejetées par le vote général pourraient être reproduites. Voici déjà une façon de procéder singulièrement sommaire, et dont le sens de la justice, en même temps que le goût de la liberté, est heurté d'une façon déplaisante.

Mais il y a mieux—ou pire ! Les religieuses des écoles ont reçu ordre de se séculariser ; elles ont obéi ; elles ont la preuve écrite qu'elles cessent d'appartenir à une communauté ; on leur interdit d'enseigner dans l'endroit où elles enseignaient en tant que religieuses. On accepte que celles qui tenaient une école à St Germain aillent en tenir une au Vésinet, faute de quoi on les proscrit. Ici l'arbitraire prend à tel point la figure de la bêtise qu'on ne les distingue plus. On poursuit, non seulement les religieuses qui pourtant ont obéi à la loi en se sécularisant,

mais aussi ceux qui leur donnent asile. On supprime le traitement d'un évêque (Mgr. Turinaz) parce qu'il a fait prêcher le jour de Pâques un Jésuite depuis longtemps sécularisé. Enfin on commet l'irréparable maladresse d'expulser les religieuses, même celles qui ne demandaient qu'à se soumettre à la loi. Certes, il y a des moines d'affaires et des moines ligueurs, comme les a nommés M. Waldeck Rousseau; et il y a des moines journalistes, médiocres français pour la plupart, agitateurs dangereux, ennemis sans merci, et de large conscience quant aux moyens à employer; mais personne n'a jamais dit que les sœurs de charité fissent de la politique! Un homme ambitieux peut aller au cloître comme vers un moyen de réaliser une brillante carrière; une femme n'y va que pour occuper son cœur; ce sont des maternités déviées, ces profonds dévouements. Elles ne gagnent rien à ces simples vies obscures qu'elles choisissent; et, si elles aussi sont trop riches pour le bien de l'État, on pouvait au moins agir envers elles comme a fait Napoléon, qui disait: 'Mon intention est de ne point vouloir de couvents de religieuses, mais sur ce point je ne vois pas d'inconvénients à ce que les anciennes religieuses finissent leur vie en commun' (Napoléon à Fouché, 18 germinal, an X).

Peut-être Napoléon avait-il plus d'esprit que M. Combes, qui ne semble pas savoir qu'en France ce n'est pas faire de bonne besogne que se donner l'air de persécuter les femmes. On ouvre par là une issue à trop de belles déclamations éloquentes, dont ce pays chevaleresque, et tellement sensible au verbe, est tout remué. Il aurait mieux valu, sans doute, ne pas provoquer les scènes piteuses qui se sont produites en si grand nombre que les journaux pour en rendre compte ont créé la rubrique 'Expulsion des Congrégations,' et où on voit les sœurs quitter leurs couvents au milieu d'amis pleins de zèle, de femmes du monde que tente un héroïsme—sans grand risque—d'hommes du monde qui pensent qu'en renonçant à leurs habitudes mesurées pour crier un peu et gesticuler dans la rue, ils ébranlent les fondements de la République. Toutes ces personnes, que le dévouement et l'indignation agitent à l'extrême, reconduisent vers des voitures ou à des trains les pauvres religieuses ahuries et tristes, chargent leurs bras de bouquets, fort encombrants pour la route, tandis que la populace hurle des injures—à

l'adresse du gouvernement, ou à celle de l'Église, selon les régions—et que la police ou la troupe requise par les autorités, pour éviter des embarras plus graves, prend un style fâcheux de peloton d'exécution.

'La loi était une loi de contrôle, on en fait une loi d' "exclusion,"' disent les républicains qui ont la tête froide ; d' 'assassinat' disent les catholiques—en tous cas une loi qui prend toutes les apparences de l'injustice. Cette façon soudaine de ne tenir aucun compte du fait antique et puissant qu'est le catholicisme est une singulière imprudence, pour ne pas dire plus. La prodigieuse reviviscence de la religion pendant le XIX^e siècle, en réaction contre les brutalités de la Révolution, devrait instruire les hommes d'aujourd'hui. Et puis la France a la passion de la légalité, et on a l'air de sortir de la légalité. Rien ne sert plus pour défendre, contre cette rage d'en finir tout de suite, ceux et celles qui pouvaient s'imaginer être protégés.

Il y a deux ans, M. Delcassé promettait au St Siège que la loi nouvelle n'aurait pas d'effet rétroactif, et que les écoles antérieures à 1901 seraient épargnées ; en 1903 on oblige le bey de Tunis à fermer des écoles antérieures non seulement à 1901 mais même au protectorat de la France. À l'asile d'aliénés de Charenton les religieuses Augustines avaient lieu de se croire en sûreté, garanties par un traité passé en 1852 entre leur ordre et le directeur de l'établissement, traité approuvé par le ministre de l'intérieur : on les expulse sans plus de commentaire. Et combien d'autres !

Après avoir essayé de montrer le danger économique de la mainmorte, il convient de montrer l'inconvénient économique de la brusque façon dont on procède. S'il a fallu trente ans d'effort à l'esprit républicain pour obtenir la loi de 1901, c'est qu'elle attaquait des intérêts multiples et que les répercussions en devaient être lointaines ; c'est dire assez qu'on ne pouvait l'appliquer en quelques semaines, ni en quelques mois. Il fallait, non moins que le problème moral, envisager le problème financier. Chose étrange ! on n'y a point songé ; au moins il semble que ce soit ainsi.

Déjà on se rend compte que la liquidation des biens congréganistes ne donnera pas le résultat qu'on en avait sans doute espéré. La plupart des biens seront réclamés

par les ayants droit, et beaucoup seront dénaturés—il n'est que trop facile de le prévoir. De toutes façons l'État se trouvera en face d'une forte note à payer; la suppression de l'enseignement religieux l'oblige à pourvoir à l'instruction de 150,000 garçons et de 600,000 filles. Il est en mesure de placer dans ses écoles une partie des garçons, mais il n'en va pas de même pour les filles. Ayant à pourvoir au placement de 144,200 écoliers répartis dans 1512 écoles, il faudra qu'on aménage des bâtiments dans 296 communes et qu'on en construise de nouveaux dans 336 autres. Avec l'acquisition nécessaire des mobiliers scolaires, la dépense totale s'élève à 13,550,000 francs; de plus le traitement des nouveaux instituteurs grève le budget d'une charge annuelle de 2,300,000 francs. Pour les filles, la somme totale des dépenses de constructions, aménagements, etc., est de 46,336,500 francs, et le traitement des institutrices de 7,543,195 francs.*

L'application de la loi est si mauvaise, et, il faut le dire aussi, tellement vaine, que pour se tirer de la situation qu'il s'est faite le gouvernement en est réduit à espérer que des écoles libres se rouvriront pour le décharger un peu. Heureusement c'est ce qui se produit; sur 3000 établissements congréganistes fermés de juillet 1902 à août 1903, il s'en est rouvert déjà 1400 (août 1903). Mais le détestable procédé n'est-il pas jugé par ce fait que ceux qui en usent doivent désirer qu'il ne réussisse qu'en apparence? Car qu'y aura-t-il de changé dans l'enseignement donné par des religieux sécularisés? Rien, sinon qu'ils y apporteront de nouvelles colères et de plus vifs espoirs de revanche.

Sur les 60 millions à dépenser tout de suite, la moyenne de la subvention de l'État étant de 43 %, celui-ci n'aurait à verser que 26 millions environ, le reste incombant aux communes. On comprend la résistance et l'irritation produites partout; les conseils généraux en ont été les interprètes dans les départements. Mais les représentants du gouvernement n'ont rien voulu entendre; et devant les critiques faites par les conseillers généraux, on a vu

* Ces calculs ne comprennent pas les dépenses qui seraient nécessaires si on supprimait les frères de la Doctrine Chrétienne, qui se réclament d'une autorisation qui leur a été donnée par un article du décret du 19 mars 1808. Si leurs écoles disparaissaient, l'État aurait à supporter une charge d'environ 27 millions.

plusieurs préfets se lever sans répondre et quitter la séance, agissant ainsi avec tant de symétrie qu'on a tout lieu de croire qu'ils obéissaient à des instructions venues du plus haut. Dans un grand nombre de communes le mécontentement s'est traduit en faits, soit que les maires aient donné leur démission, ou qu'au contraire, indignés du mauvais vouloir opposé à la loi par les congréganistes et une partie de la population, ils aient eu recours à de singuliers abus d'autorité, comme d'interdire toute manifestation du culte en dehors des églises, y compris celle qui consiste pour le prêtre à accompagner les morts au cimetière. Toutes ces choses ne sont pas propres à tenir le pays en paix.

Pour les hôpitaux, les religieuses représentaient aussi une indiscutable économie: 'Dans les 17 hôpitaux de Paris (écrivait jadis le Dr Bourneville) il y avait 391 religieuses, qui coûtaient annuellement 140,550 francs; elles ont été remplacées par 452 laïques qui coûtent 332,710 francs.' Les Augustines de l'hospice des fous à Charenton reçoivent chacune 200 francs par an pour leur vêtement; la laïcisation représentera pour ce seul établissement une dépense de 15,000 francs.

Voici donc qu'on a produit une irritation profonde, et ouvert une nouvelle source de dépenses; d'ailleurs on n'a guère atteint les ordres perturbateurs. Les Jésuites, nous le savons bien, ne sont pas partis; ils ne partent jamais! Les Assomptionnistes sont toujours là, sous d'autres costumes mais avec les mêmes cœurs acharnés, et de la haine justifiée maintenant. Ce n'était guère la peine d'avoir subi tant de convulsions, dont le pays garde encore la fiébrilité douloureuse, d'avoir fait un si vigoureux et tenace effort pour se rapprocher d'un idéal de justice et de liberté, et de tant haïr enfin l'esprit de l'Église, pour en appliquer les méthodes dans ce qu'elles ont de pire. On se débarrasse du dogme catholique et de son oppression pour imposer le dogme républicain et la sienne; où est l'avantage? On devait contenir l'Église, non la détruire, et, quoi qu'on voulut faire enfin, ne pas user contre elle les méthodes d'intolérance et de fanatisme qu'on lui reprochait. M. Waldeck Rousseau a dit: 'Si le catholicisme proscriit le libre examen, la libre pensée ne saurait proscrire la liberté de croire.' Évidemment, et cela tombe

sous le sens. Malheureusement, dans bien des cas, la libre pensée s'exerce surtout à empêcher ses adversaires de penser librement. Et quelles contradictions inexplicables ne relève-t-on pas à chaque instant dans le système outrancier adopté par M. Combes ! Pour quelles raisons impossibles à discerner ferme-t-on une certaine chapelle et laisse-t-on l'autre ouverte ? Sur quoi se base l'athéisme et l'irréligion du gouvernement, pour distinguer entre les deux ? Pourquoi expulser les Chartreux et laisser Lourdes continuer son commerce ? S'il est une manifestation étalée et flagrante de ce qu'on appelle la superstition catholique, n'est-ce pas Lourdes ? Mais les intérêts de la région ! répond-on. Bien ; mais il y en avait d'autres ; la ville de Grenoble perd cinq millions par an du départ des Chartreux. Mais les raisons politiques, ajoute-t-on, les prochaines élections. Sans doute, mais ce n'est pas seulement autour de Lourdes que le mécontentement des intérêts lésés est capable de se manifester aux prochaines élections ; il est à craindre qu'on en ait de trop bonnes preuves. Et tous ceux-là y songent, à qui l'idéal républicain est cher, et qui souhaitent qu'il aille, malgré les défaillances des hommes—qui passent—vers une réalisation toujours plus complète et plus belle de l'âme de la France. Ils n'oublient pas que, moines d'affaires et moines ligueurs, aucun n'a désarmé ni ne désarmera, et que l'adversaire qui sait qu'il n'a plus rien à espérer est un plus dangereux adversaire.

La loi de 1901 était nécessaire, il fallait pour qu'elle fût féconde lui adjoindre le grand auxiliaire de toute réussite, le temps, qui ne respecte pas ce qui a été fait sans lui. Il fallait frapper les ordres qui refusaient de se soumettre à la loi, c'était justice, et laisser les autres s'éteindre en leur interdisant de se recruter ; ou encore les considérer comme des sociétés qui cessent d'exister à la disparition de leur chef, et les dissoudre chaque fois qu'un des supérieurs fut venu à mourir. Ainsi on aurait graduellement, sagement, et sûrement résolu le problème et entravé le développement des couvents, refuge des cœurs délicats aux époques de l'histoire où la vie est hasardeuse et menacée, les mœurs brutales et l'idéal offusqué, mais dont la raison d'être diminue et disparaît en un temps où l'esprit trouve partout l'emploi de son activité, où la personne humaine libérée conquiert toute sa dignité, où chacun a envers les autres le devoir croissant de vivre

toute sa vie et d'apporter à sa patrie la contribution de ses énergies totales.

The following brief account of the suppression of the English Benedictine College at Douai is added as an illustration of the latter portion of the foregoing remarks.—EDITOR.

As an incident in the general suppression of the religious congregations in France, the closing of the English Benedictine College at Douai has taken place without much notice. There are, however, some features peculiar to it that should not be uninteresting to Englishmen. It must be premised that the college was wholly and entirely English. The religious community of men who furnished the masters and administrators, and the entire body of students, were British subjects, no French boy or youth or master being allowed to be an inmate of the establishment. Moreover, although bearing to the full their share in the general taxation, the monks neither exercised nor claimed, at any time, the right of voting in the elections, municipal or governmental. The property, consisting of the college, chapel, and other buildings, was acknowledged to be British, although, since 1826, it had been under the administration of the 'Bureau des Fondations Anglaises,' appointed to look after the remnant of property belonging to the English colleges which the French Revolution had spared. Some years ago, in order, as we thought, to render the legal status of the Douai College indefeasible, we took a lease of all the premises from this Bureau. This lease, which still has many years to run, was drawn up with the approval of the Minister of the Interior, and is signed by him, by the President of the Republic, M. Carnot, and by the Minister of Instruction. Relying upon this and upon the fact that for more than three-quarters of a century we had been treated by the highest educational officials in the government of France as a college, and trusting in the faith of the French nation to keep its contracts, we from time to time made many additions and necessary alterations to the buildings; the last being a wing which alone cost a hundred thousand francs. For all these not one penny of French money had been expended; everything was paid for, and the whole building furnished and maintained, and all alterations and additions carried out, with English money alone.

This being the state of the case, when the recent law against the religious congregations in France was passed, we did not imagine that it would in any way affect this purely English establishment. To name everything worse, however,

on the advice of M. Waldeck Rousseau, who had stated that his bill was not a bill of destruction and confiscation, but one by which the religious bodies could obtain a legalised status, we applied for formal authorisation. Informally, we had been assured by our own Embassy in Paris that, even if authorisation were refused, our moveable property, being the property of British subjects, could, of course, not be touched; and, a specific question being put as to the organ in the chapel, which a friend had presented a few years ago at the cost of 1000*l.*, we were assured that we should be able to remove all that kind of property. Subsequently we received, even in the early months of this year, assurances, conveyed to us by officials of the town, from members of the government, that the law would not affect us. It was, therefore, with profound astonishment that we learnt one day that a liquidator had been appointed to take possession of the college and all its belongings. Literally only a few minutes after we had received information of this by a telegram from the British Embassy, the liquidator was announced. He had come prepared to place seals upon everything, but was forced to retire by our lawyer, who pointed out that four clear days' notice was required of the rejection of our claim for authorisation, and of his appointment. After the lapse of the legal interval he reappeared; and, although the college was allowed three months to close its business, the liquidator claimed during that interval to be the legal possessor. Our appeals to the British Foreign Office to protect our interests were unavailing; and, when the case was brought up in Parliament during the last session, the authorities defended their want of action on the unheard-of principle that, if English subjects voluntarily go to live in a foreign country, their country cannot undertake to defend their property and interests there. Recent cases in Venezuela and elsewhere seem to throw considerable doubt upon this as a principle of British diplomacy. In conclusion it should be borne in mind that we never made any claim to remain in France against the wish of the French government, but merely asked for protection of our moveable property, and for compensation for money expended on the faith of the French government's repeated dealings with us, and especially of an unexpired lease signed by the President of the French Republic.

FRANCIS A. GASQUET,
(Abbot-President of the English Benedictines.)

Art. X.—MR MORLEY'S LIFE OF GLADSTONE.

1. *The Life of William Ewart Gladstone.* By John Morley. Three volumes. London: Macmillan, 1903.
2. *The Life of William Ewart Gladstone.* By H. W. Paul. London: Smith, Elder, 1901.
3. *The Life and Correspondence of the Right Hon. Hugh C. E. Childers, 1827-1896.* By his son, Lieut.-Col. Spencer Childers, C.B. Two volumes. London: Murray, 1901.
4. *Studies in Contemporary Biography.* By James Bryce. London: Macmillan, 1903.

It is a commonplace with some critics that Mr Morley made a great mistake when he deserted literature for politics. The criticism is not a very profound one, though it is natural on the part of those who, having no sympathy with Mr Morley's political views, may very well think that he was less likely to do harm as a man of letters than as a man of affairs. Even so, however, it is rather short-sighted. To begin with, it is very doubtful whether the influence of the writer is less than that of the politician. In the second place, Mr Morley has always been something more than a man of letters. All his serious contributions to literature have been inspired by lofty political ideals. In him the man of letters has always assumed the garb of the political evangelist—the evangelist of a political gospel which is not ours, but which, associated as it is with a literary faculty of rare felicity and power, a breadth of culture rarely attained by politicians, and a personal character which commands the respect of all his opponents, is and has long been a force to be reckoned with in English public life. Besides, Mr Morley has never entirely deserted literature for politics; he has brought his political training to bear on literature; witness his admirable studies of Sir Robert Walpole and of Oliver Cromwell, books which abound in wise saws and pregnant reflections that could never have been inspired in the study. They are the fine flower of political experience, ripened in the senate and the market-place, quickened by the habit of dealing directly with men, and perfected by rare literary skill.

But it is by his '*Life of William Ewart Gladstone*;

just published, that Mr Morley may claim to be finally judged both as a man of letters and as a man of affairs. There are few forms of literature so difficult to succeed in as biography; there are perhaps none so difficult as political biography; and probably no political biography that ever was written was more difficult to write well than that of Mr Gladstone. Has Mr Morley written it well? The answer will generally depend in some measure on the point of view and the political and personal prepossessions of the critic. Those who think that Mr Gladstone's political aims were mischievous and his political conduct flagitious, who regard him as a time-serving demagogue and hypocrite, driven to tortuous courses by the stings of a restless and overmastering ambition, will hardly approve of a biography which represents him throughout as a statesman inspired by a singularly lofty sense of public duty, a man of profound and unimpeachable piety, measuring and judging all his acts by his own high standard of Christian ethics, and seeking to bring the policy of his country into conformity with the same lofty ideals. But no impartial and competent critic, freeing his mind from prejudices and prepossessions which have too often blinded literary judgments, will hesitate to declare that Mr Morley has discharged his supremely difficult task with consummate skill and discretion. In all his long and brilliant career as a man of letters, he has seldom, perhaps never, written with a more sustained ethical fervour or a more triumphant literary dexterity, with a shrewder insight into motive and character, a defter adjustment of literary and historical 'values,' or a more judicious handling of materials. Throughout the work he displays a serene and charitable temper, always seeking to do justice to opponents, never imputing unworthy motives to them, and perhaps only in one case—that of the Special Commission—giving the rein to a *sæva indignatio* which it is permissible alike to a good man to feel and to other good men not to share with him. It would not be fair to the author to attribute this remarkable freedom from party spirit to the influence of Queen Victoria; but it is only right to record, as Mr Morley does himself, that, when he applied to her Majesty for the use of certain documents not accessible without her sanction, the Queen, in complying with his request,

'added a message strongly impressing on me that the work I was about to undertake should not be handled in the narrow way of party. This injunction,' continues Mr Morley, 'represents my own clear view of the spirit in which the history of a career so memorable as Mr Gladstone's should be composed. That, to be sure, is not at all inconsistent with our regarding party feeling, in its honourable sense, as entirely the reverse of an infirmity' (Preface, p. vii).

There are three aspects in which Mr Morley's great work can, and in the long run must, be appreciated—its aspect as a work of literary art; its psychological aspect as a sympathetic appreciation of one of the greatest personalities of his time; its historical aspect as presenting a survey, which must needs be concise without being inadequate, of the long series of political events associated with Mr Gladstone's career and subjected to his influence. These several aspects are so organically connected in the biographical synthesis that they cannot be wholly dissociated in the critical analysis. No biography which neglects any one of them can be held to attain to the highest order of merit; but, if due allowance be made for Mr Morley's personal sympathies and political prepossessions, never suppressed and yet never obtruded, we shall hardly place Mr Morley's biography in any class lower than the first. It is a great portrait of a great man.

The biography is long, even as biographies go now; but its length cannot be said to be excessive, in view of the unusual duration of Mr Gladstone's public career, the unparalleled fullness of his life, and the wide range of his interests. It has been said that only a syndicate could write the life of such a man, and only an encyclopædia could contain it. Mr Morley has accomplished the work single-handed; he has completed it in three years; and he has compressed the results into three volumes. Further than this compression could not profitably go. His words are seldom wasted. They are the distilled essence of documents innumerable, the condensed record of one of the most active and many-sided careers in British history, a brief epitome of more than half a century crowded with great political events, unexampled in social and economic change.

Nevertheless, severely as Mr Morley has condensed his materials, he retains at all times perfect mastery over

them. His biography is no mere bald and jejune calendar of incidents, controversies, or events, but an articulated narrative, well proportioned in its parts, instinct with life and movement, in which the rare but necessary documents to be quoted fall naturally into their places as touches conducive to the completeness of the portrait. In style too the book is admirably suited to its subject. The dominant note is a grave and lofty dignity, but lighter tones are not infrequent; and their introduction is well attuned to the spirit of the whole composition. It abounds in felicitous phrases and well chosen epithets; and there is no lack of those pungent apophthegms and pregnant reflections which bespeak the man of letters who has himself handled great affairs. As a single specimen of Mr Morley's graver manner we may take his description of the scene on the introduction of the first Home Rule Bill.

'Of the chief comrades or rivals of the minister's own generation—the strong administrators, the eager and accomplished debaters, the sagacious leaders—the only survivor now comparable to him in eloquence or in influence was Mr Bright. That illustrious man seldom came into the House in those distracted days; and on this memorable occasion his stern and noble head was to be seen in dim obscurity. Various as were the emotions in other regions of the House, in one quarter rejoicing was unmingled. There, at least, was no doubt and no misgiving. There, pallid and tranquil, sat the Irish leader, whose hard insight, whose patience, energy, and spirit of command, had achieved this astounding result, and done that which he had vowed to his countrymen that he would assuredly be able to do. On the benches round him, genial excitement rose almost to tumult. Well it might. For the first time since the Union, the Irish case was at last to be pressed in all its force and strength, in every aspect of policy and of conscience, by the most powerful Englishman then alive.

'More striking than the audience was the man; more striking than the multitude of eager onlookers from the shore was the rescuer with deliberate valour facing the floods ready to wash him down; the veteran Ulysses who, after more than half a century of combat, service, toil, thought it not too late to try a further "work of noble note." In the hands of such a master of the instrument, the theme might easily have lent itself to one of those displays of exalted

passion which the House had marvelled at in more than one of Mr Gladstone's speeches on the Turkish question, or heard with religious reverence in his speech on the Affirmation Bill in 1883. What the occasion now required was that passion should burn low, and reasoned persuasion hold up the guiding lamp. An elaborate scheme was to be unfolded, an unfamiliar policy to be explained and vindicated. Of that best kind of eloquence which dispenses with declamation, this was a fine and sustained example. There was a deep, rapid, steady, on-flowing volume of argument, exposition, exhortation. Every hard or bitter stroke was avoided. Now and again a fervid note thrilled the ear and lifted all hearts. But political oratory is action, not words—action, character, will, conviction, purpose, personality. As this eager muster of men underwent the enchantment of periods exquisite in their balance and modulation, the compulsion of his flashing glance and animated gesture, what stirred and commanded them was the recollection of national service, the thought of the speaker's mastering purpose, his unflagging resolution and strenuous will, his strength of thew and sinew well tried in long years of resounding war, his unquenched conviction that the just cause can never fail. Few are the heroic moments in our parliamentary politics, but this was one' (iii, 311-2).

Even the bitterest adversary of the policy here referred to must acknowledge that this is literary work of the highest order. We may follow it up with a few detached quotations illustrating Mr Morley's felicities of expression and appreciation, premising at the same time that they lose more than half their effect by being detached from their context. Here, for a first example, is a shrewd attempt to explain the baffling antinomies of Mr Gladstone's personality.

'An illustrious opponent once described him, by way of hitting his singular duality of disposition, as an ardent Italian in the custody of a Scotsman. It is easy to make too much of race, but when we are puzzled by Mr Gladstone's seeming contrarieties of temperament, his union of impulse with caution, of passion with circumspection, of pride and fire with self-control, of Ossianic flight with a steady foothold on the solid earth, we may perhaps find a sort of explanation in thinking of him as a highlander in the custody of a lowlander' (i, 18).

Other examples we have noted must, for lack of space

be cited with very little comment. As a rule, however, they speak for themselves. 'He soon discovered how hard it is to adjust to the many angles of an English political party the seamless mantle of ecclesiastical predominance.' Is not that an epitome of a certain famous 'Chapter of Autobiography'? 'There is plenty of evidence, besides Mr Gladstone's case, that simplicity of character is no hindrance to subtlety of intellect'—a hard saying to those who saw in Mr Gladstone nothing but a hypocrite, but full of truth and insight nevertheless. 'Severer than any battle in Parliament is a long struggle inside a Cabinet'—a pregnant *arcanum imperii* indeed! This, again, of Mr Gladstone's famous declaration on the franchise in 1864: 'One of the fated words had been spoken that gather up the wandering forces of time and occasion and precipitate new eras.' Or this in a large-minded apology for the tactics of Disraeli in 1867:—

'We always do best to seek rational explanations in large affairs. . . . The secret of the strange reversal in 1867 of all that had been said, attempted, and done in 1866, would seem to be that the tide of public opinion had suddenly swelled to flood.' It is easy, as Mr Morley says in another context, to label this with the ill-favoured name of opportunism. 'Yet if an opportunist be defined as a statesman who declines to attempt to do a thing until he believes that it can really be done, what is this but to call him a man of common-sense?'

It cannot be said, however, that Mr Morley is always successful in defence. Those who blamed Mr Gladstone's offer in 1874 to do away with the income-tax if the country gave him a majority, Mr Morley dubs 'critics of the peevish school who cry for better bread than can be made of political wheat.' He follows up his sally with an enumeration of cases in which other ministers have taken a like course without incurring the same censure. The argument is plausible but not very cogent, in view of Mr Gladstone's own avowal to Lord Granville that he was seeking to discover measures likely 'materially to mend the position of the party for an impending election,' and that he thought such measures might best be found in the domain of finance. There is a ring of party opportunism about this which ill consorts with a lofty and disinterested statesmanship. At the same time it is clear

that income-tax repeal was no desperate expedient hastily adopted by a minister *in extremis*. He had taken the Exchequer into his own hands, and in the previous summer had instituted inquiries which led the officials concerned to surmise that he was nursing some design of dealing with the income-tax. He had, as he records in his diary, communicated his ideas 'in deep secrecy' to Mr Cardwell, and told him they were 'based upon the abolition of income-tax and sugar duties, with partial compensation from spirit and death duties.' At the end of September he wrote in the diary, 'I want eight millions to handle!' 'So much,' says Mr Morley, 'for the charitable tale that he only bethought him of the income-tax when desperately hunting for a card to play at a general election.'

On the Midlothian campaign, Mr Morley remarks:—

'To disparage eloquence is to depreciate mankind; and when men say that Mr Gladstone and Midlothian were no better than a resplendent mistake, they forget how many objects of our reverence stand condemned by implication in their verdict; they have not thought out how many of the faiths and principles that have been the brightest lamps in the track of human advance they are extinguishing by the same unkind and freezing breath. One should take care lest in quenching the spirit of Midlothian, we leave the sovereign mastery of the world to Machiavelli' (ii, 594).

We may not all concur in the particular judgment here pronounced, but its spirit must command the sympathy of all generous minds. So, again, men still differ as to the action of Mr Gladstone and his Cabinet in the sinister tragedy of Majuba; but few will withhold their assent from Mr Morley's scathing censure on the fatal preliminary dawdling which led directly to the catastrophe. 'So a fresh page was turned in the story of loitering unwisdom.' That we may not have to revert to a painful subject, we may here quote Mr Morley's final judgment on the whole transaction:—

'Some have argued that we ought to have brought up an overwhelming force, to demonstrate that we were able to beat them, before we made peace. Unfortunately, demonstrations of this species easily turn into provocations, and talk of this kind mostly comes from those who believe, not that peace

of 1880 was already tottering to its fall. It had, as Mr Gladstone said himself, 'no moral force behind it.' Yet his buoyancy and resource were, as Mr Morley says, never more wonderful than at this juncture:—

'Between the middle of April and the middle of May, he jots down, with half rueful humour, the names of no fewer than nine members of the Cabinet who, within that period, for one reason or another, and at one moment or another, appeared to contemplate resignation; that is to say, a majority. Of one meeting he said playfully to a colleague, "A very fair Cabinet to-day—only three resignations." The large packets of copious letters of this date, written and received, show him a minister of unalterable patience, unruffled self-command; inexhaustible in resource, catching at every straw from the resource of others, indefatigable in bringing men of divergent opinions within friendly reach of one another; of tireless ingenuity in minimising differences and convincing recalcitrants that what they took for a yawning gulf was, in fact, no more than a narrow trench that any decent political gymnast ought to be ashamed not to be able to vault over' (iii, 185).

'The point-blank is not for all occasions, and only a simpleton can think otherwise'—this of the ambiguities and obscurities of Mr Gladstone's utterances during the election of 1885. 'You need greater qualities' (said Cardinal De Retz) 'to be a good party leader than to be emperor of the universe. Ireland is not that part of the universe in which this is the least true'—this of Parnell's leadership in 1885 and of Ireland's acceptance of it. It may here be noted that a confidential draft of the first Home Rule Bill was entrusted to Parnell before its introduction, with permission to communicate it to a few of his colleagues, accompanied by a solemn warning against premature divulcation.

'The draft' (says Mr Morley) 'was duly returned, and not a word leaked out. Some time afterwards Mr Parnell recalled the incident to me. "Three of the men to whom I showed the draft were newspaper men, and they were poor men, and any newspaper would have given them a thousand pounds for it. No very wonderful virtue, you may say. But how many of your House of Commons would believe it?"' (iii, 320).

'No reformer' (says Mr Morley) 'is fit for his task who suffers himself to be frightened off by the excesses

of an extreme wing'—this of Mr Gladstone's attitude towards the 'plan of campaign.' It seems to go nearer to 'the standards of Machiavel' than is Mr Morley's wont, or than quite befits his estimate of Mr Gladstone's lofty and uncompromising love of righteousness.

There is no solution of the problem of Mr Gladstone's character and personality to be found in any compact or simple formula. We may call him hypocrite or saint, according as we judge him harshly or kindly. We may contrast Lord Salisbury's 'a great Christian statesman' with Kinglake's earlier and less generous judgment, 'a good man—a good man in the worst sense of the word'; or, if in cynical mood, we may combine the two estimates. Mr Bryce says, in the loyal estimate of his former chief included in his 'Biographical Studies': 'That he was possessed of boundless energy and brilliant eloquence all are agreed; but agreement went no further.' We must, however, demur to the latter clause. We should have thought that agreement went at least so far as to acknowledge that Mr Gladstone was really a great man—great in intellectual power, great in moral enthusiasm, however misapplied sometimes, great in parliamentary aptitude and resource, great in more than one department of political effort and achievement, even if all his more questionable enterprises be left out of the account or reckoned on the adverse side. It is true that, like all great men of action, and perhaps in larger measure than most, he was gifted with rare powers of self-persuasion—with a faith in his own judgment and rectitude of purpose which was seldom shared by his critics, and not always by his friends. 'The right honourable gentleman,' said Mr Forster on a memorable occasion, 'can persuade most people of most things; he can persuade himself of almost anything.' He was undoubtedly convinced, as Cromwell was—and it is not the only point of likeness between him and Cromwell—that he was the man to save the country; and in such men it is not always easy, for themselves or for others, to distinguish between personal ambition and the highest and most disinterested motives. It is just the combination of these impulses that, in a sense, constitutes, or largely contributes to, their greatness.

Mr Bryce goes on to say that

'one section of the nation accused him of sophistry, of un-wisdom, of a want of patriotism, of a lust for power'; while 'the other section not only repelled these charges, but admired in him a conscientiousness and a moral enthusiasm such as no political leader has shown for centuries' (p. 411).

There is perhaps no complete reconciliation of these conflicting judgments, none, at least, for a generation which knew Mr Gladstone in the flesh and still burns either with enthusiasm or with indignation. Lord Rosebery says of the Irish question that it has never passed into history because it has never passed out of politics. So we may say of Mr Gladstone that he too cannot yet pass into history because he has not yet passed out of politics. Midlothian, Majuba, Kilmainham, Khartoum, the surrender to Parnell, the conversion to Home Rule—there is passion, partisanship, and fierce contention still glowing in the very words. Whether we study the spirited biography of Mr Herbert Paul—the work of an avowed Gladstonian, but fairly impartial, as befits the neutral pages of the 'Dictionary of National Biography' in which it first appeared—or the sympathetic but critical analysis of Mr Bryce, or the more laboured and copious, but withal temperate and reasoned *apologia* of Mr Morley, we still feel that the time is not yet for a final and judicial closing of the bitter controversies which such a character and such a career provoked in such abundance. Nevertheless it is only a man still heated with the passions of bygone conflicts that can now seriously question Mr Gladstone's fundamental sincerity and uprightness, or doubt that, in whatever walk of life his lot had been cast, his strenuous industry, his amazing versatility, and his commanding intellectual powers, must have brought him to the top.

'I should like to know,' cried Huxley, when he met him casually at Darwin's house, 'what would keep such a man as that back. Why, put him in the middle of a moor, with nothing in the world but his shirt, and you could not prevent him being anything he liked' (ii, 562).

And Huxley, as Mr Morley says, was as far as possible from being a Gladstonian. Indeed he is reported later

as saying, 'Here is a man with the greatest intellect in Europe, and yet he debases it by simply following majorities and the crowd.' Did he? It is a digression here to give Mr Morley's comment on this pungent expression of a very general opinion, but we may cite it as showing that there is at least something to be said on the other side.

'All this is the exact opposite of the truth. What he thought was that the statesman's gift consisted in insight into the facts of a particular era, disclosing the existence of material for forming public opinion and directing public opinion to a given purpose. In every one of his achievements of high mark—even in his last marked failure of achievement—he expressly formed, or endeavoured to form and create, the public opinion upon which he knew that in the last resort he must depend.

'We have seen the triumph of 1853. Did he, in renewing the most hated of taxes, run about anxiously feeling the pulse of public opinion? On the contrary, he grappled with the facts with infinite labour—and half his genius was labour; he built up a great plan; he carried it to the Cabinet; they warned him that the House of Commons would be against him; the officials of the Treasury told him the Bank would be against him; that a strong press of commercial interests would be against him. Like the bold and sinewy athlete that he always was, he stood to his plan; he carried the Cabinet; he persuaded the House of Commons; he vanquished the Bank and the hostile interests; and, in the words of Sir Stafford Northcote, he changed and turned, for many years to come, a current of public opinion that seemed far too powerful for any minister to resist. In the tempestuous discussions during the seventies on the policy of this country in respect of the Christian races of the Balkan Peninsula, he with his own voice created, moulded, inspired, and kindled with resistless flame the whole of the public opinion that eventually guided the policy of the nation, with such admirable effect both for its own fame and for the good of the world. Take again the Land Act of 1881, in some ways the most deep-reaching of all his legislative achievements. Here he had no flowing tide; every current was against him. He carried his scheme against the ignorance of the country, against the prejudice of the country, and against the standing prejudices of both branches of the legislature, who were steeped from the crown of the head to the sole of the foot in the strictest doctrines of contract.

'Then his passion for economy, his ceaseless war against public profusion, his insistence upon rigorous keeping of the national accounts—in this great department of affairs he led and did not follow. In no sphere of his activities was he more strenuous, and in no sphere, as he must well have known, was he less likely to win popularity. For democracy is spend-thrift; if, to be sure, we may not say that most forms of government are apt to be the same' (iii, 536-7).

On Gladstone's passion for economy we shall have something to say presently. Here we revert to the consideration of his more general characteristics. Apart altogether from politics, he was a deeply-read theologian, albeit of a rather belated type; an ecclesiastical thinker of large outlook, though curiously out of touch with the movement of the modern world; a ripe scholar, though no scientific humanist; an ardent lover of letters, who had formed his taste on Homer and Dante, and who, though he read vastly, seldom read without purpose and profit. He was also a vigorous and versatile writer on many topics, as none know better than the conductors of this Review.* Though his occasional writings were of very unequal power and felicity, yet they occasionally rise almost to the level of his own consummate oratory. Withal he was a most painstaking, indefatigable, and intrepid man of business, as is shown by the story, hitherto known to few, which is told by Mr Morley in his chapter on the Hawarden estate.

In connexion with this subject, it must suffice to say that he found the estate deeply and almost hopelessly encumbered by hazardous and unsuccessful mining and manufacturing operations affecting an outlying portion of it in Staffordshire. The whole estate was in consequence burdened with a charge of 250,000*l.*, leaving its beneficial owner, Sir Stephen Glynne, with no margin to live upon. Mr Gladstone was, by the terms of his marriage settlement, implicated in the catastrophe, and for five years at least he 'threw himself with the whole weight of his

* Mr Morley refers to some of his political contributions to the Quarterly Review made at a time when his political views were in sympathy with ours; but he was a not infrequent contributor of articles, non-political in character, at a later period in his career. Some of these were reprinted in his 'Gleanings.' They are not without biographical value as showing the bent of his mind and thought.

untiring energy and force into this far-spreading entanglement.' The Hawarden estate was cleared in the end, but not without great sacrifices, nor without his pledging his own fortune on it to the extent of no less than 267,000*l.* Yet of all this immense labour and sustained personal sacrifice the world at large has scarcely heard a word. Let us add that his private charities and benefactions, known only to himself, amounted to upwards of 70,000*l.* between 1831 and 1890, and that before his death a sum of over 13,000*l.* more was added to the total; and, to complete the chapter of Mr Gladstone's dealings with his own conscience out of the sight of men and even in defiance of all worldly opinion, let us quote Mr Morley's account of the life-long mission of mercy which has so often been used to sully his personal repute in the loose and irresponsible gossip of the town.

'On his first entry upon the field of responsible life, he had formed a serious and solemn engagement with a friend—I suppose it was Hope-Scott—that each would devote himself to active service in some branch of religious work. He could not, without treason to his gifts, go forth like Selwyn or Patteson to Melanesia to convert the savages. He sought a missionary field at home, and he found it among the unfortunate ministers to "the great sin of great cities." In these humane efforts at reclamation he persevered all through his life, fearless of misconstruction, fearless of the levity or baseness of men's tongues, regardless almost of the possible mischiefs to the public policies that depended on him. Greville tells the story how, in 1853, a man made an attempt one night to extort money from Mr Gladstone, then in office as Chancellor of the Exchequer, by threats of exposure; and how he instantly gave the offender into custody, and met the case at the police office. Greville could not complete the story. The man was committed for trial. Mr Gladstone directed his solicitors to see that the accused was properly defended. He was convicted and sent to prison. By and by Mr Gladstone inquired from the governor of the prison how the delinquent was conducting himself. The report being satisfactory, he next wrote to Lord Palmerston, then at the Home Office, asking that the prisoner should be let out. There was no worldly wisdom in it, we all know. But then what are people Christians for?' (iii, 419).

These are some leading features of Mr Gladstone's personal character and private life, apart from his career

as a public man. There are in this portrait, at any rate, no dark or doubtful lineaments; and, did space permit, we could quote passage after passage to heighten the picture of his laborious, high-minded, and conscientious persistence in the profitable use of rare and high gifts, and in the scrupulous discharge of all the duties imposed on him by life and its circumstances. Nevertheless, it was a pre-established harmony between his best gifts and the proper field for their employment that made him a politician. He might have been anything, as Huxley said. But unless he had followed his early and rather *schwärmerisch* impulse to take orders, it is certain that in any civil walk of life he must have gravitated sooner or later to politics. He was essentially a man of action, although he was a great deal more, and had several qualities, gifts, and even failings which are seldom found so highly developed in men of action of the class to which he belonged. Mr Morley puts all this very well in his opening pages.

'It is true that what interests the world in Mr Gladstone is even more what he was than what he did; his brilliancy, charm, and power; the endless surprises; his dualism or more than dualism; his vicissitudes of opinion; his subtleties of mental progress; his strange union of qualities never elsewhere found together; his striking unlikeness to other men in whom great and free nations have for long periods placed their trust. . . . Some may think in this connection that I have made the preponderance of politics excessive in the story of a genius of signal versatility, to whom politics were only one interest among many. . . . Yet, after all, it was to his thoughts, his purposes, his ideals, his performances as statesman, in all the widest significance of that lofty and honourable designation, that Mr Gladstone owes the lasting substance of his fame. His life was ever "*greatly absorbed*," he said, "*in working the institutions of his country*." Here we mark a signal trait. Not for two centuries, since the historic strife of Anglican and Puritan, had our island produced a ruler in whom the religious motive was paramount in the like degree. He was not only a political force but a moral force. He strove to use all the powers of his own genius and the powers of the state for moral purposes and religious. Nevertheless, his mission in all its forms was action. He had none of that detachment, often found among superior minds, which we honour for its disinterestedness, even while we lament its

impotence in result. The track in which he moved, the instruments that he employed, were the track and the instruments, the sword and the trowel, of political action; and what is called the Gladstonian era was distinctively a political era' (i, 2, 3).

Moreover, he was a great orator; and oratory in these days is more potent in the senate and the market-place than it is even in the pulpit. As an orator he was, at least in some respects, unequalled by any contemporary. Bright had greater majesty, perhaps; his language was more nervous and concise; but his range was far narrower. His was the eloquence of the set speech, elaborately prepared and often for the most part carefully written down. The famous 'angel of death' passage was a flight beyond the power even of Mr Gladstone's wings. Mr Gladstone, on the other hand, was often at his best when most unprepared. He was often nervous (he told a friend) when opening a debate, never in reply. His playful improvisations, when he drew upon the genial stores of his memory to enliven a passing issue or merely to show how charming he could be when he chose, were inimitable. Equally unrivalled was his command of all the resources of lucid exposition, of serious and purposeful pleading, of lofty and impassioned appeal.

But in truth the secret of Mr Gladstone's eloquence is that it was essentially the oratory of the spoken word. Few, if any, of his speeches will ever be read by posterity as we still read the speeches of Demosthenes or of Cicero, of Burke or of Sheridan, of Macaulay or even of Bright. But if oratory be persuasion, the instant and incessant interchange of sympathy between a speaker and his audience, the magic swaying of a multitude or the irresistible enchantment of a senate, then assuredly was Mr Gladstone one of the greatest of orators. No one who has not seen and heard the great enchanter at work can now form the slightest idea how enthralling were his spells. It was a dangerous gift, and was often used, as many thought and think, to make the worse appear the better reason. But, even if we put aside altogether every question and occasion about which controversy still rages, there remains in the memory and the records of those who heard him, a large residue of truly noble rhetoric, of lucid and fascinating exposition, of stirring encourage-

ment to the pursuit of great enterprises and high ideals, such as few orators have rivalled, and still fewer surpassed. But the orator, like the actor, lives only in the recollection of those who heard and saw him—for seeing in both cases is quite as important as hearing; nor is any man a great orator who has not many of the gifts of a great actor—his command of gesture, his variety and grace of elocution, his mobility of feature, his instant sympathy with the ethical tone of this or that situation, his power of evoking that sympathy in every member of his audience; and this is surely what Demosthenes meant by making *ὑπόκρισις*—acting, not action—the secret of all oratory. In this sense Mr Gladstone was every inch an actor. But all this is essentially evanescent. The living orator departs; nothing but a pale *simulacrum* survives in the written word. Yet the memory of those who saw and heard him in the flesh can still bring back to us something of the vanished soul and spirit. And since Mr Bryce and Mr Morley both enjoyed that privilege, and both select Mr Gladstone's speech on the Affirmation Bill as one of the most impressive of his later efforts, both describing it in very similar language, we will take Mr Morley's account of it as a typical illustration of that kind of oratory in which Mr Gladstone was supreme.

‘The speech proved one of his greatest. Imposing, lofty, persuasive, sage, it would have been, from whatever lips it might have fallen; it was signal indeed as coming from one so fervid, so definite, so unfaltering in a faith of his own, one who had started from the opposite pole to that great civil principle of which he now displayed a grasp invincible. . . . These high themes of faith, on the one hand, and freedom on the other, exactly fitted the range of the thoughts in which Mr Gladstone habitually lived. . . . I wonder, too, if there has been a leader in Parliament since the seventeenth century, who could venture to address it in the strain of the memorable passage now to be transcribed:—

“You draw your line at the point where the abstract denial of God is severed from the abstract admission of the Deity. My proposition is that the line thus drawn is worthless, and that much on your side of the line is as objectionable as the atheism on the other. If you call upon us to make distinctions, let them at least be rational; I do not say let them be Christian distinctions, but let them be rational. I can understand one rational distinction, that you should

frame the oath in such a way as to recognise not only the existence of the Deity, but the providence of the Deity, and man's responsibility to the Deity; and in such a way as to indicate the knowledge in a man's own mind that he must answer to the Deity for what he does, and is able to do. . . . Many of the members of this House will recollect the majestic and noble lines—

Omnis enim per se divom natura necesse est
Immortali aevo summa cum pace fruatur,
Semota a nostris rebus sejunctaque longe.
Nam privata dolore omni, privata periculis,
Ipsa suis pollens opibus, nihil indiga nostri,
Nec bene promeritis capitur, nec tangitur ira.

"Divinity exists—according to these, I must say, magnificent lines—in remote and inaccessible recesses; but with us it has no dealing, of us it has no need, with us it has no relation! I do not hesitate to say that the specific evil, the specific form of irreligion, with which, in the educated society of this country, you have to contend, and with respect to which you ought to be on your guard, is not blank atheism. That is a rare opinion, very rarely met with; but what is frequently met with is that form of opinion which would teach us that, whatever may be beyond the visible things of this world, whatever there may be beyond this short span of life, you know and you can know nothing of it, and that it is a bootless undertaking to attempt to establish relations with it. That is the mischief of the age, and that mischief you do not attempt to touch."

"The House, though but few perhaps recollected their Lucretius, or had ever even read him, sat, as I well remember, with reverential stillness, hearkening, from this born master of moving cadence and high sustained modulation, to "the rise and long roll of the hexameter"—to the plangent lines that have come down across the night of time to us from great Rome' (iii, 18-20).

We cannot attempt to discuss all the elements of Mr Gladstone's extraordinary personality, nor can we consider all the debatable points in his long and extraordinary career. We are not concerned to raise controversial issues, except so far as they invite discussion of a strictly historical nature in the light of facts hitherto unknown or of circumstances hitherto unconsidered. Our own opinions on many of the questions raised by Mr Gladstone's career

are well known, and they remain unaltered. But candour requires us to do justice to Mr Morley's defence of policies which are still odious to us, and of acts of Mr Gladstone's which, however well intentioned, we still regard as misguided and impolitic.

Want of space forbids us to discuss those distracted wanderings of Mr Gladstone in search of a party in the fifties, in the tracing of which Mr Morley himself, with all his lucidity and candour, sometimes seems almost to lose the thread. That is a history in itself; and, like all histories of the breaking up and remaking of parties, it is a bewildering story of currents and counter-currents, of personal affinities and animosities, of conflicting impulses and aspirations, a very maze of political casuistry and confusion through which the supersensitive conscience of Mr Gladstone and his supersubtle intellect were certain to take him by paths which seemed tortuous and were assuredly hard to follow. We know not whether Mr Gladstone's own apology for his political changes, uttered in conversation with Mr Morley in 1891, may be taken to cover this period of his career; but, if so, it is rather a scanty garment.

'I think I can truly put all the change that has come into my politics into a sentence. I was brought up to distrust and dislike liberty; I learned to believe in it. That is the key to all my changes.'

To pass over this period of Mr Gladstone's life also involves the exclusion of the Crimean War and Mr Gladstone's share in it, though no one who seeks to understand Mr Gladstone thoroughly can afford to neglect this episode in his career. But we must not attempt to enumerate all our exclusions, lest the fascination of the subject should beguile us into the discussion of the excluded topics one by one.

Most persons would say that Mr Gladstone's triumphs, or, at any rate, the least questionable of them, were achieved in the domain of finance. We do not dispute this judgment, so far as constructive policy is concerned, nor yet in regard to the boldness of his measures and his unrivalled felicity in expounding them. Yet it is no paradox to say, as Mr Morley says in speaking of his first budget, that he was a financier almost by accident.

by no choice of his own that he became Chancellor of the Exchequer in the government of Lord Aberdeen; and it was even against his own inclination that he became Vice-President of the Board of Trade when he joined Peel's government in 1841. When Peel offered him the post, he said: 'It is right that I should say, as strongly as I can, that I am not fit for it. I have no general knowledge of trade.' He regarded with an equal sense of his unfitness any post connected with the services; but he records later that 'the idea of the Irish secretaryship had nestled in my mind.' Peel had entertained that idea too, but he had rejected it in deference to 'some considerations connected with the Presbyterians of Ireland'; and so Mr Gladstone went, not very willingly, to the Board of Trade. 'In a spirit of ignorant mortification, I said to myself at the moment, the science of politics deals with the government of men, but I am set to govern packages.' But it was there that he learnt to govern men, or at least to understand and handle some of the most potent springs of their activity; and the knowledge he acquired at the Board of Trade was perfected and sharpened by his five years' immersion in the affairs of the Hawarden estate. It is, by the way, an early illustration of administrative inefficiency in this country that, when Mr Gladstone advanced his ignorance of trade as a disqualification, Peel replied: 'I think you will find Lord Ripon a perfect master of these subjects.' Lord Ripon, it will be remembered, was Disraeli's transient and embarrassed phantom.' What Mr Gladstone actually did find was that 'in a very short time I came to form a low estimate of the knowledge and information of Lord Ripon.' He also found quickly enough that a knowledge of trade was no bad equipment for the government of men. Mr Morley shall tell the story and point the moral.

'It was upon Mr Gladstone that the burden of the immense achievement of the new tariff fell; and the toil was huge. He used afterwards to say that he had been concerned in four revisions of the tariff, in 1842, 1845, 1853, and 1860, and that the first of them cost six times as much trouble as the other three put together. He spoke one hundred and twenty-nine times during the session. He had only once sat on a committee of trade, and had only once spoken on a purely trade

question during the nine years of his parliamentary life. All his habits of thought and action had been cast in a different mould. It is ordinarily assumed that he was a born financier, endowed besides with a gift of idealism and the fine training of a scholar. As a matter of fact, it was the other way; he was a man of high practical and moral imagination, with an understanding made accurate by strength of grasp and incomparable power of rapid and concentrated apprehension, yoked to finance only by force of circumstance—a man who would have made a shining and effective figure in whatever path of great public affairs, whether ecclesiastical or secular, duty might have called for his exertions' (i, 255).

'In whatever path of great public affairs duty might call for his exertions.' Another path of public affairs in which, for a short and troubled period, duty did call for his exertions, was the Colonial Office. Did he there show himself a 'Little Englander'? His tenure of office was short, and he had no seat in Parliament at the time; but his views on colonial policy were recorded in 1855, at a time when he had not long ceased to be a colleague of Sir William Molesworth—that sturdy Imperialist before his time.

'Govern them upon a principle of freedom. Defend them against aggression from without. Regulate their foreign relations. These things belong to the colonial connection. But of the duration of that connection let them be the judges, and I predict that, if you leave them the freedom of judgment, it is hard to say when the day will come when they will wish to separate from the great name of England. Depend upon it, they covet a share in that great name. You will find in that feeling of theirs the greatest security for the connection. Make the name of England yet more and more an object of desire to the Colonies. Their natural disposition is to love and revere the name of England, and this reverence is by far the best security you can have for their continuing, not only to be subjects of the Crown, not only to render it allegiance, but to render it that allegiance which is the most precious of all—the allegiance which proceeds from the depths of the heart of man. You have seen various colonies, some of them lying at the antipodes, offering to you their contributions to assist in supporting the wives and families of your soldiers, the heroes that have fallen in the war. This, I venture to say, may be said, without exaggeration, to be among the first fruits of that system upon which, within the last twelve

while to remember how he did it. Again, by means of the Washington Treaty and the Geneva Arbitration, he led the Alabama dispute, and thereby removed the serious obstacle to a close and cordial understanding between this country and the United States. It was a thing to do; and it was not done without loss of time at the time. No great things ever are done in this country unless men are prepared to make some political sacrifice of pride, temper, it may be of dignity, though not of honour, for the sake of doing them.

As Mr Morley says in another connexion, 'one of the worst of all secrets of cheap misjudgment in human affairs is to start by assuming that there is always some good to be found in a bad case.'

It must be acknowledged, on the other hand, that Mr Gladstone made one great mistake in his treatment of the American affairs—a mistake seldom censured, however, by those who were hardest on his foreign policy in general. As he declared at Newcastle in 1862 that Jefferson Davis and the other leaders of the South had 'made a mistake.' It was a gratuitous mistake and a grievous one, gratuitous, because it was no part of his business as a Foreign Secretary to touch upon questions of the utility of the war; and grievous, because a single word uttered at that juncture, apparently with the authority of the Government, might have caused the quivering balance of opinion in this country to incline towards an awful catastrophe. 'It is, however,' as Mr Morley says and 'superfluous for any of us at this day to pass comment.' Mr Gladstone has passed judgment on himself in a fragmentary note, written so late as 1896, when he acknowledges his error, and atones for it by the publication of his acknowledgment.

As we yet to record an undoubted error, the most singular of them all, I may add the least excusable of them all, which was committed so late as in the year 1862, when he had outlived half a century. . . . I declared in the course of the American struggle that Jefferson Davis had made a mistake, that is to say, that the division of the American Union by the establishment of a Southern or secession state was an accomplished fact. Strange to say, this declaration, unwarrantable to be made by a Minister of the Crown,

with no authority other than his own, was not due to any feeling of partisanship for the South or hostility to the North. The fortunes of the South were at their zenith. Many who wished well to the Northern cause despaired of its success. The friends of the North in England were beginning to advise that it should give way, for the avoidance of further bloodshed and greater calamity. I weakly supposed that the time had come when respectful suggestions of this kind, founded on the necessity of the case, were required by a spirit of that friendship which, in so many contingencies of life, has to offer sound recommendations with a knowledge that they will not be popular. Not only was this a misjudgment of the case, but, even if it had been otherwise, I was not the person to make the declaration. I really, though most strangely, believed that it was an act of friendliness to all America to recognise that the struggle was virtually at an end. I was not one of those who, on the ground of British interests, desired a division of the American Union. My view was distinctly opposite. I thought that, while the Union continued, it never could exercise any dangerous pressure upon Canada to estrange it from the empire—our honour, as I thought, rather than our interest, forbidding its surrender. But were the Union split, the North, no longer checked by the jealousies of slave power, would seek a partial compensation for its loss in annexing, or trying to annex, British North America. Lord Palmerston desired the severance as a diminution of a dangerous power, but prudently held his tongue.

'That my opinion was founded on a false estimate of the facts was the very least part of my fault. I did not perceive the gross impropriety of such an utterance from a Cabinet Minister of a power allied in blood and language, and bound to loyal neutrality; the case being further exaggerated by the fact that we were already, so to speak, under indictment before the world for not (as was alleged) having strictly enforced the laws of neutrality in the matter of the cruisers. My offence was indeed only a mistake, but one of incredible grossness, and with such consequences of offence and alarm attached to it, that my failing to perceive them justly exposed me to very severe blame. It illustrates vividly that incapacity which my mind so long retained, and perhaps still exhibits, an incapacity of viewing subjects all round, in their extraneous as well as in their internal properties, and thereby of knowing when to be silent and when to speak' (ii, 81-2).

The really great blots on Mr Gladstone's foreign policy have always been held to be the muddle in Egypt

and the tragedy of Khartoum. How do they appear now in the light of what Mr Morley has to say and to tell? 'Extenuating circumstances' is probably the nearest approach to a verdict of acquittal that even Mr Morley would claim; and it is more than doubtful whether even that plea will be accepted now by any who did not adopt it at the time. It is true, no doubt, that the Egyptian question was one of the most difficult that an English ministry has ever had to handle; that there were many divergent views in the Cabinet—we know that Bright resigned when Alexandria was bombarded—and that vacillation of policy, distraction in counsel, and incoherence in action, were certain in that case to ensue. One thing is clear, however. The muddle in Egypt was assuredly no result, as was often alleged at the time, of Mr Gladstone's imperious will, combined with what his critics held to be his native incapacity for the handling of foreign affairs. It is probable that there would have been far less muddle if Mr Gladstone's will had been more imperious than it was.

'In common talk and in partisan speeches,' says Mr Morley, 'the Prime Minister was regarded as dictatorial and imperious. The complaint of some, at least, among his colleagues in the Cabinet of 1880 was rather that he was not imperious enough. Almost from the first, he too frequently allowed himself to be overruled; often in secondary matters, it is true, but sometimes also in matters on the uncertain frontier between secondary and primary. Then he adopted a practice of taking votes and counting numbers, of which more than one old hand complained as an innovation. Lord Granville said to him in 1886, "I think you too often counted noses in your last Cabinet"' (iii, 5).

Sir William Harcourt told the House of Commons the same thing at the time of his death:—

'I have heard men who knew him not at all, who have asserted that the supremacy of his genius and the weight of his authority oppressed and overbore those who lived with him and those who worked under him. Nothing could be more untrue. Of all chiefs he was the least exacting.'

Nevertheless, a Prime Minister is, after all, a Prime Minister. If he chooses to count noses and to defer to the shifting opinions of colleagues less wise than himself,

he must bear the blame of the distracted counsels that are sure to ensue.

Very much the same thing must be said of the tragedy of Khartoum. But here, by a curious irony of fate and circumstance, Mr Gladstone was more than once disabled by indisposition at critical moments, and thereby debarred from making his will prevail, even if he had wished to do so. The expedition of Hicks Pasha should have been forbidden. This was the root of all the evil; and there is no reason to suppose that Mr Gladstone was not a fully consenting party to this 'capital miscalculation,' as Mr Morley frankly calls it. The Cabinet ought to have seen that a door must be open or shut; and the flimsy plea that they could not shatter the Egyptian government will impose on no one now, though in Mr Gladstone's dexterous hands it did good apologetic work at the time. The next step in the fatal business was the sending of troops to Suakin; and here Mr Gladstone stood alone in his Cabinet in objecting to it. When this led to miscarriage and defeat, the cry arose that Gordon should be sent out. There were hesitations in many quarters, as well there might be; but the country was getting into what Mr Morley calls 'one of its high idealising humours.' Gordon was accordingly despatched in a highly dramatic, we had almost said in a melodramatic, fashion, Mr Gladstone, who was at Hawarden, consenting, but taking no personal part in the hasty consultations which led to his mission. So it fell out that the most romantic adventure in modern English politics was directly initiated by Lord Hartington, the least romantic of modern English statesmen.

'Gordon's policies,' says Mr Morley, 'were many and very mutable.' His original instructions were practically drafted by himself, and he repudiated them almost before the ink was dry upon them. Of this there is no doubt whatever, though Mr Morley's generous apology is valid.

'Viewing the frightful embarrassments that enveloped him, we cannot wonder. Still,' he adds, 'the same considerateness that is always so bounteously and so justly extended to the soldier in the field, is no less due in its measure to the councillor in the Cabinet. This is a bit of equity often much neglected both by contemporaries and by history' (iii, 155).

We need not enumerate all the several policies succe-

sively recommended by Gordon as alternatives to his original instructions. His recall was more than once debated by the Cabinet; and matters finally came to an issue over his proposal that Zobeir Pasha, a slave-dealer and partisan leader, whose son Gordon had caused to be shot, should be appointed his successor as Governor-general of the Soudan, and entrusted with the task of withdrawing the outlying Egyptian garrisons. It was a startling proposal, though Zobeir was known to be a man of great military capacity and great personal ascendancy. Mr Gladstone was for accepting it; and so too was the Queen. But the Cabinet would have none of it, feeling convinced that the House of Commons would veto it. Mr Gladstone was again confined to his room, though the Cabinet met in his house. 'One of the ministers went to see him in his bed, and they conversed for two hours. The minister, on his return, reported, with some ironic amusement, that Mr Gladstone considered it very likely that they could not bring Parliament to swallow Zobeir, but believed that he himself could.' At one time it seemed as if Zobeir would be sent by the casting vote of the Prime Minister. But two of his colleagues receded from their ground, and he gave way—nothing of the imperious will here at any rate. Thenceforward the catastrophe was inevitable. It was certain that Gordon would not carry out the purposes entrusted to him by the Cabinet if he could, and could not if he would. As he could no longer be recalled, public opinion, 'now in one of its high idealising humours,' would insist on his not being repudiated or abandoned. A relief expedition became necessary; and for the fatal delays which stamped 'too late' on its enterprises the military authorities seem to have been not less responsible than the politicians. The tragedy was played out to its bitter end. Mr Gladstone himself composed its sorry epilogue. In 1890 he wrote:—

'Jan. 10, 1890.—In the Gordon case we all, and I rather prominently, must continue to suffer in silence. Gordon was a hero, and a hero of heroes; but we ought to have known that a hero of heroes is not the proper person to give effect at a distant point, and in most difficult circumstances, to the views of ordinary men. It was unfortunate that he should claim the hero's privilege by turning upside down and inside out every idea and intention with which he had left England,

position they occupied under the Admiralty patent, and made the First Lord supreme. This Order in Council still survives side by side with the patent; but the incompatibility of the two instruments, the larger prescriptive authority of the older one, the spirit of Admiralty administration, the native capacity of naval officers to get the best work out of tools not of the best, and, above all, the wise policy pursued by successive First Lords, more especially by Lord Spencer, Lord Goschen, and Lord Selborne, have all combined to make it of little or no effect. It must be said too, in justice to Mr Childers, that the reforms and reductions effected by him did not, as is clearly shown in his biography, impair the effective of the Fleet as measured by the standards of those days.

But if retrenchment could have been had in no other way, Mr Gladstone's whole attitude towards the problem of defence must be taken as proof that he would have insisted on getting it in that way. Every one knows the story of Lord Palmerston's drawer full of Mr Gladstone's resignations on the score of expenditure. In a letter written to his wife in 1865, he records how he has had 'no effective or broad support' in the Cabinet in his opposition to the navy estimates, and how the estimates are 'always settled at the dagger's point.' It was a conflict over the estimates which brought about the dissolution of 1874. Again, Mr Morley states plainly, what has long been suspected by many, that the time and occasion of his final resignation in 1894 were really determined, not by the considerations, sufficient in themselves but not imperative at the moment, which alone could be avowed at the time, but by his insuperable objection to the navy estimates proposed by Lord Spencer, and accepted by a majority of his colleagues. In this, at any rate, he was consistent—fatally consistent—to the last. 'What would be said,' he asked, 'of my active participation in a policy that will be taken as plunging England into the whirlpool of militarism.' Nothing would be said, we suppose, of his life-long pursuit of a policy which might have plunged England unprepared into a naval conflict fraught with overwhelming ruin. The state of his eyesight was alleged at the time as the main cause of his resignation. It was not the cataract in his bodily eye, however, but the still darker obsession of his mental vision, which never allowed

him to see that saving without security is the worst of national extravagance. His life-long attitude on this subject was a negation of Adam Smith's precepting, 'Defence is of much more importance than money.'

It remains to consider some of the more questionable of Mr Gladstone's political enterprises and actions in the light that Mr Morley has to throw upon them. It is inevitable that, in dealing with still living and disputed issues, a biographer should be more or less of an advocate. All we can expect of him, if he shares the opinions which he has followed the lead of his subject, is a presentation of historical and biographical fact as impartial and dispassionate as is consistent with those feelings of sympathy and respect which he naturally entertains for his former leader.

We have no space to waste on the two 'stubborn and noisy scuffles,' as Mr Morley calls them, known at the time as the Collier and Ewelme scandals, which contributed materially to Mr Gladstone's personal disrepute and the discredit of his government in the latter days of his first administration. Beyond dispute they were, both of them, ill-advised proceedings; and a more astute man of the world than Mr Gladstone ever was would have known that they were certain to provoke criticism altogether out of proportion to the importance of the issues involved. It is never wise to do things which require some casuistry to defend, even though the motives may be unimpeachable, and though the thing itself may, on its merits, and apart from technicalities, be the right thing to be done. The Collier appointment was, it appears, approved by the Cabinet and sanctioned by the high authority, legal and moral, of Lord Hatherley and Roundell Palmer. The Ewelme Rectory appointment was more exclusively Mr Gladstone's own doing. We agree with Mr Morley in thinking the thing had better not have been done. But it was a storm in a tea-cup at the worst; and what administration has ever existed, down to the present day, which can afford to throw stones on the score of jobs?

A more serious question arises as to the sudden dissolution of 1874. It has been alleged on high authority—that of two of Mr Gladstone's own colleagues—that the time of this dissolution, which certainly took every one by surprise, was determined by no reasons of policy but

mainly, if not solely, by the difficulty in which Mr Gladstone found himself, owing to his having assumed the office of Chancellor of the Exchequer in addition to that of First Lord of the Treasury. It seemed impossible to ascertain whether this act had vacated his seat for Greenwich or not. The Speaker, the law officers of the Crown, and other high legal authorities, were consulted and gave either contradictory opinions or none at all. Lord Selborne, who thought that the seat had been vacated, also thought in after years—it seems doubtful whether he held the same opinion at the time—that there was no way out of the difficulty except through the door of a dissolution. It seems natural, therefore, that he should record in his 'Memorials' that this difficulty was the determining cause of the dissolution when it came so suddenly. But Lord Halifax, a man of sound sense and great experience of public affairs, had pointed out to Mr Gladstone how the parliamentary difficulty ought to be met. Mr Childers, who had been disappointed in not being made Chancellor of the Exchequer when Mr Lowe resigned and Mr Gladstone took his office, also held that the double office and its unsolved problems were the main cause of the dissolution. 'But his surmise,' as Mr Morley says, 'was not quite impartial.' The opinion of Lord Selborne and Mr Childers seems now to have been very commonly accepted.

'I can only say,' Mr Morley comments, 'that in the mass of papers connected with the Greenwich seat and the dissolution, there is no single word in one of them associating in any way either topic with the other. Mr Gladstone acted so promptly in the affair of the seat that both the Speaker of the House of Commons and Lord Selborne himself said that no fault could be found with him. His position before the House was therefore entirely straightforward. Finally, Mr Gladstone gave an obviously adequate and sufficient case for the dissolution both to the Queen and to the Cabinet, and stated to at least three of his colleagues what was "the determining cause"; and this was not the Greenwich seat, but something wholly remote from it' (ii, 471-2).

We have seen that the proposed repeal of the income-tax was alleged by many critics to have been a mere bribe to an estranged electorate, improvised to cover the

Prime Minister's retreat. We have also seen that this charitable allegation is devoid of foundation. Mr Gladstone began to think of measures for the repeal of the income-tax almost as soon as he became Chancellor of the Exchequer. It was indeed this plan, fully conceived in his own mind, but not yet sanctioned by his colleagues, that was the real cause of the dissolution, not its equivocal consequence. The plan involved certain economies; and this brought the Prime Minister into direct conflict—a too frequent episode in his career—with his two colleagues at the head of what he was fond of calling 'the great spending departments.' Both declined to give way, but both consented to review their position should a general election be found to approve the policy put before the country by Mr Gladstone. This was known at the time only to Lord Granville, Mr Cardwell, and Mr Goschen—the three ministers mentioned above by Mr Morley. The statement made to the Queen and to the Cabinet was couched in more general terms, and the difficulty about the estimates was not specifically mentioned. There may have been bad policy in all this, but there was no bad faith or base motive in it.

Lastly, we have to consider, very briefly, Mr Gladstone's conversion to Home Rule. We shall not be suspected of defending the policy in trying to ascertain Mr Gladstone's real motives, and, where necessary, to do justice to them. Unless he was a hypocrite to his own diary and to his own familiar friends, it is quite certain that his desire gradually to withdraw from public life when he withdrew from the leadership of the Liberal party in 1874 was entirely sincere. It is equally certain that his public conscience, as he understood its promptings, and nothing else, compelled him to suppress that desire when the Eastern Question became acute between 1877 and 1880, and to do his utmost to restrain his country from committing what he regarded, rightly or wrongly, as a great act of treason to freedom, humanity, and Christianity. This brings us to 1880, and to the government of that year, which lasted until 1885. Again, Mr Gladstone, unless he was a consummate hypocrite, would gladly have quitted public life if his sense of public duty had permitted him to follow his own bent. But the Irish question had now become acute. The Irish peasant had been enfranchised; and a large

access of strength to the Nationalist party in Parliament was known to be inevitable. The Conservative government had abandoned coercion; Lord Salisbury had permitted his Lord-Lieutenant to confer with the Nationalist leader—of course without prejudice—and had made a speech at Newport which was regarded by many as indicating, to say the least, a 'coming-on disposition.' A general election followed, which gave the Conservatives no majority, even with the Irish vote, and the Liberals no majority without it. Did Mr Gladstone then, for the first time, intimate that the Irish question must be faced in all its magnitude, and that even the demand for Home Rule, now constitutionally expressed, must be considered in all seriousness? Assuredly not. He had intimated so much in his election address, and he had allowed Mr Childers at Pontefract to put similar ideas into much plainer language than he thought it politic to use himself—to propound, in fact, what Mr Morley calls 'a tolerably full-fledged scheme of Home Rule.' Moreover, before declaring himself definitely, he had made overtures to Lord Salisbury with a view to such a settlement of the Irish question, by consent of both parties, and under the auspices of the Conservative leader, as might be acceptable to the Imperial Parliament, without being wholly unacceptable to Parnell and his followers. These overtures were rejected. It was only then that, very slowly and reluctantly, and not without many conferences with his leading colleagues, he came to the conclusion that he must attempt to deal with the question himself, and deal with it by the way of party conflict instead of by the way of party co-operation, which had been closed to him. However strongly we may condemn the policy which he then adopted, we cannot resist Mr Morley's contention that, if wrong, he was not basely wrong. On this point, at any rate, there seems to be no appeal from the declaration made by Lord Hartington in March 1886:—

'When I look back to the declarations that Mr Gladstone made in Parliament, which have not been infrequent; when I look back to the increased definiteness given to these declarations in his address to the electors of Midlothian and in his Midlothian speeches; when I consider all these things, I feel that I have not, and that no one has, any right to complain of the declaration that Mr Gladstone has recently made' (iii, 293).

It must be added that Mr Morley declares emphatically that the story of his being concerned in Mr Gladstone's conversion to Home Rule is 'pure moonshine.' 'I only glance at it,' he says, 'because in politics people are ready to believe anything.'

We have exhausted our space, but not our subject. There is only one thing to be said in conclusion. Our own appreciation of so vast and complex a subject is of necessity superficial, discontinuous, and fragmentary. But no one can read Mr Morley's survey of Mr Gladstone's life as a whole without feeling that here was a man of commanding intellect, of exemplary conduct in all the relations of private life, of untiring devotion to public duty, of almost superhuman industry and application, of lightning rapidity of apprehension, insight, and grasp, of infinite variety of parts, of frequently erring policies, but of lofty aims, of questionable actions not a few, but never of base motives or unworthy ambitions—in a word, a man who set before himself a high standard in public and private life, and never willingly deviated from it. Mr Morley shall speak for the last time:—

'The more you make of his errors the more is the need to explain his vast renown, the long reign of his authority, the substance and reality of his powers. We call men great for many reasons, apart from service wrought or eminence of intellect or even from force and depth of character. To have taken a leading part in transactions of decisive moment; to have proved himself able to meet demands on which high issues hung; to combine intellectual qualities, though moderate, yet adequate and sufficient, with the moral qualities needed for the given circumstance—with daring, circumspection, energy, intrepid initiative; to have fallen in with one of those occasions in the world that impart their own greatness even to a mediocre actor, and surround his name with a halo not radiating from within, but shed upon him from without—in all these and many other ways men come to be counted great. Mr Gladstone belongs to the rarer class who acquire authority and fame by transcendent qualities of genius within, in half independence of any occasions beyond those they create for themselves' (iii, 540-1).

It is idle to deny that Mr Gladstone's name and character have lost much of their influence since his death. He represented and evoked a phase of national thought too

high-flown and quixotic, it may be, certainly too much immersed in the sordid traffic of party politics, to be permanent. Have we lost nothing by its eclipse? He stood for one ideal—the rarer one by far—in political life and action, as Bismarck, his greatest contemporary, stood for the other—the commoner and the more acceptable to the natural man. On the one hand, the gospel of force, nakedly avowed, the policy of blood and iron ruthlessly pursued, the ethics of Machiavelli combined with the duplicity of our own Elizabeth; on the other, a sustained conviction that what is wrong in private life cannot be right in public life, a large and expanding love of freedom, a life-long endeavour to raise politics to the ethical level of Christianity itself—in a word, the materialism of politics contrasted with their idealism. We know not whether the publication of Mr Morley's biography will tend in any degree to re-establish Mr Gladstone's moral ascendancy over the minds and consciences of his countrymen. But now that the dross of circumstance and the unseemly stains of party conflict and misunderstanding are being gradually disengaged by time from the fine gold of his true personality, it were surely not amiss that it should. For, after all, it was this that gave him his power, this that established his immense ascendancy; and no one has better divined the true secret of his greatness than the statesman whose loss we are now in turn deploring, the greatest and not the least generous of his later opponents.

'What he sought,' said Lord Salisbury at the time of Mr Gladstone's death, 'was the achievement of great ideals; and, whether they were based on sound convictions or not, they could have issued from nothing but the greatest and the purest moral aspirations; and he is honoured by his countrymen, because, through so many years, through so many vicissitudes and conflicts, they have recognised this one characteristic of his action, which has never left it, nor ceased to colour it. He will leave behind him, especially to those who have followed with deep interest the history of his later years—I might almost say the later months of his life—he will leave behind him the memory of a great Christian statesman.'

Art. XI.—THE CABINET AND THE WAR OFFICE.

1. *Report of His Majesty's Commissioners appointed to inquire into the Military Preparations and other matters connected with the War in South Africa. 1903. [Cd. 1730-02.]*
2. *Report of the Commission appointed to inquire into the system under which Patterns of Warlike Stores are adopted, and the Stores obtained and passed for Her Majesty's Service. 1887. [C. 5062.]*
3. *Preliminary and further Reports of the Royal Commissioners appointed to inquire into the Civil and Professional Administration of the Naval and Military departments, and the relation of those departments to each other and the Treasury. 1890. [C. 5979.]*

THE British nation, in the autumn of 1899, was disturbed by the suspicion that something had gone wrong with the arrangements of which the outcome was the campaign then beginning in South Africa. During that whole summer, or, at any rate, since the middle of June, the one question of absorbing interest had been whether there was to be a war in South Africa or not. This question was definitely settled on the 10th of October, when the Boer ultimatum was received in London. A short period of suspense followed, during which it was discovered that the brunt of the Boer attack would have to be borne by Sir George White with the comparatively small force just reaching completion in Natal. On October 20 the battle of Talana Hill gave satisfactory proof that the British soldier still had all his old qualities; but the retreat of General Yule from Dundee a day or two later, followed on October 30 by the unfortunate battle of Farquhar's Farm with the disaster of Nicholson's Nek, and, on November 2, by the investment of Ladysmith, revealed a situation which filled the public with alarm. The fate of the Empire appeared to be hanging in the balance; and it was evident that weeks must elapse before any exertions made at home could produce a material change of the situation in the theatre of war.

The natural instinct of most men led them to suppose that the Government was responsible for this state of things; and the opinion was freely expressed that Lord

Lansdowne, as Secretary of State for War, was the person who, according to the constitution, ought to be called to account. The Government in general, and the War Office in particular, admitted responsibility, but denied misconduct; and several ministers directly accepted the challenge implied by the prevailing tone of public opinion. Mr Wyndham, then Under-Secretary of State for War, speaking in the House of Commons on October 20, the day of the battle of Talana Hill, declared that 'the policy which the Government adopted was deliberately adopted with the fullest knowledge of all that it might involve.' Lord Lansdowne, speaking at Sheffield on November 2, affirmed that the situation which existed during the first six weeks of the war was inevitable; that there had been no failure; and that it was impossible for any government, in conducting a dispute with a distant state, to maintain harmony between its negotiations and its naval and military preparations. Mr Balfour, speaking at Manchester so late as January 8, 1900, maintained that from the beginning to the end of the year 1899 the Government had at every stage taken the right step. His proofs, however, consisted in little more than the history of his own opinions. He himself had not expected war until the last moment; and therefore it could not have been right for the Government to make serious preparations for the war at any earlier moment. On January 30, 1900, the Marquis of Salisbury, speaking in his place as Prime Minister in the House of Lords, said, 'I do not believe in the perfection of the British constitution as an instrument of war. . . . It is evident there is something in your machinery that is wrong.' The temper produced by these speeches, and by the conduct of the war, expressed itself in a demand for an enquiry; and the Government promised that, at the close of the war, such an enquiry should be held.

The war came to an end on May 31, 1902. On September 9 a Royal Commission was appointed 'to enquire into the military preparations for the War in South Africa, and into the supply of men, ammunition, equipment, and transport by sea and land in connection with the campaign, and into the military operations up to the occupation of Pretoria.' The members of the Commission were Lord Elgin, Lord Esher, Sir George Taubman Goldie, Sir Henry Norman, Sir John Hopkins, Sir John

Edge, and Sir John Jackson; Lord Stratheona and Sir Frederic Darley were subsequently added to the number. The Commission spent fifty-five days in examining 114 witnesses and recording the answers to more than 22,000 questions. Their Report, which fills 143 pages of the Blue-book, was signed on July 9, 1903, and issued to the public towards the close of August, after the prorogation of Parliament.

The first difficulty which besets a Royal Commission is the interpretation of its instructions—the formation of a clear conception of the purpose which it has to fulfil. There can be little doubt as to the purpose which was present in the mind of the public and in that of the Government, at the time when this enquiry was demanded and promised. On the eve of the war the army was believed to be in an unprecedented state of efficiency; and the general expectation was that the resistance of the Boers would be easily and quickly overcome. This general expectation was bitterly disappointed. When Sir George White's force was besieged in Ladysmith, and Natal overrun, a confident hope was entertained that the arrival of the army corps would turn the balance, and be speedily followed by the collapse of the Boers. But when the army corps arrived, its parts were scattered over the sub-continent and checked and defeated in detail. In ordinary circumstances the sense of disillusionment produced by these events would have brought about the fall of the Government. But the Opposition was divided; many of its leaders and a large part of its rank and file were unable to convince themselves that the cause to which the nation was committed was just. It was impossible to entrust to them the conduct of a war that had arisen in pursuance of a policy which they condemned. The course, therefore, deliberately adopted by the nation was to support the Government in a vigorous prosecution of the war at all costs, subject to the condition that on its close there should be a thorough enquiry.

It has been necessary to refer to the temper of the public mind at the end of the year 1900, because that is the explanation of the great expectations with which the Report was awaited. Yet it was impossible for these

expectations to be fulfilled. War is political action—the employment of forces for the attainment of political ends. A review of its management must be a review of policy and of strategy, and of their interaction upon one another. Any attempt to enter thoroughly into questions of policy might have exposed the Commission to the suspicion of a partisan bias, a suspicion which would have sufficed to discredit its labours; and after a war in which all the ablest military servants of the Crown had been engaged either as combatants or as members of the War Office staff, no tribunal could have been composed that could have combined the professional competence needed for an authoritative judgment on questions of strategy and tactics with the disinterested impartiality of persons whose own conduct was not under review.

The Commission recognised the restrictions thus imposed by the nature of the case upon the scope of their work. They decided not to be influenced by the ideas which had been current among the public when the enquiry was demanded and promised. If their instructions gave them a discretion, they held themselves bound to exercise it ‘unfettered by any demands which might have been made upon the Government before their appointment, and which had not been embodied in their instructions or communicated officially.’* They decided to exclude political questions so far as possible from their purview,† and agreed that ‘they were not so constituted as to enable them to pronounce judgment on questions of strategy or tactics.’‡ The Commission considered

‘that the object of their appointment was to discover inefficiency or defects in the administration of the army where disclosed by the facts of the war in South Africa, and to indicate their causes wherever possible’;§

the possibility being obviously bounded partly by the evidence obtainable and partly by the qualifications of the Commission itself. The Report warns the reader that ‘it does not fall within the province of the Commission to deal with the whole military system in detail, or to submit

* Report, p. 1.

† *Ib.* p. 26: ‘Considerations of this kind are not within the purview of this Commission.’ p. 117: ‘Decisions arrived at on grounds other than military, and therefore outside the reference to the Commission.’

‡ *Ib.* p. 2.

§ *Ib.* pp. 1, 2.

an elaborate scheme for the reorganisation of the army';* and that 'War Office organisation and its reform involve questions so numerous, so important, and so complicated, that it would, under any circumstances, be inexpedient to include their detailed consideration in an enquiry which had to cover a great deal of ground in other directions and for other purposes.'†

The restricted interpretation which the Commission wisely placed upon its instructions, and the modest opinion which it entertained of its own competence, render it necessary to distinguish clearly between what the Report is and what it is not. It is not an authoritative review of the causes of the disasters of 1899; it does not offer a solution of the problem, which the nation has to solve, of efficiency in the management of the army and in preparations for war. It does not even offer guidance to be followed in the effort for reform. Its minutes of evidence and the documents contained in the appendices form a copious storehouse of facts and of the opinions of soldiers and administrators. The Report is a guide to those facts and opinions, with the comments of an intelligent and fair-minded jury, which has studiously refrained from attempting to decide any of the difficult questions that can properly be answered only by means of special knowledge.

Of the four sections into which the Report is divided the most important are the first, dealing with the military preparations for the war in South Africa, and the last, discussing questions of War Office organisation.

These two sections disclose the cardinal weakness of the British system of government in so far as it is concerned with war and with the army, a weakness in the organisation for direction. The other two sections treat of the supply of men and of ammunition, equipment, and transport by sea and land. In these branches also such failure as there was appears to have been due rather to the weakness of the directing head than to that of the executive hand. Thus the arrangements for the supply of men were far more complete than might have been expected. The military branch of the War Office had been instructed since 1888 that it might have at the

* Report, p. 2.

† *Ib.* p. 132.

utmost to send abroad two army corps, a cavalry division, and troops for the line of communications. This was considered an extreme and improbable demand. But it was amply complied with. The troops sent to South Africa were, moreover, continuously provided with all the necessary supplies of an army. Generally speaking, there was no breakdown in this respect; and such failures as have been proved against the War Office under the head of supply concern either the remounts department, as to which there has already been elaborate enquiry, or the artillery branch in its general direction, which is a part of the headquarters organisation. The general conclusion of the Commission regarding the supply of troops is,

'that no military system will be satisfactory which does not contain powers of expansion outside the limit of the regular forces of the Crown, whatever that limit may be.'*

This conclusion may be freely endorsed; but a full examination of its import may with advantage be reserved until the Royal Commission now enquiring into the militia and volunteer forces has concluded its labours.

On the question of the preparations for the war, the Commission, while giving a fairly complete record of the facts, has exercised great reserve in the expression of opinions. They think Lord Wolseley not entirely free from blame.

'The general impression to be derived from the whole circumstances must be that the special function of the Commander-in-Chief, under the Order in Council of 1895, viz. "the preparation of schemes of offensive and defensive operations," was not exercised on this occasion in any systematic fashion.'†

The Government, too, the Commission thinks, cannot be altogether exculpated.

'On the one side, we have the decision of the Government, which limited the additions of men and stores for political reasons'‡ (reasons as to which the Commission declines to pronounce§); 'on the other, it has been stated by Lord Lansdowne that the garrison of South Africa at the outbreak of the war had received reinforcements at least as large as the official military advisers of the Government had recommended.

* Report, p. 83.

† *Ib.* p. 22.

‡ *Ib.* p. 30.

§ *Ib.* p. 26.

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a scheme which for the overhauling of the army the War Office organisation and the reform involve a measure, as important, and as complicated, that in other any circumstances, be impossible to include in what consideration is an enquiry which had to cover all of ground in other directions and for other purposes.

The restricted interpretation which the Committee placed upon its instructions, and the opinion which is entertained of its own conclusions is necessary to distinguish clearly between the Report is and what it is not. It is not an attempt to review of the causes of the disasters of 1899; nor offer a solution of the problem, which the need to effect of efficiency in the management of the army in preparations for war. It does not even offer guidance to be followed in the effort for reform. Its misapprehension and the documents contained in the appendix form a copious storehouse of facts and of the opinions of soldiers and administrators. The Report is a general statement of facts and opinions, with the comments of an impartial and fair-minded jury, which has studiously refrained from attempting to decide any of the difficult questions that can properly be answered only by means of special knowledge.

Of the four sections into which the Report is divided the most important are the first, dealing with military preparations for the war in South Africa, and the last, discussing questions of War Office organisation.

These two sections disclose the cardinal weaknesses of the British system of government in matters concerned with war and with the organisation for direct treatment of the supply of recruits and transport by sea and land. Such failure as there was to the weakness of the executive hand. The men were far from expected. The men have been instructed.

We have felt bound to say that the papers appear to us to support that contention. More than the reinforcement of 10,000 men suggested had been sent to South Africa; and the arrangements for the mobilisation of the Army Corps and Cavalry Division, which were to follow, were so complete that no serious delay occurred in their despatch. Whether, if the information collected by the Intelligence Department had been used to greater purpose, it would have resulted in a larger reinforcement of the garrison of South Africa, it is impossible to say. It certainly appears now that, with a greater amount of forethought in arrangements generally—in the provision of stores and equipment, and with the addition of perhaps another brigade—the situation in Natal might have been so strengthened that the whole course of the war must have been altered. It is difficult to estimate the effect of the initial successes of the Boers. That they encouraged large efforts is indisputable; but, on the other hand, they thus led to the greater disasters, such as Paardeberg, and postponed the stage of guerilla warfare, which is most suited to Boer tactics. And in determining the measure of responsibility for any deficiencies, it must be remembered that no one, even in the Intelligence Department, ever anticipated the Boers to be capable of so sustained an effort on a large scale. It was "a dash at Natal" that was apprehended. That apprehension, however, may be said to have been communicated to the Cabinet; it certainly was in the hands of the Secretary of State for the Colonies, as well as of the Secretary of State for War. It was an apprehension of which civilians could well take cognisance; and, though undoubtedly it lay with the military heads of the War Office to develop and insist upon the danger which it involved, as indeed Sir John Ardagh did insist in his memorandum of 15th April, 1897, we are not prepared to say that, in estimating the admitted risks of the policy which they adopted, the Cabinet itself gave due consideration to this very essential point.*

The Commission reports that,

'for at least three years before the outbreak of the war, the Intelligence Department of the War Office had been fully aware of the warlike preparations in the Republics, and had recognised that the only object of these preparations could be to provide for hostilities with the British Government.'† But the Commission 'were definitely informed by Lord Lansdowne that the papers of the Intelligence Division were never

* Report, p. 30.

† *Ib.* p. 30.

officially communicated to him as the basis of any proposals through the regular channel, i.e. by order of the Commander-in-Chief.*

These are the main conclusions of the Commission with regard to the preparations for the war. They are the groundwork of the principal generalisation reached by the Commission in that part of its Report which treats of the War Office.

'No defect in War Office organisation has excited more hostile criticism than the want of consultative power which has characterised its administration';†

and the main preoccupation of the Commission, in its suggestions for improvement, is that provision should be made for increasing the 'consultative power' at the disposal of the Government.

The terms in which the Report expresses these balanced and guarded opinions, reflect the character and composition of the Commission. Its members were sincere, impartial, considerate, reluctant to censure any one. But they were unable to throw into the scale the decisive weight of well-known and established principles governing the subject with which they have to deal. They felt debarred from considering the problem of policy; they held themselves incapable of resolving the questions of strategy. They were conscious that they were treating a diseased organism; but their diagnosis was uncertain, their prescription for treatment timid and tentative. The nation that should attempt to cure itself according to such halting advice would become a confirmed invalid. If a remedy is to be found, it must be based upon a diagnosis guided by principles beyond the reach of controversy.

War is a form of political action. It is action by the State—by the nation as a constituted body. It is always directed by the national government, which determines, so far as it can determine anything, the causes for which it will fight and the occasion when it will fight for them; which chooses the moment for entering into controversy with another state, and alone has power to order military

* Report, p. 22.

† *Ib.* p. 133.

preparations : which selects the commander of its forces, determines the amount of force with which he is to be supplied, reserves to itself the approval of his plans, and decides when and under what conditions peace is to be made. No nation, and therefore no government, is the absolute master of its destinies, for attack may be made upon it against its will and without its foreknowledge; but even for such cases a government alone can make provision, and for so doing it is answerable to the nation which has entrusted it with the direction of its affairs. For all that concerns war, for the action that leads to it as well as the action or inaction which evades it, a government must ever be responsible to the nation ; and for that reason the government in every country retains the supreme authority at all times over all that concerns the wars in which it may be engaged.

A government then, being the trustee for the nation, is answerable in regard to disputes with other nations for two things : first, that it shall be in the right, and secondly, that it shall succeed. It is possible that these two things are closely intertwined. The present enquiry is concerned only with the second branch, the effectiveness of the means used to carry out the purpose asserted by a government in dispute with another government.

The primary condition of success in war is harmony between policy and strategy. By policy is meant the purpose of the government in its dealings with a foreign state, and by strategy the employment of forces for the accomplishment of that purpose, including the forethought which provides the necessary forces at the right time and place. It is the function of the supreme authority to maintain this harmony, for the simple reason that to maintain it is not in the power of any one else. In the case of a military monarch, who is his own strategist, no question arises ; but where the supreme authority is in the hands of a committee of civilians, it is evidently for the supreme committee to secure the connexion between policy and strategy. In this all-important function the element of time is vital. No army in the world is kept quite ready for war ; there is always something to be done. Plans must be considered ; reserves must be called out ; the troops must receive their war equipment ; they must be collected at some place ; and arrangements must

be made for moving them. All these things take time. If a government begins quarrelling with a foreign power, but waits to consult its strategist until the foreign army has crossed the border, there will probably be hurry and confusion. The proper moment for consultation with the strategist is evidently the moment when the government raises a question, or when a foreign power raises a question, which, being contentious, may possibly lead to hostilities.

These are incontrovertible principles which must be applied to the facts recited in the first part of the Commission's Report. It appears that the possibility of a serious quarrel with the South African Republic, of a quarrel which might render military action necessary, had been repeatedly before the Government since 1895. The crisis was reached in the early summer of 1899, when the vital question of suzerainty came to a head. The Bloemfontein Conference marks the moment when the Cabinet deliberately raised an issue the outcome of which might be war. Three days after the Conference, in a minute dated June 8, Lord Wolseley raised 'the pressing question for the Government to consider at this moment—to what extent shall we prepare for the contingency of war with the Transvaal?' and expressed the opinion that for that event

'we should require, in addition to the force now in South Africa, one complete Army Corps, one Cavalry Division, and one battalion of mounted Infantry. For the line of communication we should require four battalions.'

He suggested a number of preliminary preparations, and proposed that one army corps and a cavalry division should be mobilised at once on Salisbury Plain, preferably with their reserves.

The Commission reports that this proposal for mobilising an army corps and a cavalry division was never seriously entertained by the Government. A month later, on July 7, Lord Wolseley again urged the immediate mobilisation of one army corps and one cavalry division, and suggested the sending to South Africa, at a very early date, of one infantry division and one cavalry brigade—10,000 men. There is no sign that this proposal was seriously considered; but on August 2 the

Government decided to send 2000 men to Natal. On August 18 Lord Wolseley wrote a minute, intended for submission to the Cabinet, ending with the statement, 'In my opinion we have arrived at a moment when it would be unsafe and unwise to delay further action.' To this Lord Lansdowne replied that the outlook in South Africa had improved.

'We are not yet' (he said) 'in a position to assume that matters will be satisfactorily settled; but Mr Chamberlain wrote to me two days ago that, while he wished to avoid relaxing the pressure, he saw no occasion for reinforcements.'

Lord Wolseley in his reply assumed that the Cabinet had information not known to the Press. From what he could see, Mr Kruger was preparing for war.

'At this moment we are *not* locally prepared for war in South Africa; so that, if it comes upon us under present circumstances, we shall surrender the initiative to Kruger.'

On August 27 Lord Lansdowne in reply said :—

'My own view is that we ought not to send further reinforcements to South Africa until it has become clear that the last proposals made by the South African Republic cannot be accepted as a basis for discussion.'

On Sept. 5 Sir Redvers Buller wrote to Lord Salisbury :—

'As you ask for my ideas, I give them to you privately. I am not happy as to the way things are going. There must be some period at which the military and the diplomatic or political forces are brought into line; and, in my view, this ought to be before action is determined on—in other words, before the diplomat proceeds to an ultimatum the military should be in a position to enforce it. This is not the case with regard to affairs in South Africa. So far as I am aware the War Office has no idea of how matters are proceeding, and has not been consulted. I mean that they do not know how fast diplomacy is moving.'

On the same day Lord Wolseley wrote to Lord Lansdowne :—

'The Government are acting without complete knowledge of what the military can do, while the military authorities are equally without full knowledge of what the Government expects them to do, nor are they given authority to make

such antecedent preparations as will enable them to act with the least possible delay. The result is that the Government—under a false idea of the rapidity with which we can act—may bring matters to a crisis too soon. I submit that it is urgently necessary that our diplomacy and our military preparations should work hand in hand.'

The 10,000 men asked for by Lord Wolseley on July 7 were not ordered out until September 8; and the mobilisation of an army corps and cavalry division, and the communication troops asked for by him on June 8, were not ordered until October 7.

These are the main facts, which, in the Commission's narrative, are overlaid by a multitude of comparatively subordinate details. If we apply to them the principle already set forth, is it not plain that the Government stands convicted of failure to harmonise strategy and policy? From June 8 to September 8 the Cabinet deliberately neglected the most important part of all the strategical advice which it received. If the Cabinet as a body is to blame, Lord Lansdowne, as the minister who formed the connecting link between the Cabinet as the supreme authority and the Commander-in-Chief as its strategical adviser, must be held especially accountable. The nation is entitled to take up the challenge thrown down by Mr Wyndham in his speech of October 20, and by Lord Lansdowne in his speech of November 2. It is at least an open question whether Lord Wolseley was justified in retaining his post as the principal adviser of the Secretary of State on all military questions, considering that, during four months, his advice on the most important of all questions—the preparations for a war which he saw coming—was constantly neglected.

The Commission appears to think that there are excuses for Lord Lansdowne and for the Cabinet; and therefore, before the judgment just suggested can be made absolute, it is necessary to examine these excuses. The first is that the Government acted for political reasons—reasons which the Commission regards as beyond the scope of its enquiry. Two political reasons have been given. In the first place it has been alleged that the Government could not feel sure in June 1899 that the preparations suggested by Lord Wolseley, in particular the calling-out of the reserves, would have had

the support of the nation.* This defence would be fatal to the Government; for, if it was doubtful whether the national conscience would approve of calling out the reserves, the doubt ought to have prevented the adoption of a policy which might necessitate that step.

A more plausible reason is that given in Lord Lansdowne's letters to Lord Wolseley of August 20 and August 27, that the situation had improved, and that any demonstration of force might precipitate the crisis. This is an intelligible position, and therefore deserves a fair and impartial examination. What would be the consequences if the idea underlying Lord Lansdowne's words were adopted as a principle? Under what conditions may a government, engaged in a dispute with a foreign power, postpone its preparations in order not to precipitate a war, which, if the preparations are not made, may possibly be avoided? Such a government must be assumed to be clear as to the justice of its case, and as to its duty to use force if no other means will suffice. Evidently, if the neglect of preparations were such as to give the other side a decided advantage in case of war, the Government would have prejudiced the cause of its own nation and presumably the cause of justice and right. Accordingly, no essential preparation necessary to success ought to be neglected on this score.

The principle, therefore, of postponing necessary preparations lest they may provoke the other side, is inadmissible. The avoidance of needless provocation must be effected in the region not of strategy but of policy; it will be secured, if it can be secured at all, by sincerity in diplomatic intercourse. In June 1899 the ambiguity, if there was any, was hardly on the side of the Boers. Mr Kruger's declaration on the subject of sovereignty left nothing to be desired on the score of clearness. His refusal to accept the proposals made to him at Bloemfontein was categorical. There was no doubt on either side as to the grave significance of the rupture of negotiations at Bloemfontein. Lord Wolseley's minutes show clearly enough that, in his judgment, the strategical position would be modified to Great Britain's prejudice

* This was part of Mr Balfour's argument of January 8, 1900, when he said that 'unanimity was worth many army corps.' Was it worth many thousand deaths that could have been avoided?

by the postponement of preparation. The doubtful point was whether Great Britain would fight, a doubt which the history of many previous years rendered natural enough in the mind of Mr Kruger and his colleagues. The best way to resolve that doubt would have been to make the preparations which Lord Wolseley proposed.

The statement that the situation had improved is significant of the frame of mind of the Government. Mr Kruger, on going home from Bloemfontein, must have thought war exceedingly probable, and could hardly have been astonished if he had received news of extensive military preparations in England; but the military preparations which took place were insignificant. His anxiety would therefore become less urgent; and he would be willing to negotiate, in order to discover whether Great Britain would not be satisfied with something less than he had refused to concede at Bloemfontein. This represents what actually happened; and the conclusion seems justified that the improvement in the situation which Mr Chamberlain and Lord Lansdowne thought they saw was merely the reflection of their own hesitation. So much for political reasons for delay of preparation.

Lord Lansdowne defends his action by throwing the blame on his military advisers. He points out

'that the garrison of South Africa at the outbreak of the war had received reinforcements at least as large as the official military advisers of the Government had recommended.'

This excuse the Commission accepts and endorses. In other words, the Commission is of opinion that 2000 men ordered out on August 2, and 10,000 men on September 8, are the strategical equivalent in every sense of 10,000 men ordered out in the first half of July and supported by an army corps and other troops mobilised in England in the first half of June. On this point it is sufficient to say that in strategy, in regard to which the Commission disclaims competence, nothing is more vital than time; ten policemen at the beginning of a riot may be better than forty after it has been given time to develop. The Commission appears to assume, as something obvious, that Lord Wolseley's proposals were entirely inadequate. It complains that he failed in his function of preparation of

schemes of operation, and it states with emphasis that no one ever anticipated the Boers to be capable of so sustained an effort on a large scale. The fact that in December much more extensive forces were required than were ordered out in October, can hardly be quoted as justifying the Government for neglecting the suggestions of its military adviser in June. The Commission readily assumes, in the light of subsequent events, that Lord Wolseley's proposals were insufficient, as, for example, when, on August 18, he suggested that the addition of 10,000 men to the garrison of Natal would render that colony secure. Their grounds for this belief are that Sir George White, with such a force as Lord Wolseley demanded, was, in fact, unable effectually to defend the colony; but Lord Wolseley, on August 18, certainly did not contemplate the force which he wished to send to Natal being left for many weeks to bear the whole brunt of a Boer attack while the Boers were free from molestation in other quarters. His opinion was that an army corps should advance through the Free State; and it is inconceivable that he should have calculated on the indefinite postponement of this larger operation. Moreover, in the opinion both of Lord Wolseley and of Lord Roberts, the two British generals who had the longest experience of command in the field, and therefore the two highest strategical authorities, the force in Natal might well have been better handled than it was. The excuses, therefore, set up by the Commission in palliation of judgment on the action of the Cabinet cannot be admitted; and the judgment must stand that the Cabinet as a body, and Lord Lansdowne in particular, failed in discharging their prime duty to the nation in regard to preparation for the war, namely, that of maintaining the harmony between their policy and their military preparations.

This is the vital spot. Here lies the disease. Unless the portion of the organism that serves this purpose can be put right, the body politic and military cannot recover its health. In order to find the cure, the diagnosis must be carried further. The Cabinet did not, in fact, adopt the proposals of Lord Wolseley; they overruled his judgment on the cardinal point of time. It is, therefore, not

for them to allege that Lord Wolseley's proposals were insufficient. That may be the case, but has not been proved. A study of his minutes shows that he was well alive to the need for having abundant forces available for the purpose of prompt reinforcement. In December, five weeks before Colenso, he urged the reinforcement of the second army corps, and next day proposed to complete the third. The actual events proved that more forces could have followed quickly on the heels of those that had already been sent. Had the first army corps, and the force of Sir George White been sent in July and sent in quick succession, and had that policy been judicious, there need hardly have been the disaster which occurred; and the second and third army corps might well have been sufficient to have defeated the Boers.

But though Lord Wolseley's name was not mentioned, it can hardly be contended that he was not before the Cabinet as to be likely to speak for the body. Lord Wolseley took the standing of a significant and authoritative adviser. He advised the Government to 'send troops, and at once.' But what was wanted was a practical explanation of the probable character of the enemy, and setting forth the nature of the difficulties and the way of overcoming them. Such a memorandum would have set out from the political standpoint what was the secret, and supplied a starting point for further discussion to the Cabinet. The memorandum would have pointed out that the issue turned upon the maintenance of the independence of the Transvaal, the maintenance of which if they think it is essential to the peace of the world, requires energy and determination. It would have pointed out that such a war the objective must be the speedy conquest and that the only way to conquer it would be by the speedy and disarming the whole of the armed population, not only of the Transvaal, but probably also of the Orange State. A memorandum of this nature would have been revealed to the Government the magnitude of the task involved in their policy, and it ought to have been decided hands early in 1899. The Cabinet would then have met properly before it the problem of reconciling military and political arrangements. Its members would, perhaps have been ready to enter into deliberations, to which Lord Wolseley might have been a party; and

have developed the ideas of the memorandum. He would, perhaps, have pointed out the difficulty of fighting an army of horsemen with an army composed mainly of infantry, and might have gained the Cabinet's sanction for passing large numbers of the infantry through the riding-school. Some such procedure was due from the strategical adviser to the Government.

Unfortunately, the arrangements which would have secured such a systematic treatment of any problems of policy from the military side did not exist. The relations between the Secretary of State and the Commander-in-Chief had been rendered delicate by the decision which, in 1895, when Lord Wolseley was appointed, had made the Secretary of State the real head of the chief military departments, and left the Commander-in-Chief 'the fifth wheel of the coach.' It will presently be seen that the organisation of the War Office by no means favoured the systematic pursuit of strategy and of the higher branches of the art of war, even within the Office. The failure, therefore, to harmonise policy and military measures was not merely in the political body, the Cabinet. There was serious failure at the War Office on the military side: There was also serious strategical failure in South Africa, where success was denied to the generals one after another until the arrival of Lord Roberts on the Modder River.

The problem is to secure harmony between policy and strategy. Its solution requires not only arrangements for securing the influence of strategy in the decisions of the Government, but also arrangements for the production of good strategy in the army.

Strategy is the art of generalship, of which the object is victory. If we are to make arrangements for providing it, we must examine the functions performed by the General who leads an army against an enemy. His principal though not his only function consists in the direction of the movements of the troops. The troops themselves are under the immediate control and guidance of a number of commanders subordinate to the chief. The whole army is directed by instructions furnished to these subordinates by the General—instructions which, as they have the force of categorical commands, are known as

orders. The series of these orders constitutes the series of moves in the game, the General's business being to determine these moves and to see that they are carried out. The settlement of each new move is like the solution of a problem. In this respect, and in this respect only, war resembles a game of chess: so that its history, as regards generalship, is made up of the series of orders issued by the two opposing commanders, by the aid of which the operations can be followed in the map as a game of chess is followed on the board by a record of the moves of each side. The difference between war and chess is that in chess the intellectual solution of the problem is everything, while in war the great difficulty is, given the intellectual solution, to get the pieces moved. We may say that the General's function is a double one—the conception and the execution of operations; but that the great difficulty lies in the execution. The obstacles to be overcome by the will of the General are more formidable than those to be overcome by his intellect. For this reason his solutions of his problems become commands: the characteristic feature of his relation to the whole army is authority. If he attains to greatness it is as a great commander that he is known.

Besides determining and directing the moves of his army, the General has other duties. He must maintain the discipline of his army, and must take care that it is regularly supplied with all that it needs. He cannot be at home to prepare the necessary supplies, but he must keep his eye on the arrangements for moving them from his base to the parts of his army. He must also keep in touch with the Government, so that his strategy may be the servant of the national policy. There is no means of supplementing the General's faculty of decision or of diminishing either his authority over his army or his responsibility to his Government, both of which must remain absolute. But there is a well-established method of assisting him in the other parts of his task. Now and then appears the genius who is above systems, and has his own methods. But for the normal man a system is helpful.

In the system of modern European armies the duty of submitting projects of operations to the Commander-in-Chief has devolved upon an officer known as the Quarter-

a cardinal principle that the desired harmony is attainable.

more important is it that the special duty of Secretary of State for War, as the link between the Commander-in-Chief and the Cabinet, should be strictly defined, if need be, by an Act of Parliament, such as the War Office Act, 1863, abolished the Secretary at War and transferred his duties to the Secretary of State for War. In that case his labours must be lightened. Sir James Stephen's Commission reported in 1887 that

'The duties of the Secretary of State are so great that no person can be expected to exercise them efficiently, when regard is had to the uncertainty of his tenure and his presumable deficiency in special knowledge.'

James Stephen's Commission proposed to relieve the Secretary of State by the appointment of a Master-General of the Ordnance, who should be at the head of the supply departments, and be independent of the Secretary of State. This proposal was, except for this difference, identical with that made by Sir George Grey, and what has above been called an Administrator-General. It was partly because it would relieve the Secretary of State that Lord Roberts advocated that

'Measures that would facilitate the necessary co-ordination of policy and strategy have now been examined. They are, first, the recognition of a special duty on the part of the Secretary of State for securing the co-ordination by the Cabinet of the strategical aspect of the war, and by the Commander-in-Chief of the policy of the war; secondly, the appointment of a general officer to be prepared to assert; secondly, the recognition of the functions of the Quartermaster-General as the department for the assistance of the Commander-in-Chief in the conception and execution of the war, and thirdly, the appointment of a general officer to attend the business of supply.'

Consider the two suggestions of a
that have been made, not by an

master-General, or, in the French army of the eighteenth century, as 'maréchal-général des logis d'une armée.' The relations of this officer to the commander of an army are clearly described by General Bourcet, in a work* written long before the French Revolution.

'A maréchal-général des logis is the soul of an army. He ought to have acquired, by his experience and application, the knowledge of the most sublime parts of war, for he must combine, must examine, and must foresee events, and in order, with a good judgment, to make the best of the circumstances in which he may find himself, his mind must be able to furnish him with ideas or projects of operations. . . . All the ideas or projects of operations ought to be presented by him to the general, who ought not to be occupied except in rectifying them; for, having to keep up his correspondence with the minister of war, with the ambassadors, and with the different generals of the army, and to foresee everything connected with the ammunition and provisions, with the maintenance of the troops and their equipment, with their recruits or remounts, and with order and discipline, it would be impossible for the general every day to make the reconnaissances necessary to be able to plan movements, without neglecting some of these essential duties; it is therefore necessary that he should have assistance, and that some one should submit ideas to him.'

We have seen that the General's strategical function is the conception and execution of movements against the enemy, technically known as 'operations.' The Quartermaster-General can assist him in the conception, because he is his chief assistant in the execution. His functions are to ascertain what can be known of the enemy and of the country, to keep a record of the position and condition of every part of the army, and to compose and issue the orders for operations. He has charge of the movements of the army, which, in the eighteenth century, were treated as changes from one camp to another, or changes of 'quarters.' He reconnoitred and selected the sites of the camps or quarters, and regulated the movement from one camp, or set of camps, to the next, this being the origin of his title.

In the Quartermaster-General's office, as in that of the

* Bourcet, 'Principes de la guerre de montagnes,' chapter viii.

General, conception and execution are inseparable. But, while the General has authority over the army, and is responsible to the Government, the Quartermaster-General is a mere deputy acting under the General's authority; and while the Quartermaster-General has no functions beyond those just described, the General has to control the whole army in respect of its discipline and all its administration in the field. He has other assistants for his other functions, so that the Quartermaster-General's is but one of several offices which, together, form the General's staff. Of this staff the Quartermaster-General's branch is the most important; therefore, where the General requires a deputy for all purposes, as, for example, during a short absence, it is on the Quartermaster-General that his choice is most likely to fall. In some armies the officer who performs his duties is officially recognised as the General's deputy, and is called 'Chief of the Staff.' In some cases, as in Prussia, the name 'General Staff' does not include the other branches at all, but merely denotes the Quartermaster-General's branch. A commander without a Quartermaster-General would be crippled; he would have to do the work himself, and thereby be prevented from proper attention to his other duties.

In Bourcet's opinion the Quartermaster-General's office is the place in which officers can best learn 'the sublime parts of war,' i.e. strategy and tactics. He points out that the Quartermaster-General will confidentially discuss his projects with his assistants, and says 'it is in these private conversations that the best officers can be formed.' Grimoard, another officer of the old royal French army, describes the Quartermaster-General, from his being continually with the General and in his secrets, as 'really the second person in the army.' He was the principal officer of the 'Etat-major.' All other armies had the same office, and in all of them its attributions were similar.

The system was described by Lord Roberts before the Royal Commission. The combatant staff, or body of assistants of the Commander-in-Chief for war, was divided into two distinct branches, that of the Adjutant-General and that of the Quartermaster-General, each with clearly defined duties.

'Quartermaster-General: operations, marches and outposts, encampments, etc., reconnaissance and intelligence, issue of

operation orders, transport and supply.* Adjutant-General: discipline, administration, issue of general orders and regulations, returns.†

Lord Roberts has repeatedly expressed the opinion that the Quartermaster-General's branch is the branch in which officers receive the best training for the higher duties of war; and the practice of foreign armies confirms his judgment. But in 1888 the office was broken up by an Order in Council, and its functions distributed among other branches; though the title was retained for an officer at the War Office with but a shred of his former duties.

The disastrous results of this unfortunate change were seen in the South African war. There was a deficiency of properly trained staff-officers, and a lack of system in the work of the staff. Lord Roberts in his evidence, while speaking highly of the character of the officers, and of their devotion to duty, yet thought there was room for improvement. The first point, he says, is that they should take their profession more seriously; and

'the second point is a wide knowledge of war, especially in the higher branches, such as strategy, organisation, etc. Staff-officers' (he continued) 'cannot be improvised. . . . We cannot have a first-rate army unless we have a first-rate staff, well educated, constantly practised at manoeuvres, and with wide experience. . . .‡ The Quartermaster-General's duties, which are for war the most important of all, are now divided amongst several departments; and the special duty of the Quartermaster-General in the field is not now learned by anybody. . . . The officers of this department should have a sound practical knowledge of both strategy and tactics.'§

The degradation, consummated in 1888, of the office and duties of the Quartermaster-General is the origin and prime cause of the strategical inefficiency of the army exhibited before and during the South African war.

* Transport and supply, as Lord Roberts afterwards pointed out, are usually under another officer—an intendant or commissary or head of transport.

† Report, Q. 10,447. A concise and accurate account of the old Quartermaster-General's functions was given before the Commission: minutes of evidence, vol. II, p. 344, Q. 18,189. It is too long to be reproduced here, but deserves the most careful study.

‡ Report, Q. 10,447

§ *Ib.* Q. 10,447-10,450.

We come next to the office of Adjutant-General. From Lord Roberts' definition quoted above it is clear that, while in war the duties of Quartermaster-General are vital, those of the Adjutant-General—discipline, administration, regulations, and returns—fill a large place in the routine of peace, especially when returns are in constant demand for parliamentary purposes. During the long peace that followed the Crimean War, and with a Commander-in-Chief who had never commanded in war, the office of Adjutant-General acquired a preponderating importance. Its holder had a higher rank than the Quartermaster-General. It was necessary for Lord Wolseley, after he had been Quartermaster-General, if he was to continue to have influence at the War Office, to become Adjutant-General. Upon his appointment to that post its importance naturally increased, for Lord Wolseley was the guiding spirit of the military department. The constitutional delicacy of the position of a royal Commander-in-Chief made it necessary that some officer should be empowered to act as his deputy and be in touch with the Secretary of State. In these circumstances the Order in Council of 1888 laid down that

'the Adjutant-General, as the chief staff-officer of the Commander-in-Chief, will exercise general control over the duties of the military department, and in the Commander-in-Chief's absence, is empowered to act in his name. He is responsible to the Commander-in-Chief for the efficiency of the military forces of the crown.'*

The inevitable consequence of this arrangement was that the Adjutant-General's department, which is the red-tape office, swallowed up the Quartermaster-General's department, which is the office for strategy and tactics, or for the operations of war. The arrangement was bound to destroy the strategical efficiency of the army, both at headquarters and in the staffs of all the great combatant units. As regards the staffs in the field, this is proved by the concurrent evidence of Lord Roberts and other generals given before the Commission.

But this was not the only misfortune. To the same cause was due the weakness, such as there was, in the

* Appendices, p. 271.

strategical advice given to the Cabinet. The duties of the old Quartermaster-General

'comprised the movement, quartering, and encamping of troops; the disposition of troops in the field; the preparation of plans of defence, military surveys and reconnaissances, and the maintenance of a depot of military plans, maps, and memoirs, and of a military library.'*

This includes all the duties of mobilisation and intelligence, as they are nowadays understood. But the duties which, under the old system, would have been performed in the Quartermaster-General's branch of the Commander-in-Chief's office were, in 1899, distributed as follows:—†

The Commander-in-Chief was responsible for the preparation of schemes of operations, for the collection of military information, and for the general distribution of the army at home and abroad. In discharging these duties he had to rely for the collection of military information upon the Director of Intelligence, whose office was outside of, and at a distance from, the War Office. The Director was not authorised to prepare schemes of operations, but only to examine, strategically, schemes of defence, that is, schemes made by generals commanding districts at home or abroad, such schemes being strictly limited to the troops actually in their commands, and to defensive operations. This is why the Director of Intelligence prepared no detailed plan of campaign. Thus the theory was that the Commander-in-Chief received information from the Director of Intelligence; made for himself plans of operations, and then relied for the movement of the troops upon the limited and reduced Quartermaster-General, who, however, was not an officer of his staff, but of that of the Secretary of State. No wonder that the Commission surmises that there was some link missing between the reports of the Intelligence Division and the proposals of the Commander-in-Chief regarding the preparations for war in South Africa.

The first step needed to put strategy in the army on a proper footing is to restore the office of Quartermaster-

* Report, Q. 18,189.

† See Order in Council of November 21, 1895, in Appendix to Report, p. 272; and memorandum of the same date, pp. 214, 215.

General as the confidential assistant of the Commander-in-Chief in the planning of operations, and as the officer through whom the operation orders are issued. This would be done by transferring from the present Quartermaster-General to the Director of Mobilisation and Intelligence the function of 'movement of troops,' and restoring to his office, thus properly constituted, the old title of Quartermaster-General. This was proposed by Lord Roberts on his appointment as Commander-in-Chief; but the assent of the Secretary of State and of the Cabinet was refused,* and the change has not been made.

Mr Brodrick told the Commission that Lord Roberts felt very strongly on the subject, but that he (Mr Brodrick) could not agree. His words were:—

'I would submit it is of the first importance that the Director-General of Mobilisation and Intelligence should have no executive functions at all. I feel that we must have a brain to the British army. The man who has to do the thinking, to prepare the schemes . . . ought not to have his time taken up with writing letters and giving orders.'†

Thus Mr Brodrick is overruling the view of Lord Roberts on the nature of the 'Brain of an Army,' which he thinks he understands better than the man of whom he admits that he has 'such an unparalleled record.'‡

The reason for Mr Brodrick's action in this matter is that he was misinformed as to the practice of foreign armies, and, in particular, of the Prussian army. In that army there is just such a Quartermaster-General as is described and desired by Lord Roberts. He is called 'Chief of the General Staff,' that being the modern German name for what Lord Roberts calls the Quartermaster-General's branch. In the Prussian system the Quartermaster-General's office is, in peace as in war, more important than that of the Adjutant-General, whose office in the several army corps is of subordinate importance, while at headquarters most of the functions of the British Adjutant-General are performed by the 'Kriegsministerium.' The proposal of Lord Roberts to restore the office of Quartermaster-General is, in fact, a proposal to adopt in the British army the most essential feature of the Prussian staff system.

* Report, Q. 10,531-10,536, 10,560-61. † *Ib.* Q. 21,707. ‡ *Ib.* Q. 21,604.

The Prussian system has been persistently misrepresented to the British public. Thus, in the Report of the Hartington Commission, the dominant passage runs as follows :—

'We are informed that, in the military systems of all the great Powers of Europe, there is a special department of the Chief of the Staff, freed from all executive functions, and charged with the responsible duty of preparing plans of military operations, collecting and co-ordinating information of all kinds, and generally tendering advice upon all matters of organisation and the preparation of the army for war. We consider that, by the creation of such a central *organising* department, the military defence of the Empire would be considered as a whole, and its requirements dealt with in accordance with a definite and harmonious plan.'

Sir Thomas Kelly-Kenny was asked by Lord Esher :—

'Supposing there was an idea in Germany of converting their system of army corps into a totally different system, whose business in the German army would it be to draw up a scheme of that kind?'

Sir Thomas replied, 'That would be the General Staff.' Neither this answer nor the description of the German General Staff as an 'organising department' is in accordance with the facts. The organising department of the Prussian army is the 'Kriegsministerium.' The official 'Text-book of Instruction in the Organisation of the Army' says :—

'The Prussian Kriegsministerium is the highest military office of the German Imperial army for matters of organisation, armament, and fortification, and for all administrative business. . . . The General Staff, under the Chief of the General Staff of the army, assisted by three Quartermasters-General, assists the Commander-in-Chief and the commanders of the greater units in strategical, tactical, and administrative business, and subserves scientific purposes.'

General Bronsart von Schellendorf, in his treatise on the Prussian General Staff, says :—

'The Kriegsministerium must retain unrestricted its organising function, which secures the homogeneous formation, training, administration, and equipment of the army,' and adds that 'a guarantee for the utility of the efforts of the

Kriegsministerium in this direction lies in the fact that it can obtain, and often has asked for and obtained, the formal opinions upon special points of the Chief of the General Staff and of the generals commanding army corps.'

But, so far from the opinion of the Chief of the Staff being decisive, it is notorious that even in Moltke's time it was often overruled in points of organisation. Moltke, for example, would have preferred the organisation by divisions to that by army corps, which he found in existence.*

What the Hartington Commission meant by a department 'freed from all executive functions' it is hard to say; and it is equally hard to see why the opinion of an officer, whose only duty is to give opinions, should be of special value. The opinion of the German Chief of the Staff is thought valuable by the German Kriegsministerium precisely because he performs in war and in peace the duties of a Quartermaster-General. He is thought a good adviser on strategical subjects because his is, for strategical purposes, the executive office; his business is, under the authority of the Commander-in-Chief, to direct the action of the army in war. Nothing could be more ludicrous, were it not so serious a matter, than Mr Brodrick's refusal, on the ground that 'we must have a brain to the British army,' to permit the simple change by which Lord Roberts wishes to infuse into the British system the merits of the German institution which has been described under that name. The change proposed in 1900 by Lord Roberts, and steadily rejected by Mr Brodrick, is the only way in which to provide the army with a department of strategy and tactics, and to furnish the Commander-in-Chief with the organised assistance which every Commander-in-Chief requires for the systematic cultivation of the higher branches of the military art.

But this change alone will not suffice. It is necessary that the Commander-in-Chief should not be overworked. He must have leisure to reflect upon the matters which he has to decide; he must have time and freedom from

* See Moltke's memorandum No. 133, in his 'Militärische Korrespondenz—Krieg, 1864.

worry to enable him, in Bourcet's eighteenth century language, to 'rectify' the 'ideas' submitted to him by the Quartermaster-General.

The Hartington Commission found the Commander-in-Chief's office overloaded. At that time the whole management of the army in every part was under the Commander-in-Chief's responsibility. The Hartington Commission could think of nothing better than abolishing the office, a suggestion which has been eagerly grasped by Lord Esher in his note to the recent Report. Neither the Hartington Commission nor Lord Esher seems ever to have thought of war.* But the proper way to approach this and every part of the problem is to start from the realities of war.

Let us, then, look again for a moment at actual war, and analyse the functions necessary for its being carried on. There is, on the one hand, a general in the field directing against the enemy the operations of an army which has been sent from home, and is continuously supplied from home with men, horses, weapons, and stores of all sorts. On the other hand, there is at home an office engaged in keeping up the strength of the army and in supplying it with everything necessary. Even in a war in which the army is fighting in its own country, the commander operating against the enemy will be as near the front as he can, while the arrangements for maintaining his army will be kept as far away from the enemy as possible. The first principle of good organisation for war being that every part of the machine should, so far as possible, be doing in peace what it would do in war, so that the transition from peace to war may cause a minimum of dislocation, it seems reasonable and natural to divide all the offices connected with an army into two groups according as, in war, they are to be parts of the actual fighting force or parts of the organisation for keeping it up to strength and in condition. This grouping or separation is the basis of every military organisation except the British. The late Sir George Chesney, for many years the able administrator of the Indian army, spent the later years of his life in the attempt to convince

* In the Hartington Commission's Report the only reference to war is the statement that in war a commander-in-chief in the field is appointed who reports to the Secretary of State, not to the Commander-in-Chief.

successive governments that it was necessary, in view of the requirements of war, to subdivide the management of the army into two branches, that of command and that of supply. Each of these functions is military; and the substance of Sir George Chesney's proposals* was that the departments of the War Office should be formed into two groups, one under the control of the Commander-in-Chief, the other under the control of a military Administrator-General for whom the title was proposed of Master-General of the Ordnance. Whatever may be thought of some of the details of the schemes worked out by Sir George Chesney, the general tendency of military opinion, especially of those soldiers who have had the largest experience of war, is in favour of the principle which he advocated.

Suppose, then, that the conditions of war, as understood by soldiers, were taken as a guide in the improvement of the War Office system, the result would be some such arrangement as follows. There would be, on the one hand, a military Administrator-General, who would be entrusted with the material maintenance, as distinct from the training, discipline, and leading, of the army. His office would superintend the levying of the number of men voted by Parliament in accordance with the legal terms of their service; he would be charged with the maintenance of all military units according to standard, and with the provision of arms, houses, land, and other material objects required by the army, according to standard. All the manufacturing departments of the army would be under his supervision; and in his office the estimates would be prepared. On the other hand, there would be a Commander-in-Chief charged with the strategical study of the national policy, with the duty of drawing up general plans of operations and of supervising the execution of such plans, and with the education and training of the army on a system adapted to the work it would have to perform in war. His agents would be (1) the Quartermaster-General or Chief of the staff, for orders, for movements, for tactical regulations, for military intelligence, and for military education; (2)

* See Sir G. Chesney's article on the War Office in the 'Nineteenth Century,' Aug. 1891, reprinted in the same magazine, Feb. 1900.

the Military Secretary, for the selection and promotion of officers; and (3) the Adjutant-General, for discipline and disciplinary regulations. All the troops would be assigned to one or other army corps or division, according to the system adopted, so that the executive command of the troops would be in the hands of the generals commanding the divisions or army corps. The Commander-in-Chief would periodically inspect the several commands from the point of view of the generalship of their commanders and the training of the troops.

This is the natural and logical organisation of the army. It bases the peace arrangements on the needs of war. The department of the Administrator-General, as proposed by Sir George Chesney, corresponds closely with the department known in Prussia as the 'Kriegsministerium.' In Germany the great General Staff is the organ of strategy or generalship. The 'Kriegsministerium' is the organ of administration and supply. The differentiation and division of these two branches is the vital condition of the adequate working of either; and the General Staff is considered by General Bronsart to owe its brilliant development to its having been freed three-quarters of a century ago from the fetters of too close a connexion with the organ of administration and supply.

This vital reform was also proposed by Lord Roberts and vetoed by Mr Brodriek. Lord Roberts said:—

'I should like to see the War Office divided into three branches—military, spending departments, and financial—each with a head who, while acting in consultation with each other (*sic*), would be responsible to the Secretary of State. The military branch should comprise the offices of the Adjutant-General, Director-General of Mobilisation and Military Intelligence' (whom Lord Roberts would call Quartermaster-General), 'Director-General Army Medical Service, and Military Secretary. The spending departments would include the offices now under the Quartermaster-General, Inspector-General of Fortifications, and Director-General of Ordnance, the head being an officer of recognised administrative ability and without any political functions. The financial branch should be as at present. This subdivision of labour and responsibility would, I believe, greatly simplify the work now devolving on the Secretary of State and the Commander-in-Chief, and give them more time

to devote to the more important problems of military efficiency and Imperial defence.*

Mr Brodrick objected to this arrangement. He thought 'it would put the Secretary of State in a very difficult position,' because the Administrator-General would be independent of the Commander-in-Chief, and might disagree with him, and then the Secretary of State might have to decide between the two. It is a peculiar objection to be urged by a Secretary of State who overrules Lord Roberts so freely. Of course it is essential that the Commander-in-Chief and the Administrator should work in unison. The best guarantee for that would be to give the Commander-in-Chief a voice in the selection of the Administrator. But the absurdity of Mr Brodrick's hypothetical objection will be best revealed by an indication of the supreme advantage of the proposal of Lord Roberts. It does not require the advent of the heaven-born genius, but exactly suits the capabilities of the men who are available. The post of Commander-in-Chief, with its present responsibilities slightly curtailed on the administrative side, is what Lord Roberts feels would best suit him. For the office of Administrator-General the right man is there in the person of Sir Henry Brackenbury, who has administered the Indian army on the lines here set forth, and whose magnificent achievement in the supply of the army in South Africa has hardly received the recognition which it deserves. If Mr Brodrick had been willing to be guided by military opinion he would have found that Lord Roberts, in consultation with Sir Henry Brackenbury, would draft in a single day the Order in Council needed to place both the military administration and the command of the army upon a sound footing.

The problem before us is to ascertain how, in the British system, the harmony between policy and strategy may be attained. It has been shown how, by two comparatively simple changes, the necessity for which is based upon the needs of war and the practice of modern armies, and both of which have been consistently advocated by Lord Roberts, the military half of the problem may be solved, and the army, both at its head and in its

* Report, Q. 10,737.

limbs, the army corps, supplied with the means for the cultivation of strategy.

It remains to consider how the proper influence of strategy in the Cabinet may be secured. The most authoritative exponent of the nature of war has expressed himself clearly on this point.*

'None of the main plans which are necessary for a war can be made without insight into the political relations; and people say something quite different from what they really mean when they talk of the harmful influence of policy on the conduct of a war. It is not the influence but the policy which they should blame. If the policy is sound—that is, if it hits the mark—it can affect the war only in its own sense, and only advantageously; and where this influence diverts the war from its purpose the source must be sought in a mistaken policy. . . . To ensure that a war shall answer fully to the intentions of policy, and that the policy shall be suited to the means available for the war, there is, where soldier and statesman are not one and the same person, only one good means, namely, to make the Commander-in-Chief a member of the Cabinet, so that at the critical moments he may take part in its deliberations and decisions.'

There is nothing in the British system to prevent this plan from being adopted. Lord Wolseley has more than once been called to a Cabinet meeting, though, apparently, at the critical moments of 1899 he was not so summoned. No Cabinet really determined on a policy that might lead to conflict with another Power would hesitate to send for its Commander-in-Chief. There is therefore no need for regulations on this point, especially as Lord Roberts is satisfied with the means he now has of approaching the Cabinet, namely, through the Secretary of State and through the Cabinet Committee of Defence. But if these means are to be effectual for the purpose now under consideration, certain changes are indispensable. The minister responsible for foreign policy ought to be a member of the Committee of Defence; for policy and strategy can hardly be harmonised at a Committee at which policy is unrepresented. Perhaps, too, it would be desirable that he should not

* Clausewitz, 'Vom Kriege,' Book VIII, ch. vi s.

hold as a cardinal principle that the desired harmony is unattainable.

Even more important is it that the special duty of the Secretary of State for War, as the link between the Commander-in-Chief and the Cabinet, should be strictly formulated, if need be, by an Act of Parliament, such as that which, in 1863, abolished the Secretary at War and transferred his duties to the Secretary of State for War. But in that case his labours must be lightened. Sir James Stephen's Commission reported in 1887 that

'the powers of the Secretary of State are so great that no single person can be expected to exercise them efficiently, especially when regard is had to the uncertainty of his tenure of office, and his presumable deficiency in special knowledge.'

Sir James Stephen's Commission proposed to relieve the Secretary of State by the appointment of a Master-General of the Ordnance, who should be at the head of all the supply departments, and be independent of the Secretary of State. This proposal was, except for this independence, identical with that made by Sir George Chesney for what has above been called an Administrator-General. It was partly because it would relieve the Secretary of State that Lord Roberts advocated that proposal.*

The measures that would facilitate the necessary accord between policy and strategy have now been explained. They are, first, the recognition of a special responsibility in the Secretary of State for securing the consideration by the Cabinet of the strategical aspect of its policy, and by the Commander-in-Chief of the policy which the army must be prepared to assert; secondly, the restoration of the functions of the Quartermaster-General's office as the department for the assistance of the Commander-in-Chief in the conception and execution of operations; and thirdly, the appointment of a general officer to superintend the whole business of supply.

It remains to consider briefly two suggestions of a very different kind that have been made, not by any

* Report, Q. 10,737.

military mind, but by political reformers of the army. The first is the abolition of the office of Commander-in-Chief. Of this proposal it may be remarked, in the first place, that it ignores the spirit of military institutions, which requires that the authority over the combatant forces should be united in a single hand, though its holder should ever be the obedient servant of the civil government. In war there must be a commander deciding questions of strategy and discipline, and selecting officers for the work they have to do. Not to have such a single authority in peace is to denaturalise the organisation. Even if, in small expeditions, the Commander-in-Chief remains at home, it must be assumed that in a national war, a struggle with one or more great Powers, he will direct the military forces. Secondly, the proposed change cannot be carried out. If the office of Commander-in-Chief were abolished there would still be, under some other name, an officer of pre-eminent influence on the army; but there would be a perpetual struggle for ascendancy between the great heads of departments at the War Office.

The other proposal is to give executive authority to a commission or board. The history of war is a long series of proofs of the incompetence of boards to conduct it. If advice is required, it is to be had only by arrangements such as those above proposed for the proper distribution of duties among the branches of the headquarters staff, and through the consequent growth of specialised professional knowledge and ability. If deliberation is needed, there are the Cabinet and the Committee of Defence, which exist for that purpose. In the War Office itself, the War Office council gives all the needed facility for the establishment of a mutual understanding between the heads of departments. Lord Rosebery, indeed, has made a third proposal—to hand over the whole problem of army organisation to Lord Kitchener. That is equivalent to a declaration that the problem is beyond ordinary human intelligence, and that the 'Superman' should be called in. It cannot be rational, in a matter of public administration, to appeal to the miraculous.

SPENSER WILKINSON.

Art. XII.—RETALIATION AND RECIPROCITY.

1. *Economic Notes on Insular Free Trade.* By the Right Hon. A. J. Balfour, M.P. London: Longmans, 1903.
2. *Correspondence between the Right Hon. Joseph Chamberlain, M.P., and the Right Hon. Arthur James Balfour, M.P.* 'The Times,' September 18, 1903.
3. *Speech delivered by the Right Hon. A. J. Balfour, M.P., at Sheffield, Oct. 1, 1903.*
4. *Speeches delivered by the Right Hon. J. Chamberlain, M.P., at Glasgow, Oct. 6, and at Greenock, Oct. 7, 1903.*
5. *Memoranda, Statistical Tables, and Charts prepared in the Board of Trade, with reference to various matters bearing on British and Foreign Trade and Industrial Conditions.* London: Spottiswoode, 1903. [Cd. 1761.]
6. *The Growth and Direction of our Foreign Trade in Coal during the last half-century.* By D. A. Thomas, M.P. (Printed for private circulation.) Statistical Society.
7. *The Tariff Problem.* By Professor W. J. Ashley. London: King & Son, 1903.
8. *Mr Chamberlain's Proposals.* By C. A. Vince. With a preface by the Right Hon. J. Chamberlain, M.P. London: Grant Richards, 1903.
9. *The Great Inquest. An examination of Mr Chamberlain's Fiscal Proposals.* By A. C. Pigou. London: Office of 'The Pilot,' 1903.
10. *Free Trade or Protection. A speech delivered by the Right Hon. H. Hobhouse, M.P., at Castle Cary, on Sept. 10, 1903.* Yeovil: Western Gazette and Co., 1903.

MR BALFOUR has declined to accept either Mr Chamberlain's opinion that reciprocity is necessary to save the empire, or the scheme by which he proposes to establish reciprocal commercial relations within the empire. In rejecting the theory of 'no reciprocity no empire,' Mr Balfour does not deny that reciprocity is desirable if attainable. He simply recognises that Mr Chamberlain's proposals are, for the present, impracticable, and limits his own policy to what he regards as necessary and attainable. His policy is to break down the high tariffs of foreign nations by the weapon of retaliatory duties.

For this he demands 'freedom to negotiate,' and is at once met by Mr Arthur Elliot with the retort that he has this freedom already, and by Mr Bowles with the inquiry whether the freedom asked for means liberty to impose customs duties and to negotiate treaties of commerce without regard to the House of Commons. That power to negotiate exists now the Sugar Convention bears witness; but this form of negotiation is not what Mr Balfour has in view. He more probably has in his mind some such situation as would arise if Germany, for example, in forming a new tariff, were to impose duties that would further injure British trade. To meet such a situation he demands 'freedom to negotiate' by threatening, and, if need be, by immediately enforcing, a retaliatory tariff. And at Sheffield he has made it clear that he wishes to adopt similar measures in order to enforce a reduction of existing tariffs that are believed to be outrageously unfair to British interests. The object would not be to restore a protective system; but, if foreign nations did not surrender to threats, that would necessarily be the result. The new position then is that, whereas Mr Chamberlain's main object is to save the empire, Mr Balfour's is to save trade; and it is conceivable that circumstances might arise in which Mr Balfour, in the absence of colonial reciprocity, would have to turn his weapon even against the protectionist colonies. His hope is, however, that Mr Chamberlain will overcome the popular prejudice against the taxation of food; and he is ready to accept reciprocity as a policy so soon as this obstacle is removed. He would probably have done better for himself in the end, and he would certainly have made his own attitude clearer, and freed his policy from the charge of ambiguity, had he thrown in his lot whole-heartedly with Mr Chamberlain. But he has chosen otherwise: he has deliberately deprived himself of the political arguments—the most plausible side of Mr Chamberlain's case—and has taken his stand on economical grounds alone. On these, then, he must be judged.

The great issue raised by Mr Balfour is, then, not one of old-age pensions, of a big loaf or a little loaf, of high wages or low wages. It is not a question even—though

this is a vital matter—whether the country is or is not enjoying prosperity and, for the present, at least, maintaining its trade. Mr Balfour admits the prosperity. He admits that, on the whole, trade is maintained. But he asserts that dynamic forces have come into operation that have entirely changed the conditions of international competition; and that, unless we meet these new conditions with a policy of retaliation, our trade and prosperity in the world will be destroyed. Here he and Mr Chamberlain occupy the same ground. That conditions have changed everybody knows. The question is whether the new conditions involve the dangers that Mr Balfour and Mr Chamberlain apprehend, and, if so, whether the remedies they propose will avert them.

At the outset of an inquiry into influences that operate upon international trade, it is necessary to remove some misapprehensions respecting coal. The fact is often overlooked that it is indispensable for British shipping. Coal has played an extremely important part in the maintenance of British mercantile supremacy all over the world; and with the growth of steam-shipping its exportation for the use of British shipping, including the navy, has increased. In 1860 the registered steam tonnage owned in the United Kingdom was only 2000 vessels, with an aggregate of 454,327 tons; and the exports of coal and other fuel came to 7,400,000 tons. In 1901 the number of steamers registered was 9484, and their gross tonnage amounted to 12,470,000 tons. Meanwhile, the exportation of coal and fuel had risen to 41,877,000 tons. Steam tonnage had multiplied nearly twenty-eight times, while coal exports had multiplied less than six times. Since 1870 engineering improvements have doubled the effective steam-producing power of coal, which in turn has reduced the cost of carriage by sea and stimulated the over-sea trade, not only of the British empire, but of foreign countries as well. And the great bulk of the over-sea trade, whether of British or foreign origin, is in the hands of the British mercantile marine. More than 70 per cent. of the tonnage employed in the foreign trade to and from ports in the United Kingdom is British; the whole of our coasting trade and 81 per cent. of the over-

our trade of the countries is in British hands: and 36 per cent. of the tonnage entered and cleared at foreign ports is British, notwithstanding the recent increase of German shipping. As moving now forward is the alarm of those who fear that if now we are exporting the raw material to enable foreign manufacturers to compete with us in some of our national products. Mr D. A. Thomas, in his paper read before the Royal Statistical Society in May last, observes that the coal required in other countries for manufacturing, other than for steam-raising, does not amount to 4 per cent. of our exports: and, if further evidence is required.

'It is only necessary to point to the fact that, of those who may be considered our industrial rivals the United States in 1894 used coal at the rate of 1 per cent. (1-18) of the quantity of coal she consumed, Germany 1-24 per cent., France 16-42 per cent., Russia 12-3 per cent., Belgium 1-14 per cent., Japan 1-16 per cent., and Austria-Hungary 1-18 per cent. True, Spain used 41-57, and Italy 34-51 per cent. of the coal they consumed; but by no stretch of the imagination can either country be regarded as a serious industrial rival of Great Britain. The great bulk of our exports is for the use of steamships: and it is within the mark to say that over half of our exports are for navigation purposes, and further, that more than half the coal exported is for British consumption abroad.'

The fact is that, as regards the bulk of the coal exported, it is no more for foreign use than if it were employed for steam-raising in Great Britain.

Mr Thomas was also able to show that the area over which British coal is sold is being steadily curtailed. He draws the lines at the Suez Canal on the east, between Cape Horn and the Cape of Good Hope on the south, and Cape Farewell and Trinidad on the west, while in the Baltic and on the north coast of France acute German competition has to be met. In Asiatic and Pacific waters the coal supply has fallen into the hands of New South Wales, British Columbia, India, Japan, and the United States. There need be no undue alarm therefore at the prospect of coal exports increasing; and, if sales in the Mediterranean become larger, those who wish to see those exports reduced will derive some consolation in British

shipping beyond Suez being supplied from other sources. The dynamic forces in this case are reassuring.

Putting aside coal, then, we have to consider the dynamics of trade and the changes in the conditions of international commerce, in order to ascertain whether the position of a free-trade country in a protectionist world is no longer tenable.

Sixty years ago England was the workshop of the world, and for thirty years after protection was overthrown her industrial supremacy was unchallenged. France had not emerged from revolutions; and, when the empire came, it meant war in Italy and Mexico, and preparation for the war that lost the eastern provinces. Germany as an empire did not exist. Prussia was about to enter upon a series of wars that for the time prevented industrial development. Italy as a nation did not exist; it, too, had to pass through the ordeal of war to national unity. The United States had still to expand from an area of 500,000 square miles to 3,000,000 square miles, and from a population of 23,000,000 to one of 76,000,000. Nowhere in the whole world was any nation in a position to challenge British industrial supremacy. It is argued, indeed, that the conditions were such that, free trade or no free trade, British industry must have been supreme. Superior machinery in the textile trade, the development of steam-power on land and sea, gold discoveries in California and Australia, freedom from serious wars except in the Crimea, tranquillity at home while waves of revolution and devastating wars swept over the Continent, and loans to foreign nations for railway-making, industrial undertakings, and purposes of war—these, it is contended, were causes quite sufficient to account for the rapid development of British commerce between 1846 and 1874 without any reference to free trade. It is even doubted whether free trade lowered the price of wheat. Mr Chamberlain disputes this when (September 16) he writes: 'The price of bread for many years after the corn laws were repealed was higher than the average for five years previously.' The Corn Importation Bill was passed in June 1846, and by it the duty on wheat was reduced to 4s., when imported at or above 53s per quarter, until February 1, 1849. After that date the

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duty fell to 1s. per quarter. The average prices in wheat (Board of Trade Blue-book, p. 121) in the five years preceding 1849 and the subsequent five years were:—

	£	s	d		£	s	d
1844	51	3		1849	4	3	
1845	50	10		1850	4	3	
1846	54	8		1851	4	1	
1847	60	9		1852	4	1	
1848	50	6		1853	4	3	
Mean price, 55s. 5d.				Mean price, 45s. 11d.			

Instead of corn-prices being higher, as Mr Chamberlain says, after the duty was removed, they were, on an average, 12s. per quarter lower. There was a sharp rise, naturally, when the Crimean war came: and it was not until 1858 that the average dropped again. It was not the price of wheat only that fell after the passing of Sir Robert Peel's Act. Its immediate effect was to send down the general level of prices, according to Sauerbeck's Index number, more than 10 per cent.—to the level indeed of the present day; and they remained down until the Crimean war. So much in answer to the assertion that free trade could have had no share in stimulating national prosperity because it failed to produce cheapness of food.

But it is argued that, whatever advantages free trade may or may not have conferred, other nations have, nevertheless, by means of protection, built up industrial systems that now menace British prosperity. Is it to be for one moment supposed, then, that if the world had adopted free trade instead of protection this country would still have remained the workshop of the world, and that every nation would have brought food and raw material here, and have thankfully taken British manufactures in return? Such a condition of things might be possible in an imaginary island, but not in a world in which each nation strives to be self-sufficient so far as its national resources will permit. Free trade or no free trade, protection or no protection, industries would have grown up in foreign countries. It would have been a physical impossibility for Great Britain to have supplied the manufactures required by continental nations and the United States, in addition to providing exports to all other parts of the world; and the vast

populations of the United States and continental nations could not have existed upon agriculture alone. The growth of competing industries was inevitable. The only differences caused by free trade in the United Kingdom were that, by becoming the open market of the world, food and raw material were secured here at the lowest prices of the world; that the United Kingdom maintained its position as the centre of the world's commerce and finance; and that the creation of competing industries in other nations was rendered more difficult. To establish industries under protection is costly. Heavy import duties are a tax upon the consumers of imported produce. But, where a nation is determined to create industries, cost does not stand in the way. Even in a free-trade world competing industries would have grown up and attained maturity under the fierce competition of established and prosperous British industries. The struggle would have been severe; but, once the foreign competing industries were established, they would have been on an impregnable natural basis, and would have needed neither the machinations of Trusts nor of Kartells to ensure their prosperity. They have grown up under protection and require both.

As national industries grow, whether under free trade or protection, they help to supply, first, the home market, and next, external markets, with the inevitable result of curtailing the demand for foreign produce of a similar kind. During the last thirty years the building up of industries in the United States and Germany has made steady and great progress, especially during the last ten or fifteen years; and the recovery of France since the war with Germany has been marvellous. Wars, except in the Balkans, have for more than thirty years ceased in Europe; and the Spanish-American and Chinese wars scarcely disturbed general commerce. There has been nothing to interrupt the industrial progress of Europe and the United States. With steady industry wealth has increased, and the need for loans from Great Britain has declined, except in the Colonies, India, the Argentine Republic, Japan, and other non-competitive nations. The stimulus that huge loans in one form or other gave to trade with the United States in the earlier days of free trade has ceased; and American financiers have even

duty fell to 1s. per quarter. The average prices for wheat (Board of Trade Blue-book, p. 121) in the five years preceding 1849 and the subsequent five years were:—

	s.	d.
1844	51	3
1845	50	10
1846	54	8
1847	60	9
1848	50	6

Mean price, 55s. 5d.

	s.	d.
1849	44	3
1850	40	3
1851	38	6
1852	40	9
1853	53	3

Mean price, 43s. 5d.

Instead of corn-prices being higher, as Mr Chamberlain says, after the duty was removed, they were, on an average, 12s. per quarter lower. There was a sharp rise, naturally, when the Crimean war came; and it was not until 1858 that the average dropped again. It was not the price of wheat only that fell after the passing of Sir Robert Peel's Act. Its immediate effect was to send down the general level of prices, according to Sauerbeck's Index number, more than 10 per cent.—to the level indeed of the present day; and they remained down until the Crimean war. So much in answer to the assertion that free trade could have had no share in stimulating national prosperity because it failed to produce cheapness of food.

But it is argued that, whatever advantages free trade may or may not have conferred, other nations have, nevertheless, by means of protection, built up industrial systems that now menace British prosperity. To be for one moment supposed, then, that if the United States had adopted free trade instead of protection, the United States country would still have remained the workshop of the world, and that even if the United States had not, the world would have benefited. The United States and raw material here, and the United States would have been thankful to take the United States manufactures in return for the United States a condition of the United States might be possible in the United States any island, but the United States world in which each nation would be self-sufficient. As far as its national resources are concerned, no free trade, protection would have grown up in the United States have been a physical impossibility. The United States have supplied the manufactures of the United States nations and the United States exports to all other parts of the world.

began to subscribe to British loans and to invest in the home industries of Great Britain. Continental financiers, too, became large creditors of this country during the heavy expenditures on the South African war. British loans to foreign governments, which had reached a total of over £1,000,000,000 in the year before the Boer war, declined during the war until, in 1901, they did not reach 1,000,000,000. The colonies, however, borrowed so freely that their loans in 1901 exceeded 16,000,000,000, with corresponding stimulus to colonial trade.

Nevertheless it almost seemed as though the financial movements that were in operation might shake the proud position of London as the financial centre of the world and produce a revolutionary and disastrous effect upon British commerce. Instead of the surplus value of British imports over exports being covered by interest charges upon foreign loans and investments, and the earnings of British shipping, American railroad and other securities formerly held here were sold and shipped to New York; the Shipping Trust, the Tobacco Trust, along with Mr Yerkes and other enterprising Americans, began operations here; and subsidised foreign shipping began to challenge British supremacy at sea. It looked almost as though we were beginning to live upon our capital, and were approaching a period when, instead of receiving from abroad millions of pounds' worth of imports in liquidation of interest upon loans and other external indebtedness, we should have to export more than we imported to pay interest charges upon American capital invested here. Mr Balfour, however, finds no evidence that we are living upon capital; and the forty-sixth Report of the Inland Revenue Commissioners shows that the taxed income from external investments has risen from an average annual value of 50,000,000*l.* in the five years ended March 31, 1891, to 62,560,000*l.* in the fiscal year 1901-2. If American securities have been sold, the capital has been placed more remuneratively elsewhere.

These, then, are some of the changed conditions that have to be considered. With seventy millions of Americans, and over one hundred millions of Germans, French, Belgians, and Dutch, not only supplying their own wants over a large field of industry that was formerly exclusively

our own, but invading colonial and other markets also, and with foreigners becoming lenders to this country instead of borrowers, it is little wonder that the rate of progress in the exports of British manufacturers to America and the continental industrial nations should show a diminishing rate of progress. The marvel is that it should show progress at all. In the colonies, even in the protected colonies, other conditions still prevail. There protected industries are yet in their infancy; the colonies are still borrowers on a large scale; and, in Canada especially, the development of natural resources is proceeding at an unprecedented rate of progression. It is as natural that our trade with the colonies should, in such circumstances, show steady increase, as that its progress in relation to competing nations should suffer a check or even be reversed.

If these are the kinetics, what are the statics of the position? It is not only in Great Britain that conditions are changed. Our most formidable competitors are Germany and the United States. What the future of Germany may be cannot well be foreseen; but the conflict between the Agrarian and the Socialist parties is severe; the policy pursued by the Kartells is found to injure German industries that are not protected by rings; and the standard of wages and length of the German working-day have yet to be seriously considered and readjusted to the average conditions of competing countries. The United States has enjoyed conditions that are passing away. A vast network of railroads has been constructed there, largely with British capital. Vacant cultivable lands have almost been filled up; and virgin soil does not, under cultivation, for ever retain its fertility. Emigration from Europe still sets strongly towards the States, but there are at least signs of migration on a large scale from the comparatively unproductive American North-west to the fertile prairie land of Canada. If every immigrant entering the United States represents in rearing and education, technical skill, and cash in hand, an average capital of only 100*l.*, the accretion of wealth through the influx of immigrants within the last ten years has amounted on an average to over 34,000,000*l.* per annum. And this has been going on for half a century. As the country fills up, as the prairie lands decline in fertility and begin to demand manure,

and as industrialism more and more increases and is driven into competition beyond the sea, the tide of immigration will tend to diminish; workers will have to be reared and educated at home; and the conditions of competition with foreign nations will approximate more nearly to those prevailing in Europe. The American, like the German industrial world, has its own special problems to face. Dr W. Cunningham, who shares Mr Balfour's desire to promote free trade by retaliatory tariffs, touches a tender spot in American industrialism when, in his paper read at the meeting of the British Association at Southport, he says:—

'The seventeen millions of Anglo-Saxon descent are the organisers of industry, and the sixty millions of negroes and dagos and others retain a monopoly of manual drudgery. It is not wholly in jest that the cultured American speculates as to "when the beast is going to rear." If a vigorous agitation against the protected interests were begun by the wheat-growers, it is not unlikely that a large number of dissatisfied labourers would rally to the cry, and that the artificial system which has been built up would collapse. Under these circumstances I hold that we may be well advised in initiating the attack.'

If, then, British manufacturers have been and are being hard pressed by American and German competition, and if there be some grounds on which they may regard the future with anxiety, other nations also have problems ahead that are, to say the least, quite as perplexing and menacing as any with which this country is confronted. The dynamic forces are not all telling in the same direction. There is, however, another and very insidious force in operation to which has been given the name of 'dumping.' Consideration of it may be conveniently deferred until after a general examination of the actual statistical position.

The actual effect of high tariffs and other influences upon the course of trade can seldom be distinctly traced; but there are broad movements, the general significance of which can scarcely be misunderstood. The past thirty years fall into three distinct periods, each of which has characteristics of its own. In the first, the dominant features were the demonetisation of silver in 1873, heavy

commercial failures in 1875, the ruinous fall that began in the price of silver in 1876, the Russo-Turkish war and the Indian famine in 1877, the stoppage of the City of Glasgow Bank in 1878, and between 1873 and 1878 a general decline in prices of about 20 per cent. Our trade suffered severely in this period, both in imports and exports, especially in the latter; but the fall is not attributable to high tariffs or dumping, for these did not then exist. The values of British imports and exports, in millions of pounds sterling, were:—

YEAR.	IMPORTS.		EXPORTS.	
	Manufactures.	Other Products.	Manufactures.	Other Products.
1873 . . .	66·8	304·2	228·9	26·1
1874 . . .	72·7	297·3	214·4	25·6
1875 . . .	72·7	301·3	201·2	21·8
1876 . . .	76·1	298·9	179·5	21·5
1877 . . .	80·6	313·4	178·3	20·7
1878 . . .	75·1	293·9	173·0	20·0

Under the demoralisation caused by the demonetisation of silver, imports of manufactured goods increased rapidly in value; and, when allowance is made for the fall in prices, the increase in volume was 50 per cent., down to the time when the failure of the City of Glasgow Bank gave business a sharp check. It is here, and in succeeding years down to 1885-6, and not in recent years, that Mr Chamberlain may find that large increase in the importation of foreign manufactures which so alarms him, but which he has failed to discover because it is concealed by the heavy fall in prices. Other imports simply see-sawed round about three hundred millions. Exports of both manufactured goods and other produce declined in value by one fourth, so that, when allowance is made for the fall in prices, they showed an actual decline in volume as well as in value. But there is no reason to suppose that our trade went elsewhere: the exports of France, Belgium, and Holland, in the same period, fell away enormously too.

In the second period, the most important dominating events were: in 1879, the German tariff raised to protectionist level, and the Victorian and Canadian tariffs increased; in 1881-2, 1884-5, and 1887, the Russian tariffs

increased; in 1885, further increase in the German tariff; in 1886, great trade depression and riots of unemployed; in 1878-87, decline of about 12 per cent. in the general level of prices. In this period the values of British imports and exports in millions of pounds were:—

YEAR.	IMPORTS.		EXPORTS.	
	Manufactures.	Other Produce.	Manufactures.	Other Produce.
1879 . . .	70·4	202·6	170·3	21·7
1880 . . .	83·2	327·8	198·2	24·8
1881 . . .	78·8	318·2	209·1	24·9
1882 . . .	84·1	328·9	214·9	27·1
1883 . . .	84·9	342·1	213·3	29·7
1884 . . .	82·9	307·1	206·3	26·7
1885 . . .	83·4	287·8	188·1	24·9
1886 . . .	81·4	268·6	188·1	24·9
1887 . . .	82·4	279·6	196·2	25·8
1888 . . .	93·2	294·8	206·1	27·9
1889 . . .	100·8	326·2	218·3	30·7

The conspicuous feature in the trade of this period is, however, that, notwithstanding the advances in the German and Russian tariffs, there was a marked recovery in 1880 in the exportation of manufactured goods; and this continued until 1884. Then it was checked for two years by the further advance of the German tariff and the renewed serious decline in prices, but recovered again in 1887, and continued to make progress until 1889. In that year we had, in fact, reached the same value-level of exports of manufactured products as in 1873-4, though meanwhile prices had fallen one third. Our exports of 'other produce' too, it will be seen, followed in this period the same upward and downward movements as 'manufactures'; and our imports, with less uniformity, followed substantially the same lines.

To appreciate the significance of these facts, it is necessary to compare the German figures for the same period with ours. (See table on next page.)

Taken together, the German and British figures show that in both countries the upward and downward movements occurred practically at the same time, and happened to start from the years in which the German tariff was increased. The comparative steadiness of prices from 1880 to 1883 enabled trade to prosper. The rapid decline in prices that then occurred depressed trade in both

GERMAN IMPORTS AND EXPORTS 1880-1890 IN MILLIONS OF POUNDS.

YEAR.	IMPORTS.		EXPORTS.	
	Manufactures.	Other Produce.	Manufactures.	Other Produce.
1880 . . .	39·1	101·9	83·5	61·3
1881 . . .	41·5	106·7	87·6	61·3
1882 . . .	43·4	113·1	94·1	65·4
1883 . . .	46·1	117·1	98·1	65·5
1884 . . .	45·8	117·2	100·6	59·6
1885 . . .	42·0	105·2	90·0	53·0
1886 . . .	42·4	102·0	97·2	52·1
1887 . . .	41·6	114·6	102·4	54·4
1888 . . .	43·8	120·7	103·7	56·6
1889 . . .	49·6	151·2	104·9	53·4
1890 . . .	49·0	159·0	107·3	59·1

countries. So far as can be seen, it was movements in values and not tariff changes that were the dominating influences in both countries. But, if the high German tariffs had any real effect, they depressed German more than British trade.

The third period is more complicated, and many conflicting influences appear. The chief of these were: in 1892, French tariff raised generally, but reduced in iron and machinery, German tariff rates reduced by German treaties with Austria-Hungary, Italy, Belgium, and Switzerland; in 1893-4, Russo-German tariff war; in 1893-5, Franco-Swiss tariff war; in 1894, in the United States the McKinley tariff rates reduced by the Wilson tariff; in 1895, Belgian duties on manufactures reduced; in 1896-7, Indian famine; in 1897, duties in the United States raised by the Dingley tariff; in 1900, Indian famine; in 1899-1902, South African war; in 1894-1902, new methods of competition developed in Kartells and Trusts. Now almost all these influences were antagonistic to British trade, and, speaking generally, favourable to either Germany or the United States; and it is within this period that those symptoms of decay (if there be such symptoms) are to be found upon which the demand for retaliation rests. Prices in this period had not fluctuated violently. From 1891 till 1895 there was a decline of 6 or 7 per cent., which was recovered by 1900; but the improvement was not quite maintained, and values in 1901 and 1902 were about 2 per cent. lower than in 1890-1891.

Mr Balfour's statistics show that the value of British exports (excluding coal, machinery, and ships) to pro-

tested countries between 1880 and 1902 declined from 87,124,000*l.* to 76,667,000*l.*, while to the protected colonies (Australia and Canada) they increased from 11,498,000*l.* to 14,859,000*l.*, to all other countries and colonies from 106,801,000*l.* to 139,000,000*l.*, and to India from 29,278,000*l.* to 29,742,000*l.* The conspicuous feature is the decline in the exports to foreign protected countries, while exports to all the rest of the world, even to the protected colonies, have increased. More detailed than Mr Balfour's figures are the statistics respecting exports and imports of manufactured and partly manufactured products given in the Board of Trade Blue-book of information supplied to the Cabinet. For obvious reasons, a comparison of the statistics of any single year with another single year is not to be trusted. The official return covers thirteen years ending with 1902. Taking the last twelve years in periods of four years each, the remarkable fact is revealed that our exports of manufactures to Germany increased 24·3 per cent., and to Russia no less than 47 per cent., while to the self-governing colonies the increase was 42 per cent., and to unprotected foreign countries only 12 per cent. The detailed statistics are as follow:—

AVERAGE ANNUAL VALUE OF EXPORTS OF BRITISH MANUFACTURED AND PARTLY MANUFACTURED PRODUCE (excluding Food, Drink and Tobacco, and Ships), 1891 to 1902, IN MILLIONS OF POUNDS.

EXPORTS TO	1891-4.	1895-8.	1899-1902.	Increase or Decrease % of 1899-1902 over 1891-94.
				<i>£</i> per cent.
Russia	4·9	6·4	7·2	+ 2,300,000 = 47
Germany	14·8	18·4	18·4	+ 3,800,000 = 24·3
Holland	8·3	7·7	7·7	- 800,000 = 7
Germany and Holland .	23·1	26·1	26·1	+ 3,000,000 = 13
Belgium	6·5	7·1	7·7	+ 1,200,000 = 18
France	10·9	10·5	10·7	- 200,000 = 2
Italy	3·4	3·4	3·8	+ 400,000 = 12
United States	21·6	18·3	16·6	- 5,000,000 = 23
Other foreign countries	55·5	56·9	62·2	+ 6,700,000 = 12
India	27·0	26·9	30·7	+ 2,800,000 = 10
Self-governing Colonies	31·0	34·8	44·0	+ 13,000,000 = 43
Other Colonies	10·3	10·4	13·0	+ 2,700,000 = 26
Total	195·4	200·9	221·9	+ 26,500,000 = 13·5

With such varying results as these, in both protected and unprotected areas, it is unscientific and wholly misleading to lump together all protected countries in one class and all unprotected countries in another, and, upon

a mere comparison of general results, to jump to conclusions. How can it be broadly asserted that British manufactures are being barred out of protected countries by tariffs when what is lost in the United States is more than covered by gains in Germany and Russia, and when the actual increase in the value of manufactures exported to the two last-named countries falls short by only 800,000*l.* of the increase in the exports to all the non-protected foreign countries in the world?

The explanation of these variations must be looked for in some other direction than high tariffs. The statistics for France and Holland suggest that it is in those countries that the consumption of British manufactures is declining. In the case of Holland it may be that the decrease is more apparent than real. Taking Germany and Holland together, the aggregate annual value of the imports in the period 1891-4 was 23,100,000*l.*, in 1895-9, 26,100,000*l.*, and in 1899-1902, 26,100,000*l.*; and the rate of improvement 13 per cent., which is 1 per cent. above the rate in unprotected foreign countries. The only certain deductions from the statistics are that the export trade to the United States is in an unsatisfactory condition; and that, contrary to what Mr Chamberlain says, our exports of manufactured goods to every protected area in Europe, except France, are increasing. That practically the whole of the increase took place before the Boer war began, and that there has been an increase of only 2,000,000*l.* since, indicates that the war, and not high tariffs, checked our continental trade. We know that during the war all British workshops and workmen were employed and were still unable to supply our own needs.

Turning to the imports of manufactured goods from competing countries, and comparing them with our exports, it is found that the only protected countries in regard to which our exports exceed our imports are Russia, Germany, and Italy; that our imports from Germany, Belgium, and France—especially from Belgium—have in recent years shown a large advance; but that it is the United States more than any other nation that is increasing its sales of manufactured and partly manufactured goods in this country.

AVERAGE VALUE OF IMPORTS OF MANUFACTURED AND PARTLY MANUFACTURED PRODUCE FROM PROTECTED FOREIGN COUNTRIES INCLUDING Food, Drink, and Tobacco, 1891-1894, IN THOUSANDS OF POUNDS.

IMPORTS FROM	1891-4.	1895-8.	1899-1902.	Excess of Imports in 1899-1902 over 1891-94
Russia	2,550	3,060	3,474	+ 20.4
Germany	9,877	11,336	14,356	+ 44.3
Holland	16,561	16,394	17,765	+ 7.4
Germany and Holland .	26,438	27,790	32,041	+ 31.1
Belgium	12,357	14,415	18,296	+ 47.9
France	24,775	29,663	30,362	+ 24.6
Italy	1,812	1,799	1,866	- 2.7
United States	10,769	14,006	20,390	+ 90.0

Here, as in the case of exports to Germany and Holland, it seems prudent to treat these two countries together; and, in that case, imports from Germany and Holland and Russia are shown to be about equally progressive, those from France slightly more so, while those from Belgium—a country whose tariff approximates to free trade—are advancing by ‘leaps and bounds,’ though not at the prodigious rate of the United States. That our exports of manufactured goods to the whole of protected Europe in 1891-94 fell short of our imports by 19,300,000*l.*, and that this adverse balance in 1899-1902 had risen to 30,700,000*l.* is perfectly true; but the trade with Belgium and France accounts for practically the whole of the increase, as will be seen from the following figures:—

EXPORTS AND IMPORTS OF MANUFACTURES IN MILLIONS OF POUNDS, 1891-94 AND 1899-1902.

	Russia.	Italy.	Germany and Holland.	Belgium.	France.
1891-4.					
Imports	2.6	1.9	28.4	12.4	24.8
Exports	4.9	3.4	23.1	6.5	10.9
Bal. Cr.	2.3	1.5			
„ Dr.			3.3	5.9	13.9
1899-1902.					
Imports	3.1	1.0	32.0	18.3	30.9
Exports	7.2	3.8	26.1	7.7	10.7
Bal. Cr.	4.1	1.9			
„ Dr.			5.9	10.6	20.2

The adverse balance with Germany is covered by the favourable balances with Russia and Italy in both periods; but, so long as trade with all foreign countries is looked at in the lump, these features of it cannot be observed. It is not the German and Dutch, but the Belgian and French trades that need investigation. But still more do the statistics of trade with the United States demand attention.

EXPORTS AND IMPORTS OF MANUFACTURES TO AND FROM THE UNITED STATES, 1891-94 AND 1899-1902, IN MILLIONS OF POUNDS.

	1891-94.	1899-1902.
Imports	10·8	20·1
Exports	21·6	16·6
Balance	Cr. 10·8	Dr. 3·5

There is nothing in the statistics of the trade with protected Europe to compare with this conversion of a credit balance of 10,800,000*l.* into a debit balance of 3,500,000*l.* American sales of manufactured goods in Great Britain have nearly doubled, while British sales in America have fallen off nearly one fourth. It is not the condition of the export trade so much as the rapid growth of the value of imported manufactured and partly manufactured goods that gives legitimate ground, if not for alarm, at least for thorough inquiry.

Another important fact is that two potent influences, to neither of which Mr Balfour and Mr Chamberlain have paid attention, have been in operation during the last four years. Beginning with 1899, shipping entered upon a period of unprecedented prosperity, which reached its maximum in 1900, but continued into the following year. If the normal income from shipping employed in the foreign trade, including the trade of the colonies with foreign countries, and that of foreign countries with each other, be, as is estimated by the Board of Trade, about 90,000,000*l.* per annum, it would certainly be double that amount in 1900, and much above it in 1899 and 1901. Of the tonnage employed in the foreign trade of Germany in 1900, British ships represented 26·9 per cent., in that of Belgium 44·6 per cent., of Holland 41·7 per cent., of France 40·6 per cent., and of the United States 52·8 per cent. During the period of high freights consequent on the

South African war, the indebtedness of those countries to Great Britain for shipping services must have been on an unprecedented scale, and would naturally exercise a direct stimulating effect upon their exports to this country. In the case of the United States, the large exportation of American securities to New York, paid for by imports of American produce, and American investments here, coming in the form not of bullion but of merchandise, would have a similar stimulating influence; though the ultimate effect would be to cause exports to be sent in payment of interest. If the proceeds of some of the securities that were sold to New York were invested in Europe, that, too, would help to stimulate continental exports to this country. These are influences that, though less visible, are quite as powerful in their effects as tariffs, and must be allowed for in considering the mere statistical position.

But, should the broad features of our trade with Europe and America give no support to the demand for retaliation, an examination of the movements in particular trades reveals tendencies that account for the popular outcry against 'dumping.'

Details of imports from Germany show that the largest advances have been in cotton and woollen goods, glass and glass wares, and iron and steel. From Holland, woollens show some increase; but the great movement has been in the importation, within the last three years, of unwrought steel and machinery. Imports from Belgium also show a general advance in glass, an increase in the imports of cotton goods since 1896—the year following a reduction in Belgian duties on manufactured goods—and, during the last three years, a decided increase in iron and steel. All these countries, however, and France, show a general increase in their exportation to this country of the miscellaneous products of small industries that are in no way affected by dumping. The signs of dumping are practically limited to the iron and steel trades. The same remark applies to the United States; but the large advance in the American importation into this country of copper and unenumerated iron and steel manufactures began in 1896, and made another jump in 1898, while dumping from the Continent did not begin until the collapse in Germany

three years ago. The first American movement followed upon the general reduction of duties by the Wilson tariff in 1894, and the second upon the heavy increase in duties by the Dingley tariff in 1897. The actual movement will be seen at a glance from the following figures of exports to the United Kingdom from the United States since 1895:—

EXPORTS FROM THE UNITED STATES TO THE UNITED KINGDOM.

Year.	Unwrought and part wrought Copper.	Iron and Steel manufactures unenumerated.
	Thousands £.	Thousands £.
1895. . . .	539	504
1896. . . .	1,542	1,592
1897. . . .	1,475	2,422
1898. . . .	2,058	3,239
1899. . . .	1,535	3,808
1900. . . .	2,122	3,560
1901. . . .	1,361	3,370
1902. . . .	2,286	3,544

The rise in values in 1896 and 1898 is very striking; but the facts that the increase of two millions in 1896 followed a lowering of the McKinley tariff, and that the advance that began in 1898 followed an advance in the tariff, suggest that some influence more powerful than the tariff was in operation. The movement in the importation of unenumerated iron and steel manufactures from Belgium, Holland, and Germany in the last four years is indicative of the effect of German dumping.

IMPORTS FROM GERMANY, HOLLAND, AND BELGIUM OF UNENUMERATED
IRON AND STEEL MANUFACTURES.

1899.	1900.	1901.	1902.
£2,087,732	£2,438,404	£3,185,100	£3,512,044

Whatever may be the solution of the American problem, German dumping differs in character from the American. A sudden check to abnormal prosperity in Germany found the iron and steel trades with heavy stocks for which there was no home demand; and these were 'dumped' indiscriminately into protectionist and free trade countries—Belgium, Great Britain, the United States, and Canada—at the best prices that could be obtained. The effect was much the same as that of the sale of a bankrupt's stock, and was soon over. The other system of dumping

is more insidious in its results, and exists in Germany as well as in America. Notwithstanding the unexplained fact that both a reduction and an increase of the American tariff have been followed by increased exportation, it is a high tariff linked with trade combination that makes dumping possible. The well-known method of German Kartells and American Trusts is to keep their works running, to fix the home price of their products at a level that, under their tariff, just suffices to keep foreign competitors out; and to sell abroad the output that is not required at home at whatever 'cut prices' the conditions of trade in the respective foreign markets render necessary. Evidently this system might, in certain circumstances, not only keep foreigners out of Germany and America, but ruin foreign producers in their own market; and this is the main consideration upon which Mr Chamberlain and Mr Balfour demand power to retaliate. Mr Balfour, in his pamphlet, admits that 'the power of underselling will last no longer than the ring whose monopoly has made it possible,' and that 'in some trades, though only in some, there is nothing so evanescent as these commercial conspiracies'; but he fears that, however short-lived they may be, they may last long enough to destroy a valuable asset; and that, if the business attacked survives at all, 'it will only be by slow and laborious stages' that it will reconquer its position. Mr Balfour does not point to any ruined industry to enforce his argument. On the other hand, the condition of the British iron and steel trades, as reflected in the export trade, can scarcely be said to be alarming. Under the influence of American and German dumping our exports of machinery, and of iron and steel manufactures of all kinds, have shown a marked increase.

EXPORTS OF MACHINERY AND OF IRON AND STEEL MANUFACTURES
SINCE 1894, IN MILLIONS OF POUNDS.

Year.	Machinery.	Manufactures.	Total.
1894	13.4	16.5	29.9
1895	14.3	17.4	31.7
1896	16.1	20.9	37.0
1897	15.2	21.5	36.7
1898	17.3	19.7	37.0
1899	18.4	22.9	41.3
1900	18.2	25.5	43.7
1901	16.2	22.4	38.6

The effects of the Wilson tariff and of the Dingley tariff, and of the more recent spasmodic dumping from Germany, seem to be as conspicuously evident in the advances made in British exports in 1896, 1899, and 1900 as in the German and American returns. The check in 1901 was due to the sudden falling away of the continental demand; and with the recovery of purchasing power on the Continent the lost ground will no doubt be recovered. At all events, the iron and steel trade with Germany and the United States, since dumping became serious, has left little to be desired; for, though the effect of the Dingley Act, both immediately before and after it was passed, was bad, the recovery in exports to the United States has been more than complete; and the American tariff has had no prejudicial effect upon our trade with Germany.

EXPORTS OF MACHINERY, INCLUDING STEAM ENGINES AND IRON AND STEEL MANUFACTURES, TO GERMANY AND THE UNITED STATES SINCE 1894, IN THOUSANDS OF POUNDS.

Year.	Germany.	United States.
1894	2,688	980
1895	2,714	1,269
1896	3,400	1,322
1897	3,589	823
1898	3,861	954
1899	4,942	1,336
1900	4,963	1,744
1901	2,787	1,510
1902	2,397	3,513

Exports of machinery and iron and steel manufactures to Belgium, Holland, France, Russia, and Italy, have in all cases moved in the same lines as those to America and Germany; and it has to be remembered, too, that a very substantial portion of business of this kind is carried on with the colonies. Since 1894 the total British exports to the colonies of machinery and iron and steel manufactures, in millions of pounds sterling, have been:—

1894.	1895.	1896.	1897.	1898.	1899.	1900.	1901.	1902.
4·7	5·6	7·7	7·4	6·7	7·5	9·0	9·2	11·9

The recent German dumping, far from having reduced exports to the colonies, where purchasing power was not checked by mercantile collapse, has had a strongly stimu-

lating effect; and the same result is at least suggested by the exports to the United States in 1902.

Experts of wide experience and high repute have given conflicting opinions as to the economic effects of dumping upon general trade. So far as can be gathered from statistics, its effect seems to be beneficial rather than otherwise. This appears to be specially true of the iron trade. The income tax assessments on ironworks are made on the basis of the profits of the preceding year; and the following figures represent, in millions sterling, the gross profits assessed in the ten years ending March 31, 1902:—

1893.	1894.	1895.	1896.	1897.	1898.	1899.	1900.	1901.	1902.
2.09	1.83	1.83	1.93	1.84	2.56	3.01	3.21	5.38	6.60

The passing of the Dingley tariff synchronised with an advance of 720,000*l.* in profits; and German dumping has brought up the gross profits from under 3,000,000*l.* to 6,000,000*l.* It has yet to be shown that any such emergency has arisen as would on political, as distinguished from economic, grounds, justify a policy of retaliation. It has not even been shown that the American Steel Trust can hold its ground in a period of dull trade, or that it can pursue a dumping policy when the profits from its home market fall away. A drop of 30 per cent. in pig-iron prices, and a diminution of the orders on its books by 1,000,000 tons as compared with this time last year, are even now putting a severe test upon its power.

Mr Balfour finds 'a utilitarian as well as a sentimental objection' to permitting foreign goods to be sold here at less than British prices. There is a still stronger objection, by no means sentimental, to creating a system under which British prices would be artificially raised for the special purpose of enabling our manufacturers to sell at little profit, or at actual loss, to foreign nations. Even with a high tariff our manufacturers would still be at the disadvantage of having a home market of only 42,000,000, while the American home market numbers 76,000,000, and the German 56,000,000, so that the smaller population here would have relatively a heavier burden to bear, in the form of increased prices, than either Americans or Germans. The fact is that Trusts and Kartells and dumping do more harm to the countries in which they are tolerated than to those dumped upon. The evils of high tariffs and

dumping are admirably summarised by Mr Consul-general Francis Oppenheimer in his latest report from Frankfort-on-the-Main ('Annual Series of Diplomatic and Consular Reports,' No. 3042), who makes the following pregnant observations:—

'The difference of prices fixed by the same works for sales at home and sales abroad became so great that it produced very strong comments even in the Diet. Among all the syndicates, those controlling raw material and half-finished goods proved themselves the most powerful and the hardest masters. They sold raw material and half-finished goods abroad at low prices, so that the home industries which worked off such raw materials, etc., were severely handicapped. These asserted (and not without reason) that the consumers of German material in foreign countries, especially in Holland and Belgium, were by these prices placed in such an advantageous position that it was most difficult, if at all possible, to compete against their prices. The syndicates themselves admitted the seriousness of the position by expressing their willingness to grant certain export bonuses, which, however, the industries concerned pronounced inadequate. Some cases actually transpired in which German "finishing" manufacturers had to decline orders owing to the exorbitant prices of raw material, which orders subsequently passed to Holland, Belgium, and the United Kingdom.' (Cd. 1386—119, p. 8.)

Such is the German side of Kartells and dumping. Mr Oppenheimer's description of it cannot commend it for adoption here. Neither on economic nor on political grounds could such a policy be defended, unless it were shown to be the last desperate effort to save threatened national industries from ruin. Wisdom suggests that we should let well alone; but this does not necessarily mean that the admitted evil results of the operations of Kartells and Trusts should be tolerated without any attempt to find a remedy. Only the remedy must not be a revolution in our fiscal system that would bring more and greater evils than it would cure.

Mr Ritchie censures the Government for failing to institute a thorough enquiry into Mr Chamberlain's proposals, and says that the statistics in the special Blue-book 'have never been submitted to any person, or body of persons, to see what the trend of these figures is.'

We have endeavoured to remedy this defect; and the broad conclusions which we draw from a review of trade during the last thirty years are that—

1. From 1873 to 1885 the dominating influence upon trade was the fall in prices caused by the demonetisation of silver; and it was then that the importation of manufactured goods largely increased.
2. Since 1885-86 British exports in general have increased 30 per cent.
3. During the last twelve years our exports of manufactures to Germany, Holland, and Belgium increased by 4,000,000*l.*; but progress was checked by the Boer war. Then exports practically stood still; and imports increased twice as rapidly as before.
4. Hostile tariffs, except in America, have had no perceptible effect upon the general course of British trade.
5. Kartells and Trusts, in the countries in which they exist, injure dependent industries and assist foreign competitors by selling more cheaply abroad than at home.

Such is the situation with which any new policy must deal; and it is upon its applicability to this situation that it must be judged. It is not one in which all protected countries can be lumped together and dealt with in precisely the same way. There is, on the one hand, protection pure and simple; on the other, protection plus 'rings.' German experience in the eighties was that high tariffs were ineffective; and even the Dingley tariff has failed, on the whole, to create a close preserve. Still, the experience of America has shown that, if only the tariff be high enough, it will, in particular trades, keep out foreign goods. Bradford supplies a case in point. No sooner did the Dingley tariff come into operation than the export of Bradford worsted coatings to America dropped from an average of over 1,000,000*l.* in the preceding three years to about 70,000*l.* in the following three years. This, then, seems to be one of those cases of 'outrageous unfairness' that Mr Balfour at Sheffield said would justify retaliation: and it is just such a case as Mr Chamberlain is 'not going

to take lying down.' But Mr Balfour prudently limited his retaliation to cases in which hostile action would not hurt ourselves. Now the Dingley tariff not only shut Bradford out of the States, but continental competitors too; and yet, under its 'protection,' the woollen trade in the United States declined so much that the consumption of wool in America, which amounted to 601,000,000 lbs in 1897, fell in 1898 to 397,000,000 lbs, and in 1899 to 335,000,000 lbs; while in England, in spite of Bradford's loss, it increased from 495,000,000 lbs in 1897, to 568,000,000 lbs in 1898, and for the last five years has been on a higher scale than ever before. The Dingley tariff advanced prices so much in the States that the people could not afford to buy; and the home manufacturer was injured as well as the foreigner. Blind retaliation will not do. We must not, in hitting other nations, injure our home trade, and cut ourselves out of foreign trade as the American woollen manufactures are cut out. Trusts have not saved them.

Here Mr Chamberlain comes in with his theory that we must turn to the colonies to find a safe market, and one that will continue to increase; and that to secure it we must bar foreign manufacturers from the empire. If our free import system be a failure, and if we are to reverse and annul, as Mr Balfour said at Sheffield, our policy of taxing for revenue only, and substitute for it the policy of taxing for protection; and if, as Mr Chamberlain says, it is to the colonies only that we can look for salvation; then we have no alternative but to accept the colonial proposals whatever they may be. The existence of the empire and the maintenance of trade would, in such circumstances, both be involved; and the imperative policy would be to protect the home market to the utmost of our power, and to widen it to the largest possible extent, by bringing into it every British colony and possession. This would necessarily involve the taxation of food; and, as the surest method of enlarging the home market would be to restore a rural population, agriculture, still our greatest interest, would stand first amongst the claimants for protection. To stimulate food-production in the colonies, by taxing foreign food and admitting colonial-grown food free, might be prejudicial to home agriculture; but the superior

claims of empire would have to be recognised if the policy were the empire against the world. If this position be accepted—and in putting it forward Mr Chamberlain is logical and thorough—nothing but a complete return to protection will save the home trade and the empire.

Our review of the past thirty years gives no support to Mr Chamberlain's premises, and he has yet to demonstrate their truth. His policy is to smite the foreigner, especially the German, who, as we have seen, along with the Russian, has increased his purchases of British manufactures in recent years to such an extent as to compensate for the loss through the decline in exports to the States. Yes, argues Mr Chamberlain, but our exports to Germany consist too largely of half-manufactured goods that yield little profit; it is finished products that give full employment to British labour and constitute the most profitable trade. If so, the German trade with this country cannot be profitable to Germany, for it is half-manufactured produce that they dump here, to the injury of their own finishing trades. But in this respect Mr Balfour's position is exactly the reverse of Mr Chamberlain's. He objects to the exportation of ships and machinery—the most highly-finished products of British trade—because they help the foreigner in competition with this country; and he would discourage the exportation of any British manufacture that would help the foreigner, though he does not go so far as to say he would do so by imposing export duties. If, then, Mr Balfour would restrict the exportation of this class of products, he ought to welcome such products from abroad, because they would help us in competition with the foreigner. Taking Mr Balfour and Mr Chamberlain together, then, we should discourage the exportation of both half-manufactured and highly finished goods, and welcome both classes of manufactures from abroad, and our trade would be reduced to imports alone.

In this complex situation how does the policy put forward by Mr Balfour at Sheffield apply? To begin with, he says he has no hope of breaking down protection either in foreign countries or the colonies. He has 'no cure.' A general tariff war 'would involve far too great a disturbance to our habits, our practice, and our trade.' His definite proposal is that,

'If we thought we could do it without disadvantage to ourselves—which after all is the guiding policy in these matters—we might inform any foreign country which we thought was treating us with outrageous unfairness that, unless they modified their policy to our advantage, we should feel ourselves compelled to take this or that step in regard to their exports to our country.' ('Times,' October 2.)

This, then, is the ground-plan of Mr Balfour's scheme of retaliation. It must not involve disadvantage to ourselves. It must only be directed against outrageous unfairness. It must not involve a general tariff war. It is not expected to break down protective systems abroad. This is neither a strong nor a hopeful ground-work. It is weak to feebleness or futility, and, to be crowned with any measure of success, would have to be carried far beyond anything Mr Balfour has in view. But, taking it as it stands, who is to decide whether, in any particular case, action can be taken without disadvantage to ourselves? This is a point that experts find it impossible to agree upon, and it is a vital point. In considering it, the interests of both producers and consumers, the export and the import trades, have to be weighed; and no one can pronounce a verdict off-hand.

If a retaliatory policy is to be applied with effect, Mr Balfour's timorous limitations would soon be brushed aside; and, deprecate it as he might, he would find himself not only launched into an all-round protective policy, but forced onwards by irresistible influences to a tariff as high as those he desires to bring down; while, on the side of both labour and capital, increasing clamour would arise. The first retaliatory duties would be like the letting out of water. It would create new grievances and new difficulties; and every attempt at cure would produce more. The general tariff war that he declines to provoke, because it would 'involve too great a disturbance to our habits, our practice, and our trade,' would come upon him; and, by taxing for other than revenue purposes, he would have removed for ever the only barrier between protection and free trade.

The next point is not less important. Who is to determine what constitutes 'outrageous unfairness'? Mr Balfour does not explain; nor does he state whether, when he says, 'their exports to our country,' he means

that a retaliatory duty would be placed indiscriminately upon all an offending foreign country's exports to the country, or only upon specific articles; and, if only upon specific articles, by what method those articles would be selected. If Parliament is to determine these matters, there is no need for organic change. Ministers can submit definite proposals to the House of Commons; and as in the case of a special war-grant or other emergency, a policy having the whole force of the nation behind it can be sanctioned, if need be, without delay. If interested trades are to determine when they are suffering 'outrageous unfairness,' it is to be feared that there is scarcely a trade or industry in the country that could not, with a good conscience, approach the Government with a plea for protection in some form or other; and if one branch of industry is declared to be entitled to protection, there can be no logical stopping-place. Mr Chamberlain has informed a working-man correspondent that, in his opinion, the production of goods abroad under 'unfair conditions' would constitute a case for retaliatory action; and he followed this line of argument at Greenock. Is the country, then, to entrust the Cabinet with the duty of determining what particular deviation from British working hours, wages, and legislative restriction, would require the imposition of a retaliatory duty upon import-alleged to have been produced under a 'sweating' or non-unionist system? If, as Mr Balfour's language seems to suggest, the Cabinet itself is to determine when 'outrageous unfairness' arises, and, on its own responsibility, to decide upon the retaliatory taxes that are to be imposed that is a policy that has never been ventured upon since Charles I attempted to raise taxes without the consent of Parliament; and it is not to be supposed that in so complex and delicate a matter as national trade, where the interests of the whole country are profoundly concerned, the nation will consent to leave its destinies to the haphazard control of any Cabinet that may happen to be in existence when the emergency arises.

While Mr Balfour pursues retaliation and hopes to avoid a general tariff war, Mr Chamberlain proceeds on his own course of undiluted protection. The assault upon free trade advances by two independent lines towards

the same end, but these are not always in harmony with each other. Mr Chamberlain has no fear of a general tariff war. Nor has he any hope, optimistic as he says he is, of saving British trade, either in protected or in neutral markets, outside the empire, or even within the empire, unless we secure colonial reciprocity. Regardless of the exposure, already made, of the fallacies underlying his proposal to balance new food taxes by remissions upon sugar and tea, and leaving conveniently out of sight the consideration that a duty on foreign food and manufactures will raise the price of food and manufactures all round, Mr Chamberlain puts forward a provisional budget based on these lines, which, he hopes, will give a large bonus to home millers and cheap food for pigs. There is little hope, however, of rural milling being revived in any case. The large modern mills at Liverpool and near other ports would monopolise the trade as they do now. Mr Ritchie has exposed anew the looseness of Mr Chamberlain's reasoning. If foreigners paid the food tax, prices would not rise; and colonial and home farmers and millers could receive no benefit. And why exclude bacon and maize from taxation if the tax would not fall upon the consumer? If, on the other hand, the tax falls upon the consumer, the cost of living will be increased all round. Mr Chamberlain's remissions on tea and sugar would not only not compensate the consumer, but they would merely be remissions of war taxes that ought to come off in any case.

The important new feature, however, in the latest scheme is the proposal to put an average duty of 10 per cent. on imported manufactures, the duty being graduated so that it would fall lightest upon unfinished and heaviest upon finished goods, according to the labour that had been spent upon them. But the unfinished manufactures of one trade are the raw material of another; and, however light the taxation on unfinished manufactures might be, it would be a tax on the raw material of trades that use the unfinished goods. Yet Mr Chamberlain says he does not intend to tax raw material. The expression needs definition. The wheat that is to be taxed is the miller's raw material; leather the bootmaker's, bagmaker's, and saddler's; cloth, buttons, and thread, the clothier's; calico and linen the shirtmaker's; lace, feathers, ribbons,

untrimmed hats and bonnets, and dress material to milliner's and dressmaker's; doors and window-frames the builder's; and iron and steel goods the raw material of innumerable trades. This means increased cost of living at every turn, and increased disadvantage in competing abroad. Where is the line to be drawn?

What the colonies will say to the proposals with Mr Chamberlain, without any definite authority put forward on their behalf, is hardly open to doubt. They will probably repudiate them without reserve. They have, it is true, pressed for preferential duties, and have made vague promises in return; but they have made it quite clear that they intend to retain their fiscal independence, for which Sir W. Laurier is ready even to face the risk of separation. In the face of such a declaration, what is the hope that Mr Chamberlain holds out? Canada, he says, has established her 'principal industries' and 'you can never get rid of them'; but her 'secondary industries' are 'still open to you.' Australasia is less advanced, so that there are more industries open there, while in South Africa there are, practically, 'no industries at all.' What Mr Chamberlain is audacious enough to promise on behalf of the colonies is that henceforth they will start no new industries, but will 'leave them to us'; that they will pull down their tariffs in our favour where they are not necessary to the success of the policy to which they are committed; and that they will shut out foreign competitors by a high tariff wall, so that British manufacturers may enjoy a free run in 'all those numberless industries which have not yet been created.' In short, Mr Chamberlain does not expect the colonies to imperil the industries they have begun, but he expects them to say that henceforth they will never put on a new tariff against this country, but will for ever limit their industrial development to supplying Great Britain with food and raw material, while we continue to supply them with all the manufactures that they do not now produce. Mr Cobden is accused of not having foreseen that the nations of the world would not be content to remain hewers of wood and growers of food, but to leave England to supply them with manufactures. Mr Chamberlain, in regard to the colonies, has fallen into the same error. No self-governing colony would ever

consent to put on the fetters that he would forge; and, if it did, there would come a speedy end to all hopes of that industrial development which alone can bring about a large increase in the population of the colonies and in the general development of colonial prosperity, and therefore in our colonial trade. Mr Balfour was right when, in his letter of September 16 to Mr Chamberlain, he said the reciprocity scheme was impracticable, because it required 'a limitation in the all-round development of a protective policy.' A limitation that every colonist believes would, and is intended to, render impossible any further industrial development, is wholly impractical and chimerical, whatever the people of this country may say to the taxation of food.

And what does Mr Chamberlain offer in return? Is it not ludicrous to suppose that the paltry advantage of 2s. a quarter on corn and 5 per cent. on meat will induce the colonies to put a stop to their future industrial development? The proposal itself differentiates between the colonies, and between classes of producers within the colonies, in a manner likely to be detrimental to the cohesion of the empire which it is intended to promote. Australia will hardly look with satisfaction on a scheme which favours Canadian corn and New Zealand mutton, but leaves wool—by far her most important product—out of account. South Africa gains practically nothing by the scheme. And will the Canadian lumberman be satisfied if his neighbour the farmer alone reaps benefit from the Imperial connexion? If the object is to link the colonies to the mother-country by the tie of mutual commercial advantage, raw materials must follow food. The conventional separation of these articles is illogical; and there are irrefragable arguments, from the colonial point of view, for classing them together; while, on the other side, it is impossible to draw any intelligible line between raw materials and partly manufactured articles. All must, and certainly will, stand or fall together.

When Mr Chamberlain turns to the policy of retaliation his methods are all his own. His appeals are to the fears, the cupidity, and the passions of the people. He is 'always an optimist,' but, when he speaks of the future of British trade, he portrays impending ruin. His confidence in his own countrymen vanishes. Their inventive-

ness, their practical skill, their dogged resolution, their capacity to fight against all competitors, their great hold upon the trade of the world, all pass from his mind; he fixes his gaze upon the growing prosperity of other nations, and finds that they are all more prosperous than his own. He does not think other nations are all fools. That description is reserved for the British people, who have prospered under free trade, and do not see that ruin is impending over them.

Mr Chamberlain proposes, to begin with, an average tariff of 10 per cent. on manufactures, but lets slip the observation that other nations have passed tariff after tariff, beginning low, and subsequently advancing until the barrier became insurmountable. And it is this example that the British people are to emulate, on peril of mills and workshops being closed, men thrown out of work in thousands, and general ruin falling upon us all. But bar out foreign goods by high tariffs, and all industries will flourish; work will be abundant, wages will rise, and, though the cost of living may increase, agriculture will improve, and general prosperity will ensue.

On what groundwork of fact do Mr Chamberlain's pessimistic prophecies rest? British trade for the past thirty years, he says, has made no progress. Our review of the statistical position has shown that prices thirty years ago were just one half higher, on the whole, than they are now; and, if our present trade were measured by the values of thirty years ago, it would be seen that it had increased in volume by more than 50 per cent., and is giving employment to a correspondingly increased number of work-people. Mr Chamberlain says the silk trade has gone; but the average export of 'broad stuffs' of silk or satin and silk and other materials for the last five years has been 9,500,000 yards against 7,500,000 ten years ago, 6,000,000 twenty years ago, and 4,000,000 thirty years ago. Instead of the silk trade having gone, it has more than doubled in thirty years. The woollen and iron and steel trades, we are told, are threatened; and cotton will go next. All trades are always being threatened; but threatened men live long, and so do threatened trades. Our average consumption of wool during the last five years has been 1,000,000 lbs. against 344,000,000 lbs twenty years ago

and 320,000,000 lbs thirty years ago. Our average consumption of cotton for the last five years has been 15,000,000 lbs, against 11,800,000 lbs twenty years ago and 9,640,000 thirty years ago. Our output of pig-iron, too, and the consumption of pig-iron in the United Kingdom during the last five years, in spite of dumping from Germany and America, have been larger than in any similar period. The average pig-iron production for the last five years was 8,700,000 tons; twenty years ago it was 7,400,000 tons, and thirty years ago 5,900,000 tons; while the consumption of pig-iron for the last five years averaged 7,700,000 tons, twenty years ago 6,000,000 tons, and thirty years ago 5,100,000 tons. Silk, woollens, cotton, and iron and steel—all Mr Chamberlain's threatened or dying industries—instead of showing signs of decay, present higher figures than at any previous period in our history. But, says Mr Chamberlain, look at the tinplate trade; it has been ruined by the American tariff and American competition. The tinplate trade suffered severely from three causes. One was the American tariff; the second, old-fashioned methods in South Wales; and the third, continued disputes between South Wales employers and their workmen. There have been great reforms in South Wales, and masters and men have been pulling more together. The result is that more than two thirds of the tinplate trade that was lost in the States have been regained in other parts of the world; and American makers are unable to compete with South Wales makers in any market outside the States.

Such are the figures upon which Mr Chamberlain passionately asks working men, 'How long are you going to stand it?' and tells them that the men who depend upon the silk, cotton, woollen, and iron and steel industries are 'like sheep in a field. One by one they allow themselves to be led to the slaughter.' Some American reporter has stated, on the authority of an unnamed director of the Steel Trust, that the Trust, when business falls away in the States—as it is falling away—will not reduce its output, and will not blow out a single furnace, because it would turn into the streets hundreds of thousands of American workmen. Instead of reducing output, the Steel Trust is going to 'invade foreign markets.' Straightway Mr Chamberlain, without one moment's

investigation, accepts the whole story—how optimistic!—and uses it to scare British workmen into accepting a protective system by telling them that, if they do not, two years hence ten millions of tons of American iron will be dumped into this country, British workmen will be thrown out of employment in thousands, capitalists will be ruined, and we know not what besides. Yet the Steel Trust that is to do all this is even now, as we have shown above, reducing its output; it has just reduced its dividend to 2 per cent., which the majority of people think has not been earned; its shares are the shuttlecock of Wall Street; its late manager has retired, a broken man; and its future is by no means assured. If Mr Chamberlain had looked into official United States returns, he would have seen that, though under the Dingley tariff exports of iron and steel manufactures from the United States jumped up from \$41,000,000 in 1896 to \$122,000,000 in 1900, they had dropped in 1902 to \$98,500,000; while imports of iron and steel manufactures, after dropping from \$25,000,000 in 1896 to \$12,000,000 in 1899, had last year risen to \$27,000,000, which is higher by \$2,000,000 than before the Dingley tariff began.

It is upon such arguments as these that Mr Chamberlain apparently hopes to induce British workmen to enter upon a policy of retaliation; and, when it is suggested that foreign nations might retaliate again, he appeals to the fighting passions of his race and asks, 'Has it come to that with Great Britain? It is a craven argument.' What rhetorical bunkum is all this! Mr Chamberlain 'does not believe in a war of tariffs; but if there was to be a war, I know,' he says, 'we should not come out second best.' Perhaps not. But a wise man, before entering upon a war, sits down and counts the cost. Mr Chamberlain has not done that. He has not considered the gigantic losses which a tariff war inevitably entails on both parties. He has not even ascertained with accuracy the present state of trade and its recent history, nor has he considered the probable effect of a protective policy upon our trade with the colonies and with neutral nations. He neglects the fact that we cannot retaliate effectively upon most foreign nations—upon Russia and the United States, for instance—without taxing food or raw materials, or both. He has shown

that a protective system begins with low duties and ends with high ones; and under high duties Trusts arise. These secure control of the home market, which is what Mr Balfour wishes them to do. But control of the home market means that workmen, and all subsidiary trades and all consumers, are placed at the mercy of Trusts; and American and German experience teaches that their tender mercy is cruel. The country, it is to be hoped, will decline to hand itself, tied and bound, to Trusts that would flourish at the expense of the taxpayer, the workman, and the general consumer.

On the political confusion which the introduction of this burning question has produced, we have neither space nor mind to comment at any length. Like Mr Gladstone in 1886, Mr Chamberlain has, by his new departure, broken up one of the two great historic parties in the State. Like Mr Gladstone, again, Mr Chamberlain has brought not only unrivalled vigour of character, but also an unrivalled popularity, to the support of what, until he gave it his patronage, had been a despised and rejected creed. Protection, like the separate Irish Parliament, had been tried in former times, but had been deliberately replaced by a better plan. Protection, again, like the Irish Parliament, had been riddled and ridiculed by the statesman who, in altered circumstances, has advanced its claims. Mr Chamberlain, it is true, was not, as Mr Gladstone was, the recognised head of his party, but this makes little difference; every one knows the definition of a constitutional king. In spite of Mr Balfour's brave words at Sheffield, in spite of Mr Chamberlain's modest disclaimer at Glasgow, no one can doubt who is the real leader in this matter; nor will any one suppose that Mr Balfour would have advocated retaliation unless Mr Chamberlain had first urged retaliation *plus* reciprocity. The 'pioneer' is no mere pioneer, going forward under orders from the general in command of the army; he goes his own way; the army and the general follow.

It is this which the Duke of Devonshire seems to have perceived, if somewhat late. There is already considerable development between the 'Economic Notes' and the Sheffield speech. 'I approach the subject from the free-trade point of view. . . . I am a free-trader. . . . I th

no doubt on the free-trade theory when expressed with due limitations'—this is the written word. 'I regard the controversy of 1846 as of no interest whatever to us now. . . . Do you desire to reverse the fiscal tradition, to alter fundamentally the fiscal tradition, which has prevailed during the last two generations? Yes, I do'—this is the spoken avowal. It must be allowed that the Duke of Devonshire has some defence.

And yet, what was said in the speech was implied in the pamphlet, to any one who read between the lines; and what was said at Glasgow was implied at Sheffield, to any one who observes the inevitable trend of financial change. Mr Balfour's half-way house 'is but a tent where takes his one day's rest A Sultan'—we forbear to finish the line. Retaliation will spell protection; and the only palliative of protection is reciprocity. Mr Chamberlain plays the stronger game, if only because he has the wider outlook, points to a higher ideal, and appeals not only to the pocket but to the heart. If the game is to be won at all, it will be won by his methods rather than by Mr Balfour's. But he has first to prove his primary contention—that the cohesion of the empire is in danger; and next, that his plan will save it from disruption. We dispute both these positions.

Circumstances are conceivable in which, for reasons of State, it might be well to reverse the policy of the last sixty years, and to encounter a commercial and industrial loss for the sake of a political gain. 'Salus populi suprema lex'; and if the empire could be saved only by surrendering the freedom of importation, free imports would have to go. But Mr Chamberlain has yet to prove that such a state of things exists; he has yet to show that mutually satisfactory terms can be arranged between the colonies and ourselves; he has yet to make clear the certainty of the political gain that would counterbalance so heavy a financial loss. And the gain would have to be great indeed; for he is a dangerous friend to the empire who goes about to weaken this country, on whose strength, after all, the empire primarily depends.

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